



**Regular Session**

**RS**

**Milwaukie City Council**

**COUNCIL REGULAR SESSION**

Zoom Video Conference  
www.milwaukieoregon.gov

2321<sup>st</sup> Meeting**AGENDA****SEPTEMBER 1, 2020**

**Video Meeting:** due to the governor's "Stay Home, Stay Healthy" order, the City Council will hold this meeting through Zoom video meetings. The public is invited to watch live on the [city's YouTube channel](#), Comcast Cable channel 30 in city limits, or by joining the Zoom webinar (visit <https://www.milwaukieoregon.gov/citycouncil/city-council-regular-session-283> for details).

**Written comments** may be submitted by email to [ocr@milwaukieoregon.gov](mailto:ocr@milwaukieoregon.gov). Council will take verbal comments. **To speak during the meeting**, see the Zoom information (meeting link above).

**Note:** agenda item times are estimates and are subject to change.

**Page #****1. CALL TO ORDER (6:00 p.m.)**

- A. Pledge of Allegiance**
- B. Native Lands Acknowledgment**

**2. ANNOUNCEMENTS (6:01 p.m.)****3. PROCLAMATIONS AND AWARDS**

- A. American Legion Day - Proclamation (6:05 p.m.)** **4**  
Presenters: American Legion Post 180
- B. Constitution Week - Proclamation (6:10 p.m.)** **5**  
Presenters: The Daughters of the American Revolution

**4. SPECIAL REPORTS**

- A. None Scheduled.**

**5. COMMUNITY COMMENTS (6:15 p.m.)**

To speak to Council, please submit a comment card to staff. Comments must be limited to city business topics that are not on the agenda. A topic may not be discussed if the topic record has been closed. All remarks should be directed to the whole Council. The presiding officer may refuse to recognize speakers, limit the time permitted for comments, and ask groups to select a spokesperson. **Comments may also be submitted in writing before the meeting, by mail, e-mail (to [ocr@milwaukieoregon.gov](mailto:ocr@milwaukieoregon.gov)), or in person to city staff.**

**6. CONSENT AGENDA (6:20 p.m.)**

Consent items are not discussed during the meeting; they are approved in one motion and any Council member may remove an item for separate consideration.

- A. Approval of Council Meeting Minutes of:** **7**
  - 1. July 21, 2020, Regular Session;**
  - 2. August 4, 2020, Work Session; and**
  - 3. August 4, 2020, Regular Session.**

## 7. BUSINESS ITEMS

- A. **Slow Streets Program - Discussion (6:25 p.m.)**  
Staff: Kelly Brooks, Assistant City Manager

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## 8. PUBLIC HEARINGS

- A. **None Scheduled.**

## 9. COUNCIL REPORTS (6:55 p.m.)

## 10. ADJOURNMENT (7:00 p.m.)

After the regular session Council will hold a meeting of the Milwaukie Redevelopment Commission (MRC). For more information about the MRC meeting visit: <https://www.milwaukieoregon.gov/bc-rc/redevelopment-commission-3>

### **Meeting Accessibility Services and Americans with Disabilities Act (ADA) Notice**

The city is committed to providing equal access to public meetings. To request listening and mobility assistance services contact the Office of the City Recorder at least 48 hours before the meeting by email at [ocr@milwaukieoregon.gov](mailto:ocr@milwaukieoregon.gov) or phone at 503-786-7502. To request Spanish language translation services email [espanol@milwaukieoregon.gov](mailto:espanol@milwaukieoregon.gov) at least 48 hours before the meeting. Staff will do their best to respond in a timely manner and to accommodate requests. Most Council meetings are broadcast live on the [city's YouTube channel](#) and Comcast Channel 30 in city limits.

### **Servicios de Accesibilidad para Reuniones y Aviso de la Ley de Estadounidenses con Discapacidades (ADA)**

La ciudad se compromete a proporcionar igualdad de acceso para reuniones públicas. Para solicitar servicios de asistencia auditiva y de movilidad, favor de comunicarse a la Oficina del Registro de la Ciudad con un mínimo de 48 horas antes de la reunión por correo electrónico a [ocr@milwaukieoregon.gov](mailto:ocr@milwaukieoregon.gov) o llame al 503-786-7502. Para solicitar servicios de traducción al español, envíe un correo electrónico a [espanol@milwaukieoregon.gov](mailto:espanol@milwaukieoregon.gov) al menos 48 horas antes de la reunión. El personal hará todo lo posible para responder de manera oportuna y atender las solicitudes. La mayoría de las reuniones del Consejo de la Ciudad se transmiten en vivo en el [canal de YouTube de la ciudad](#) y el Canal 30 de Comcast dentro de los límites de la ciudad.

### **Executive Sessions**

The City Council may meet in executive session pursuant to Oregon Revised Statute (ORS) 192.660(2); all discussions are confidential; news media representatives may attend but may not disclose any information discussed. Final decisions and actions may not be taken in executive sessions.



## COUNCIL REGULAR SESSION

Zoom Video Conference  
www.milwaukieoregon.gov

2321<sup>st</sup> Meeting

## MINUTES

SEPTEMBER 1, 2020

**Council Present** Council President Angel Falconer; Councilors Lisa Batey, Wilda Parks, Kathy Hyzy,  
**by Video:** and Mayor Mark Gamba

**Staff Present** Assistant City Manager Kelly Brooks City Manager Ann Ober  
**by Video:** City Engineer Stave Adams City Recorder Scott Stauffer  
City Attorney Justin Gericke Community Development Director Leila Aman

**Mayor Gamba** called the meeting to order at 6:02 p.m.

### 1. CALL TO ORDER

**A. Pledge of Allegiance.**

**B. Native Lands Acknowledgment.**

### 2. ANNOUNCEMENTS

**Mayor Gamba** announced upcoming community events including city-sponsored listening sessions for Milwaukie's Black, Indigenous, and People of Color community; the Arts Committee's Porchfest concert series; and First Friday virtual poetry reading.

### 3. PROCLAMATIONS AND AWARDS

#### **A. American Legion Day – Proclamation**

**Mike Wilson**, American Legion Post 180 Commander, commented on Legion awards the Post had received. **Mayor Gamba** proclaimed American Legion Day in Milwaukie.

#### **B. Constitution Week – Proclamation**

**Phyllis Hines** and **Ellie Nelson**, Susannah Lee Barlow Chapter of the Daughters of the American Revolution (DAR), introduced the proclamation and remarked on the work of the DAR. **Mayor Gamba** proclaimed Constitution Week in Milwaukie.

### 4. SPECIAL REPORTS

**A. None Scheduled.**

### 5. COMMUNITY COMMENTS

It was noted that no audience member wished to address Council. **Ms. Ober** reported that there was no follow-up report from the August 18 community comments.

### 6. CONSENT AGENDA

**Councilor Hyzy** asked that the August 4 work session minutes be removed from the consent agenda for separate consideration.

**It was moved by Councilor Parks and seconded by Council President Falconer to approve consent agenda items A. 1 and A. 3.**

**A. City Council Meeting Minutes:**

1. July 21, 2020, Regular Session;
2. ~~August 4, 2020, Work Session;~~ (removed) and
3. August 4, 2020, Regular Session.

Motion passed with the following vote: Councilors Falconer, Batey, Parks, and Hyzy and Mayor Gamba voting “aye.” [5:0]

#### 6. A. 2. City Council Minutes of the August 4, 2020, Work Session

**Councilor Hyzy** proposed a language change to the August 4 work session minutes. The change related to Ms. Ober’s comments about a Council goal setting session in summer 2021, which Councilor Hyzy believed should suggest an input session, not a goal setting session. **Ms. Ober** agreed with the change and **Mr. Stauffer** noted there were no staff objections to the change.

It was moved by Councilor Hyzy and seconded by Councilor Parks to approve the August 4, 2020 work session minutes as amended. Motion passed with the following vote: Councilors Falconer, Batey, Parks, and Hyzy and Mayor Gamba voting “aye.” [5:0]

### 7. BUSINESS ITEMS

#### A. Slow Streets Program – Discussion

**Ms. Brooks** provided an overview of the program that aimed to provide safe routes for pedestrians and bicycles in the Island Station neighborhood by restricting vehicle traffic on residential streets. She reported that staff had put the program together without dedicate funding and had worked with residents to set up a temporary parking lot to help alleviate Elk Rock Island and Spring Park traffic.

**Mr. Adams** discussed where traffic barricades had been placed and how staff had adjusted signage and barricade placement during the program. **Councilor Hyzy** reported that residents had moved signs to increase the parking areas available.

**Mr. Adams** commented on the parking behavior he had observed during the program, noting pinch points and illegal parking spots that had been created. He summarized that in general the program had been successful. He and **Ms. Brooks** remarked that when the program ended after Labor Day weekend the barricades would be removed and there would be additional signage to note the return of private tow-away spaces.

**Ms. Brooks** discussed her takeaways from the program, commenting on neighborhood reactions to restricted vehicle access and safety concerns noted by some residents. She concluded that the program had not reduced vehicle traffic in the area and may have created a way for more people to access the island. She commented that the Island Station neighborhood’s unique layout and riverside location did not lend itself as a demonstration for other neighborhoods. **Councilor Hyzy** clarified that the city had not created a parking lot but had contracted with residents to maintain a private lot for a limited duration.

**Councilor Batey** reported that the Friends of Elk Rock Island and Spring Park (FERI-SPARK) had conducted an informal survey of park users and had found that most visitors had been there many times before. She suggested this confirmed that the park was already a known destination before program. She remarked that program results were more mixed than staff indicated. She believed traffic on Sparrow Street had not been slowed as predicted but traffic had been slowed down on 19<sup>th</sup> Avenue.

**Ms. Ober** noted that an audience member had typed a question via the Zoom chat about traffic monitoring in the neighborhood.

**Ms. Brooks** concluded her remarks by noting that demand for parking in the Island Station neighborhood would not go away after the program ends.

**Mr. Adams** presented and discussed traffic data collected during two recent weekends on Sparrow Street and 21<sup>st</sup> Avenue. He reported that Sparrow Street was the popular way for traffic to access the area and overall, the traffic counts were low. He and **Councilor Batey** confirmed that the data collection counted vehicles moving in both directions on a given street.

**Mr. Adams** suggested staff would track vehicle traffic again in October to get comparison data. He commented on the traffic data collected in Island Station compared to other parts of the city.

**Ms. Ober** noted there had been several comments typed in the Zoom chat. **Mr. Adams** responded to the comments by explaining how staff had determined where to place the traffic data collection devices and for how long based on citywide needs for traffic data. In response to additional chat comments, he explained how national traffic signage regulations determine where to place stop signs, and he reiterated that staff would collect additional traffic data in the Island Station neighborhood in October and in 2021.

**Ms. Brooks** commented on use of traffic data collection devices in the Island Station area and noted they were also needed in other parts of the city.

**Mr. Adams** discussed optimal times of the year to deploy traffic data collection devices.

**Mayor Gamba** commented that the program had not been a good demonstration for improving pedestrians and bicycle routes because of the popularity of the island and the high demand for outdoor areas regionally due to the pandemic. He suggested it was the pandemic that brought more people to the area. He reported hearing that people appreciated the program.

**Councilor Hyzy** remarked on what the city had learned about slow streets programs in general, including the importance of public outreach and the amount of staff time needed to run such a program. **Mayor Gamba** agreed with Councilor Hyzy. **Ms. Brooks** reported that the slow down signs that had images of differently abled pedestrians and bikers posted across the city had been very successful.

**Ms. Ober** noted that the city had received written comments on the topic and that there were several audience members who wished to speak to Council.

**Cid Blase**, Milwaukie resident, thanked staff for their work on the program. She commented on the confusion about whether the city, Milwaukie Police Department (MPD), or the North Clackamas Parks and Recreation District (NCPRD) monitored the park and enforced park rules. She noted the need to revisit the park's master plan and agreed that vehicle traffic for park users would not go away. She wondered if a parking permit system was needed. **Mayor Gamba** noted that the city had a master plan for Spring Park and an agreement with the City of Portland for Elk Rock Island which NCPRD was implementing. The group discussed the role of the city, the city's Park and Recreation Board (PARB), FERI-SPARK, the Island Station Neighborhood District Association (NDA), and NCPRD in enforcing rules and monitoring activity on the island. The group generally agreed that there was a lack of resources for enforcing rules on the island.

**Councilor Batey** responded to written comments about the destruction of plants on the island.

**Ms. Brooks** added that the island competed for resources with other projects like Milwaukie Bay Park. She commented that NCPRD manages the park but MPD enforced the rules. She concurred that there was a lack of resources for enforcing park rules.

**Council President Falconer** and **Councilor Batey** discussed how a permit program could be used to enforce parking rules and get illegally parked vehicles towed after a certain time of day.

**Councilor Batey** asked if there was any update on the fire that had occurred on the island earlier in the day. **Ms. Ober** reported that MPD had detained a person of interest in the fire and she thanked residents for reporting the fire so quickly. The group noted there had been two fires and they remarked on whether the fires were intentionally started and where they were located.

**Ms. Brooks** reviewed steps that staff will take to end the program, including signage, the collection of additional traffic data, and determining the final location of the bicycle rack. She noted that the public could submit comments to staff via email.

**Councilor Hyzy** and **Mr. Adams** noted that the 22<sup>nd</sup> Avenue and River Road Safe Access for Everyone (SAFE) project would begin soon and that additional traffic calming devices would be placed in the Island Station neighborhood for that project.

**Councilor Hyzy** and **Mayor Gamba** expressed appreciation for staff's work on the slow streets program. **Mayor Gamba** suggested it had been successful.

## **8. PUBLIC HEARING**

**A. None Scheduled.**

## **9. COUNCIL REPORTS**

None.

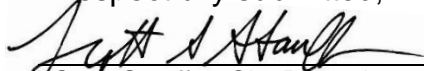
## **10. ADJOURNMENT**

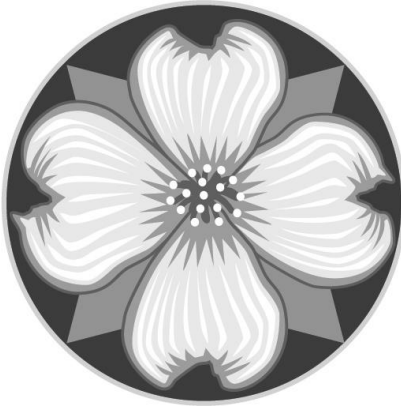
**Mayor Gamba** announced that after the regular session Council would meet as the Milwaukie Redevelopment Commission (MRC).

**It was moved by Councilor Parks and seconded by Councilor Batey to adjourn the Regular Session. Motion passed with the following vote: Councilors Falconer, Batey, Parks, and Hyzy and Mayor Gamba voting "aye." [5:0]**

**Mayor Gamba** adjourned the meeting at 7:27 p.m.

Respectfully submitted,

  
 Scott Stauffer, City Recorder



**RS Agenda Item**

**2**

## **Announcements**



# Mayor's Announcements – September 1, 2020



- **BIPOC Virtual Listening Session in Spanish – Thu., Sep. 10 (6-9 p.m.)**
  - The city invites its BIPOC, Spanish speaking community members who live, work, own a business or go to school within city limits to participate.
  - Meals will be provided to participating households.
  - Contact Brenna Cruz today to register at [rsvp@milwaukieoregon.gov](mailto:rsvp@milwaukieoregon.gov).
- **Porchfest Concert Series Continues – Fri., Sep. 4 & 11 (7-8 p.m.)**
  - Community is invited to create music from their homes or walk/bike around Milwaukie neighborhoods to enjoy the sounds.
  - For a map of performances each Friday, visit the map at [tinyurl.com/porchfest](https://tinyurl.com/porchfest). Email [milwaukieporchfest@gmail.com](mailto:milwaukieporchfest@gmail.com) to be added to the map.
  - Physical distancing is still in effect so please don't form crowds, encroach on private property, or stand within six feet of others.
- **First Friday Virtual Poetry Reading Open Mic – Fri., Sep. 4**
  - Featured readers and Open Mic submissions shared on Ledding Library Facebook page on Fri., Sep. 4
- **Metro Committee on Racial Equity (CORE) Seeks Members – Apply by Sun., Sep. 6**
  - Do you have a lived or professional experience advocating for racial justice in the greater Portland area? If so, Metro needs you.
  - Visit the city's volunteer page to find more information on how to apply at [www.milwaukieoregon.gov/volunteering](http://www.milwaukieoregon.gov/volunteering).



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**RS Agenda Item**

**3**

## **Proclamations & Awards**

## PROCLAMATION

**WHEREAS**, the American Legion was chartered by Congress on September 16<sup>th</sup>, 1919, as a wartime veteran's organization based on the four pillars of Veterans Affairs and Rehabilitation, National Security, Americanism, and Children and Youth; and

**WHEREAS**, the American Legion has become a preeminent community service organization with more than 2.5 million members in over 14,000 posts worldwide supporting a variety of programs to benefit our nation's veterans, its service members, their families, the youth of America and its citizens; and

**WHEREAS**, Legionnaires uphold the ideals of freedom and democracy while working to make a difference in the lives of all Americans; and

**WHEREAS**, the City of Milwaukie enjoys a strong partnership with American Legion Post 180 and its affiliated units and organizations; and

**WHEREAS**, the 2020 observance of American Legion Day provides an opportunity to recognize Legionnaires in our community for their many civic contributions.

**NOW, THEREFORE**, I, Mark Gamba, Mayor of the City of Milwaukie, a municipal corporation in the County of Clackamas, in the State of Oregon, do hereby proclaim **SEPTEMBER 16, 2020**, as **AMERICAN LEGION DAY** in the City of Milwaukie, and do hereby commend its observance to all citizens of "The Dogwood City of the West".

**IN WITNESS WHEREOF**, and with the consent of the City Council of the City of Milwaukie, I have hereunto set my hand on this **1<sup>st</sup>** day of **September 2020**.

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Mark Gamba, Mayor

ATTEST:

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Scott Stauffer, City Recorder



## PROCLAMATION

**WHEREAS**, We the People of the United States, in Order to form a More Perfect Union, Establish Justice, Insure Domestic Tranquility, provide for the Common Defense, Promote the General Welfare, and Secure the Blessings of Liberty to Ourselves and Our Posterity, did Ordain and Establish a Constitution for the United States of America; and

**WHEREAS**, September 17<sup>th</sup>, 2020, marks the two-hundred thirty-third anniversary of the adoption of the Constitution by a convention of the States; and

**WHEREAS**, it is fitting to recognize this essential document on the anniversary of its adoption in accordance with Public Law 915 which guarantees that a proclamation will be issued annually by the President of the United States designating September 17<sup>th</sup> through 23<sup>rd</sup> as Constitution Week.

**NOW, THEREFORE**, I, Mark Gamba, Mayor of the City of Milwaukie, a municipal corporation in the County of Clackamas, in the State of Oregon, do hereby proclaim **SEPTEMBER 17<sup>th</sup> through 23<sup>rd</sup>, 2020**, as **CONSTITUTION WEEK** in the City of Milwaukie and do commend its observance by all citizens.

**IN WITNESS, WHEREOF**, and with the consent of the City Council of the City of Milwaukie, I have hereunto set my hand on this **1<sup>st</sup>** day of **September 2020**.

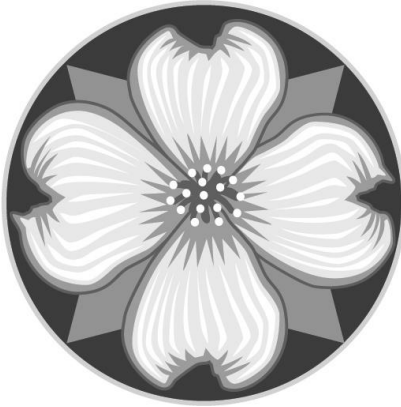
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Mark Gamba, Mayor

ATTEST:

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Scott Stauffer, City Recorder



**RS Agenda Item**

**5**

**Community Comments**

**Scott Stauffer**

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**From:** Tyler S <tyler.saintromain@gmail.com>  
**Sent:** Sunday, August 30, 2020 10:10 AM  
**To:** OCR  
**Subject:** Police involvement on August 29th

**This Message originated outside your organization.**

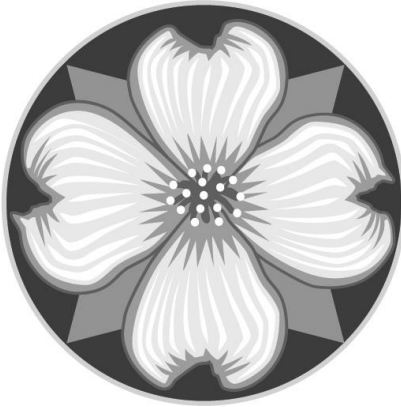
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I'm asking for the Milwaukie Police chief and anyone else involved with the decision to give the white supremacist/domestic terrorism rally a police escort on Saturday to resign.

With plates expired or removed, people firing mace and paintballs at pedestrians on the side of the road, blocking 212, 224, 99 and other routes, I would expect a police presence. I saw Milwaukie Police, Clackamas County Sheriff, Happy Valley Police and Oregon City Police all just in one section around Mikes Drive In. But instead of enforcing laws, and protecting citizens, they instead made sure the way was clear for domestic terrorism. Last nights extended police involvement was sickening, to see the public display, the message the police gave

"We only help our friends"

Add Milwaukie Police to the list of departments that need defunded, and serious changes made before they will ever have public trust again.



**RS Agenda Item**

**6**

**Consent Agenda**



## **COUNCIL REGULAR SESSION**

Zoom Video Conference  
www.milwaukieoregon.gov

2318<sup>th</sup> Meeting

## **MINUTES**

**JULY 21, 2020**

**Council Present** Council President Angel Falconer; Councilors Lisa Batey, Wilda Parks, Kathy Hyzy,  
**by Video:** and Mayor Mark Gamba

<b>Staff Present</b> Accounting & Contracts Specialist Kelli Tucker	City Manager Ann Ober
<b>by Video:</b> Assistant City Manager Kelly Brooks	City Recorder Scott Stauffer (in person)
Assistant Planner Mary Heberling	Community Development Director Leila Aman
Associate Engineer Tessie Prentice	Finance Director Bonnie Dennis
Associate Planners Brett Kolver, Vera Kolias	Planning Director Denny Egner
City Attorney Justin Gericke	Public Works Director Peter Passarelli

**Mayor Gamba** called the meeting to order at 4:01 p.m.

### **1. CALL TO ORDER**

**A. Pledge of Allegiance.**

**B. Native Lands Acknowledgment.**

### **2. ANNOUNCEMENTS**

**Mayor Gamba** announced community events and activities, including grab and go free lunch for kids, the application period for the second round of the coronavirus (COVID-19) business relief fund, the first meeting of the City Hall Blue Ribbon Committee (CHBRC), a planning 101 virtual class, and Ledding Library educational videos.

**Mr. Stauffer** announced that two City Council positions would be on the November ballot and that the filing window would open on July 27.

### **3. PROCLAMATIONS AND AWARDS**

**A. None Scheduled.**

### **4. SPECIAL REPORTS**

#### **A. COVID-19 Emergency Declaration – Extension**

**Ms. Ober** explained that Council was asked to continue the emergency declaration. She was looking at whether the declaration could be extended for a longer period. It was noted that the proposed extension would last through August 4.

**It was moved by Councilor Parks and seconded by Councilor Hyzy to extend the emergency declaration related to COVID-19 through August 4, 2020. Motion passed with the following vote: Councilors Falconer, Batey, Parks, and Hyzy and Mayor Gamba voting “aye.” [5:0]**

### **5. COMMUNITY COMMENTS**

It was noted that no audience member wished to address Council.



## **6. CONSENT AGENDA**

**Councilor Batey** proposed minor changes to the June 2, 2020, regular session minutes. **Mr. Stauffer** confirmed one of the proposals was to change the passage “Mayor Gamba found no instances of racially motivated violence on the part of MPD officers in the last 15 years” to “Mayor Gamba stated that he was aware of no instances of racially motivated violence on the part of MPD officers in the last 15 years.” **Mayor Gamba** agreed that the change was accurate.

**It was moved by Councilor Batey and seconded by Council President Falconer to approve the Consent Agenda as amended.**

### **A. City Council Meeting Minutes:**

1. June 2, 2020, Work Session;
2. June 2, 2020, Regular Session, with the noted word revision; and
3. June 9, 2020, Special Session.

**B. Resolution 48-2020: A Resolution of the City Council of the City of Milwaukie, Oregon, correcting the current term end date of Arts Committee position 1.**

**C. Resolution 49-2020: A Resolution of the City Council of the City of Milwaukie, Oregon, authorizing a public improvement contract with Stettler Supply in the amount of \$565,644 for the wellhouse construction phase of the Well #2 project and accepting the additive alternate (well videotaping).**

**D. Resolution 50-2020: A Resolution of the City Council of the City of Milwaukie, Oregon, acting as the Local Contract Review Board, approving the award of a contract for the construction of the 22<sup>nd</sup> Avenue and River Road SAFE project (CIP-2019-A07) to Rotschy Inc.**

**E. Resolution 51-2020: A Resolution of the City Council of the City of Milwaukie, Oregon, adopting a 2020 work plan for Elk Rock Island.**

**F. Approval of an Oregon Liquor Control Commission (OLCC) Applications for Ovation Bistro, 2037 SE Jefferson Street – Full On-Premises Commercial.**

**Motion passed with the following vote: Councilors Falconer, Batey, Parks, and Hyzy and Mayor Gamba voting “aye.” [5:0]**

## **7. OTHER BUSINESS**

### **A. Authorization of a Contract for Banking Services – Resolution**

**Ms. Dennis** reported that staff had conducted a bid process for the city’s banking needs and had received proposals from three banks. The staff review panel assessed the banks’ experience, approach, corporate responsibility, and pricing. She reported that staff has chosen Umpqua Bank as the most qualified to provide services to the city.

**Mayor Gamba** wanted to make it clear that this process had begun with an interest towards divesting city resources from a Wall Street bank that supported the fossil fuel industry. He was glad that the city would now work with a local bank and save money.

**It was moved by Councilor Hyzy and seconded by Councilor Parks to approve the resolution acting as the Local Contract Review Board, authorizing execution of a contract with Umpqua Bank for general banking services. Motion passed with the following vote: Councilors Falconer, Batey, Parks, and Hyzy and Mayor Gamba voting “aye.” [5:0]**

## **Resolution 52-2020:**

### **A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF MILWAUKIE, OREGON, ACTING AS THE LOCAL CONTRACT REVIEW BOARD, AUTHORIZING EXECUTION OF A CONTRACT WITH UMPQUA BANK FOR GENERAL BANKING SERVICES.**

**Mayor Gamba** asked when the bank change would take place. **Ms. Dennis** hoped the transition would be finished by the end of October 2020.

## **B. Initiation of a Street Vacation on Harlow Road – Resolution**

**Mr. Kelter** reviewed the proposed initiation of a street vacation on Harlow Road in Milwaukie Bay Park. The reason for the requested action was to move forward with the final phase of the park redevelopment, as some funding required that the full right-of-way (ROW) be vacated to have a fully integrated park property. **Ms. Brooks** confirmed this was not ROW the city intended to use as a road.

**Council President Falconer** observed that in previous ROW vacations the city had transferred property to another owner, but in this case the city would keep the property in order to make sure it was not developed into a road. **Mr. Kelter** said because there were no other property owners on other side of the ROW, it would revert to the city's ownership and would no longer be reflected as a ROW.

**Council President Falconer** asked if there were additional tax lots that make up the park. **Mr. Kelter** confirmed there were several tax lots. He noted that a larger question for the city to consider in the future was whether all of the tax lots in the park should be consolidated. **Ms. Brooks** remarked on the need to involve the Oregon Department of Transportation (ODOT) in any tax lot consolidation process.

**Heather Koch**, North Clackamas Parks and Recreation District (NCPRD), explained why it was important to vacate the ROW.

**Council President Falconer** asked if staff believed the ODOT ROW would be a property transfer to the city. **Ms. Brooks** suggested that question would be part of the conversation between the city and ODOT.

**Mayor Gamba** asked if the Trolley Trail had its own ROW. **Mr. Kelter** believed some portions of the trail were owned by the city and some owned by NCPRD. **Ms. Koch** reported NCPRD was working with cartographers to determine trail ownership. She summarized that in Milwaukie Bay Park the Trolley Trail was on city, ODOT, and NCPRD property.

Council agreed the proposed Harlow Road vacation made sense.

**It was moved by Councilor Parks and seconded by Council President Falconer to approve the resolution authorizing the city-initiated vacation of the public street right-of-way within Milwaukie Bay Park designated as Harlow Road. Motion passed with the following vote: Councilors Falconer, Batey, Parks, and Hyzy and Mayor Gamba voting "aye." [5:0]**

## **Resolution 53-2020:**

### **A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF MILWAUKIE, OREGON, AUTHORIZING THE CITY-INITIATED VACATION OF THE PUBLIC STREET RIGHT-OF-WAY WITHIN MILWAUKIE BAY PARK DESIGNATED AS HARLOW ROAD.**

## **8. PUBLIC HEARING**

### **A. Comprehensive Plan Update – Ordinance, continued from June 30, 2020**

Call to Order: **Mayor Gamba** called the public hearing on the Comprehensive Plan Update to order at 4:30 p.m.

Purpose: **Mayor Gamba** announced that the purpose of the hearing was to continue to deliberate on the updated Comprehensive Plan.

Conflict of Interest: No Council members declared a conflict of interest.

Staff Presentation: **Mr. Egner** reported that on June 30, Council had reviewed the plan up through the housing section. He noted that staff had not updated the public comment matrix since the last Council meeting. He reported that staff had updated the plan and highlighted the changes. He noted that a draft annexation map was included at the request of Councilor Batey and Council could determine if they wanted to include it in the plan. He noted changes to the Milwaukie history section, noted a question about greenway policies, and reported that specific notifications needed to happen if the city wanted to automatically designate park plans as greenways.

Council Discussion: Council discussed how to proceed with the hearing.

**Council President Falconer** thanked staff for changing the phrase “single family” and “multifamily” to “single dwelling” and “multi-dwelling” throughout the plan. She noted that one graphic still needed to be updated.

The group discussed the land use designations section of the plan. **Mr. Stauffer** noted that Council President Falconer had sent two emails regarding the section. **Council President Falconer** explained that she wanted to provide historical context to the land use designation section.

**Councilor Batey** was concerned that Council was doing too much conjecture in the land use and history sections. She and **Council President Falconer** discussed the intent of the proposed language in both sections. **Council President Falconer** wanted to focus on the “why” behind the land use designations. **Councilor Batey** had issues saying what the designations should be. She noted that mapping had been delayed to another phase and had not been submitted for public comment nor had the Planning Commission discussed it. She thought the plan should show what existed and the next phase would look at how the city might designate land in the future. **Council President Falconer** was hoping to frame existing lists and maps and better match land use with the proposed policies that are in section 7 of the plan.

**Councilor Batey** suggested inserting Council President Falconer’s first proposed paragraph into the first two paragraphs on page RS349.

**Councilor Hyzy** appreciated that Council President Falconer noted the differences between low density residential zoning designations. She suggested inserting an item to explain why those are different. The group remarked on the need to provide background information and history about land use designations.

**Mr. Egner** explained that the plan section described districts and not the zones. He noted Council would be asked about the number of districts during the plan implementation phase.

The group discussed how to format language for the land use designations section and agreed to add Council President Falconer’s paragraph to the section.

The group reviewed the public comments matrix spreadsheet and discussed comments related to section 7, housing. They discussed the city's Housing Needs Analysis (HNA) and noted it was created before the visioning process and the plan update. **Mr. Egner** explained how the HNA could be updated. **Councilor Hyzy** asked about Clackamas County's 2019 HNA and **Mr. Egner** and **Councilor Parks** observed that Milwaukie's section of that HNA had not been updated.

**Mr. Egner** summarized that the HNA would be updated and he recommended including it in the plan later. The group discussed when the HNA would be adopted and how it related to the plan. They wondered about the context of Milwaukie resident Stephan Lashbrook's comment and it was suggested that Council should reopen the public testimony part of the hearing to ask for clarification.

**It was moved by Councilor Hyzy and seconded by Councilor Parks to reopen the public testimony part of the hearing to clarify information submitted by a specific person. Motion passed with the following vote: Councilors Falconer, Batey, Parks, and Hyzy and Mayor Gamba voting "aye." [5:0]**

**Mayor Gamba** reopened the public testimony part of the hearing at 5:10 p.m.

**Mr. Lashbrook** explained that the HNA was mentioned in a background section of the plan. He expressed concern that people will point to the HNA and say there is no need for cottage clusters or changing zoning to allow more housing because the HNA says all requirements were met. He suggested a background statement be included to give more context about the HNA. **Mayor Gamba** suggested a background statement be added to the plan or references to the HNA could be deleted.

**It was moved by Council President Falconer and seconded by Councilor Hyzy to close the public testimony part of the hearing. Motion passed with the following vote: Councilors Falconer, Batey, Parks, and Hyzy and Mayor Gamba voting "aye." [5:0]**

**Mayor Gamba** closed the public testimony part of the hearing at 5:13 p.m.

The group noted where the HNA was referenced in the plan.

**Council President Falconer** asked if there was a policy to maintain and update the HNA. **Mr. Egner** confirmed there was no such policy and suggested staff could write one. The group noted the HNA was intended to be a snapshot in time. They discussed how and when the HNA should be updated.

**Mayor Gamba** suggested staff draft language to explain the HNA and Council could determine at the next meeting if that satisfied the issue. **Council President Falconer** offered to write a policy about how often to update the HNA.

Council continued to review the public comments matrix. **Mayor Gamba** discussed the ability to reward developers that build affordable housing. **Mr. Egner** noted there was always more that could be done to create development incentives. **Council President Falconer** observed that providing a height bonus or other allowance could be an incentive and would not cost the city money. She believed strengthening plan language could also help address other concerns.

Council discussed the logistics of reviewing the comments. They decided to shift from reviewing the public comment matrix to reviewing their own comments on section 7.

**Council President Falconer** suggested modifying the first sentence of the housing summary to remove "and a mix of housing types." Council agreed to the change.

**Council President Falconer** explained two new proposed policies under the housing affordability goal that came from the Milwaukie Housing Affordability Strategy (MHAS). The policies related to using public-private lands and land banking opportunities for affordable housing. **Ms. Ober** said she and Ms. Aman had no concerns with the proposed additions. Council agreed to these additions.

**Council President Falconer** suggested minor word changes in section 7 which Council agreed to make. **Council President Falconer** believed it would be beneficial to provide additional context to show housing affordability data in Milwaukie. The group discussed and agreed on where to add this information.

**Council President Falconer** suggested minor word changes to the sustainability goal and the group discussed the policy wording.

**Councilor Batey** observed that several of the public comments would be discussed during the next phase. **Councilor Hyzy** thanked the public for providing detailed comments and believed the information would assist the city in moving to the next phase. **Council President Falconer** agreed and believed the comments should be shared with the Comprehensive Implementation Committee (CPIC).

Council reviewed comments from section 8, urban design and land use. **Councilor Batey** provided her comments and alternate language suggestions.

**Council President Falconer** proposed alternate language related to active transportation modes, and the group discussed active transportation.

**Council President Falconer** provided comments related to Mr. Lashbrook's concerns about the phrase "community character and identity." She proposed alternate language in the section 8 summary. The group discussed word usage throughout the plan.

**Council President Falconer** proposed removing policy 8.2.5 and moving the policies underneath it to other sections. She suggested this would remove the problematic word phrase "community character." **Mayor Gamba** suggested the policy remain and be renamed to "community design policies." The group discussed alternate language possibilities and neighborhood hub characteristics.

Council reviewed public comments submitted for sections 8 and 9. They agreed to add a new policy 9.2.9 related to native and climate resilient plants. **Mr. Egner** noted staff would adjust the wording to make the section less repetitive.

**Mayor Gamba** recessed the meeting at 6:33 p.m. and reconvened it at 7:06 p.m.

The group reviewed Comprehensive Plan section 10. **Mayor Gamba** suggested a policy related to creating local public renewable energy sources. The group discussed that idea and **Ms. Ober** proposed language for a new policy. The group noted related similar policies already in the plan.

The group noted they had no comments on section 11. The group reviewed section 12 and discussed policy 12.4.3. **Councilor Batey** and the group discussed the plan's use of the term Milwaukie Planning Area (MPA) in relation to the urban growth management area (UGMA). The group discussed policy 12.4.3 and the terms "equitable" and "maintain". **Mr. Egner** proposed modified language that the group agreed upon.

The group discussed section 13, the railroad line, and barriers in the city's transportation network. **Mr. Egner** suggested the city make it a goal to update the Transportation System Plan (TSP) and Council agreed.



**Councilor Hyzy** proposed minor changes to the glossary.

**Councilor Batey** noted past discussions about daylighting creeks. She and **Mayor Gamba** discussed the location of Spring Creek throughout the city. They noted there were different creeks named Spring Creek.

The group discussed the history section of the plan.

**Council President Falconer** explained why the terms “Black” and “White” should be capitalized and clarified why “Black” should be used in place of “African American.” The group further discussed the terms used in the history section.

**Councilor Batey** supported previous versions of the history section. She found the newest version problematic and believed if it was selected then the plan should go back out for public comment. **Council President Falconer** appreciated the additional context in the history section. She believed it was relevant to include federal activities. The group noted what the history section did and did not include.

**Ms. Ober** understood that Council was interested in including pieces from previous versions and suggested staff could incorporate those into the most current version. Council agreed that staff should compile versions of the section for Council to review.

**Ms. Ober** noted that Council could reopen public testimony after reviewing the compiled history. **Councilor Batey** believed there were major differences between what the public commented on and the newer draft versions. **Councilor Hyzy** noted if the final version was a compilation, additional public comment may not be needed. **Ms. Ober** observed that public comment was especially important for policy changes. She remarked that the history section gave context and it was Council’s decision if additional public comment would be taken.

**Councilor Hyzy** thought a synthesis of the section would be good. She was not sure that taking additional comment would change the section overall.

**Mr. Egner** explained how the original history section had come to be and suggested contacting the Milwaukie Historical Society to assist in compiling. **Ms. Ober** talked about compiling the history of all Milwaukians. It was noted that Council was not worried about the length of the history section. Council agreed to not take additional public comment on the history section and would review it with the historical society.

**Council President Falconer** noted that many reliable institutions were now capitalizing “Black” and “White” when referencing race. **Councilor Hyzy** agreed it made sense. **Councilor Parks** asked what was meant by “White,” was it someone with fair skin? **Council President Falconer** explained there was an unfortunate privilege that is bestowed on people who are perceived to be part of a White race, whether or not they were of European decent. She and **Councilor Parks** noted that “White” was a generic term. **Ms. Ober** noted that history was shifting quickly and Council President Falconer’s recommendations capture the current thinking. **Council President Falconer** suggested a footnote to call out the adoption of the writing style and Council agreed to do so.

**Councilor Batey** noted a public comment that had been received about deed restrictions on density. She asked if the city had learned any more about those. **Mr. Egner** and the group noted how to possibly find deed-related density information from the county assessor’s office.

The group thanked staff, the community, Council, the Planning Commission, the neighborhood district associations (NDAs), and the Comprehensive Plan Advisory

Committee (CPAC), for their work on the plan. the Comprehensive Plan. The group noted that the work would continue with the Comprehensive Plan Implementation Committee (CPIC).

**Council Decision: It was moved by Council President Falconer and seconded by Councilor Hyzy to continue the hearing to a date certain of August 4, 2020. Motion passed with the following vote: Councilors Falconer, Batey, Parks, and Hyzy and Mayor Gamba voting “aye.” [5:0]**

## **9. COUNCIL REPORTS**

None.

## **10. ADJOURNMENT**

**It was moved by Councilor Parks and seconded by Councilor Batey to adjourn the Regular Session. Motion passed with the following vote: Councilors Falconer, Batey, Parks, and Hyzy and Mayor Gamba voting “aye.” [5:0]**

**Mayor Gamba** adjourned the meeting at 8:38 p.m.

Respectfully submitted,

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Amy Aschenbrenner, Administrative Specialist

## COUNCIL WORK SESSION

Zoom Video Conference  
www.milwaukieoregon.gov

## MINUTES

AUGUST 4, 2020

**Present by Video:** Council President Angel Falconer; Councilors Lisa Batey, Wilda Parks, Kathy Hyzy

<b>Staff Present</b>	Assistant City Manager Kelly Brooks	Community Development Director Leila Aman
<b>by Video:</b>	City Attorney Justin Gericke	Climate Action & Sustainability Coordinator Natalie Rogers
	City Manager Ann Ober	Public Works Director Peter Passarelli
	City Recorder Scott Stauffer	

**Mayor Mark Gamba** called the meeting to order at 4:02 p.m.

### 1. Council Goals – Discussion

**Ms. Ober** explained that Council usually sets new goals after a newly elected Council takes office. But, due to the national reckoning with racial justice and policing, Council decided to revisit the goals early.

**Ms. Ober** noted that in the past Council had used the community vision statement superactions to help set goals. She reviewed the current goals related to housing, climate change action, and community engagement, and noted discussions about a new goal related to equity, inclusion, and justice. She reported that past goals were agreed upon by Council consensus and had been limited to three.

**Mayor Gamba** noted the death of George Floyd in Minnesota had become a catalyst for a racial reckoning in the United States. He believed this was an opportunity to end racism that was deeply embedded in the nation's culture and that Milwaukie needed to engage with its Black, Indigenous, and People of Color (BIPOC) community. He noted that the city vision called for Milwaukie to be entirely equitable by 2040. He remarked on why equality should be a Council goal.

**Council President Falconer** noted that she had suggested equality as a goal in 2017. She agreed the issue was not something that could be kicked down the road. She believed an equity goal was what the city's engagement goal should have been about.

**Councilor Parks** understood the idea was to merge the equity and engagement goals.

**Council President Falconer** read the community engagement goal. She observed that public comments illustrated that not all community members felt a deep sense of community with the city. She believed that by focusing the goal on diversity, equity, and inclusion, the engagement goal would be fulfilled more meaningfully and thoroughly.

**Ms. Ober** discussed what equity meant to her. She believed equity was broader than engagement and included items such as hiring practices.

**Councilor Parks** observed that there would still be community engagement work done with an equity goal.

**Councilor Hyzy** remarked that while working on the equity goal the city would learn skills that help reach all community members, not just BIPOC residents.



**Ms. Ober** explained that if Council decided to replace the community engagement goal with an equity goal, staff would return to Council to summarize a closeout of the engagement goal and note which aspects would continue into the equity goal.

**Councilor Batey** agreed it was the moment to create an equity goal and expressed concern about the goal-setting process. She observed that Council's goals focused on big issues and she believed the city should find funding to include the goals in regular city work. She noted that in 2015 the city had done a public goal setting process and she suggested it was time to do so again. She suggested summer 2021 could be a good time to revisit the goals and ask for public input. **Mayor Gamba** supported soliciting public input for the goals.

**Council President Falconer** noted the city's community satisfaction survey measured public support for Council goals. The group discussed who responded to the survey.

**Councilor Parks** discussed soliciting feedback from the community and commented on items that the city should be inherently working on. She agreed it was time to address the issues brought up about the inequalities faced by the BIPOC community. She also noted disadvantages for medically disadvantaged, physically disadvantaged, and elderly people in the community. She hoped that equity, inclusion, and diversity would also include other parts of the community. She noted her desire to assist small businesses and bring jobs into the community. She wanted the city to look at "what's missing" to make Milwaukie a better place for everyone.

**Councilors Parks and Batey** noted the number of responses to the city's request for input on goals. **Councilor Hyzy** remarked that the best engagement practices had changed and suggested the city should solicit goal ideas differently. She appreciated Councilor Parks' comments and understood that when there is a focus on equity issues for communities of color, the concerns of the elderly and other underserved populations also get addressed. She explained this was why she supported the equity goal with the desire to serve everyone better.

**Mayor Gamba** noted that the city had not gone through the visioning process before it solicited goal ideas from the community in 2015. He observed that the city now had a vision statement to act as "north star" to guide its actions.

The group observed that not every suggested goal could be chosen. They discussed the expectations that are created when soliciting public input. **Councilor Batey** noted past goal setting discussions were done at Council retreats which were not broadcast and did not involve the public. Going forward she wanted to see the public have more access to the process. The group discussed the 2015 public goal setting process and the goals that had been proposed.

**Ms. Ober** asked Councilor Batey how she hoped the public could engage in the goal setting experience. **Councilor Batey** believed goal setting was something that Council needed to hear from the community about. **Ms. Ober** suggested the city could use the vision to help ask questions in a survey. She asked how Council wanted to use the vision document to build on goal discussions.

**Mayor Gamba** understood that Council was ready to replace the engagement goal with an equity, inclusion, and justice goal. **Ms. Ober** clarified that replacing the goal would shift the city's focus to equity and that there would still be some community engagement work. She explained the next steps in replacing the goal.

**Ms. Ober** summarized that Council wanted to hold a public goal setting session next summer, separate from the annual Council retreat. **Council President Falconer** noted that retreats had always been open to the public to attend. **Councilor Hyzy** observed that the further along the city was in the housing and Comprehensive Plan implementation work, the better the Council retreat discussion would be.

**Mayor Gamba** observed that there was a lot happening related to housing and thought an update on that work would be helpful. He asked about Hillside, the TriMet remnant lot, and the Bertman House properties. **Ms. Aman** noted discussions the city was having with Clackamas County on the Hillside redevelopment project. **Councilor Batey** and **Ms. Aman** discussed county funding for the Hillside project. **Ms. Aman** said the Bertman House was a complicated site and the city was not moving forward on it at this time. She reported updates on the TriMet remnant lot, also known as the Sparrow Site. She noted that the Coho Point at Kellogg Creek project would include a percentage of affordable units. **Ms. Ober** and **Ms. Aman** discussed Milwaukie Municipal Code (MMC) updates related to housing. **Ms. Aman** reported that staff was also working on the construction excise tax (CET) affordable housing program.

**Ms. Ober** noted staff would provide additional goal updates at future meetings.

## **2. Adjourn**

**Mayor Gamba** adjourned the meeting at 4:55 p.m.

Respectfully submitted,

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Amy Aschenbrenner, Administrative Specialist II

**COUNCIL REGULAR SESSION**

Zoom Video Conference  
www.milwaukieoregon.gov

2319<sup>th</sup> Meeting

**MINUTES**

**AUGUST 4, 2020**

**Council Present** Council President Angel Falconer; Councilors Lisa Batey, Wilda Parks, Kathy Hyzy,  
**by Video:** and Mayor Mark Gamba

<b>Staff Present</b> Assistant City Engineer Jennifer Garbely	City Recorder Scott Stauffer
<b>by Video:</b> Assistant City Manager Kelly Brooks	Community Development Director Leila Aman
Assistant Planner Mary Heberling	Climate Action & Sustainability Coord. Natalie Rogers
Associate Planner Brett Kelter	Events Specialist Brenna Cruz
City Attorney Justin Gericke	Planning Director Denny Egner
City Engineer Steve Adams	Senior Planner Vera Kolias
City Manager Ann Ober	Public Works Director Peter Passarelli

**Mayor Gamba** called the meeting to order at 6:01 p.m.

**1. CALL TO ORDER**

**A. Pledge of Allegiance.**

**B. Native Lands Acknowledgment.**

**2. ANNOUNCEMENTS**

**Mayor Gamba** announced upcoming events, including listening sessions for members of Milwaukie's Black, Indigenous, and People of Color (BIPOC) community, a free workshop on growing with Google sponsored by the Ledding Library, a Ledding Cultural Forum event, and the Johnson Creek Watershed Council's annual clean-up event.

**3. PROCLAMATIONS AND AWARDS****A. National Farmers Market Week – Proclamation**

**Councilor Batey** introduced the proclamation and remarked on the 22<sup>nd</sup> year of the Milwaukie Sunday Farmers Market in the time of the coronavirus (COVID-19) pandemic. **Mayor Gamba** proclaimed National Farmers Market Week in Milwaukie.

**B. National Wind Week – Proclamation**

**Ms. Rogers** discussed the benefits of wind power and the city's climate emergency declaration. **Councilor Hyzy** remarked on progress made in Oregon to promote and use wind power. **Mayor Gamba** proclaimed National Wind Week in Milwaukie.

**4. SPECIAL REPORTS****A. COVID-19 Emergency Declaration – Extension**

**Ms. Ober** noted that the proposed extension was for a two-month period.

**It was moved by Councilor Batey and seconded by Councilor Parks to extend the emergency declaration related to COVID-19 through October 6, 2020. Motion passed with the following vote: Councilors Falconer, Batey, Parks, and Hyzy and Mayor Gamba voting “aye.” [5:0]**

## **5. COMMUNITY COMMENTS**

It was noted that no audience member wished to address Council. **Mr. Stauffer** reported that Public Safety Advisory Committee (PSAC) member Jay Panagos had submitted an email comment expressing support for the “slow down” signs that had been put up around the city. **Councilor Parks** and **Ms. Brooks** remarked on how the “slow down” signs had been distributed. They noted the intent and popularity of the signs. The group noted some residents who had signs may be willing to give their signs to residents on busier streets. **Ms. Ober** reported there was no follow-up report from the July 21 audience participation.

## **6. CONSENT AGENDA**

**Councilor Hyzy** asked that item 6. D. be removed for separate consideration.

**It was moved by Councilor Hyzy and seconded by Council President Falconer to approve the consent agenda items A, B, C, and E.**

- A. City Council Meeting Minutes of the June 16, 2020, Work Session;**
  - B. Resolution 54-2020: A Resolution of the City Council of the City of Milwaukie, Oregon, making appointments to the Planning Commission.**
  - C. Resolution 55-2020: A Resolution of the City Council of the City of Milwaukie Oregon, authorizing a public improvement contract with Garland/DBS, Inc. in the amount of \$117,737 for community development and fleet building roof repairs.**
  - ~~D. Authorization of an agreement for planning services for the Comprehensive Plan implementation project.~~ (removed for separate consideration)**
  - E. Approval of an Oregon Liquor Control Commission (OLCC) application for Cha, Cha, Cha Mexican Taqueria, 11008 SE Main Street – Off-Premises Sales.**
- Motion passed with the following vote: Councilors Falconer, Batey, Parks, and Hyzy and Mayor Gamba voting “aye.” [5:0]**

### **6. D. Authorization of a Planning Services Agreement** (moved down the agenda)

**Councilor Hyzy** expressed support for the contract and suggested staff look at using an online survey tool to reach people who are not ordinarily involved in planning projects.

**It was moved by Councilor Hyzy and seconded by Council President Falconer to approve the resolution acting as the Local Contract Review Board, authorizing the city manager to execute an agreement for professional planning services for the Comprehensive Plan implementation project. Motion passed with the following vote: Councilors Falconer, Batey, Parks, and Hyzy and Mayor Gamba voting “aye.” [5:0]**

**Resolution 56-2020:**

**A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF MILWAUKIE, OREGON, ACTING AS THE LOCAL CONTRACT REVIEW BOARD, AUTHORIZING THE CITY MANAGER TO EXECUTE AN AGREEMENT FOR PROFESSIONAL PLANNING SERVICES FOR THE COMPREHENSIVE PLAN IMPLEMENTATION PROJECT.**

## **7. OTHER BUSINESS**

### **A. Annexation of 9601 SE Stanley Ave (A-2020-003) – Ordinance**

**Mr. Kelter** reviewed the proposed annexation, noting its location and zoning.

**Council President Falconer** and **Mr. Kelter** noted that the property to be annexed was in the Northeast Sewer Extension (NESE) area. They observed which properties in the NESE area were outside city limits but surrounded by the properties in city limits. They commented on what triggers properties to annex into the city and **Councilor Batey** suggested that Council should discuss ways to incentivize additional annexations.

**It was moved by Councilor Parks and seconded by Council President Falconer to approve the ordinance annexing a tract of land identified as Tax Lot 1S2E30DB00500 and located at 9601 SE Stanley Ave into the city limits of the City of Milwaukie (File #A-2020-003). Motion passed with the following vote: Councilors Falconer, Batey, Parks, and Hyzy and Mayor Gamba voting “aye.” [5:0]**

**Ms. Ober** read the ordinance two times by title only.

**Mr. Stauffer polled the Council with Councilors Hyzy, Falconer, Batey, and Parks, and Mayor Gamba voting “aye.” [5:0]**

**Ordinance 2194:**

**AN ORDINANCE OF THE CITY OF MILWAUKIE, OREGON, ANNEXING A TRACT OF LAND IDENTIFIED AS TAX LOT 1S2E30DB00500 AND LOCATED AT 9601 SE STANLEY AVE INTO THE CITY LIMITS OF THE CITY OF MILWAUKIE (FILE #A-2020-003).**

**Councilor Batey** asked why recent annexations had occurred when a property had been sold. **Mr. Kelter** was not sure why the point of sale was an annexation trigger point but observed that new home buyers may want to connect to city sewer.

**B. Engineering Projects – Update**

**Mr. Adams** introduced the topic and **Ms. Garbely** provided an update on the McBrod Avenue improvements project. **Mayor Gamba** and **Ms. Garbely** noted the presence of contaminants in McBrod Avenue.

**Councilor Batey** asked about the city's plan to install high-speed internet lines in the North Milwaukie Innovation Area (NMIA) where McBrod Avenue is located. **Mr. Adams** noted the lack of funding to add internet conduits in the contaminated soil under McBrod Avenue. **Councilor Hyzy** remarked that Clackamas County may install an internet fiber network that may coincide with the city's internet installation plans. The group agreed on the need for Council to discuss internet fiber installation in 2022.

**Ms. Garbely** provided updates on the south and north phases of the Meek Street stormwater improvements. **Councilor Batey** asked if the project could include future pedestrian connectivity from the Ardenwald neighborhood to the NMIA. **Mr. Adams** remarked on the high costs of working around the Union Pacific Railroad (UPRR) line.

**Mr. Adams** provided an update on the Lake Road reconstruction project and **Ms. Garbely** provided an update on the Linwood Avenue Safe Access for Everyone (SAFE) project. The group noted the county's plans to construct pedestrian improvements outside city limits that would match the city's improvements on Linwood Avenue.

**Ms. Garbely** provided an update on the River Road and 22<sup>nd</sup> Avenue SAFE project. **Councilor Batey** and **Ms. Garbely** remarked on where the contractor would stage their equipment during construction. **Councilor Hyzy** and **Ms. Garbely** noted that the low public participation in project outreach events may be due to the COVID-19 pandemic. **Mayor Gamba, Ms. Garbely, and Mr. Adams** commented on the impact of the slope of



River Road on the required Americans with Disabilities Act (ADA) accessibility for the new sidewalks.

**Ms. Garbely** provided an update on the 43<sup>rd</sup> Avenue/Howe Street/42<sup>nd</sup> Avenue project. The group noted that the pathway would be on the west side of 43<sup>rd</sup> Avenue and discussed where the project was located.

**Ms. Garbely** provide an update on the Home Avenue/Wood Avenue/Edison Street SAFE and Street Surface Maintenance Program (SSMP) project.

**Mr. Adams** provided an update on the Monroe Street neighborhood greenway project. The group remarked on the pedestrian and bicycle infrastructure scheduled to be built in east Milwaukie in the next several years. Council asked staff to make sure all interested parties were kept informed on the project's progress. **Mr. Adams** noted how the greenway pathway would connect through the Monroe Apartments project.

**Mr. Stauffer** read an email comment submitted by Milwaukie resident Rod Smith regarding the impact of the 43<sup>rd</sup> Avenue/Howe Street/42<sup>nd</sup> Avenue project on the tree canopy and sidewalk heat. **Mr. Adams** reported that additional sidewalk area would be added, and it would create more heat, but the city would be adding landscaping.

**Mayor Gamba** remarked that the number of projects happening now was due to the city's SAFE program.

### **C. Festival Street Plaza Closure Protocols – Discussion**

**Ms. Brooks** provided an update on the city's work to develop festival street closure rules. She reported the plaza had been closed off to vehicle traffic once since it first opened. She noted the role of the city's new events coordinator, Ms. Cruz, in closures and event permitting. She reviewed aspects of street closures that staff had been looking at, including traffic control issues, who has the authority to close the street, required public noticing about closures, and costs of closing a street. **Councilor Hyzy** and **Ms. Garbely** commented on how employees of businesses along the Adams Street connector and plaza access parking and their buildings during street closures.

**Mayor Gamba** remarked that the original plaza concept was that it would close every weekend. He acknowledged the reality of the area had moved beyond the initial ideas but believed that regular closures should be considered. **Ms. Brooks** suggested additional traffic analysis was needed to identify the impacts of closing the plaza to street traffic.

**Mayor Gamba** asked if staff knew what it would cost to maintain a closed street over the weekend, including the removal of the bollards. **Ms. Brooks** remarked on necessary staffing and the removal of bollards for events and the market. The group commented on whether the bollards would need to be stored when removed for an event and the logistics of unlocking and removing them. **Council President Falconer** suggested permit fees for closing the plaza should be tied more to the staff time to coordinate an event and less on the logistics of closing the plaza. The group remarked on how the city staffed events and processed event permits. They commented on charging a nominal fee to cover unknown costs for permitting and supporting events.

**Councilor Batey** agreed with Mayor Gamba's proposal that the plaza be regularly closed on the weekends. The group noted whether there was a new tenant in the former Bloom Garden Supply storefront adjacent to the plaza.

**Ms. Brooks** summarized that Council supported staff's continued consideration of the costs and logistics of street and plaza closures. She reviewed next steps and noted that

the farmers market did not intend to move to the plaza until its current home was redeveloped.

**Mr. Stauffer** read an email comment submitted by Mr. Smith regarding the lack of parking in the south downtown area and the potential loss of blackberry bushes on the Coho Point at Kellogg Creek site. The group remarked on Mr. Smith's comments. **Councilor Batey** suggested the blackberries needed to be removed and the group noted that the overall design of the south downtown area would be considered in the coming years through the Dogwood Park master plan and Coho Point projects.

**Mayor Gamba** recessed the meeting at 7:48 p.m. and reconvened it at 8:04 p.m.

## **8. PUBLIC HEARING**

### **A. Comprehensive Plan Update – Ordinance, continued**

Call to Order: **Mayor Gamba** called the public hearing on the Comprehensive Plan Update to order at 8:04 p.m.

Purpose: **Mayor Gamba** announced that the purpose of the hearing was to continue Council deliberation on the updated plan.

Conflict of Interest: No Council member wished to declare a conflict of interest.

Staff Presentation: **Mr. Egner** suggested Council would provide final input on the plan at the current meeting and adopt the plan on August 18. He reviewed outstanding issues that needed to be addressed, including the role of the Comprehensive Plan Advisory Committee (CPAC) and Comprehensive Plan Implementation Committee (CPIC), the history section, the map of annexations since 1960, the list of historic resources, and housing cost increase citations. He and **Councilor Batey** noted text, policy, and map issues raised by Councilor Batey in an email to staff.

**Ms. Heberling** reported that staff had trouble finding a source for housing cost increases between 2012 and 2018. She discussed United States Census Bureau and Zillow real estate service housing data that staff had found and asked for Council input on the use of that data. The group discussed the use of housing sales data from the county assessor's office and Zillow. It was noted that staff would check with the county assessor for housing data and would reconcile any county data with the Zillow data.

Council Discussion: The group discussed changes to the history section of the plan, including: references to the nineteenth century federal donation land claim act and the settlement of White people in the area; the legacy of orchardist Ah Bing; the upcoming transition to a new city hall building; when the city's housing stock was built and/or annexed; and the existence of race-based deed restrictions.

**Mr. Egner** summarized steps staff would take to finalize the plan, including following-up on the annexation map.

The group reviewed Councilor Batey's list of issues, including an education data reference and an environmental justice section text revision. **Councilor Batey** explained her proposal for adding a bird nesting policy to the plan. The group discussed whether a such a policy belonged in the plan or the Milwaukie Municipal Code (MMC) and noted it would be part of the plan implementation work. The group agreed to make Councilor Batey's proposed changes to park and employment maps.

It was moved by Councilor Hyzy and seconded by Councilor Batey to continue the hearing to a date certain of August 18, 2020. Motion passed with the following vote: Councilors Falconer, Batey, Parks, and Hyzy and Mayor Gamba voting “aye.” [5:0]

## **9. COUNCIL REPORTS**

### **A. League of Oregon Cities (LOC) Legislative Priorities – Discussion**

**Ms. Brooks** explained that Council had been asked to provide input to the LOC on two matters, how the state should distribute federal COVID-19 emergency funds and what the LOC’s priority issues should be during the 2021 state legislature session.

**Ms. Brooks** provided an overview of how federal COVID-19 emergency funding had been spent to date. She reported that the state had proposed using the second round of funds to buy personal protective equipment (PPE) for cities while the LOC believed each city should decide how to spend the funds. She and **Mayor Gamba** discussed what the emergency funds could be spent on. It was Council consensus to support the LOC’s position that each city should determine how to spend the funds.

The group discussed which Council member would vote on the league’s legislative priorities for the city. It was Council consensus that Mayor Gamba would vote for the city.

**Ms. Brooks** introduced the 2021 LOC legislative priorities ballot and the group noted which priorities the city had supported in 2020. They discussed which priorities the city should support in 2021, including climate action, broadband, transportation, energy affordability, property tax reform, and mental health services proposals. It was Council consensus that the city would vote for the following 2021 LOC legislative priorities:

- C. Building (Reach) Code – Energy Efficiency Local Option;
- G. Green Energy/Renewables – Expanded Local Option;
- O. Low-Income Energy Efficiency and Affordability Programs; and
- Q. Mental Health Service Delivery.

### **B. Tobacco and E-Cigarette Tax – Resolution**

**Mayor Gamba** presented and discussed a resolution in support of a tobacco and e-cigarette tax measure that would be on the November 3, 2020 general election ballot.

**Councilor Batey** expressed support for the resolution and the revised version that featured data citations. She commented on whether it was important to note in the resolution where Oregon was ranked in terms of a state tobacco sales tax.

The group expressed support for the tax and discussed the wording of the resolution. It was Council consensus to continue working on the resolution text and bring it back for consideration and adoption at the August 18 regular session.

### **Parking at Milwaukie Bay Park – Discussion**

**Mayor Gamba** commented on the frequent complaints he receives regarding the lack of parking at Milwaukie Bay Park. He explained that the number and type of parking spots at the park had been partly determined by an intergovernmental agreement (IGA) with the Oregon Marine Board (OMB) who had helped fund phase two of the park project. **Ms. Ober** reviewed the amount of funding the city had received from the OMB for the park.

**Mayor Gamba** explained how the city had initially not cited parking violations at the park but had been required to do so by the OMB or the city would have to return the park



project funding. He and **Ms. Ober** reported that police department staff had proposed lowering the fine. **Mayor Gamba** suggested the city could return OMB's money or lower the fine to make it less painful for park users.

**Council President Falconer** asked if there were legal concerns about lowering the fine. **Mr. Gericke** remarked on what the IGA required of the city. The group commented on the current parking fine and whether lowering it would resolve the issues and/or create an enforcement problem for the city. **Ms. Ober** noted that the IGA did not allow the city to charge a parking fee and that the IGA would be in effect for another 17 years.

**Councilors Hyzy and Batey** expressed support for lowering the fine. **Council President Falconer** expressed concern about creating an enforcement issue with lower fines at the park than across the street in downtown. The group noted current parking habits and where park users were parking outside the park.

**Council President Falconer** noted that Council had heard complaints at a recent meeting about a lack of clear signage at the park. **Ms. Ober** reported that additional signage had been installed. She remarked on the efforts of the city's law enforcement officers to direct park users to alternative parking locations outside the park. The group discussed current signage and the need for more signs to point to alternative parking.

**Councilor Hyzy** and **Ms. Ober** noted the possibility that the Kellogg Creek Wastewater Treatment Plant might be able to offer its reserved parking spots for public use.

The group noted that Council would have an opportunity to discuss the Milwaukie Bay Park parking issues with the municipal court judge at an upcoming meeting.

**Ms. Brooks** commented that the OMB was involved in other funding opportunities for the park. She suggested it might be worth the city's time to advocate to the OMB for park design elements that supported non-motorized boaters. **Councilor Batey** noted an effort led by the City of Portland to restrict motorized boat wakes which she believed would help Milwaukie's boat use issues. She observed that the Oregon Department of Transportation (ODOT) had recently added no parking signage along the east side of McLoughlin Boulevard that had effectively eliminated parking spots used by boaters. **Ms. Ober** noted that the completion of the Coho Point project would further eliminate parking spots.

## **10. ADJOURNMENT**

**It was moved by Councilor Parks and seconded by Councilor Batey to adjourn the Regular Session. Motion passed with the following vote: Councilors Falconer, Batey, Parks, and Hyzy and Mayor Gamba voting "aye." [5:0]**

**Mayor Gamba** adjourned the meeting at 9:58 p.m.

Respectfully submitted,

---

Scott Stauffer, City Recorder



**RS Agenda Item**

**7**

## **Business Items**

**COUNCIL STAFF REPORT**

**To:** Mayor and City Council  
Ann Ober, City Manager

**Reviewed:** Scott Stauffer (as to form), City Recorder

**From:** Kelly Brooks, Assistant City Manager, and  
Steve Adams, City Engineer

**Subject:** **Slow Streets Demonstration Project Report**

**Date Written:** Aug. 27, 2020

**ACTION REQUESTED**

Receive an update on the Island Station slow streets demonstration project.

**HISTORY OF PRIOR ACTIONS AND DISCUSSIONS**

The number of people using city streets for recreation increased in May because of stay-at-home orders and recreational facilities closed due to the COVID-19 pandemic. Council received requests from residents to consider implementing local access road closures to provide additional space for people to walk and bike more safely.

After a presentation by staff, City Council supported the consideration of two locations for a pilot project. The first was in the Hector Campbell neighborhood and the second was in the Island Station neighborhood.

**PROJECT ELEMENTS****Location Selection Criteria**

<b>Safety</b>	<b>Resource Availability</b>	<b>Community Interest</b>
Low risk of diversion	Barriers & Signage Materials on hand	Host community supports the closure
Low speed streets	Minimal Staff Time	

**Preinstallation Outreach**

City staff reached out directly to the two neighborhood district associations (NDAs) that would be impacted by closures. After discussion with NDA leadership, Hector Campbell declined to participate. Island Station agreed to a two-month pilot project with a possible extension through the end of September. City staff also presented the closures to the Public Safety Advisory Committee (PSAC), who supported proceeding with both the Island Station closure and a citywide signage campaign encouraging drivers to slow down.

## Elements of the Project

The Island Station project consisted of three major elements:

- 1) Barriers and temporary signage,
- 2) Expanded parking options outside the closure area, and
- 3) Permanent signage changes.

### Temporary Barriers and Signs





## Parking Lot



### Permanent Signs Installed:

- 20<sup>th</sup> Avenue and Sparrow Street stop sign, and
- An Americans with Disabilities Act (ADA) parking spot at Spring Park.

## ANALYSIS

### COVID-19 / Context for Project

, The impact of this project, which occurred entirely during a global pandemic, was increased due to the closure of many of the city's private and public recreational facilities,, the cancellation of concerts and other large events, and fewer childcare options being available to parents.. While the full impact will not be known for some time, the city experienced, and continues to experience, a dramatically increased demand for its park facilities. During these warmer summer months, the demand at parks providing access to water was even higher.

### Staff Observations

The parking lot experienced intense use during the project.us. When City Engineer Steve Adams observed usage on Sunday July 19 and Saturday August 1, the parking lot had 48 vehicles each day. All vehicles were obeying the public parking / private parking signage and all street barricades were up and visible. At Spring Park, the ADA parking spot was available and the 10-minute loading/unloading spot was available (and observed in use one time by people dropping off). In addition to the parking lot, vehicles continued to park on Sparrow

Street, 19<sup>th</sup> Avenue, and 21<sup>st</sup> Avenue. Drivers obeyed the temporary “No Parking” sign installed by the city on the south side of Sparrow Street. The street parking most problematic for first responder access was on 19<sup>th</sup> Avenue.

Interestingly, two different street parking patterns emerged. Those seeking access to Spring Park and those heading to Kellogg Creek and Milwaukie Bay Park via the Eagle Street / 19<sup>th</sup> Avenue trailhead. On August 1, Mr. Adams spoke with City Councilor Lisa Batey, who believed this was the first summer she had observed so much parking to access the park.

### **NDA Feedback**

In general, people who live on Sparrow Street, and particularly those who live across the street from the parking lot, were unhappy with the project. Many stated that restriping and directing visitors to the parking lot encouraged more people to come. They also stated that visitors left trash and blocked access to driveways. Across the neighborhood, people felt that the barriers did not have the expected impact on traffic speed. Some neighbors remarked that it seemed less safe because of the increase in people walking in the roadway while vehicles were still present.. People also observed other unsafe driving behaviors, like driving the wrong way on one-way streets, and would like to see additional permanent stop signs installed.

### **Property Owners**

Island Station residents Roger and Debby Espinor were wonderful partners on this project. Overall, they found that the painted parking spots helped contain visitors to the west side of the parking lot. Prior to the delineated spots, people parking on the east side of the lot blocked access to their home. They were also happy to have the lot swept and the garbage receptacles installed for the duration of the project because trash has long been an issue on the property.

### **CONCLUSION OF PROGRAM AND NEXT STEPS**

In response to feedback from neighborhood residents, the city will not extend the program through the month of September. The parking lot will close and the barriers will be removed after September 7. Staff felt strongly that there was a need to keep the closures in place through Labor Day weekend to help manage the transition from parking lot access to only local street parking.

Several items installed during the project will be permanent or are still under analysis:

- The ADA parking space will remain because that should have already been in place.
- The additional bike parking will remain because it is needed to keep people from riding on the trails through Spring Park to Elk Rock Island. We do not yet know if the bike rack will be moved into the park or remain in the parking space it currently occupies.
- The loading zone space appears to have been well utilized during the project. Staff have not determined if it should remain.
- The temporary no parking signs on the south side of Sparrow Street will remain temporarily and may become permanent.

Engineering installed two temporary radar traffic counters in Island Station on August 20 that have been gathering vehicle volume and speed information to help staff determine if any additional measures are needed. Additional stop signs at 21<sup>st</sup> Avenue and Sparrow Street have been requested by residents and are being considered. The addition of one-way signage is also under consideration.

All other items will be removed. The barriers will be temporarily relocated to the entrances of the parking lot to dissuade people from parking there once closed. The garbage receptacles will also be removed.

## **WHAT DID WE LEARN?**

Based on feedback from area residents, the pilot project did not make area residents feel safer walking and biking in the roadway. The project also required high levels of staff time and significant resources from multiple city departments. From those standpoints, the closure failed to address two of three selection criteria and should not be reinstalled in the future.

While we do not know how the park visitors felt about the parking lot and the closure area, we can extrapolate from observed usage that it was viewed as an amenity by the general public. Although increased usage of the park achieves important community outcomes (increased diversity, affordable recreation opportunities for those experiencing economic hardship, positive health outcomes, etc.), those were not the stated goals of the pilot project. As the city considers small-scale/ impromptu projects like this in the future, it will be important to assess whether community-wide benefits and localized challenges can be meaningfully addressed.

The extent to which this program should be used as a test case for other parts of the city is not clear. Island Station uniquely functions as a gateway community within Milwaukie. The neighborhood issues of overcrowding, parking, trash, noise, etc., are more similar to those shared by Portland residents living adjacent to Forest Park trailheads than to those who live on neighborhood greenways. These unique factors made parking the central issue in determining the success or failure of the project. The same factors also meant that a transportation solution failed; not necessarily because it did not work, but because it failed to address the underlying issues about management of the park.

## **BUDGET IMPACT**

This project cost the city \$5,500, which included:

- \$1,200 to lease the parking lot. The rent was calculated to offset the city's monthly stormwater fee for the lot.
- \$300 for materials and signage for the parking lot.
- \$3,200 in public works department staff time.
- \$800 in public works department vehicle and equipment costs.

## **WORKLOAD IMPACT**

Staff time for the demonstration project was higher than expected. Key staff and departments involved are outlined below:

- Assistant City Manager: 40 hours (outreach, responding to comments and concerns from residents, coordinating with city departments)
- City Engineer: 40 hours (closure design, traffic regulation processing, interdepartmental coordination, project meetings, on-site monitoring)
- Public Works Crews: 50 hours (sign design and manufacturing, sign and barrier installation, parking lot striping, sweeping, trash pickup)
- Police: 20 hours (enforcement)

**CLIMATE IMPACT**

None.

**COORDINATION, CONCURRENCE, OR DISSENT**

The city manager's office coordinated extensively with the engineering, public works, and police departments.

**STAFF RECOMMENDATION**

Not applicable.

**ALTERNATIVES**

Not applicable.

**ATTACHMENTS**

None.



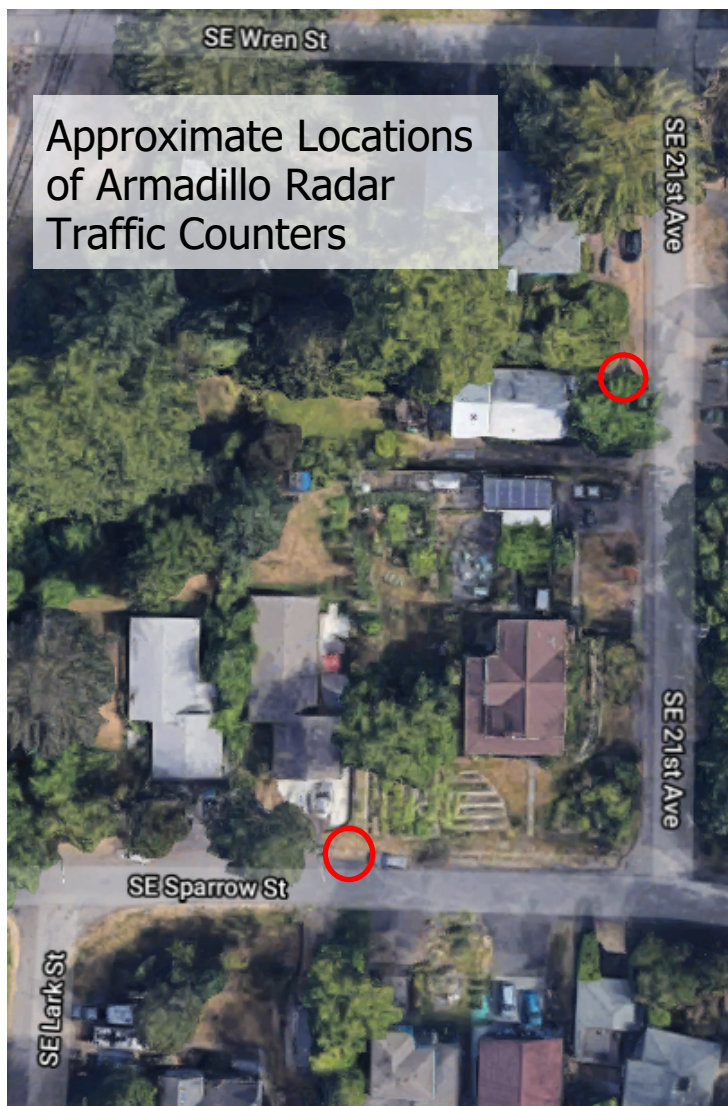
## SE 19th Ave Traffic Data



August 2020:  
08/28/2020 - 08/31/2020

SE 19th Ave (August 2020)	
	Wren to Bobwhite
Speed Limit	15 MPH
Avg Speed	16.0 MPH
85th Percentile Speed	19.0 MPH
Total Vehicles	309
Small Vehicles	2.3
Medium Vehicles	91.3
Large Vehicles	6.5
Peak Hour	6-7 PM
Avg. Vehicle Count	12
AADT	99.2
	Bobwhite to Bluebird
Speed Limit	15 MPH
Avg Speed	15.1 MPH
85th Percentile Speed	17.0 MPH
Total Vehicles	172
Small Vehicles	1.7
Medium Vehicles	94.8
Large Vehicles	3.5
Peak Hour	6-7 PM
Avg. Vehicle Count	8
AADT	56.1

AADT:  
Average Annual Daily Traffic



## SE Sparrow St Traffic Data

SE Sparrow St	
	August 2020
Speed Limit	15 MPH
Avg Speed	17.4 MPH
85th Percentile Speed	21.0 MPH
Total Vehicles	1162
Small Vehicles	3.8
Medium Vehicles	92.9
Large Vehicles	3.4
Peak Hour	12-1 PM
Avg. Vehicle Count	22
AADT	284.8

## SE 21st Ave Traffic Data

SE 21st Ave	
	August 2020
Speed Limit	15 MPH
Avg Speed	15.8 MPH
85th Percentile Speed	19.0 MPH
Total Vehicles	69
Small Vehicles	4.3
Medium Vehicles	82.9
Large Vehicles	12.9
Peak Hour	5-6 PM
Avg. Vehicle Count	4
AADT	17.1

August 2020:  
08/21/2020 - 08/25/2020

AADT:  
Average Annual Daily Traffic

Submitted by Cindy "Cid" Blase  
2021 SE Sparrow St.  
Milwaukie, OR 97222

Comments regarding the Slow Streets Program that took place in the Island Station Neighborhood during July and August 2020.

I agree with all the information Kelly Brooks the Assistant City Manager has submitted in the report. I do however feel there is a more information I would like the City Council to consider.

I live on Sparrow St. which is the street people park on and walk down to Spring Park. The Slow Street Program was focused on turning the Island Station area into a nice walking area. In reality it turned into an attempt to create parking for Spring Park and manage the speeding of drivers on our streets. It did not create a safer place for walking, as those who parked in the rented parking lot then walked 2 to 6 people side-by-side and as they walked and chatted cars raced by and the situation was dangerous, especially for small children.

What this program did not address is what I would like you to work on. Spring Park was developed by neighbors and was a small neighborhood park. It was maintained by neighbors that picked up trash and worked on trails. They removed invasives and planted native plants. The paths were limited and narrow and the area was a nature preserve. This is no longer the case. All grass and wild flower areas are trampled, some to bare earth. The paths are eroded and 2 to 4 times as wide. Garbage is left everywhere, and feces filled diapers are left on the Island and on the sides of our streets. The only porta-potty is a long walk from where people are playing. You know they are not walking out of the park to use it, therefore we know the river and landscape is being used as a toilet.

This park is under the supervision of NCPRD- North Clackamas Parks & Recreation District. If I understand correctly the City of Milwaukie pays NCPRD to manage the park. After contacting NCPRD I was told they pick up trash from trash cans and empty the porta-potty. All enforcement is up to the City of Milwaukie. It states in the rules that the park closes 30 minutes after dusk and cars will be towed after that. Are we enforcing these rules? Do we need to have neighborhood stickers for our car windows so we know which cars should be parked here? As for rules about fires, fireworks, graffiti, camping, trash, staying on trails, etc. that is up to our police officers to enforce. I was told that if an officer was sent out they would send two, not one, and that having so few on duty at that time this was not feasible on a regular basis, as that would deplete the force available in other areas.

So what is the answer? Do we just tear out the playground and put in a parking lot? Do we install bathrooms on the island and rent to someone that wants to put in a food cart? Do we give up on wild habitat and pave the eroding paths? Or do we create a plan to maintain how it was managed before the crowds found the park?

As a neighborhood we cannot wait till the river rises, the rain starts, and people go away. But next spring will arrive and this situation will repeat its self. PLEASE let's make a plan now for Elk Rock Island.

**Scott Stauffer**

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**From:** Dan D <dandismuke@gmail.com>  
**Sent:** Tuesday, September 1, 2020 10:29 AM  
**To:** OCR  
**Subject:** slow streets project

**This Message originated outside your organization.**

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Hello,

Apparently I'm commenting too late on the matter but I just wanted to say that I really appreciated the "slow streets" project in Island Station. I live on the corner of 19th and Sparrow, at 12224 SE 19th Ave. We are the house across from Spring Park. The local access signs did not seem to deter people from driving up and down the streets but the extra parking was a huge boon. I hope that can continue in the future.

We live on the narrowest part of SE 19th so we pay a lot of attention to cars obstructing the right of way. Usually there are cars lined up every day of the summer on our block. It still happened this year but not nearly as often as before. Many times I drove or walked past a full parking lot on Sparrow and found no cars parked on 19th. Not only that, but there were far fewer people parking illegally on the Sparrow side of our house.

Even if it was just a one-summer experiment, I appreciated it. Thank you! Sorry I didn't speak up about it earlier.

Dan Dismuke  
12224 SE 19th Ave

**Scott Stauffer**

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**From:** Daniel Wood <d.robert.wood@gmail.com>  
**Sent:** Tuesday, September 1, 2020 12:14 PM  
**To:** OCR  
**Subject:** City Council Regular Session Written Notes

**This Message originated outside your organization.**

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Hello,

Thank you for taking written notes into the City Council meeting. I want to comment on the use of Spring Park and Elk Rock Island. I live in the Island Station neighborhood and am glad that so many people are enjoying themselves on the island this summer.

I also want to note that the increased traffic has created a great deal of trash on the island and in the neighborhood. I've collected multiple bags of trash walking through the neighborhood where people park to access the island. The trash has included bottles, cans, fast food containers, and used diapers. I've picked up three diapers and have seen more on the ground. The trash affects those living in the neighborhood as well as those who want to use the island with respect.

Thank you.

Daniel Wood  
SE 21st Avenue

**Scott Stauffer**

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**From:** Krysta Vollbrecht <krysta.vollbrecht@gmail.com>  
**Sent:** Tuesday, September 1, 2020 12:34 PM  
**To:** OCR  
**Subject:** City Council Regular Session written comment

**This Message originated outside your organization.**

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Hello,

I am a resident of Island Station Neighborhood. I just wanted to share that I have observed a significant increase in traffic to our area, specifically to visit Elk Rock Island in the warm summer months. It's a beautiful treasure for sure! I also noticed that people park on the side streets (some ignore the designated parking lot or if it is full). They sometimes park in unsafe ways (next to fire hydrants, blocking driveways, blocking visibility at intersections) and leave trash where their vehicle was parked. I often see empty alcohol containers, trash, shoes, and oddly enough dirty diapers. Each time I visit the island I see empty alcohol containers (beer cans, wine bottles, etc) at various points.

Thank you for your time.

**Scott Stauffer**

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**From:** Nigel Sussex <nigel.sussex@gmail.com>  
**Sent:** Tuesday, September 1, 2020 11:00 AM  
**To:** OCR  
**Subject:** 19th Ave, Island Station

This Message originated outside your organization.

City Council Members,

Having lived on 19th Ave. for several years, it was crystal clear to me that the project in Island Station to have only local car access to Spring Park was highly successful and should be continued.

Not only were there considerably less cars parked on either side of the narrow street, but there was little to no speeding by cars on the road. This created a safe and calming space for walkers, bicyclers, mother with strollers, walking toddlers and the odd skate boarder.

I hope there will continue to be some mitigating calming plans put into place as we approach Autumn.

Thank you,  
Mary Weick, 19th Ave.  
Island Station



**Scott Stauffer**

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**From:** Anna Esquivel <arae.esquivel@gmail.com>  
**Sent:** Tuesday, September 1, 2020 3:18 PM  
**To:** OCR  
**Subject:** City Council Regular Session 9/1 (Slow Streets Demonstration Project)

**This Message originated outside your organization.**

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Dear Members of the Milwaukie City Council,

I am writing in regard to the Slow Streets Demonstration Project findings, and request that a future action/solution be implemented for our neighborhood.

My family and I moved to this neighborhood at the end of July. As new members of this community, we were not prepared for (and are disappointed by) the overcrowding (foot traffic & vehicles) that occurs on our street. Vehicles are constantly speeding up and down the street with little regard to pedestrians, blocking neighbor's driveways and using our driveway as a roundabout (to turn their vehicles around). The amount of trash left behind by visitors, the amount of visitors staying (or arriving) at the park after hours and the noise level occurring all hours of the day are also major concerns.

It seems that providing a parking lot for visitors has increased the amount of people in our neighborhood. I am concerned with the removal of the parking lot how much worse this problem will become. I would appreciate it if the council would revisit this topic and provide some long term solutions for handling the issues stated above.

Sincerely,

Anna Esquivel  
2086 SE Sparrow St.  
Milwaukie, OR 97222

Rebecca Banyas  
2157 SE Sparrow St.  
Milwaukie, OR 97222

TO Milwaukie City Council Members:

Thank you for ending the Slow Streets Program in Island Station. As you have likely heard from a number of neighbors, though perhaps initially a good idea, in reality the streets became more dangerous for pedestrians, and a nightmare for those of us who found ourselves suddenly living in a parking lot, with upwards of 50 cars parked directly across from my driveway many days this summer, and hundreds of additional visitors walking by to access the Willamette River and Elk Rock Island. Personally I have had items stolen from my garage, and have had to keep my doors locked during the day, something I've never felt a need to do here. The situation has added a lot of stress to an already difficult time.

In the big picture, I urge City Council to take the preservation of the beautiful and fragile Elk Rock Island seriously, and implement changes to control access to and activities on the shoreline and the Island. As noted by others, when people show up with umbrellas, coolers, floaties, dogs and 4 kids, they are coming to stay awhile, therefore using the Island as a bathroom. I've been shocked to see the wear and tear on the trails, beaches and forest. The trash has been terrible. And then today there was a fire on the Island.

We stand to lose the wonderful natural life that has thrived there. During the high river season, I could see large groups of cormorants enjoying the Island and the vegetation flourished. There used to be trilliums in the woods; this spring I saw none. The overuse has been building the last three years, and it's not going to go away once Covid is over. It's been discovered, and I'm asking the City to be good stewards of this precious place and plan for and implement much stronger policies and practices to preserve it.

Thank you.

Rebecca Banyas

## Scott Stauffer

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**From:** Adria D <deckera@gmail.com>  
**Sent:** Tuesday, September 1, 2020 5:03 PM  
**To:** OCR; Lisa Batey; Kathy Hyzy  
**Subject:** Island Station street closure pilot project

**This Message originated outside your organization.**

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Hi, I wanted to voice my support for the pilot project. I live at one of the most affected intersections (SE 19th and Sparrow) and, although the vast majority of visitors ignored the "local traffic only signs", they did seem to travel more slowly through the neighborhood while trolling for parking and perhaps looked slightly sheepish while they did it.

I strongly support continuing the project. I have two young children who love to bike and walk, and they have been run off the road multiple times by drivers traveling too fast for conditions. However, I think there are a couple of reasons why it wasn't as effective as it could have been:

- First off, there was no enforcement. Many visitors are repeat customers, and once they figured out that they could pass by the signs and park anywhere without repercussions, they did so with impunity.
- Second, to give them the benefit of the doubt, the signage was somewhat ambiguous -- there is a colorable argument that "local traffic only" could mean visitors to the park. After all, that is usually meant as the opposite of "thru traffic" and in their eyes, park visitors are not thru traffic.

I think it would greatly improve liveability and safety for residents and visitors alike (after all, we saw hundreds of people arriving at the park by bike and foot) if the project were continued with the following changes:

- Change signage to read "residential and delivery traffic only"
- Keep the parking lot if we can
- Change street parking to 1-hour except by permit parking only and assign a certain number of permits to residents
- Charge MPD with enforcing it

Thank you for this opportunity to comment.

Adria Decker  
12224 SE 19th Avenue  
503-449-2630

## Scott Stauffer

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**From:** Scott Stauffer  
**Sent:** Tuesday, September 1, 2020 7:51 PM  
**To:** Scott Stauffer  
**Subject:** 9/1 RS Zoom Chat Log

 Zoom Webinar Chat

From Cid to All panelists:

Are we going to be allowed to ask questions?  
We were told traffic is currently being  
monitored in Island Station. Is that  
happening? Where? for How long?

From Ann Ober, City Manager, She/Hers to All panelists:

Hey Cid. We will make sure you get to ask  
your questions.

From Cid to All panelists:

This was in for 5 days. Why did they pull it so  
early? Monitoring over the hot weekend  
would be different.  
And what will we use this information for? If  
we had done this in June it would have  
informed us for the summer. These are such  
short random numbers. Average speed? It's  
the crazy person that's every 10 or 20  
people.  
I asked for these monitors 3 months ago.  
But that count was with the neighborhood  
closed.  
That would be great! Thank you  
Do we get to give our public comment?

From Cid to All panelists:

Thank you all!!!!

From Milwaukie Community Develo... to All panelists:

I'm here!

## SCOTT STAUFFER, CMC

City Recorder  
he • him • his  
p: 503.786.7502 f: 503.786.7540  
City of Milwaukie  
10722 SE Main St • Milwaukie, OR 97222