



**COUNCIL RESOLUTION No. 73-2018**

**A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF MILWAUKIE, OREGON, "PINNING DOWN" THE PROPOSED GOALS AND POLICIES IN BLOCK 1 OF THE COMPREHENSIVE PLAN UPDATE, FINAL VERSIONS OF WHICH WILL BE ADOPTED BY ORDINANCE DURING THE SYNTHESIS STAGE OF THE PROJECT.**

**WHEREAS**, in late 2015 the City Council directed staff to develop a Community Vision and the first complete update to its Comprehensive Plan since 1989; and

**WHEREAS**, on September 5, 2017, the City Council adopted Resolution 83-2017, adopting the Milwaukie Community Vision; and

**WHEREAS**, the City Council approved a work plan for the Comprehensive Plan Update project that includes three distinct blocks of work, with goals and policies to be "pinned down" by resolution at the end of each block; and

**WHEREAS**, Block 1 includes four topic areas: Community Engagement, Economic Development, Urban Growth Management, and History, Arts and Culture; and

**WHEREAS**, a robust public engagement process was undertaken for Block 1, including the formation of a Comprehensive Plan Advisory Committee (CPAC); and

**WHEREAS**, the CPAC, with additional feedback from the Planning Commission and staff from several City departments, developed recommended goals and policies for the four Block 1 topic areas; and

**WHEREAS**, the proposed Block 1 goals and policies may be further refined during the project's "Synthesis" stage, prior to their adoption by ordinance;

**Now, Therefore, be it Resolved** that the City Council hereby adopts a resolution "pinning down" the proposed Block 1 policies. At the conclusion of all three blocks of work, the City Council will formally adopt the goals and policies via ordinance.

Introduced and adopted by the City Council on 8/21/18

This resolution is effective on 8/21/18.

Mark Gamba, Mayor

ATTEST:

APPROVED AS TO FORM:

Jordan Ramis PC

Scott Stauffer, City Recorder

City Attorney

# Proposed Block 1 Goals and Policies – Clean Version

\* Reflect changes based on comments provided by City Council during August 7 meeting

## Community Engagement

### **Goal 1.1: Foster Broad and Collaborative Community Participation**

**Implement and encourage practices that increase community participation by providing thorough information, consulting with the community, and fostering collaborative partnerships.**

Policy 1.1.1: Generate interest and encourage diverse participation in City committees and commissions through broad outreach.

Policy 1.1.2: Ensure publications and printed materials regarding current issues and proposed policies are readily accessible for all ages and abilities, allowing for dialogue between policy-makers and the community.

Policy 1.1.3: Keep the community informed of opportunities for involvement using a range of outreach tactics that may include media, presenting information at fairs and events, and direct outreach to existing organizations.

Policy 1.1.4: Enhance and extend community involvement by using emerging technologies, methods and techniques.

Policy 1.1.5: Improve engagement and dialogue with property owners, tenants, and employees in Milwaukie's commercial and employment areas.

### **Goal 1.2: Promote Inclusion and Diversity**

**Involve a diverse cross-section of the community in community events and decision making related to land use and comprehensive planning, including people from a variety of geographic areas, interest areas, income, races, ethnicities, genders, sexual orientations, and all ages and abilities.**

Policy 1.2.1: Build engagement across Milwaukie's diverse communities by notifying and facilitating participation in all land use and Comprehensive Plan related activities.

Policy 1.2.2: Provide information to the community in multiple languages where appropriate.

Policy 1.2.3: Seek public input on major land use issues through community organizations, such as faith groups, business associations, school districts, non-profits, service organizations and other bodies to encourage broad participation.

Policy 1.2.4: Reduce barriers to participation by considering language, meeting time, location, and required level of involvement.

### **Goal 1.3: Maintain Transparency and Accountability**

**Ensure transparency and accountability in City and land use policy decision-making by maintaining access to City leadership and making a commitment to equitable engagement practices.**

Policy 1.3.1: Recognize the Planning Commission as the City's Community Involvement Advisory Committee (CIAC) to evaluate community involvement practices related to land use and comprehensive planning. The CIAC shall meet annually to specifically review community involvement practices. Policy 1.3.2: Establish a Comprehensive Plan Advisory Committee (CPAC) to assist in periodic review or major updates of the Plan.

Policy 1.3.3: Evaluate the success of community involvement activities regularly and make results available to the community.

Policy 1.3.4: Prioritize funding in the planning budget to support inclusive community engagement and participation.

#### **Goal 1.4: Uphold Neighborhood District Associations (NDA)**

**Continue to support, inform, consult, and empower community members through the Milwaukie Neighborhood District Associations (NDAs).**

Policy 1.4.1: Encourage and support NDA leadership to develop and implement strategies to nurture new leaders and increase participation while intentionally reflecting the diversity in each neighborhood.

Policy 1.4.2: Provide opportunities for NDAs to give relevant and effective testimony to the City Council and Planning Commission on matters affecting their neighborhoods.

Policy 1.4.3: Assist NDAs by providing financial assistance, subject to budgetary allocations as approved by the City Council.

Policy 1.4.4: Notify NDAs and solicit feedback on proposed land use actions and legislative changes as required by ordinances.

### **Economic Development**

#### **Goal 10.1: Current and Future Economic Land Use**

**Provide a diverse range of uses, services and amenities that contribute to a sustainable, equitable and resilient economy and are adaptable to changing land uses and technology.**

Policy 10.1.1: Coordinate the City's economic strategies and targeted industries with those in the Milwaukie Planning Area and surrounding communities.

Policy 10.1.2: Adapt to industry trends and emerging technologies that have the potential to affect employment, land use, and infrastructure needs, such as automation, the sharing economy, autonomous vehicles and other future technological advances.

Policy 10.1.3: Develop strategies to help stabilize existing businesses and mitigate displacement in areas experiencing increased investment and redevelopment.

Policy 10.1.4: Work to maintain a diverse set of local businesses and traded sector industries in an effort to strengthen economic resiliency in the event of a natural disaster or economic collapse.

Policy 10.1.5: Focus industrial and manufacturing uses in the City's three existing major industrial and employment areas along Johnson Creek Blvd, Highway 99-E and Highway 224, with limited light manufacturing uses permitted in the City's mixed-use and commercial zones.

Policy 10.1.6: Allow shared spaces, co-location, artist space and other emerging uses in industrial areas.

Policy 10.1.7: Encourage the creation of community amenities such as green spaces and gathering places within commercial and employment areas.

Policy 10.1.8: Facilitate the development of housing that meets the needs of local employees across a wide range of price ranges and housing types in zones that allow residential development.

Policy 10.1.9: Foster a series of distinct neighborhood hubs that include services and amenities such as child care, gathering places, restaurants and fresh food sources to which residents can walk, bike, or ride transit.

Policy 10.1.10: Make Downtown Milwaukie a regional destination with uses and amenities that capitalize on its proximity to the Willamette waterfront and multimodal transportation options.

Policy 10.1.11: Aim to reduce Milwaukie's carbon footprint by encouraging local food production, import substitution, rail access, low carbon and renewable energy, and active transportation.

### **Goal 10.2: Economic Land Supply**

**Ensure the City has an adequate supply of land with access to reliable public services that meets the City's economic and employment needs.**

Policy 10.2.1: Frequently monitor the City's vacant employment land to help inform short- term and long-term economic growth.

Policy 10.2.2: Improve infrastructure and utilities throughout the City in a manner that facilitates greater economic development

Policy 10.2.3: Help businesses flourish in Milwaukie, either on their current site or on sites that provide more opportunity for growth and expansion.

Policy 10.2.4: Support increased employment density in the City's industrial and commercial areas.

Policy 10.2.5: Support more of the City's projected employment growth within home-based businesses.

Policy 10.2.6: Pursue the study and clean-up of brownfields and other contaminated sites.

Policy 10.2.7: Assist existing and new employers in identifying and/or assembling properties that meet their needs and support economic development goals.

### **Goal 10.3: Workforce, Training, and Collaboration**

**Help local businesses attract and develop a skilled workforce that positions Milwaukie to be one of the strongest economies in the region.**

Policy 10.3.1: Partner with state and regional agencies, local businesses, non-profits, and educational institutions to help provide the workforce and training needed to make Milwaukie businesses competitive in the region and beyond.

Policy 10.3.2: Focus recruiting and marketing efforts on businesses that can capitalize on Milwaukie business clusters (groups of businesses in the same industry) or serve an identified community need.

Policy 10.3.3: Attract and foster businesses that hire local residents and provide job training, continuing education opportunities and family-wage jobs for employees in a variety of different industries.

Policy 10.3.4: Support programs that encourage entrepreneurship, business incubation, business retention and expansion and the sharing of ideas and resources.

## **Urban Growth Management**

### **Goal 14.1: Regional Coordination**

**Coordinate with Metro, Clackamas County, Happy Valley, Portland, and other governmental agencies to plan for and manage growth and development in Milwaukie and the surrounding area.**

Policy 14.1.1: Utilize the Urban Growth Management Agreement (UGMA) with Clackamas County as an effective tool to guide planning and growth management decisions in the area surrounding Milwaukie.

Policy 14.1.2: Maintain Urban Service Agreements with special service districts to ensure that the ability of the City to provide its residents with urban services is not compromised while ensuring that the community has access to excellent urban services at reasonable costs.

Policy 14.1.3: Maintain Intergovernmental Agreements with the cities of Portland and Happy Valley to clearly establish urban service area boundaries.

### **Goal 14.2: Milwaukie Planning Area**

**Identify the future urban service area and jurisdictional boundary for the City of Milwaukie in order to better coordinate planning actions.**

Policy 14.2.1: Maintain a Milwaukie Planning Area (MPA) map that is included as part of the UGMA with Clackamas County, urban service agreements with special districts, and IGA's with adjoining cities to identify the areas for which the City of Milwaukie will be the ultimate provider of urban services or will be the coordinating body for the delivery of the services. The MPA map identifies the areas that, over time, are expected to annex to the City of Milwaukie.

Policy 14.2.2: Identify a Jurisdictional Impact Area (JIA) on the MPA map. The JIA is generally the area within a ½ mile of the MPA boundary and is an area under the jurisdiction of Clackamas County or a neighboring city and where their land use and transportation decisions may have a significant impact on the City of Milwaukie.

### **Goal 14.3: Urban Growth Management Agreement with Clackamas County**

**Use the Urban Growth Management Agreement (UGMA) with Clackamas County to enable the City to work toward annexation of areas within the MPA and to better coordinate regarding County land use and transportation decisions in the area surrounding the City.**

Policy 14.3.1: Within the UGMA, define the procedures and responsibilities for City and County staff for the review of plans and development applications for the unincorporated areas identified in the MPA and the JIA. The UGMA may define subareas within the MPA where the City Comprehensive Plan and implementation ordinances apply and where development applications are reviewed by the City. In the areas where subareas are not designated, County planning documents and procedures shall apply.

Policy 14.3.2: The UGMA shall clearly acknowledge that the MPA represents the area that is envisioned as the area that will ultimately be annexed to the City and come under City jurisdiction.

### **Goal 14.4: Annexation**

**Annex lands within the Milwaukie Planning Area.**

Policy 14.4.1: Maintain a proactive annexation program that encourages and promotes annexation to the City of Milwaukie.

Policy 14.4.2: Develop annexation plans and consider the use of financial and service incentives to promote annexation of land within the MPA.

Policy 14.4.3: Ensure that annexation programs respect Milwaukie's community identity and maintain levels of service for current Milwaukie residents.

Policy 14.4.4: As part of the overall annexation program, prioritize annexation of properties that are surrounded by land within the incorporated city limits.

Policy 14.4.5: Require annexation where properties receive or utilize City utilities or where intergovernmental agreements allow for annexation in exchange for providing City services.

Policy 14.4.6: Support City annexation of property within the MPA and oppose annexation of land within the MPA by another city.



### **Goal 14.5: Urban Services**

**The City of Milwaukie will coordinate the provision of urban services for land within the MPA.**

Policy 14.5.1: Coordinate with special districts to ensure that the full range of urban services are available while ensuring that the City's ability to provide services within the MPA is not compromised.

Policy 14.5.2: Unless created in partnership with the City, oppose any new special service district or the expansion of a special service district within the MPA.

Policy 14.5.3: Unless established through an intergovernmental agreement, oppose efforts by another City to provide urban services within the MPA.

Policy 14.5.4: While implementing the community vision to create a highly livable city, seek cost-effective means of providing urban service to properties within the MPA.

Policy 14.5.5: Coordinate with Clackamas County and special service districts to maintain an integrated public facilities plan (PFP) for the MPA. The PFP shall clearly state who has responsibility for each urban service in the MPA.

### **Goal 14.6: Urban Form**

**Ensure that the City of Milwaukie (City) maintains an urban form that supports a highly livable community and the efficient use of land and resources.**

Policy 14.6.1: Support and implement key aspects of the Metro 2040 Growth Concept for Milwaukie and the surrounding area (see map) that help protect resource lands outside of the regional urban growth boundary (UGB) and achieve an efficient and transit-friendly urban form inside the UGB.

Policy 14.6.2: To use land more efficiently, encourage infill on underutilized parcels and encourage intensification or redevelopment of land and buildings in the downtown, mixed use districts, and areas designated for commercial, industrial or employment use.

## **History, Arts and Culture**

### **Goal 1: Milwaukie's Heritage**

**Research, celebrate, document, and protect Milwaukie's unique and diverse historic, archaeological, and cultural heritage**

Policy 1.1: Work with local residents, businesses, and organizations to document and preserve Milwaukie's diverse history.

Policy 1.2: Recognize the Milwaukie area's indigenous cultures, people, and history that existed prior to the establishment of the city and ensure that historic preservation and documentation programs are representative of all cultures and time periods in the area's history.

Policy 1.3: Appropriately memorialize historic sites, objects, or structures through signs or plaques which convey the historic significance of a resource.

Policy 1.4: Provide educational materials and information regarding preservation to property owners and other interested persons, and assist property owners in applying for designation as a locally significant historic resource.

Policy 1.5: Provide land use flexibility for properties with historic resources to encourage the restoration and maintenance of historic resources for both continuing uses and the adaptive reuse of properties.

Policy 1.6: Pursue partnerships and private and public sources of funding for use by property owners in the renovation and maintenance of historic or cultural resources.

Policy 1.7: Maintain an official inventory of Milwaukie's historic and cultural resources and regularly update the inventory as additional properties become eligible and are nominated for designation.

Policy 1.8: Ensure that City processes for inventorying, altering, removing, or demolishing historic and cultural resources remain consistent with state and federal criteria as well as community priorities.

Policy 1.9: Coordinate historic preservation activities with the Milwaukie Historical Society and the Oregon State Historic Preservation Office and follow all state and federal regulations for identifying and protecting archaeological resources.

## **Goal 2: Art that Reflects the Community**

### **Collaborate with community partners to create art and programs that reflect Milwaukie's diversity.**

Policy 2.1: Provide opportunities and programs for art and cultural events to be located throughout Milwaukie.

Policy 2.2: Prioritize the commissioning of art that reflects the diversity of Milwaukie's community.

Policy 2.3: Promote visual art as a means of defining vibrant public and private spaces and neighborhood identity.

Policy 2.4: Incentivize development sites to include spaces conducive to public events, community gathering, and the provision of public art.

Policy 2.5: Support a wide variety of community events that integrate the arts, showcase Milwaukie's diverse culture and history, and bring recognition and visitors to Milwaukie.

Policy 2.6: Encourage a diverse range of community event types and event participants throughout Milwaukie by reducing barriers for holding community events.

Policy 2.7: Encourage and support arts education in Milwaukie schools and other community organizations.

## **Goal 3: Fostering Creative Spaces**

### **Encourage the development of creative spaces throughout Milwaukie.**

Policy 3.1: Make visual and performing art spaces more accessible to a diverse range of artists and residents throughout Milwaukie.

Policy 3.2: Assist in the identification of properties with the potential for artists and other creative spaces which are financially, geographically, and spatially accessible.

Policy 3.3: Partner with the Arts Committee (artMOB), local organizations, and educational institutions to market Milwaukie as a place that values the arts.