

MINUTES**MILWAUKIE CITY COUNCIL WORK SESSION
MARCH 15, 2005**

Mayor Bernard called the work session to order at 5:27 p.m. in the City Hall Council Chambers.

Council Present: Councilors Barnes, Collette, Loomis, and Stone.

Staff Present: City Manager Mike Swanson, Planning Director John Gessner, Community Services Director JoAnn Herrigel, Program Coordinator Jason Wachs, and Finance Director Stewart Taylor.

Clackamas River Water Update

Mr. Swanson said for a number of years there was a threat of a creation of a water authority, but the idea died a quiet death about six months ago. Clackamas County resurrected it a couple of months ago and set the boundaries with Clackamas River Water (CRW) as the authority. For the purposes of a city, the creation of an authority prevented the automatic absorption of that portion of a district upon annexation into a city. Milwaukie had a current agreement with CRW with a paragraph relating to annexation that provided upon annexation by the City of territory currently part of CRW, that the City would continue to bill, and the parties would discuss who could provide the best service. The automatic provisions of state law would not be used. The authority reversed, in a sense, what would happen.

Mr. Swanson and Mr. Firestone met with the CRW executive director and attorney to discuss the agreement. If CRW did become an authority, then there would have to be some sort of agreement. He reviewed the proposed memorandum of understanding drafted by Mr. Firestone. He believed this was a reasonable approach. CRW's concern mostly had to do with annexations from the other side of the District. Milwaukie and the District have had a good relationship over the years.

It was the consensus of Council to direct staff to discuss the proposed memo of understanding with CRW.

Milwaukie Projects Update

Ms. Herrigel reported that the Oregon Solutions group held its first meeting on February 18. There were representatives from state agencies, non-profit organizations, and the private sector. She saw a lot of enthusiasm around the table. She provided Council with the presentation she prepared for the initial Oregon Solutions meeting.

Milwaukie was incorporated in 1903, and Milwaukie celebrated its Centennial in 2003 with some of the activities held on the riverfront. A lot of people had never

been to the waterfront or had not been there for a long time and found it to be a very attractive spot with a lot of potential.

Lot Whitcomb who came to the Northwest from Illinois in mid-1800 founded the City. He named the town after Milwaukee, Wisconsin, which was a Native American word for "gathering of the waters." The river was important to him, and it was important to us today.

Milwaukie had seven very active neighborhood associations and a population that stood ready to volunteer in planting trees, building fences, or helping with City events. Residents did not see barriers to getting things done even in the face of not having adequate funding.

Ms. Herrigel provided background on the Riverfront Plan. In 1999 – 2000, the City engaged its residents in a public input process to develop a Downtown and Riverfront Plan. Crandall Arambula was selected as the project consultants. Although it was not the first such effort in Milwaukie, it was the first effort that was successful in adopting the Plan into the Comprehensive Plan to guide development in the downtown area. The public area requirements guided development in the downtown specifically and addressed zoning requirements. The Riverfront Plan was less detailed at this point. In discussing the riverfront, Ms. Herrigel was specifically addressing the area between Johnson and Kellogg Creeks or roughly between Harrison and Washington Streets. In the Downtown Plan, the riverfront was basically an open space with paths, picnic tables, and benches. There was no boat ramp in this Plan, and she would address that later because there were people in Milwaukie who believed there should be a boat ramp in the City.

Since 1996, Milwaukie spent about \$2.5 million purchasing property between the two creeks and approximately \$100,000 to demolish several buildings. The two remaining buildings, the Antique Mall and Vic's Tavern, would come down as part of the McLoughlin Boulevard Project in late spring or early summer. By the summer of 2005, Milwaukie would own all of the property between the creeks. That was a major milestone for Milwaukie.

Ms. Herrigel discussed the eight projects taking place. These were:

- Three Bridges Project
- North Main Village
- McLoughlin Boulevard Improvement Project
- ODOT Preservation Project
- Trolley Trail
- Kellogg Treatment Plant Decommissioning
- Transit Center
- Kellogg Lake

The North Main Village project was a public/private project between the City, which owned the property, and KemperCo, the developer. The project included six mixed-use buildings with 33 townhouses, 64 rental units, and 9,396 square feet retail space on the ground floor. This was the first project to be granted

transit oriented development (TOD) funds for bus transit rather than rail transit. Project construction should begin in May or June of 2005 and completed by June 2006. As part of that project, several blocks will receive the new street treatments called for in the Downtown Plan.

The Trolley Trail was a multi-use trail that followed the Portland Traction line from Jefferson Street to the City of Gladstone. The North Clackamas Parks and Recreation District (NCPRD) managed the project. The Trail would be 12-feet wide and generally asphalt with some concrete sections. There were two phases to the project -- final design and construction. Phase 1 would be 70% of the final engineering and construction of the first segment that ran from Jefferson Street to Courtney. Metropolitan Transportation Improvement Projects (MTIP) funding in the amount of \$1.4 million was secured for Phase 1. Phase 2 would complete the remaining 30% of the engineering and construct the final segment from Courtney to Gladstone. Phase 2 would cost about \$2.5 million and would likely begin in 2007 – 2008 at the earliest. She understood from the District that that phase of the project was cut from this round of MTIP funding.

The Three Bridges project spanned three major divides in the Springwater Trail at the Union Pacific Railroad, McLoughlin Boulevard, and Johnson Creek. This was a \$4.7 million project. Milwaukie would have a signature bridge that would serve as a landmark into the City rather than the Acropolis. The bridges were being constructed offsite, and she anticipated that clearing would begin late spring 2005. There would be some traffic closure on McLoughlin Boulevard during the evening hours.

Ms. Herrigel discussed the importance of the two trails to the riverfront. It tied the Trolley Trail from Jefferson Street to Gladstone. One could then go on street to meet the Three Bridges Project. One could go north to Umatilla Street in Portland, connect to the Eastside Esplanade, and go all the way to downtown Portland. Milwaukie's riverfront would be a very central location. There was a proposal for MTIP funding to look at a pedestrian/bike crossing over the Willamette River from Lake Oswego to Clackamas County that would connect with the Trolley Trail.

She reviewed the McLoughlin Boulevard Improvement Project that would improve safety and pedestrian access as well as beauty that section of the street in Milwaukie. She believed the project would draw a person's attention to the downtown and riverfront. The two buildings that obscured the view would be gone, and there would be bike lanes on both sides. There would be pedestrian crossings at Harrison, Jefferson, and Monroe, which were fully signalized intersections. The crosswalks would be a brick motif with trees on both sides of the boulevard. There would be a median strip at Monroe, and part of the project would include the beginning of a promenade at Monroe. The bricks from Vic's would be used as an entryway into the park. The total project cost was \$4.1 million, and construction was scheduled to begin late summer 2005. Construction would take about one year.

Ms. Herrigel discussed the ODOT preservation project, which was an enhancement project for McLoughlin Boulevard that would go south from Kellogg Lake to Naef Road. It was a two-mile strip that would be widened with bike lanes and sidewalks. This construction would not begin until 2007. This project would fund the redesign of the intersections at 22nd Avenue and River Road. The project cost was about \$5.2 million in state and federal highway funds.

Ms. Herrigel pointed out the bridge that went over Kellogg Creek where it entered the Willamette River. It was the restriction point between the McLoughlin Boulevard and the ODOT preservation project. It was not only a barrier to fish between the creek and river but also to pedestrians and bicyclists as they went north/south on McLoughlin Boulevard. Although people were considering its modification, there was nothing on the books saying it would be removed, widened, or enhanced in any way. She recommended keeping that project in mind for the future.

The Corps of Engineers worked with the City of Milwaukie on a feasibility study to enhance fish passage from the Willamette River to Kellogg Creek. There was currently a dam at the mouth with a fish ladder. Kellogg Lake itself was shallow and warm and was not conducive to fish habitat. The Section 206 funds, which the Corps had been using, were cut in 2004. The data had been collected, but there was no money to evaluate it. With Mr. Swanson's assistance, Congressman Blumenauer was able to get a 2005 earmark in the federal budget. It would cost about \$200,000 to evaluate the data already collected and put the options on paper for public review.

The Kellogg Treatment Plant was operated by Clackamas County Service District #1. In 2003, the three service districts in the County launched the wastewater treatment options study. Of the five options identified by the report, those districts supported the Clear Water Project that proposed decommissioning the Kellogg Plant and one other facility with consolidation at an expanded TriCity Plant in Oregon City. Those involved with the project felt the Clear Water Project best addressed growth, the aging infrastructure, environmental regulations in the future, and took advantage of financing and technical improvements now and into the future. This opened up the riverfront in Milwaukie, which was a very beautiful and natural section of the Willamette. After about three months of public involvement, the County Commissioners would consider an implementation plan in May 2005.

Ms. Herrigel discussed the Transit Center Relocation at Kellogg Lake. The Planning Commission and City Council recently forwarded a recommendation to TriMet and Metro to evaluate the relocation of the bus transit center to a site near Kellogg Lake. Currently, the bus mall was around City Hall. The Kellogg site needed further environmental assessment before anything could happen. She understood the environmental assessment could begin in 2005, but she did not anticipate any construction prior to 2006.

In summary, these eight projects meant about \$37.9 million in investment in Milwaukie between now and 2008. She provided each Council member with

project timelines and costs related to public investment in the riverfront/downtown area. By 2006, she expected to have an inkling of what would happen with the Kellogg Treatment Plant, Kellogg Dam, and the Transit Center. These were all reasons she and the Riverfront Board supported the Oregon Solutions Project as the next logical step. She discussed having Governor Kulongoski take the first swing when the two remaining McLoughlin Boulevard buildings were demolished.

The Riverfront Board was developing concepts for the public, and each member brought in their ideas to compare with the others. Common to all were stadium seating, natural areas near Johnson and Kellogg Creeks, and multi-use facilities such as half-court basketball and play structures. Dave Green, Mike Stacey, and Gill Williams took all of the plans to identify those commonalities. Mr. Williams, at his own expense, would prepare concepts from those ideas and bring them to the City Council prior to taking them to the public. She hoped for a final concept in September or October and then advertise for a final design consultant near the end of 2005.

There were two big points where the City needed funding. One was for the final design consultant, and the second was summer 2006 when construction would begin. Oregon Solutions brought state agencies with grant funds, private sector interests with the money, and the non-profits to the table to assemble the needed funding.

The group discussed putting this presentation on cable access. **Councilor Loomis** discussed the Oregon Solutions meeting and how impressed he was with the process and those who attended.

Volunteer Recognition Event

Mr. Wachs discussed the proposed event on April 19 during the City Council work session. His intent was to focus on those members of the Neighborhood Association leadership and appointed advisory boards and commissions. He estimated the cost would be about \$300.

Councilor Collette offered to develop a booklet or brochure that could also be on the website. It would be nice to give those who were interested in volunteering and to include in the economic development package. She volunteered to go to each meeting and take photographs of the groups.

Mayor Bernard adjourned the work session at 6:40 p.m.

Pat DuVal

Pat DuVal, Recorder

AGENDA

MILWAUKIE CITY COUNCIL WORK SESSION MARCH 15, 2005

MILWAUKIE CITY HALL

Second Floor Conference Room
10722 SE Main Street

WORK SESSION – 5:30 p.m.

A light dinner will be served.

Discussion Items:

	<u>Time</u>	<u>Topic</u>	<u>Presenter</u>
1.	5:30 p.m.	Goal 5 Update – Fish and Wildlife Habitat Protection	Jack Hoffman – Metro Policy Advisory Committee
2.	5:50 p.m.	Clackamas River Water Update	Mike Swanson/ Gary Firestone
3.	6:00 p.m.	Milwaukie Projects Update	JoAnn Herrigel
4.	6:30 p.m.	Volunteer Recognition Event	Jason Wachs
5.	6:45 p.m.	Adjourn	

Public Notice

- The Council may vote in work session on non-legislative issues.
- The time listed for each discussion item is approximate. The actual time at which each item is considered may change due to the length of time devoted to the preceding items.
- Executive Session: The Milwaukie City Council may go into Executive Session pursuant to ORS 192.660. All discussions are confidential and those present may disclose nothing from the Session. Representatives of the news media are allowed to attend Executive Sessions as provided by ORS 192.660(3) but must not disclose any information discussed. No Executive Session may be held for the purpose of taking any final action or making any final decision. Executive Sessions are closed to the public.
- For assistance/service per the Americans with Disabilities Act (ADA) please dial TDD (503) 786-7555.
- The Council requests that all pagers and cell phones be either set on silent mode or turned off during the meeting.



To: Mayor and City Council

Through: Mike Swanson, City Manager
JoAnn Herrigel, Community Services Director

From: Jason Wachs, Program Coordinator

Subject: Volunteer Recognition Event

Date: February 28, 2005

Action Requested

Discussion of an annual volunteer recognition event that includes Council's participation. The event is tentatively scheduled for April 19, 2005 from 5:30 p.m. until 7 p.m. at City Hall during a Council Work Session.

Background

A survey was conducted of all staff liaisons to boards, commissions, and committees in January of 2004. The purpose of the survey was to discover how, when, and why the City currently recognizes its volunteers and whether or not it is sufficient.

The results of the survey concluded that the City should hold an annual event that complements the annual recognition events held at Ledding Library and the Milwaukie Center. The event would specifically focus on recognizing the achievements of those who sit on the City's various Neighborhood District Associations (NDA), boards, commissions, and committees.

The proposed recognition event includes the elements described below. A more detailed schedule is attached for your review.

1. Opening remarks from the Mayor
2. Overview of NDAs, boards, commissions, and committees

- a. A display board for each group would be posted around the room with the following information:
 - i. Accomplishments of the past year
 - ii. Goals for next year
 - iii. A list of people, organizations, businesses, etc. that the group wants to specifically thank.
3. Remarks from City Council members
4. Drawing for prizes
5. Rest of time to enjoy refreshments, talk, and review the boards.

Concurrence

All staff liaisons to boards, commissions, and committees were asked to respond to the survey and comment on the results. Departments included Planning, Community Services, Engineering, Police, Library, City Recorder, City Manager, and the Milwaukie Center.

Fiscal Impact

Everyone who responded to the survey agreed that costs should be kept to a minimum, which is why most tasks will be completed in house. These expenses include refreshments, mailing invitations, and creating informational boards. Recognizing all of these volunteers with one event annually could also reduce the need to recognize individuals as regularly.

Work Load Impacts

Some staff time will be utilized to develop the informational boards, prepare and send invitations, and hold the event. Should not adversely affect normal workloads.

Alternatives

Council could decide to modify the proposed event or decide to not hold an annual event and continue to thank volunteers on an as needed basis.

Volunteer Appreciation for NDAs, Boards, and Commissions
April 19, 2005 (5:30 p.m. – 7 p.m.)
City Hall Conference Room
Tentative Agenda

1. Opening remarks from Mayor Bernard and City Manager, Mike Swanson
2. Overview of the various NDAs, Boards, Committees, and Commissions with mention of their respective Chairs.

At the conclusion of the short presentation those in attendance are invited to peruse the display boards discussed below, learn about all of the accomplishments and goals of each volunteer group, talk to their fellow volunteers, staff, and elected officials, and enjoy some refreshments.

Display boards are positioned around the room for each group. Each display board includes:

- a. Accomplishments of the past year
- b. Goals for next year
- c. A list of people, organizations, or businesses that the group would like to thank.

Neighborhood District Associations and their respective Chairs

- a. Ardenwald/JC (Carlotta Collette)
- b. Hector Campbell (David Aschenbrenner)
- c. Historic Milwaukie (Ed Zumwalt)
- d. Island Station (Lisa Batey)
- e. Lake Road (Bob Moore)
- f. Lewelling (Jeff Klein)
- g. Linwood (Dolly Macken-Hambright)

Boards and Commissions and their respective Chairs

- h. Planning Commission (Donald Hammang)
- i. Design and Landmarks Advisory Committee (Patty Wisner)
- j. Riverfront Board (Dave Green)
- k. Parks and Recreation Board (Mart Hughes)
- l. Budget Committee (David Aschenbrenner)
- m. Center/Community Advisory Board (Kim Buchholz)
- n. Citizens Utility Advisory Board (Bob Hatz)
- o. Public Library Board (Tom Hogan)
- p. Public Safety Advisory Committee (Karen Martin)

3. Remarks from other City Council Members
4. Drawing for prizes – Ideas for prizes are welcome! Some ideas currently include gift certificates to local businesses, a compost bin from Metro, Centennial books, or City of Milwaukie notebooks.
5. Rest of the time used to enjoy refreshments, talk, and view the display boards of each volunteer group.