

CITY OF MILWAUKIE
CITY COUNCIL MEETING
MAY 4, 1993

The one thousand six hundred and seventieth meeting of the Milwaukie City Council was called to order by Mayor Lomnicki at 7:03 p.m. in the Milwaukie Center with the following Councilmembers present:

Craig Lomnicki, Mayor Rick Farley	Jean Schreiber Rob Kappa Bob Knudson
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Also present:

Dan Bartlett, City Manager Tim Ramis, City Attorney Charlene Richards, Assistant to the City Manager Angus Anderson Finance Director	Maggie Collins, Community Development Director Tim Corbett, Public Works Director Pat DuVal, Recorder/Secretary
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PROCLAMATIONS, COMMENDATIONS, SPECIAL REPORTS, AND AWARDS

Historic Moments

Mayor Lomnicki discussed early schools, newspapers, and churches in the City of Milwaukie. Hector Campbell opened the first school in 1849. It was located on land donated by Lot Whitcomb near the present site of Milwaukie City Hall. Milwaukie residents have always had a passion for fine education, and the North Clackamas #12 School District is one of the best in the state.

Citizens Utility Advisory Commission (CUAC) Goals and Work Program

Dr. Michael Kay, 2923 SE Kelvin, Citizens Utility Advisory Commission Chair, discussed the advisory board's goals for 1993. The highest ranking goal was to review data on the water rate study and to consider alternate rate structures. The CUAC would make a recommendation to the City Council.

Kay said the CUAC has also agreed to continue with the sewer rate sufficiency study. He explained that the large amount of data prevented the group from considering more than one utility at a time. Street funding and participation in regional utility issues were other Commission goals.

Councilmember Kappa asked Kay if he believed the training sessions were beneficial. Kay said he believed the training sessions had helped CUAC members become more focused.

Councilmember Farley asked how much the rate structure would be changed. Kay said the CUAC was considering different ways to cost service. For example, the Council may select a scale that would encourage conservation. The current rate structure does not take into consideration the costs associated with constructing a new reservoir or installing alternate hook ups to other water providers. The CUAC will make recommendations to Council on the most efficient way to continue water service. The Commission is considering the theory of the structure and have not yet considered the actual rates.

Councilmember Schreiber asked when the CUAC would discuss recommendations with the City Council. Kay responded that recommendations would be made this summer when the cost of service study is complete. The Commission is also expecting information relating to the costs of capital improvements.

Councilmember Schreiber asked if Council's role would be problem solving or accepting recommendation. Kay said the CUAC would probably present findings based on a summary of the reports currently being studied.

Councilmember Kappa asked if the Clackamas Water Basin Authority had provided information on Goal #3, regional utility issues. Kay said information is being put into the cost of service study for grow-out into the urban growth boundary area. The CUAC is considering regionalization and its effect on water and sewer.

Councilmember Kappa asked if he believed the cost of water would go up. Kay said there may be increases in the current basin as demand increases and supply is static. He said the public is concerned with equity between low income and large business users. The current philosophy is to offer life line rates for limited, low-income consumers while encouraging large users to conserve. Kay said the CUAC will be making a recommendation based on the complete picture. In the past, rates have not been established that provide for future growth.

Councilmember Knudson asked how far ahead the CUAC was looking. Kay said between ten and fifteen years in the future.

Mayor Lomnicki thanked Kay and the other members of the Citizens Utility Advisory Commission for their hard work in

dealing with the technical information.

Proclamation - Rediscover Downtown Milwaukie Day

Karen O'Dowd, Milwaukie Downtown Development Manager, discussed the "Rediscover Downtown" event in Oregon. She discussed the Facade Improvement Program and the projects which have been approved for Candyland, Graham's Books and Stationery, Looks Wright Hair Design, and Danny's Pub.

O'Dowd said she perceives the Milwaukie downtown district as an area in transition. She discussed the professional offices in the downtown area. New investments in the area have included improvements and addition of new employees. She said the City must have a vision that sets it apart and creates a special image. This vision must be developed by property owners, businesses, and the City in order to create a new vitality.

O'Dowd discussed some short term, visible results which included a waterfront cleanup on May 22; tree-well cleanup by junior high school students; short term parking needs survey; public forum on Metro transit study; and replanting flowers on Main Street. She said her key personal project was the downtown streetscape plan which consists of seeking corporate financial assistance for street furniture and lighting. O'Dowd said new businesses need to be recruited that compliment those existing. She discussed the promotional package in which she plans to include a downtown directory.

Mayor Lomnicki read a proclamation naming May 19, 1993, as *Rediscover Downtown Milwaukie Day*.

Proclamation - Foster Parent Awareness Month

Mayor Lomnicki read a proclamation naming May, 1993, as *Foster Parent Awareness Month* in the City of Milwaukie.

Proclamation - Apprenticeship Month

Mayor Lomnicki read a proclamation naming May, 1993, as *Apprenticeship Month* in the City of Milwaukie.

PUBLIC HEARING

None scheduled.

AUDIENCE PARTICIPATION

None.

CITY COUNCIL MEETING - MAY 4, 1993

OTHER BUSINESS

League of Oregon Cities (LOC) Legislative Information

Dan Bartlett, City Manager, presented the staff report in which the City Council was requested to consider supporting League of Oregon Cities positions on several legislative issues and direct staff to prepare letters on selected issues. The information included in the Council packet was distributed on April 26, at a joint LOC/AOC conference. The LOC is seeking position support from cities. Bartlett said some of the language is still under negotiation and is unavailable at this time. The goal is to avoid the outcome of California's Proposition 13 which resulted in raids between government entities for funding.

Bartlett reviewed the issues: (1) Support of a comprehensive tax reform; (2) support of the Oregon Transportation Plan; (3) support an increase in the cigarette tax as an alternative to a new tax on health care providers. The proposed cigarette tax would raise sufficient revenue to meet projected costs and maintain cities' current revenues; (4) support the position that all state shared revenues be maintained; (5) support for HB 2611 which would cause the same overtime payment requirements that now apply to the State of Oregon and to private business to be applied to cities, counties and other local governments; and (6) LOC feels that the imposition of a water user fee should not be pursued this session; rather, be a subject for interim discussion until a similar and equitable fee can be assessed on commercial, agricultural and industrial users as well as residential.

Councilmember Kappa said he could not support the overtime pay bill.

It was moved by Councilmember Schreiber and seconded by Councilmember Farley to support the comprehensive tax reform item. Motion passed 5 - 0 with the following vote: Mayor Lomnicki, Councilmember Farley, Councilmember Schreiber, Councilmember Kappa, and Councilmember Knudson aye; no nays; no abstentions.

It was moved by Mayor Lomnicki and seconded by Councilmember Kappa to support the LOC position regarding the Oregon Transportation Plan. Motion passed 5 - 0 with the following vote: Mayor Lomnicki, Councilmember Farley, Councilmember Schreiber, Councilmember Kappa, and Councilmember Knudson aye; no nays; no abstentions.

CITY COUNCIL MEETING - MAY 4, 1993

It was moved by Councilmember Schreiber and seconded by Councilmember Farley to support the LOC position regarding cigarette tax. Motion passed 4 - 1 with the following vote: Mayor Lomnicki, Councilmember Farley, Councilmember Schreiber, and Councilmember Kappa, aye; Councilmember Knudson, nay; no abstentions.

It was moved by Councilmember Schreiber and seconded by Mayor Lomnicki to support the LOC position on revenues from liquor and cigarette receipts. Motion passed 3 - 2 with the following vote: Mayor Lomnicki, Councilmember Schreiber, and Councilmember Kappa, aye; Councilmember Farley and Councilmember Knudson, nay; no abstentions.

It was moved by Councilmember Schreiber and seconded by Mayor Lomnicki to support the LOC position regarding overtime payment. Motion passed 3 - 2 with the following vote: Mayor Lomnicki, Councilmember Schreiber, and Councilmember Farley, aye; Councilmember Kappa and Councilmember Knudson, nay; no abstentions.

It was moved by Mayor Lomnicki and seconded by Councilmember Kappa to support the LOC position regarding the water user fee.

Councilmember Schreiber said she believed this was an issue currently being considered on a community basis. She said she was not in favor of state action at this time.

Motion passed 4 - 1 with the following vote: Mayor Lomnicki, Councilmember Kappa, Councilmember Farley, and Councilmember Knudson, aye; Councilmember Schreiber, nay; no abstentions.

Authorize Staff to Submit NPDES Storm Water Permit Application to the Department of Environmental Quality

Tim Corbett, Public Works Director, presented the staff report in which the City Council was requested to submit the National Pollutant Discharge Elimination System (NPDES) Permit Application to the Department of Environmental Quality.

The Clean Water Act, passed in 1987, set the stage for the NPDES which controls storm water discharge. The first part of the application was completed in May, 1992, and the second part is due before May 17, 1993. Clackamas County and other cities have worked together to prepare a joint application permit to meet the requirements of a storm water program. Following community meetings, it was felt that the most effective method of funding a storm water program would be a utility fee.

CITY COUNCIL MEETING - MAY 4, 1993

Corbett discussed the pending Supreme Court decision regarding a similar case in Roseburg. The decision would impact the feasibility of placing this type of fee under the Ballot Measure 5 cap. He said the Department of Environmental Quality (DEQ) has agreed to review an application based on a utility fee outside of the \$10 cap.

Corbett reviewed the items of the mandated program which included: watershed identification; storm water system inventory; maintenance and planning activities; operation of public streets; flood management; pollutants reduction; illicit connections; spill prevention and containment; infiltration controls; public education; and fiscal resources.

Corbett said staff recommends that Council authorize staff to submit the permit to DEQ.

Councilmember Kappa discussed the number of test sites throughout the county.

Corbett said the permit application requires only outfall testing. The permit indicates that there will be in stream monitors probably located in Minthorn and Johnson Creeks. The five test sites are instream.

Councilmember Knudson asked why this Roseburg case was in court. Corbett said the decision will be based on avoidability and controllability.

Mayor Lomnicki said the federal government is mandating storm water control. If the Court rules against the Roseburg utility, cities will have to fund the program.

Corbett said that sewer charges may also be found to fall under the cap.

Councilmember Farley asked the length of Johnson Creek. Corbett said he believed that Johnson Creek started near Orient. There were at least 15 jurisdictions located on the banks of the creek, and Milwaukie is at the end.

Councilmember Kappa asked if there would be more test sites near the Milwaukie area.

Corbett said there are about 18 test sites in streams which go through our jurisdiction.

Councilmember Farley discussed catchbasins and street sweeping.

CITY COUNCIL MEETING - MAY 4, 1993

It was moved by Councilmember Schreiber and seconded by Councilmember Kappa to authorize staff to submit the National Pollutant Discharge Elimination System (NPDES) to the Department of Environmental Quality. Motion passed 5 - 0 with the following vote: Mayor Lomnicki, Councilmember Farley, Councilmember Schreiber, Councilmember Kappa, and Councilmember Knudson aye; no nays; no abstentions.

Center/Community Advisory Board (C/CAB) Transition

Charlene Richards, Assistant to the City Manager, presented the staff report in which the City Council was requested to review the current positions filled by City of Milwaukie residents and ensure that the City has nine positions designated for City Council appointment. The existing C/CAB has eighteen members appointed by the City Council. The intergovernmental agreement with the North Clackamas Parks and Recreation District designates that nine members would be appointed by the Council and nine by the District. Richards reviewed the status of those currently holding positions on the C/CAB. Bee Hall was the only member requesting reappointment at this time.

It was moved by Councilmember Kappa and seconded by Councilmember Knudson to follow staff's recommendation and to reappoint Bee Hall to a consecutive term. Motion passed 5 - 0 with the following vote: Mayor Lomnicki, Councilmember Farley, Councilmember Schreiber, Councilmember Kappa, and Councilmember Knudson aye; no nays; no abstentions.

Commission Appointments

It was moved by Councilmember Kappa to appoint Jeff Brannen to the Budget Committee and Anne Marie Smith to the CUAC. Motion passed 5 - 0 with the following vote: Mayor Lomnicki, Councilmember Farley, Councilmember Schreiber, Councilmember Kappa, and Councilmember Knudson, aye; no nays; no abstentions.

Dan Bartlett, City Manager, discussed the letter received from residents of Licyntra Lane. He said waterline upgrade and street overlay projects would be done at the same time.

Councilmember Kappa said residents stated in their letters that "some of us have spoken with City officials and remain perplexed." Bartlett said apparently there had not been an adequate explanation of the capital improvement program. He said he believed that the letter prepared by staff for the Mayor's signature explained the upcoming projects.

Councilmember Kappa said he believed the letter should be more specific.

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Councilmember Schreiber said she believed it was appropriate to explain the future actions. Since all Councilmembers received the same letter, it is appropriate for the Council to authorize the Mayor to sign the letter on its behalf.

It was moved by Councilmember Schreiber and seconded by Councilmember Knudson to authorize the Mayor to sign the letter to Licynta residents regarding future street overlay and waterline improvements. Motion passed 5 - 0 with the following vote: Mayor Lomnicki, Councilmember Farley, Councilmember Schreiber, Councilmember Kappa, and Councilmember Knudson aye; no nays; no abstentions.

Regional Committee Assignments

It was Council consensus to discuss this issue during a work session immediately following adjournment of the regular session and to continue the item to the May 18, 1993 agenda.

CONSENT AGENDA

It was moved by Councilmember Kappa and seconded by Councilmember Farley to adopt the Consent Agenda which consisted of the City Council Minutes of April 20, 1993. Motion passed 5 - 0 with the following vote: Mayor Lomnicki, Councilmember Farley, Councilmember Schreiber, Councilmember Kappa, and Councilmember Knudson aye; no nays; no abstentions.

INFORMATION

Councilmember Farley discussed his participation as a member of the Rotary Exchange Student Selection Committee.

Bartlett discussed the recently developed Community Event packets.

Bartlett reviewed the Oregon Business Council survey on values and beliefs on growth.

Councilmember Schreiber discussed the MPAC meeting and the impact of values on future development.

ADJOURNMENT

Mayor Lomnicki adjourned the meeting at 8:40 p.m.

Pat DuVal

Pat DuVal, Recorder/Secretary

CITY COUNCIL MEETING - MAY 4, 1993**WORK SESSION**

The Council met in a work session to discuss regional committee assignments. The work session was adjourned at approximately 9:10 p.m.

**CITY OF MILWAUKIE
CITY COUNCIL AGENDA
MAY 4, 1993**

MILWAUKIE CENTER

1670TH MEETING

WORK SESSION

9:00 - 10:30 a.m. - NPDES Permit Application (Tim Corbett)

5:00 - 5:30 p.m. - North Clackamas Parks and Recreation District Quarterly Report

5:30 - 6:15 p.m. - Community Policing

6:15 - 6:30 p.m. - Budget Committee Interview

6:30 - 6:45 p.m. - Council Information Sharing

REGULAR SESSION

7:00 p.m.

I. CALL TO ORDER
Pledge of Allegiance

II. PROCLAMATIONS, COMMENDATIONS, SPECIAL REPORTS, AND AWARDS

- A. Historic Moments (Mayor Lomnicki)
- B. Citizens Utility Advisory Commission Goals and Work Program (Dr. Michael Kay)
- C. Proclamation "*Rediscover Downtown Milwaukie Day*" (Karen O'Dowd, MDDA Manager)
- D. Proclamation "*Foster Parent Awareness Month*"

III. PUBLIC HEARING (*Public comment will be allowed on items appearing on this portion of the agenda following a brief staff report presenting the item and action requested. The Mayor may limit testimony.*)

None scheduled.

IV. AUDIENCE PARTICIPATION (*The Mayor will call for statements from citizens regarding issues relating to the City. It is the intention that this portion of the agenda shall be limited to items of City business which are properly the object of Council consideration. Persons wishing to speak shall be allowed to do so only after registering on the card provided on the table at the back of the meeting area. The Council may limit the time allowed for presentation.*)

V. **OTHER BUSINESS** *(The following items will be individually presented by City staff or other appropriate individuals. A synopsis of each item together with a brief statement of the action being requested shall be made by those appearing on behalf of an agenda item.)*

- A. **League of Oregon Cities Legislative Information (Dan Bartlett)**
- B. **Authorize Staff to Submit NPDES Storm Water Permit Application to the Department of Environmental Quality (Tim Corbett)**
- C. **Center/Community Advisory Board (C/CAB) Transition (Charlene Richards)**
- D. **Regional Committee Assignments**
- E. **Commission Appointments**

VI. **CONSENT AGENDA** *(Items appearing below are considered to be routine, and therefore, will not be allotted Council discussion time on the agenda. Rather, the items may be passed upon by the Council in one blanket motion. Any Council member may remove an item from the "Consent" portion of the agenda for discussion or questions by requesting such action prior to consideration of that portion of the agenda.)*

City Council Minutes of April 20, 1993

VII. **INFORMATION**

- A. **Sisters of Providence Health System Organizational Changes**
- B. **Citizens Utility Advisory Commission Minutes of March 18, 1993**
- C. **Clackamas Basin Water Authority Committee Minutes of March 4, 1993**
- D. **"Last Week at the Capitol" April 23, 1993**
- E. **Oregon Values & Beliefs, Growth Issues**

VIII. **ADJOURNMENT**

EXECUTIVE SESSION

At the end of the regular meeting, the Council may hold an Executive Session under the authority of ORS 192.660.

For assistance/services per the Americans with Disabilities Act (ADA), dial TDD 659-5171.

**CITY OF MILWAUKIE
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City Council Minutes of April 20, 1993

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CITY OF MILWAUKIE



COMMUNITY DEVELOPMENT
PUBLIC WORKS

6101 S.E. JOHNSON CREEK BLVD.

TELEPHONE: 652-4410

MEMORANDUM

TO: Mayor and City Council

THRU: Dan Bartlett, City Manager *Dan*

FROM: Tim Corbett, Public Works Director *TC*

SUBJECT: NPDES Storm Water Permit Application

DATE: April 19, 1993

Action Requested

Authorize staff to submit the attached NPDES Storm Water Permit Application to the Department of Environmental Quality.

Background

In 1987, Congress passed the Clean Water Act which set the stage for the National Pollutant Discharge Elimination System (NPDES) which controls discharge of stormwater. DEQ has determined that Clackamas County and all jurisdictions within the County will be considered a medium sized jurisdiction. The City and County entered into an agreement in September of 1991 and subsequently completed part I of the NPDES Storm Water Permit application process. Part II of the NPDES Permit application is due on or before May 17, 1993.

Discussion

The attached Permit application includes the required elements of a comprehensive storm water program the City must undertake in order to meet Federal requirements. In addition to the specific elements included in the proposed comprehensive storm water management program, a storm water program budget and a discussion of funding mechanisms is required to be part of the application.

2

Funding

Both Gresham and Roseburg have had their Storm Water Utility Fees challenged in Tax Court and in both cases, it was determined that Storm Water Utility Fees are a tax under Measure 5. Roseburg has appealed the Tax Court decision to the State Supreme Court and the case is currently being heard. The Supreme court decision will be a critical factor in determining the City's ability to fund the program outlined in the attached Storm Water Application.

In the attached application, the majority of the program elements outlined in the City's Permit application are dependent on the ability to implement a Storm Water Utility Fee. All program elements in the application which are dependent on the City's ability to fund them, have been designated with an asterisk. While DEQ has indicated that they will review the City's application using this format, it is unclear as to how they will address the situation if the Supreme Court upholds the Tax Court's decision. It is anticipated that the City will be required to submit an amended application outlining how they will address the funding source.

The following information outlines the various sections of the NPDES application and provides a brief description of the information found within each section:

NPDES Application Sections

Section

- 2 **Watershed Identification:** The application identifies major watersheds within the City and describes special water quality concerns.
- 3 **Source Identification:** The City's storm system has inventoried and this is discussed in the application. The City will be required to maintain accurate inventories of the existing system.
- 4 **Proposed Management Program**
- 4.1.1 **Maintenance Activities -** This section describes the frequency of maintenance activities and the record keeping required for those activities. Maintenance activities include:
 1. Conveyance system component cleaning. System components include storm sewer lines, culverts, open ditches, swales and drywells.
 2. Catch Basin cleaning.
 3. Structural control cleaning which includes cleaning of oil/sediment vaults, detention manholes and retention ponds.

Section

- 4.1.2 **Planning Activities** - The City will be required to address storm water planning in a Master Plan and Public Facilities Plan in addition to continuing to review development plans for construction projects. Applicable ordinances, design standards and planning documents are outlined in this section of the application.
- 4.1.3 **Practices for Operating Public Streets** - This section outlines the frequency of street sweeping to reduce pollutants entering streams, the required erosion control practices during road construction and the record keeping required to show adherence to the program.
- 4.1.4 **Procedures to Assure Flood Management** - The application includes a discussion of the required review which takes place to ensure that impacts on surface water quality are addressed during flood control assessment.
- 4.1.6 **Reduction of Pollutants Associated with Application of Fertilizers, Pesticides and Herbicides** - This section discusses a proposed education program aimed at reducing these specific pollutants in surface water.
- 4.2.1 - **Illicit Connections** - A discussion of the proposed program to control connections to the storm system which could add pollutants to the system is contained in this section. Components include reviewing construction plans, conducting field screening of outfalls to look for pollutants, and developing procedures to investigate potential illicit connections. Record keeping to ensure compliance is also outlined in this section.
- 4.2.3
- 4.2.4 - **Procedures to Prevent, Contain and Respond to Spills** - The City is required to use the City newsletter to discuss proper handling of chemicals and to educate the citizens about drop off points for used oil and toxic chemicals. In addition, the City will keep an emergency response plan for handling chemical spills on file.
- 4.2.6
- 4.2.7 **Controls to Limit Infiltration and Cross Connections** - This section contains a description of the City's current programs aimed at reducing ex-filtration of sewage into the storm system and methods to prevent cross connections between sanitary and storm systems.
- 4.3 **Industrial Sources** - The City will be required to identify potential sources of industrial pollutants, conduct inspections, ensure the disconnection of illicit connections and eliminate industrial pollutants from entering into the storm system. Extensive record keeping will be required.

4

Section

- 4.4 Construction Sites: Implementing and Maintaining Structural and Non-Structural Best Management Practices - This section is a summary of the City's existing erosion control practices which are expected to be adequate for the permit application.
- 4.5 Public Participation and Intergovernmental Coordination - The City will continue to discuss storm water issues with the Citizens Utility Advisory Commission, other interested citizens groups and cooperate with other governmental entities in storm water management issues.
- 4.6 Staffing, Equipment and Capital Improvements - Staffing levels, equipment available and anticipated capital improvements are outlined in this section of the application.
- 5 Legal Authority - This section discusses the City's Ordinances which provide the legal authority to ensure the City can implement and enforce various program elements.
- 6 Proposed Monitoring Program - The City will be required to monitor surface water quality over the duration of the five year permit period. Monitoring practices include dry weather field screening, wet weather field screening, in-stream baseline monitoring/seasonal loadings and baseline monitoring of the five major outfalls tested for the Part II Permit application.
- 7 Assessment of Controls - The City will estimate the effectiveness of various control methods to reduce pollutants.
- 8 Fiscal Resources - The application contains the annual budgets which were generated as part of the City's Storm Water Utility Feasibility Study. The \$4.00 per Equivalent Residential Unit rate was used to ensure that adequate funding is available to comply with all requirements.

Based upon NPDES permit requirements, staff anticipates that the attached permit application will be sufficient for DEQ approval if the City is able to implement a Storm Water Utility Fee. Once DEQ has reviewed the Permit application they will return the application with their comments and requested changes for City approval.

Recommendation

Staff recommends that Council authorize staff to submit the attached NPDES Storm Water Permit Application. The Application is designed to delineate between program elements which are dependent on the implementation of a Storm Water Utility Fee and those elements which the City is able to perform without additional funding.

attachment

RTC/rtc

CITY OF MILWAUKIE



FAX (503) 652-4433

1

MEMORANDUM:

TO: Mayor and City Council
FROM: Councilor Kappa
RE: Community Policing

Mayor and Council Members:

Please take time to read materials in this packet. Of particular interest is "Community Policing", an effective tool that can be used with drug, alcoholic, child abuse and gang problems.

I am requesting a short work session on May 4 (15-30 minutes), with the Mayor, Council members, City Manager and Chief Mansfield on community policing. Also impart information from personal conversation (one on one) with Portland Police Chief Tom Potter.

Thank you,

Rob

The Crime Prevention Association
of Oregon

wishes to acknowledge the generous support of the

CRIME PREVENTION RESOURCE CENTER
Criminal Justice Services Division

in sponsoring the instructors for CPAO's

15th Annual Training and Conference

and for scholarship assistance.



Call 1-800-344-9024

**for technical assistance, crime prevention literature,
videos-on-loan, and resource materials.**

**CRIME PREVENTION ASSOCIATION
OF OREGON**

**15th Annual
Training & Conference**



"Bridging the Gap"

INTRODUCTION

**Crime Prevention Association of Oregon
President Karen Evans**

CALL TO ORDER

**Crime Prevention Association of Oregon
President Karen Evans**

**PRESENTATION
OF COLORS**

**Deschutes County Sheriff's Office:
Sergeant Harry Brizee, Sergeant Robert Cosner
Deputy Neil Mackey, Deputy Darren Squier**

DIGNITARIES

**Chief Alan Anderson, Madras Police
Chief Jim Carlton, Redmond Police
Sheriff Darrell Davidson, Deschutes County
Chief Hank Fegette, Black Butte Police Services
Chief Dave Haynes, Sisters Police
Chief Dave Malkin, Bend Police
Chief Deputy District Attorney Josh Marquis, Deschutes County
Lieutenant Mike Searcy, Bend Oregon State Police
Chief Jim Soules, Prineville Police
Commissioner Tom Throop, Deschutes County**

LUNCH

KEYNOTE ADDRESS

CPOA President Karen Evans

1993 C.P.A.O.

CONFERENCE COMMITTEE

LAEL GUNTER	CORVALLIS POLICE DEPARTMENT
JAN BLOOM	LANE COUNTY SHERIFF'S OFFICE
TANA PATTERSON	SPRINGFIELD POLICE DEPARTMENT
ED GRESHAM	DESCHUTES COUNTY SHERIFF'S OFFICE
MARK JAEHNIG	SUN RIVER POLICE DEPARTMENT
MERRIE SCHOPFER	SALEM POLICE DEPARTMENT
LYNN BRADY TOMPKINS	ALBANY POLICE DEPARTMENT
JIM McCAUSLAND	PORTLAND POLICE BUREAU
ELLA KIMBLE	WEST LINN POLICE DEPARTMENT
CAROLE HOWELL	ROSEBURG POLICE DEPARTMENT
LARRY WEAVER	COLUMBIA COUNTY SHERIFF'S OFFICE

CRIME PREVENTION ASSOCIATION OF OREGON
As of 4/14/93

4/14/93
CPAO-All Accounts

Acct	4/14/93 Balance
<hr/>	
ASSETS	
Cash and Bank Accounts	
CHECKING ACCOUNT	7,014.02
SAVINGS ACCOUNT	25,516.65
TIME DEPOSIT - 6/4/93	3,052.23
Total Cash and Bank Accounts	<hr/> 35,582.90
TOTAL ASSETS	<hr/> 35,582.90
LIABILITIES	0.00
OVERALL TOTAL	<hr/> 35,582.90 =====



CRIME PREVENTION ASSOCIATION OF OREGON
GENERAL MEETING
BEND OREGON

APRIL 21, 1993

- I. CALL TO ORDER**
- II. INTRODUCTION OF GUESTS**
- III. TREASURERS REPORT**
- V. COMMITTEE REPORTS**
 - A. BLOCK HOME**
 - B. BUILDING**
 - C. LEGISLATIVE**
 - D. NEIGHBORHOOD WATCH**
 - E. TRAINING**
 - F. MEMBERSHIP**
 - G. CONFERENCE**
 - H. LEGISLATIVE**
- VI. OLD BUSINESS**
 - A. CONSTITUTION REVIEW**
 - B. OTHER**
- VII. NEW BUSINESS**
 - A. CONSUMER FRAUD**
 - B. OTHER**

"Crime Prevention--Join the Partnership"



10 Principles of Community Policing

- 1. It is a community based philosophy.**

The direction of police efforts comes from listening to the community about what concerns them than from police assumptions about what the community wants.

- 2. It focuses on creative problem-solving.**

All employees are encouraged to look at the bigger picture to try to solve pattern or chronic problems.

- 3. It promotes the development of trust.**

It emphasizes permanent work areas to develop trust and ownership of problems.

4. It establishes a broader role for the officer.

The officer assists the community in resolving community oriented problems.

5. It stresses community involvement.

Community participation in problem solving is essential. Community accepts responsibility to actively participate in problem solving.

6. It is proactive and not reactive.

It anticipates problems and prevents them from occurring or continuing.

7. It provides help where it is needed most.

Provides assistance to those who are most vulnerable. Provides closer contact with such groups as the poor, elderly, and juveniles.

8. It enhances traditional policing.

Enhances through community interaction. Police will still respond quickly to emergencies and will continue to perform traditional functions.

9. It involves everyone.

All employees are involved.

10. It personalizes police service.

Officers work directly with the community they serve to identify and prioritize problems and to devise and implement problem solving strategies.

December 1992

Small Departments and Community Policing

By JOHN F. COX

Chief Cox heads the Powell, Wyoming, Police Department. During the past several years, many police executives implemented the concept of community policing within their departments.1 By now, these police executives realize that community policing is a philosophy and an organizational strategy, not merely a new program. Accordingly, employees of community policing departments understand that they need to solve existing problems in an innovative way--they must involve citizens in the process of policing themselves.2

Many write about large and medium sized police departments that return the police to the communities they serve by forming partnerships with the citizens. However, according to the International Association of Chiefs of Police (IACP), 79 percent of police agencies in the United States employ 25 or fewer officers, and 60 percent of that number employ fewer than 10 sworn officers.3 Even so, small-sized departments that implement a community policing philosophy generate little discussion.

Some suggest that most departments with fewer than 25-30 officers already subscribe, by virtue of their environment, to "community policing." This is probably true to some extent, since police officers in small towns tend to know most of the community's residents. However, small town policing and community policing are not necessarily the same, and small agencies need to consider the benefits that can be realized from a change in philosophy toward a new partnership with the community.

This article discusses the community policing philosophy and how it might impact on small departments, police administrators, and communities, as well as what internal changes need to occur when departments implement the concept. Finally, it includes a "critical issues" checklist that police administrators should carefully consider before making a public move toward community policing.

CHANGE CONSIDERATIONS

Community policing departments are more receptive to innovation than traditional departments with autocratic structures, which do not lend themselves to this type of concept. Therefore, departments interested in community policing must first consider changes to reshape their internal organizations.

To begin, department officials should examine their approaches to internal problem solving. This sometimes necessitates that administrators make some difficult, and perhaps risky, decisions to change the way things have always been done. Because traditional organizations often times do not encourage collaborative thinking between management and personnel, resentment and dissension may build. In community policing, the partnership between management and employees begins within the organization.

This does not mean that command and control cannot exist. Many situations occurring within a department obviously need to be handled according to procedures that require tight controls. It does mean that department wide input and problem solving can impact on day-to-day police work.

However, not all aspects of the organization must change. The Superintendent of Police in Edmonton, Alberta, Canada, suggests a "bureaucratic garage sale": "...the conventional police organization is like a 50-year-old house. When it was built, it was new, strong, and in vogue, but with the passage of time...parts of it rot, and it goes out of style. The answer, however, is not to bulldoze it down. What is needed is an imaginative renovation job.

"Gut the rotted and anachronistic parts from the old and begin building from that solid base so that you end with a house that is once again strong, contemporary, and retains that of the old which complements the new."4

With this in mind, police administrators can begin the process of incorporating community policing into their departments.

CONCRETE CHANGES

The community policing philosophy requires that officials make certain concrete changes within the organization. These changes provide for a smooth transition to the community policing concept.

Redefine the Department's Role

To begin, department officials must redefine the role of the police in their communities. In some cases, this may be the first time administrators give specific thought to the role of the department within their communities. It is important, though, that community policing departments work as partners with the citizens they serve to solve problems that relate to the quality of life, as opposed to simply enforcing the law.

TRAIN OFFICERS

Once officials define the role of the department in the community, they must train all officers on the principles and philosophy of community policing. Here again, small departments have an advantage in that administrators can take a hands-on approach to the training in an atmosphere more conducive to good communication and understanding.

EVALUATE EMPLOYEES DIFFERENTLY

Officials must evaluate community policing officers differently than those who work in more traditional police environments. For example, in addition to productivity, the evaluation should include credit for creativity. The officers should show a firm commitment to solve problems in innovative ways. Officials, on the other hand, should make all officers aware of how they rate certain elements of their jobs, and they need to meet with officers on a regular basis to discuss whether the officers need to improve in any particular areas.

The Powell Police Department uses an employee evaluation form that rates over 35 factors indicative of character and commitment, such as the officers' perseverance and patience and their relationships with both coworkers and the public. While virtually any officer can produce in terms of numbers, the evaluation system also takes into account the humanistic side of the employee, which more significantly affects the relationship between the department and the public.

ASSIGN SPECIFIC PATROL AREAS

In order to give street officers some sense of personal responsibility, officials should assign them to a particular beat. Officials should strategically divide these areas so as to preserve the unique identity of individual neighborhoods. They should also avoid mixing different types of neighborhoods together in the same area of responsibility. Assigning beats may pose a special challenge to small departments that are generally fortunate just to have enough officers to provide necessary services and to handle calls. As a possible solution to this problem, small departments should attempt to identify areas where the responsible officers could make personal contacts to identify specific problems and possible solutions, even though they must also answer calls for service throughout a larger area.

This method of policing develops a sense of ownership of particular geographic areas, and it allows the officers to look seriously at the problems that occur in "their" areas. It also allows small departments of one or two officers to work more closely with the community to solve problems.

PRIORITIZE CALLS

Small departments, like their large counterparts, may have to evaluate and prioritize the calls that require a police response and ease the community into assuming more of the responsibility for resolving problems. For example, minor accidents that occur on private property might require that the drivers go to the police station to file a report, thereby freeing up officer time that could be better spent working in assigned areas. Small departments benefit greatly from this system of prioritizing calls, since they have fewer officers to respond to calls.

TAILOR POLICE WORK TO COMMUNITY NEEDS

Community policing requires that departments tailor their police work to the particular needs of the community. Therefore, officials should assess the needs of the department in relation to the needs of the community. In order to do this successfully, officials must seek legitimate citizen input. Line officers should work with citizens and merchants in both neighborhoods and business districts to build and revitalize working relationships, and administrators should make contact with community leaders. In this way, administrators can parallel the more accessible police/neighbor relationship with a more visible role as community leaders.

CRITICAL ISSUES CHECKLIST

In addition to the concrete changes administrators should make, there are other possible ways to enhance the success of community policing. This "critical issues" checklist falls within the purview of how administrators of small departments, prior to making a public move, should approach incorporating the change to a new philosophy of policing.

ENSURE STRONG ADMINISTRATIVE LEADERSHIP

Administrators must lead the change toward community policing. Subordinates must see that leaders willingly take risks for the good of the whole. Department administrators must also use their positions of leadership to promote new relationships with the communities they serve. However, police administrators must set the agenda for change. They must oversee the building of relationships with the public without allowing it to take over the relationship. As time passes, change will be necessary, and police administrators who are inflexible will suffer.

MAKE A GRADUAL CHANGE

Administrators can quickly institute even complex programs. However, the change to a new philosophy of policing requires more time. It takes time for department personnel to view the community as a partner and to develop ways to act out that partnership.

One way administrators can move gradually toward a community policing policy is to first institute problem-oriented policing. "Essentially, problem-oriented policing (POP) asks officers to think independently to look for underlying dynamics behind a series of incidents, rather than focus on the individual occurrences as isolated events."6 POP does not require the depth of police/community partnership or substantive structural changes in the department to function effectively. This gives administrators a chance to ease the department into the community policing philosophy.

DRAFT A CLEAR MISSION STATEMENT

All community policing departments should adopt a clear mission statement that reflects the department's commitment to forming a partnership with the community. This mission statement sends the message to officers that the department is serious in its community policing effort.

The success of community policing depends greatly on the acceptance of the mission statement by the entire organization. Front-line officers who see the positive results of the program may adapt easily to the philosophy. However, some of these officers, particularly veteran officers, may believe that community policing and social work are much the same.

In addition, community policing requires changes in long-established habits and generally requires a more emotional and cognitive commitment by officers to work with the community, rather than on the community. When a problem of acceptance exists, management should involve the officers in the change process. They should have decisionmaking power and the freedom to learn from their mistakes. They should also receive credit for good work and creativity, as well as constant encouragement.

ASSESS THE COMMUNITY'S NEEDS

Administrators should assess the needs of the communities they serve so that they can efficiently plan the thrust of their particular community policing strategies. One method of doing this involves the use of a community analysis worksheet that is available through the Behavioral Science Services Unit of the FBI Academy in Quantico, Virginia. This worksheet tracks general demographic, socioeconomic, and institutional characteristics of a community. It also helps administrators to examine crime-related social conditions.

CONCLUSION

Dr. Robert Trojanowicz refers to community policing as the "ideological public-police relationship of the future."7 Whether this philosophy dominates tomorrow's police work is not entirely predictable, but it is hard to envision either the police or the

community not wishing to put the positive aspects of community policing to work.

Community policing produces a new vitality and deeper fulfillment in law enforcement's relationship with the public, emphasizing a partnership between the two. In addition, it eliminates law enforcement's adversarial relationships with law-abiding citizens.

However, administrators who look at community policing merely as a handy program to increase their popularity with the public are not looking at the risks or the long-term commitment necessary to make community policing work.

The positive feedback and improved public relations that result from the program should not be priority goals--partnerships and problem solving are the major priorities.

Community policing offers a concept that emphasizes the police as part of the community. Community policing departments respond positively to the needs of the communities they serve, and they help to restore the quality of life. Yet, they do not surrender the responsibility of criminal detection and apprehension. It is a winning combination.

Endnotes

1 Joseph Harpold, lecture on community policing, 166th Session of the FBI National Academy, Quantico, Virginia, 1991. (Community policing is a partnership between police and law-abiding citizens to create permanent solutions to problems and thereby enhance the quality of life in the community.)

2 Robert Trojanowicz and Bonnie Bucqueroux, Community Policing, A Contemporary Perspective (Cincinnati, Ohio: Anderson Publishing Company, 1990).

3 Managing the Small Police Department (Arlington, Virginia: International Association of Chiefs of Police, 1990)

4 Chris Braiden, "Ideas on Ownership," Footprints: The National Community Policing Newsletter, Michigan State University, Spring/Summer 1991.

5 Larry Monroe, lecture on community policing, 166th Session of the FBI National Academy, Quantico, Virginia, 1991.

6 Supra note 2.

7 Robert Trojanowicz, lecture on community policing, 166th Session of the FBI National Academy, Quantico, Virginia, 1991.



1b

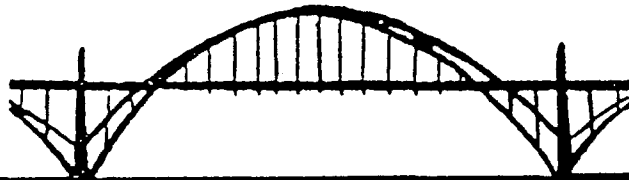
**CAIN AND
ASSOCIATES**
Organizational Consultants

15TH ANNUAL TRAINING AND CONFERENCE

CRIME PREVENTION ASSOCIATION
OF OREGON

"BRIDGING THE GAP"

CRIME PREVENTION



COMMUNITY POLICING

PREPARING FOR CHANGE

**"THERE IS A CERTAIN RELIEF
IN CHANGE, EVEN THOUGH
IT BE FROM BAD TO WORSE;
AS I HAVE FOUND TRAVEL-
ING IN A STAGE-COACH,
THAT IT IS OFTEN A COM-
FORT TO SHIFT ONE'S
POSITION AND BE BRUISED
IN A NEW PLACE."**

**WASHINGTON IRVING (1783-1859)
AMERICAN AUTHOR**

(18)

" YOU ARE WHAT YOU
WERE WHEN "

TRADITIONAL	REJECTIONIST
IN-BETWEENER	
AUTHORITY	PARTICIPATION
INSTITUTION LEADERSHIP	QUESTIONING
SOCIAL ORDER	ACCEPTANCE EQUALITY
FORMALITY	INFORMAL
STABILITY	CHANGE
WORK FOR WORK-SAKE	WORK IS A SMALL PART OF LIFE

April 6, 1993

TO: Senate Trade and Economic Development Committee

FROM: Crime Prevention Association of Oregon (CPAO)

SUBJECT: Criteria for Evaluating the Proposed Transfer of the
 "Crime Prevention Resource Center" (ORS 484.405 ff) to
 The Board on Public Safety Standards and Training (BPST).

Submitted below are the responses of CPAO, point by point, to the Committee's criteria relating to the proposed transfer.

BACKGROUND

In order to understand fully SB 158, (the Bill now before this Committee), it should be pointed out at the outset that SB 158, as amended, is the result of an informal compromise between the Criminal Justice Services Division, CPAO, the Department of State Police, BPST and the Governor's Office, finalized and accepted by the Senate Judiciary Committee on March 22, 1993. One of the conditions of the compromise was that CPAO would withdraw its request for an appropriation of \$480,000 from the State General Fund. Additionally, CPAO agreed to accept the elimination of the present provision in ORS 184.411 for a citizen's advisory council. Incidentally the latter section also provided for legislative oversight through the appointment of one State Senator, appointed by the President of the Senate and one State Representative, appointed by the Speaker.

RESPONSES

FIRST TIER

1. Will the proposal result in improved service to the customers?

By showing and helping citizens and local governments how best to organize for community action as spelled out in ORS 184.407, the "Community Crime Prevention Information Center" will have a positive and visible impact on crime and delinquency problems throughout Oregon.

2. Will the proposal result in lower costs?

(a) Are the savings real or are the costs simply shifted?

To the extent that the "Community Crime Prevention Information Center" (CCPIC) will reduce and control crime, it can have a significant impact on cutting crime and delinquency-related expenses. This was the conclusion of the "Report of the Joint Committee for Prevention Investment Public Safety Programs" dated October 23, 1992 p.3.

(b) Does the change reduce cost in the short term but create greater long term need?

As succinctly stated in the report of the "Joint Committee on Oregon's Future, Opportunities for Prevention Investment-Public Safety Programs", dated October 23, 1992 p. 3.

"Even a moderate reduction in person and property crimes will result in significant savings in medical, property loss, law enforcement, court and insurance costs."

Examples of savings have been demonstrated repeatedly in numerous comparative police studies of the effectiveness of neighborhood crime programs throughout the country. Additionally, the Perry Preschool Project in Ypsilanti, Michigan and two Law-Related Education projects in Colorado have documented the success of long-term behavior modification projects.

(c) and (d) Are we injecting market driven principles into this agency? and Does this change eliminate duplication of service or fill a gap in service delivery?

This change fills a definite gap in service delivery of crime prevention methods and techniques in those communities presently functioning without crime prevention programs. Additionally, Community Crime Prevention programs dovetail with Community Oriented Policing programs. Lastly, the community crime prevention programs do not duplicate any state level service. (At the time the Crime Prevention Resource Center law was adopted (ORS 184.405 ff.) in 1989, according to the National Crime Prevention Council in Washington, D.C., Oregon was one of only 7 states in the entire country that had no state level crime prevention coordinating agency to assist citizens and local governments in developing and carrying out community crime prevention programs.)

(e) Does proposal include strong collaboration and partnership building between state/local/federal, public/private?

The Community Crime Prevention Information Center can definitely increase the collaboration between the named governments, depending only on the available funding to carry out liaison activity. Of necessity, BPST will be looking entirely to non-state funding and not its own budget. However, the allocation of any Federal law enforcement grant funds Oregon or any state and local public safety agency receives rests entirely in the hands of the Governor of Oregon.

SECOND TIER

Purpose/Mission

3. What is the purpose of the proposed change?

To give crime prevention new and effective leadership and direction in a more appropriate State agency, namely BPST. BPST already is rendering part of this service (conducting a basic crime prevention course for police personnel, providing storage space and mailing a portion of the Center's mailings of crime prevention materials.)

(a) Does the agency/proposal have a mission statement?

Yes, see ORS 184.407

(b) Does the proposed change alter the mission of the program/agency?

No

(c) Does this proposal further any particular Oregon Benchmark?

Yes. According to testimony at the Senate hearing, the center has supported reduction of hate crimes, a lead benchmark and "Equal opportunity and Social Harmony." It also supported reduction of violent crime, and juvenile arrests which are key benchmarks under "Communities that are Safe, Enriching, Participative, and with Access to Essential services." Report of The Joint Committee for Prevention Investment-Public Safety Programs, October 23, 1992 p.3.

(d) Does the proposed structure dynamically respond to changes in circumstances?

By reason of its constant liaison with every law enforcement agency in Oregon, BPST will be ideally positioned to deal with changes in the overall crime and delinquency picture in Oregon.

4. Is the agency expected to guide policy, deliver services, or regulate private activity?

The Center will continue to guide policy and deliver services and provide liaison with any on-going private as well as public agencies concerned with preventing and controlling crime and delinquency. For example, law enforcement, corrections, parole and probation, the schools and numerous non-governmental community organizations performing important volunteer functions in the prevention area.

Accountability

5. Is there a clearly defined mission?

Yes, See ORS 185.407.

6. Is it clear who is responsible and accountable?

Yes. The Executive Director of BPST.

7. Does the proposal provide a mechanism to evaluate performance?

Yes. Both local crime prevention personnel and BPST have a firm commitment to determine which initiatives work, as well as those which do not. The nature and extent of the performance evaluations must necessarily depend on the availability of funds.

8. Does the person responsible have adequate authority to carry out the mission?

Yes. See ORS 184.407

9. Does the change decrease layers of decision makers?

Yes. By concentrating all crime prevention programs at BPST, the Oregon Legislature will be accomplishing this requirement.

10. Does the proposal "fit" well with other public or private delivery systems?

Yes. CPAO, a voluntary nonprofit organization of local crime prevention specialists and crime prevention volunteers, are satisfied that the Center will handle its responsibilities in a manner that will "fit" well with the public and private delivery systems involved.

Checks and Balances

11. Is there adequate financial/management control?

Yes. CPAO believes that BPST, by virtue of its 34 years practical experience in running dozens of law enforcement, corrections and crime prevention programs efficiently and effectively, is well equipped in this regard.

12. Is the legislature giving up control of this entity? Should legislative oversight be maintained?

See Senate amendments to SB 158 refer to "background".

13. Is there a public voice in decision making?

The BPST Board, which is a management and policy Board, has public sector representation. Additionally, an expert volunteer panel is proposed, to provide advice and expertise as part of the strategy for implementing this program.

14. Does this change create/maintain equal access to services/programs?

Yes, again depending on available funds.

Worker/Management Issues

15. Are there any unresolved issues between labor and management?

No

16. Does this change facilitate worker participation in all facets of the organization/s activities?

Yes. The entire program is keyed to the highest achievable level of citizen-worker participation.

Final Check

17. (a) Do advantages of this proposal clearly outweigh disadvantages?

Yes The only foreseeable disadvantage is the uncertainty of sufficient funding.

(b) Is this a critical service or function that can only be provided by the state?

Yes. In final analysis the effectiveness and yes, the success or failure of this entire program will largely depend on grass roots citizen involvement. The Executive Director and BPST can render necessary technical assistance, guidance and leadership, but they can only do so much. Only the local citizenry of each community can truly make crime prevention become a vital and effective force in reducing and controlling crime and delinquency in Oregon.

While citizen and official support and medial concern seems to be growing to make the fight against crime effective in Oregon we must have true citizen participation on a scale far greater than at present. The task is far too great for the police alone.

Submitted by:

Karen R. Evans, President
Crime Prevention Association of Oregon

Steve Bennett, Executive Director
Board on Public Safety Standards and Training

Robert Y. Thornton
Volunteer Lobbyist
for CPAO

The Parable of the Geese in Formation

and its Relationship to Team Building

25

When you see geese in migration, notice how they fly in a "V" formation. Scientists have now discovered why they fly that way.

1. As each bird flaps its wings, it creates an "uplift" for the bird following. By flying in a V formation, the whole flock adds 71% greater flying range than if each bird flew alone.

Basic Truth #1 - "People who share a common direction and sense of community can get where they are going quicker and easier because they are traveling on the thrust of one another."

2. Whenever a goose falls out of formation, it suddenly feels the drag and resistance of trying to fly alone, and quickly gets back into formation to take advantage of the "lifting power" of the bird immediately in front.

Basic Truth #2 - "If we have as much sense as a goose, we will stay in formation with those who are headed in the same way we are going."

3. When the lead goose gets tired, it rotates back into formation and another goose flies the point.

Basic Truth #3 - "It pays to take turns doing the hard tasks - with people, as with geese in formation."

4. The geese in formation honk from behind to encourage those up front to keep up their speed.

Basic Truth #4 - "We need to be careful what we say when we honk from behind."

Finally - when a goose gets sick or wounded, or shot down two geese drop out of formation and follow him down to help and protect him. They stay with him until he is either able to fly or until he is dead, then they launch out on their own - or with another formation, to catch up with their group.

Basic Truth - "If we have as much sense as the geese - we will stand by each other, just like that."

26

COMMUNITY POLICING SEMINAR

S.A.R.A. A PROBLEM SOLVING METHOD WORKBOOK

Presented by the
Board on Public Safety Standards and Training
1992

COMMUNITY POLICING PROBLEM-SOLVING WORKBOOK

I. SURVEY

A. Have you identified a problem?

1. If "no" conduct a survey of community groups, schools, neighborhood organizations, churches, civic groups, area activists, business groups, service organizations and agencies, etc.

B. What is your perception of the problem?

C. How do others outside law enforcement perceive the problem?

D. Is there a difference in the perceptions? If yes, what is it.

E. How serious is this problem?

II. ANALYSIS

A. Who are the involved persons?

1. Offenders/Suspects:

2. Complainants/Victims:

3. Others:

III. RESPONSE

A. What will be the goal or goals of your action against this problem?
(Eliminate, reduce, displace, other)

B. What strategies will be used to meet the goal or goals? In the following areas that apply, list the strategies that will be used. (The following list is provided as an aid to assist you in addressing the problem.)

Will you:

- Concentrate on individuals who cause a disproportionate amount of the problem?
- Connect with or refer to other government and/or private services?
- Coordinate police response with other agencies?
- Correct inadequacies in services or press for new services?
- Make use of mediation or negotiation skills or services?
- Convey information to reduce fear?
- Convey information to enable citizens to solve the problem?
- Convey information to elicit conformity to laws and regulations that are not known or understood?

- Convey information which will assist citizens from contributing to, causing or being victimized by the problem?
- Convey information which educates the community on the limitations of government response?
- Mobilize the community and/or develop support for addressing the problem?
- Make use of existing forms of social control?
- Alter the physical environment to eliminate or reduce the opportunity for the problem to recur?
- Require additional regulations through statutes or city ordinances to address the problem?
- Develop new forms of limited authority which will allow intervention or detainment?
- Use civil law to control public nuisances, offensive behavior, and conditions that contribute to the problem?
- Use the criminal justice system to arrest and prosecute offenders?
- Use selective enforcement with specific criteria?
- Enforce laws or take action traditionally done by another agency?
- Intervene without making an arrest?
- Seek new conditions for offenders on parole or probation ?
- DO SOMETHING ELSE?

C. Who can assist in the development of these strategies?

1. Other law enforcement personnel

2. Public or private agencies

3. Community groups

4. Neighborhood/Business Association

5. Individual citizens

D. What obstacles exist? What are the alternatives?

E. What is your PLAN OF ACTION? (Complete a PLAN OF ACTION form)

F. Implement the plan ("Just do it!")

IV. ASSESSMENT

A. What are the actual results of the PLAN OF ACTION? (Complete a *PROBLEM-SOLVING ASSESSMENT FORM*)

**COMMUNITY POLICING
PROBLEM-SOLVING ACTION PLAN
&
PARTNERSHIP AGREEMENT**

DATE:

I. PROBLEM AS AGREED UPON BY INVOLVED PARTIES

II. MAJOR GOAL(S)

III. ACTIONS TO BE TAKEN (STRATEGIES)

A. Anticipated Starting Date: _____

B. Anticipated Completion Date: _____

List in chronological order the strategies to be taken to address the problem and meet the goal(s).

IV. RESOURCES NEEDED FOR STRATEGIES

A. Law Enforcement Agencies

B. Other City/County Agencies

C. Community, Private, Social Organizations

V. PARTNERSHIP AGREEMENT SIGNATURE BLOCK

We, the below signing individuals, have agreed upon the above listed problem and strategies. We have made a commitment to dedicate the necessary resources to allow for the successful completion of this project. *Have all individuals who play a significant role or who control necessary resources sign this agreement.*

AGENCY REPRESENTATIVE (Print name/BPST, sign and date)

AGENCY SUPERVISOR (Print name/BPST, sign and date)

CITIZEN/COMMUNITY/ORGANIZATION REPRESENTATIVE
(Print name, Position, organization, sign and date)

PROBLEM-SOLVING ASSESSMENT FORM

AGENCY REPRESENTATIVE: _____

DATE: _____

SUPERVISOR: _____

I. GOAL(S) AS AGREED UPON:
Comments:

II. WHAT HAPPENED?

III. WOULD YOU DO ANYTHING DIFFERENTLY?
Comments:

IV. SUPERVISOR COMMENTS:

Supervisor Signature

Name: Jeff Brannen Date: April 19 1993
Street Address: 5605 SE Monroe
Business Phone: 232-1161 Home Phone: 653-2221

How long have you been a Milwaukie resident? 25 Accumulated Years
Are any members of your household currently serving on a City of Milwaukie Board or Commission? If so, which Commission NO
Are you a registered voter in Milwaukie? Yes
How did you learn about this position? _____

Current Position: Controller Employer: Oregon Blue Print
Employer's Address: 732 SE Hawthorne Pkld OR 97222 Phone: 232-1161

Please list any prior civic or professional activities. Member of Finance committee for a Division of the National Assoc. of Credit Mgmt.

Why would you like to be appointed to this commission? I believe my experience in budgeting and Finance would be valuable. I would like to assist in setting the spending priorities in a limited budget.

What special training, skills, or experience have you had which would be pertinent to this application? budget preparation for private school, Active in budget for Boy Scout Troop and Cub Scout Pack.

Boards or Commissions in which you are interested. Budget Committee

Please complete this form fully so City Council can evaluate your application.
Thank you for the extra time and effort.

RECEIVED
CITY OF MILWAUKIE
93 APR 20 PM 1 41

Received at City Hall _____ Information Sent _____
Interviewed _____ Appointed _____
Commission _____ Term Expires _____

BUDGET COMMITTEE

Mission: Consider the City of Milwaukie budget document for City Council adoption as provided in ORS 294.336.

Functions:

1. Review the City of Milwaukie budget document as prepared by the City budget officer
2. Recommend an approved budget to the City Council for adoption

Membership: This committee consists of five City Councilors and five appointed members. Appointments are made for terms of three years. No person shall hold appointment for more than two full consecutive terms.

Qualifications:

1. Applicants shall all be registered voters residing within the City limits
2. Applicants may not be officers, agents, or employees of the municipal corporation

Meetings: The Budget Committee meets during budget preparation season. At this time, meetings are scheduled as needed.

BUDGET COMMITTEE

SUGGESTED QUESTIONS FOR INTERVIEWS

1. Why are you interested in becoming a member of the Budget Committee for the City of Milwaukie?
2. What special talents or experience do you believe you will bring to the budget process in the City?
3. Have you had experience with budgets in the public sector?
4. What are some of your primary interests in city government and city services?

The applicants should not feel that there are right or wrong answers to these questions but should assist the Council in determining the applicant's interest and ability to serve on the Budget Committee.



MEMORANDUM

TO: Mayor and City Council
FROM: Citizens Utility Advisory Commission *ATC for CUSE*
SUBJECT: Revised Commission Goals and Work Program
DATE: February 23, 1993

=====

Action Requested

Review the Citizen Advisory Commission's Work Program and Goals for 1993 and provide input to the Commission.

Discussion

The Citizens Utility Advisory Commission has developed the following Goals and supporting Work Program:

Goal 1

Review Utility rate structure and provide timely recommendations to Staff and Council (first priority).

Water Rate Work Program

1. Review data generated during cost of service study.
2. Consider alternate rate structures outlined in the cost of service study and consider a recommendation.

Sewer Rate Work Program

1. Review rate sufficiency study. Make recommendation regarding updating study and/or conducting cost of service study.

Goal 2

Provide input on projects and programs associated with City activities within roadways and Rights-of-Way (second priority).

1. Street Funding
 - a. Consider alternate funding ideas.

Goal 3

Provide input to the City Council as needed on regional utility issues (third priority).

1. Storm Water Program Implementation
 - a. Keep abreast of Roseburg case and consider funding mechanism.
2. Review Sewage Treatment Agreement and make recommendation regarding acceptance.
3. Regional Water Issues
 - a. Monitoring regional water negotiations and make recommendations as needed to the City regarding participation with, and actions by the Clackamas Basin Water Authority Committee and the Regional Purveyors Advisory Committee.
4. Consider UGB and demographic influences on City of Milwaukie infrastructure and Utility planning.

Goal 4

Provide input on projects and programs associated with City utility activities not covered under goal 3 (fourth priority).

1. Review City plans for reconstruction of 32nd Avenue and provide appropriate input.
2. Consider implementation of a Water Conservation Program in Milwaukie.
3. Review information pamphlet regarding water rate increase and City water quality.
4. Review Water Source/Demand Study findings and provide input to Council regarding report recommendations.

Goal 5

Provide timely input on Utility Capital Improvements as they relate to Public Works (fifth priority).

1. Review draft of five year Capital Improvement Program and provide input to Council on adoption of the portion of the CIP which relates to Utility Capital Improvements (1 meeting).
2. Review updates and modifications to the Utility portion of the CIP as needed.
3. Review FY 93-94 budget for Public Works and make recommendation to the Budget Committee.

Goal 6

Review new ordinances for Sewer, Storm and Water and provide input to Staff and Council.

1. Review data generated from the Storm SDC study and make a recommendation regarding implementation.

Conclusion/Summary

The CUAC has developed this Work Program and is requesting input from the Council so that the Commission can be assured that their efforts are in alignment with Council goals and priorities. The Work Program will then be used as a reference to set agendas for future meetings.

The Work Program will be reviewed at least once a year and changes will be forwarded to Council for their consideration.

CUAC/rtc

PROCLAMATION

WHEREAS, Oregon's Downtown Revitalization Program, as designed by the Oregon Downtown Development Association, is guiding downtown Milwaukie's program for success in Downtown Milwaukie and throughout the state; and

WHEREAS, the Milwaukie Downtown Development Association has adopted the "Four Point Program", highlighting the importance of design, promotion, business recruitment and retention, and management; and

WHEREAS, in keeping with this approach, the Milwaukie Downtown Development Association has developed a network of volunteers who have demonstrated their commitment to downtown Milwaukie's future; and

WHEREAS, the Milwaukie Downtown Development Association has enhanced the downtown through its "Share the Lights" Festival which along with other downtown events creates a quality image for downtown Milwaukie, bringing "Rediscovered" interest in downtown; and

WHEREAS, the Milwaukie Downtown Development Association has just this month approved its first round of Facade Improvement Grants, providing funding for improvements to Candyland, Graham's Book & Stationery, Danny's Pub, and Looks Wright Hair Design, all of which when completed, will provide a new and improved look to downtown Milwaukie; and

WHEREAS, a healthy business center is valuable to Milwaukie and is the site of choice for dozens of our locally owned businesses making Milwaukie "MILWAUKIE" as contrasted to ANYTOWN USA; and

WHEREAS, residents of Milwaukie are encouraged and invited to "Rediscover Downtown Milwaukie" as a great place to shop, conduct business, and taste the homegrown flavors of our local restaurants and gourmet confections; and

NOW THEREFORE, I, Craig J. Lomnicki, Mayor of the City of Milwaukie, Oregon, do hereby proclaim
May 19, 1993 as:

REDISCOVER DOWNTOWN MILWAUKIE DAY

Craig Lomnicki, Mayor
City of Milwaukie

Pat DuVal,
City Recorder

PROCLAMATION

WHEREAS, Many children and youth in North Clackamas County are unable to live in their own homes; and

WHEREAS, Foster Parents Provide a safe and supportive temporary home; and

WHEREAS, Foster parents help a child through a time in their life that most children never experience ... separation from family and loved ones; and

WHEREAS, Foster parents encourage and support the child as he or she grows physically, academically, socially, and emotionally; and

WHEREAS, Foster parents are an advocate for a child's best interest; and

WHEREAS, Foster parents are important players in implementing a permanent plan for a child; and

WHEREAS, Foster parents are a vital link to a child's family, community and culture; and

WHEREAS, Foster parents play a significant role in the lives of our most vulnerable children. It is vital that we retain quality foster homes.

NOW THEREFORE, I, Craig Lomnicki, Mayor of Milwaukie, Oregon, hereby proclaim, May 1993 as:

FOSTER PARENT AWARENESS MONTH

Craig Lomnicki, Mayor
City of Milwaukie

Pat DuVal,
City Recorder

CITY OF MILWAUKIE



FAX (503) 652-4433

*** M E M O R A N D U M ***

April 27, 1993

To: Mayor and City Council
From: Dan Bartlett, City Manager *Dan*
Re: League of Oregon Cities Legislative Package

Action Requested

Consider supporting League of Oregon Cities positions on attached package of legislative issues and direct staff to prepare letters on selected issues.

Background

On April 26, 1993, the League of Oregon Cities (LOC) and Association of Oregon Counties (AOC) held a joint Legislative Conference. The six position papers attached to this memo were distributed. LOC is asking that the membership contact their representatives supporting the LOC position.

In addition, language will be developed during the week of April 26 supporting additional vehicle registration fees for transit related purposes. Cities have been asked to support this concept. I will try to have the latest language available for the Council meeting.

cc: File
cm669/hd



League of Oregon Cities

Local Government Center, 1201 Court St. N.E., P.O. Box 928, Salem 97308 • Telephone: (503) 588-6550; 1-800-452-0338 toll free; FAX: 378-6859

BACKGROUND PAPER

SUBJECT: Comprehensive Tax Reform

The League of Oregon Cities has supported proposals in past years to improve the financing of schools. However, the need for comprehensive tax reform became compelling after the passage of Ballot Measure 5. The financial health of both local government services to the community and the local school system are interrelated; both must be maintained.

Prior to Ballot Measure 5, some local governments faced problems because of a limited ability to finance services during periods of growth, development, or high inflation. Today the financing picture also includes many cities that are unable to finance basic services. In those cities, property tax losses due to Measure 5 have caused elimination or reduction of services, cancellation of projects, and reductions in city personnel.

Property tax losses due to the tax limit immediately affected many cities. In the first year, over 120 of the state's 240 cities lost some property tax revenue. Over sixty cities lost a significant amount of revenue. One recent study identified the two regions of the state most affected as central and eastern Oregon, where over half of the cities experienced compression, with an average percent loss of 19.75%, and the southern Willamette Valley, where over half of the cities experienced compression, with an average loss 10.86%. Although small cities were less likely to experience compression, the average compression loss (18.42%) was greater than for larger cities. The averages, however, do not tell the entire story; the greatest loss of property tax revenue was 54% for one small city.

The amount of the property tax loss was also significant. Cities lost over \$32 million, or 7.7%, of their 1992 levies. The actual property tax dollars billed to taxpayers fell nearly 2% between 1991 and 1992; cities imposed \$382 million in property taxes, down from \$390 million.

In this same period, the population of Oregon cities increased from by 31,000 people. At the same time, demographic changes in the state reflect a much higher population growth rate for citizens over 65 years of age than the overall state growth. Many cities are responding to high demands for local services to meet those needs.

STATUS:

The property tax continues to be the dominant source of city revenue but the tax rate limit affects its stability and adequacy. Nonetheless, cities will be asked to help achieve many state objectives, such as economic development and public safety and they will be required to meet state and federal mandates.

Many proposals to change Oregon's tax system have been introduced this Legislative Session. Most contain a state sales tax as the centerpiece. In general, the proposals do not address solutions for local governments. Rather, many contain further restrictions on existing city revenue authority by preempting local sales taxes or further restricting local property taxes.

LOC POSITION:

While we recognize that the final version of any comprehensive tax reform proposal will balance the needs of a variety of important objectives, the proposal must enable local governments to meet the demands and needs of local residents.

LOC has argued that comprehensive tax reform must assure adequate resources for local government. Further restrictions, preemptions, and prohibitions on local revenue authority threaten the ability of residents to determine and meet the needs they find important. In addition, a reform of the tax system can also improve the relationship between the state and local governments if an equitable plan to share revenues with local governments is adopted.



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THE OREGON TRANSPORTATION PLAN

The League supports the Oregon Transportation Plan and the legislative package designed to fund its implementation over the next six years.

What is the OTP?

- It is a 20-year blue print for development of a transportation system for Oregon.
- It envisions a truly multi-modal transportation system, including plans for roads and bridges, airports, public transportation, rail service, ports and bicycle and pedestrian facilities.
- The plan targets the highest priority needs for each mode and for each part of the state, based on minimum acceptable levels of service.

Why Do We Need It?

- Oregon has an opportunity right now to avoid the traffic congestion and gridlock that have plagued many urban areas, but only if we act quickly.
- We expect that approximately 1,000,000 people will move to Oregon in the next 20 years, concentrated mostly in the northern Willamette Valley. (Oregon presently has a population of about 3,000,000). We can't build enough roads fast enough to accommodate that level of growth, and we have to provide alternatives to the single-occupancy vehicle in the most heavily congested areas.
- We have to have enough stable funding to protect our past investment in transportation infrastructure. This means preserving our existing roads, bridges, rails and waterways and expanding them where necessary.
- The OTP would allow Oregon to make maximum use of available federal funds and to leverage every transportation dollar to achieve the most good.
- If we don't address our air quality problems immediately, the federal government could impose sanctions that would restrict the growth of business and industry, impairing the development of a healthy economy.

Isn't It Expensive?

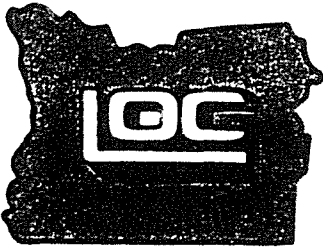
Yes, it means additional gas taxes, higher registration fees and other transportation-related increases. But if we don't make the investment right now, we will fall farther and farther behind. In two or five or ten years, it will be much more expensive to build an acceptable transportation system. There is a gap of more than \$27 billion in current dollars between priority needs and anticipated revenues over the next 20 years, partly because of critical decisions being deferred in the past.

Although we face financial difficulties, we can't afford to wait. Funding the OTP now will allow us to preserve and protect what we already have and to prepare for a future that truly will provide livable communities in Oregon.

Please ask your Legislators to support the Oregon Transportation Plan funding package.

OFFICERS: Mike Lindberg, Commissioner, Portland, President • Charles Vars, Mayor, Corvallis, Vice-President • Marion Rossi, Mayor, Independence, Treasurer • Richard Townsend, Executive Director.

DIRECTORS: Larry Griffith, Councilor, Baker City • Roger Jordan, City Manager, Dallas • Di Lyn Larsen-Hill, Mayor, La Grande • Randy MacDonald, Councilor, Eugene • Joe McLaughlin, Immediate Past President • Bill Peterson, City Manager, Grants Pass • Susan Reid, Councilor, Astland • Bill Riegel, Councilor, Salem • Steve Stotze, Mayor, Tualatin.



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BACKGROUND PAPER

SUBJECT: Cigarette Tax Increase for the "Oregon Health Plan"

Health care reform in Oregon was initiated in 1989 when the Legislature enacted a package of bills designed to expand access to health care, as well as control the cost. The key component to implementation was the restructuring of medical services covered under the State's Medicaid program for low-income Oregonians. There was a candid recognition that funding for Medicaid competes with education, infrastructure, corrections and other state programs and that health care requirements were increasing dramatically.

The legislative reform was to improve control over Medicaid costs by varying the level of services paid for... rather than continuing the historic practice of reducing the number of low income individuals eligible for the program to balance the budget... This is the highly controversial "priority" or so called "rationing" approach to defining Medicaid benefits.

After the federal denial of the waiver necessary to start the program, the State made various adjustments and finally won approval to proceed with the demonstration project last month. However, the Governor did not propose the estimated \$116 million in additional funds required to implement the Medicaid reform in her mandated 1993-1995 budget. Rather the program was included in the Governor's "mandated plus" budget and proposed to be funded with a new \$100 million tax that would apply to hospitals, doctors and dentists plus a small increase to the current cigarette tax. A coalition that includes the American Lung Association, the American Cancer Society, Ecumenical Ministries, the Oregon Medical Association and others has proposed a higher increase in the state cigarette tax to fully cover the new Medicaid costs as an alternative.

STATUS: HB 2861 would enact an additional \$0.25 tax on cigarettes effective January 1, 1994. This will raise an estimated \$125 million per biennium. To ensure that current recipients of tobacco tax monies are held harmless when the cost of cigarettes increases, the bill earmarks 12% of the new revenue to be distributed according to the present statutory provisions. The balance is committed to the Medicaid program and education programs to reduce tobacco consumption, especially by children. The measure is in the House Revenue and School Finance Committee and has a subsequent referral to House Appropriations.

LOC POSITION: LOC supports an increase in the cigarette tax as alternative to a new tax on health care providers. LOC does not endorse the addition of a new tax on a health care system that is targeted for reform precisely because of its escalating costs. The proposed cigarette tax will raise sufficient revenue to meet the projected costs and maintain cities' current revenues. Public polls uniformly show support for new taxes on this product. Given such views, the general acknowledgement that cigarette use has a detrimental effect on health and a desire to see progress in the area of health care reform, passage of HB 2861 is encouraged.

6

**HEALTH CARE RELATED LEGISLATION
OREGON PROPOSALS - 1993**

MANDATES: SERVICES

SB 555 - NON-PRESCRIPTION ENTERAL FORMULAE
SB 562 - SEVERE BRAIN DISORDERS
SB 830 - GEN ANESTHESIA/CERT DENTAL SERVICES
SB 905 - GYN EXAMS, MAMMO, PROHIBITS
SEX DISCRIM IN HEALTH & LIFE INSUR

HB 2590 - GYN & CONTRACEPTIVES
HB 2591 - MAMMOGRAPHY
HB 2886 - HEAD, NECK & FACE COVERAGE
HB 2971 - MAMMOGRAPHY
HB 3187 - DENTURE REIMBURSEMENT
HB 3210 - CHILDREN PLACED BY CSD
HB 3216 - INFERTILITY TREATMENT
HB 3471 - MEN/NERV COV IN BLANKET POLICIES
HB 3554 - REIMBURSM'T FOR TRAINING OR
PRODUCTS ELIMINATING BAD HEALTH HABITS
HB 3572 - REPRODUCTIVE HEALTH CARE INC DEPENDENT PREG

PERS

SB 51 - ELIMINATES SEBB RETIREE INSURANCE;
TRANSFERS RETIREES TO PERS
SB 345 - BENEFIT INCREASE IF INSURANCE NOT ELECTED

HB 2167 - SUBSIDIZED INSURANCE FOR JUDGES
HB 2168 - PAYMENT OF HEALTH INSURANCE
FOR SURVIVING SPOUSE, DEPENDENTS ETC.
HB 2864 - MEDICAL IRAS FOR PERS RETIREES
HB 3025 - MODIFIES MEDICARE SUPPLEMENTAL PAYMENTS
HB 3126 - REVISES SUBSIDY TO >65 STATE RETIREES

WORKERS COMP & MANAGED CARE (MCO'S)

SB 423/HB 2560 - EXEMPTS PROVIDERS FROM FEE SCHEDULE IF
PARTICIPATING IN A MANAGED CARE ORGANIZATION

HB 2763 - REIMBURSEMENT FOR WC CLAIMS DENIED BY MCO'S
HB 2809 - ELIMINATES REQUIREM'NT THAT EMPLOYEES USE MCO'S
HB 3039 - MCO DISPUTE RESOLUTION
HB 3379 - PROVIDER MCO OPEN ENROLLMENT
HB 3088 - ALLOWS EMPLOYERS & INSURERS TO SET UP MCOS
HB 3603 - WKS' COMP PAY IF CLAIM DENIED
HB 3379 - MCO PROVIDER OPEN ENROLLMNT

WORKERS COMP 24 HOUR COVERAGE

HB 2285 - PILOT 24 HOUR PROGRAM
HB 2867 - INSURER OFFERING OF 24 HOUR PLAN BY '95
HB 2974 - REQUIRES 24 HOUR COVERAGE W/ SMALL EMPLOYER
BENEFITS AS BASE PLAN; DISPUTES OVER COMPENSABILITY
DETERMINED THRU ARBITRATION

MANDATES: PROVIDERS

SB 397 - NATUROPATHS/ADMINIS OF SHOTS
SB 450 - DEFIN OF DENTAL HYGIENE
SB 664 - EXEMPTS PA & NP FROM CERT. LISC REQ
SB 479 - HOSP PRIV FOR MID - WIVES
SB 597 - PHARMACY REIMBURSM'T
SB 598 - OSTEOPATHIC HOSPITAL REIMBURSEMENT
SB 788 - MANDATORY REIMBURSM'NT/SCOPE OF PRACTICE
SB 1058 - LICENSURE/CLINICAL LAB PERSONNEL

HJR 32 - PERSONAL CHOICE OF PROVIDER

HB 2549 - PHYSICAL THERAPY
HB 2120 - DRUG DISPENSING FOR NURSES
HB 2122 - BD. OF NURSING REGULATION OF
NURSING ASSISTANTS
HB 2760 - MEDICAID PAYM'NT FOR NATUROPATHS
HB 3586 - REIMBURSM'T FOR FAMILY & MARRIAGE THERAPISTS

PROVIDERS/OTHER

SB 683 - HEART & KIDNEY TRANSPLANT COLLAB**
SB 766 - HOSPITAL COLLAB AGREEMENTS**

HB 3312 - OR HEALTH COUNCIL TO DECIDE ON PROVIDER DIR ACCESS
HB 3591 - CREATE SINGLE LICENSING BOARD

PUBLIC EMPLOYERS

SB 46 - PROHIBITS EMPLOYER FROM PAYING PREMIUM
FOR PERSON ELIGIBLE FOR HIGH RISK POOL*
SB 49 - SEBB/BUBB DIRECT CONTRACTING W/ PROVIDERS
SB 50 - SEBB COORDINATION OF BENEFITS
SB 332 - MIN HEALTH BENEFITS/PUB SERVICE CONTRACTS
SB 507 - BUBB COVERAGE/PRIV AGENCIES & LOCAL GOV'TS
SB 510 - REQUIRES EMPLOYER TO CONTINUE
HEALTH INSURANCE FOR INJURED WORKERS

HB 2624 - PUBLIC SERVICE CONTRACTS/HEALTH BENEFITS
HB 2808 - DOMESTIC PARTNERS (SEBB & BUBB)
HB 2845 - DOMESTIC PARTNERS (GENERAL)
HB 3197 - ALLOWS SEBB TO SELF-INSURE ONLY THRU AN MCO
HB 8407 - CONSOLIDATES SEBB & BUBB
HB 3463 - MANDATES SEBB & BUBB COVERAGE FOR P-TER'S

HEALTH CARE RELATED LEGISLATION
OREGON PROPOSALS - 1993 (CONTINUED)

HEALTH CARE REFORM

SJM 18-ENACT NAT'L HEALTH CARE REFORM

- SB 47-ENROLLMENT IN MEDICAID & OMIP*
- SB 613-IPGB/MEDICARE SUPS*
- SB 663-PROHIBTS REFERRAL TO HIGH RISK POOL IF ELIGIBLE FOR EMPLYR INS*
- SB 707-OREGON HEALTH CARE FOR ALL
- SB 740-OREGON PLAN APPLIED TO LEGISLATURE*
- SB 757-OMNI HEALTH REFORM/RESOURCES COM**
- SB 759-HEALTH CARE PRACTICE GUIDELINES**
- SB 766-MANAGED COMPETITION FOR ALL OREGON
- SB 787-PREMIUM INCREASE HEARINGS
- SB 801-OREGON PLAN FOR BLIND/DISABLED & MENTAL COND*
- SB 858-MENT/NERV INTO HEALTH PRIORITY RANKING*
- SB 861-MANDATORY HEALTH INS/FIN ASSIST FOR LOW INCOME AND HIGH RISK RESIDENTS/ELIMINATES OMIP*
- SB 989-SMALL GROUP REFORM/STOP LOSS*
- SB 990-INCREASES EMPLYR SIZE ELIGIB FOR IPGB*
- SB 991-INCREASES EMPLYR SIZE ELIGB FOR SMALL GRP REFORM*
- SB 1029-INCRS CONSUMER REP ON HEALTH RESOURCE COM*
- HB 3311-SINGLE PAYOR PLAN/OREGON HEALTH CARE BOARD
- HB 3405-PREMIUM TAX TO FUND STATE EMPLOYED HEALTH BENEFIT FUND
- HB 3532-ELIM EMPLYR SIZE FOR IPGB/DEF MEDICALLY NEEDY*
- HB 3535-OREGON HEALTH AUTHORITY SETS MAXIMUM INSURER REIMBURSEMENT & PROVIDER CHARGES
- HB 3536-MEDICAID SETS PROVIDER RATES
- HB 3537-PHY MEDICARE ASSIGNM'T & REIMBURSM'T
- HB 3538-LIMITS PHY REFERRALS
- HB 3545-ESTAB OR HEALTH AUTHORITY
- INS PREMIUM, PROVIDER & DRUG RECEIPTS TAX

OTHER

- SB 226-PERINATAL CARE CENTERS
- SB 286-OREGON HEALTH CARE DECISIONS ACT
- SB 533-REGULATION OF MEWA'S
- SB 703-GRP STOP LOSS
- SB 765-CERT OF NEED
- SB 864-ESTABLISHES MATERNITY CARE SYSTEM
- SB 1026-CONSOLIDATES BDS & COMMS/HEALTH DIV
- SB 1028-CERT OF NEED
- SB 1034-ABORTION WAITING PERIOD

- HB 2114-INSURANCE PREMIUM TAX
- HB 2117-MEDICARE SUPPLEMENTS
- HB 2291-HEALTH BENEFITS & CHILD SUPPORT ORDERS
- HB 2313-LONG TERM CARE
- HB 2447-INSURANCE DEDUCTIONS FOR SELF EMPLOYED
- HB 2655-COMMUNITY HEALTH CENTERS
- HB 2983-UTILIZATION REVIEW OF MANAGED CARE
- HB 2956-PROHIBITS INSURANCE RATING BASED ON SEX
- HB 3240-ANTI-TRUST EXEMPT FOR MED TECH
- HB 3242-CERT OF NEED
- HB 3244-CIG & AL TAX FOR EDUC OF CONSUM & PRIMARY CARE PRAC
- HB 3311-HEALTH CARE FOR ALL
- HB 3348-INCREASE CIV PENALTIES/BD MED EXAM
- HB 3351-APPEAL TO DIF/DENIED EXPERIMENTAL TREATM'T
- HB 3387-MEDICAL IRAS
- HB 3398-INSURED FSAS
- HB 3441-SAME MEDICAID REIMBURSEM'T FOR A & B HOSPS
- HB 3445-SAME MEDICAID REIMBURSEM'T FOR A & B HOSPS
- HB 3543-APPROVAL HOSP AD SALARIES
- HB 3544-STUDY OF PUB/PRIV HEALTH CARE EXPEND
- HB 3546-COLLECT INCOME & EXPENDITURE DATA ON HEALTH PROVIDERS
- HB 3548-PROHIBITS LIC OF FACILITIES NOT PROV CARE TO NEEDY
- HB 3549-OVERHEAD LIMIT FOR PROVIDERS REC PUBLIC FUNDS
- HB 3555-MEDICAID PAY COBRA PREMIUMS
- HB 3558-DIF STUDY OF CLAIMS PROCESSING PROBLEMS
- HB 3560-UNIFORM BILLING FORMAT
- HB 3562-STANDARDS FOR ADMINISTERING MAMMOGRAMS
- HB 3582-MEDICAID PARTICIPATION BY LOCAL HEALTH CENTERS*
- HB 3631-HOURLY BILLING BY PROVIDERS
- HB 3636-INSURER NOTICE TO POLICYHOLDER WHEN POLICY ENDS

* MODIFIES AN EXISTING COMPONENT OF 'THE OREGON PLAN'

**BASED ON RECOMMENDATIONS FROM THE OREGON HEALTH RESOURCES COMMISSION



League of Oregon Cities

Local Government Center, 1201 Court St. N.E., P.O. Box 928, Salem 97308 • Telephone: (503) 588-6550; 1-800-452-0338 toll free; FAX: 378-5859

BACKGROUND PAPER

SUBJECT: State Shared Revenues from Liquor and Cigarette Receipts

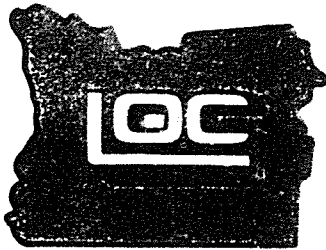
The 1993 Legislature must balance the state budget and must do so in the face of an estimated shortfall of approximately \$1 billion. Despite this situation, Governor Roberts' proposed budget recommended no decrease in state shared revenues from liquor and cigarette taxes to cities. This recommendation was based on the judgment that the need for state/local partnerships will intensify as the state assumes a growing share of education costs, leaving fewer resources to address other community concerns.

As of this date, the Legislature has not forwarded recommendations on state agency funding to the Governor. Each chamber of the Legislature is now examining the Governor's budget proposal and considering proposals of its own. It now appears that the Legislature will resolve the school funding issue which will greatly affect the moneys available for other 1993-95 programs. Once the education budget is adopted, other budget recommendations should soon begin to materialize.

STATUS: Proposals to substantially change state shared revenues have not yet surfaced. Nevertheless, the current budget shortfall and the number of unfunded needs, such as the Oregon Health Plan and earthquake repair, may cause legislators to consider withholding state shared revenues.

As of this writing, the only bill that has been introduced that would impact current state shared revenues is HJR 59. That bill, sponsored by the Speaker, would dedicate beer and wine taxes to research, prevention, intervention and treatment of alcohol and drug abuse. If this bill passes and is approved by the voters, it could cost cities as much as \$3.6 million. The Governor's budget reflects a liquor pricing adjustment which could offset some of this potential loss.

LOC POSITION: LOC has adopted a legislative objective that all state shared revenues be maintained. Tell your legislators how you use state shared revenues and stress how important it is that they be continued without reduction.



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BACKGROUND PAPER

SUBJECT: Overtime Payment

Current Oregon law (ORS 279.340) requires cities, counties and other local governments to pay overtime to their employees for hours worked in excess of eight hours in one day. The State of Oregon and private business are NOT required to pay overtime to their employees until they have worked 40 hours in one week. The eight-hour overtime requirement prevents cities, counties and other local governments from having equal access to the efficient, flexible scheduling which is available when overtime is paid after 40 hours of work in one week.

STATUS: HB 2611 would cause the same overtime payment requirements that now apply to the State of Oregon and to private business to be applied to cities, counties and other local governments. HB 2611 does not change the right/obligation to bargain collectively with a union about the payment of overtime; other laws deal with that subject. HB 2611 does not address the number of hours an employee may work; other laws deal with that subject. HB 2611 gives local governments (and their employees) access to the same efficiencies and scheduling flexibilities which are now available to the state and private employers.

The bill has passed the House and has been assigned to the Senate Labor and Government Operations Committee.

LOC POSITION: LOC supports passage of HB 2611.

Passed house running into problem in Senate.



League of Oregon Cities

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BACKGROUND PAPER

SUBJECT: Water User Fee

SB 1079, by Sen. Bill Dwyer (D-Springfield), would require an annual water user fee beginning January 1, 1994, of \$0.25 each month, or \$3/year, for residential users. The fee for agricultural, commercial, and industrial users is \$0.83/acre-foot of water appropriated. The League's specific concerns are as follows:

(1) A discrepancy exists between fees charged to residential users (\$3/yr) versus the fee charged to agricultural, commercial, industrial users. Based on the average residential use of 0.3 acre feet per year, the fee for residential users is approximately ten times higher.

(2) There is uncertainty as to how domestic and commercial non-metered suppliers report. In addition, how is a municipal customer who uses water for both commercial and residential purposes charged, and what is the fee for an agricultural user who is connected to a municipal system -- \$3/year or \$0.83 per acre-foot?

(3) The bill directs the Water Resources Commission (WRC) to provide loans or grants to small communities to assist them in complying with the Safe Drinking Water Act and the Water Pollution Control Act. However, these federal acts are administered by the Oregon Health Division (OHD) and Department of Environmental Quality (DEQ), rather than by the WRC. Therefore, the League believes it would be more appropriate to have the OHD and DEQ administer such a grant and loan program. Also, limiting the grants and loans to small communities creates some inequities, since communities of all sizes will contribute to the fund. Finally, the League would like to have further discussions on the types of programs that would receive funding.

STATUS: The Senate Water Committee held a public hearing on the bill on April 15, at which time both proponents and opponents of the bill presented testimony. The City of Portland, Special Districts Association, the Oregon Water Resources Congress, and agricultural representatives also have concerns with the bill. Proponents of the bill include WaterWatch and Oregon Trout. To date, the Committee has not re-scheduled this bill. Although further discussions on the bill may be deferred until the interim, the opportunity still exists for the Committee to re-schedule the bill.

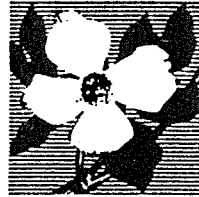
LOC POSITION: The League has serious concerns with the imposition of a water user fee and prefers that the Legislature not act this session; rather, this should be a subject for interim discussion. Clearly, the League wants to ensure that if a residential water user fee is imposed, a similar and equitable fee must be assessed on commercial, agricultural and industrial users.

Moving toward an interim committee.

OFFICERS: Mike Lindberg, Commissioner, Portland, President • Charles Vars, Mayor, Corvallis, Vice-President • Marion Rossi, Mayor, Independence, Treasurer • Richard Townsend, Executive Director.

DIRECTORS: Larry Griffith, Councilor, Baker City • Roger Jordan, City Manager, Dallas • Di Lyn Larsen-Hill, Mayor, La Grande • Randy MacDonald, Councilor, Eugene • Joe McLaughlin, Immediate Past President • Bill Peterson, City Manager, Grants Pass • Susan Reid, Councilor, Ashland • Bill Riegel, Councilor, Salem • Steve Stolze, Mayor, Tualatin.

CITY OF MILWAUKIE



FAX (503) 652-4433

MEMORANDUM

April 26, 1993

TO: Honorable Mayor and City Council
THROUGH: Dan Bartlett, City Manager *Dan*
FROM: Charlene Richards *CR* Assistant to the City Manager
SUBJECT: Center/Community Advisory Board (C/CAB) Membership
Transition to North Clackamas Parks and Recreation
District (NCPRD)

REQUEST:

Review the current positions filled by City of Milwaukie residents and ensure that the City has nine (9) positions designated for City of Milwaukie City Council appointment.

BACKGROUND:

As a part of the transition of the Milwaukie Center to the NCPRD, the eighteen (18) member board was to have nine (9) members appointed by the City Council and nine (9) members appointed by the NCPRD. All members of the Board were to be NCPRD residents. Residency requirements would be mandated upon expiration of a current nonresident board member's term of appointment.

Attached is a list of the status of current appointments to the C/CAB. There are ten city residents appointed to the C/CAB. Of those, three (3) hold positions with term expiration dates of 10/92. One of those members wishes to be reappointed. The remaining two do not.

To clarify which positions are to be filled by Council appointment and which by NCPRD appointment, NCPRD and City staff recommend that the first nine (9) positions (1-9) be City appointments and the remaining nine (9) positions (10-18) be NCPRD appointments.

The NCPRD Regional Board will be advised at their May 13, 1993 meeting that those current non-City residents in positions five and eight need to be placed in one of the NCPRD positions, ten through eighteen. The Board will also make any reappointments and new appointments that are necessary to fill the nine NCPRD designated positions (10-18).

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Honorable Mayor and City Council
C/CAB Membership Transition to NCPRD
April 26, 1993

RECOMMENDATION:

To place all City positions in position numbers one through nine, the following Council actions are recommended:

Position #1 - Fill this position with Alice Neely who currently is assigned to position number 14. This will extend her term one year, changing her expiration date to 10/95.

Position #2 - This position is filled by a City resident, Alan Brunk. No action is necessary.

Position #3 - This position is filled by a City resident, Doris Burton. No action is necessary.

Position #4 - This position is filled by Bee Hall, a City resident. The term expired 10/92. Reappoint Bee Hall to a new term which will expire 10/95.

Position #5 - This position is filled by Pat Kennedy, a non-City NCPRD resident. The NCPRD Regional Board will take appropriate action to move Ms. Kennedy to a NCPRD position. Transfer Della Stuelpnagel, a City resident, from position number 17 to this position. The term expiration date is the same for position #5 as #17, 10/93.

Position #6 - This position is filled by Marie Linn, a City resident. No action is necessary.

Position #7 - This position is filled by a City resident, Merv Englund. The term expired 10/92. Mr. Englund is not interested in reappointment. Transfer Janet Witter, a City resident, from position number 18 to this position. This will extend her term by one year to 10/95.

Position #8 - This position is filled by Irene Place, a non-City NCPRD resident. The NCPRD Regional Board will take appropriate action to move Ms. Place to a NCPRD position. This creates a vacancy for the City to fill. The term expiration date is 10/93.

Position #9 - This position is filled by Lillie Moore, a City resident. No action is necessary.

NORTH CLACKAMAS PARKS & RECREATION DISTRICT

CENTER/COMMUNITY ADVISORY BOARD

Current Status of Appointments

April 26, 1993

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#	Term Expire Date	Current Status City/County	Person	Recommendation
1	10/92*	City	Cathryn Boyles	City fill from 14, Alice Neely Extend her term from 10/94 to 10/95
2	10/93	City	Alan Brunk	No change
3	10/94	City	Doris Burton	No change
4	10/92*	City	Bee Hall	Reappoint
5	10/93	Cty	Pat Kennedy	Transfer to 17, City fill from 17, Della Stuelpnagel
6	10/94	City	Marie Linn	No change
7	10/92*	City	Merv Englund	City fill from 18, Janet Witter, Extend her term from 10/94 to 10/95
8	10/93	Cty	Irene Place	Transfer to NCPRD position, Vacancy, City to fill
9	10/94	City	Lillie Moore	No change
10	10/92*	Vacant		NCPRD fill
11	10/93	Cty	Jack S. Barber	No change
12	10/94	Cty	Paul Schafer	No change
13	10/92*	Cty	Mitch Wall	NCPRD fill
14	10/94	City	Alice Neely	City transfer to position 1, NCPRD fill
15	10/93	Cty	Barbara Smith	NCPRD fill at end of term with NCPRD resident
16	10/92*	Cty	Dorothy Harrington	NCPRD fill
17	10/93	City	Della Stuelpnagel	City transfer to 5, NCPRD fill
18	10/94	City	Janet Witter	City transfer to 7, NCPRD fill

* when filled, new expiration date 10/95

CITY OF MILWAUKIE



FAX (503) 652-4433

*** MEMORANDUM ***

April 27, 1993

To: Mayor and City Council
From: Dan Bartlett, City Manager
Re: Regional Committee Assignments

Action Requested

Designate Councilors to serve on regional committees.

Background

The City is involved in a number of regional committees. Councilor Kappa has asked if these assignments could be reviewed and discussed. The current assignments are shown on the attached sheet.

cc: File
cm670/hd

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COUNCIL REGIONAL COMMITTEE ASSIGNMENTS

12/6/91

COMMITTEE MEETING DATE AND TIME	STAFF	COUNCILOR
NORTH CLACKAMAS REGIONAL PARKS 2nd Thursday 7 - 9 pm	PARC member alternate	Jean
*FOCUS 6 times/year alternate days/evenings	Dan	*Craig
STORMWATER STEERING 4th Thursday, morning	Dan, Tim	Bob
*UGMA COORDINATION COMMITTEE 1st Tuesday, 7:00 am	Maggie	Craig
OAK LODGE FIRE varies	Dan Olsen	Bob Roger
SOUTH METRO Quarterly	Dan Olsen	Roger
COMMUNITY ACTION 4th Monday, 7:00 pm		Craig Alternate Jean?
SEWER unknown	Tim	Rob
WATER COORDINATING 4th Tuesday, 7:30 pm	Tim	Rob
*JPACT for Clackamas Cities		Alternate Craig
WILLAMETTE RIVER CORRIDOR MASTER PLAN - PAC	Maggie	Rob
MDDA BOARD 2nd Wednesday, 7:30 am	Dan	Craig
JOHNSON CREEK CORRIDOR COMM. 3rd Thursday, afternoon/evening	Maggie	Rob

Each Councilor representing the City on these assignments is responsible for reporting significant issues and highlighting important points during Council Information Sharing.

SUMMARIES OF MILWAUKIE REGIONALIZATION ACTIVITIES, JUNE, 1990

1. ASSOCIATION OF GOVERNMENTS* - ADMINISTRATION**

PURPOSE: Facilitate mutuality of interest of general purpose governments in the Metro region.

ISSUES: Regionalization of metropolitan services, coordination of services on significant issues, common analysis of issues of mutual interests.

OUTCOME:*** New Service

2. LAW ENFORCEMENT RECOMMENDATIONS - POLICE

PURPOSE: Improve financing and service delivery of law enforcement in Clackamas County.

ISSUES: Action on recommendations of "Blue Ribbon Committee" on law enforcement.

OUTCOME: Augmented Service

3. IN-SERVICE TRAINING - POLICE

PURPOSE: Establish a regional training program for all law enforcement agencies in Clackamas County; establish a new regional firearms facility.

ISSUES: Closure of Camp Withycomb training facility; need for a broad variety of specialized training needs that are increasingly difficult to provide with the resources of a small department.

OUTCOME: New Program

4. PUBLIC SAFETY COMMUNICATIONS SYSTEM - POLICE/FIRE

PURPOSE: Establish an unified "800 MHZ" radio system for all police and fire agencies in Clackamas County.

ISSUES: Increasing need for a common, Countywide communication system; funding.

OUTCOME: Augmented Service, Bond Issue

5. D.A.R.E. PROGRAM - POLICE

PURPOSE: Provide drug resistance education program to sixth graders in all city schools.

ISSUES: Providing 17 weeks instruction to approximately 350 students, aimed at preventing drug/alcohol experimentation and use.

OUTCOME: New Program

* Denotes Name of Activity
** Denotes Milwaukie Departmental Responsibility
*** Outcomes are Generally Related to Increased or Augmented Urban Service Provision Levels

6. OFFICER FRIENDLY PROGRAM - POLICE

PURPOSE: Provide basic crime prevention information to children grades K-3; develop good police officer-student relationships.

ISSUES: Establishing police officer-student relationships on personal terms; providing personal safety information.

OUTCOME: Augmented Service

7. CLACKAMAS COUNTY LIBRARY NETWORK - LIBRARY

PURPOSE: Resolve tax equity issues; establish stable funding for Network members; find ways to implement major improvement plans.

ISSUES: Local autonomy and control of services vs. centralized control; reimbursement of cities for actual costs of services to out-of-city residents.

OUTCOME: New Funding Mechanisms

8. NORTH CLACKAMAS REGIONAL PARK DISTRICT - PARKS AND RECREATION

PURPOSE: Provide improved park, recreation, aquatic and senior programs and services to residents within the newly created Park District boundaries.

ISSUES: Coordination of needs, concerns and plans between and within the five newly-created sub-districts.

OUTCOME: Revised Intergovernmental Contract; New Program; Augmented Program; New Service; Augmented Service

9. METRO GREENSPACE PROGRAM - PARKS AND RECREATION

PURPOSE: Plan and protect a series of natural areas and open spaces within the Metro region.

ISSUES: Revenue sources; local sign-off on a regional plan and implementation program

OUTCOME: New Program; Augmented Program; New Service; Augmented Service

10. MILWAUKIE RECYCLING PROGRAM - PARKS AND RECREATION

PURPOSE: Meet standards for recycling established by DEQ and monitored by Metro.

ISSUES: Funding sources to provide services; City-garbage hauler contracts; widening scope of standards and requirements.

OUTCOME: Grant; Signed Contract; New Program; Augmented Program; New Service; Augmented Service

11. STORM WATER FACILITY FUNDING - PUBLIC WORKS

PURPOSE: Develop Countywide plan to protect against waterway pollution; create funding for storm water projects and infrastructure that will be required for compliance with new EPA standards.

ISSUES: Coordinated plan for drainage systems; how to comply with EPA requirements; feasibility of a new utility fee.

OUTCOME: Grant; Facility Plan Document; Signed Contract; New Program; Augmented Service

12. PORTLAND REGIONAL WATER COMMITTEE - PUBLIC WORKS

PURPOSE: Assure an adequate water supply for the Metro region to the year 2020.

ISSUES: Long-term demand and supply options; joint conservation efforts.

OUTCOME: Coordinated Regional Efforts; Augmented Service

13. MILWAUKIE-OAK LODGE WATER INTERTIE LINE - PUBLIC WORKS

PURPOSE: Provide water to Oak Lodge; provide emergency backup water supply for Milwaukie.

ISSUES: Pricing of water and long-term purchasing agreements.

OUTCOME: Signed Contract; Augmented Service

14. CLACKAMAS BASIN WATER AUTHORITY COMMITTEE - PUBLIC WORKS

PURPOSE: Provide reliable backup water sources; develop water source protection; develop regional coordination on complex treatment and watershed management issues.

ISSUES: Water rights; cost and rate-setting criteria; governance; annexation; mixing ground and surface water sources; wholesale and retail delivery functions.

OUTCOME: Signed Contract; Functioning Water Authority

15. SEWERAGE FACILITY PLAN DEVELOPMENT - PUBLIC WORKS

PURPOSE: Determine sewerage plant location and/or mitigation by involving citizens and affected agencies in a process.

ISSUES: Future level of use of Kellogg Sewage Treatment Plant; determining growth trends and eventual service area; long-term agreement between Milwaukie and Clackamas Service District #1.

OUTCOME: Revised Contract; Facility Plan Document; Augmented Service

16. JOHNSON CREEK CORRIDOR COMMITTEE - COMMUNITY DEVELOPMENT
- PURPOSE: Develop and implement a coordinated, interjurisdictional, long-range management plan and action program for natural resource protection within the Johnson Creek Basin.
- ISSUES: Conflicting land uses; governance; compliance with EPA water quality standards.
- OUTCOME: Long-range Management Plan; Augmented Program; Augmented Service
17. URBAN GROWTH MANAGEMENT AGREEMENT COORDINATION COMMITTEE - COMMUNITY DEVELOPMENT
- PURPOSE: Advise and recommend on revisions to adopted City-County Public Facilities Plan; provide a communication forum of for mutual City-County service provision issues and obligations; fulfill Statewide Goal 14 coordination requirements.
- ISSUES: Establishing an effective and non-duplicatory role for this Committee; service provision and delivery issues within the City's Urban Growth Management Boundary.
- OUTCOME: Coordinated Revisions to Public Facilities Plan; Augmented Program
18. CLACKAMAS TRANSPORTATION COORDINATING COMMITTEE - COMMUNITY DEVELOPMENT
- PURPOSE: Review transportation issues affecting County and cities; develop coordinated responses to Metro and ODOT transportation plans and funding mechanisms; develop interjurisdictional and inter-agency approaches to transportation solutions.
- ISSUES: Promoting County and city transportation projects through Metro, State and federal funding hoops; establishing clear communication lines with local jurisdictions.
- OUTCOME: Transportation Funding; Augmented Program; Augmented Service
19. MILWAUKIE/I-205 ALTERNATIVES ANALYSIS LRT TECHNICAL ADVISORY COMMITTEE AND POLICY MANAGEMENT GROUP - COMMUNITY DEVELOPMENT AND ADMINISTRATION
- PURPOSE: Guide Metro's preliminary Alternatives Analysis work on selection of next Light Rail Corridor, the general location of which is proposed for Clackamas County.
- ISSUES: Establishing a clear and objective analysis process which fits federal funding guidelines; determining level of local support and commitment to a potential LRT corridor.
- OUTCOME: Funding; New Program; New Service; Augmented Program; Augmented Service

20. MILWAUKIE CENTER COMMUNITY SERVICES - ADMINISTRATION

PURPOSE: Provide social, nutrition, newsletter, transportation, recreation and education services to the community and to senior citizens.

ISSUES: Funding for services in an extended service area; provision of future public transportation services.

OUTCOME: New Program; New Service; Augmented Program; Augmented Service

21. MILWAUKIE-CLACKAMAS DISTRICT JOINT FIRE PROTECTION PROGRAM - FIRE

PURPOSE: Establish South Metro Fire Marshall's Office; provide increased service level that is also cost-effective.

ISSUES: Roles and responsibilities of City and District.

OUTCOME: Intergovernmental Agreement signed in August to establish South Metro Fire Marshall's Office; New Program; Augmented Program; Augmented Service

22. MILWAUKIE-CLACKAMAS DISTRICT JOINT FIRE RESCUE PROGRAM - FIRE

PURPOSE: Establish, through joint venture, a "Truck Company" for the provision of emergency response.

ISSUES: Cost-effectiveness of increased service level; role of the City in providing fire and rescue services within the City.

OUTCOME: New Program; Augmented Program; Augmented Service

23. MILWAUKIE-CLACKAMAS DISTRICT SERVICE CONTRACT PROGRAM - FIRE

PURPOSE: Develop a service contract for the provision of an on-duty chief officer.

ISSUES: Cost-effectiveness; collective bargaining agreements.

OUTCOME: Additional Personnel; Augmented Program; Augmented Service

24. MILWAUKIE-OAK LODGE DISTRICT JOINT FIRE PROTECTION PROGRAM - FIRE

PURPOSE: Establish ways to provide increased levels of emergency response service.

ISSUES: Financial impacts; roles and responsibilities.

OUTCOME: Augmented Program; Augmented Service

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-6-

25. UNIFORM ROAD STANDARDS PROJECT - FIRE

PURPOSE: Establish and adopt uniform road standards and engineering requirements to accommodate fire protection services in the North Clackamas urbanizing area.

ISSUES: Technical agreement on adequate standards.

OUTCOME: New Program

For more details on each Activity described above, contact the Milwaukie Community Development Department, 652-4410.

mc
8.23.91

**CITY OF MILWAUKIE
CITY COUNCIL MEETING
APRIL 20, 1993**

The one thousand six hundred and sixty-ninth meeting of the Milwaukie City Council was called to order by Mayor Lomnicki at 7:05 p.m. in the Milwaukie Center with the following Councilmembers present:

Craig Lomnicki,
Mayor
Rick Farley

Jean Schreiber
Rob Kappa
Bob Knudson

Also present:

Dan Bartlett,
City Manager
Mike Robinson,
City Attorney
Charlene Richards,
Assistant to the
City Manager
Angus Anderson
Finance Director
Chuck Mansfield,
Police Chief

Maggie Collins,
Community Development
Director
Kelly Somers,
Public Works Superintendent
Jay Saatkamp,
Operations Supervisor Water
Pat DuVal,
Recorder/Secretary

PROCLAMATIONS, COMMENDATIONS, SPECIAL REPORTS, AND AWARDS

Historic Moments

Mayor Lomnicki discussed the early nursery and fruit business in the site that is now the City of Milwaukie. Henderson Leulling brought his famed travelling nursery of 350 trees to Oregon in ox-drawn wagons in 1848. His brother Esth became one of the nation's leading horticulturists after moving here in 1850. Several still-famous varieties of cherries, apples, and grapes were developed here. Other noted nurserymen of the time were William Meek and Joseph Lambert.

Citizens Utility Advisory Commission (CUAC) Goals and Work Program

Dr. Michael Kay, Citizens Utility Advisory Commission Chair, was not present to give the report.

PUBLIC HEARING

None scheduled.

CITY COUNCIL MEETING - APRIL 20, 1993

AUDIENCE PARTICIPATION

None.

OTHER BUSINESS

Consider Milwaukie Employees Association (MEA)/American Federation of State, County & Municipal Employees (AFSCME) Collective Bargaining Agreement 1993/94 to 1995/96

Charlene Richards, Assistant to the City Manager, presented the staff report in which Council was requested to review the major changes to the collective bargaining agreement proposed for fiscal year 1993/94 through 1995/96. Negotiations for a successor agreement were started in January, 1993. The proposed agreement was for three years.

Richards reviewed the major changes which included: (1) implementing the final year of the Pringle study to bring the MEA compensation schedule within 95% of average wages for comparable cities; (2) increasing salary schedule by 4.4% effective July 1, 1993, based on CPI Portland for 1992 with subsequent increases based on previous year's Portland CPI with a minimum of 3% and a maximum of 6%; (3) investigating the possibility of developing and implementing flexible classifications; (4) continuing to offer Blue Cross Plan V with 50/50 premium increase split between the employee and the City; (5) establishing Martin Luther King Day as a paid holiday; (6) establishing a committee to develop a fitness/wellness program and discontinue the existing sick leave incentive program when the fitness/wellness program is in effect.

Richards said the estimated implementation cost in fiscal year 1993\1994 was about \$94,000. This is a 4.9% total increase in the MEA payroll expenses over fiscal year 1992/1993.

Richards said staff recommended that Council accept the proposed collective bargaining agreement between the City of Milwaukie and the MEA/AFSCME for July 1, 1993 through June 30, 1996, and authorize the Mayor and the City Manager to sign the agreement on behalf of the City.

Councilmember Kappa asked for clarification of the premium increase split. **Richards** said future premium increases would be split 50/50 between the employee and the employer. With the estimated August 1, 1993 rate increases, employees will pay about 10% of the premium cost. The employee share will be capped at 25% of any additional increases thereafter.

CITY COUNCIL MEETING - APRIL 20, 1993

Councilmember Kappa asked if there was employee incentive to participate in the fitness/wellness program. **Richards** said the fitness/wellness program had not been developed yet. However, the Public Works Department has a morning stretching program that is optional for employees.

Councilmember Kappa asked if the fitness/wellness program might eventually reduce premiums. **Richards** said she would not expect reduced premiums. She said if the City uses the League of Oregon Cities program less frequently, there might be a reduction. She said the City was able to change from Blue Cross Plan III to Plan V because there was a fitness/wellness program in effect.

Councilmember Farley asked how the sick leave incentive program worked. **Richards** said with the incentive program, those employees who did not use any sick leave during a quarter could convert that to four hours of comp time. After it was developed and implemented, the fitness/wellness program would supersede the sick leave incentive program. She said it is difficult to quantify a fitness/wellness program, but in some cases the program appears to reduce sick leave.

Mayor Lomnicki thanked **Richards** and the members of the negotiating team for successful use of the collaborative process.

It was moved by **Councilmember Knudson** and seconded by **Councilmember Kappa** to accept the proposed collective bargaining agreement between the City of Milwaukie and Milwaukie Employees Association (MEA)/American Federation of State, County & Municipal Employees (AFSCME) Collective Bargaining Agreement for July 1, 1993 through June 30, 1996 and authorize the Mayor and the City Manager to sign the agreement on behalf of the City.

Councilmember Schreiber said she was very pleased about the process. She said a number of companies have found that it is not necessarily the activity of the fitness/wellness program that benefits employees. It is the employee attitude that improves through a willingness to change behavior and presence of group support.

Motion passed 5 - 0 with the following vote: **Mayor Lomnicki, Councilmember Farley, Councilmember Schreiber, Councilmember Kappa and Councilmember Knudson** aye; no nays; no abstentions.

Consider Adoption of Uniform Fire Code Update

Dan Bartlett, City Manager, announced that this agenda item would be continued to the May 4, 1993 meeting.

Councilmember Kappa asked why staff recommended that this item be continued. Bartlett said the City wanted more coordination with the Public Works Department Building Division.

Consider Letting Bids for Sherrett and Willow Street Water Main Replacement Project

Jay Saatkamp, Operations Supervisor Water Department, presented the staff report in which the City Council was requested to authorize the Public Works Department to advertise the Sherrett and Willow Street water line replacement and upsizing project for bid. The Sherrett section of the project would be replacement of 2-inch lines with 8-inch lines. The Willow Street section was scheduled for upsizing in fiscal year 1993-1994. The Global Estates subdivision was completed in the Willow Street area within the last year. By replacing existing lines with 8-inch pipes, the City would be able to tie all the lines together. The result would be improved flow and fire protection in the area. Saatkamp added that the Streets Division had scheduled a repaving of Willow this summer. These improvements would benefit 65 homes.

Saatkamp discussed funding for the project. Engineers estimate that the combined improvements to Sherrett and Willow would cost \$130,330. The Sherrett Street improvements had been budgeted at \$82,400. The Water Division forecasted a balance in excess of \$73,500 to apply to the project.

Mayor Lomnicki asked what type of pipe would be used for the project. Saatkamp said bid specifications would call either for estimates based on ductile and/or C900 plastic.

Councilmember Kappa asked how the new lines would improve the water quality and improve flow. Saatkamp said customers sometimes complain about the taste of the water. He explained that the chlorine used to treat the water sometimes caused a breakdown of the interior walls of old pipe resulting in undesirable taste. Larger pipes will improve the amount of flowing water and fire protection capabilities.

Councilmember Farley asked what the probable life of the new pipe would be. Somers said he would have to research this question and then respond.

CITY COUNCIL MEETING - APRIL 20, 1993

Councilmember Schreiber asked if the City would provide prospective bidders with information on the types of materials to be used. Saatkamp said materials are specified in the request for proposal.

Councilmember Schreiber asked about the unexpended balance in the Water Division materials and services line. She asked what had been planned for in the budget document. Bartlett said savings have been made throughout the organization. The water fund has one line in which amounts are budgeted for materials and supplies. The Water Division has had a good year and has operated well within its projections. The Water fund is in a good fourth quarter position and will have savings of \$73,000.

Councilmember Kappa said he was concerned that it might sound to some citizens that the money had been "found." Bartlett said the City has tried to operate efficiently. Departments budget for unanticipated, reasonable failure of systems. As more of the City waterlines are replaced on a regular basis, fewer failures will take place. The Water Division is trying to operate the utility within AWA standards and maintain unrestricted funds in case of emergencies. Bartlett said the City believes it is a reasonable use of funds to upgrade the system in that area. He pointed out that this project was in the five-year capital improvement plan and was moved up a year early.

Councilmember Schreiber said the Sherrett Street project had been budgeted, and there were funds available for the Willow portion of the project. She said she agreed with this type of action and would be more aware when looking at future proposed City budgets.

Councilmember Kappa said the budget process explains appropriations and fund balances. Cost efficiency is the key word.

Councilmember Farley said the estimated cost is \$130,000. He asked what would be done if the project cost was more. Bartlett said if costs run higher, there is a departmental contingency that staff could request transferred or money could be transferred from another project.

It was moved by Councilmember Schreiber and seconded by Councilmember Farley to authorize the Public Works Department to advertise the Sherrett and Willow Street water line replacement and upsizing project for bid. Motion passed 5 - 0 with the following vote: Mayor Lomnicki, Councilmember Farley, Councilmember Schreiber, Councilmember Kappa, and Councilmember Knudson aye; no nays; no abstentions.

Consider Bid Award for Telecommunications Cable Systems for Public Safety Building

Charles Mansfield, Police Chief, presented the staff report in which the City Council was requested to award the cable plant bid to Christenson Electric in the amount of \$16,318.50, for the voice and data needs of the Police and Fire Departments in the new Public Safety Building.

The City of Milwaukie contracted with Northwest Information Services (NIS) to assist staff with telecommunication services relating to the new Public Safety Facility. Mansfield said this phase of the project would include installation of wiring from the point at which the cables enter the building. He said the City was concerned with flexibility and ability to reconfigure cabling within the building.

Mansfield pointed out that the Christenson Electric bid was not the lowest. However, when points were assigned based upon criteria, Christenson had the highest ranking.

Mayor Lomnicki said there was only about \$700 difference between the low bid and the Christenson bid, but the points assigned Christenson were much higher.

Mansfield said NIS found Christenson's work to be recommended highly in the field.

Councilmember Schreiber said the bid bond section of the Christenson proposal referred to the "school district." Glenn Sexton, NIS, said it was a typographical error and should have read the "City of Milwaukie."

Councilmember Kappa asked for clarification of the point system criteria. Sexton said NIS based its ratings on such things as quality of workmanship, warranty provided, ability to put together a system, well-trained personnel, and the probability that the company will stay in business.

Councilmember Farley asked if there was an extended program. Sexton said there would be a 15 year warranty on anything installed. He said usually anything beyond 15 years of age would be technologically out of date.

It was moved by Councilmember Farley and seconded by Councilmember Knudson to award the cable plant bid to Christenson Electric in the amount of \$16,318.50 for the voice and data needs of the Police and Fire Departments in the new Public Safety Building. Motion passed 5 - 0 with the following vote: Mayor Lomnicki, Councilmember Farley, Councilmember Schreiber, Councilmember Kappa, and Councilmember Knudson aye; no nays; no abstentions.

Consider Professional Services Review

Angus Anderson, Finance Director, presented the staff report in which the City Council was requested to authorize staff to issue: (1) Request for Qualifications for Agent of Record-Property and Casualty Insurance for presentation at the second meeting of June; (2) Request for Proposals for Independent External Auditor October, 1993; and (3) Request for Proposals for Banking Services November, 1993.

Anderson said it was a Council goal that professional services contracts be periodically reviewed. He said there was a Council work session on April 6, 1993, during which procurement laws, rules, policies, and guidelines were discussed. The City would like to invite one member of the Council and one member of the Budget Committee to sit on the evaluation committee.

Mayor Lomnicki suggested that involvement with this group be considered with other regional committees during the May 4, 1993 work session.

It was moved by Councilmember Kappa and seconded by Councilmember Knudson to authorize the Finance Department to proceed with the evaluation process and issue the respective Request for Qualifications (RFQ) and Request for Proposals (RFP). Motion passed 5 - 0 with the following vote: Mayor Lomnicki, Councilmember Farley, Councilmember Schreiber, Councilmember Kappa, and Councilmember Knudson aye; no nays; no abstention.

Consider Electric Lightwave, Inc. Franchise Agreement - Ordinance

Angus Anderson, Finance Director, presented the staff report in which the City Council was requested to adopt an ordinance granting Electric Lightwave, Inc. (ELI) a nonexclusive ten-year right and privilege to operate as a competitive telecommunications provider within the City of Milwaukie. ELI has a customer located within the City of Milwaukie who desires fiber optic telecommunications cabling. The cities of Beaverton, Gresham, and Tigard have already taken a similar franchise action with ELI. Staff proposes a ten-year agreement that would allow the installation and operation of fiber optic telecommunications within the City.

Councilmember Kappa asked if this could become an alternative to cable TV or could be used for home computers. Anderson said ELI offers fiber optic cabling. If an individual wished to have fiber optic cabling installed in his/her home it would be allowed; however, the price would probably be prohibitive. Fiber optics is currently very costly and is being marketed to large, corporate data users.

CITY COUNCIL MEETING - APRIL 20, 1993

There are several large data users on International Way who are potential customers. He said this might also be something the City would be interested in at a later date. The City currently uses telephone grade lines for the computer network which is rather slow and shows minor degradation. Fiber optics would significantly improve response time.

It was moved by Councilmember Kappa and seconded by Councilmember Knudson to read the ordinance granting Electric Lightwave, Inc. the right, privilege and non-exclusive franchise to construct, maintain and operate a telecommunications system within the City of Milwaukie for the first time by title only. Motion passed 5 - 0 with the following vote: Mayor Lomnicki, Councilmember Farley, Councilmember Schreiber, Councilmember Kappa, and Councilmember Knudson aye; no nays; no abstentions. The ordinance was read for the first time by title only.

It was moved by Councilmember Kappa and seconded by Councilmember Knudson to read the ordinance granting Electric Lightwave, Inc. the right, privilege and non-exclusive franchise to construct, maintain, and operate a telecommunications system within the City of Milwaukie for the second time by title only. Motion passed 5 - 0 with the following vote: Mayor Lomnicki, Councilmember Farley, Councilmember Schreiber, Councilmember Kappa, and Councilmember Knudson aye; no nays; no abstentions. The ordinance was read for the second time by title only.

It was moved by Councilmember Schreiber and seconded by Councilmember Kappa to adopt the ordinance granting Electric Lightwave, Inc. the right, privilege, and non-exclusive franchise to construct, maintain, and operate a telecommunications system within the City of Milwaukie. Motion passed 5 -0 with the following vote: Mayor Lomnicki, Councilmember Farley, Councilmember Schreiber, Councilmember Kappa, and Councilmember Knudson aye; no nays; no abstentions.

ORDINANCE NO 1736:

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF MILWAUKIE, OREGON, GRANTING TO ELECTRIC LIGHTWAVE, INC. THE RIGHT, PRIVILEGE, AND NON-EXCLUSIVE FRANCHISE TO CONSTRUCT, MAINTAIN, AND OPERATE A TELECOMMUNICATIONS SYSTEM WITHIN THE CITY OF MILWAUKIE.

FOCUS Bylaws

Bartlett said the City received ballots asking for assistance in amending the bylaws of the FOCUS group. He reviewed the proposed amendments which included allowing four representatives from each County as a member of FOCUS; changing the composition of the steering committee to two representatives from each county plus the chair, creating a seven member group; setting up terms for the steering committee members and how the chairmanship rotates; changing the terms of office for steering committee members to two years with no second consecutive term allowed; and setting procedure for balloting.

Councilmember Schreiber discussed the relationship of the FOCUS member terms and the City Council terms. Bartlett said he believed there would be accommodations made for this situation.

It was moved by Mayor Lomnicki and seconded by Councilmember Farley to approve amendments 1, 2, and 3 to the FOCUS bylaws. Motion passed 5 - 0 with the following vote: Mayor Lomnicki, Councilmember Farley, Councilmember Schreiber, Councilmember Kappa, and Councilmember Knudson aye; no nays; no abstentions.

CONSENT AGENDA

It was moved by Councilmember Kappa and seconded by Councilmember Knudson to adopt the Consent Agenda which consisted of the City Council Minutes of April 6, 1993 and liquor license applications for Bridgeport Vineyards and Eric's Market. Motion passed 5 - 0 with the following vote: Mayor Lomnicki, Councilmember Farley, Councilmember Schreiber, Councilmember Kappa, and Councilmember Knudson aye; no nays; no abstentions.

INFORMATION

Mayor Lomnicki discussed the voluntary payment of Metro dues.

Council supported Mayor Lomnicki's request to speak to Metro regarding the North/South light rail corridor.

Mayor Lomnicki announced an executive session pursuant to ORS 192.660(1)(d) to discuss MPEA negotiations.

CITY COUNCIL MEETING - APRIL 20, 1993

ADJOURNMENT

Mayor Lomnicki adjourned the meeting at 8:05 p.m.

Pat DuVal, Recorder/Secretary

SISTERS OF PROVIDENCE IN OREGON
1235 NE 47TH AVENUE
SUITE 299
PORTLAND, OR 97213
PHONE (503) 331-4700
FAX (503) 331-4703



April 19, 1993

The Honorable Craig Lomnicki
10722 SE Main Street
Milwaukie, OR 97222

Dear Mayor Lomnicki:

I would like to share with you some important news about the Sisters of Providence Health System in Oregon.

As you may know, our organizations in the Portland area have for the last several years been evolving into a regional health system. The Good Health Plan (an HMO), Home Services, and the Center for Outcomes Research and Education are examples of regionally integrated Sisters of Providence programs in Oregon. We believe that the integration of health care providers to offer coordinated care under capitation (fixed monthly fee per member) is the best way to provide our communities with high-quality, cost-effective care.

We are in a strong position now to take the next steps in creating a fully integrated, regional health care system. Major health care reform is imminent as our country and state address the fundamental problems of inadequate access, rising costs and variable quality. The Sisters of Providence is committed to helping shape positive solutions in these critical areas.

Today, we are very pleased to announce that a new organizational structure is being implemented to realign our services around the needs of the patients and health plan members we serve. The goals of these changes are to improve access to care, slow the growth in health care costs, and take greater accountability for improving the health of our communities. Effective September 1, 1993, the administrators of our three Portland-area hospitals and the Chief Executive Officer of the Sisters of Providence Health Plans will shift to the following new and expanded roles:

- System Access: Mary McWilliams will become Administrator for System Marketing and continue as Chief Executive of the Sisters of Providence Health Plans in Oregon. She will be accountable for all efforts to improve and increase access to our health care system.
- Clinical Program Integration: Greg Van Pelt will become Administrator for Clinical Integration, accountable for ensuring consistent, high-quality services with measurable outcomes across the system. He will work with teams of physicians, nurses, and other professionals from our health plans, ambulatory care facilities, hospitals and long-term care programs to design clinical programs that will improve health status in a cost-effective manner.

- Acute Care Integration: Russ Danielson will become Administrator for Acute Care Operations, managing our three Portland-area hospitals -- St. Vincent Hospital and Medical Center, Providence Medical Center, and Providence Milwaukie Hospital -- and shared support services. He will be accountable for ensuring prudent allocation of resources and high-quality care across these facilities. He will also coordinate operations between the hospitals and the other health care delivery sites, including ambulatory care clinics, home care, and long-term care.

Marvin O'Quinn, Administrator of Providence Milwaukie Hospital, will become Associate Administrator and Chief Operating Officer of Providence Medical Center. He will also continue to lead Providence Milwaukie through the transition period. Don Elsom will continue serving as Associate Administrator and Chief Operating Officer of St. Vincent Hospital, and Donald R. Olson, M.D., will continue as Administrator of the Sisters of Providence Primary Care Division.

Effective May 1, 1993, the Sisters of Providence will also be integrating the finance, information systems and human resources functions in the Portland area. Terry Smith will become the Regional Director of Finance and Information Services, and Bill Isaacson will become the Regional Director of Human Resources.

In addition to these changes, the Sisters of Providence Health System will be conducting intensive planning efforts over the next 12-18 months in the areas of physician organizational design, ambulatory network development and long-term care. Like those initiatives outlined above, these efforts will be focused on the continued development of a fully integrated health care delivery system that can provide a full range of health care services under a fixed-payment system.

Initially, these organizational changes will primarily affect our hospital-affiliated programs and health plans in the Portland area. Providence Child Center, Providence Seaside Hospital and Providence Hospital and Medical Center in Medford will continue under their current organizational structures. Newberg Community Hospital will continue to operate under a management contract with the Sisters of Providence Health System.

The Sisters of Providence mission has been, and will always be, to serve people in need and to improve the health of the community. We believe that, in carrying out these next steps in integrating our organization in Portland, the Sisters of Providence Health System will advance reform of the health care system and thereby better meet our mission of ensuring dignified and affordable access to care for all.

Sincerely,



John P. Lee, Vice President
Health Service Operations-Oregon

CITIZEN'S UTILITY ADVISORY COMMISSION

6:00 pm
March 18, 1993
Johnson Creek Facility

The thirty-second meeting of the Citizen's Utility Advisory Commission was held March 18, 1993 in the conference room at the Johnson Creek facility. Chair Kay convened the meeting at 6:05 pm. Present were:

Michael Kay, Chair
Ralph Klein

Alan Fletcher
Tom Alford

ABSENT:

Dave Luneke
Jim Backenstos

STAFF PRESENT:

Tim Corbett, P.W. Director
Connie Leasure, Staff Ass't

I APPROVAL OF MINUTES

Alford pointed out that his first name was misspelled in the minutes where his nomination for Vice-Chair was mentioned. Staff noted that Fletcher's name was also misspelled on its' second occurrence and an incorrect year was noted in the title block of the minutes. The minutes were approved with the noted changes.

II DISCUSSION

A. Discussion of Water Cost-of-Service Prelim. Findings

Corbett introduced Ed Cebron of Financial Consulting Solutions Group (FCSG), present to discuss the preliminary findings on the Water Cost of Service Study. Corbett noted that Cebron worked on the SDC study with Shaun Pigott, and will be working with Cunningham Associates' Water Source Demand information to determine the total amount of revenue requirements for future rates. Cebron noted that commercial customers have different needs than residential customers, and those needs equate to different costs. The Cost-of-Service study will take those costs into account; another issue is a potential bond-issue in 96/97 that is projected to finance a new reservoir.

Corbett asked Cebron when the study will examine conservation based water rates; Cebron expected that this portion of the study will be taken up in the next month or so. This month they are looking at projected costs and overall rate policies; next month FCSG will look at how those rates will be allocated to the different classes of customers. Fletcher asked if Cebron was aware of Portland's seasonal rate structure, suggesting that Milwaukie may want to be "in step" with local purveyors. Cebron replied that Milwaukie has different concerns to address in regard to seasonal demand/peak day requirements; Portland's source is generally surface water, while Milwaukie's groundwater source is affected by daily peak demands rather than total demand during summer peak season.

Cebron noted the fiscal policies in the findings include operating reserve (suggested to be about 75 days to provide an adequate cushion against conservation revenue drops, etc.). The City's current contingency policies were discussed; Cebron mentioned that replacement reserves are a prudent funding strategy for the City to take into account. There was discussion about any potential "time bombs" that Milwaukie may face, in light of Monmouth's present asbestos pipe problem. Corbett said that further contamination of the aquifers aside, the known factors are all favorable; our water system does not test high enough in lead to require remediation, and Milwaukie has no asbestos pipe in its' system. Cunningham has pointed out that we need more interties with neighboring purveyors to protect us if the wells suffer additional contamination. Cebron noted that replacement reserve funds would "even out" the cost of line upsizing, and even serve to repay bonds if required.

The cost of a new reservoir was discussed, as well as the size, type, and placement. Total costs of anticipated infrastructure improvements over the next 5 years will be about 5.1 million, of which only 1/3 will be bonded indebtedness. The remainder will be funded on a pay-as-you-go basis.

Aspects of rates and charges were then discussed; conservation is an immediate concern, as is the City's rate of annexation. It was mentioned that Cunningham's preliminary results presented at the previous CUAC meeting had highlighted the effect that low, moderate, and high rates of annexation will have on future water supplies and how rapidly Milwaukie reaches the point where additional reservoirs and/or wells are needed. A final aspect of LIFELINE RATES was discussed in some detail. Corbett reported that City Council has stated support of lifeline rates for low-income and the elderly, and the City's current low-income policy was noted. Fletcher explained that straight commodity rates can benefit the one-person or senior household; low-income large families are a separate issue for investigation, and perhaps Council should be consulted as to how they wish such issues addressed.

B. Discuss Results of Water Source/Demand Study Criteria

Corbett polled the commission members as to how they view the criteria included in the packet, drawn from Cunningham's preliminary findings presented at the February meeting. Discussion showed that the group and staff agree that the criteria as listed are all equally weighted, and appear to be well evaluated. Despite some efforts to find "holes" in the criteria, it appears that all important areas of concern were already included, and none could be picked out as having a higher value than any other. CUAC and staff agreed to allow Cunningham to assign equal weighting to all of the listed criteria, proceeding as planned with the study.

C. Review 1993 CUAC Work Program Update

Kay was pleased to note that CUAC is currently well into utility rate studies, the primary reason for formation of the commission. Various upcoming and on-going regional studies were discussed in relation to their impact on Milwaukie's rates and/or rate studies.

Kay MOVED and Alford SECONDED approval of the draft program, recommending that staff forward the program to Council for review and adoption.

III Information Sharing

Corbett reported that Mayor Lomnicki had publicly commended the CUAC to Council for having provided representation and input to the regional sewer treatment study involving Kellogg Sewage Treatment plant improvements and/or replacement.

Fletcher noted that pre-1909 water rights filed for by PGE may virtually appropriate Clackamas and Willamette River water rights for half of every year; Fletcher feels that PGE will push the issue in favor of its' fullest business potential, which may spell disaster for local water purveyors, natural resources (such as native fish) and human enjoyment of Oregon rivers.

The continued absence of Dave Luneke was discussed, and Fletcher noted that in a brief discussion with Luneke he had asserted an interest in continuing to attend the CUAC meetings, although press of business has impacted his attendance. In the same vein, Fletcher reported that a change in his own business meeting dates has created a conflict with the current third-Thursday CUAC meeting dates; he requested consideration of a change in the date to allow his continued attendance. Corbett supported this suggestion, noting that perhaps Luneke would find another date easier to deal with as well. After some discussion, Fletcher MOVED and Klein SECONDED that the CUAC meetings be changed from the third Thursday of each month to the FOURTH TUESDAY. Motion passed unanimously.

IV Future Agenda Items

April 27th, 1993 was set for the next CUAC meeting date.

V. ADJOURN

There being no further business, the meeting was adjourned at 8:05 pm.

CLACKAMAS BASIN WATER AUTHORITY COMMITTEE
Gladstone City Hall
March 4, 1993

The Clackamas Basin Committee meeting was held March 4, 1993, in the conference room at Gladstone City Hall. Chairman Frentress called the meeting to order at 7:33 p.m.

MEMBERS PRESENT:

Bob Frentress, Mt. Scott, Chair
David C. Bunnell, Clackamas
David C. Bunnell, Clackamas
Tim Corbett, Milwaukie
Bryan Cox, Clackamas
Alan Fletcher
Bruce Hamilton, Clackamas
Allen Herr, Oak Lodge
Thomas Hoffman, Oak Lodge
Ray Jaren, Gladstone
Dale Jutila, Clackamas
Guy Konnersman, Clairmont
Les Larson, Oak Lodge
Bob Liddel, South Fork
Ron Partch, Gladstone
John Reeves, Damascus
John Rissberger, Mt. Scott
Daryl Zinser, Mt. Scott

ALSO IN ATTENDANCE:

Shirley Richardson,
Hearings Reporter

I. INTRODUCTIONS

None recommended.

II. CONSENT AGENDA

Les Larson moved to approve the consent agenda and the minutes of January 15th and January 21st as submitted. Guy Konnersman seconded the motion. MOTION CARRIED UNANIMOUSLY.

III. REVIEW OF IGA UPDATE

During the IGA worksessions, several options and criteria were discussed. The issue of what happens in terms of water service during annexation and Board representation is still on the table. The updated IGA presented to the Committee lays out the basic understandings from previous discussions.

Items III-B and III-D are still left open to discussion. Because of recent events with the Legislative Council

regarding the re-drafting of the bill, there may be some affect on item III-B.

The joint Water, Sewer and Authority Bill amendment to ORS-450, was turned into the legislative council a few weeks ago for drafting. The draft has come back from Council, but it has not been available for review. There seems to be a problem with an appointed board member from a particular zone. It has to do with a disenfranchised voter; a constitutional issue of "one man, one vote."

Two basic concepts were discussed for this bill. One, that there is a zone, roughly the same as the City boundaries, with one vote for unequal representation. The other concept, a zone that encompasses both inside and outside the City with a city appointed member to the water authority board. The people outside that City do not have an opportunity to vote for this board member.

These changes are just for the appointment; the water authority could not designate the zone for these cities. As the law allows, these zones could be re-apportioned and there could even be two zones per person. The people on the board would be elected from those zones.

Until the final rewrite comes out, it is hard to tell what decisions can be made. Discussion followed on different scenarios of zones and elected officials:

- An appointment at large
- Organization under the 190 process - IGA structured under the one man, one vote criteria.
- Some sort of IGA with the elected officials and the remaining entities to guarantee policy advisory board
- Population numbers should mandate voting power
- Cities appointing policy advisory committee to advise the Water Authority Board
- A weighted vote process - some members having one or more votes, depending on their population.
- Ex-officio members who do not vote - link between Water Authority and the City

To really consider the representation issue, a map of the population needs to be reviewed to see what areas are more prominently populated. Metro has been contacted to provide a map of the seven zones in the area. There is a cost for this map.

This issue will remain an open issue until the final action of the legislature.

IV. DISCUSS ANY CHANGES TO PREVIOUSLY STATED POSITION ON OUTSTANDING ISSUES (ANNEXATION AND REPRESENTATION).

Tim Corbett reported on Milwaukie's position. He submitted to the Committee a Staff memo he submitted to the Council for review before a worksession on annexation consideration.

Tim Corbett stated that he has asked for another worksession on these issues, but as it stands now:

If Milwaukie were allowed to have an appointed official, they would be willing to consider giving up the right to serve areas outside their future annexed areas.

Milwaukie is not likely to agree to Ordinance 190, which would allow direct representation. The Council feels they have made key compromises earlier in the process. The main concern is loss of identity. They are more comfortable with the idea of a water supply authority versus a water authority.

Three advisory models were discussed; technical advisory model, elected official advisory committee, and franchise fees. An assisted advisory group is not acceptable. Franchise fees will not make much of a difference; is it correct to charge other jurisdictions for water supply.

Under current legislation, Milwaukie will not want to continue unless there is City representation on board. In the event that representation is not granted, it is the City's wish to stay at the table and continue in the process.

Discussion followed on ways to insure Milwaukie that an advisory capacity would not result in loss of identity.

The idea of the Water Authority is to represent all the people, not special representation. Mt. Scott is not demanding representation, they realize the advantage of protecting the watershed. The concept of representation is by zone and not special portions of the whole entity.

The Water Authority is formed specifically to serve water and make sure that the cities have water and have equal representation. The cities will continue to provide retail

service to their customers. This will necessitate a wholesale/retail relationship and a linkage between the cities and the water authority. The representation on the board will allow for good communication and understanding on the rate setting criteria and how it is applied to wholesale rates.

Tim Corbett explained that identity was an issue with the Council. They do not want the community fragmented with one area being served by other folks and the areas of the city of Milwaukie is served by city employees.

Discussion followed on an advisory board formed through the 190 group which would deal with the cities separately. There would still be the seven appointed members, but the advisory group would give the Water authority more city representation.

It was the consensus of the Committee to leave the issues on 3B and 3D open. More consideration will be given to variations of the 190 agreement. Legal counsel was suggested to help the Committee to determine what legal options they have. Listed below are questions from the Committee:

- What are the legal implications of representation on the authority board.
- What is the difference between a water authority under 450 versus a 190 Agreement.
- What is the bonding capacity.
- Legal issues concerning overlapping jurisdiction of boundaries.
- What are the legal rights if formed under 190 Agreement. Would there be no effect on Oregon City, Happy Valley, or other incorporated areas because they would not be a part of the agreement, unless brought into it.
- What are the water rights if water authority formed under 190 Agreement.
- Will the IGA control the water authority or the state law that the city was formed under. Who are the cities bound to.
- Is there any water shed protection included under 190 Agreement.

Gladstone and Clairmont share the same attorney. They will informally ask their legal counsel for a response to the questions from the Committee. If there is a fee for this consultation, the bill will be presented to the Committee at the next meeting for a decision on payment.

Staff will also be working on questions to ask legal council and present these question at the next meeting.

V. ATTEMPT TO REACH CONSENSUS ON OUTSTANDING ISSUES AND PROVIDE STAFF DIRECTION REGARDING CHANGE TO DRAFT IGA.

Discussed under Item III.

VI. NEXT STEPS

Discussion followed on the process the Committee wanted to create for their scope of work. There was mention of a population map to determine zones and a technical analysis on the cost of production to be completed by consultants. The last study cost \$10,000. This study should be about three times as much. Funds will have to be made available or cleared for the study. There is a need for a clear understanding of how much the Committee can spending limits. Information requests were discussed.

Listed below is the are the next steps proposed by the Committee:

1. Questions for attorney. (legal opinions)
2. Define scope of work.
3. Commitment to share in cost of proposals/consultants.
4. Reach consensus on circumstances
5. Improve the draft RFP/RFI
6. Request cost estimate from each consultant (dollar amount)
7. Review draft RFP, IGA l& cost allocation w/each governing board
8. Finalize RFP
9. Formally request proposals
10. Enter into contracts.

VII. SET NEXT MEETING DATE

The next meeting of the Clackamas Basin Water Authority Committee is scheduled for Thursday, April 29, 1993, at 7:30 p.m. at Gladstone City Hall.

VIII. INFORMATION ITEMS

The following documents were reviewed and suggestions for changes were made to the draft letter to Senator Hatfield re:

Safe Drinking Water Act Requirements and the draft request for Proposal and Statement of Qualifications for consulting services.

IX. ANY OTHER BUSINESS

None.

X. ADJOURNMENT

There being no further business, old or new, the meeting was adjourned at 9:10 p.m.

BILL KENNEMER
Clackamas County
District 12



OREGON STATE SENATE

REPLY TO ADDRESS INDICATED:

- Senate Chambers
Salem, Oregon 97310-1347
(503) 378-8076
- 18808 S.E. Mildred Way
Milwaukie, Oregon 97267
(503) 653-3071

LAST WEEK AT THE CAPITOL
APRIL, 23 1993

I HAVE SPENT MOST OF THIS SESSION WRITING ABOUT MEASURE FIVE CUTS, SCHOOL FUNDING, HUMAN SERVICES, AND LEGISLATIVE REFORM. TODAY I WANT TO ADDRESS SOME UNIQUE PIECES OF LEGISLATION THAT ARE RARELY MENTIONED: SB 7 CONCERNING FOUND TREASURE TROVES, SB 860 ON CONDOM VENDORS, SB 685 ON BLIMP LIGHTING, SB 728 MAKING JOYRIDES A CRIME, HCR 4 MAKING THE OREGON WALTZ OFFICIAL. THE ONE AND PROBABLY THE ONLY SIMILARITY OF ALL THESE BILLS IS THAT ARE ALL HAVING HEARINGS.

SENATE BILL 7, AT THE REQUEST OF THE DIVISION OF STATE LANDS, WOULD ACT TO INCLUDE ARCHAEOLOGICAL OBJECTS FROM BEING DEFINED AS PART OF A TREASURE TROVE. A TREASURE TROVE IS ANY MONEY, COIN, PLATE AND BULLION, OR JEWELS FOUND HIDDEN IN THE EARTH WHERE THE TRUE OWNER IS NOT KNOWN, SUCH AS PIRATES TREASURE. THE INTENT OF THE BILL IS TO PRESERVE ANY ARCHAEOLOGICAL FINDING FROM BEING PLACED IN A CLASS WITH TREASURE.

SB 860 REQUIRES THAT ANY ESTABLISHMENT THAT IS LICENSED TO SELL LIQUOR BY THE DRINK MUST INSTALL CONDOM VENDING MACHINES IN THEIR PUBLIC RESTROOM. THE PROPOSED MEASURE WOULD CREATE A CIVIL PENALTY OF \$ 25.00 FOR EACH VIOLATION. ACTUALLY THIS IS ABOUT TRYING TO PREVENT THE SPREAD OF AIDS. HOWEVER, BARTENDERS, LOOK OUT FOR THE BATHROOM POLICE.

APPARENTLY THERE IS ENOUGH CONFUSION WITH THE LEGALITY OF LIGHTED BLIMP SIGNS THAT SB 685 HAS EMERGED. THE MEASURE SIMPLY STATES THAT THE PROHIBITION ON CERTAIN LIGHTED SIGNS DOES NOT INCLUDE SIGNS CARRIED ON A BLIMP. APPARENTLY, THE ORIGINAL LAW WAS DIRECTED AT TRAFFIC CONTROL OR SAFETY, BUT FAILED TO ADDRESS ANY OTHER LIGHTED SIGNS. THE FELLOW REPRESENTING BLIMP ADVERTISING IS COMPLETELY SERIOUS.

A MORE SERIOUS PIECE OF LEGISLATION, SB 728, MAKES JOYRIDING A SERIOUS CRIME. IT HAS ALWAYS BEEN A CRIME TO STEAL A CAR BUT THIS LEGISLATION HOPES TO NARROW THE DEFINITION TO MAKE THE CRIME MORE EASILY PUNISHABLE. IF CAUGHT JOYRIDING (IN ANOTHER PERSONS VEHICLE, BOAT, OR AIRCRAFT) THAT PERSON COULD BE SUBJECT TO ONE YEAR IN PRISON AND/OR A \$ 2,500.00 FINE. NOT MUCH "JOY" IN THIS.

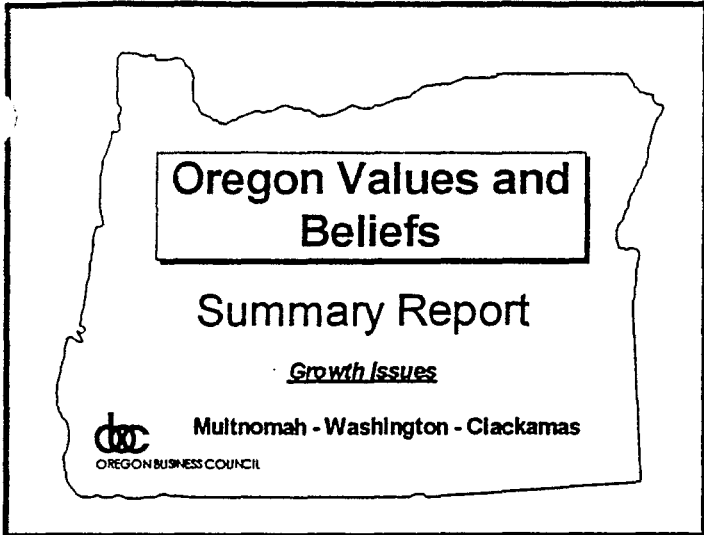
ON A MUCH LIGHTER SIDE, HOUSE CONCURRENT RESOLUTION 4 DESIGNATES THE OREGON WALTZ AS THE OFFICIAL STATE WALTZ. THE RESOLUTION IS NOT TO REPLACE OUR CURRENT STATE SONG BUT MERELY SUPPLEMENT IT. THE BODY OF THE BILL READS:

"WHEREAS IN ITS LYRICS 'THE OREGON WALTZ' EVOKES THE BEAUTY AND SPLENDOR OF OREGON...WE THE MEMBERS OF THE SIXTY-SEVENTH LEGISLA-

TIVE ASSEMBLY, DESIGNATE 'THE OREGON WALTZ' AS THE STATE WALTZ OF OREGON." WE SHALL SEE.

THESE UNIQUE MEASURES MAY NOT AFFECT TO MANY OF US HERE IN OREGON. STILL, THEY DO HELP TO LIGHTEN UP THE OFTEN STRESSFUL JOB OF PUBLIC SERVICE AND POINT TO THE MYRIAD OF NEEDS AND IDEAS.

FOR QUESTIONS OR COMMENTS, PLEASE CALL 1-800-327-7389 OR 378-8076 OR WRITE THE SENATE CHAMBERS S-318, STATE CAPITOL SALEM, OR 97310.




Oregon Values and Beliefs

Summary Report

Growth Issues

Multnomah - Washington - Clackamas



OREGON BUSINESS COUNCIL

1

Purpose

- ✓ To explore the underlying, core values of Oregonians
- ✓ To gain understanding about those values which where differences exist
- ✓ To understand the effect of core values and beliefs on critical policy debates confronting the nation, Oregon and its communities
- ✓ To allow for conclusions to be drawn regarding public sentiment on key issues confronting Oregon
- ✓ To provide a scientifically sound benchmark of core values which may be periodically measured

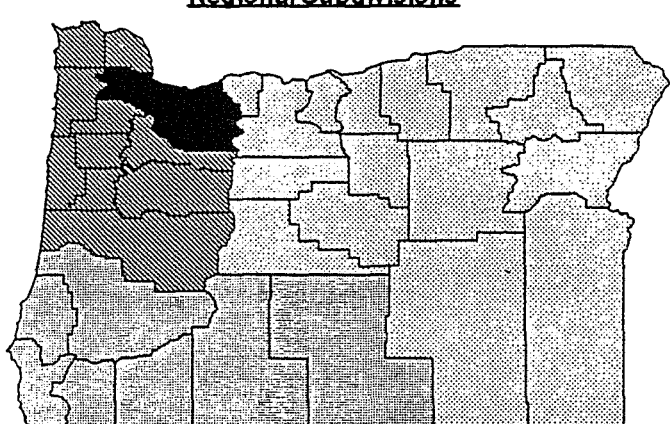
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Study Particulars

- ✓ 1,361 participants (312 in METRO Region)
- ✓ Participants divided into 4 regions of the state
- ✓ Each region was oversampled to provide for later subgroup analysis within that region
- ✓ Interviews occurred in each of Oregon's 36 counties
- ✓ In-person interviews
- ✓ Interviews took between 1 1/2 hours and 4 hours
- ✓ 224 questions
- ✓ 65,500 possible data interactions per survey instrument
- ✓ Study consisted of two discrete techniques
 - ◆ Conventional close and open ended questions
 - ◆ Scaled comparisons - used to rank and prioritize abstract qualities like personal values

3

Regional Subdivisions




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Values Measured in Four Categories


- Personal Values
 - "Which value is more important to you personally?"
- Personal Activities
 - "Which activity is more important in your life?"
- Government Services
 - "Which government service do you feel is more important, regardless of cost or how well you feel the service is currently provided?"
- Community Values
 - "Which of the following is more important to the quality of life in the community where you live?"

5


Scaled Comparisons

Career or job opportunity  Concern for environment

● This means you think "Career or job opportunity" is much more important than "Concern for environment."

Career or job opportunity  Concern for environment

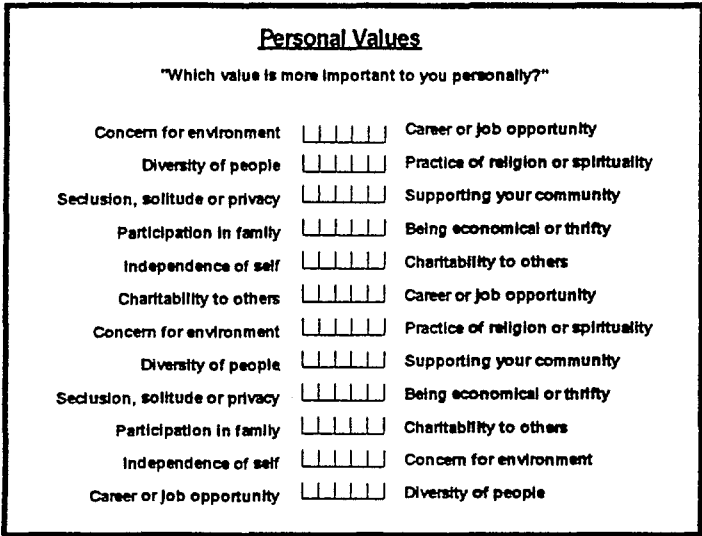
● This means you think "Career or job opportunity" is slightly more important than "Concern for environment."

Career or job opportunity  Concern for environment

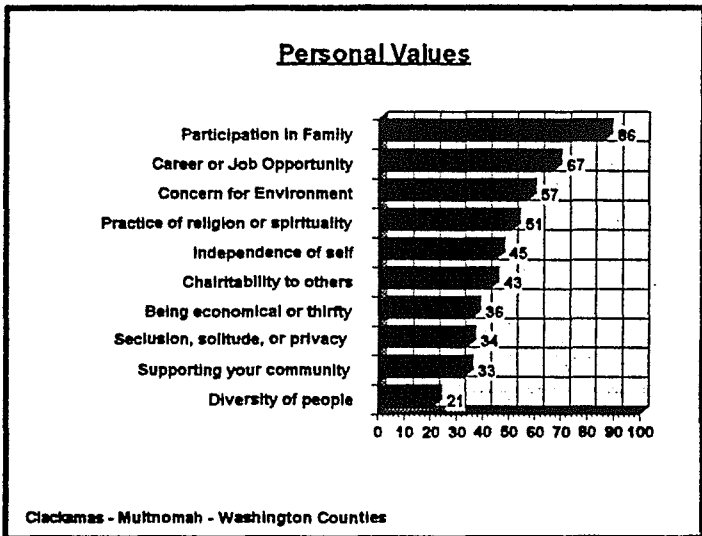
● This means you think "Career or job opportunity" and "Concern for environment" are exactly equal in importance."

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VALUES - Metro Region (Growth)

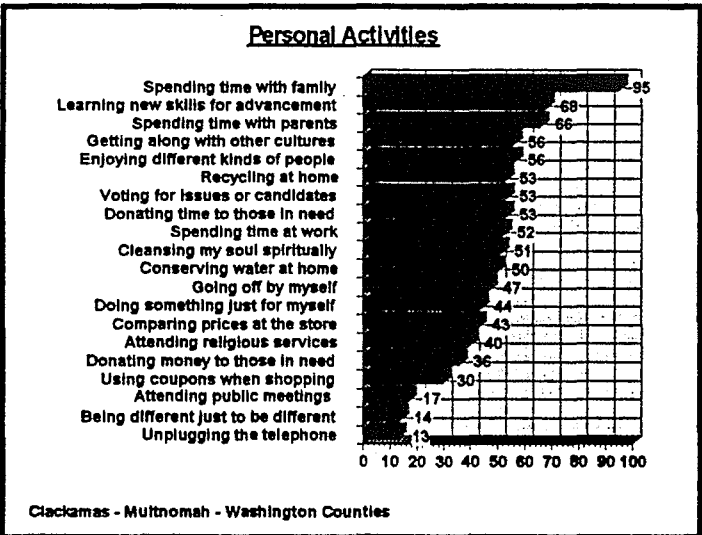


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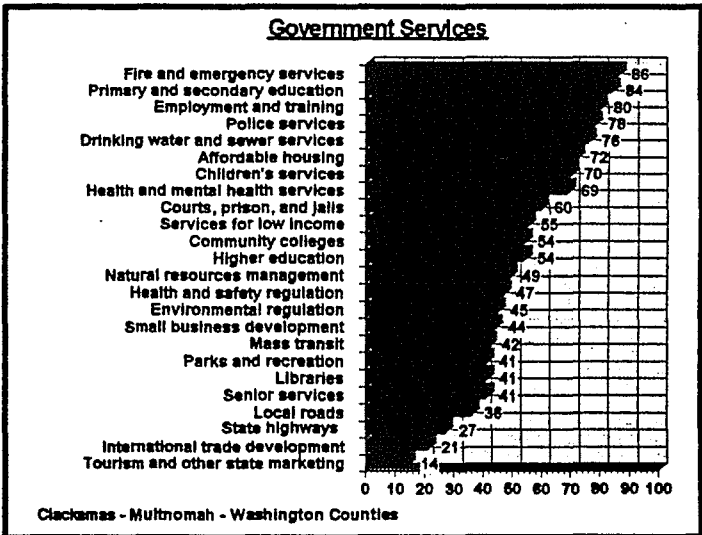
Clackamas - Multnomah - Washington Counties

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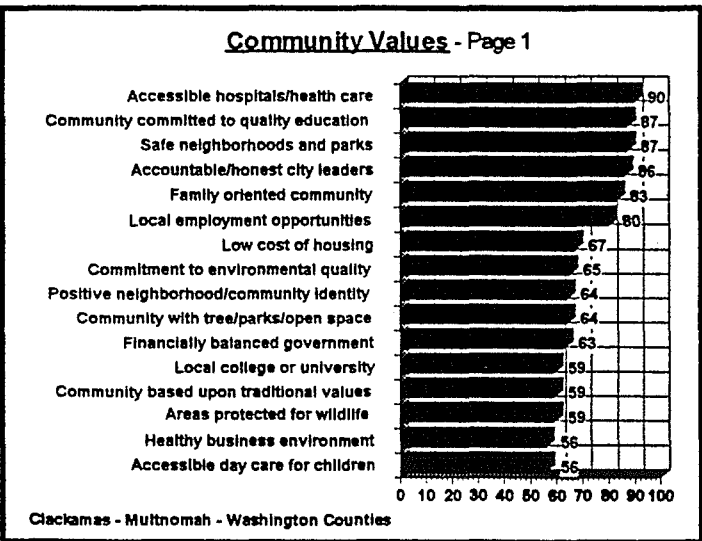
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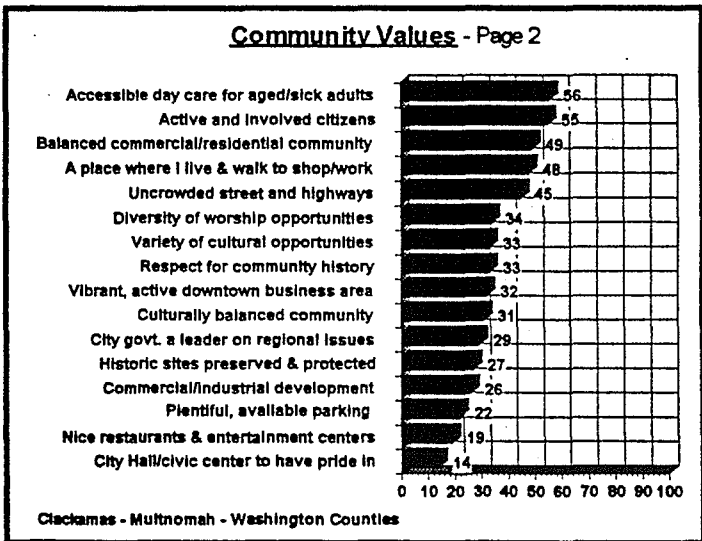
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Clackamas - Multnomah - Washington Counties

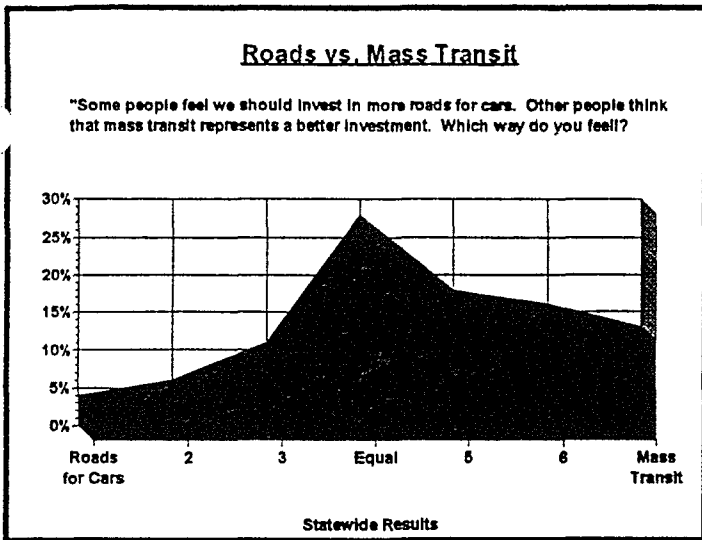
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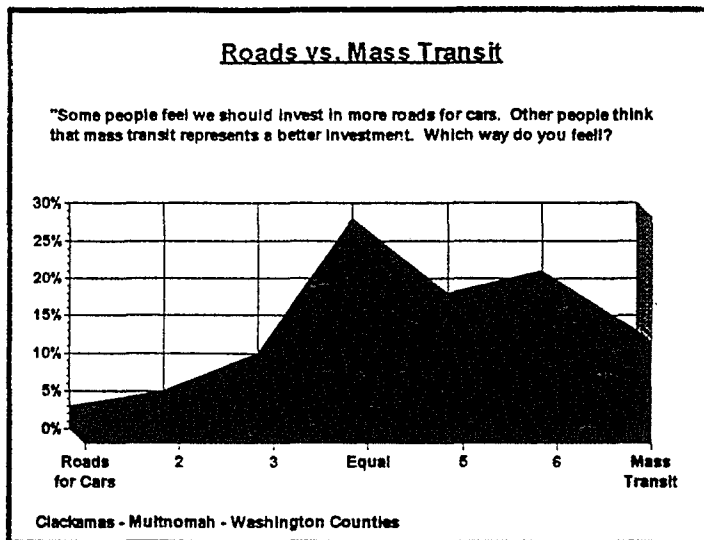
Clackamas - Multnomah - Washington Counties

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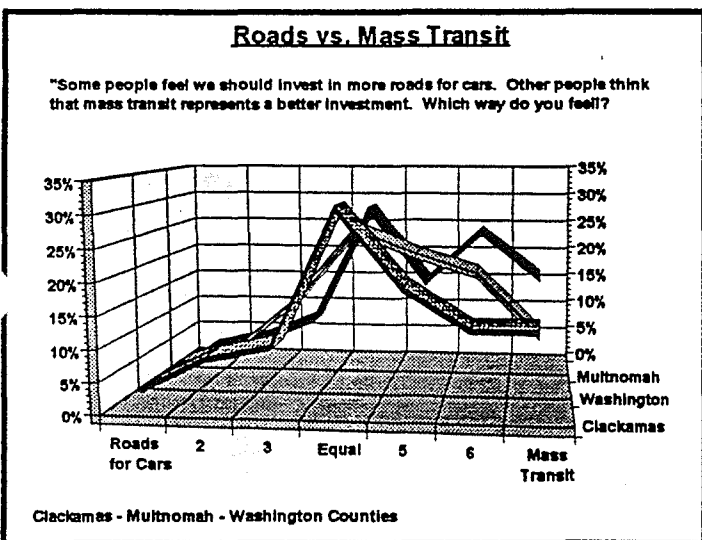
VALUES - Metro Region (Growth)



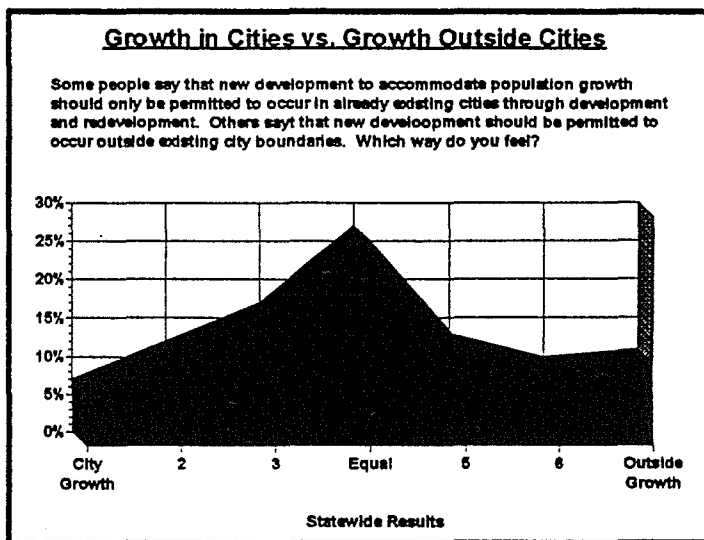
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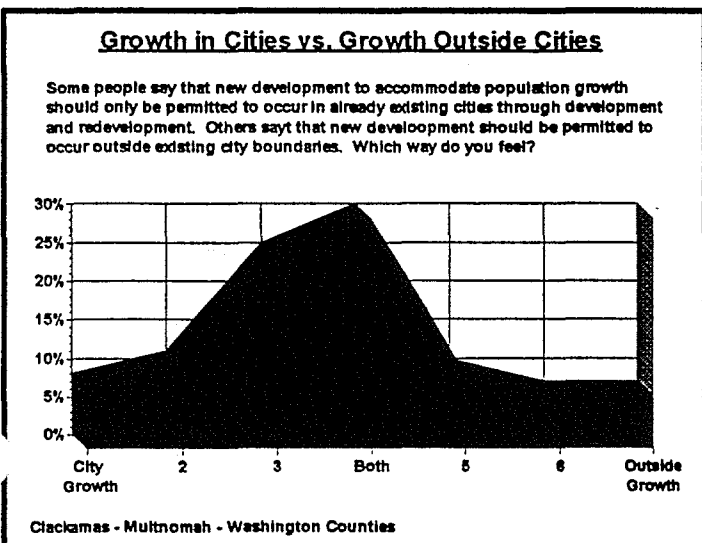
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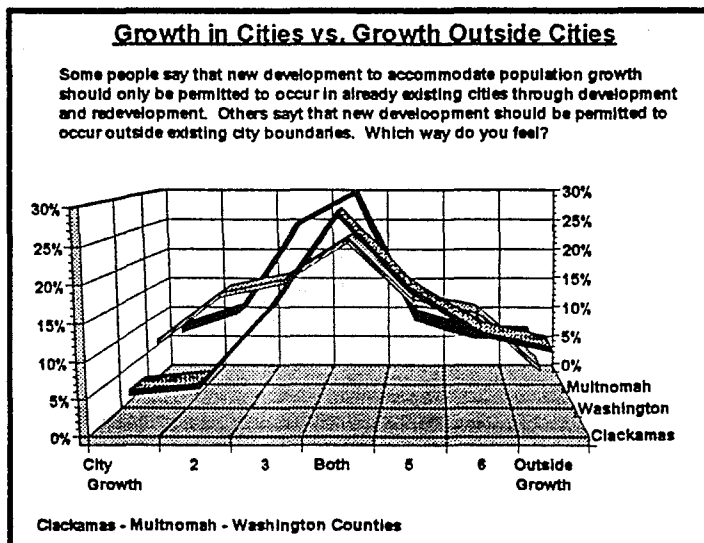
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16



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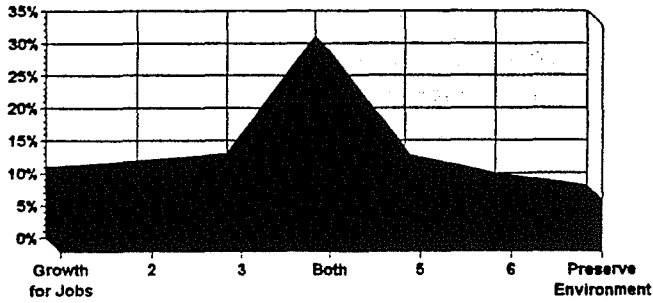
18

4

VALUES - Metro Region (Growth)

Growth for Jobs vs. Preserve the Environment

Some people want to emphasize economic growth to assure job opportunities for our children. Others say that limits should be placed on economic growth to preserve the environment. Which way do you feel?

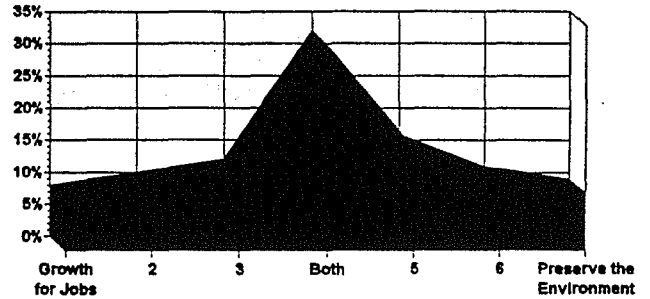


Statewide Results

19

Growth for Jobs vs. Preserve the Environment

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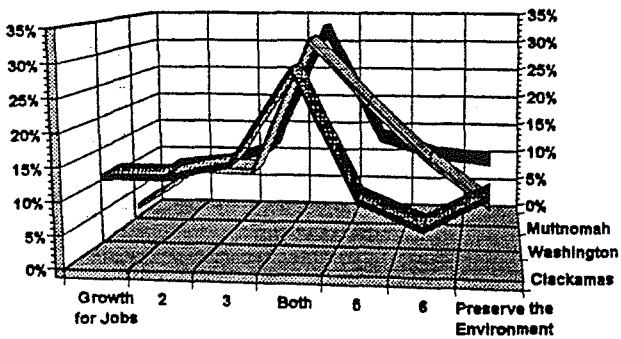


Clackamas - Multnomah - Washington Counties

20

Growth for Jobs vs. Preserve the Environment

Some people want to emphasize economic growth to assure job opportunities for our children. Others say that limits should be placed on economic growth to preserve the environment. Which way do you feel?

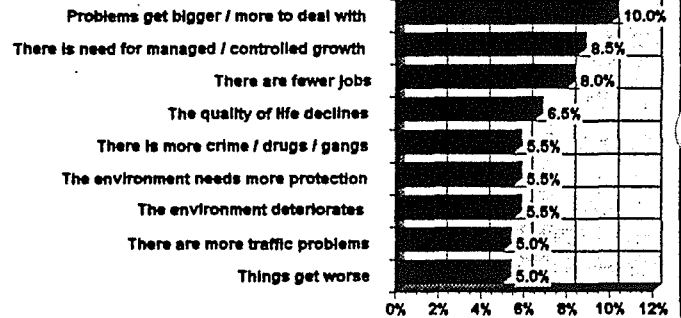


Clackamas - Multnomah - Washington Counties

21

A Growing Population

"As the population in Oregon grows...?"

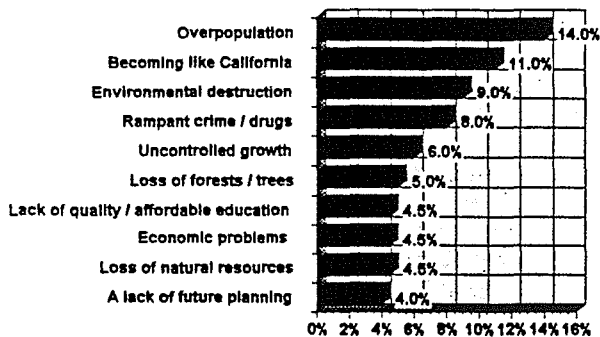


Clackamas - Multnomah - Washington Counties

22

Biggest Fear for Oregon

"My biggest fear for Oregon is...?"

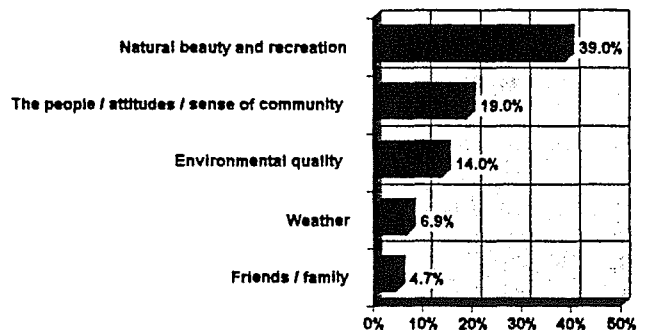


Clackamas - Multnomah - Washington Counties

23

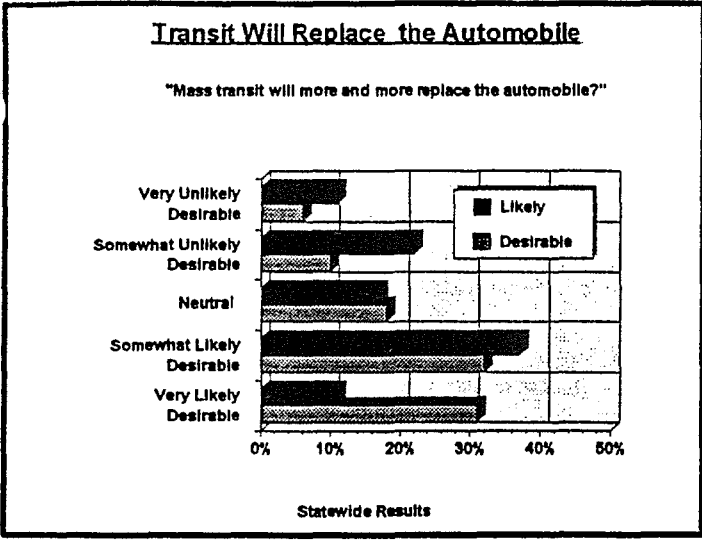
Personally Value About Oregon

"What do you personally value about living in Oregon?"

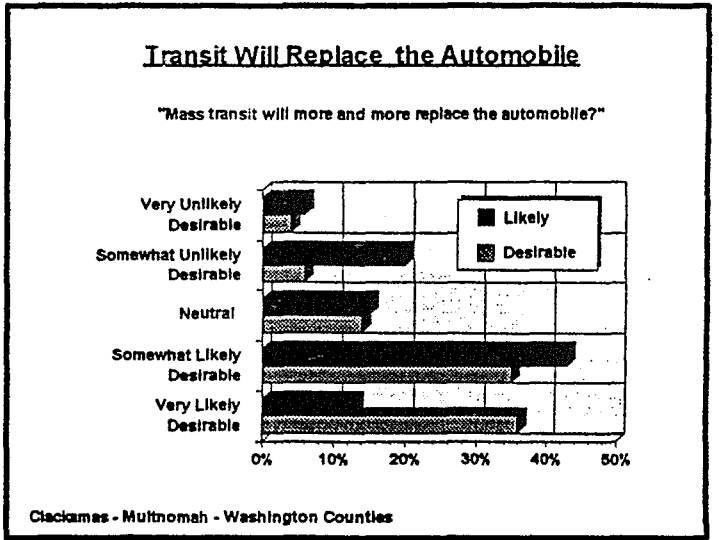


Clackamas - Multnomah - Washington Counties

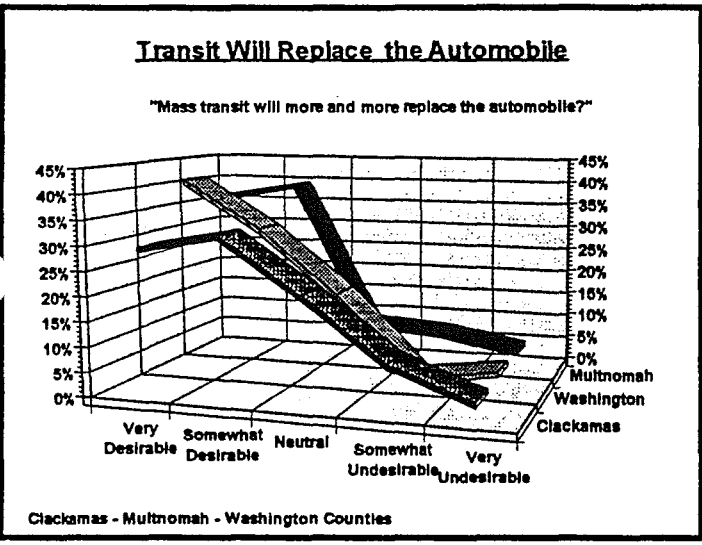
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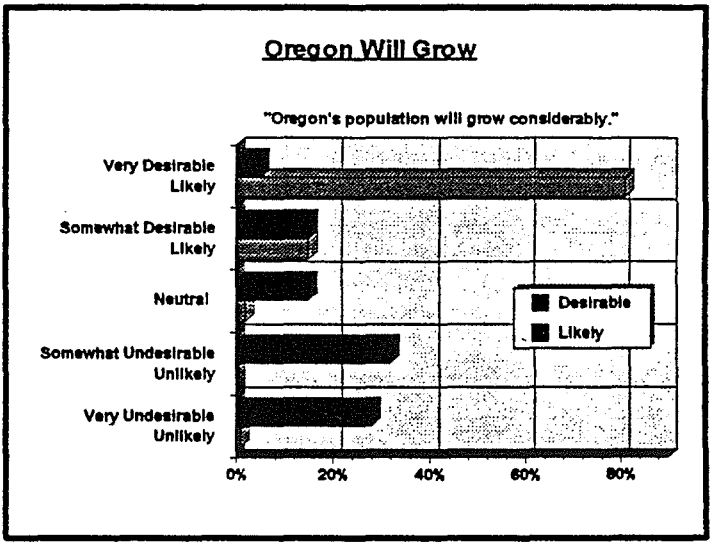
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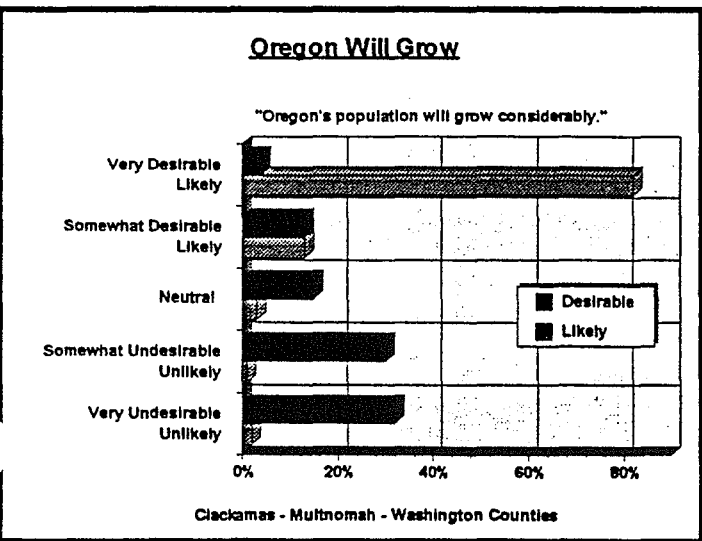
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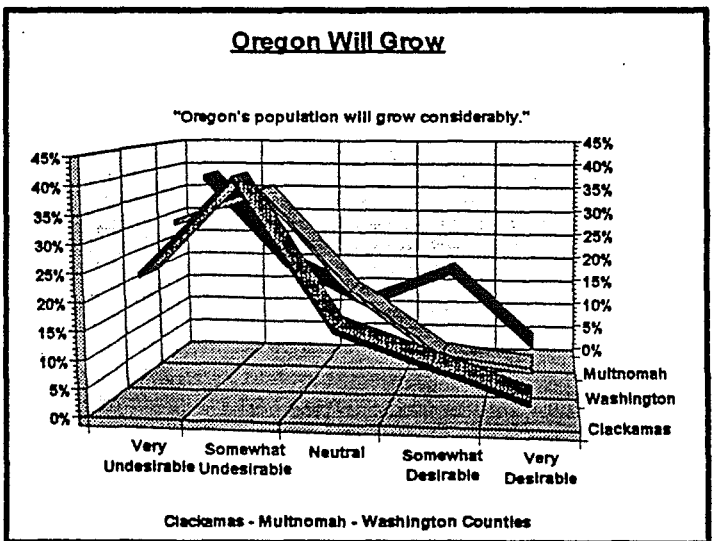
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28



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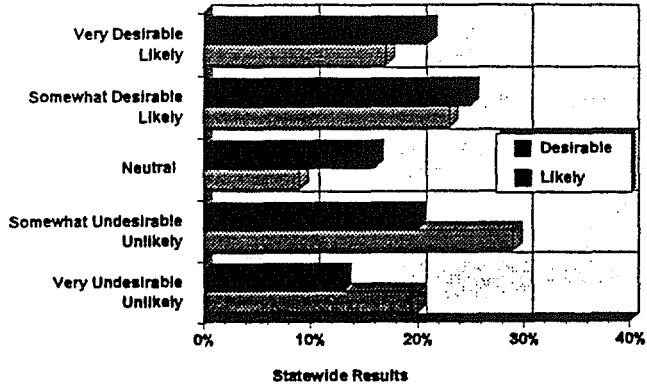
30

6

VALUES - Metro Region (Growth)

Growth Concentrated in Existing Cities

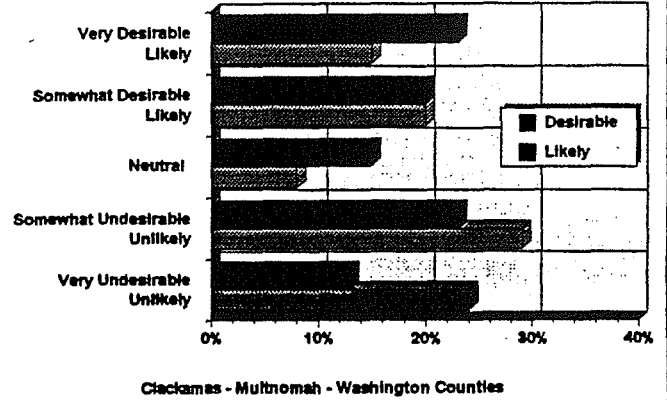
"Growth will be concentrated in existing cities and undeveloped areas will be left undeveloped."



31

Growth Concentrated in Existing Cities

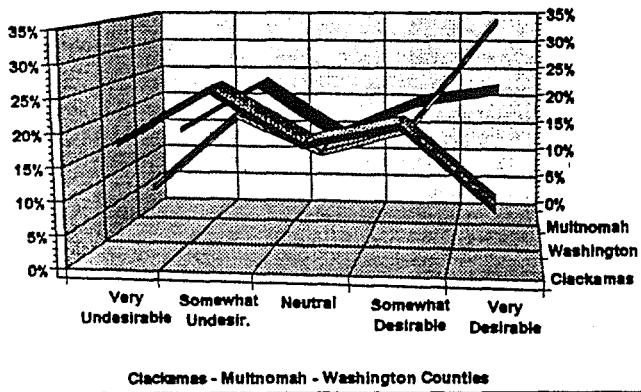
"Growth will be concentrated in existing cities and undeveloped areas will be left undeveloped."



32

Growth Concentrated in Existing Cities

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33