**PLANNING COMMISSION** 

320 WARNER MILNE ROAD TEL (503) 657-0891 OREGON CITY, OREGON 97045 FAX (503) 657-7892



### AGENDA City Commission Chambers - City Hall August 11, 2003 at 7:00 P.M.

The 2003 Planning Commission Agendas, including Staff Reports and Minutes, are available on the Oregon City Web Page (<u>www.orcity.org</u>) under PLANNING.

#### PLANNING COMMISSION MEETING

- 7:00 p.m. 1. CALL TO ORDER
- 7:01 p.m. 2. PUBLIC COMMENT ON ITEMS NOT LISTED ON AGENDA
- 7:05 p.m. 3. **HEARINGS:**

**VR 03-15** (*Quasi-Judicial Variance Hearing*), Applicant: Lonnie Wright, Request for a variance to reduce the required side yard setback from 15 feet to 5 feet 6 inches for a new accessory building on the property identified as Map 2S-2E-31DB, Tax Lot 5000 and located at 202 Washington Street. Staff: Christina Robertson-Gardiner

- 7:25 p.m. 4. ADJOURN PUBLIC HEARING
- 7:30 p.m. 5. PLANNING COMMISSION WORK SESSION: Continuation of the August 6, 2003 Work Session Proposed Code Amendments to the Oregon City Municipal Code
- 9:00 p.m. 6. ADJOURN WORK SESSION

NOTE: HEARING TIMES AS NOTED ABOVE ARE TENTATIVE. FOR SPECIAL ASSISTANCE DUE TO DISABILITY, PLEASE CALL CITY HALL, 657-0891, 48 HOURS PRIOR TO MEETING DATE.



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Planning Division 320 WARNER MILNE ROAD TEL (503) 657-0891

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Oregon City, Oregon 97045 Fax (503) 722-3880

### STAFF REPORT VARIANCE Date: August 4, 2003

FILE NO.:	VR 03-15	
HEARING DATE:	Monday, August 11, 2003 7:00 p.m., City Commission Chambers 320 Warner Milne Road Oregon City, Oregon 97045	
APPLICANT/ PROPERTY OWNER:	Lonnie Wright 202 Washington Street Oregon City, OR 97045	
LOCATION:	202 Washington Street Oregon City, OR 97045 Clackamas County Map # 22-E-31DB Tax Lot 5000	
REQUEST:	The applicant is seeking a Variance Hearing before the Oregon City Planning Commission to reduce the corner side yard setback from the required 15 feet to 5 feet 6 inches for a new accessory garage.	
<b>RECOMMNEDATION:</b>	Approval	
<b>REVIEWERS:</b>	Christina Robertson-Gardiner, Associate Planner	
SITE MAP:	Exhibit 1	

#### BACKGROUND:

The applicant is requesting a Variance Hearing before the Oregon City Planning Commission to reduce the side yard setback from the required 15 feet to 5 feet six inches in order to place an accessory garage on site. The subject property, which is located at 202 Washington Street and identified as Clackamas County Map 2-2e-31DB, Tax Lot 5000, is zoned "R-6" and is approximately 3,464 square feet (Exhibit 2).

The residence is identified on the Historic Resource Inventory Form as the W.F. Tipton House. The bungalow styled house was built c. 1922 and is significant for its architecture.

The applicant is proposing to construct a 400 square foot detached accessory building to serve as a garage that would be approximately 12.5 feet in height measured from the existing adjacent grade at the average elevation. The applicant' drawings (Exhibit 2) show a discrepancy between what is proposed and what is shown for the length of the garage (20 feet compared to 22 feet, 7 inches)

As proposed, the applicant does not meet the corner yard setback. The proposed garage is currently only 5.5 feet from south ( $2^{nd}$  Street) property line (Exhibit 2). However, its proposed location does not create a vision obstruction. There is currently twelve feet of unimproved right-of-way between the applicant's property line and the dead end street, for a total of 17.5 feet of clearance from the road. Nonetheless, the applicant is required to obtain a Planning Commission Variance for a reduction in the corner yard setback from 15 feet to 5 feet 6 inches.

The applicant applied for and received a Certificate of Appropriateness from the Historic Review Board at the March 24, 2003 Public Hearing (Exhibit 3). At that meeting, the Historic Review Board approved only the building's design and building materials. The Historic Review Board does not have the authority to waive the dimensional standards of the R-6 zone. The applicant therefore, was required to apply for a Planning Commission Variance to the Side-yard Setback.

- 1. The property is zoned "R-6" Single Family Dwelling District, (McLoughlin District Overlay), and the Comprehensive Plan designation is "LR" Low Density Residential. It is surrounded by a mix of Commercial, Single-Family and Multi-family uses.
- 2. The dimensional standards in the "R-6" Single Family Dwelling District and the dimensional standards for accessory buildings and their uses pursuant to OCMC 17.54.010 are listed as follows:

#### **R-6 Single Family Dwelling District**:

Minimum Lot Area:	6,000 square feet
Average Lot width:	60 feet
Average Lot Depth:	100 feet
Maximum Building Height:	Two and one half stories not to exceed 35 feet
Front yard	20 feet
Rear yard	20 feet

Int. Side yard9/5 feetCorner side yard15 feet

Accessory Buildings:

Two Hundred One to Five Hundred Square Feet. The interior side and rear yard setbacks may be reduced to three feet for one accessory structure, and its projections, within this category when located behind the front building line of the primary structure, provided the structure and its projections:

a. Are detached and separated from other structures by at least four feet;

b. Do not exceed a height of ten feet. The three foot setback requirement will be increased one foot for each foot of height over ten feet to a maximum of fifteen feet in height. This setback need not exceed the setback requirements required for the principal building. No accessory structure shall exceed one story;

c. The accessory building must be constructed with the same exterior building materials as that of the primary structure, or an acceptable substitute to be approved by the planning division.

1. **Comments:** Notice of this proposal was sent to property owners within three hundred feet of the subject property and the McLoughin Neighborhood Association. The McLoughlin Neighborhood Association voted at the July regular meeting to support the request for Variance by Mr. Wright (Exhibit 5).

#### **DECISION-MAKING CRITERIA:**

#### **Municipal Code Standards and Requirements**

Title 17, Zoning:Chapter 17.12, R-6 Single-Family Dwelling District<br/>Chapter 17.50, Administration and Procedures<br/>Chapter 17.54.010, Accessory Buildings and Uses<br/>Chapter 17.60, Variances

#### ANALYSIS:

Section 17.60.020 *Variances—Grounds* states that a variance may be granted if the applicant meets six approval criteria:

A. That the literal application of the provisions of this title would deprive the applicant of rights commonly enjoyed by other properties in the surrounding area under the provisions of this title; or extraordinary circumstances apply to the property which do not apply to other properties in the surrounding area, but are unique to the applicant's site;

The applicant states that the extraordinary circumstances applying to this site is the reduced lot size and width. At 33 feet, the existing width precludes construction of a garage without a Variance. As a designated building in the McLoughlin Conservation District, new construction is reviewed for its compatibility with the historic building. In this case, and for almost all historic residences, the only garage appropriate to the site would be a detached garage. Both Planning

Staff and the Historic Review Board found that the existing location was the only location that did not adversely affect the historic significance of the Residence

Therefore, the applicant satisfies this criterion.

# B. That the variance from the requirements is not likely to cause substantial damage to adjacent properties, by reducing light, air, safe access or other desirable or necessary qualities otherwise protected by this title;

The proposed garage, would not adversely affect the adjacent neighbors. The applicant has additionally provided signatures from adjacent neighbors supporting the application. As described above, the proposed garage is currently only 5.5 feet from south  $(2^{nd}$  Street) property line (Exhibit 3). However, its proposed location does not create a vision obstruction. There is currently twelve feet of unimproved right-of-way between the applicant's property line and the dead end street, for a total of 17.5 feet of clearance from the road.

#### Therefore, the requested variance satisfies this criterion.

# C. The applicant's circumstances are not self-imposed or merely constitute a monetary hardship or inconvenience. A self-imposed difficulty will be found if the applicant knew or should have known of the restriction at the time the site was purchased;

The applicant believed that his request to build the garage would be allowed based on the existing locations of garages on neighboring properties. Houses and accessory garages in the McLoughin Conservation District have tended to vary greatly in their dimensional setbacks and development patterns. As the District evolved and grew, the original 50' X 100' platted lots were altered to meet development needs. Washington Street and Second Street near the Applicant's site is a prime example of this occurrence.

Therefore, the requested variance satisfies this criterion.

# D. No practical alternatives have been identified which would accomplish the same purposes and not require a variance;

No practical alternatives have been identified by either the applicant or staff. If the Variance is denied, the applicant would not be able to build a garage on the property.

Therefore, the applicant satisfies this criterion.

#### E. That the variance requested is the minimum variance which would alleviate the hardship;

The applicant is proposing a twenty-foot deep garage as part of the Variance request. This is the typical depth for a garage and is the minimum variance needed that would alleviate the hardship.

#### Therefore, the applicant satisfies this criterion.

# F. That the variance conforms to the comprehensive plan and the intent of the ordinance being varied.

The Oregon City Comprehensive Plan Goal encourages the preservation and rehabilitation of homes and other buildings of historical and architectural significance. Appropriate and compatible accessory buildings can add monetary value to historic residences, which intern increases the chances of the property being properly maintained.

Therefore, the applicant satisfies the criterion.

#### **STAFF RECOMMENDATION:**

In conclusion, Staff has determined that the requested Variance before the Planning Commission, VR 03-15, from which the applicant is seeking a reduction of the side yard setback from 15 feet to 5 feet 6 inches in order to construct a new accessory garage and can satisfy the Variance approval criteria in Chapter 17.60.

Therefore, Staff would recommend approval of file VR 03-15 by the Planning Commission for the property located at 202 Washington Street, Clackamas County Map # 22-E-31DB, Tax Lot 5000

#### **EXHIBITS:**

- 1. Site Map
- 2. Applicant's Submittal
- 3. May 30, 2003 Certificate of Appropriateness
- 4. Historic Resources Inventory form.
- 5. McLoughlin Neighborhood Association Transmittal Form



Community Development Department, 320 Warner Milne Road. P.O. Box 3040, Oregon City, OR 97045, (503) 657-0891 Fax: (503) 657-7892 www.ci.oregon-city.or.us

#### LAND USE APPLICATION FORM

REQUEST:			
Type II	Type III	Type III / IV	
Partition	Conditional Use	Annexation	
Site Plan/Design Review	Variance	Plan Amendment	
	Planned Development	<b>Zone Change</b>	
Extension	☐ Modification		
☐ Modification			
OVERLAY ZONES: 🛛 Wate	er Resources 🛛 Unstable S	lopes/Hillside Constraint	
Please <i>print</i> or <i>type</i> the follow	ving information to summarize	your application request:	
APPLICATION # $\sqrt{203-15}$ (Please u		he Planning Division)	
APPLICANT'S NAME: _OUNIE	EWright		
PROPERTY OWNER (if different):			
PHYSICAL ADDRESS OF PROPERTY:	202 Washingt	on St. O.C. UR 970	45
DESCRIPTION: TOWNSHIP: 2 RANG	ge: <u>2</u> <b>E</b> section: <u>31</u>	TAX LOT(S): <u>5000</u>	
PRESENT USE OF PROPERTY: Res	(dentral		
PROPOSED LAND USE OR ACTIVITY:			
	Javance to a	Corner yard Set	back
For an accessory B	uilding		
DISTANCE AND DIRECTION TO INTER	(SECTION:		]
Corner 2nd + Washi	ngton	VICINITY MAP	P
CLOSEST INTERSECTION: PRESENT ZONING: <u>P-6</u>			
TOTAL AREA OF PROPERTY: 34 C	DUSF		
Land Divisions			
	To	be provided by the APPLICANT	
PROJECT NAME:	at t	he time application is submitted	
MINIMUM LOT SIZE PROPOSED:			
MINIMUM LOT DEPTH PROPOSED:			
MORTGAGEE, LIENHOLDER, VENDOR, C CHAPTER 227 REQUIRES THAT IF YOU NOTICE, IT MUST BE PROMPTLY FOF PURCHASER	RECEIVE THIS		
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		Exhibit 2	

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#### City of Oregon City (chapter 17.60 variances)

April 09, 2003

In my quest to build a garage on my property at 202 Washington St. It has been brought to my attention that a variance is necessary before I can continue on with my adventure. The following are the circumstances in response to the conditions set forth under which a variance may be permitted.

A variance may be granted only in the event that all the following conditions exist.

A. That a literal application of the provisions of this title would deprive the applicant of rights commonly enjoyed by other properties in the surrounding area under the provisions of this title; or extraordinary circumstances apply to the property which do not apply to other properties in the surrounding area, but are unique to the applicants site;

response: Both criteria of condition A are relevant to the request for variance, Many of the properties in the immediate area have similar if not identical proximity characteristics to the proposed building site.

The property of the proposed site is only 33 feet wide, So as it stands now given minimal rear set back and a 20 foot side street setback that leaves 10 feet +/- for an aux, structure.

B: That the variance from the requirements is not likely to cause substantial damage to adjacent properties, by reducing light, air, safe access or other desirable or necessary qualities otherwise protected by this title.

response: Attached are written approvals by the two neighbors which would be the most likely to be affected by the proposed structure.

C:The applicants circumstances are not self-imposed or merely constitute a monetary hardship or inconvenience. A self imposed difficulty will be found if the applicant knew or should have known of the restrictions at the time the site was purchased.

response: At the time of purchase inquiries were made on my behalf as to the physical requirements necessary to build an aux. structure on the property. all indications were that it would be permissible, also I made a visual assessment of the surrounding area and found many nearly identical examples of what I had envisioned for the structure I wish to build.

D:No Practical alternatives have been identified which would accomplish the same purposes and not require a variance;

response: As described in a previous response the property is only 33 feet wide and without variance would not support an adequate aux. structure for any practical purpose.

E: That the variance requested is the minimum variance which would alleviate the hardship;

response: With the property only being 33 feet wide this without a doubt is the absolute minimum that can make the proposed structure workable.

F: That the variance conforms to the comprehensive plan and the intent of the ordinance being varied. (Prior code 11-8-2.)

response: I am not familiar with the applicable codes in this area so I would appreciate any interpretations that can be provided by someone who is familiar with them.

Thank You Lonnie E Wright.

#### Garage Variance : noist ~ or approval

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As men ioned in my variance narrative, This letter is intended as an approval response to my proposed garage construction

The following neighbors have read and by signing and or commenting have expressed their approval to my proposed structure.

Lonnie E Wright LEWN name; D address commert: (optional) name 2) DC OR GJUYSaddress a commer :: (optional) L ł 3) Z St., OC, OR 97045 name address comment. (optional) name address 614 commert. (optional) Q 5 A. m







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View D Front



View (2) From Loft



IEWB From Right



View G ReaR

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VIEW A REAR @ Left



View 6 Rear Left









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INCORPORATED 1844 Community Development Department Planning Division P.O. Box 3040 - 320 Warner Milne Road - Oregon City, OR 97045 Phone: (503) 657-0891 Fax: (503) 722-3880

#### NOTICE OF DECISION & Certificate of Appropriateness OREGON CITY HISTORIC REVIEW BOARD

DATE: March 31, 2003

FILE NO: HR 03-002

**APPLICANT:** Lonnie Wright

PROPERTY OWNER: Same

LOCATION: 202 Washington Street

LEGAL DESCRIPTION: Clackamas County Map # 22-E-31DB, Tax Lot 5000

**PRESENT ZONING** The property is zoned "R-6" Single Family Dwelling District, (McLoughlin District Overlay), and the Comprehensive Plan designation is "LR" Low Density

**PROPOSAL**: New construction of an accessory structure (Garage) on a Designated Structure in the McLoughlin Conservation District

**DECISION OF THE HISTORIC REVIEW BOARD**: Following a public hearing on March 27, 2003, the Historic Review Board approved the applicant's proposal as consistent with the Secretary of Interior Standards for Rehabilitation.

IF YOU HAVE ANY QUESTIONS ABOUT THIS APPLICATION, PLEASE CONTACT THE PLANNING DIVISION OFFICE AT 657-0891.

cc: Guy Sperb, Building Official



### **CONDITIONS OF APPROVAL**

It is found that the plans for the proposed rehabilitation can be approved as modified in the conditions listed below

- 1. That all setbacks in the "R-6" zone shall apply to the request.
- 2. The Applicant shall apply for and receive a Planning Commission Variance Approval for reduction in the side yard setback from 15 feet to 5.5 feet.
- 3. The applicant shall submit new plans, which show the garage being 20 feet in length and setback 2 feet 7 inches from the existing location.
- 4. All applicable building code requirements shall apply to the request
- 5. Cooking facilities shall not be allowed for this building.
- 6. Incised lumber shall not be used on any visible surfaces.
- 7. Window and door casings shall be included and shall be a minimum of 4 inches wide to be compatible with the existing house. The window casings shall have beveled ends at the top and bottom.
- 8. Prior to receiving building permits, the applicant shall provide Planning Staff photos of the proposed reclaimed windows and doors to be used in the accessory building.
- 9. The applicant shall make all efforts to recycle and reuse all salvageable building material. Please contact Clackamas County Solid Waste Department to coordinate the recycling of all architectural and construction debris.

#### OREGON INVENTORY OF HISTORIC PROPERTIES HISTORIC RESOURCE INVENTORY FORM

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HISTORIC NAME: W.F. Tipton House	DATE OF CONSTRUCTION: <u>c. 1922</u> ORIGINAL USE: <u>Residence</u> PRESENT USE: Residence	
COMMON NAME:		
ADDRESS: 202 Washington Street		
OWNER: Randy and Julie Harmon, 202 Washington St.		
	STYLE: Bungalow	
T/R/S: 2-2E-31DB TAX LOT: 5000	BLDG. STRUC. DIST. SITE OBJ. (CIRCLE)	
ADDITION: Plat of Oregon City	THEME: Architecture, 20th Century	
LOT: Pt. 5 BLOCK: 59 QUAD: Oregon City		
PLAN TYPE/SHAPE: Rectangular	NO. OF STORIES: 1	
FOUNDATION MATERIAL: Concrete		
ROOF FORM & MATERIALS: Gable roof. Pointed bargeboa		
WALL CONSTRUCTION: Wood		
PRIMARY WINDOW TYPE: Double-hung windows, some with		
SURFACING MATERIALS: Bevel siding. Cornerboards.		
DECORATIVE FEATURES: Single-bay front porch has bat	tered piers and repeats the bargeboard	
OTHER: found on the body of the house.		
CONDITION: EXCELLENT GOOD _X FAIR	DETERIORATEDMOVED(date)	
EXTERIOR ALTERATIONS/ADDITIONS (dated): <u>None appare</u>	ent.	
NOTEWORTHY LANDSCAPE FEATURES: Rail fence along 2nd	Street elevation.	
ASSOCIATED STRUCTURES: 406 S. High Street (Tipton H	louse)	
KNOWN ARCHAEOLOGICAL FEATURES: None.		
GEOGRAPHIC SETTING: Occupies a corner lot of Washin Street. Quiet residential area. Other landmarks on House, c. 1920), 210 Washington (Etchison House, c. c. 1912), 214 Washington (Mills House, c. 1907) and STATEMENT OF SIGNIFICANCE: (Historical and/or archi persons, contexts): W.F. Tipton owned the Wardrobe municipal elevator. Mr. Tipton and his wife, Mary, Street, which sits on the bluff and overlooks the ci is significant for its architectural styling, and co Historic District.	block are: 204 Washington (Schwock 1912), 212 Washington (Etchison House, 616 - 3rd (Farr House, c. 1905). tectural importance, dates, events, Cleaners at the base of the also owned a house at 406 S. High ty. This house (202 Washington)	
SOURCES: <u>Pioneer National Title Company Records, Ore</u> Certificates.	gon City. Clackamas County Death	
NEGATIVE NO: <u>Roll E, #2, 3</u> SLIDE NO:	RECORDED BY: Jane Altier DATE: May 1982	
	SHPO IN	

#### OREGON INVENTORY OF HISTORIC PROPERTIES HISTORIC RESOURCE INVENTORY FORM - TWO

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- : <u>W.F. Tipton House</u> T/R/S: <u>2-2E-31DB</u> TAX LOT 5000
- ADDRESS: 202 Washington Street

QUADRANGLE: Oregon City



NEGATIVE NO. Roll E, #2, 3

SLIDE NO.





GRAPHIC AND PHOTO SOURCES: <u>Base Map of McLoughlin Neighborhood, 1987.</u> Oregon City Planning Department Photograph, 1987.

SHPO INVENTORY NO.:

•	40 - 320 Warner 1 Phone: (503)	N CITY - PLANNING DIVISION Milne Road - Oregon City, OR 97045-0304 657-0891 Fax: (503) 657-7892 TRANSMITTAL
<ul> <li>IN-HOUSE DISTRIBUTION</li> <li>BUILDING OFFICIAL</li> <li>ENGINEERING MANAGER</li> <li>FIRE CHIEF</li> <li>PUBLIC WORKS- OPER</li> <li>CITY ENGINEER/PUBLI (geotech)</li> <li>TECHNICAL SERVICE</li> <li>PARKS MANAGER</li> <li>FIRE VL 63-/5</li> <li>TRAFFIC ENGINEER</li> <li>MIKE BAKER @ DEA</li> </ul>	GER (geotech) AATIONS LIC WORKS DIRECT(	MAIL-OUT DISTRIBUTION CICC NEIGHBORHOOD ASSOCIATION (N.A.) CHAIR N.A. LAND USE CHAIR (Mcloughlin NA) CLACKAMAS COUNTY - Joe Merek CLACKAMAS COUNTY - Bill Spears ODOT - Sonya Kazen ODOT - Gary Hunt SCHOOL DIST 62 TRI-MET METRO - Brenda Bernards OREGON CITY POSTMASTER DLCD
RETURN COMMENTS TO:		COMMENTS DUE BY: July 28, 2003
Christina Robertson-Gardiner Planning Department		HEARING DATE: August 11, 2003 HEARING BODY: Staff Review; PC: x CC:
IN REFERENCE TO	FILE # & TYPE: PLANNER: APPLICANT: REQUEST: LOCATION:	VR 03-15 Christina Robertson-Gardiner Lonnie Wright The applicant is seeking a Planning Commission Variance to the Comer Yard Setback from fifteen feet to five feet six inches. 202 Washington Street, Clackamas County Map # 22-E-31 Tax Lot

The enclosed material has been referred to you for your information, study and official comments. Your recommendations and suggestions will be used to guide the Planning staff when reviewing this proposal. If you wish to have your comments considered and incorporated into the staff report, please return the attached copy of this form to facilitate the processing of this application and will insure prompt consideration of your recommendations. Please check the appropriate spaces below.

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The proposal does not conflict with our interests. The proposal conflicts with our interests for the reasons stated below.

Exhibit 5

The proposal would not conflict our interests if the changes noted below

are included. ssociatinx vota CHILLIJ Terrenn V M 100ti DANTIA

Signed Title nssocie

PLEASE RETURN YOUR COPY OF THE APPLICATION AND MATERIAL WITH THIS FORM.