

**MINUTES**  
**MILWAUKIE CITY COUNCIL WORK SESSION**  
**GOAL SETTING**  
**JANUARY 22, 2013**

**Mayor Ferguson** called the work session to order at 5:02 p.m. in the City Hall Conference Room.

Council Present: Councilors Dave Hedges, Mark Gamba, and Mike Miller; Scott Churchill arrived at 5:48 p.m.

Staff Present: City Manager Bill Monahan, Assistant to the City Manager Teri Bankhead, City Recorder Pat DuVal, Finance Director Casey Camors, Assistant Finance Director Rina Byrne, Human Resources Director Gary Rebello, Library Director Katie Newell, Parks and Sustainability Director JoAnn Herrigel, Planning Director Steve Butler, Operations Director Gary Parkin

Media: Michael Bamesberger, *The Oregonian*

**Mr. Monahan** provided an overview of the previous goal setting session.

Goals Summary

1. Funding to prevent loss of services
2. Complete Riverfront Park
3. Complete Adams Street Connector
4. Complete Quiet Zones Summer 2013
5. Library Expansion – completion 2015
6. Analysis of outsourcing vs. in-house maintenance of parks, open spaces, areas around City facilities, new development (bioswales, medians); continue to get services from North Clackamas Parks and Recreation District (NCPRD) but develop our own plan for other areas. District - either takes it all or we plan on how we take care of everything they do not.

**Mayor Ferguson** and **Mr. Monahan** reviewed various options for the goal setting process, ranking, and departmental focus. Mayor Ferguson noted the unprioritized list of goals developed last year that would be done when the timing was right.

**Councilor Gamba** suggested a list of 20 goals in order for the City have the flexibility to take advantage of funding opportunities.

**Councilor Churchill** said the list would depend on availability of funds, and the group agreed that some evaluation needed to be taken into account. Members talked about the ranking process.

**Councilor Hedges** suggested a shorter priority list this year.

**Councilor Miller** agreed. Some goals had been achieved while others had not and should stay on the list until completed and given priority.

**Mayor Ferguson** asked if there might be value in developing a long term list and a short term list. Using Riverfront Park as an example, he suggested setting benchmarks rather than setting the goal as completion.

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**Approved Minutes**

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**Councilor Churchill** suggested earmarking the goals.

**Councilor Gamba** was interested in keeping an historical awareness and not drop goals because a new City Council was seated. He recommended making a conscious decision about what did and did not remain on the list. He liked consensus, but it might be very time consuming.

The group agreed to use a voting process using dots.

**Councilor Miller** suggested a list of 6 goals with several of unprioritized goals.

**Councilor Churchill** suggested 15 goals maximum on the full list that could be ranked top, middle, and low.

**Mayor Ferguson** outlined the process beginning with a discussion of the goals identified at the last session.

**Councilor Hedges** said the first goal was greater than the TriMet payment and was more about protecting the reserves.

**Mr. Monahan** added the other element was loss of service if the City did not identify replacement funding or bring in additional resources through another activity.

**Councilor Hedges** said additionally the City was looking at ways to reduce spending.

**Councilor Gamba** felt the Transportation System Plan (TSP) goals should be reviewed and noted several people had expressed interest in the Monroe Street Bike Boulevard.

**Mr. Monahan** suggested a goal might be for the Planning Department to allocate some of its time in implementing the TSP if there was something the City Council wanted to accelerate.

**Councilor Gamba** said from the TSP projects he would select the bike boulevard and 28<sup>th</sup> Ave access to the Springwater Corridor.

The group discussed the Monroe Street Bike Boulevard in terms of the recently completed paving project in the existing right-of-way.

**Mr. Butler** discussed the range of things that could be done given the parameters.

**Councilor Miller** hoped to see a complete revision of the downtown code including the public area requirements (PAR). The City needed to get the zoning under control with buildings in an appropriate scale to Milwaukie.

**Councilor Hedges** suggested a goal of negotiating with Wildlands to carry out a feasibility study for the Kellogg for Coho Project.

**Councilor Churchill** suggested tasks that supported the programs like the TSP and appropriate capital investments on the public building infrastructure including the Public Safety Building and City Hall.

**Mayor Ferguson** suggested annexation of the 3-Creeks Triangle.

**Mr. Monahan** suggested language to the effect that annexation could be used as a strategy to start to achieve growth into the Urban Growth Management Area (UGMA).

**Councilor Miller** suggested the goal could be to complete the UGMA process, and in 2013 to develop and initiate an annexation strategy of the 3-Creek and industrial area up to Hwy 224 and to Clackamas Town Center. He thought it would be a good strategy to begin speaking with commercial and industrial property owners about the benefits of annexing to the City of Milwaukie.

**Mayor Ferguson** suggested a goal to prepare and carry out a program that combined emergency preparedness and volunteerism as a key component.

**Councilor Gamba** put forward the goal of seeking Tree City USA status and developing a tree protection ordinance. He further suggested a review of the business tax registration program with an eye toward revenue generation as a subsection of first goal mentioned.

**Councilor Miller** wanted the continuation of the connectivity program for commercial cores from the neighborhoods and funding for the Walk Safely Milwaukie Program (WSMP).

**Councilor Hedges** wanted to revisit the no new evidence rule applied to land use appeals to the City Council. Additionally, he asked that *The Pilot* newsletter be brought back, even if done bi-monthly, in a printed version for distribution.

**Councilor Gamba** suggested a goal of exploring how the City can participate in helping the community help itself in addressing hunger and particularly school children.

**Mayor Ferguson** thought the first step was to determine which students were coming from outside the City limits and work with the North Clackamas School District to clarify needs. He suggested looking at it on a personal level for the first year and subsequently considering it as a future goal.

**Councilor Churchill** discussed City support for a downtown business growth plan driven by existing businesses with the goals and objectives established by a downtown business association. The goal could be phrased that the City will support businesses in their efforts to have a vibrant downtown through a business directed growth plan.

**Mayor Ferguson** discussed the role of the Rotary, which was service based, and the North Clackamas Chamber of Commerce.

**Mr. Monahan** said the goal could be stated that the City wished to support downtown businesses in their efforts to create a directed business plan.

**Councilor Hedges** expressed concern about what might become of the downtown if the Clackamas Town Center were annexed into the City of Milwaukie.

**Mr. Monahan** replied that type of evaluation could be part of the City's long term annexation strategy. Should there be a central area to look at as a strategic place to locate certain facilities to be more efficient?

**Mayor Ferguson** discussed the issue of place-making and defining an area by certain attributes.

**Mr. Monahan** suggested thinking about identity and branding when it came time to update the community vision.

**Mayor Ferguson** read through the list of goals prior to taking public testimony.

Public Comment:

**Carl Larson**, advocate for the Bicycle Transportation Alliance (BTA). The Monroe Bike Boulevard project was an exciting opportunity for a safe east – west bike and pedestrian route to downtown Milwaukie and light rail. He noted there was a lot of fast moving traffic on King Road which was not conducive to walking and biking with the family. Monroe Street had two key elements: slow moving traffic and few vehicles. Treatments like speed bumps, lower speeds, and traffic diversion might be considered. This would be a relatively inexpensive project. He described BTA's role, which included project

initiatives in the tri-county area, policy work in Salem, and education throughout the State.

**Val Hubbard**, Milwaukie Arts Committee (artMOB) member, advocated for putting the mural program on the Council's list of 2013 goals. She noted that art brings economic development into cities. Although there are some obstacles, she believed there were solutions.

**Jennifer Finn**, Ardenwald resident and artMOB member, discussed art and its impact on making other goals come true. It was about active engagement and interaction with each other. She hoped the City Council would consider putting art at the top of its 2013 list of goals.

**Kirsten Westrom**, Clackamas County, echoed the earlier comments made about the City's bike infrastructure. As a mother of a teenager, they put their bikes on a bus and seem to bypass downtown Milwaukie. She would rather support local businesses.

**Jean Baker**, Milwaukie, congratulated the City Council on its priorities. She asked if the Town Center went along with 3-Creeks. She was concerned that a cost benefit analysis be done before annexing the Town Center. It was an example of terrible planning. They built a ghetto and were now turning their backs on it. She thought it would be wonderful to take in the 3-Creeks area.

**JoAnne Bird**, Milwaukie, was disappointed master planning for parks was not on the list. The master plan for Kronberg Park needed to be done yesterday because of light rail. She also advocated for a tree ordinance, pedestrian and bike facilities on River Road, and installing sidewalks on arterials.

**Lester Garrison**, Milwaukie Presbyterian Church (MPC), was a strong supporter of the Kellogg for Coho Project. He noted he had submitted his comments in writing prior to this session. As the second largest property owner on the Lake, MPC looked forward to the restoration of the Kellogg Creek streambed.

**Matt Menely**, Milwaukie, thought the list of goals was good and encouraged the City Council to review the projects prioritized in the TSP. He hoped the City would continue its work with Wildlands on the removal of the Kellogg Dam and reaffirm its opposition to the Sunnybrook Extension. Residents who had participated in long term planning processes like the TSP would like to see those priorities included in the Council goals.

**Greg Baartz-Bowman** Milwaukie, felt as the County TSP was getting closer and closer it was important for the City to comment. He supported bike boulevards and if feasible the removal of Kellogg Dam by 2016. He asked about the feasibility of a skateboard park to help build community in a place that was safe and fun.

**Councilor Hedges** said people supported the Dam removal as long as it did not cost any money, and it was a matter of what credits could be sold related to the Portland Harbor Superfund site.

**Councilor Miller** added the biggest issue was if the Oregon Department of Transportation (ODOT) would remove the dam

**Mayor Ferguson** commented on 3-Creeks and his position on the desire of RiverHealth Advisory Board for Water Environment Services (WES) to purchase the property in order to protect it and the water quality.

**Mr. Monahan** referred to goal #9 which might include the WSMP and implementing some of the TSP projects. Staff was working on a fee structure to support these types of improvements.

**Councilor Gamba** thought since the TSP was being updated it would make sense to review the Plan projects, be more involved with the process, and then looking at the projects for capitalization.

The group discussed Americans with Disabilities Act (ADA) compliance.

**Councilor Hedges** thought certain committees were driving a number of programs like the parks master plans and the mural program. Staff liaisons could be given direction without the projects' being disadvantaged by not being on the list of goals.

**Councilor Miller** will meet with NCPRD Board to discuss the 5-year master plan and talk especially about those parks that are undeveloped.

**Mayor Ferguson** would like to hear more about the 1% for art proposal. He was comfortable not carrying some of the goals over based on staff and committee understandings.

**Councilor Gamba** wanted to ensure the committee work would continue.

**Mayor Ferguson** asked if there were a way to capture the Monroe Street Bike Boulevard and Tree City USA as goals.

**Councilor Miller** discussed the current landscape improvement program. Some of the parks were being cared for, but there was a big hole. The goal could be to fill the gap and make the City look good while fulfilling its contracts and getting the services from NCPRD for which Milwaukie citizens pay.

**Councilor Gamba** went back to the Kellogg for Coho goal and making the long term goal removal of the Dam. Negotiations with Wildlands would be a task.

**Councilor Churchill** thought feasibility was an important piece.

**Councilor Hedges** saw the Dam removal as part of the entire goal of restoring the area.

**Councilor Miller** had a number of questions that needed to be answered regarding the Wildlands project.

**Mayor Ferguson** felt the Dam was an impediment to 27-miles upstream. He was pleased about negotiating with Wildlands but did not want to lose sight that Milwaukie had taken on a leadership role in removing the dam.

**Councilor Gamba** had a strong preference for the removal of the Kellogg Dam as the City Council goal.

**Mayor Ferguson** tallied the dots. The next steps would be for Ms. Bankhead to finalize the list of 18 with 11 prioritized goals. Once the City Council had reviewed it, the proposed goals would be posted on the City's website for public input with the intent to adopt the goals by resolution on February 19, 2013. Unranked goals would also be posted with the explanation that they were important and would be addressed as resources became available.

**Mayor Ferguson** adjourned the work session at 7:50 p.m.

Respectfully submitted,




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Pat DuVal, Recorder

# WORK SESSION

# AGENDA

## MILWAUKIE CITY COUNCIL WORK SESSION JANUARY 22, 2013

5 p.m. – 9 p.m.

### **Milwaukie City Hall**

Conference Room  
10722 SE  
Milwaukie, Oregon 97222

A light dinner will be served.

**5 p.m. COUNCIL GOAL SETTING SESSION**

### **Public Notice**

- The Council may vote in work session on non-legislative issues.
- Executive Session: The Milwaukie City Council may go into Executive Session pursuant to ORS 192.660. All discussions are confidential and those present may disclose nothing from the Session. Representatives of the news media are allowed to attend Executive Sessions as provided by ORS 192.660(3) but must not disclose any information discussed. No Executive Session may be held for the purpose of taking any final action or making any final decision. Executive Sessions are closed to the public.
- For assistance/service per the Americans with Disabilities Act (ADA) please dial TDD (503) 786-7555.
- The Council requests that all pagers and cell phones be either set on silent mode or turned off during the meeting.



**To: Mayor and City Council**

**Through: Bill Monahan, City Manager**

**From: Teri Bankhead, Asst. to the City Manager**

**Date: January 15, 2013**

**Subject: 2013 Council Goal Setting – Part Two**

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## **ACTION REQUESTED**

Council will continue discussion of setting goals for 2013

## **HISTORY OF PRIOR ACTIONS AND DISCUSSIONS**

**December 5, 2012:** Current council members and the two newly elected members held the first part of goal setting to review the 2012 goals and share ideas for goals for the upcoming year.

**April 17, 2012:** Council adopted revised goals that had been set in 2011, prioritizing nine of them.

## **BACKGROUND**

On December 5, 2013, the five council members, along with the two newly elected members, met in goal setting session. City Manager Monahan explained that this meeting was the first discussion, with the understanding that due to the amount of information and limited meeting time, a follow-up goal setting would be scheduled for January 2013.

The 2012 goals were reviewed and new ideas discussed. However, due to time constraints, the session ended with the following items listed at that time. The January 22<sup>nd</sup> goal setting is a continuation of the discussion of these and/or additional goals for 2013.

- . A summary of the goals includes:
  1. Funding to prevent loss of services
  2. Complete Riverfront Park
  3. Complete Adams Street Connector
  4. Complete Quiet Zones Summer 2013
  5. Library Expansion – completion 2015



6. Analysis of outsourcing vs. in-house maintenance of parks, open spaces, areas around city facilities, new development (bioswales, medians)

The Kellogg for Coho project was also discussed, with Council requesting further research and information from staff about Wildlands and the feasibility of the project.