

Regular Session

RS

Milwaukie City Council

COUNCIL REGULAR SESSION

City Hall Council Chambers, 10501 SE Main Street
& Zoom Video Conference (www.milwaukieoregon.gov)

2426th Meeting**REVISED AGENDA****MAY 20, 2025**

(Revised May 16, 2025)

Council will hold this meeting in-person and by video conference. The public may come to City Hall, join the Zoom webinar, or watch on the [city's YouTube channel](#) or Comcast Cable channel 30 in city limits. For Zoom login visit <https://www.milwaukieoregon.gov/citycouncil/city-council-regular-session-7>. Written comments may be delivered to City Hall or emailed to ocr@milwaukieoregon.gov.

Note: agenda item times are estimates and are subject to change.

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1. **CALL TO ORDER** (6:30 p.m.)
 - A. **Pledge of Allegiance**
 - B. **Native Lands Acknowledgment**
2. **ANNOUNCEMENTS** (6:31 p.m.) 2
3. **PROCLAMATIONS AND AWARDS**
 - A. **Outstanding Milwaukie High School (MHS) Student – Award** (6:35 p.m.)
Presenter: Kim Kellogg, MHS Principal
 - B. **Dogwood Day – Proclamation** (6:50 p.m.) 6
Presenter: Nicole Madigan, Deputy City Recorder
 - C. **Historic Preservation Month – Proclamation** (7:00 p.m.) 7
Presenter: Lisa Batey, Mayor
 - D. **Memorial Day – Proclamation** (7:05 p.m.) 8
Presenters: Adam Khosroabadi and Robert Massey, City Councilors
 - E. **Public Works Week – Proclamation** (7:10 p.m.) 9
Presenter: Peter Passarelli, Public Works Director
 - F. **Asian American Pacific Islander (AAPI) Heritage Month – Proclamation** (7:15 p.m.) 10
Presenter: Adam Khosroabadi, City Councilor
4. **SPECIAL REPORTS**
 - A. **None Scheduled.**
5. **COMMUNITY COMMENTS** (7:20 p.m.)

To speak to Council, please submit a comment card to staff. Comments must be limited to city business topics that are not on the agenda. A topic may not be discussed if the topic record has been closed. All remarks should be directed at the whole Council. The presiding officer may refuse to recognize speakers, limit the time permitted for comments, and ask groups to select a spokesperson. **Comments may also be submitted in writing before the meeting, by mail, e-mail (to ocr@milwaukieoregon.gov), or in person to city staff.**

6. **CONSENT AGENDA (7:25 p.m.)**
Consent items are not discussed during the meeting; they are approved in one motion and any Council member may remove an item for separate consideration.
 - A. **Approval of Council Meeting Minutes of:** **12**
 1. **April 1, 2025, work session,**
 2. **April 1, 2025, regular session, and**
 3. **April 8, 2025, study session.**
 - B. **Authorization of a Contract for the 2025 Slurry Seal Project – Resolution** **21**
 - C. **Approval of an Oregon Liquor and Cannabis Committee Application** **27**
for Giving Café & Bistro, 2037 SE Jefferson Street – Change of Owner
7. **BUSINESS ITEMS**
 - A. **Harrison & Main Lot and Metro – Discussion (7:30 p.m.)** **29**
Staff: Joseph Briglio, Assistant City Manager
8. **PUBLIC HEARINGS**
 - A. **Natural Resource Code Update – Ordinance (8:30 p.m.)** **33**
Staff: Brett Kelter, Senior Planner
9. **COUNCIL REPORTS**
 - A. **Semi-Annual Council Budget Review and Food Purchasing Policy – Discussion (9:00 p.m.)** **144**
(agenda title updated)
Staff: Emma Sagor, City Manager, and
Michael Osborne, Finance Director
 - B. **Legislative and Regional Issues – Discussion (9:15 p.m.)**
Staff: Nicole Madigan, Deputy City Recorder
10. **ADJOURNMENT (9:30 p.m.)**

Meeting Accessibility Services and Americans with Disabilities Act (ADA) Notice

The city is committed to providing equal access to public meetings. To request listening and mobility assistance services contact the Office of the City Recorder at least 48 hours before the meeting by email at ocr@milwaukieoregon.gov or phone at 503-786-7502. To request Spanish language translation services email espanol@milwaukieoregon.gov at least 48 hours before the meeting. Staff will do their best to respond in a timely manner and to accommodate requests. Most Council meetings are broadcast live on the [city's YouTube channel](#) and Comcast Channel 30 in city limits.

Servicios de Accesibilidad para Reuniones y Aviso de la Ley de Estadounidenses con Discapacidades (ADA)

La ciudad se compromete a proporcionar igualdad de acceso para reuniones públicas. Para solicitar servicios de asistencia auditiva y de movilidad, favor de comunicarse a la Oficina del Registro de la Ciudad con un mínimo de 48 horas antes de la reunión por correo electrónico a ocr@milwaukieoregon.gov o llame al 503-786-7502. Para solicitar servicios de traducción al español, envíe un correo electrónico a espanol@milwaukieoregon.gov al menos 48 horas antes de la reunión. El personal hará todo lo posible para responder de manera oportuna y atender las solicitudes. La mayoría de las reuniones del Consejo de la Ciudad se transmiten en vivo en el [canal de YouTube de la ciudad](#) y el Canal 30 de Comcast dentro de los límites de la ciudad.

Executive Sessions

The City Council may meet in executive session pursuant to Oregon Revised Statute (ORS) 192.660(2); all discussions are confidential; news media representatives may attend but may not disclose any information discussed. Final decisions and actions may not be taken in executive sessions.



COUNCIL REGULAR SESSION

City Hall Council Chambers, 10501 SE Main Street
& Zoom Video Conference (www.milwaukieoregon.gov)

2426th Meeting

MINUTES

MAY 20, 2025

Council Present: Councilors Adam Khosroabadi, Robert Massey, Rebecca Stavenjord, and Council President Will Anderson, and Mayor Lisa Batey

Staff Present: Joseph Briglio, Assistant City Manager
Mandy Bryd, Development Project Manager
Justin Gericke, City Attorney
Brett Kelter, Senior Planner
Nicole Madigan, Deputy City Recorder

Michael Osborne, Finance Director
Peter Passarelli, Public Works Director
Emma Sagor, City Manager
Laura Weigel, Planning Manager

Mayor Batey called the meeting to order at 6:39 p.m.

1. CALL TO ORDER

A. Pledge of Allegiance.

B. Native Lands Acknowledgment.

2. ANNOUNCEMENTS

Mayor Batey announced upcoming activities, including a city manager open door session, a marimba band concert, the June First Friday event, the Linwood Neighborhood yard sale, the annual Bulky Waste pick-up days, and a Juneteenth celebration.

Mayor Batey read a Haiku poem about no borders.

3. PROCLAMATIONS AND AWARDS

A. Outstanding Milwaukie High School (MHS) Student – Awards

Kim Kellogg, MHS Principal, introduced Hana Trotter-Viterbo and Millie Gardner and Council congratulated them on their academic and extracurricular achievements.

B. Dogwood Day – Proclamation

Madigan, Steve Bennett with the Milwaukie Historical Society, and **Nancy McCrary** with the Susannah Lee Barlow Chapter of the Daughters of the American Revolution (DAR), commented on celebrating Milwaukie's civic birthday the Pacific Dogwood tree. **Mayor Batey** proclaimed May 21 to be Dogwood Day!

C. Historic Preservation Month – Proclamation

Mayor Batey and **Bennett** remarked on preserving historic structures and completing a new historic homes inventory. **Batey** proclaimed May to be Historic Preservation Month.

D. Memorial Day – Proclamation

Councilors Khosroabadi and **Massey** commented on the sacrifices made by those who served in the armed services. **Mayor Batey** proclaimed May 26 to be Memorial Day.

E. Public Works Week – Proclamation

Passarelli introduced the proclamation and commented on the important work done by public works staff. **Mayor Batey** proclaimed May 18 to 24 to be Public Works Week.

F. Asian American Pacific Islander (AAPI) Heritage Month – Proclamation

Councilor Khosroabadi and artist **Emily Lau** remarked on the contributions of AAPI community members. **Mayor Batey** proclaimed May to be AAPI Heritage Month.

4. SPECIAL REPORTS

A. None Scheduled.

5. COMMUNITY COMMENTS

Mayor Batey reviewed the comment procedures. **Sagor** provided updates on comments made at the May 6 meeting, reporting on work related to the middle housing development on Harrison Street and Linwood neighborhood resident concerns about a proposal to build a picnic shelter at Furnberg Park. **Sagor** noted that a Council meeting in July would focus on middle housing projects.

Sarah Soderberg, Don Wiley, Steve Tallman, and Linda Loken, Milwaukie residents, expressed concern about the proposed picnic shelter at Furnberg Park, encouraged the city to improve existing park infrastructure instead, and asked Council to withdraw its support for the picnic shelter proposal.

Heather Buchanan, Milwaukie resident, thanked city staff for working with the neighbors around the middle housing development on Harrison Street, and reviewed concerns about how the development project had proceeded.

Martha Germany, Milwaukie resident, remarked on the wetlands located in Furnberg Park and encouraged the city to upgrade the existing infrastructure instead of building a picnic shelter. **Mayor Batey** noted that the Milwaukie Parks Foundation was working to raise money to replace playground equipment in the city's parks.

6. CONSENT AGENDA

It was moved by **Councilor Massey** and seconded by **Council President Anderson** to approve the Consent Agenda as presented.

A. City Council Meeting Minutes:

1. April 1, 2025, work session,
2. April 1, 2025, regular session, and
3. April 8, 2025, study session.

B. Resolution 24-2025: A resolution of the City Council of the City of Milwaukie, Oregon, acting as the Local Contract Review Board, approving the award of a contract for construction for the 2025 Slurry Seal project to VSS International.

C. An Oregon Liquor and Cannabis Commission (OLCC) Application for Giving Café & Bistro, 2037 SE Jefferson Street – Change of Ownership.

Motion passed with the following vote: **Councilors Anderson, Khosroabadi, Massey, and Stavenjord** and **Mayor Batey** voting “aye.” [5:0]

7. BUSINESS ITEMS

A. Harrison & Main Lot and Metro – Discussion

Briglio provided an overview of previous attempts to develop the parking lot at the intersection of Harrison and Main. **Mayor Batey** observed that the staff report did not include the 2007 effort to develop the site. **Briglio** reviewed Council discussions about the city's goals for the site, including desired amenities and structures, and constraints.

Erin Kehe, Metro Urban Policy and Development Manager, discussed Metro's Transit Oriented Development (TOD) program goals and success in creating housing and

commercial spaces, and Metro's interest for the Harrison and Main Lot. **Briglio** asked for Council feedback on the site development goals as presented.

Councilor Massey suggested it would be hard to achieve all the goals and not lose event and parking space and encouraged Metro to consider building a land bridge over McLoughlin Boulevard to Milwaukie Bay Park from the lot.

Councilor Stavenjord and **Kehe** remarked on the financial resources, primarily the real market value of the property, availability to develop the site and how the site could be used to support new businesses while not losing the community gathering space.

Mayor Batey and **Kehe** commented on whether the site could use current or future Metro supportive housing services (SHS) bond funding. **Batey** expressed support for developing the city's Sparrow Site before the Harrison and Main Lot. **Briglio** and **Kehe** noted that developing the site was years away from happening.

Councilor Khosroabadi asked if Metro had developed other TOD sites with similar use as a community space. **Kehe** cited similar projects in East Portland and Beaverton and both supported including housing while preserving space for community space.

Mayor Batey noted Council would take public comment on the issue.

Council President Anderson, **Kehe**, and Metro Principal Development Project Manager **Patrick McLaughlin** noted Metro projects that included "tuck-under" or stacked podium parking and funding opportunities to support developing the lot. They remarked on what level of area median income (AMI) housing might be built on the Harrison and Main Lot.

Council President Anderson, **Briglio**, and **Kehe** commented on the likely development timeline for the site, suggesting it could be two-to-three years.

Councilor Stavenjord and **Kehe** remarked on how development construction could impact downtown Milwaukie.

Briglio, **Sagor**, and **Kehe** thanked Council for the feedback and noted staff would be back for future discussions about the project.

David Aschenbrenner, Celebrate Milwaukie, Inc. (CMI) Board Member, asked about the size of Metro's TOD projects in East Portland and Beaverton and hoped there would be a lot of community engagement about the project, noting community concerns and the Farmer Market's desire to remain at the Harrison and Main site. **Mayor Batey** believed the Beaverton site was several blocks in size.

Estelle Morely, Milwaukie First Friday Event organizer, noted other business development opportunity sites in downtown Milwaukie and remarked on the importance of community gathering space and providing parking and charging for vehicles and other forms of transportation.

Mayor Batey and **Sagor** reviewed the proposed next steps, noting staff would likely bring the project back to Council toward the end of the calendar year. **Council President Anderson** asked that the city focus on developing a land banking strategy.

Mayor Batey recessed the meeting at 9:02 p.m. and reconvened at 9:10 p.m.

8. PUBLIC HEARING

A. Natural Resource Code Update – Ordinance

Call to Order: **Mayor Batey** called the public hearing on the proposed natural resource code adoption, to order at 9:10 p.m.

Purpose: **Mayor Batey** announced that the purpose of the hearing was to receive a staff update and deliberate on the proposed code amendments.

Conflict of Interest: No Council member declared a conflict of interest.

Staff Presentation: **Kelver** provided an overview of the intent of the natural resource code's water quality resource (WQR) and habitat conservation area (HCA) statewide regulations. **Mayor Batey** and **Kelver** remarked on whether human created waterways would fall under the natural resource code protections.

Kelver discussed the goals of the natural resource code, including integration of the natural resource and tree codes, state law updates, and amending various resource maps. **Kelver** reviewed the proposed changes, including streamlined WQR standards. **Mayor Batey** and **Kelver** remarked on how much WQR land in Milwaukie was considered Class A, or "good", and therefore not developable.

Kelver continued to review proposed code changes, including residential cluster exemptions and impervious disturbances, verifications of HCA boundaries, and updating natural resource zoning maps. The approval criteria and decision-making options for Council to consider were reviewed.

Correspondence Received: Staff noted correspondence submitted during the Planning Commission's review of the proposed code changes, as well as responses to public notices received by staff.

Audience Testimony: No audience member wished to speak to Council.

Questions from Council to Staff: **Mayor Batey** and **Kelver** commented on why the footprint for impervious disturbances near waterways had been reduced to three feet due to the size of concrete pads for park benches. They also discussed the need for the code to better address public property. **Weigel** suggested bringing additional code changes to address public property to Council later.

Councilor Massey, Weigel, and Mayor Batey remarked on whether three feet was enough space for four-legged park benches. **Kelver** and **Weigel** noted staff could look at whether a larger space would be needed for benches. The group discussed continuing the hearing to a future meeting.

Close Public Comment: **It was moved by Councilor Massey and seconded by Council President Anderson to close the public comment part of the natural resource code update hearing. Motion passed with the following vote: Councilors Anderson, Khosroabadi, Massey, and Stavenjord and Mayor Batey voting "aye." [5:0]**

Mayor Batey closed the public comment part of the hearing at 9:42 p.m.

Council Decision: **It was moved by Councilor Massey and seconded by Council President Anderson to continue the hearing to a future date to be determined. Motion passed with the following vote: Councilors Anderson, Khosroabadi, Massey, and Stavenjord and Mayor Batey voting "aye." [5:0]**

9. COUNCIL REPORTS

A. Semi-Annual Council Budget Review and Food Purchasing Policy – Discussion

Sagor and **Osborne** discussed the current balances of Council's budget line items and provided general guidelines on spending public funds. The group discussed whether Council education and training funds could be use for non-Council members to attend trainings or for sending informational mailers. They noted differences between political mailers and informational flyers, as well as between non-city sponsored events and

official city events. **Sagor** summarized that city funds could not be spent on political activities and should focus on education.

Sagor asked for feedback on whether to continue ordering a monthly Council meal and **Council President Anderson** introduced a proposal to draft a food purchasing policy that would not allow the purchase of meat with city funds.

The group discussed the proposal to adopt a no meat food purchasing policy to support the city's climate action goals. **Osborne** and **Sagor** remarked on the administrative challenges of enforcing a no meat policy. **Mayor Batey** and **Council President Anderson** supported the policy, **Councilors Massey, Khosroabadi, and Stavenjord** had concerns with adopting a no meat purchasing policy. **Mayor Batey** summarized that Council did not support a no meat purchasing policy.

The group discussed whether to continue holding a monthly Council meal with city-purchased food and it was Council consensus to no longer purchase food, but Council would continue to meet for a monthly meal.

B. Legislative and Regional Issues – Discussion

The group reviewed Council legislative letters sent recently and discussed the status of bills in the state legislature that the city had been tracking.

Council Reports

Mayor Batey reported sending a letter to the Clackamas Board of County Commissioners (BCC) regarding the possible purchase of the former Bob's Red Mill store site, announced the opening of a new art gallery on Main Street, thanked Council for their participation in the annual board and committee (BC) interview process, and noted that the League of Oregon Cities (LOC) conference would be held in Portland this year.

Councilor Massey introduced a proposed Council letter to the BCC, which serves as the North Clackamas Parks and Recreation District (NCPRD) Board, regarding proposed staff cuts at the Milwaukie Community Center. The group discussed the letter and there was Council consensus to send the letter to the BCC.

Council President Anderson reported that a Clackamas County Coordinating Committee (C4) letter would list the city's railroad project as the second prioritized project.

10. ADJOURNMENT

It was moved by **Councilor Massey** and seconded by **Council President Anderson** to adjourn the Regular Session. Motion passed with the following vote: **Councilors Anderson, Khosroabadi, Massey, and Stavenjord** and **Mayor Batey** voting "aye." [5:0]

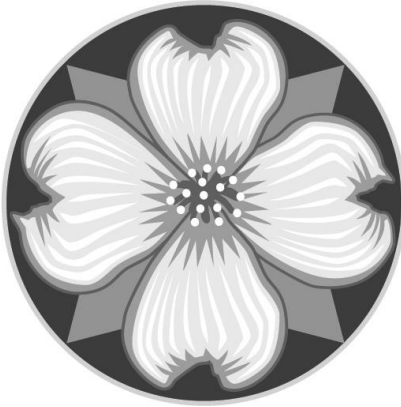
Mayor Batey adjourned the meeting at 10:42 p.m.

Respectfully submitted,



Scott Stauffer, City Recorder

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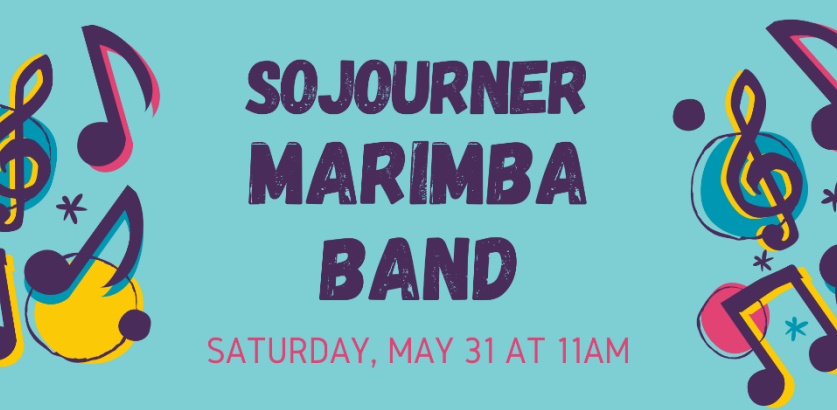
RS Agenda Item

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Announcements

Native Lands Acknowledgment

The City of Milwaukie respectfully acknowledges that our community is located on the ancestral homeland of the Clackamas people. In 1855, the surviving members of the Clackamas signed the Willamette Valley Treaty also known as the Kalapuya etc. Treaty with the federal government in good faith. We offer our respect and gratitude to the indigenous people of this land.



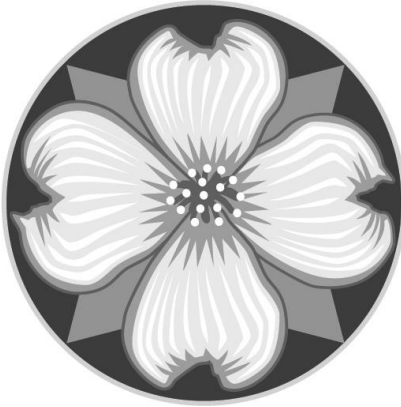
Mayor's Announcements – May 20, 2025

- **City Manager Open Door Session – Fri., May 23 (9 AM – 10 AM)**
 - Ask questions, raise concerns, or just find out what the city is up to.
 - No sign-up needed. First come, first served.
 - City Hall (3rd Floor Bing Cherry Conference Room), 10501 SE Main St.
- **Sojourner Elementary Marimba Band – Sat., May 31 (11 AM)**
 - High-energy music originating from Zimbabwe.
 - Patio outside of Ledding Library, 10660 SE 21st Ave.
 - Weather permitting. Bring a blanket or lawn chair for seating.
- **First Friday – Jun. 6 (5 – 8 PM)**
 - Come downtown for the city's largest block party.
 - Learn more at firstfridaymilwaukie.com.
- **Linwood Neighborhood Yard Sale – Sat., Jun. 7 (9 AM – 1 PM)**
 - Live in Linwood and want to host your own yard sale? Fill out an online form to join or email LinwoodNDA@gmail.com. Deadline is May 31.
 - Day of stop by St. Paul's United Methodist Church (11631 SE Linwood Ave.) to pick up a map to see who is participating.
- **Bulky Waste Day – Jun. 14 or 21 Depending Upon Where You Live in the City**
 - Annual curbside pickup for large items that don't fit into weekly containers.
 - Check website to find out which day your home address is serviced.
 - More information at www.milwaukieoregon.gov/bulkywaste
- **Juneteenth Celebration – Sat., Jun. 14 (11 AM – 3 PM)**
 - Community led gathering to celebrate, reflect, and amplify Black voices.
 - Event includes music, vendors, food, face painting, kids' games, and more!
 - Ball-Michel Park, 9781 SE Stanley Ave.
- **LEARN MORE AT MILWAUKIEOREGON.GOV OR CALL 503-786-7555**

no names no borders
just stems bending with the weight
of unexpected grace

-Emily Lau-

Share your Milwaukie Haiku!
Email yours to bateyl@milwaukieoregon.gov



RS Agenda Item

3

Proclamations & Awards



MAA

Outstanding Student

Milwaukie – City Council



May 20, 2025

Hana Trotter-Viterbo



Milwaukie Academy of the Arts Student
Hana has a 3.75 GPA

AP Classes

- AP World History
- AP Government
- Pre-Calculus
- Japanese 1 & 2
- Architecture & Design 1 - 3
- AP US History
- AP Lang & Comp
- Chemistry 2
- Yearbook - Layout Editor
- Digital Photo


Extracurricular & Work

- ACE Mentorship Program After-School Program
- MHS/MAA AAPI club here for 3 years
- ECMC scholarship recipient

Future Plans

Attend University of Oregon


- Major - Architectural Design



I found Hana to be one of the most deeply intellectual, and hard-working students I have known in some time. She is curious, a lifelong learner, open minded, and she always challenges herself. I am proud of Hana and all that she has accomplished and know that good things are in her future.

—Melissa Murschall





Hana is kind, and finds ways to make learning a fun and collaborative experience. Hana is willing to engage with challenging academic work, and understands that the process is more valuable than the product. She's been a great addition to my AP Gov. class this school year.

-Richard Alves



Millie Gardner



Millie has a 4.0

- Working toward an Honors Diploma
- National Honor Society
- President's Scholar List Thespian & Honor Thespian
- Choir Council
- Band Council (Vice President)

AP Classes

- | | |
|----------------------|----------------|
| • AP World History | AP US History |
| • AP Lit & Comp | AP Lang & Comp |
| • AP Human Geography | Pre-Calculus |

Extracurricular & Work

- | | |
|--|-------------------|
| • Pony Pipers (3) | A Choir (3) |
| • Wind Ensemble (4) | Jazz Ensemble (4) |
| • Advanced Drama | Theater (4) |
| • 4 years of XC (varsity captain) | |
| • Currently performing in the play, "The Prom" | |


Future Goals

Millie is very involved in music and produces music on her own time, and she is involved in a band.

Millie Plans to attend Drexel University in the fall.


- Her major will be Music Industry
 - With a concentration in Recording Arts and Music Production.


She plans to work in studios and is excited to get work experience with Drexel's renowned co-op program.

A decorative border at the top of the page featuring various colorful abstract shapes: a pink circle, a light blue circle with a diagonal line and dots, a blue circle, a pink circle with white dots, an orange circle, a purple shape with a white flower-like pattern, and a purple shape with a white swirl.

Millie has been a dedicated member of both band and Jazz band at Milwaukie all four years of high school, consistently enriching our musical community. As vice president of the instrumental music council, she helps organize fundraiser, events, and activities that support our program.

—Stephen Grindel

A decorative border at the bottom of the page featuring various colorful abstract shapes: a purple circle, a dark blue shape with red dots, a purple swirl, a blue circle with a white swirl, a pink circle, a red circle, and a light blue circle with many small blue circles inside.



Millie is a kind, compassionate student. She is responsible and happy to help however she can. She is involved in 3 performing arts programs and does a great job managing her time. As a performer, we know she is consistent and someone who always works heart to prepare and give the best performance she can.

—Laura Steensen



PROCLAMATION

WHEREAS the Pacific Dogwood (*cornus nuttallii*) was nurtured and cultivated by the earliest settlers of the Milwaukie area, including the Clackamas people who used the Dogwood to weave baskets and make other utensils, and

WHEREAS the Oregon State Legislature incorporated the Town of Milwaukie on May 21, 1903, after years of organized community action that sought to seek local control of the area's infrastructure and shared spaces, and

WHEREAS on April 27, 1952, a plaque was placed by the Susannah Lee Barlow Chapter of the Daughters of the American Revolution at the home of Milwaukie's first mayor, William Shindler, to mark the location of the then-largest native Pacific Dogwood in the United States, which stood at 65-feet in height and 7-feet in circumference, and

WHEREAS on July 9, 1962, the City Council designated the Pacific Dogwood as the city's official flower and "The Dogwood City of the West" as the city's nickname, and

WHEREAS the people of Milwaukie continue to appreciate the Pacific Dogwood and other Dogwood species by planting them in yards, parks, and shared spaces, and

WHEREAS, by designating May 21st as Dogwood Day, Milwaukie continues to recognize the beauty of the Dogwood blossom as an emblem of our shared commitment to the earth and to each other.

NOW, THEREFORE, I, Lisa Batey, Mayor of the City of Milwaukie, a municipal corporation in the County of Clackamas, in the State of Oregon, do hereby proclaim **MAY 21, 2025**, to be **DOGWOOD DAY** in Milwaukie, *The Dogwood City of the West*.

IN WITNESS, WHEREOF, and with the consent of the City Council of the City of Milwaukie, I have hereunto set my hand on this 20th day of May 2025.

Lisa M. Batey, Mayor

ATTEST:

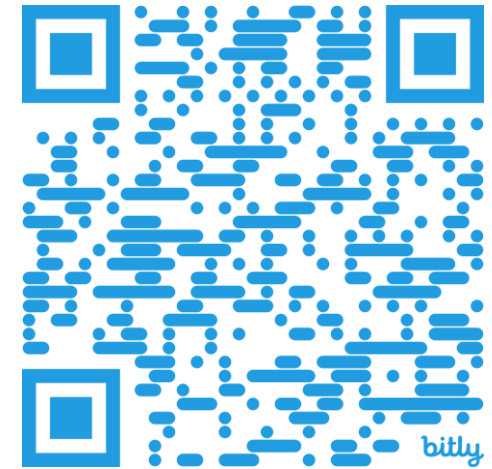
Nicole M. Madigan, Deputy City Recorder



CITY OF MILWAUKIE ARCHITECTURAL HERITAGE WALKING TOUR SATURDAY, MAY 24, 10AM TO NOON



Tickets and further information
here: <https://bit.ly/43E6TOv>



PROCLAMATION

WHEREAS the preservation of historic places is an effective tool for revitalizing neighborhoods, fostering local pride, and maintaining community character and the preservation and reuse of historic buildings is inherently sustainable and environmentally sound; and

WHEREAS, since 1973, the National Trust for Historic Preservation and countless communities across the United States have marked May as an annual time to recognize the importance of preserving places that reflect America's history; and

WHEREAS modern-day Milwaukie, first settled in 1847 on the historic homeland of the Clackamas people, encompasses a range of potentially historic buildings, from late pioneer-era structures, through Victorian, Craftsman and other historic eras and styles, to exceptional mid-century architecture; and

WHEREAS in April of this year, Milwaukie's 1938 Historic City Hall, a federal Public Works Administration project, reopened after extensive restoration by Henry Point Development, providing our community with an outstanding example of how historic buildings can be repurposed to provide a beautiful home for restaurants and other purposes, and how such projects serve to revitalize business districts and strengthen communities while providing a physical link to the past; and

WHEREAS Milwaukie has many other structures that could benefit the community economically and sustainably, many of which require documentation to foster and support such reuse, which will be enabled when the city updates its nearly 40-year-old historic inventory.

NOW, THEREFORE, I, Lisa Batey, Mayor of the City of Milwaukie, a municipal corporation in the County of Clackamas, in the State of Oregon, do hereby proclaim **MAY 2025** as **HISTORIC PRESERVATION MONTH** in Milwaukie to increase public understanding of the importance of preserving our history for future generations.

IN WITNESS, WHEREOF, and with the consent of the City Council of the City of Milwaukie, I have hereunto set my hand on this 20th day of **May 2025**.

Lisa M. Batey, Mayor

ATTEST:

Nicole M. Madigan, Deputy City Recorder

PROCLAMATION

WHEREAS the United States of America is an enduring symbol of freedom, protected willingly by citizen soldiers who have answered the call to serve, and we must never forget the sacrifices of war and the debt owed to those who defended our right to life, liberty, and the pursuit of happiness; and

WHEREAS, Memorial Day, originally known as Decoration Day, originated following the American Civil War, which claimed more lives than any prior conflict and required the establishment of the country's first national cemeteries, and Memorial Day was established as a national holiday in 1971; and

WHEREAS Memorial Day provides an opportunity to reflect on and honor the past, renew, and pass on our patriotism, pay tribute to the sacrifices that allow us to continue to live in freedom, and seek peace so that our veterans will not have died in vain; and

WHEREAS in 2019 the Milwaukie Police Department and American Legion Post 180 established the Corporal Diffie Veterans Fund to address financial support gaps experienced by veterans and their families in need of emergency assistance, a fund which has grown with the support of other communities in the metro area; and

WHEREAS the Milwaukie community recognizes Memorial Day through various activities including a pancake breakfast fundraiser for the Corporal Diffie Veterans Fund.

NOW, THEREFORE, I, Lisa Batey, Mayor of the City of Milwaukie, a municipal corporation in the County of Clackamas, in the State of Oregon, do hereby proclaim **MAY 26th to be MEMORIAL DAY** in the City of Milwaukie.

IN WITNESS, WHEREOF, and with the consent of the City Council of the City of Milwaukie, I have hereunto set my hand on this 20th day of May 2025.

Lisa M. Batey, Mayor

ATTEST:

Nicole M. Madigan, Deputy City Recorder

PROCLAMATION

WHEREAS public works services are important to the health, safety, and well-being of Milwaukie's residents; and

WHEREAS these services are provided through dedicated public works professionals who oversee water distribution, water treatment, wastewater treatment, sewer systems, urban forests, equipment services, public properties, solid waste systems, city streets, and water utilities; and

WHEREAS this year marks the 65th annual National Public Works Week, and this year's theme is "People. Purpose. Presence."

NOW, THEREFORE, I, Lisa Batey, Mayor of the City of Milwaukie, a municipal corporation in the County of Clackamas, in the State of Oregon, do hereby proclaim **MAY 18-24, 2025**, as **PUBLIC WORKS WEEK** in Milwaukie.

IN WITNESS, WHEREOF, and with the consent of the City Council of the City of Milwaukie, I have hereunto set my hand on this **20th** day of **May 2025**.

Lisa M. Batey, Mayor

ATTEST:

Nicole M. Madigan, Deputy City Recorder



PROCLAMATION

WHEREAS Asian American Pacific Islander Heritage Month was first observed by the United States Congress in 1977 and has been observed annually since then; and

WHEREAS the City of Milwaukie wishes to pay tribute to the generations of Asian Americans, Native Hawaiians, and Pacific Islanders in our community, and we must acknowledge the history of mistreatment of Milwaukie's Japanese-American community during World War II while also celebrating the myriad contributions of AAPI residents over the decades;

WHEREAS the national theme for AAPI Heritage Month 2025 is "A Legacy of Leadership and Resilience," Milwaukie acknowledges the that our AAPI community has been and will continue to be instrumental to the success and to the cultural vitality of our city; and

WHEREAS the history of Asian Americans and Pacific Islanders is filled with stories of resilience and determination, and this month provides us an opportunity to reflect on and celebrate the ways AAPI residents help build our community every day, as business owners, teachers, medical professionals, artists and in countless other ways; and

WHEREAS as we celebrate AAPI Heritage Month in the midst of turmoil in immigrant communities, we reiterate Council's statement from earlier this year that we will not allow divisive federal policies to erode the strength of our community and that we are committed to Milwaukie remaining a welcoming and safe city for all.

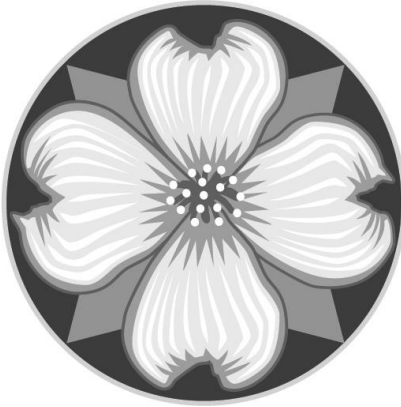
NOW, THEREFORE, I, Lisa Batey, Mayor of the City of Milwaukie, a municipal corporation in the County of Clackamas, in the State of Oregon, do hereby proclaim **MAY 2025** to be **ASIAN AMERICAN PACIFIC ISLANDER HERITAGE MONTH** in Milwaukie and do hereby encourage our community to explore AAPI history, culture, and accomplishments and to support local events commemorating this rich heritage.

IN WITNESS, WHEREOF, and with the consent of the City Council of the City of Milwaukie, I have hereunto set my hand on this 20th day of May 2025.

Lisa M. Batey, Mayor

ATTEST:

Nicole M. Madigan, Deputy City Recorder



RS Agenda Item

5

Community Comments

From: [Jim Moreland](#)
To: [OCR](#)
Subject: Tree overhead clearance code
Date: Monday, May 19, 2025 4:10:37 PM

This Message originated outside your organization.

I have lived in oak grove for over 20 years, periodically I have requested clackamas county to create better clearance in my neighborhood and surrounding area. I was under the impression they took care of river rd to 99E and 99E up 22nd back to River rd. I just learned for some reason milwaukie doesn't have a code for proper clearance on main arterials like clackamas county and the city of Portland have requiring 14' overhead clearance on main roads. This recently became an issue since I hit trees coming down river rd to 99e from sparrow where my custom built trailers roof was damaged because of this rule also a issue for me passing through milwaukie on 99e in front of the park/boat ramp. This makes no sense since trucks, buses and emergency vehicles are often taller than 12' usually 13.5' tall

Sent from my iPhone

From: [Jay Panagos](#)
To: [OCR](#)
Subject: N Ardenwald
Date: Tuesday, May 20, 2025 4:26:50 PM

This Message originated outside your organization.

Hello Council & Jen Garbely,
Will stop or yield signage be installed at streets that cross 29th as part of the N Ardenwald improvements? If not, why?

Thanks,
Jay Panagos
Bike Milwaukie
Sent from my iPhone

From: [Jay Panagos](#)
To: [OCR](#)
Subject: Waste
Date: Tuesday, May 20, 2025 5:55:23 PM

This Message originated outside your organization.

Hello City Council,

On the topic of waste removal. Will mixing yard debris with food waste result in unwanted pests, odor, and potentially harmful bacteria?

If that was the case, are health risks not as important as saving money by combining waste materials? Please correct me if I'm not understanding the issue of garbage removal costs!

Thanks,

Jay

Sent from my iPhone



**CITY OF MILWAUKIE
CITY COUNCIL**

10722 SE Main Street
P) 503-786-7502
F) 503-653-2444
ocr@milwaukieoregon.gov

Speaker Card

The City of Milwaukie encourages all residents to express their views to their city leaders in a **respectful** and **appropriate** manner. If you wish to speak before the City Council, fill out this card and hand it to the City Recorder. Note that this Speaker Card, once submitted to the City Recorder, becomes part of the public record.

Name: Martha German

Organization:

Address: 41830 SE 67th

Phone: 971 3224352

Email: msghenry@usw-co

Meeting Date: 5/20/25 **Topic:** Farabee Park

Agenda Item You Wish to Speak to:

☒ **#5 Community Comments**

Note: Council generally does not respond to comments during this meeting. The city manager will respond to comments at the next regular session.

☐ **#7 Other Business, Topic:** _____

☐ **#8 Public Hearing, Topic:** _____

Comments:

You are Speaking...

☐ **in Support**

☒ **in Opposition**

☐ **from a Neutral Position**

☐ **to ask a Question**



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Name: Linda Loken **Address:** 6835 SE Plum Dr.
Organization: Home owner **Phone:** 503-964-7604
Meeting Date: 5/20/25 **Email:** linda.lou.loken@gmail.com
Topic: Farnberg Park - Structure

Agenda Item You Wish to Speak to:

☒ **#5 Community Comments**

Note: Council generally does not respond to comments during this meeting. The city manager will respond to comments at the next regular session.

☐ **#7 Other Business, Topic:** _____

☐ **#8 Public Hearing, Topic:** _____

You are Speaking...

☐ in Support

☒ in Opposition

☐ from a Neutral Position

☐ to ask a Question

Comments:



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Name: Sarah Soderberg

Organization:

Address: 6737 SE Plum Dr
Phone: 971-235-8899
Email: faithview@icloud.com

Meeting Date: 5/20/25 **Topic:** Furnberg Park Picnic Shelter

Agenda Item You Wish to Speak to:

☒ **#5 Community Comments**

Note: Council generally does not respond to comments during this meeting. The city manager will respond to comments at the next regular session.

☐ **#7 Other Business, Topic:** _____

☐ **#8 Public Hearing, Topic:** _____

Comments:

You are Speaking...

☐ in Support

☒ in Opposition

☐ from a Neutral Position

☐ to ask a Question



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Name: DON WILEY

Organization:

Address: 6930 SE FURNBERG ST.

Phone: 503-659-6402

Email: DWILEY@EFFELTNET.COM

Meeting Date: 5/20/2025

Topic: FURNBERG PARK STRUCTURE

Agenda Item You Wish to Speak to:

☒ **#5 Community Comments**

Note: Council generally does not respond to comments during this meeting. The city manager will respond to comments at the next regular session.

☐ **#7 Other Business, Topic:** FURNBERG PARK STRUCTURE

☐ **#8 Public Hearing, Topic:** _____

Comments:

You are Speaking...

☐ in Support

☒ in Opposition

☐ from a Neutral Position

☐ to ask a Question



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Name: STEVE TALLMAN

Organization: _____

Address: 6825 SE Plum DR
Phone: 503-654-8428
Email: S.T.TALLMAN@ATT.NET

Meeting Date: 5/20/25 **Topic:** FURNBERG PARK PROJECT

Agenda Item You Wish to Speak to:

☒ **#5 Community Comments**

Note: Council generally does not respond to comments during this meeting. The city manager will respond to comments at the next regular session.

☐ **#7 Other Business, Topic:** _____

☐ **#8 Public Hearing, Topic:** _____

Comments: _____

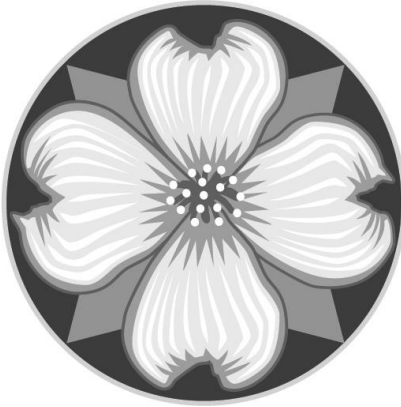
You are Speaking...

☐ **in Support**

☒ **in Opposition**

☐ **from a Neutral Position**

☐ **to ask a Question**



RS Agenda Item

6

Consent Agenda

COUNCIL WORK SESSION

City Hall Council Chambers, 10501 SE Main Street
& Zoom Video Conference (www.milwaukieoregon.gov)

MINUTES

APRIL 1, 2025

Council Present: Councilors Adam Khosroabadi, Robert Massey, Rebecca Stavenjord, and Council President Will Anderson, and Mayor Lisa Batey

Staff Present: Joseph Briglio, Assistant City Manager	Peter Passarelli, Public Works Director
Justin Gericke, City Attorney	Emma Sagor, City Manager
Brent Husher, Library Director	Scott Stauffer, City Recorder
Patrick McLeod, Building Official	Ciara Williams, Economic Development Coordinator

Mayor Batey called the meeting to order at 4:09 p.m.

1. Council Goal Update: Economic Development – Report

Mayor Batey noted that the meeting would take a recess early in the meeting.

Sagor explained that one work session a month would dedicate 90 minutes to Council goal progress, acknowledged the thoughtful discussions from the retreat that shaped the goals and noted that Briglio would introduce the draft action plan template. **Sagor** emphasized that the goal update process was meant to enhance transparency and accountability.

Briglio introduced the city's new Economic Development Coordinator, Ciara Williams, and explained the purpose of the draft action plan for Council's 2025–2027 goal on economic development.

Councilor Stavenjord emphasized that economic development should be understood holistically, extending beyond business development to encompass equity, livability, and shared responsibility across all city goals. **Mayor Batey** added that the goal also extended to projects like Milwaukie Bay Park (MBP). **Briglio** reviewed the "why" behind the goal as presented in the Economic Development Draft Plan.

Mayor Batey recessed the meeting at 4:16 p.m. and reconvened at 4:29 p.m.

Briglio reviewed key outcomes identified at the Council retreat that were included in the draft plan, such as revitalizing Main Street, investing in industrial areas, enhancing neighborhood hubs, and improving business partnerships. Council agreed to add language about the completion of MBP to the "What do we want to accomplish by 2027" points.

Briglio reviewed the performance metrics to track success, and the group discussed changes and additions around business meetings attended or convened, commercial vacancy rates, separating business types when reporting on business registrations, and commercial square footage and price per square foot.

Councilor Stavenjord added that available equity demographics should be integrated into the metrics, and the group discussed foot traffic access to commercial areas within a quarter mile, how tracking occurs, and the potential of utilizing the Pokémon Go phone gaming application (app) to enhance foot traffic tourism.

Briglio had Council review the implementation partners as presented on the draft plan. The North Clackamas School District's (NCSD's) Sabin-Schellenberg Center and the Milwaukie Redevelopment Commission Community Advisory Committee (MRCCAC) were added to the list. The group discussed the frequency of engaging with partners.

Briglio and Sagor presented the action roadmap through 2027. The group discussed the importance of launching business engagement tables, aligning engagement efforts with business license code, and updates in coordination with the urban renewal area (URA) five-year action plan. The importance of closing the feedback loop with businesses by demonstrating how tax revenue supports them was emphasized. Council acknowledged that the business license program is currently revenue-focused but supported the goal of evolving the program to include meaningful business support.

Council also expressed interest in tracking committee assignments and Council partnerships as part of quarterly updates and affirmed shared ownership of the goal, regardless of who is listed as lead. The quarterly structure was praised for creating clarity and accountability for both Council's role and public understanding.

Sagor explained that the plan was intended to be a living document with quarterly updates published on the city website following each quarterly meeting with Council.

Mayor Batey shared that transit access to International Way is being explored with TriMet and several employers in the area. Council supported continuing this outreach.

Williams provided a personal introduction, sharing background and early reflections on the city's role in economic development.

2. Building Department Update – Report

Briglio introduced the topic and McLeod. **McLeod** reviewed the building department structure, and presented the team's workload, and evolution over the past decade. **McLeod** highlighted staffing changes, increased reliance on third-party inspection services, and the shift from small residential projects to larger commercial and multifamily developments.

McLeod reviewed the financial and operational strain of processing middle housing projects, especially cottage clusters, which require significant staff time but generate a loss of revenue compared to townhomes and commercial projects, which are more financially sustainable. The group discussed the challenges and potential legislative fixes to better support local jurisdictions with middle housing strains.

The group discussed the benefits of townhomes versus cottage clusters and where staff see cottage clusters as not a maintainable build model for developers.

McLeod also discussed inspection requirements, limited time turn around mandates for reviews, and staffing shortages, noting the difficulty of hiring certified inspectors. **Briglio** and **Sagor** commented on the building teams workload efficiency. **McLeod** reviewed the number of permits and inspections since 2017 and outlined recent improvements, including internal process changes to reduce redundant inspections and ease administrative burden.

The group discussed the number of inspections and permits conducted by city staff and who conducts the inspections.

McLeod reviewed the building department's financials, showing a strong surplus which was may need to be justified during the state's upcoming program reauthorization process. The group discussed ongoing recruitment challenges.

3. Adjourn

Mayor Batey adjourned the meeting at 6:10 p.m.

Respectfully submitted,

Nicole Madigan, Deputy City Recorder

COUNCIL REGULAR SESSION

City Hall Council Chambers, 10501 SE Main Street
& Zoom Video Conference (www.milwaukieoregon.gov)

MINUTES**APRIL 1, 2025**

Council Present: Councilors Adam Khosroabadi, Robert Massey, Rebecca Stavenjord, and
Council President Will Anderson, and Mayor Lisa Batey

Staff Present: Joseph Briglio, Assistant City Manager
Tony Cereghino, Police Captain
Justin Gericke, City Attorney
Brent Husher, Library Director
Kelly Lamm, Library Circulation Manager

Korin Liebl, Administrative Specialist II
Nicole Madigan, Deputy City Recorder
Emma Sagor, City Manager
Scott Stauffer, City Recorder

Mayor Batey called the meeting to order at 6:33 p.m.

1. CALL TO ORDER

A. Pledge of Allegiance.

B. Native Lands Acknowledgment.

2. ANNOUNCEMENTS

Mayor Batey announced upcoming activities, including a Vietnam War Remembrance event, Purple Up Day to acknowledge military kids, events at the Ledding Library, Earth Day activities, an invasive species removal event at Minthorn Springs Natural Area, and the opening of a pFriem Brewing Taphouse at Historic City Hall.

Mayor Batey read two Haiku poems about April Fool's Day and spring flowers.

3. PROCLAMATIONS AND AWARDS**A. Child Abuse Prevention Month – Proclamation**

Cereghino and **Laura Sisulak**, with the Clackamas Children's Center, reported on the Center's work and the importance of protecting children. The group noted the role of mandatory reporters. **Mayor Batey** proclaimed April to be Child Abuse Prevention Month.

B. National Poetry Month – Proclamation

Husher and **Tom Hogan**, Milwaukie Poetry Series, remarked on the importance of poetry and read a poem. **Mayor Batey** proclaimed April to be National Poetry Month.

C. National Library Week – Proclamation

Husher remarked on the importance of libraries and **Mayor Batey** proclaimed April 6-12, 2025, to be National Library Week.

D. Vietnam War Remembrance Day – Proclamation

Stauffer, **Phyllis Hines** with the Susannah Lee Barlow Chapter of the Daughters of the American Revolution (DAR), and **Chad Derrington** with American Legion Post 180, discussed the community's work to recognize local Vietnam War veterans and noted the upcoming Vietnam War Remembrance event on April 5. **Mayor Batey** proclaimed March 29, 2025, to be Vietnam War Remembrance Day.

4. SPECIAL REPORTS

A. None Scheduled.

5. COMMUNITY COMMENTS

Mayor Batey reviewed the comment procedures. **Sagor**, in follow-up to March 18 comments, reported on the city's response to-date to a Linwood Neighborhood District Association (NDA) request for city support to fundraise for a picnic shelter at Furnberg Park. Council agreed to discuss Council support for the shelter later in the meeting.

Rod Smith, Milwaukie resident, remarked on conversations between Councilor Khosroabadi, the owner of Pit Stop coffee shop, and Smith with State Senator Kathleen Taylor regarding a proposed small business bill that may become proposed state legislation.

Madigan remarked on Council's recent statement on its equity and inclusion values and expressed appreciation for Milwaukie's elected, staff, and community leaders.

Ronelle Coburn, Milwaukie resident on behalf of a group of residents, discussed concerns about a middle housing development being built that would increase parking and traffic issues on 29th Avenue, which was an unimproved roadway and right-of-way (ROW). **Coburn** asked for city help in figuring out how to finance basic street improvements.

6. CONSENT AGENDA

Mayor Batey noted items 6. A. 4. and 6. A. 5. had been removed and **Councilor Stavenjord** removed item 6. D. from the consent agenda for separate consideration.

It was moved by Councilor Massey and seconded by Council President Anderson to approve the Consent Agenda as revised.

A. City Council Meeting Minutes:

1. February 11, 2025, study session,
2. February 18, 2025, work session,
3. February 18, 2025, regular session,
4. ~~March 4, 2025, work session, and~~
5. ~~March 4, 2025, regular session.~~ (removed from the agenda)

B. Resolution 19-2025: A resolution of the City Council of the City of Milwaukie, Oregon, acting as the Local Contract Review Board, authorizing the purchase of a five-yard dump truck with snow accessories.

C. Resolution 20-2025: A resolution of the City Council of the City of Milwaukie, Oregon, granting an exemption from property taxes under ORS 307.540 to ORS 307.548 for a 28-unit low-income housing development owned and operated by Northwest Housing Alternatives, Inc.

D. ~~Approval of an Oregon Liquor and Cannabis Commission (OLCC) application for B-Side Records & Vintage, 10801 SE Main Street—New License.~~ (removed from consent agenda for separate consideration)

Motion passed with the following vote: Councilors Anderson, Khosroabadi, Massey, and Stavenjord and Mayor Batey voting “aye.” [5:0]

D. Approval of an Oregon Liquor and Cannabis Commission (OLCC) application for B-Side Records & Vintage, 10801 SE Main Street – New License.

Councilor Stavenjord declared a conflict of interest related to the OLCC application due to ownership of the business requesting the license and indicated an intention to abstain from voting on the item.

It was moved by Councilor Massey and seconded by Council President Anderson to approve the OLCC application for B-Side Records & Vintage. Motion passed with the following vote: Councilors Anderson, Khosroabadi, and Massey, and Mayor Batey voting “aye,” and Councilor Stavenjord abstaining. [4:0:1]

7. BUSINESS ITEMS

A. None Scheduled.

8. PUBLIC HEARING

A. None Scheduled.

9. COUNCIL REPORTS

A. Legislative and Regional Issues – Discussion

Stauffer provided an update on proposed state legislation the city had been tracking. The group discussed the status of bills, noting what Council letters had been submitted or were being written in support or opposition to.

Council Reports

Councilor Massey reported on recent North Clackamas Watershed Council (NCWC) work on the Kellogg Creek Restoration Project and other projects, Park and Recreation Board (PARB) meetings, and a Clackamas County Strategic Planning Meeting.

Council President Anderson and **Councilor Stavenjord** commented on Milwaukie's Railroad Avenue project and its potential inclusion in Metro's Regional Flexible Funding Allocation (RFFA).

Mayor Batey reported on a Johnson Creek Watershed Council (JCWC) project involving the placement of logs in the creek stream, regional work on Metro's Supportive Housing Services (SHS) bond measure, a meeting with TriMet regarding transit service in Milwaukie, and a conversation with Clackamas County staff regarding the North Milwaukie Innovation Area (NMIA). **Batey** and **Councilor Massey** reported on a meeting with the North Clackamas Parks and Recreation District (NCPRD) Board about Milwaukie Bay Park. The group commented on the chances of getting state funds for the park.

Sagor asked for Council follow-up on the Linwood Neighborhood District Association (NDA) request for Council support of the proposal to build a picnic shelter in Furnberg Park. The group commented on the possibility of securing funding and building a shelter; they noted the importance that any Council letter should express conceptual support only and avoid making any financial or legal commitments.

10. ADJOURNMENT

It was moved by Councilor Massey and seconded by Council President Anderson to adjourn the Regular Session. Motion passed with the following vote: Councilors Anderson and Massey, and Mayor Batey voting “aye,” and Councilors Khosroabadi and Stavenjord voting “no.” [3:2]

Mayor Batey adjourned the meeting at 9:04 p.m.

Respectfully submitted,

Scott Stauffer, City Recorder

COUNCIL STUDY SESSION

City Hall Community Room, 10501 SE Main Street
& Zoom Video Conference (www.milwaukieoregon.gov)

MINUTES

APRIL 8, 2025

Council Present: Councilors Adam Khosroabadi, Robert Massey, and
Council President Will Anderson, and Mayor Lisa Batey

Council Absent: Councilor Rebecca Stavenjord

Staff Present: Joseph Briglio, Assistant City Manager
Nicole Madigan, Deputy City Recorder

Peter Passarelli, Public Works Director

Mayor Batey called the meeting to order at 5:17 p.m.

1. Supervisory Control and Data Acquisition (SCADA) Demonstration – Discussion

Passarelli provided a demonstration on the city's SCADA system which operates the city's drinking water wells and storage facilities. **Passarelli** and Council discussed how the system operates.

2. Per- and polyfluoroalkyl substances (PFAS Update) – Discussion

Passarelli provided an update on PFAS, a group of synthetic chemicals used in firefighting foams and other commercial products since the 1940s, shared the impacts of the chemicals on people and wildlife, along with the history of their regulation. **Passarelli** outlined new federal regulations adopted in 2024 requiring compliance by April 2029 and explained the impacts of those changes on the city's water system.

Passarelli reviewed where Milwaukie's groundwater wells were in connection with contamination sites. The group discussed why water was regulated over the contaminants themselves.

Passarelli reviewed past and recent monitoring efforts, noting sampling in 2023 and 2024 found slightly elevated PFAS levels at several wells, though entry-point testing showed lower levels due to treatment blending. **Passarelli** stated that while it's not yet certain the city will be required to treat, the indicators suggest treatment will likely be necessary, and shared that the city received a \$125,000 grant to conduct a feasibility study. **Passarelli** presented potential treatment technologies, where those treatment facilities would be located, and which wells needed to be treated.

The group discussed residual byproducts of treatment, cost implications, funding strategies, and federal and state compliance timelines. The estimated cost for treatment and associated upgrades was approximately \$22 million.

Passarelli shared that litigation was underway against major manufacturers for contamination damages, and Milwaukie had filed claims in several settlements.

The group reviewed maps of well locations, contamination susceptibility, and aquifer travel times, which would guide future planning and prioritization.

3. Council Reports

Mayor Batey introduced a discussion on the city's board, committee, and commission recruitment. **Madigan** reviewed the number of applications received, the number of

vacancies, and the structure of the upcoming interview process. Council discussed panel assignments and when to pre-screen candidates. The group agreed to interview all applicants when the number of applicants was seven or fewer. For committees with more than seven applicants, a paper-only pre-screening process would be used, involving the mayor, assigned Council member, staff liaison, and board/committee chair. **Madigan** noted that pre-screening would be completed in April, with interviews scheduled for May and appointments in June.

The group acknowledged the high number of applications received this year.

Mayor Batey and **Council President Anderson** provided updates on recent Supportive Housing Services (SHS) and Clackamas County Coordinating Committee (C4) meetings. The group discussed regional challenges and models related to housing-first and recovery-oriented systems of care. Council reviewed materials from Clackamas County about current SHS investments and planned facilities, including the county stabilization center to be located in Milwaukie.

Mayor Batey provided an update on a recently attended Metro Mayors Consortium, offered to share additional housing policy materials collected from that meeting, and requested input from Council on vision statements for SHS goals.

Mayor Batey briefly touched on legislative updates, noting that Council would be discussing Oregon House Bill (HB) 2138 during their next Council meeting and shared that Milwaukie's funding request for the Milwaukie Bay Park (MBP) project had been submitted and was awaiting a decision.

Councilor Khosroabadi shared an update from the recent Clackamas County Community Action Board (CAB) meeting, including statistics on life expectancy for unhoused individuals and the importance of stable housing in addressing addiction and mental health issues.

Mayor Batey and **Council President Anderson** briefly discussed scattered sites.

4. Adjourn

Mayor Batey adjourned the meeting at 7:22 p.m.

Respectfully submitted,

Nicole Madigan, Deputy City Recorder

COUNCIL STAFF REPORT

To: Mayor and City Council
Emma Sagor, City Manager

Reviewed: Jennifer Garbely, City Engineer

From: Christopher Benn, Engineering Technician II

Subject: **2025 Slurry Seal Project (CIP 2025-S17)**

Date Written: April 29, 2025

ACTION REQUESTED

Council is asked to adopt a resolution authorizing the city manager to sign a contract for the 2025 Slurry Seal project with VSS International.

HISTORY OF PRIOR ACTIONS AND DISCUSSIONS

The Street Surface Slurry Sealing project is included in the Fiscal Year (FY) 2023-2028 Capital Improvement Plan (CIP) for construction in FY 2025 and was first adopted by Council in 2006. The Street Surface Maintenance Program (SSMP) established a fee to improve the state of Milwaukie's streets. The SSMP fee is collected as part of the city utility bills, based on the way properties are utilized.

Per the 2023-2028 CIP, \$500,000 has been allocated annually through 2028 for Street Surface Slurry Seal Programs. Any excess funds not spent on the Slurry Seal project may be rolled over into the next budget cycle. Alternatively, excess funds may be applied to other Street Surface Maintenance projects, such as the Grind and Pave project.

ANALYSIS

The goal of the SSMP is to raise Milwaukie's roadway network's pavement condition index (PCI) to an average of 75. One strategy to reach that goal is to improve the surface condition of existing streets by use of a slurry seal application on roadways in fair condition with PCIs between 65 and 72. Those streets with P.C.I.s are considerably lower than 65, are not to be considered for slurry sealing. A slurry seal is a cost-effective method of reconditioning roads before their PCI deteriorates below a fair condition, thereby extending the servable life of the roadways. Slurry Sealing will raise the street's P.C.I. and prevent further deterioration for up to 5 years. 5 years is the average life span of a slurry seal treatment, and the average amount of time before a newly paved street should be considered for slurry sealing.

Principally, only residential streets shall be selected for slurry sealing; however, some exceptions are made to this principle if determined that a non-residential street can benefit from slurry sealing. Of the 94.4 linear miles of road surfaces in Milwaukie, 50.73 are designated as residential streets; therefore, approximately 54% of Milwaukie's roads are potential candidates for slurry sealing. Determining which streets to be appropriate candidates for a given slurry seal project starts with a process of elimination. Three principles are to be considered when excluding slurry seal candidate streets.

Exclusion 1.) Fabricated or resurfaced streets paved 5 years ago or less from the commencement of a slurry seal project; and streets that will be resurfaced within the next 5 years through other street restoration projects.

Exclusion 2.) Streets that received a slurry seal less than 5 years ago. A street that was slurry sealed less than 5 years ago still benefits from the last slurry seal treatment.

Exclusion 3.) Streets in too poor a condition, with low pavement condition indexes, are to be excluded. Visual inspections are required to determine the condition of any potential candidate street. General disqualification includes but is not limited to; excessive alligatoring, and potholing. These defects indicate that the aggregate base layers are undermined, and a more aggressive treatment strategy should be considered.

On average, anywhere from 4 to 7 linear miles of streets can be slurry sealed in each budget cycle, depending on the current market price of materials, labor, and logistics. Selecting streets for slurry sealing from the 50.73 linear miles of candidate streets each budget cycle fluctuates annually. Every year, streets are resurfaced while other streets age into being appropriate slurry seal candidates.

After carefully analyzing all potential streets, considering the principals of exclusion, 4.28 linear miles of road sections were selected for the 2025 summer slurry seal program

After careful analysis 4.28 linear miles of road sections were selected for the 2025 summer slurry seal program.

These sections include:

- 19th Avenue: Sparrow St to Eagle St
- 30th Avenue: Washinton St to Sellwood St
- 30th Avenue: Sellwood St to Dead End
- 31st Avenue: Sellwood St to Dead End
- 31st Avenue: Washinton St to Sellwood St
- 32nd avenue: Sellwood St to Wister St
- 32nd avenue: Sellwood St to Dead End
- 33rd Avenue: Sellwood St to Wister St
- 33rd Avenue: Washinton St to Sellwood St
- 35th Avenue: Edison St to 75' north of Lake Rd.
- 35th Court: Lake Rd to Dead End
- 36th Avenue: Lake Rd to Grogan Ave
- 45th Avenue: Meadowcrest Ct to Mason Ln
- 60th Court: Lake Rd to Dead End
- Beckman Avenue: Foxfire Way to Beckman Terr
- Beckman Avenue: Beckman Terr to Park St
- Bluebird Street: 19th Av to 21st Av
- Bluebird Street: 21st Av to 22nd Av
- Freeman Road: Lake Rd to HWY 224
- Grogan Avenue: 36th Av to 37th Av
- Licyntra Lane: East Dead End to Vernie Av
- Madison Street: 33rd Ave to 32nd Av West ROW
- Madison Street: East Dead End to 32nd av East ROW
- Mason Hill Drive: 45th Av to Mason Ln
- Mason Hill Drive: 45th Av to Dead End
- Meadowcrest Court: 42nd Av to Dead End
- Melody Lane: 43rd Av to Dead End
- Nase Court: 36th Ave to Dead End
- Regents Circle: Regents Dr to Dead End
- Sellwood Street West Run: 33rd Av to 35th Av
- Sellwood Street West Run: 30th Av to 32nd Av
- Sparrow Street: 20th Av to 22nd Av
- Willow Street: Winsor Dr to House # 5440
- Willow Street: Stanley Av to 56th Av
- Willow Street: 56th Av to Winsor Dr
- Winsor Court: Winsor Dr to Dead End
- Winsor Drive: Winsor Ct to Willow St
- Winsor Drive: Regents Dr to Winsor Ct
- Winsor Drive: Rainbow Ln to Mason Ln
- Winsor Drive: Mason Ln to Regents Dr
- Wister Street: 32nd Av to 35th Av
- Wister Street: East Run: 35th Av to Dead End

Milwaukie's engineering department is participating with the City of Hillsboro's public works department in a joint solicitation bidding process. Hillsboro implemented a competitive bid process on behalf of all joint solicitation participants. After receiving four competitive bids, Hillsboro awarded the lowest bidder, VSS International, for the 2025 Slurry Seal contract. For Milwaukie's portion of the total job scope, the bid is summarized below:

Contractor	Move-in, Bond, Insurance, Cleanup	Traffic Control & Public Notification	Preparation & Application of Slurry Seal	Install & Replace Pavement Markings	Total Bid Amount
VSS International	\$7,000	\$49,000	\$163,021.51	\$35,380.26	\$254,401.77
Engineer's Estimate	\$15,000	\$25,000	\$250,000	\$35,000	\$325,000.00

BUDGET IMPACT

This project is funded by the city's SSMP fund.

CLIMATE IMPACT

Construction activity has some impact on the environment due to emissions from transport of materials, heavy equipment uses, and the manufacturing of material such as aggregate filler and asphalt emulsion.

EQUITY IMPACT

The reconditioning of neighborhood streets directly impacts accessibility for all residents, especially those with disabilities and who may experience other mobility challenges. Reconditioning roads with crack seal and slurry seal creates smooth and safe surfaces for all to use. It is critical to meaningfully distribute resources throughout the entire city that are going to have the most positive impact.

WORKLOAD IMPACT

None. The city's engineering team will oversee the construction process.

COORDINATION, CONCURRENCE, OR DISSENT

Managers from engineering and finance reviewed and approved the project scope and budget. Project information, including the construction schedule and potential traffic impacts, will be shared with the community through the city website, mailings, social media posts, and the impacted neighborhood district association.

STAFF RECOMMENDATION

Staff recommend the award of the Slurry Seal project to VSS International, with a project authorization of \$325,000.00.

ALTERNATIVES

Council could choose to:

1. award the project as presented, or
2. reject proposal in the public interest.

ATTACHMENTS:

1. Resolution
2. Slurry Seal Map

COUNCIL RESOLUTION No.**A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF MILWAUKIE, OREGON, ACTING AS THE LOCAL CONTRACT REVIEW BOARD, APPROVING THE AWARD OF A CONTRACT FOR CONSTRUCTION OF THE 2025 SLURRY SEAL PROJECT TO VSS INTERNATIONAL.**

WHEREAS resources to construct these improvements were identified within the city's 2024-2025 Street Surface Maintenance Program (SSMP) budget; and

WHEREAS a joint solicitation process with the City of Hillsboro was completed, and Hillsboro followed a formal competitive bid process following Milwaukie's Public Contracting Rule (PCR) 40 was completed; and

WHEREAS VSS International was the lowest responsive and responsible bidder.

Now, Therefore, be it Resolved by the City Council of the City of Milwaukie, Oregon, that the city manager is authorized to execute a contract with VSS International for construction of the 2025 Slurry Seal project, to waive any irregularities, and the city engineer or assistant city engineer is authorized to administer the project in accordance with the project specifications with a project authorization of \$325,000.00

Introduced and adopted by the City Council on **May 20, 2025**.

This resolution is effective immediately.

Lisa M. Batey, Mayor

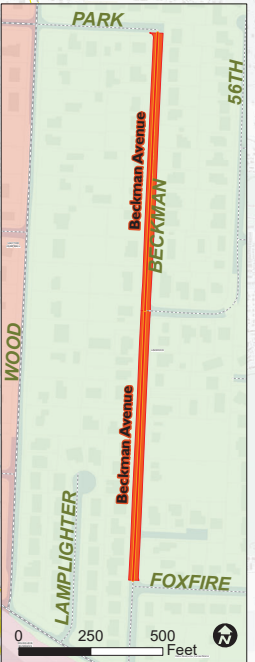
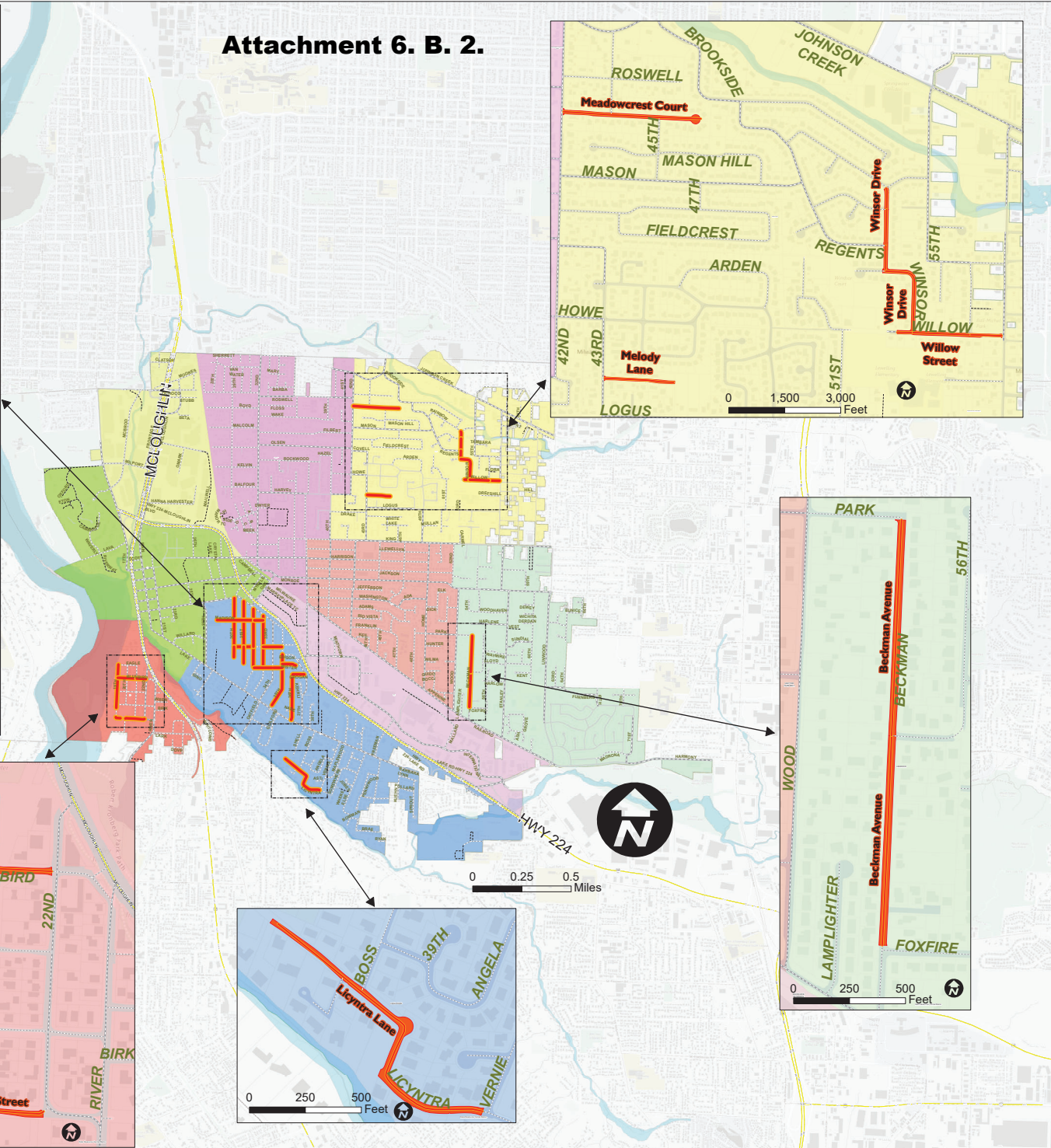
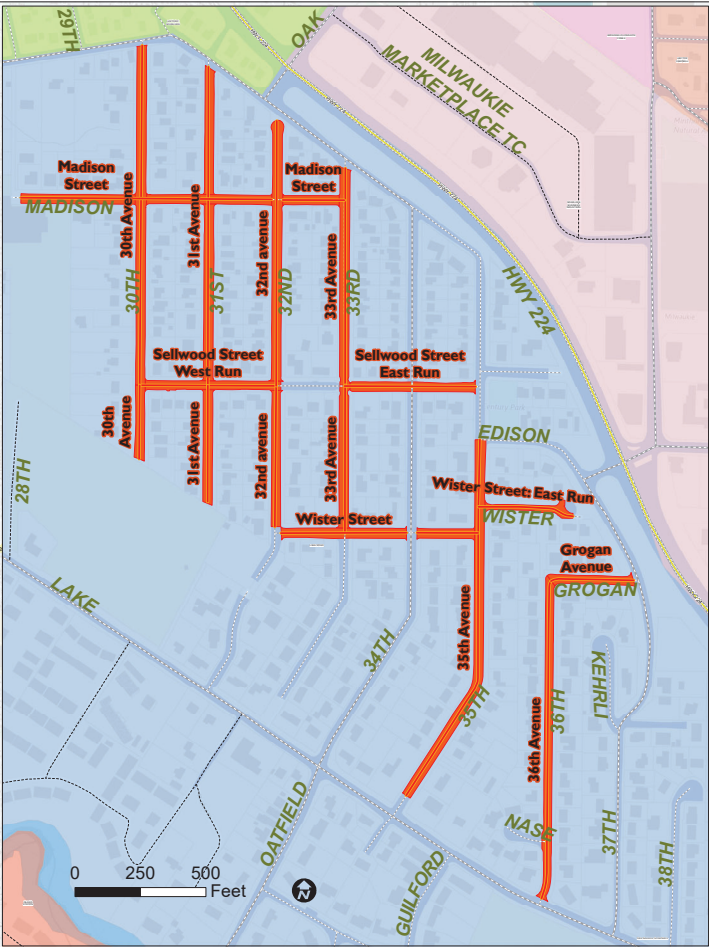
ATTEST:

APPROVED AS TO FORM:



Nicole M. Madigan, Deputy City Recorder

Justin D. Gericke, City Attorney

Attachment 6. B. 2.



- Neighborhoods**
- Ardenwald
 - Hector Campbell
 - Historic Milwaukie
 - Island Station
 - Lake Road
 - Lewelling
 - Linwood
 - Milwaukie Business Industrial
 - North Milwaukie Industrial Area

 **Treatment Streets**
 **Milwaukie City Limits**

Milwaukie 2025 Slurry Seal





MILWAUKIE POLICE DEPARTMENT

Memorandum

To: Mayor Batey and Milwaukie City Council

From: Ryan Burdick, Police Chief *RB*

Through: Emma Sagor, City Manager

Date: May 9, 2025

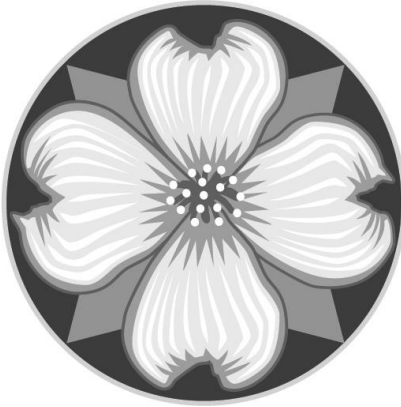
Re: OLCC Application – Giving Café & Bistro

Type text here

Action requested:

It is respectfully requested the council approve the OLCC application for Giving Café & Bistro located at 2037 SE Jefferson St, Milwaukie OR 97222.

We have conducted a background check and find no reason to deny the request for the liquor license.



RS Agenda Item

7

Business Items

COUNCIL STAFF REPORT

To: Mayor and City Council
Emma Sagor, City Manager

Reviewed: Joseph Briglio, Assistant City Manager

From: Mandy Byrd, Development Project Manager

Subject: **Harrison & Main Site – Council Update**

Date Written: Apr. 11, 2025

ACTION REQUESTED

Council is asked to receive a joint presentation and update between city and Metro staff regarding the redevelopment of the Harrison & Main Site.

HISTORY OF PRIOR ACTIONS AND DISCUSSIONS

October 6, 2015: Council directed staff to begin marketing the site and start the request for proposals (RFP) process.

May 17, 2016: Council heard a presentation on the Transit Oriented Development (TOD) program at Metro and real estate market conditions from Jerry Johnson of Johnson Economics. A discussion of development criteria was held, including a discussion about the city and Metro Intergovernmental Agreement (IGA).

June 21, 2016: Council authorized an IGA to develop the property with Metro.

December 12, 2017: In executive session, the city's development manager and Metro's project manager discussed disposition of the site.

January 16, 2018: In executive session, the city's development manager and Metro's project manager again discussed disposition of the site.

March 20, 2018: Council passed a resolution adopting project goals for the site.

August 7, 2018: Council held a public hearing to declare the Harrison & Main Site property to be surplus for the purpose of development.

[January 21, 2025](#): Council discussed the redevelopment priorities for the Harrison & Main Site.

ANALYSIS**Background**

On January 21, staff discussed updated redevelopment priorities for the Harrison and Main site with the city council. At that meeting, council expressed a strong preference for being collaborative and creative in order to preserve ground floor area for events/market activity/community space, develop affordable housing, and explore the possibility of maintaining some sort of public parking on-site.

In March 2025, staff met with Metro to discuss Council's direction from the January 21 regular session. Metro and city staff discussed various site priorities, constraints, and opportunities, and how these factors might tie in with Metro's TOD Program.

The May 20 presentation is an opportunity to learn more about Metro's TOD program as well as discuss next steps for the redevelopment of the Harrison & Main Site such as reaching out to the developer community for insights, researching relevant case studies, touring other sites with similar characteristics and goals, looking into potential grant opportunities, and sketching out a high-level schedule of what the redevelopment process might entail.

City staff will continue its collaboration with Metro on refining development goals, next steps and timing, while continuing to monitor the significant changes and development in downtown that have occurred since the city and Metro first executed the IGA.

BUDGET IMPACT

There are no financial impacts in continued discussions and planning for the future of this site, however it is expected that the city will participate financially in the project if public benefits as outlined in the project goals are achieved. Council will have ultimate authority to authorize any financial participation in the project.

CLIMATE IMPACT

The city's 2023 climate goals update indicated that transportation emissions amount to 52% of Milwaukie's total emissions. TOD housing projects, like the Harrison & Main Site have the potential to mitigate transportation-related carbon emissions by promoting access to alternative and public transportation.

Additionally, two of the proposed project goals are specifically targeted at increasing the project's climate impact including: 1) sustainable building design and 2) transit supportive development.

EQUITY IMPACT

The housing crisis has a disproportional impact on [marginalized populations](#). If the Harrison & Main Site comes to fruition, it could potentially create much-needed affordable housing for underserved community members. This will promote the city's equity goals by creating housing units affordable to a more diverse population.

Additionally, two of the proposed project goals are specifically targeted at increasing the project's equity impact including: 1) equitable housing affordability, and 2) public realm connections to downtown amenities.

WORKLOAD IMPACT

The city's assistant city manager, community development director, and development project manager, as well as public works, planning, and engineering staff will work together to facilitate this project. If this project is given a higher priority, then staff time and resources would have to be redistributed, which would likely require deprioritizing and slowing down other projects.

COORDINATION, CONCURRENCE, OR DISSENT

The city manager, assistant city manager, city attorney, community development director, and development project manager have coordinated on this effort.

STAFF RECOMMENDATION

Staff recommend that Council receive the presentation, ask questions, and share topics of interest regarding the future of the Harrison & Main Site.

ALTERNATIVES

None.

ATTACHMENTS

None.

**RS 7. A. 5/20/25
Presentation**

Harrison and Main St. Site Joint Presentation with Metro Staff

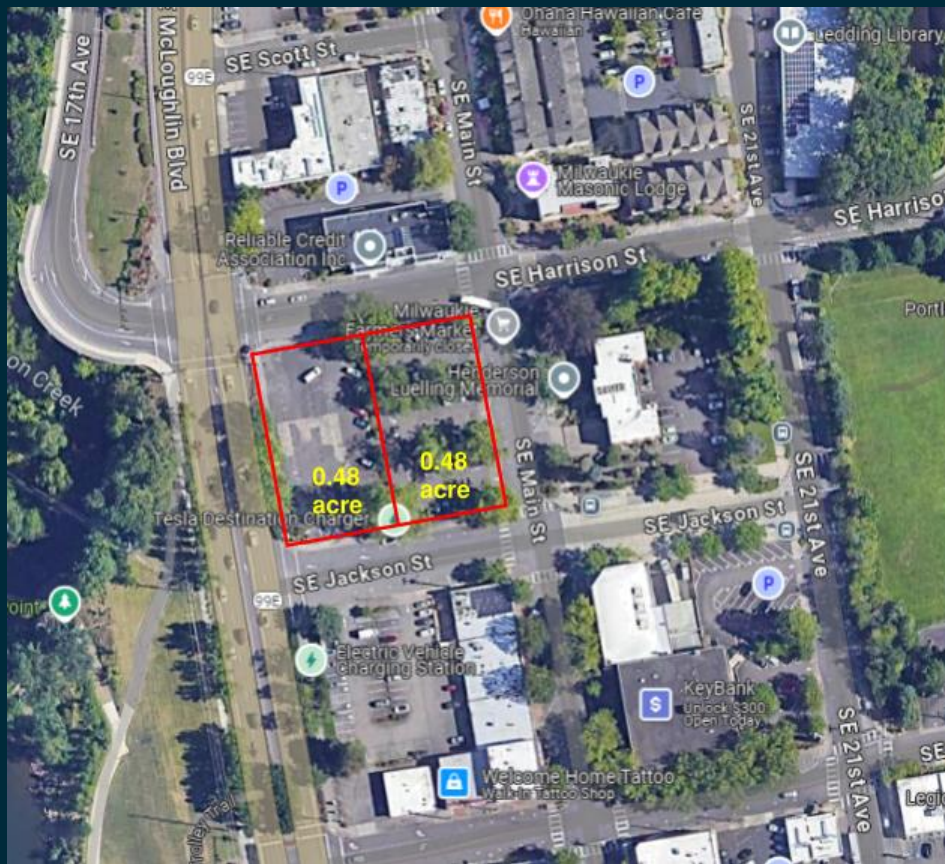
City Council
May 20, 2025

Joseph Briglio, Assistant City Manager,
Acting Community Development Director briglioj@milwaukieoregon.gov
and
Mandy Byrd, Development Project Manager byrdm@milwaukieoregon.gov



Harrison and Main St. - Council Priorities

- Milwaukie's "front porch" and/or "town square"
- Community events
- Preserve some parking
- Affordable housing



Harrison and Main St. - Council Discussion

Opportunities

- Location, location, location
- Vibrant community center
- Affordable housing
- Ground floor
- Creative design
- Transit access
- URA

Constraints

- Competing priorities
- Adjacent to HWY99
- Funding

Harrison and Main St. - Site Significance



Harrison and Main St. - Site Significance



Harrison and Main St. - Site Significance





Metro

Metro Transit-Oriented Development Program

Milwaukie City Council Meeting

May 20, 2025

TOD Program Origins & Goals

- High-density affordable & mixed-income projects.
- Active ground floor retail uses.
- Quality design for dynamic and walkable neighborhoods.
- Build capacity of local developers.



What does TOD Program do?

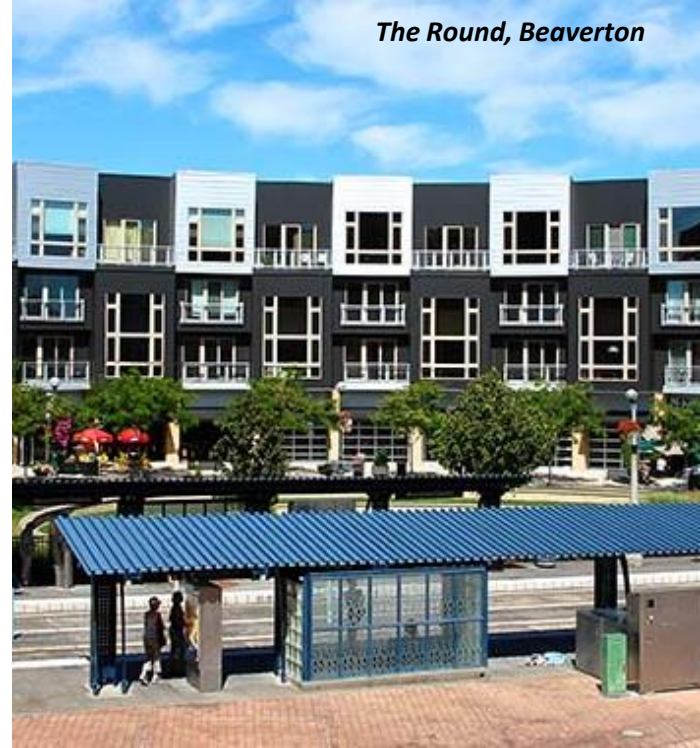
Metro's TOD program makes catalytic investments to build climate-friendly communities near transit that prioritize the needs of low-income households and people of color.

-TOD Strategic Plan
adopted April 2023

Turning Centers into Places

- Suburban neighborhoods with walking and transit access.
- Mixed-use and higher-density buildings.
- Higher transit ridership.

The Round, Beaverton



How do we do it?

Hollywood Hub



Transit-Oriented
Development
Grants

Rockwood Market Hall



Urban Living
Infrastructure
Grants

Elmonica Station



Site Acquisition
for Affordable
Housing

How do we do it?

\$3.5 million annual budget.

Land banking & grants

Base grant amount of \$250,000
is tied to:

- Transit ridership
- Affordability/density
- Financial need



Program Growth & Adaptability

Metro's equitable development plans identified TOD as a tool to address potential gentrification in future transit system investments.

Investment criteria is set to meet the region's demand for affordable & innovative housing options.

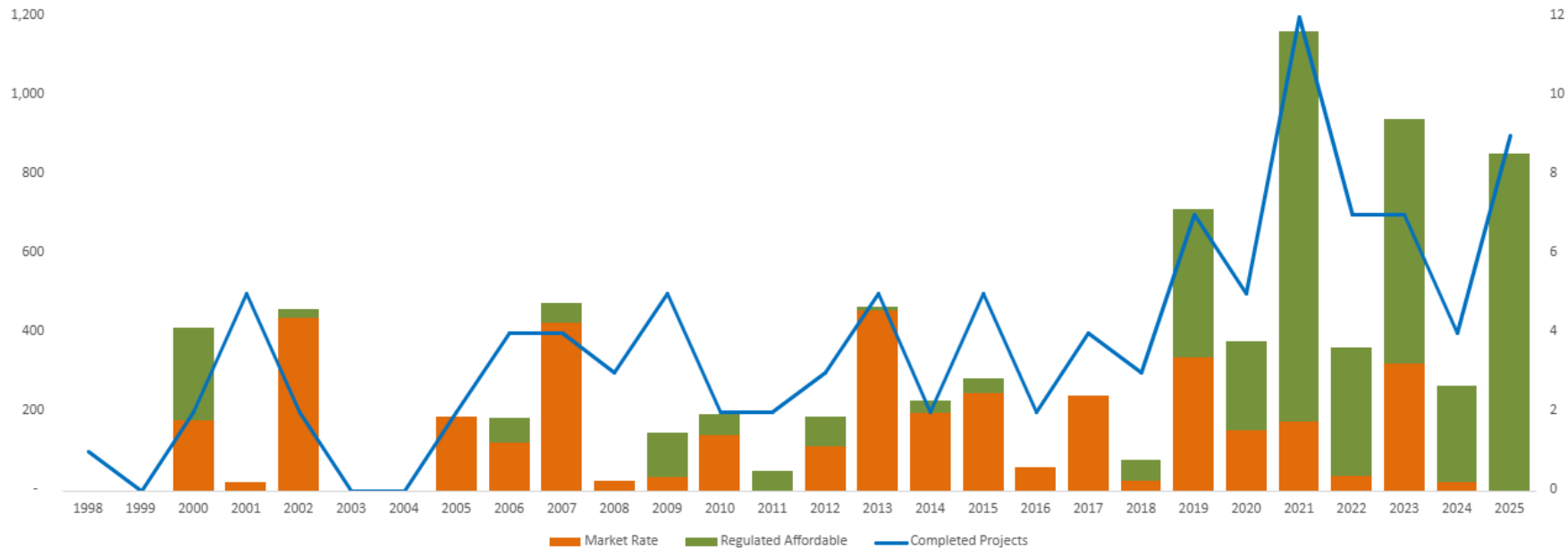
Program staff regularly update the TOD Workplan.

Program Growth & Adaptability

TOD Program supported the development of **11,258** residential units.

Housing Units	Regulated Affordable	Market Rate	Total
Completed	4,401	3,933	8,334
Approved/Construction	2,588	336	2,924
Total	6,989	4,269	11,258

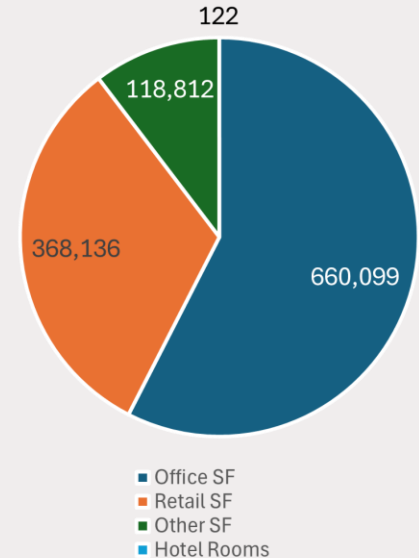
TOD Projects and Housing Units



Program Achievements

TOD Program also supported the development of **1,147,047** square feet of commercial spaces.

Commercial SF supported by TOD Program



Program Achievements

- Approved/funded projects = 135+
- Completed projects = 107
- Acres developed \approx 182
- Acres preserved \approx 1,761
- Additional annual transit trips \approx 2.6 million
- Approved TOD funds \approx \$57 million



Metro

Harrison and Main

Harrison & Main Site

Milwaukie's "living room."

Approximately 1 acre property.

Currently used as parking lot
and for Farmers Market.



Site Opportunities

- Location
- Size
- Shape & slope
- Remediated



Inspiration

- Activity / Community
- Downtown living
- Affordable living
- Innovation / Creativity



Civic Station



Next Steps

- Metro & City work closely to craft a shared vision.
- Both teams will have discussions with similar projects in other places to learn from their experiences
- Community engagement activities organized throughout the process.

oregonmetro.gov





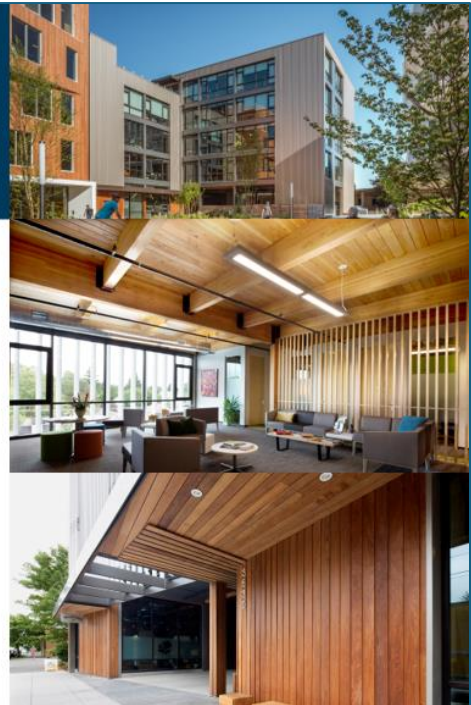
Questions & Discussion

PROJECTS SUPPORTED BY METRO'S TRANSIT-ORIENTED DEVELOPMENT PROGRAM

The Radiator

TOD Grant | Portland | 2014

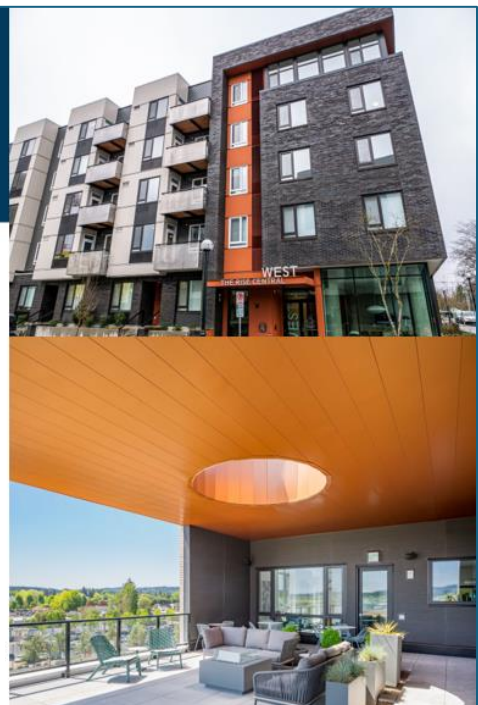
- Portland's first all-timber building of its scale.
- Five-story 32,000 sf commercial space.
- TOD funds = \$300,000
- Nature in Neighborhood grant = \$420,313



The Rise Central

TOD Grant | Beaverton | 2019

- Mixed-use 6-story building: 230 residential units and over 5,000 sf commercial space.
- A 100 feet from Beaverton Central MAX Station.
- TOD funds = \$625,000



Rockwood Market Hall

ULI Grant | Gresham | 2022

- A dynamic gathering space for residents and visitors of Downtown Rockwood.
- Restaurants and micro-retail offering authentic dishes and coworking spaces.
- TOD funds = \$300,000
- Program also provided \$500,000 grant to Aviva Apartments, 108 regulated affordable units at $\leq 60\%$ AMI.



Alta Civic Station

TOD Grant | Gresham | 2022

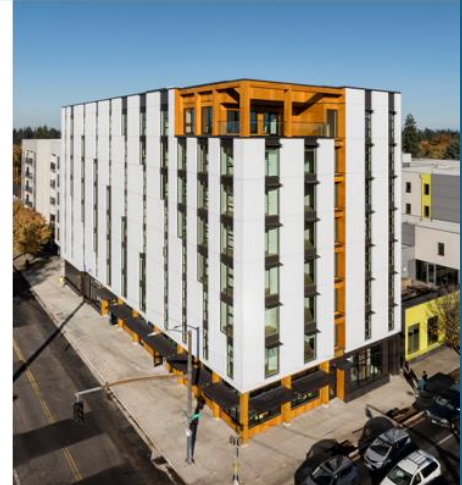
- 5-story building.
- 318 residential units.
- Close to 9,000 sf commercial space.
- TOD funds = \$490,000



Timberview

TOD Grant | Portland | 2025

- Portland's first mass timber building of affordable housing.
- Innovative design and structure including radiant heat flooring.
- 8-story building consisting of 105 regulated affordable units at $\leq 60\%$ AMI.
- TOD funds = \$500,000



Glisan Landing

Land | TOD Grant | Portland | 2025

- **Aldea:** 4-story building with 96 regulated affordable family units.
- **Beacon:** 4-story building with 41 permanent supportive housing units.
- **IRCO Early Beginnings:** preschool for immigrant and refugee children at no cost to their families.
- Total TOD funds = \$3,030,000
- Housing affordability level $\leq 60\%$ AMI.





**CITY OF MILWAUKIE
CITY COUNCIL**

10722 SE Main Street
P) 503-786-7502
F) 503-653-2444
ocr@milwaukieoregon.gov

Speaker Card

The City of Milwaukie encourages all residents to express their views to their city leaders in a **respectful** and **appropriate** manner. If you wish to speak before the City Council, fill out this card and hand it to the City Recorder. Note that this Speaker Card, once submitted to the City Recorder, becomes part of the public record.

Name: DAVID ASCHENBRENNER

Address:

Organization:

Phone:

Email:

Meeting Date: 5/20/25

Topic: HARRISON and main lot

Agenda Item You Wish to Speak to:

☐ #5 Community Comments

Note: Council generally does not respond to comments during this meeting. The city manager will respond to comments at the next regular session.

☒ #7 Other Business, Topic: HARRISON / MAIN LOT

☐ #8 Public Hearing, Topic: _____

You are Speaking...

☐ in Support

☐ in Opposition

☒ from a Neutral Position

☐ to ask a Question

Comments:



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CITY COUNCIL**

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Name: Estelle Morley

Organization:

Address:

Phone: 407.529.4224
Email: estelle.morley@gmail.com

Meeting Date: 5/20/25

Topic: Parking Lot

Agenda Item You Wish to Speak to:

☐ **#5 Community Comments**

Note: Council generally does not respond to comments during this meeting. The city manager will respond to comments at the next regular session.

☐ **#7 Other Business, Topic:** _____

☐ **#8 Public Hearing, Topic:** _____

Comments:

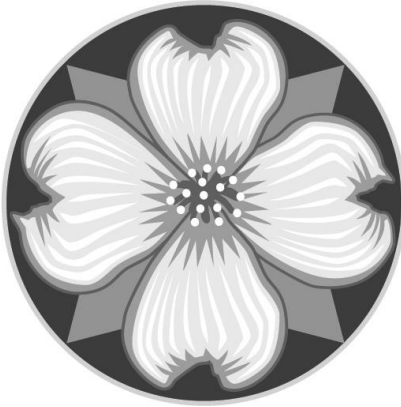
You are Speaking...

☐ **in Support**

☐ **in Opposition**

☒ **from a Neutral Position**

☐ **to ask a Question**



RS Agenda Item

8

Public Hearings

COUNCIL STAFF REPORT

To: Mayor and City Council
Emma Sagor, City Manager

Reviewed: Joseph Briglio, Assistant City Manager &
Interim Community Development Director

From: Laura Weigel, Planning Manager, and
Brett Kelter, Senior Planner

Subject: **Natural Resources Code Update (file #ZA-2025-001)**

Date Written: May 8, 2025

ACTION REQUESTED

Council is asked to adopt amendments to the natural resources regulations established in Milwaukie Municipal Code (MMC) Section 19.402 and related sections.

HISTORY OF PRIOR ACTIONS AND DISCUSSIONS

August 18, 2020: Council adopted the [2040 Comprehensive Plan](#), including many goals and policies regarding natural resources and environmental quality.

[September 19, 2023](#): Council reviewed the staff approach to needed amendments to the natural resource regulations in the zoning code.

Staff also discussed the approach with the Planning Commission during three work sessions:

- [April 9, 2024](#)
- [July 9, 2024](#)
- [September 10, 2024](#)

[November 19, 2024](#): Council received a work session update in preparation for the upcoming code update.

[April 22, 2025](#): Planning Commission held a public hearing and recommended approval of the proposed amendments to MMC Section 19.402 in land use file #ZA-2025-001.

ANALYSIS

An update to the city's natural resource regulations is part of the continued implementation of the Comprehensive Plan, which includes goals and policies related to natural resources (Section 3 of the Plan).

Background

Natural resources are regulated by MMC Section 19.402 (Natural Resources (NR) code), which seeks to minimize adverse impacts to riparian, wildlife, and wetland resources, many of which have been negatively affected by development over time. The rules also seek to restore and improve natural resources where possible, while balancing property rights and development needs of the city. Natural resources are distinguished as water quality resources (WQRs) and habitat conservation areas (HCAs); they are identified on an administrative natural resources map (NR map) and shown as an overlay on the city's zoning map).

WQRs include wetlands, rivers, lakes, streams, springs, and other landscape features with a watershed area of at least 50 acres, as well as a vegetated buffer along or around each protected water feature. The width of the vegetated corridor varies depending on the type of feature, the upstream drainage area served, and the adjacent slope. Adopted in 2002, the WQR regulations require all but a handful of restoration activities and maintenance of existing development in WQR areas to go through a discretionary review process (not clear and objective).

HCAs include wetland and riparian areas as well as fish and wildlife habitat. HCAs were initially designated by Metro based on a combination of vegetative cover inventory and analysis of habitat value and urban development value. Adopted in 2011, the HCA regulations include a clear and objective review option for residential development that allows some by-right disturbance of HCAs.

For an overview of the history and evolution of the city's natural resource regulations, see Attachment 1.

The NR map is maintained as a collection of geographic image system (GIS) data layers that are overlaid with the zoning map (via the Milwaukie Map tool) for clearer communication with property owners and the public (see Figure 1 for an excerpt). For WQR features, the NR map serves as a general indicator of the WQR boundary; for HCA resources, the map is intended to show the specific location. See Attachment 2 for the current version of the NR map for the entire city.¹

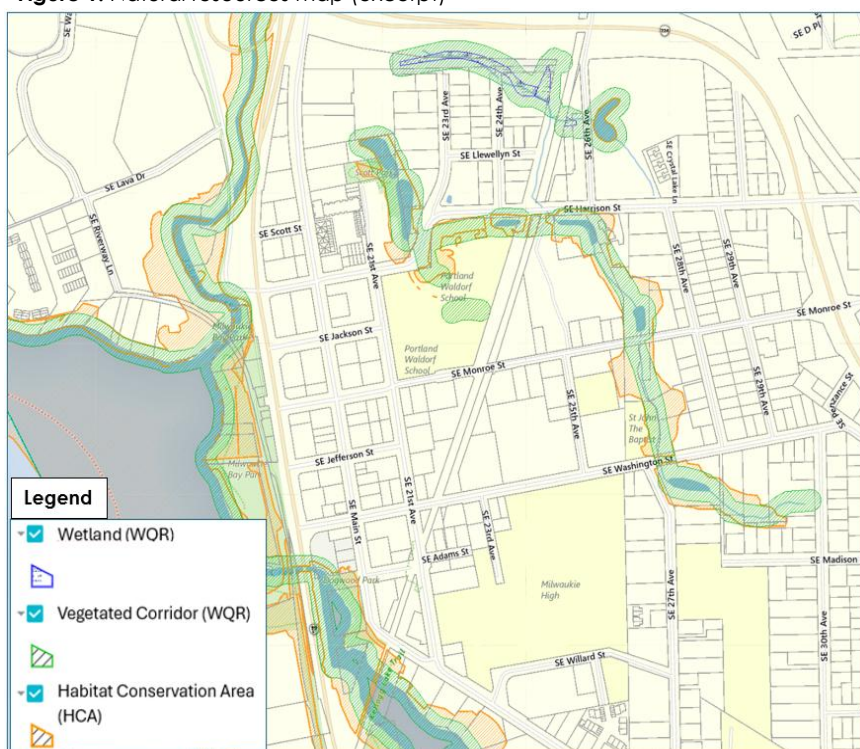
Elements of the NR code update

In lining out the tasks for this effort to update the natural resources (NR) code, staff have focused on three areas: (1) ensuring alignment with the residential tree code; (2) amending the NR code to ensure continued compliance with state laws related to housing development, as well as for improved clarity and navigation; and (3) improving the accuracy of the NR map and the process for identifying and verifying resources.

Alignment with tree code

Since 1998, [MMC Chapter 16.32](#) (the tree code) has provided rules for trees in the public right-of-way (ROW). Protections for trees on city-owned properties were added in 2016, and in May 2022, new regulations went into effect for trees on private property in residential zones. After more than two years of experience with the new regulations, urban forestry and code compliance staff presented a package of amendments to clarify the rules and improve their enforceability; the changes were adopted by Council in January 2025. During that update

Figure 1. Natural resources map (excerpt)



¹ For more detail, turn on the various NR layers in the [Milwaukie zoning map online](#) and zoom in.

process, urban forestry and planning staff worked to identify ways to better align the tree code and NR code.

For purposes of comparison, the tree code applies in the public ROW, on city-owned properties, and in residential zones. It is focused on preserving existing tree canopy and expanding canopy coverage for the future, recognizing the role that canopy plays in improving water and air quality, absorbing carbon, mitigating urban heat, and managing stormwater. The NR code is concerned primarily with protecting water quality and wildlife habitat and is applicable in all zones. The tree code distinguishes between development² and non-development situations, with a different review process and mitigation structure for each. The NR code looks to the level of disturbance to WQR and/or HCA resources as the measure of whether a land use review is needed (regardless of whether trees are removed).

Where the two codes overlap, it would be ideal to use a single permit or review process wherever possible. The proposed amendments include an adjustment to have the NR code take precedence for limited tree removal in WQR and HCA areas. Since the non-development tree code would require a permit anyway (in residential zones), the proposed amendments shift several scenarios that were previously exempt into the NR code's Type I review process, allowing it to match what is already covered by the tree code.

However, there are limits to how much redundancy can be removed, as there are still some scenarios where the differing goals of the two codes require two separate review processes and/or permits. For example, where development of a new dwelling unit occurs in an NR area and requires NR land use review, the development tree code will also assess any proposed tree removal and require planting to meet the 40% canopy standard (with mitigation fees as applicable). Likewise, a natural resource management plan approved through the NR review process may also require a tree permit if any proposed tree removal would exceed the level allowed by Type I NR review.

A few tree-related amendments in the NR code require small adjustments in the tree code; those changes were held out of the recent tree code amendment process to avoid gaps in regulatory coverage since the two amendment processes have been separated by a few months. The proposed changes to the tree code are included at the end of the ~~strikeout~~/underline and clean versions of the code amendments (see Attachments 3-B and 3-C, respectively).

NR Code Amendments

Revisions are proposed to the following other parts of the NR code to address new state directives and help it function more efficiently.

Clear & objective path for housing in WQR – As previously noted, the WQR regulations generally require discretionary review for proposals involving more than very minor disturbance. There are few exemptions from process-heavy review and no clear and objective review path for housing development, at a time when the state has mandated the elimination or reduction of barriers to housing production. A clear and objective path is available in the existing NR code where HCA-only resources are concerned, and a similar option is included in the proposed amendments for sites that are especially encumbered by WQR areas.

The proposal is to continue to limit new WQR disturbance where there is ample room on a site to avoid it but to allow minimal disturbance where the property is heavily constrained by a WQR designation. The caveat is that the disturbance must involve the creation of a new

² In the tree code, "development" is the establishment of a new dwelling unit with an increase in building footprint.

dwelling unit and is available only on sites that have 1,500 sq ft or less of non-WQR area available for development. The allowance would be limited to a maximum WQR disturbance of 800 sq ft and would not be eligible where a native species tree 6-in DBH or greater is removed, if the WQR is classified as being in “Good” condition³, or if the disturbance is within 30 ft of the top of stream bank or within 50 ft of the edge of a wetland.

Residential cluster option (eliminate) – [MMC Subsection 19.402.14.C](#) was originally established in 2011 to enable property owners to develop their natural resource-encumbered sites to the maximum allowable residential density while minimizing WQR and HCA impacts. The cluster option was a form of variance that would allow the use of housing types not otherwise permitted in the underlying zone. To date, no one has attempted to use this tool, and the recent middle housing revisions to the zoning code now provide a broad suite of new housing options (attached or detached duplexes, triplexes, quadplexes, and cottage clusters—attached or detached) that effectively allow the same clustering option without needing a special adjustment in the NR code.

The proposed amendments eliminate the residential cluster option. Land use review will still be needed where the proposed level of WQR or HCA disturbance warrants it, but there is no longer a need for Type III review of a proposal to build multiple primary dwelling units on a single lot.

Mitigation for WQR disturbance – Just as the review of proposed WQR disturbance is typically discretionary (instead of clear and objective), the corresponding mitigation requirements also do not follow a prescribed path (see [MMC Table 19.402.11.C](#)). The condition of a WQR area is categorized as Class A (Good), Class B (Marginal), or Class C (Poor), based on percentages of existing tree canopy and vegetative cover; mitigation measures are set accordingly. Currently, the disturbance of Marginal or Poor WQR areas requires replanting disturbed areas with native trees and shrubs in accordance with the vegetative composition that would naturally occur on the site. When Good WQR areas are disturbed, the mitigation involves developing a more complex plan that assesses the project’s impacts to water quality.

This difference in mitigation measures is an acknowledgment that Good WQRs are high functioning areas for purposes of maintaining water quality and that a simple replanting with native species may not be sufficient to uphold that existing function. Keeping in mind the NR code’s intention to restore impacted resources, the proposed amendments aim to make the required mitigation more clearly consistent among the WQR categories. This reflects the interest in improving Poor and Marginal WQR areas to Good status.

On a related note, a simple exemption has been crafted to allow for the installation of benches and similar outdoor furniture in WQR areas on public property where the installation involves minimal new impervious surface. See the added language in MMC Subsection 19.402.4.A.8.

Review process for partitions and subdivisions – Partitions require Type II review, whether or not the land includes WQR or HCA resources. In 2024, the review type for all subdivisions was reduced from Type III to Type II because such a high level of discretion is not necessary when dividing land in accordance with specific development standards. However, the current code requires Type II review for partitions that meet certain low-impact standards and Type III review for all other partitions and for all subdivisions (see [MMC Subsection 19.402.13](#)). The proposed amendments would reduce the NR review type by one step for all three situations—if

³ “Good” = 80% or more vegetated cover, including more than 50% tree canopy coverage.

a partition meets the low-impact standards of MMC 19.402.13, the NR review component would be Type I; while the Type II process offers appropriate discretion for other partitions and for subdivisions.

Improving the NR Map

As noted above, the NR map shows WQRs and HCAs with different degrees of specificity. For WQRs, the NR map serves as a general indicator; the specific WQR location must be determined in the field in accordance with [MMC Table 19.402.15](#), usually by engaging a professional natural resource specialist who can find the top-of-bank location or work through the state's wetland delineation process. For HCAs, the NR map shows the specific location of the resource and is understood to be correct unless demonstrated otherwise. Minor adjustments to HCA boundaries can be made with simple documentation of discrepancies between the map and on-the-ground conditions, while more detailed verifications require a complete reassessment of the site using the methodology originally applied by Metro.

The proposed amendments include a few adjustments related to administration of the NR map.

Detailed verification of HCA boundaries – For detailed verifications of HCA boundaries, the provisions of [MMC Subsection 19.402.15.A.2.b](#) outline the process of reassessing the resource based on the methods and maps used by Metro when the HCA designation was initially established in 2011. However, the Metro maps were not very detailed to begin with and have not been maintained or updated. As a result, applicants and staff alike have not had a clear path for navigating the detailed verification of an HCA.

Staff have reviewed the verification methodology and noted that it was based in part on the designation of High, Moderate, and Low value HCAs. Because most of the HCAs identified in Milwaukie were either High or Moderate, when adopting the new HCA rules the city opted to recognize only a single HCA type (comprised of the High and Moderate HCAs) for purposes of administrative simplicity. This means that the current requirement to distinguish classes of riparian areas and cross-check that with an urban development value is not as meaningful for Milwaukie's identification of HCAs as is whether the area is riparian or upland and what type of vegetation is present. The proposed amendments remove much of the existing language and tables related to detailed verification of HCA boundaries and replace it with a simpler methodology and clearer means for identifying vegetated cover.

Relationship of NR map to zoning map – When HCA resources were incorporated into the regulations of MMC 19.402 in 2011, the high-level nature of the data obtained from Metro emphasized the fact that the HCA mapping was imperfect. Knowing that the NR map would likely be updated with corrections fairly frequently, it seemed wise to create some separation between the NR map and the zoning map (as is stated in [MMC Subsection 19.402.15.B.1](#)). The NR code establishes a process for administering and updating the map and is set up to avoid the need for a formal zoning map amendment process every time the city obtains new or revised natural resource data.

No changes are proposed to the current relationship between the NR map and the zoning map. However, the proposed amendments include a provision to allow WQR verifications of wetland boundaries without needing a formal delineation by the Department of State Lands, for purposes of improving map accuracy (as opposed to development situations).

BUDGET IMPACT

The proposed amendments will not have a direct impact on the city budget.

WORKLOAD IMPACT

Impacts from the natural resource code update, including post-adoption implementation, have been accounted for in the department work program.

CLIMATE IMPACT

The city's natural resource protections help preserve, restore, and enhance tree canopy and other vegetation in riparian and wetland areas. These features play a vital role in absorbing carbon, mitigating urban heat, managing stormwater, and improving air quality, all of which are critical for climate resilience. Updating the existing regulations will ensure that adequate protections remain in effect and strengthen the city's climate resilience.

EQUITY IMPACT

The natural resource protections apply to properties that include or are within a certain distance of a mapped WQR or HCA. Issues of race, ethnicity, gender identity, socioeconomic status, able-bodied-ness, and other like considerations do not factor directly into the establishment or implementation of the rules. However, where development projects are not able to meet established clear and objective standards and may require costly analyses and expert consultants, there could be a disproportionate impact on WQR/HCA property owners with limited financial means.

COORDINATION, CONCURRENCE, OR DISSENT

Planning staff have coordinated with the engineering and building departments on this project and have consulted with the city attorney. The Planning Commission held a public hearing on [April 22, 2025](#), and voted unanimously to forward a recommendation of approval of the proposed amendments to Council.

STAFF RECOMMENDATION

Council should vote to adopt the proposed amendments to MMC 19.402 and related code sections.

ALTERNATIVES

Council could decide to:

1. Adopt the amendments as proposed.
2. Adopt the proposed amendments with adjustments based on Council discussion.
3. Continue the hearing for further discussion.
4. Decide not to adopt any amendments to MMC 19.402.

ATTACHMENTS

1. History of Milwaukie's natural resource regulations
2. Natural resources (NR) map
3. Proposed ordinance for adoption
 - A. Exhibit A. Recommended findings in support of approval
 - B. Exhibit B. Proposed amendments to MMC Section 19.402 and other related sections (~~strikeout~~/underline version)
 - C. Exhibit C. Proposed amendments to MMC Section 19.402 and other related sections (clean version)

History of Milwaukie's Natural Resource Regulations

CONTEXT

Many of Milwaukie's riparian, wildlife, and wetland resources have been adversely affected by development over time. Natural resource regulations seek to minimize additional adverse impacts and to restore and improve resources, where possible, while balancing property rights and development needs of the city. The City's natural resource protections are established in Milwaukie Municipal Code (MMC) Section 19.402 (the NR code). Natural resources are distinguished as water quality resources (WQRs) and habitat conservation areas (HCAs); they are identified on an administrative natural resources map (NR map) and shown as an overlay on the City's zoning map.

Oregon has two statewide land use planning goals that relate to natural resources:

- Goal 5 (Natural Resources, Scenic and Historic Areas, and Open Spaces)
- Goal 6 (Air, Water, and Land Resources Quality)

To ensure that local jurisdictions establish regulations that are consistent with the state law and administrative rules, Metro incorporated the natural resource aspects of these goals into two parts of its Urban Growth Management Functional Plan:

- Metro Title 3 (Water Quality and Flood Management¹)
- Metro Title 13 (Nature in Neighborhoods)

WQRs are Goal 6 resources (Metro Title 3) and include wetlands, rivers, lakes, streams, springs, and other features with a watershed area of at least 50 acres, as well as a mapped vegetated corridor that buffers each protected water feature. HCAs are Goal 5 resources (Metro Title 13) and include wetlands, riparian areas, and fish and wildlife habitat. The two resource types do overlap one another and serve many of the same functions, though it is important to remember that the designations represent two different protective aims. Disturbance of WQRs raises concerns about potential impacts to water quality (e.g., water temperature, turbidity, sediment load); HCA disturbance presents direct impacts to habitat. There are qualitative aspects to habitat as well, of course, but when riparian habitat is replaced by structures or other development it is gone—water quality can still be addressed within a certain distance of a stream or wetland, though it is more challenging when natural features are replaced by constructed ones.

LOCAL REGULATORY HISTORY

- **1989**—The Natural Resource Overlay Zone (NR) was adopted ([Ordinance 1667](#)) as Section 3.21 in the code, renumbered in 1991 to 19.322. This was an implementation of Goal 6.
 - Included a map and list of NR sites recognizing riparian areas, wetland areas, and habitat areas.

¹ MMC Title 18 establishes the City's flood hazard management standards, which were most recently updated in 2021 to ensure continued consistency with the relevant requirements of the Federal Emergency Management Agency (FEMA).

- Applied to entire properties near water bodies and wetlands (e.g., Kellogg Lake, Kellogg Creek, Johnson Creek, Willamette River, Minthorn Springs, etc.) without more specific distinction of the resources themselves.
 - Required a land use application for regulated activities anywhere on a property with the NR designation, unless a more specific delineation was completed (minor quasi-judicial review process).
 - Provided development standards and requirements for site surveys. Allowed natural resource management plans for long-term developments. Allowed on-site density transfer and clustering, within maximum density standards of the underlying zone.
 - Allowed off-site transfer of density as well as variances from various standards (setbacks, building height, lot coverage, etc.) for density transfer or clustering. Modifications to NR designations were allowed as part of the application review process; otherwise, proposed changes had to go through the standard amendment procedure.
- **2002**—The Water Quality Resource (WQR) regulations were adopted ([Ordinance 1912](#)) to replace the NR overlay zone (Section 19.322).
- Reduced application requirements for projects that will not have an impact on water resources.
 - Allowed different activities with different levels of review:
 - Permitted Outright = activities with no adverse impact on protected water features such as resource enhancement, change of use, normal maintenance and review, and activities not located within the floodplain or vegetated area.
 - Staff Review (Type I or Type II) = activities that do not disturb the vegetated corridor, removal of invasive nonnative vegetation, removal of dangerous trees, placement of stormwater facilities designed in accordance with city standards, partitions, and modification of nonconforming structures.
 - Planning Commission Review (Type III) = activities that may impact protected water features such as new roads and accessways, new public facility construction, other new development, increases in the footprint of structures located in the vegetated corridor, subdivisions, and variance requests.
- **2011**—The Habitat Conservation Area (HCA) regulations were adopted ([Ordinance 2036](#)) to incorporate Metro's Title 13 regulations (Nature in Neighborhoods) and implement Goal 5. *[Note: Metro adopted Title 13 in 2005 and established a timeline for compliance by local jurisdictions. The City began implementing the Title 13 model code on an interim basis in June 2009 while developing more permanent regulations.]*
- Designated HCAs with mapping intended to show actual resource locations. City staff corrected the map in some areas where it was clear there was no natural resource (such as where the overlay covered parking areas or existing structures).


- Established a clear and objective track for review of proposed HCA disturbance (an alternative to discretionary review). This includes an outright allowance of some limited disturbance of HCA, with a prescribed ratio for mitigation plantings.
- Retained the requirement for discretionary review for most disturbances of WQR areas, beyond a few 150-sq-ft exemptions.


Attachment 2
Natural Resources (NR) Map

For more detail, turn on the various NR layers in the [Milwaukie zoning map online](#) and zoom in.


Legend

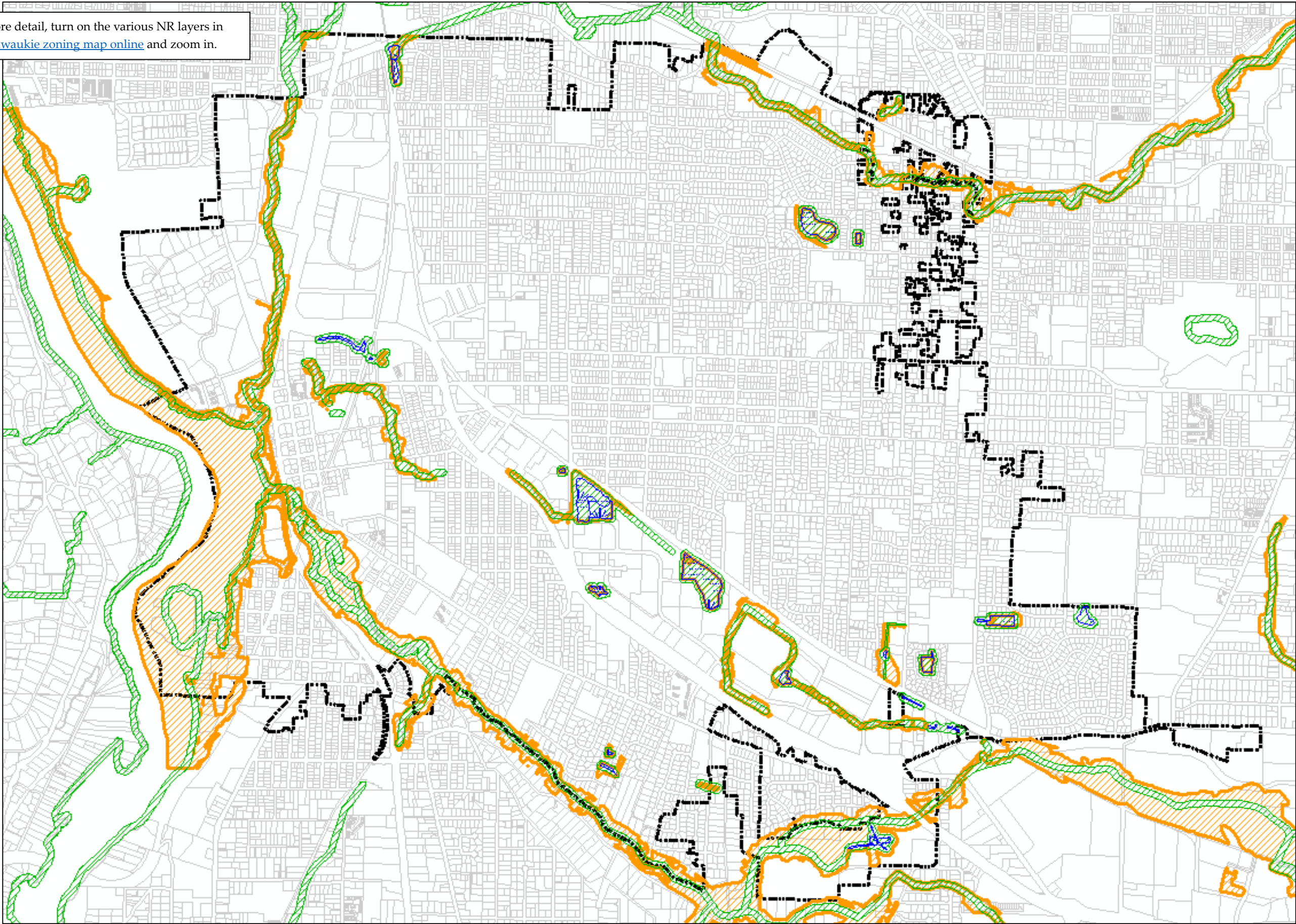
Water Quality Resource (WQR)

 Vegetated Corridors

 Wetlands

Habitat Conservation Area (HCA)







COUNCIL ORDINANCE No.

AN ORDINANCE OF THE CITY OF MILWAUKIE, OREGON, AMENDING THE REGULATIONS OF MILWAUKIE MUNICIPAL CODE (MMC) SECTION 19.402 NATURAL RESOURCES TO IMPROVE THEIR EFFECTIVENESS, COMPLY WITH STATE REQUIREMENTS RELATED TO HOUSING, AND BETTER ALIGN WITH THE CITY'S TREE CODE (FILE #ZA-2025-001).

WHEREAS many of Milwaukie's riparian, wildlife, and wetland resources have been adversely affected by development over time; and

WHEREAS it is the city's policy to minimize additional adverse impacts and to restore and improve resources where possible while balancing property rights and development needs; and

WHEREAS the State of Oregon has identified a severe shortage of housing and has prioritized the elimination or minimization of barriers to housing development, including where natural resources are involved; and

WHEREAS in 2022 the city adopted regulations for trees on private residential properties, with some overlapping with the natural resource regulations of MMC 19.402; and

WHEREAS the proposed amendments will provide a clear and objective review path for limited disturbance of designated natural resources for housing development, better align the regulations of the tree code (MMC Chapter 16.32) with those of MMC 19.402, and generally improve the functionality of the existing natural resource regulations; and

WHEREAS legal and public notices have been provided as required by law; and

WHEREAS, on April 22, 2025, the Planning Commission conducted a public hearing as required by MMC 19.1008.5 and adopted a motion in support of the proposed amendments; and

WHEREAS the City Council finds that the proposed amendments are in the public interest of the City of Milwaukie.

Now, Therefore, the City of Milwaukie does ordain as follows:

Section 1. Findings. Findings of fact in support of the proposed amendments are adopted by the City Council and are attached as Exhibit A.

Section 2. Amendments. The MMC is amended as described in Exhibit B (underline/strikeout version) and Exhibit C (clean version).

Section 3. Effective Date. The amendments shall become effective 30 days from the date of adoption.

ATTACHMENT 3

Read the first time on _____ and moved to second reading by _____ vote of the City Council.

Read the second time and adopted by the City Council on _____.

Signed by the Mayor on _____.

Lisa M. Batey, Mayor

ATTEST:

APPROVED AS TO FORM:

Nicole M. Madigan, Deputy City
Recorder

Justin D. Gericke, City Attorney

EXHIBIT A

Recommended Findings in Support of Approval File #ZA-2025-001 Amendments to MMC Section 19.402 (Natural Resource Regulations)

Sections of the Milwaukie Municipal Code not addressed in these findings are found to be inapplicable to the decision on this application.

1. The applicant, the City of Milwaukie, proposes to amend the natural resource regulations that are established in Section 19.402 of the Milwaukie Municipal Code (MMC). The land use application file number is ZA-2025-001.
2. The purpose of the proposed code amendments is to improve the effectiveness of the City's natural resource (NR) regulations. Since the last major update of the NR code in MMC 19.402, the City has adopted new protections for trees on residential properties (in MMC Chapter 16.32) and the State of Oregon has established requirements to facilitate the development of more housing. The methods for updating the accompanying NR map have also proven to be cumbersome, particularly for detailed verification of habitat conservation areas. The proposed amendments address these and other related issues.
3. The proposal is subject to the criteria and procedures outlined in the following sections of the Milwaukie Municipal Code (MMC):
 - MMC Section 19.902 Amendments to Maps and Ordinances
 - MMC Section 19.1008 Type V Review

The application has been processed and public notice provided in accordance with MMC Section 19.1008 Type V Review. An initial evidentiary hearing was held by the Planning Commission on April 22, 2025, and another public hearing was held by the City Council on May 20, 2025, as required by law.

4. MMC Section 19.902 Amendments to Maps and Ordinances

MMC 19.902 establishes the general process for amending the City's Comprehensive Plan and land use regulations within the Milwaukie Municipal Code. Specifically, MMC Subsection 19.902.5 establishes Type V review as the process for changing the text of land use regulations, with the following approval criteria:

- a. MMC Subsection 19.905.B.1 requires that the proposed amendment be consistent with other provisions of the Milwaukie Municipal Code.

The proposed amendments are consistent with other provisions of the Milwaukie Municipal Code, including MMC Chapter 16.32 Tree Code.

This standard is met.

- b. MMC Subsection 19.902.5.B.2 requires that the proposed amendment be consistent with the goals and policies of the Comprehensive Plan.

Of the various goals, objectives, and policies in the Comprehensive Plan, the chapter on Environmental Stewardship & Community Resiliency, with its section on natural resources

and environmental quality, is especially relevant to the proposed amendments. In addition, the chapter on Creating Complete Neighborhoods, with its section on housing, is addressed by one aspect of the proposed amendments.

The Natural Resources and Environmental Quality section includes the following goal statement, goals, and policies:

Protect, conserve, and enhance the quality, diversity, quantity and resiliency of Milwaukie's natural resources and ecosystems, and maintain the quality of its air, land, and water. Utilize a combination of development regulations, incentives, education and outreach programs, and partnerships with other public agencies and community stakeholders.

Goal 3.1 – Awareness and Education

Prioritize the protection of Milwaukie's natural resources and environmental quality through the use of best available science and management practices and increased community awareness and education.

Policy 3.1.4: Periodically update the City's inventory of wetlands, floodplains, fish and wildlife habitat and corridors, and other natural resources through both technology and in-field verification.

Goal 3.2 – Water Quality and Resources

Enhance the quality of Milwaukie's water resources and ensure they have adequate flows and quantity to support their long-term health.

Policy 3.2.1: Support programs and regulations to enhance and maintain the health and resilience of watersheds, riparian and upland zones, and floodplains.

Policy 3.2.4: Require a detailed analysis, including alternatives, of how development will avoid impacts to natural resources. If impacts cannot be avoided, include a detailed analysis of how development will minimize and mitigate impacts to the natural resources.

Policy 3.2.5: Regulate floodplains to protect and restore associated natural resources and functions, increase flood storage capacity, provide salmon habitat, minimize the adverse impacts of flood events, and promote climate change resiliency.

Policy 3.2.6: When considering development proposals, take into account changes in water flow, quantity and duration of flow associated with both development and climate change and evaluate the downstream impacts of development in upland areas.

Policy 3.2.7: Protect water quality of streams by using best available science to help control the amount, temperature, turbidity, duration, and quality of runoff that flows into them, in partnership with other regulatory agencies.

Policy 3.2.8: Improve stormwater detention and treatment standards through the use of best available science, technology, and management practices to meet water quality standards and achieve wildlife habitat protection and connectivity goals and standards.

Policy 3.2.9: Establish the City’s preference for sustainable stormwater facilities that utilize natural systems and green technology through the use of incentives as well as future code changes.

Goal 3.3 – Flora and Fauna Habitat

Protect and conserve aquatic, aerial, arboreal, and terrestrial wildlife and plant habitat.

Policy 3.3.1: Protect habitat areas for native and non-invasive naturalized plants and wildlife that live and move through the city, especially climate-adapted species, pollinators, and indigenous species subject to Native American fishing rights. Focus these efforts on habitat that is part of or helps create an interconnected system of high-quality habitat and considers downstream impacts of activities within Milwaukie.

Policy 3.3.2: Consider impacts to habitat connectivity when reviewing development proposals.

Policy 3.3.4: Protect and enhance riparian vegetation that provides habitat and improves water quality along creeks and streams through the use of best available science and management practices to promote beneficial ecosystem services, such as managing water temperature and providing woody debris for habitat.

Policy 3.3.5: Require mitigation that restores ecological functions and addresses impacts to habitat connectivity as part of the development review process.

Policy 3.3.6: Encourage and incentivize voluntary restoration of natural resource areas, including removal of invasive species vegetation, on its stormwater management, and planting of native species or climate-adapted vegetation.

The City’s natural resource (NR) regulations were established to protect community’s riparian, wildlife, and wetland assets, many of which have been adversely impacted by development over time. The rules are intended to restore and improve resources where possible while balancing property rights and development needs.

The City maintains an administrative NR map that serves as an inventory of wetlands and habitat corridors, and the NR regulations include provisions for verifying and updating the NR map. The proposed amendments include adjustments to the methodology for detailed verification of habitat conservation areas (HCAs) intended to simplify and improve the process.

The NR rules are structured to discourage disturbance of designated natural resource areas, especially the water quality resource (WQR) areas identified as buffers alongside rivers,

creeks, streams and wetlands. Where development activity is proposed within WQR or HCA areas, the NR regulations require an analysis of impacts and prioritize avoidance of the resource, then minimization of impacts, and finally mitigation and mitigation with native plantings. Acknowledging the critical role that healthy riparian areas play in protecting and improving water quality, the list of exempt activities within WQR areas is particularly short, though it does include the restoration work and the removal of nuisance plants.

The WQR and HCA resources identified on the NR map overlap significantly with areas prone to flooding, so the regulations of MMC 19.402 and the flood hazard protections of MMC Title 18 work together to preserve flood storage capacity and enhance other important floodplain functions.

The Housing section includes the following goal statement, goals, and policies:

Provide safe, affordable, stable housing for Milwaukie residents of every socioeconomic status and physical ability within dwellings and neighborhoods that are entirely equitable, delightfully livable, and completely sustainable.

Goal 7.1 – Equity

Enable and encourage housing options that meet the needs of all residents, with a specific focus on uplifting historically disenfranchised communities and eliminating disparities for populations with special needs or lower incomes.

Policy 7.1.3: Promote zoning and code requirements that remove or prevent potential barriers to home ownership and rental opportunities for people of all ages and abilities, including historically marginalized or vulnerable populations such as people of color, aging populations, and people with low incomes.

Goal 7.3 – Sustainability

Promote environmentally and socially sustainable practices associated with housing development and construction.

Policy 7.3.1: Provide flexibility of footprint and placement of new housing to be consistent with city goals to preserve open spaces, achieve a 40% citywide tree canopy, and protect wetland, floodplains, and other natural resource or hazard areas.

Policy 7.3.2: Provide additional flexibility in site design and development standards in exchange for increased protection and preservation of trees and other natural resources.

For sites that are significantly constrained with HCA resources, the current NR regulations provide a clear and objective review path for housing and other uses. However, the proposed disturbance of WQR areas requires a complex discretionary review, regardless of purpose. The proposed amendments include a clear and objective path that would allow limited WQR disturbance for the creation of a dwelling unit.

As proposed, the amendments are consistent with and facilitate the actualization of many relevant goals and policies in the City's Comprehensive Plan.

This standard is met.

- c. MMC Subsection 19.902.5.B.3 requires that the proposed amendment be consistent with the Metro Urban Growth Management Functional Plan and relevant regional policies.

The proposed amendments are consistent with the following applicable sections of Metro's Urban Growth Management Functional Plan:

Title 3 – Water Quality and Flood Management

MMC Section 19.402 (Natural Resources) incorporates Metro's Title 3 regulations to ensure that the City's regulations for water quality are consistent with Metro requirements. The proposed clear and objective review path for limited disturbance to WQR areas for new dwelling units is deliberately established as a narrow one. As proposed, the new clear and objective path would be available only in situations where the site is heavily constrained by the WQR designation (1,500 sq ft or less of non-WQR area), the WQR is not classified as "Good" (as opposed to "Marginal" or "Poor"), the disturbance area is at least 30 ft from the top of bank or edge of wetland, no native trees greater than 1.5-in diameter at breast height are removed, and the disturbance is limited to the difference between the WQR and non-WQR areas (up to 800 sq ft). As proposed, the City is endeavoring to comply with the state mandate to lower barriers to housing development as well as the intent of Metro Title 1 (Housing Capacity) while maintaining the integrity of the existing WQR protections.

Title 8 – Compliance Procedures

The City's current Comprehensive Plan and land use regulations comply with the Functional Plan. The proposed amendments will be deemed to comply with the Functional Plan if no appeal to the Land Use Board of Appeals is made within the 21-day period set forth in ORS 197.830(9). As required by Metro Code Section 3.07.820.A, the City has provided notice of the proposed amendments to Metro's Chief Operating Officer more than 35 days in advance of the City Council hearing on the proposed amendments.

In processing the proposed amendments, the City has followed its own requirements and procedures for community involvement. The proposed amendments have been discussed at public work sessions of the Planning Commission and City Council. The City has conducted public hearings on the proposed amendments before the Planning Commission and City Council and has published public notice prior to each hearing.

Title 13 – Nature in Neighborhoods

MMC 19.402 incorporates Metro's Title 13 regulations to ensure that the City's regulations for habitat conservation are consistent with Metro requirements. The proposed amendments include a revision to the methodology for detailed verification of HCA boundaries that was provided by Metro in the original model ordinance. The existing methodology references mapping resources related to vegetative cover, habitat classification, and urban development

value that Metro does not maintain and that are not provided at a scale that is useful for site-by-site determinations. A revised methodology is proposed that focuses on the essential and accessible components of the original methodology and is more useful for local implementation. Aside from adjustments to better align the NR regulations related to tree removal with those of the City's tree code (MMC Chapter 16.32), no significant adjustments to the existing HCA protections are proposed.

This standard is met.

- d. MMC Subsection 19.902.5.B.4 requires that the proposed amendment be consistent with relevant State statutes and administrative rules, including the Statewide Planning Goals and Transportation Planning Rule.

Goal 1 – Citizen Involvement

To develop a citizen involvement program that ensures the opportunity for citizens to be involved in all phases of the planning process.

The City has an adopted and acknowledged amendment process and has followed that process in making these amendments. Public hearings on the proposed amendments have been held and public notice was published prior to each hearing. In addition, all owners of property with designated natural resources were sent notice of the public hearings. The Planning Commission members are appointed by an elected City Council, following an open and public selection process.

Goal 2 – Land Use Planning

To establish a land use planning process and policy framework as a basis for all decision and actions related to use of land and to assure an adequate factual base for such decisions and actions.

The proposed amendments will not change the City's land use planning process. The City will continue to have a comprehensive land use plan and implementing regulations that are consistent with the plan. The proposed amendments will update MMC Section 19.402 and related parts of the municipal code to improve functionality and effectiveness, which strengthens the City's existing policies that implement Goal 2.

Goal 5 – Natural Resources, Scenic and Historic Areas, and Open Spaces

To protect natural resources and conserve scenic and historic areas and open spaces.

The proposed amendments will continue to ensure that development activity on properties that include designated natural resources will not negatively impact riparian and wetland habitat. The existing regulation of natural resources will not be diminished and will be better integrated with the residential tree protections established by the City in 2022.

Goal 6 – Air, Water, and Land Resources Quality

To maintain and improve the quality of the air, water, and land resources of the state.

The proposed amendments will continue to ensure that development activity on properties that include designated natural resources will not negatively impact water quality. The

establishment of a narrow path for clear and objective review of disturbance in designated water quality resource areas will maintain sufficient protection of those resources while responding to the housing priority identified by the state.

Goal 10 – Housing

To provide for the housing needs of citizens of the state.

The proposed amendments respond to the state-level policy to remove or reduce barriers to housing development by establishing a clear and objective review path for limited disturbance of designated water quality resource areas that involves the creation of a new dwelling unit.

This standard is met.

- e. MMC Subsection 19.902.5.B.5 requires that the proposed amendment be consistent with relevant federal regulations.

The proposed amendments to the City's existing regulations for natural resources do not introduce inconsistencies with respect to relevant federal regulations.

This standard is met.

The City Council finds that the proposed amendments to MMC Section 19.402 (Natural Resources) and related code sections are consistent with the applicable approval criteria for zoning text amendments as established in MMC 19.902.5.B.

5. MMC Section 19.1008 Type V Review

MMC 19.1008 establishes the procedures and requirements for Type V review, which is the process for legislative actions. The City Council, Planning Commission, Planning Manager, or any individual may initiate a Type V application.

The proposed amendments were initiated by the Planning Manager on March 17, 2025.

- a. MMC Subsection 19.1008.3 establishes the public notice requirements for Type V review.

(1) MMC Subsection 19.1008.3.A General Public Notice

MMC 19.1008.3.A establishes the requirements for public notice, including a requirement to post public notice of a public hearing on a Type V application at least 30 days prior to the first evidentiary hearing. The notice must be posted on the City website and at City facilities that are open to the public.

A notice of the Planning Commission's April 22, 2025, hearing was posted as required on March 18, 2025. A notice of the City Council's May 20, 2025, hearing was posted on April 18, 2025.

(2) MMC Subsection 19.1008.3.B DLCD Notice

MMC 19.1008.3.B requires notice of a Type V application be sent to the Department of Land Conservation and Development (DLCD) as per the

standards of MMC Subsection 19.1001.6.C.4.a, which required notice to be sent to DLCD at least 35 days prior to the first evidentiary hearing.

Notice of the proposed amendments was sent to DLCD on March 18, 2025, in advance of the first evidentiary hearing on April 22, 2025.

(3) MMC Subsection 19.1008.3.C Metro Notice

MMC 19.1008.3.C requires notice of a Type V application be sent to Metro at least 35 days prior to the first evidentiary hearing.

Notice of the proposed amendments was sent to Metro on March 18, 2025, in advance of the first evidentiary hearing on April 22, 2025.

(4) MMC Subsection 19.1008.3.D Property Owner Notice (Measure 56)

MMC 19.1008.3.D requires notice to property owners if, in the Planning Manager's opinion, the proposed amendments would affect the permissible uses of land for those property owners.

The proposed amendments would result in some changes for properties with designated natural resources, primarily to improve the effectiveness of existing regulations. A notice to this effect was mailed to the owners of all affected properties on April 2, 2025.

b. MMC Subsection 19.1008.4 Type V Decision Authority

MMC 19.1008.4 establishes that the City Council is the review authority for Type V applications and may approve, approve with conditions, amend, deny, or take no action on a Type V application after a public hearing.

The City Council held a public hearing to consider this application on May 20, 2025, and approved the proposed amendments as presented.

c. MMC Subsection 19.1008.5 Type V Recommendation and Decision

MMC 19.1008.5 establishes the procedures for review and a decision on Type V applications. The process includes an initial evidentiary hearing by the Planning Commission and a recommendation to the City Council, followed by a public hearing and decision by the City Council.

The Planning Commission held an initial evidentiary hearing on April 22, 2025, and passed a motion recommending that the City Council approve the proposed amendments. The City Council held a duly advertised public hearing on May 20, 2025, and approved the proposed amendments as presented.

EXHIBIT B

TITLE 19 ZONING

CHAPTER 19.200 DEFINITIONS AND MEASUREMENTS

19.201 Definitions

"Major pruning" means the trimming or removal of more than 20% or more of the live crown-a tree's canopy, or removal of or injury or cutting of over 15% of the roots system, within a radial distance from the tree of six times the tree's diameter at breast height (DBH) or over 25% of the root protection zone (see Figure 16.32.042.G.1.b) during any 12-month period.

CHAPTER 19.400 OVERLAY ZONES AND SPECIAL AREAS

19.402 Natural Resources NR

19.402.1 Intent

Section 19.402 is to be interpreted consistently with the following:

- A. Section 19.402 provides protection for water quality resources under Statewide Land Use Planning Goal 6 and Sections 1-4 of Title 3 of the Metro Urban Growth Management Functional Plan (UGMFP). Section 19.402 also provides protection for designated natural resources that have been identified for the purposes of implementing Statewide Planning Goal 5 relating to significant natural riparian, wildlife, and wetland resources and Title 13 of the UGMFP.
- B. Many of Milwaukie's riparian, wildlife, and wetland resources have been adversely affected by development over time. These regulations seek to minimize additional adverse impacts and to restore and improve resources, where possible, while balancing property rights and development needs of the city.
- C. It is also the intent of Section 19.402 to:
 - 1. Designate water quality resources (WQRs) to protect the functions and values of riparian and wetland resources at the time of development.
 - 2. Protect and improve the functions and values that contribute to water quality and to fish and wildlife habitat in urban streamside areas. These functions and values include, but are not limited to:
 - a. Vegetated corridors to separate protected water features from development.
 - b. Microclimate and shade.
 - c. Streamflow moderation and water storage.
 - d. Water filtration, infiltration, and natural purification.
 - e. Bank stabilization and sediment and pollution control.
 - f. Large wood recruitment and retention and natural channel dynamics.
 - g. Organic material resources.
 - 3. Designate habitat conservation areas (HCAs) to implement the performance standards of Title 13 of the UGMFP for riparian areas and fish and wildlife habitat, and to protect significant local Goal 5 resources such as wetlands.
 - 4. Provide nondiscretionary (clear and objective) standards, as well as a discretionary review process, applicable to development in HCAs, in accordance with Goal 5.

5. Allow and encourage habitat-friendly development while minimizing the impact on water quality and fish and wildlife habitat functions.
 6. Permit residential cluster development to encourage creative and flexible site design that is sensitive to the land's natural features and adapts to the natural topography.
 7. Provide mitigation standards for the replacement of ecological functions and values lost through development in WQRs and HCAs. This includes restoration of designated natural resources that are temporarily disturbed during development, as well as mitigation for permanent disturbance of those areas as a result of development.
 8. Preserve existing native vegetation against removal and replacement with lawns, gardens, or other nonnative plantings.
- D. Section 19.402 allows development in situations where adverse impacts from the development can be avoided or mitigated and where the strict application of these rules would deny reasonable economic use of property.
- E. It is not the intent of Section 19.402 to:
1. Impose any obligation on property owners to restore existing developed sites to predevelopment or natural conditions when no new activity is proposed.
 2. Impose any unreasonable hardship against the continued maintenance of existing legal site conditions.
 3. Apply to activities that do not affect WQRs or HCAs.
 4. Prohibit normal lawn and yard landscape planting and maintenance that does not involve removal and replacement of existing native vegetation. Normal lawn and yard planting and maintenance does not include the planting of invasive nonnative or noxious vegetation, including, but not limited to, plants listed as nuisance species on the ~~Oregon Noxious Weed List~~ or ~~Milwaukie Invasive Tree Plant List~~ established in Subsection 19.402.2.G.

19.402.2 Coordination with Other Regulations

- A. Implementation of Section 19.402 is in addition to, and ~~shall~~will be coordinated with, Title 19 Zoning, Title 18 Flood Hazard Regulations, ~~and~~ Chapter 16.28 Erosion Control, and Chapter 16.32 Tree Code.
- B. For properties along the Willamette River, Section 19.402 ~~shall~~does not prohibit the maintenance of view windows, as allowed by Section 19.401 Willamette Greenway Zone WG.
- C. Except as provided for in Subsection 19.402.2.B, when applicable provisions of Sections 19.402 and 19.401 or Chapter 16.32 are in conflict, the more restrictive provision ~~shall~~will be controlling.
- D. Nonconforming development that was legally existing for WQRs as of January 16, 2003, the effective date of Ordinance #1912, or that was legally existing for HCAs as of September 15, 2011, the effective date of Ordinance #2036, and that is nonconforming solely because of Section 19.402, ~~shall is~~ not be subject to the provisions of Chapter 19.800 Nonconforming Uses and Development. However, development that is nonconforming for other reasons ~~shall~~will be subject to the provisions of Chapter 19.800.
- E. The requirements of Section 19.402 apply in addition to all applicable local, regional, ~~S~~state, and federal regulations, including those for wetlands, trees, and flood management areas. Where Section 19.402 imposes restrictions that are more stringent than regional, ~~S~~state, and federal regulations, the requirements of Section 19.402 ~~shall~~will govern.
- F. Development in or near wetlands and streams may require permits from the Oregon Department of State Lands (DSL) and the U.S. Army Corps of Engineers (Corps). If a federal permit is required, a

water quality certification from the Oregon Department of Environmental Quality (DEQ) may also be required. The Planning ~~Director~~ Manager ~~shall~~ will notify DSL and the Corps when an application for development within streams and wetlands is submitted. Because these agencies may have more restrictive regulations than the City, applicants are encouraged to contact them before preparing development plans.

- G. A document or other list used to identify native, nuisance, and prohibited plants ~~shall~~ will be maintained by the Planning Manager and ~~shall~~ will be referred to as the ~~Oregon Noxious Weed List or Milwaukie Invasive Tree Plant List~~.
- H. A document or other list used to identify chemicals that have been demonstrated to be detrimental to water quality and habitat health ~~shall~~ will be maintained by the Planning Manager and ~~shall~~ will be referred to as the "Milwaukie Prohibited Chemicals List."

19.402.3 Applicability

- A. The regulations in Section 19.402 apply to all properties that contain, or are within 100 ft of a WQR and/or HCA (including any locally significant Goal 5 wetlands or habitat areas identified by the City of Milwaukie) as shown on the Milwaukie Natural Resources Administrative Map (hereafter "NR ~~Administrative Map~~").
- B. For properties that do not contain, but are within 100 ft of, a WQR and/or HCA, as shown on the NR ~~Administrative Map~~, and where an activity not listed as exempt in Subsection 19.402.4.A will disturb more than 150 sq ft, a construction management plan is required in accordance with Subsection 19.402.9 (see also Table 19.402.3).
- C. The NR ~~Administrative Map~~, which shows WQRs and HCAs, is adopted by reference. The NR ~~Administrative Map~~ ~~shall~~ will be used to determine the applicability of Section 19.402 and ~~shall~~ will be administered in accordance with Subsection 19.402.15.
- D. Designated natural resources are shown on the NR ~~Administrative Map~~ as follows:
 - 1. Water quality resources (WQRs) include protected water features and their associated vegetated corridors, as specified in Table 19.402.15. The vegetated corridor is a buffer around each protected water feature, established to prevent damage to the water feature. The width of the vegetated corridor varies depending on the type of protected water feature, upstream drainage area served, and slope adjacent to the protected water feature. The NR ~~Administrative Map~~ is a general indicator of the location of vegetated Corridors; the specific location of vegetated corridors ~~shall~~ must be determined in the field in accordance with Table 19.402.15.
 - 2. Habitat conservation areas (HCAs) include significant Goal 5 wetlands, riparian areas, and fish and wildlife habitat. HCAs are designated based on a combination of inventory of vegetative cover and analysis of habitat value and urban development value. HCA locations on the NR ~~Administrative Map~~ are assumed to be correct unless demonstrated otherwise; verifications and corrections ~~shall~~ will be processed in accordance with the procedures established in Subsection 19.402.15.
- E. To determine whether a proposed activity on a given property will trigger any requirements of Section 19.402, the City ~~shall~~ will use the latest available aerial photographs; a copy of the applicable section of the NR ~~Administrative Map~~; and, in the case of WQRs, the parameters established in Table 19.402.15. If a property owner or applicant believes that the NR ~~Administrative Map~~ is inaccurate, they may propose corrections according to the standards established in Subsection 19.402.15.
- F. In the context of designated natural resources, "disturbance" is a condition or result of an act that "disturbs" as defined in Section 19.201. Disturbance can be either temporary or permanent as noted below.

1. Temporary disturbances are those that occur during an allowed or approved ~~D~~development or activity but will not persist beyond completion of the project. Temporary disturbances include, but are not limited to, accessways for construction equipment; material staging and stockpile areas; and excavation areas for building foundations, utilities, stormwater facilities, etc.
 2. Permanent disturbances are those that remain in place after an allowed or approved ~~D~~development or activity is completed. Permanent disturbances include, but are not limited to, buildings, driveways, walkways, and other permanent structures.
- G. If more than 150 sq ft of area will be disturbed in conjunction with a proposed activity listed as exempt in Subsection 19.402.4.B, a construction management plan ~~shall~~must be submitted according to the provisions of Subsection 19.402.9. This requirement applies even when the proposed activity will not occur within a designated natural resource but is within at least 100 ft of the resource, in accordance with Table 19.402.3.
- H. Proposed activities that are listed as exempt or occur more than 100 ft from a WQR or HCA, as shown on the NR ~~Administrative~~ Map or determined in accordance with Table 19.402.15, do not require review under the provisions of Section 19.402.
- I. Those portions of streams, creeks, and other protected water features that appear on the NR ~~Administrative~~ Map but are enclosed in pipes, culverts, or similar structures are not subject to the provisions of Section 19.402, except where a proposed activity will expose or directly disturb the protected water feature, such as with excavation. For WQRs, the underground portion of the protected water feature is not considered a protected water feature for purposes of determining the WQR location as outlined in MMC Table 19.402.15. For HCAs, the boundary verification options provided in MMC 19.402.15 may be used as necessary to determine whether the aboveground characteristics of the underground portion of the protected water feature affects the representation of HCA on the NR ~~Administrative~~ Map.
- J. The requirements of Section 19.402 apply, as shown in Table 19.402.3, both to properties that include a WQR and/or HCA, and to properties that do not include a WQR or HCA but where an activity is proposed within 100 ft of a WQR or HCA.

Table 19.402.3 Applicability of Requirements of Section 19.402		
Situations/activities that may trigger Section 19.402	Prepare Construction Management Plan per Subsection 19.402.9?	Comply with Remainder of Section 19.402?
Activities listed as exempt per: <ul style="list-style-type: none"> • Subsection 19.402.4.A (outright exemptions for both WQRs and HCAs) 	No	No
<ul style="list-style-type: none"> • Subsection 19.402.4.B (limited exemptions for HCAs only) 	No (unless > 150 sq ft of disturbance is proposed)	No
Nonexempt activities: <ul style="list-style-type: none"> • Outside of WQR and HCA 	No (unless activity is within 100' of WQR or HCA and > 150 sq ft of disturbance is proposed)	No
<ul style="list-style-type: none"> • Within WQR or HCA 	Yes	Yes

- K. Activities that are not exempt per Subsection 19.402.4, or prohibited per Subsection 19.402.5, are subject to the Type I, II, or III review process as outlined in Table 19.402.3.K.

Table 19.402.3.K Types of Process Review for Various Activities			
Activity (and applicable code sections)	Type of Review Process		
	Type I (19.1004)	Type II (19.1005)	Type III (19.1006)
Agency-approved natural resource management plans (Subsections 19.402.10.A and C)	✓		
Independent natural resource management plans (Subsections 19.402.10.B and C)		✓	
Limited tree removal (Subsection 19.402.6.B)	✓		
Tree removal that is not exempt or allowable with Type I review (Subsection 19.402.8.A.8)			✓
Activities within HCA that meet nondiscretionary standards (Subsection 19.402.11.D)	✓		
Maintenance of existing utility facilities (Subsection 19.402.6.E)	✓		
Utility connections (Subsection 19.402.6.F)	✓		
Nonemergency abatement of nuisances or violations (Subsection 19.402.6.G)	✓		
<u>Limited WQR disturbance for new dwelling units</u> (Subsection 19.402.6.B)	<u>✓</u>		
Special use activities (Subsections 19.402.7.A and 19.402.11.E)		✓	
<u>Other Llimited disturbance to WQRs</u> (Subsection 19.402.7.D)		✓	
<u>Development activities that are not exempt or allowable with Type I or II review</u> (Subsections 19.402.8 and 19.402.12)			<u>✓</u>
Property line adjustments that balance the HCA distribution (Subsection 19.402.13.E.1 or 2)	✓		
Property line adjustments that otherwise limit HCA disparity (Subsection 19.402.13.E.3)		✓	
Low-impact partitions or re-plats (put designated natural resources in separate tract) (Subsection 19.402.13.GF)	<u>✓</u>	<u>✓</u>	

Table 19.402.3.K Types of Process Review for Various Activities			
Activity (and applicable code sections)	Type of Review Process		
	Type I (19.1004)	Type II (19.1005)	Type III (19.1006)
Other partitions, replats , or subdivisions (development activities that are not exempt or allowable with Type I or II review) (Subsections 19.402.8, 19.402.12, and 19.402.13.F, G or H or I)		✓	✓
Boundary verifications with minor corrections (Subsection 19.402.15.A.1)	✓		
Boundary verifications with substantial corrections (Subsection 19.402.15.A.2)		✓	

- L. Where WQRs and HCAs overlap, the WQR overlap area is not included in any calculations of the HCA area for purposes of determining whether HCA-only exemptions are allowed or for calculating allowable HCA disturbances.

19.402.4 Exempt Activities

A. Outright Exemptions

The following activities in WQRs or HCAs are exempt from the provisions of Section 19.402:

1. Action taken on a building permit for any portion of a phased development project for which the applicant has previously met the applicable requirements of Section 19.402, including the provision of a construction management plan per Subsection 19.402.9. This exemption applies so long as the building site for new construction was identified on the original application, no new portion of the WQR and/or HCA will be disturbed, and no related land use approvals have expired per Subsection 19.1001.7. This exemption also extends to projects initiated prior to September 15, 2011, the effective date of Ordinance #2036, which have already been approved through Water Quality Resource Review.
2. Stream, wetland, riparian, and upland enhancement or restoration projects and ~~D~~development in compliance with a natural resource management plan or mitigation plan ~~A~~approved by the City or by a ~~S~~state or federal agency.
3. Emergency procedures or activities undertaken (excluding non-exempt tree removal as allowed in Subsection 19.402.4.A.6) that are necessary to remove or abate hazards to person or property, provided that the time frame for such remedial or preventative action is too short to allow for compliance with the requirements of Section 19.402. After the emergency, the person or agency undertaking the action ~~shall~~must repair any impacts to the designated natural resource resulting from the emergency action; e.g., remove any temporary flood protection such as sandbags, restore hydrologic connections, or replant disturbed areas with native vegetation.
4. The planting or propagation of plants categorized as native species on the Milwaukie ~~Native~~ Plant List.
5. Removal of plants categorized as nuisance species on the Milwaukie ~~Native~~ Plant List. After removal, all open soil areas ~~shall~~must be replanted and/or protected from erosion.
6. Removal of trees under any of the following circumstances:

- a. The tree is a "downed tree" as defined in Section 19.201, the tree has been downed by natural causes, and no more than 150 sq ft of earth disturbance will occur in the process of removing the tree.
 - ~~b. The tree is categorized as a nuisance species on the Oregon Noxious Weed List or Milwaukie Invasive Tree List, no more than 3 such trees will be removed from one property during any 12-month period, the requirements in Chapter 16.32 are met, and no more than 150 sq ft of earth disturbance will occur in the process of removing the tree(s).~~
 - ~~c. The tree presents an emergency situation with immediate danger to persons or property, as described in Subsection 19.402.4.A.3. Emergency situations may include, but are not limited to, situations in which a tree or portion of a tree has been compromised and has damaged, or is damaging, structures or utilities on private or public property, or where a tree or portion of a tree is prohibiting safe passage in the public right-of-way. Examples are trees that have fallen into or against a house or other occupied Building, or trees downed across power lines or roadways. This exemption is limited to removal of the tree or portion of the tree as necessary to eliminate the hazard. Any damage or impacts to the designated natural resource shall be repaired after the emergency has been resolved. The requirements in Chapter 16.32 must also be met.~~
 - b. The tree is less than 6-in diameter at breast height (DBH), is not a species on the Milwaukie Rare or Threatened Tree List, and was not planted to meet any requirements in Sections 16.32.042 or 16.32.044.
 - cd. Removal of the tree is in accordance with the requirements in Chapter 16.32 and an approved natural resource management plan per Subsection 19.402.10 and any applicable requirements in Chapter 16.32.
 - de. Major pruning of trees within 10 ft of existing structures in accordance with the requirements in Chapter 16.32 Best Management Practices of the International Society of Arboriculture (ISA).
 - e. Removal of a public tree (as defined in Subsection 16.32.010; i.e., a tree on land owned or maintained by the City) that meets at least one of the criteria for exempt removal as outlined in this subsection or one of the criteria for limited tree removal as provided in Subsection 19.402.6.A.
7. Landscaping and maintenance of existing landscaping and gardens. This exemption extends to the installation of new irrigation and drainage facilities and/or erosion control features, as well as to landscaping activities that do not involve the removal of native plants or plants required as mitigation, the planting of any vegetation identified as a nuisance species on the ~~Oregon Noxious Weed List or Milwaukie Invasive Tree Plant List~~, or anything that produces an increase in impervious area or other changes that could result in increased direct stormwater discharges to the WQR.
8. Additional disturbance for outdoor uses, such as gardens and play areas, where the new disturbance area does not exceed 150 sq ft; does not involve the removal of any trees ~~of larger than 6-in diameter at breast height (DBH)~~ or otherwise regulated by Chapter 16.32; and is located at least 30 ft from the top of bank of a stream or drainage and at least 50 ft from the edge of a wetland. This exemption extends to the installation of benches, picnic tables, and similar outdoor furniture on public property within 30 ft of the top of bank or within 50 ft of the edge of a wetland, provided that the installation involves no more than 3 sq ft of new at-grade impervious surface per piece of furniture. All temporary disturbances must be restored.
9. Routine repair and maintenance, alteration, demolition, and/or change of use of existing legal structures, provided that the following criteria are met:

- a. There is no change in the location, or increase in the footprint, of any building, impervious surface, or outdoor storage area within a WQR or HCA.
 - b. No other site changes are proposed that could result in increased direct stormwater discharges to a WQR. If the project will result in increased direct stormwater discharges, the proposal is subject to the Type II review process and the standards for discretionary review established in Subsection 19.402.12.
10. Routine repair and maintenance, alteration, and/or total replacement of existing utility facilities, accesses, streets, driveways, trails, walkways, and parking improvements (including asphalt overlays); provided that there is no new disturbance of the WQR or HCA, no increase in impervious area, no reduction in landscaped areas or tree cover, and no other change that could result in increased direct stormwater discharges to the WQR.
 11. Routine repair and maintenance of public and private stormwater facilities in accordance with a stormwater management plan approved by the City.
 12. Existing agricultural practices or uses, excluding buildings and structures, provided that such activities or uses do not result in increased direct stormwater discharges to WQRs.
 13. Removal of debris, as defined in Section 19.201.
 14. Change of ownership.
 15. Lot consolidations, as defined in Section 17.08.450010.
 16. Activities and improvements in existing public rights-of-way.
 17. Establishment and maintenance of trails in accordance with the following standards:
 - a. Trails ~~shall~~must be confined to a single ownership or within a public trail easement.
 - b. Trails ~~shall~~must be no wider than 30 in. Where trails include stairs, stair width ~~shall~~must not exceed 50 in and trail grade ~~shall~~must not exceed 20%, except for the portion of the trail containing stairs.
 - c. Trails ~~shall~~must be unpaved and constructed with nonhazardous, pervious materials.
 - d. Trails ~~shall~~must be located at least 15 ft from the top of bank of all water bodies.
 - e. Plants adjacent to trails may be trimmed, but trimming clearances ~~shall~~must not exceed a height of 8 ft and a width of 6 ft.
 - f. Native trees of larger than 6-in ~~diameter~~DBH, other trees regulated by Chapter 16.32, and native shrubs or conifers larger than 5 ft tall, ~~shall~~must not be removed.
 18. Installation and maintenance of erosion control measures that have been reviewed and approved by the City.
- B. Limited Exemptions Within HCAs

The following activities within HCAs are exempt from the provisions of Section 19.402, except that a construction management plan is required, according to the provisions of Subsection 19.402.9, where the activity disturbs a total of more than 150 sq ft:

1. The alteration and/or total replacement of existing structures, provided that both of the following standards are met:
 - a. The alteration and/or replacement ~~shall~~does not intrude more than 500 sq ft into the HCA, beyond the area defined as the building footprint as of September 15, 2011, the effective date of Ordinance #2036.
 - b. The alteration and/or replacement ~~shall~~does not result in increased direct stormwater

discharges to a WQR.

2. Minor encroachments, not to exceed 500 sq ft for residential zones or 150 sq ft in nonresidential zones, for new features such as accessory buildings, patios, walkways, or retaining walls.
3. Temporary and minor clearing, excavation, or other disturbances, not to exceed 150 sq ft, for the purpose of: site investigations or preparation of soil profiles; installation of underground utility facilities or other infrastructure; routine repair and maintenance and/or alteration of existing utility facilities, access, streets, driveways, and parking improvements; or similar activities, provided that such disturbed areas are restored to their original condition when the activity is complete.
4. Low-impact outdoor recreation facilities for public use—including, but not limited to, multiuse paths, accessways, trails, picnic areas, or interpretive and educational displays and overlooks that include benches and outdoor furniture—provided that such facilities contain no more than 500 sq ft of new impervious surface. Any trails ~~shall~~must have a maximum width of 5 ft and ~~shall~~must be constructed using nonhazardous, pervious materials.
5. Facilities that infiltrate stormwater on the site, including the associated piping, so long as the forest canopy and the areas within the driplines of the trees are not disturbed. Such facilities may include, but are not limited to, vegetated swales, rain gardens, vegetated filter strips, and vegetated infiltration basins. Native or nonnative vegetation may be planted in these facilities, provided that none of the plantings are identified as a nuisance species on the ~~Oregon Noxious Weed List or Milwaukie Invasive Tree Plant List~~.

19.402.5 Prohibited Activities

Title 19 Zoning is comprised of regulations that deal with the use of land; it does not extend into the broader realm of laws that regulate personal activities unrelated to land use and development. Given such limitations, the following activities are prohibited within WQRs and HCAs:

- A. New structures, development, or landscaping activity other than those allowed by Section 19.402.
- B. Uncontained areas of hazardous materials, as defined by DEQ.
- C. Planting any vegetation listed as a nuisance species on the ~~Oregon Noxious Weed List or Milwaukie Invasive Tree Plant List~~.
- D. Outside storage of materials; unless such storage began before September 15, 2011, the effective date of Ordinance #2036; or unless such storage is approved according to the applicable provisions of Section 19.402.
- E. Application of pesticides or herbicides with any of the active ingredients listed on the Milwaukie Prohibited Chemicals List.

19.402.6 Activities Requiring Type I Review

Within either WQRs or HCAs, the following activities and items are subject to Type I review per Section 19.1004:

A. Limited Tree Removal

1. For trees not exempted by Subsections 19.402.4.A.6 (general exemptions) or 19.402.6.A.2 (development scenarios), ~~the Planning Manager may approve an application for limited tree removal or major pruning within WQRs and HCAs when the applicable requirements in Chapter 16.32 are met, except where exempted by Subsection 19.402.6.A.2,~~ under any of the following circumstances:
 - a. ~~The tree removal is necessary to eliminate a hazardous, nonemergency situation, as~~

~~determined by the Planning Manager. The tree poses an immediate emergency, as determined by the Urban Forester, Planning Manager, or designee; or a hazardous but nonemergency situation, with an unreasonable risk to the occupants of the property, the adjacent property, or the general public, as determined by an ISA Certified Arborist that is Tree Risk Assessment Qualified (TRAQ) in accordance with current ISA Tree Risk Assessment Best Management Practices.~~

Immediate emergencies may include, but are not limited to, situations in which a tree or portion of a tree has been compromised and has damaged or is damaging structures or utilities on private or public property, or where a tree or portion of a tree is prohibiting safe passage in the public right-of-way. Examples include but are not limited to trees that have fallen into or against a house or other occupied building, or trees downed across power lines or roadways. Emergency situations do not offer time for the normal review process and will be evaluated retroactively once the emergency has been resolved.

A situation may be deemed hazardous if a tree, or portion of a tree, has undergone a recent change in health or condition in a manner that may pose a danger to people, to structures on private property, to public or private utilities, or to travel on private property or in the public right-of-way. Examples of imminent hazards may include, but are not limited to, trees that are broken, split, cracked, uprooted, or otherwise in danger of collapse.

Approval ~~shall~~will be limited to removal of the tree, or portion of the tree, as necessary to eliminate the emergency or hazard. Any damage or impacts to the designated natural resource must be repaired after the emergency or hazard has been resolved. Any applicable requirements of Chapter 16.32 must also be met.

- b. The tree is dead, diseased, or dying and cannot be saved, as determined and documented in a report by ~~an ISA eCertified aArborist in accordance with ISA standards. This includes situations where a tree has sustained physical damage that will cause it to die or enter an advanced state of decline.~~
- c. ~~The proposal would remove more than 3 trees during any 12-month period that are tree is~~ categorized as a nuisance species on the ~~Oregon Noxious Weed List or Milwaukie Invasive Tree Plant List.~~
- d. The tree is a downed tree, but more than 150 sq ft of earth disturbance is necessary to remove it.
- e. ~~The tree is a nuisance species, but more than 150 sq ft of earth disturbance is necessary to remove it.~~
- e. The tree is part of a stormwater management system and has grown too large to remain an effective part of the system.
- f. The tree location conflicts with areas of public street widening, construction, or extension as shown in the Transportation System Plan and there is no practicable alternative to removing the tree.
- g. Tree removal is required for the purposes of utility or infrastructure repair and there is no practicable alternative to removing the tree.
- h. The tree is recommended for removal by a designated fire marshal for Clackamas County because it presents a significant fire risk to habitable structures or limits emergency access for rescue workers, and the risk or access issue cannot be abated through pruning or other means that would result in tree retention.
- if. ~~The tree is not categorized as either a nuisance or native species on the Oregon Noxious Weed List or Milwaukie Invasive Tree Plant List, is less than 12-in DBH, and is not located in~~

a WQR categorized as Class A ("Good"); according to Table 19.402.11.C, provided that no more than three (3) such trees will be removed during any 12-month period, ~~and complies with the applicable requirements in Chapter 16.32.~~ In residential zones, for the proposed removal of more than one such tree (i.e., non-nuisance, non-native, not in a "Good" WQR area) during any 12-month period, the Type B tree permit process outlined in Subsection 16.32.044.E is applicable in addition to the provisions of Subsection 19.402.6.A.

- ig. For major pruning, as defined in Section 19.201, a certified arborist has determined, and documented in a report, that the tree will survive the proposed pruning.
2. The provisions of Subsection 19.402.6.A.1 do not apply to tree removal proposed in association with development or other activities regulated by Section 19.402, for which other approval criteria and mitigation standards may apply.
3. The Planning Manager ~~shall~~ will require the application to comply with all of the following standards:
- a. A construction management plan ~~shall~~ must be prepared in accordance with Subsection 19.402.9. When earth disturbance is necessary for the Approved removal or pruning, all open soil areas that result from the disturbance ~~shall~~ must be replanted and/or protected from erosion.
 - b. All pruning and/or tree removal ~~shall~~ must be done in accordance with the standards of the International Society of Arboriculture (ISA) and must ~~complies~~ with the applicable requirements in Chapter 16.32.
 - c. Any tree that is removed in accordance with Subsection 19.402.6.A ~~shall~~ must be replaced with a new tree, of at least 1.5-in caliper or at least 65-ft overall height after planting. An exception to this requirement may be granted if the applicant demonstrates that a replacement tree has already been planted, in anticipation of tree removal, or if ~~the existing site conditions dense canopy coverage otherwise precludes tree replacement (due to existing dense canopy coverage or other ecological reasons).~~ Any other proposed exception to this replanting requirement is subject to the mitigation fees established in conjunction with Section 16.32.044.
 - d. The replacement tree(s) ~~shall~~ must be located in the general vicinity of the removed tree(s), somewhere within the designated natural resource (WQR or HCA). The replacement tree(s) does not have to be a native species; but, in accordance with Subsection 19.402.5.C, the replacement tree(s) ~~shall~~ must not be categorized as a nuisance species on the ~~Oregon Noxious Weed List or Milwaukie Invasive Tree Plant List.~~ The property owner ~~shall~~ must ensure that the replacement tree(s) survives at least two (2) years beyond the date of its planting.

B. Limited WQR Disturbance for New Dwelling Units

1. Within WQRs, nonexempt residential development that is not listed in Subsections 19.402.7 or 19.402.8 and that is in compliance with the following nondiscretionary standards is allowable subject to Type I review:
- a. The disturbance (temporary or permanent) is directly related to the construction of a new dwelling unit (primary or accessory); and
 - b. The area of the site that is not categorized as WQR and that is outside the minimum required yard setbacks for the underlying zone is 1,500 sq ft or less. In such cases, the disturbance area within the WQR is limited by the following formula: subtract the area of the site that is not categorized as WQR from the area of the site that is categorized as WQR; if that number is positive, that amount of WQR on the site can be disturbed, up to a maximum of 800 sq ft

(see Figure 19.402.6.B.1.b); and

c. The WQR being disturbed is not categorized as Class A ("Good") according to Table 19.402.11.C; and

d. The disturbance area is at least 30 ft from the top of bank of a stream or drainage or 50 ft from the edge of a wetland; and

e. The disturbance does not include the removal of any trees 6-in DBH or greater that are categorized as a native species on the Milwaukie Plant List; and

f. The disturbance will not result in any increased direct stormwater discharges to the WQR.

2. Where limited WQR disturbance is allowed by this subsection, mitigation must be provided in accordance with the general standards of Subsection 19.402.11.B (including for plant species, size, spacing, survival, etc.) and as follows:

a. For temporary disturbances, the disturbance area must be replanted at a minimum with native ground-cover species sufficient to cover all bare or exposed soil.

b. For permanent disturbances, an area equal in size to the disturbance area must be established as a mitigation area. Within the mitigation area, all vegetation categorized as a nuisance species on the Milwaukie Plant List must be removed and native-species trees and shrubs must be planted at a ratio of 5 trees and 25 shrubs per 500 sq ft of allowed disturbance. Any remaining bare soil within the mitigation area must be replanted with native ground-cover species.

These standards apply in addition to any other applicable provisions related to tree removal as established in Section 16.32.042.

CB. Activities within HCAs in Compliance with Nondiscretionary Standards

Within HCAs but outside of WQRs, nonexempt development that is not listed in Subsections 19.402.7 or 19.402.8 and that is in compliance with the following nondiscretionary standards provided in Subsection 19.402.11.D, is subject to Type I review.

1. Single Detached and Middle Housing Residential Uses

For single detached and middle housing residential uses, including any related public facilities as required by Chapter 19.700 Public Facility Improvements, the amount of nondiscretionary disturbance allowed within an HCA is determined by subtracting the area of the lot or parcel outside of the total resource area (WQR and HCA) from the maximum potential disturbance area within the HCA (which is 50% of the total HCA, up to a maximum of 5,000 sq ft)—see Table 19.402.6.C.1 for examples. Such disturbance will be subject to Type I review and the mitigation requirements described in Subsection 19.402.11.D.2.

Table 19.402.6.C.1
Method for Calculating Allowable Nondiscretionary Disturbance within an HCA for Single Detached Dwellings and Middle Housing Residential Uses

X = The maximum potential disturbance area within the HCA, which is 50% of the total HCA, up to a maximum of 5,000 sq ft.

Y = The area of the lot or parcel outside the total resource area (WQR and HCA).

Z = The net amount of disturbance area allowed within the HCA (Z = X-Y).

If (Y) is greater than (X), disturbance shall is not be permitted within the HCA; otherwise, the applicant may disturb up to the net amount of disturbance area allowed (Z) within the HCA.

Table 19.402.6.C.1

Method for Calculating Allowable Nondiscretionary Disturbance within an HCA for Single Detached Dwellings and Middle Housing Residential Uses

Example 1: 8,000-sq-ft lot with 3,000 sq ft of HCA and 5,000 sq ft outside of HCA/WQR X = 1,500 sq ft (50% of HCA)

Y = 5,000 sq ft outside of HCA/WQR

Z = -3,500 sq ft (1,500 sq ft – 5,000 sq ft)

Conclusion: Y is greater than X; therefore, development is not permitted within the HCA.

Example 2: 8,000-sq-ft lot with 6,000 sq ft of HCA and 2,000 sq ft outside of HCA/WQR X = 3,000 sq ft (50% of HCA)

Y = 2,000 sq ft outside of HCA/WQR

Z = 1,000 sq ft (3,000 sq ft – 2,000 sq ft)

Conclusion: Y is not greater than X; therefore, the applicant may disturb up to the value of Z (1,000 sq ft) within the HCA.

2. All Other Uses

A maximum net disturbance area of 10% of the HCA on the site is allowed by right, subject to Type I review and the mitigation requirements described in Subsection 19.402.11.D.2.

DC. Natural Resource Management Plans

Natural resource management plans that meet the standards outlined in Subsection 19.402.10.A are subject to Type I review. These are typically plans that have already been approved by a qualified agency.

ED. Maintenance of Existing Utility Facilities

Routine repair and maintenance of existing utility facilities, accesses, streets, driveways, and/or parking improvements that disturbs a WQR and/or HCA is subject to Type I review, provided such activities can meet the general standards for special uses established in Subsection 19.402.11.E.1. These include, but are not limited to, the requirement to provide a mitigation plan and to restore the disturbed area.

EE. Utility Connections

Unless they are exempt per Subsection 19.402.4, connections to existing or new utility lines that involve disturbance to a WQR and/or HCA are subject to Type I review against the following criteria:

1. The activities required to establish the connection shall not disturb a protected water feature. Utility connections that will disturb a protected water feature are subject to the review procedures for special uses established in Subsection 19.402.11.E.
2. The activities required to establish the connection shall not disturb an area greater than 10 ft wide.
3. The connection can meet the general standards for special uses established in Subsection 19.402.11.E.1.

GF. Nuisance Abatement

Measures to remove or abate nuisances; or any other violation of ~~S~~state statute, ~~A~~administrative

agency rule, or City or County ordinance; shall be subject to Type I review of a construction management plan, to be approved by the Planning ~~Director~~ Manager prior to the abatement activity. The person or agency undertaking the action shall repair any impacts to the designated natural resource resulting from the nuisance or violation (e.g., restore disturbed soils, restore hydrologic connections, replant disturbed areas with native vegetation, etc.) unless subsequent development has been approved.

HG. Boundary Verification

Boundary verifications that propose minor corrections will be processed in accordance with Subsection 19.402.15.A.1 and are subject to Type I review.

I. Low-Impact Partitions

Partitions that meet the standards established in Subsection 19.402.13.F are subject to Type I review.

19.402.7 Activities Requiring Type II Review

Within either WQRs or HCAs, the following activities and items are subject to Type II review and approval by the Planning ~~Director~~ Manager per Section 19.1005, unless they are otherwise exempt or permitted as a Type I activity.

A. Special Uses

If not listed as exempt in Subsection 19.402.4, and not able to meet the nondiscretionary standards for HCAs as established in Subsection 19.402.11.D, any special use activity listed below ~~shall be~~ is subject to Type II review if the proposal complies with the applicable standards provided in Subsection 19.402.11.E:

1. Improvement or construction of public or private utility facilities.
2. New stormwater facilities.
3. Walkways and bike paths.
4. Stormwater management plans.

If the proposed special use activity is not in compliance with the applicable standards in Subsection 19.402.11.E, it ~~shall be~~ is subject to Type III review and the general discretionary review criteria provided in Subsection 19.402.12.

B. Natural Resource Management Plans

Natural resource management plans that do not meet the Type I review standards provided in Subsection 19.402.10.A, but that meet the standards provided in Subsection 19.402.10.B, are subject to Type II review. These are typically plans that have been prepared independently of a qualified agency but that are in accordance with standards and guidelines related to enhancing natural resources.

C. Partitions and Subdivisions

Partitions and subdivisions that meet the standards provided in Subsection 19.402.13.G and H, respectively, are subject to Type II review.

D. Other Uses and Activities with Minimal Impacts to WQRs

The activities listed below are subject to Type II review and the general discretionary review criteria provided in Subsection 19.402.12:

1. New agricultural practices or uses, excluding buildings and structures, that result in increased direct stormwater discharges to WQRs.

2. Landscaping and maintenance of existing landscaping that would increase impervious area within a WQR by no more than 150 sq ft and/or would result in increased direct stormwater discharges to the WQR.
3. Routine repair and maintenance, alteration, and/or total replacement of existing legal buildings or structures that increases the existing disturbance area by no more than 150 sq ft within the WQR.
4. Routine repair and maintenance, alteration, and/or total replacement of existing utility facilities, accesses, streets, driveways, and parking improvements that increases the existing disturbance area by no more than 150 sq ft within the WQR. Activities approved under this subsection shall be subject to the following requirements:
 - a. Restore the disturbed portion of the WQR.
 - b. Within the disturbed portion of the WQR, remove any vegetation categorized as a nuisance species on the ~~Oregon Noxious Weed List~~ or ~~Milwaukie Invasive Tree Plant List~~ and replace it with native vegetation from the list.

E. Boundary Verification

Boundary verifications that propose substantial corrections will be processed in accordance with Subsection 19.402.15.A.2 and are subject to Type II review.

19.402.8 Activities Requiring Type III Review

Within either WQRs or HCAs, the following activities are subject to Type III review and approval by the Planning Commission under Section 19.1006, unless they are otherwise exempt or permitted as a Type I or II activity.

- A. The activities listed below ~~shall be~~ are subject to the general discretionary review criteria provided in Subsection 19.402.12:
1. Any activity allowed in the base zone that is not otherwise exempt or permitted as a Type I or II activity.
 2. Within HCAs, development that is not in compliance with the nondiscretionary standards provided in Subsection 19.402.11.D.
 3. New roads to provide access to protected water features, necessary ingress and egress across WQRs, or the widening of an existing road.
 4. Improvement of existing public utility facilities that cannot meet the applicable standards of Subsection 19.402.11.E.
 5. New stormwater facilities that cannot meet the applicable standards of Subsection 19.402.11.E.
 6. New public or private utility facility construction that cannot meet the applicable standards of Subsection 19.402.11.E.
 7. Walkways and bike paths that are not exempt per Subsection 19.402.4 or cannot meet the applicable standards of Subsection 19.402.11.E.
 8. Tree removal in excess of that permitted under Subsection 19.402.4 or 19.402.6. Tree removal must also comply with ~~the~~ any applicable requirements in Chapter 16.32.
 9. Landscaping and maintenance of existing landscaping that would increase impervious area by more than 150 sq ft.
 10. Routine repair and maintenance, alteration, and/or total replacement of existing legal buildings or structures that increases the existing disturbance area by more than 150 sq ft within the

WQR.

11. Routine repair and maintenance, alteration, and/or total replacement of existing utility facilities, accesses, streets, driveways, and parking improvements that would disturb more than 150 sq ft within the WQR.

~~B. The activities listed below shall be subject to the review criteria for partitions and subdivisions provided in Subsections 19.402.13.H and I, respectively:~~

- ~~1. The partitioning of land containing a WQR or HCA that cannot meet the standards provided in Subsection 19.402.13.G.~~
- ~~2. The subdividing of land containing a WQR or HCA.~~

19.402.9 Construction Management Plans

- A. Construction management plans are not subject to Type I review per Section 19.1004 but ~~shall~~ will be reviewed administratively in similar fashion to an erosion control permit (MMC Chapter 16.28).
- B. Construction management plans shall provide the following information:
 1. Description of work to be done.
 2. Scaled site plan showing a demarcation of WQRs and HCAs and the location of excavation areas for building foundations, utilities, stormwater facilities, etc.
 3. Location of site access and egress that construction equipment will use.
 4. Equipment and material staging and stockpile areas.
 5. Erosion and sediment control measures.
 6. Measures to protect trees and other vegetation located within the potentially affected WQR and/or HCA. Tree protection must be consistent with the requirements in Section 16.32.042.~~EG~~.

When required for a property that does not include a designated natural resource, the construction management plan ~~shall~~ must show the protective measures that will be established on the applicant's property.

19.402.10 Natural Resource Management Plans

Natural resource management plans or restoration plans that authorize limited disturbance within the WQR or HCA may be approved with Type I or II review, subject to the following standards:

A. Plans Eligible for Type I Review

The plan has already been approved by the U.S. Fish and Wildlife Service, Oregon Department of Fish and Wildlife (ODFW), DSL, Oregon Watershed Enhancement Board (OWEB), Metro, Clackamas County Soil and Water Conservation District, or other agency approved by the Planning ~~Director~~ Manager.

B. Plans Eligible for Type II Review

The plan has been prepared in accordance with particular standards and guidelines promulgated by a natural resource agency, such as OWEB's Oregon Aquatic Habitat Restoration and Enhancement Guide, ODFW's Western Oregon Stream Restoration Program, DSL's Hydrogeomorphic (HGM) approach of assessment for wetland and riparian functions, or other standards approved by the Planning ~~Director~~ Manager.

C. Approval Criteria

Every plan prepared for approval under Section 19.402 ~~shall~~ must demonstrate that it encourages

restoration activities that have any of the following effects:

1. Changes the trend of habitat function from one of a diminishing ability to support salmonids and other organisms to one that supports a complex, self-sustaining system.
2. Corrects or improves conditions caused by past management and/or disturbance events.
3. Maximizes beneficial habitat in the short term where watershed degradation has been extensive and natural processes will need substantial time to restore habitat.
4. Creates beneficial habitat and restores stream function and hydrology to the fullest extent practicable within developed areas where there is no reasonable expectation of returning to natural conditions.

D. Construction Management Plans

A construction management plan prepared in accordance with Subsection 19.402.9 is required with each natural resource management plan.

E. Ongoing Maintenance

Natural resource management plans ~~shall~~must demonstrate how ongoing maintenance is part of the associated restoration or enhancement activities.

F. Expiration of Plans

The approval of a natural resource management plan ~~shall be~~is valid for five (5) years. Approved plans may be renewed through the Type I review process by demonstrating that the original approved plan still meets the criteria provided in Subsection 19.402.10.C. Plans that demonstrate an adaptive management component and/or that involve partnership with one of the agencies noted in Subsection 19.402.10.A may be approved as valid for up to 20 years upon request.

19.402.11 Development Standards

A. Protection of Natural Resources During Site Development

During development of any site containing a designated natural resource, the following standards ~~shall~~ apply:

1. Work areas ~~shall~~must be marked to reduce potential damage to the WQR and/or HCA.
2. Trees in WQRs or HCAs ~~shall~~must not be used as anchors for stabilizing construction equipment.
3. Native soils disturbed during development ~~shall~~must be conserved on the property.
4. An erosion and sediment control plan is required and ~~shall~~must be prepared in compliance with requirements set forth in the City's Public Works Standards.
5. Site preparation and construction practices ~~shall~~must be followed that prevent drainage of hazardous materials or erosion, pollution, or sedimentation to any WQR adjacent to the project area.
6. Stormwater flows that result from proposed development within and to natural drainage courses ~~shall~~must not exceed predevelopment flows.
7. Prior to construction, the WQR and/or HCA that is to remain undeveloped ~~shall~~must be flagged, fenced, or otherwise marked and ~~shall~~must remain undisturbed. Such markings ~~shall~~must be maintained until construction is complete.
8. The construction phase of the development ~~shall~~must be done in such a manner as to safeguard the resource portions of the site that have not been approved for development.

9. Where practicable, lights ~~shall~~must be placed so that they do not shine directly into any WQR and/or HCA location. The type, size, and intensity of lighting ~~shall~~must be selected so that impacts to habitat functions are minimized.
10. All work on the property ~~shall~~must conform to a construction management plan prepared according to Subsection 19.402.9.
11. The applicable provisions of Chapter 16.32 ~~shall~~must be met.

B. General Standards for Required Mitigation

Where mitigation is required by Section 19.402 for disturbance to WQRs and/or HCAs, the following general standards ~~shall~~ apply:

1. Disturbance

- a. Designated natural resources that are affected by temporary disturbances ~~shall~~must be restored, and those affected by permanent disturbances ~~shall~~must be mitigated, in accordance with the standards provided in Subsection 19.402.11.C for WQRs and Subsection 19.402.11.D.2 for HCAs, as applicable.
- b. Landscape plantings are not considered to be disturbances, except for those plantings that are part of a non-exempt stormwater facility; e.g., raingarden or bioswale.

2. Required Plants

Unless specified elsewhere in Section 19.402, all trees, shrubs, and ground cover planted as mitigation ~~shall~~must be native plants, as identified on the ~~Oregon Noxious Weed List or Milwaukie Invasive Tree Plant List~~. Applicants are encouraged to choose particular native species that are appropriately suited for the specific conditions of the planting site; e.g., shade, soil type, moisture, topography, etc.

3. Plant Size

Required mitigation trees ~~shall~~must average at least a ½-in caliper—measured at 6 in above the ground level for field-grown trees or above the soil line for container-grown trees—unless they are oak or madrone, which may be 1-gallon size. Required mitigation shrubs ~~shall~~must be at least 1-gallon size and 12 in high.

4. Plant Spacing

Trees ~~shall~~must be planted between 8 and 12 ft on center. Shrubs ~~shall~~must be planted between 4 and 5 ft on center or clustered in single-species groups of no more than four (4) plants, with each cluster planted between 8 and 10 ft on center. When planting near existing trees, the dripline of the existing tree ~~shall be~~is the starting point for plant spacing measurements. Note that in meeting the Tree Planting Standards in ~~s~~Subsection 16.32.042.C, the Urban Forester may only credit those trees that meet the requirements in Table 16.32.042.CD. The additional trees required by this subsection may be excluded from contributing to the Tree ~~Canopy Requirements~~ Planting Standards in Subsection 16.32.042.C.

5. Plant Diversity

Shrubs ~~shall~~must consist of at least two (2) different species. If 10 trees or more are planted, then no more than 50% of the trees ~~shall~~can be of the same genus.

6. Location of Mitigation Area

a. On-Site Mitigation

All mitigation vegetation ~~shall~~must be planted on the applicant's site within the designated natural resource that is disturbed, or in an area contiguous to the resource area; however, if

the vegetation is planted outside of the resource area, the applicant ~~shall~~must preserve the contiguous planting area by executing a deed restriction such as a restrictive covenant.

b. Off-Site Mitigation

- (1) For disturbances allowed within WQRs, off-site mitigation ~~shall~~cannot be used to meet the mitigation requirements of Section 19.402.
- (2) For disturbances allowed within HCAs, off-site mitigation vegetation may be planted within an area contiguous to the subject-property HCA, provided there is documentation that the applicant possesses legal authority to conduct and maintain the mitigation, such as having a sufficient ownership interest in the mitigation site. If the off-site mitigation is not within an HCA, the applicant ~~shall~~must document that the mitigation site will be protected after the monitoring period expires, such as through the use of a restrictive covenant.

7. Invasive Vegetation

Invasive nonnative or noxious vegetation ~~shall~~must be removed within the mitigation area prior to planting, including, but not limited to, species identified as nuisance plants on the Milwaukie ~~Native-Plant~~ List.

8. Ground Cover

Bare or open soil areas remaining after the required tree and shrub plantings ~~shall~~must be planted or seeded to 100% surface coverage with grasses or other ground-cover species identified as native on the Milwaukie ~~Native-Plant~~ List. Revegetation ~~shall~~must occur during the next planting season following the site disturbance.

9. Tree and Shrub Survival

A minimum of 80% of the trees and shrubs planted ~~shall~~must remain alive on the second anniversary of the date that the mitigation planting is completed.

a. Required Practices

To enhance the survival of the mitigation plantings, the following practices are required:

- (1) Mulch new plantings to a minimum of 3-in depth and 18-in diameter to retain moisture and discourage weed growth.
- (2) Remove or control ~~nonnative~~nuisance or noxious vegetation throughout the maintenance period.

b. Recommended Practices

To enhance the survival of tree replacement and vegetation plantings, the following practices are recommended:

- (1) Plant bare root trees between December 1 and April 15; plant potted plants between October 15 and April 30.
- (2) Use plant sleeves or fencing to protect trees and shrubs against wildlife browsing and the resulting damage to plants.
- (3) Water new plantings at a rate of 1 in per week between June 15 and October 15 for the first two (2) years following planting.

c. Monitoring and Reporting

Monitoring of the mitigation site is the ongoing responsibility of the property owner. Plants that die ~~shall~~must be replaced in kind as needed to ensure the minimum 80% survival rate.

The Planning ~~Director~~Manager may require a maintenance bond to cover the continued health and survival of all plantings. A maintenance bond ~~shall is not be~~ required for land use applications related to owner-occupied single-family residential projects. An annual report on the survival rate of all plantings ~~shall~~must be submitted for two (2) years.

10. Light Impacts

Where practicable, lights ~~shall~~must be placed so that they do not shine directly into any WQR and/or HCA location. The type, size, and intensity of lighting ~~shall~~must be selected so that impacts to habitat functions are minimized.

C. Mitigation Requirements for Disturbance within WQRs

1. The requirements for mitigation vary depending on the existing condition of the WQR on the project site at the time of application. The existing condition of the WQR ~~shall~~must be assessed in accordance with the categories established in Table 19.402.11.C.
2. When disturbance within a WQR is approved according to the standards of Section 19.402, the disturbance ~~shall~~must be mitigated according to the requirements outlined in Table 19.402.11.C and the standards established in Subsection 19.402.11.B.

Table 19.402.11.C <u>WQR Mitigation Requirements for WQRs</u>	
Existing Condition of WQR <u>(What conditions for water quality and wildlife habitat are provided by the extent and character of existing vegetation?)</u>	<u>Mitigation Requirements</u>
Class A ("Good") Extent and character of existing vegetation provides good conditions for water quality and wildlife habitat	
Combination of trees, shrubs, and ground cover are 80% present, with more than 50% tree canopy coverage in vegetated corridor.	<ul style="list-style-type: none"> • Submit a plan for mitigating water quality impacts related to the development, including: sediments, temperature, nutrients, or any other condition that may have caused the protected water feature to be listed on DEQ's 303(d) list. • <u>Restore and replant disturbed areas with native species from the Milwaukie Plant List, using a City-approved plan developed to represent the vegetative composition that would naturally occur on the site.</u> • <u>Inventory and remove debris, and noxious materials, and nuisance species vegetation.</u> • <u>Plant and/or seed all bare areas to provide 100% surface coverage.</u>
Class B ("Marginal") Extent and character of existing vegetation provides marginal conditions for water quality and wildlife habitat	
Combination of trees, shrubs, and ground cover are 80% present, with at least 25-50% canopy coverage in vegetated corridor.	<ul style="list-style-type: none"> • Restore and mitigate-replant disturbed areas with native species from the Milwaukie Native Plant List, using a City-approved plan developed to represent the vegetative composition that would naturally occur on the site. • <u>Inventory and remove debris, and noxious materials, and nuisance species vegetation.</u> • <u>Plant and/or seed all bare areas to provide 100% surface coverage.</u>
Class C ("Poor") Extent and character of existing vegetation provides poor conditions for water quality and wildlife habitat	
Combination of trees, shrubs, and ground cover are less than 80% present; and/or less	<ul style="list-style-type: none"> • Restore and mitigate disturbed areas with native species from the Milwaukie Native Plant List, using a

Table 19.402.11.C <u>WQR Mitigation Requirements for WQRs</u>	
Existing Condition of WQR <u>(What conditions for water quality and wildlife habitat are provided by the extent and character of existing vegetation?)</u>	<u>Mitigation Requirements</u>
than 25% canopy coverage in vegetated corridor.	<p>City-approved plan developed to represent the vegetative composition that would naturally occur on the site.</p> <ul style="list-style-type: none"> • Plant and/or seed all bare areas to provide 100% surface coverage. • <u>Inventory and remove debris, and noxious materials, and nuisance species vegetation.</u> • <u>Plant and/or seed all bare areas to provide 100% surface coverage.</u>

D. Nondiscretionary Standards for HCAs ~~HCA Disturbance~~

The following nondiscretionary standards ~~may be applied to proposals that are subject to Type I review and located within HCAs only.~~

1. General Provisions for Disturbance Area Limitations in HCAs

~~To avoid or minimize impacts to HCAs, activities that are not otherwise exempt from the requirements of Section 19.402, and that would disturb an HCA, are subject to the following disturbance area limitations, as applicable:~~

~~a. Single Detached and Middle Housing Residential Uses~~

~~The amount of disturbance allowed within an HCA for residential uses, including any related public facilities as required by Section 19.700 Public Facility Improvements, shall be determined by subtracting the area of the lot or parcel outside of the HCA from the maximum disturbance area calculated per Figure 19.402.11.D.1.a. Such disturbance shall be subject to the mitigation requirements described in Subsection 19.402.11.D.2.~~

Figure 19.402.11.D.1.a Method for Calculating Allowable Disturbance within an HCA for Single Detached Dwellings and Middle Housing Residential Uses	
<p>X = The maximum potential disturbance area within the HCA, which is 50% of the total HCA, up to a maximum of 5,000 sq ft.</p> <p>Y = The area of the lot or parcel outside the total resource area (WQR and HCA).</p> <p>Z = The net amount of disturbance area allowed within the HCA ($Z = X - Y$).</p>	
<p>If (Y) is greater than (X), development shall not be permitted within the HCA; otherwise, the applicant may disturb up to the net amount of disturbance area allowed (Z) within the HCA.</p> <p>Example 1: 8,000 sq ft lot with 3,000 sq ft of HCA and 5,000 sq ft outside of HCA/WQR X = 1,500 sq ft (50% of HCA)</p>	

<p align="center">Figure 19.402.11.D.1.a Method for Calculating Allowable Disturbance within an HCA for Single Detached Dwellings and Middle Housing Residential Uses</p>
<p>Y = 5,000 sq ft outside of HCA/WQR Z = 3,500 sq ft (1,500 sq ft — 5,000 sq ft)</p>
<p>Conclusion: Y is greater than X; therefore, development is not permitted within the HCA. Example 2: 8,000 sq ft lot with 6,000 sq ft of HCA and 2,000 sq ft outside of HCA/WQR X = 3,000 sq ft (50% of HCA) Y = 2,000 sq ft outside of HCA/WQR Z = 1,000 sq ft (3,000 sq ft — 2,000 sq ft)</p>
<p>Conclusion: Y is not greater than X; therefore, the applicant may disturb up to the value of Z (1,000 sq ft) within the HCA.</p>

b. All Other Uses

~~A maximum net disturbance area of 10% of the HCA on the site is allowed by right, subject to the mitigation requirements described in Subsection 19.402.11.D.2.~~

a. Temporary and Permanent Disturbances

All disturbances within an HCA that occur during construction or other ~~D~~development activities, whether temporary or permanent disturbances, count equally for the purposes of calculating and tracking the maximum disturbance area allowed for a particular site. Disturbance resulting from any activity deemed exempt per Subsection 19.402.4 ~~shall~~will not be counted against the amount of disturbance allowed by Subsection 19.402.

b. Disturbance in Excess of that Allowed by Section 19.402

In accordance with Subsection 19.402.8, proposed development that would disturb more HCA than allowed by Subsections 19.402.11.D.1.a and b ~~shall be~~is subject to the Type III review process and general discretionary review criteria, as outlined in Subsection 19.402.12.C.1.

c. Disturbance Changes HCA Status

When disturbances within HCAs are allowed, in accordance with the applicable provisions of Section 19.402, the City ~~shall~~will remove the HCA designation from such disturbance areas on the NR Administrative Map, as provided in Subsection 19.402.15.B.

In the case of a request to develop within an HCA on a property where a prior development request was subject to the disturbance area limitations of Subsection 19.402.11.D.1, the calculation of the new amount of disturbance area allowed within the HCA on the property ~~shall~~will be based on the mapped location of the HCA at the time of the request, notwithstanding any previous calculation of allowed disturbance area.

2. Mitigation Requirements for Disturbance in HCAs

To achieve the goal of reestablishing forested canopy that meets the ecological values and functions described in Subsection 19.402.1, when development intrudes into an HCA, tree replacement and vegetation planting are required according to the following standards, unless the planting is also subject to wetlands mitigation requirements imposed by state and federal law.

These mitigation options apply to tree removal and/or site disturbance in conjunction with development activities that are otherwise permitted by Section 19.402. They do not apply to situations in which tree removal is exempt per Subsection 19.402.4.A or approvable through Type I review (Subsection 19.402.6.A).

An applicant ~~shall~~ must meet the requirement of Mitigation Option 1 or 2, whichever results in more tree plantings; except that where the disturbance area is one acre or more, the applicant ~~shall~~ must comply with Mitigation Option 2. The Urban Forester may allow the mitigation requirements in this subsection to satisfy the mitigation requirements in Chapter 16.32 except that the mitigation requirements in Section 16.32.042 ~~shall~~ must be met when applicable.

a. Mitigation Option 1

This mitigation requirement is calculated based on the number and size of trees that are removed from the site. Trees that are removed from the site ~~shall~~ must be replaced as shown in Table 19.402.11.D.2.a. Conifers ~~shall~~ must be replaced with conifers. Bare ground ~~shall~~ must be planted or seeded with native grasses or herbs. Non-native sterile wheat grass may also be planted or seeded, in equal or lesser proportion to the native grasses or herbs.

Table 19.402.11.D.2.a Tree Replacement	
Size of Tree to be Removed (inches in diameter)	Number of Trees and Shrubs to be Planted
6 to 12	2 trees and 3 shrubs
13 to 18	3 trees and 6 shrubs
19 to 24	5 trees and 12 shrubs
25 to 30	7 trees and 18 shrubs
over 30	10 trees and 30 shrubs

b. Mitigation Option 2

This mitigation requirement is calculated based on the size of the disturbance area within an HCA. Native trees and shrubs are required to be planted at a rate of 5 trees and 25 shrubs per 500 sq ft of disturbance area. This is calculated by dividing the number of square feet of disturbance area by 500, multiplying that result times 5 trees and 25 shrubs, and rounding all fractions to the nearest whole number of trees and shrubs. For example, if there will be 330 sq ft of disturbance area, then 330 divided by 500 equals 0.66, and 0.66 times 5 equals 3.3, so 3 trees must be planted, and 0.66 times 25 equals 16.5, so 17 shrubs must be planted. Bare ground ~~shall~~ must be planted or seeded with native grasses or herbs. Non-native sterile wheat grass may also be planted or seeded, in equal or lesser proportion to the native grasses or herbs.

c. Adjustments to HCA Mitigation Requirements

Proposals to vary the number or size of trees and shrubs required as mitigation in Subsection 19.402.11.D.2 ~~shall be~~ are subject to the Type II review process and the requirements of Subsection 19.402.12.C.2.

E. Standards for Special Uses

Unless they are exempt per Subsection 19.402.4, or do not meet the nondiscretionary standards for HCAs provided in 19.402.11.D, the special uses listed in Subsection 19.402.7.A are subject to Type II review if they comply with the applicable standards in Subsection 19.402.11.E. Otherwise, the special uses listed in Subsection 19.402.7.A are subject to Type III review and the general discretionary review criteria provided in Subsection 19.402.12.

1. General Standards for Special Uses

Except for stormwater management plans, all nonexempt special uses listed in Subsections 19.402.11.E.2 through 5 that do not meet the nondiscretionary standards for HCAs provided in Subsection 19.402.11.D ~~shall~~must comply with the specific applicable standards in Subsection 19.402.11.E, as well as with the following general standards:

- a. In addition to a construction management plan prepared according to the standards of Subsection 19.402.9, a mitigation plan ~~shall~~must be submitted per Subsection 19.402.11.D.2 or 19.402.12.C.2 for HCAs, as applicable, or per Subsection 19.402.11.C for WQRs. WQRs and HCAs ~~shall~~must be restored and maintained in accordance with the approved mitigation plan.
- b. Existing vegetation outside of approved work areas shall be protected and left in place. Work areas ~~shall~~must be carefully located and marked to reduce potential damage to WQRs and HCAs. Trees in WQRs or HCAs ~~shall~~must not be used as anchors for stabilizing construction equipment.
- c. Where existing vegetation has been removed, or the original land contours disturbed, the site ~~shall~~must be revegetated and the vegetation ~~shall~~must be established as soon as practicable. Interim erosion control measures, such as mulching, ~~shall~~must be used to avoid erosion on bare areas.

2. Public or Private Utility Facilities

In addition to the requirements of Subsection 19.402.11.E.1, the following disturbance area limitations apply to all new public and private utility facilities, as well as to facility upgrades that are not exempted by Subsection 19.402.4 or that do not meet the nondiscretionary standards for HCAs provided in Subsection 19.402.11.D.

- a. The disturbance area for the upgrade of existing utility facilities ~~shall~~can be no greater than 15 ft wide.
- b. The disturbance area for new underground utility facilities ~~shall~~can be no greater than 25 ft wide and disturb no more than 200 linear feet of WQR within any 1,000-linear-foot stretch of WQR. Such a disturbance area ~~shall~~must be restored with the exception of necessary access points to the utility facility.
- c. Disturbance areas shall be revegetated.
- d. No fill or excavation is allowed within the ordinary high water mark of a stream, unless a permit is obtained from the Corps through the Standard Local Operating Procedures for Endangered Species (SLOPES) process.

3. New Stormwater Facilities

In addition to the requirements of Subsection 19.402.11.E.1, new stormwater facilities that are not exempted by Subsection 19.402.4, or that do not meet the nondiscretionary standards for HCAs provided in Subsection 19.402.11.D, ~~shall~~must not encroach more than 25 ft into the outer boundary of the WQR adjacent to a primary protected water feature.

4. Walkways and Bike Paths

In addition to the requirements of Subsection 19.402.11.E.1~~3~~², walkways and bike paths that are not exempted by Subsection 19.402.4, or that do not meet the nondiscretionary standards for HCAs provided in Subsection 19.402.11.D, and that are proposed to be constructed or improved with gravel, permeable pavement, pavers, wood, or other materials, ~~shall~~must comply with the following standards:

- a. Walkways and bike paths within WQRs or HCAs ~~shall~~cannot exceed a 12-ft width.
- b. If the proposed walkway or bike path will be located within a WQR and will be paved, then, for the purposes of evaluating the proposed project, the vegetated corridor ~~shall~~must be widened by the width of the walkway or bike path.
- c. The walkway or bike path ~~shall~~must be designed to avoid WQRs and HCAs, to the greatest extent practicable, and ~~shall~~must be constructed so as to minimize disturbance to existing vegetation and slope stability.
- d. The walkway or bike path ~~shall~~must be a minimum of 10 ft from the boundary of the protected water feature.
- e. Where practicable, any lights associated with the walkway or bike path ~~shall~~must be placed so that they do not shine directly into any WQR and/or HCA location. The type, size, and intensity of lighting ~~shall~~must be selected so that impacts to habitat functions are minimized.

5. Stormwater Management Plans

Stormwater management plans that authorize disturbance within the WQR or HCA may be approved if in compliance with all of the following standards:

- a. Stormwater facilities will be designed to provide an environmentally beneficial hydrological impact on protected water features.
- b. Protected water features will be protected from erosion by implementing a stream protection strategy and quantity control strategies.
- c. Watershed health will be improved through the use of vegetated facilities to meet pollution reduction, flow control, and infiltration goals. These facilities will be maintained in a manner that ensures a continued benefit to watershed health.
- d. Proposed stormwater management facilities will correct or improve conditions caused by past management and/or disturbance events, if any are present.
- e. Where there is no reasonable expectation of returning to natural conditions, beneficial habitat, vegetation, and stream function and hydrology will be restored to the fullest extent practicable within developed areas.

19.402.12 General Discretionary Review

This subsection establishes a discretionary process by which the City ~~shall~~will analyze the impacts of development on WQRs and HCAs, including measures to prevent negative impacts and requirements for mitigation and enhancement. The Planning ~~Director~~Manager may consult with a professional with appropriate expertise to evaluate an application, or they may rely on appropriate staff expertise to properly evaluate the report's conclusions.

A. Impact Evaluation and Alternatives Analysis

An impact evaluation and alternatives analysis is required to determine compliance with the approval criteria for general discretionary review and to evaluate ~~D~~development alternatives for a particular property. A report presenting this evaluation and analysis ~~shall~~must be prepared and

signed by a knowledgeable and qualified natural resource professional, such as a wildlife biologist, botanist, or hydrologist. At the Planning ~~Director's~~ Manager's discretion, the requirement to provide such a report may be waived for small projects that trigger discretionary review but can be evaluated without professional assistance.

The alternatives ~~shall~~ will be evaluated on the basis of their impact on WQRs and HCAs, the ecological functions provided by the resource on the property, and offsite impacts within the subwatershed (6th Field Hydrologic Unit Code) where the property is located. The evaluation and analysis ~~shall~~ must include the following:

1. Identification of the ecological functions of riparian habitat found on the property, as described in Subsection 19.402.1.C.2.
2. An inventory of vegetation, sufficient to categorize the existing condition of the WQR per Table 19.402.11.C, including the percentage of ground and canopy coverage materials within the WQR.
3. An assessment of the water quality impacts related to the development, including sediments, temperature and nutrients, sediment control, and temperature control, or any other condition with the potential to cause the protected water feature to be listed on DEQ's 303(d) list.
4. An alternatives analysis, providing an explanation of the rationale behind choosing the alternative selected, listing measures that will be taken to avoid and/or minimize adverse impacts to designated natural resources, and demonstrating that:
 - a. No practicable alternatives to the requested development exist that will not disturb the WQR or HCA.
 - b. Development in the WQR and/or HCA has been limited to the area necessary to allow for the proposed use.
 - c. If disturbed, the WQR can be restored to an equal or better condition in accordance with Table 19.402.11.C; and the HCA can be restored consistent with the mitigation requirements of Subsection 19.402.11.D.2.
 - d. Road crossings will be minimized as much as possible.
5. Evidence that the applicant has done the following, for applications proposing routine repair and maintenance, alteration, and/or total replacement of existing structures located within the WQR:
 - a. Demonstrated that no practicable alternative design or method of ~~D~~development exists that would have a lesser impact on the WQR than the one proposed. If no such practicable alternative design or method of development exists, the project ~~shall~~ will be conditioned to limit its disturbance and impact on the WQR to the minimum extent necessary to achieve the proposed repair/maintenance, alteration, and/or replacement.
 - b. Provided mitigation to ensure that impacts to the functions and values of the WQR will be mitigated or restored to the extent practicable.
6. A mitigation plan for the designated natural resource that contains the following information:
 - a. A description of adverse impacts that will be caused as a result of ~~D~~development.
 - b. An explanation of measures that will be taken to avoid, minimize, and/or mitigate adverse impacts to the designated natural resource; in accordance with, but not limited to, Table 19.402.11.C for WQRs and Subsection 19.402.11.D.2 for HCAs.
 - c. Sufficient description to demonstrate how the following standards will be achieved:
 - (1) Where existing vegetation has been removed, the site ~~shall~~ must be revegetated as soon as practicable.

- (2) Where practicable, lights ~~shall~~must be placed so that they do not shine directly into any WQR and/or HCA location. The type, size, and intensity of lighting ~~shall~~must be selected so that impacts to habitat functions are minimized.
- (3) Areas of standing trees, shrubs, and natural vegetation will remain connected or contiguous; particularly along natural drainage courses, except where mitigation is approved; so as to provide a transition between the proposed development and the designated natural resource and to provide opportunity for food, water, and cover for animals located within the WQR.
- d. A map showing where the specific mitigation activities will occur. Off-site mitigation related to WQRs ~~shall~~cannot be used to meet the mitigation requirements of Section 19.402.
- e. An implementation schedule; including a timeline for construction, ~~M~~mitigation, mitigation maintenance, monitoring, and reporting; as well as a contingency plan. All in-stream work in fish-bearing streams ~~shall~~ be done in accordance with the allowable windows for in-water work as designated by ODFW.

B. Approval Criteria

- 1. Unless specified elsewhere in Section 19.402, applications subject to the discretionary review process ~~shall~~must demonstrate how the proposed activity complies with the following criteria:

- a. Avoid

The proposed activity avoids the intrusion of development into the WQR and/or HCA to the extent practicable. The proposed activity ~~shall~~must have less detrimental impact to the designated natural resource than other practicable alternatives, including significantly different practicable alternatives that propose less development within the resource area.

- b. Minimize

If the applicant demonstrates that there is no practicable alternative that will avoid disturbance of the designated natural resource, then the proposed activity within the resource area ~~shall~~must minimize detrimental impacts to the extent practicable.

- (1) The proposed activity ~~shall~~must minimize detrimental impacts to ecological functions and loss of habitat, consistent with uses allowed by right under the base zone, to the extent practicable.
- (2) To the extent practicable within the designated natural resource, the proposed activity ~~shall~~must be designed, located, and constructed to:
 - (a) Minimize grading, removal of native vegetation, and disturbance and removal of native soils; by using the approaches described in Subsection 19.402.11.A, reducing building footprints, and using minimal excavation foundation systems (e.g., pier, post, or piling foundation).
 - (b) Minimize adverse hydrological impacts on water resources.
 - (c) Minimize impacts on wildlife corridors and fish passage.
 - (d) Allow for use of other techniques to further minimize the impacts of development in the resource area; such as using native plants throughout the site (not just in the resource area), locating other required landscaping adjacent to the resource area, reducing light spill-off into the resource area from development, preserving and maintaining existing trees and tree canopy coverage, and/or planting trees where appropriate to maximize future tree canopy coverage.

c. Mitigate

If the applicant demonstrates that there is no practicable alternative that will avoid disturbance of the designated natural resource, then the proposed activity ~~shall~~ must mitigate for adverse impacts to the resource area. All proposed mitigation plans ~~shall~~ must meet the following standards:

- (1) The mitigation plan ~~shall~~ must demonstrate that it compensates for detrimental impacts to the ecological functions of resource areas, after taking into consideration the applicant's efforts to minimize such detrimental impacts.
- (2) Mitigation ~~shall~~ must occur on the site of the disturbance, to the extent practicable. Off-site mitigation for disturbance of WQRs ~~shall~~ will not be approved. Off-site mitigation for disturbance of HCAs ~~shall~~ will be approved if the applicant has demonstrated that it is not practicable to complete the mitigation on-site and if the applicant has documented that they can carry out and ensure the success of the off-site mitigation as outlined in Subsection 19.402.11.B.5.

In addition, if the off-site mitigation area is not within the same subwatershed (6th Field Hydrologic Unit Code) as the related disturbed HCA, the applicant ~~shall~~ must demonstrate that it is not practicable to complete the mitigation within the same subwatershed and that, considering the purpose of the mitigation, the mitigation will provide more ecological functional value if implemented outside of the subwatershed.

- (3) All revegetation plantings ~~shall~~ must use native plants listed on the ~~Oregon Noxious Weed List or Milwaukie Invasive Tree Plant List~~.
- (4) All in-stream work in fish-bearing streams ~~shall~~ must be done in accordance with the allowable windows for in-water work as designated by ODFW.
- (5) A mitigation maintenance plan ~~shall~~ must be included and ~~shall~~ must be sufficient to ensure the success of the planting. Compliance with the plan ~~shall~~ will be a condition of development approval.

2. Municipal Water Utility Facilities Standards

In addition to all other applicable criteria of Subsection 19.402.12.B, and if not already exempted by Subsection 19.402.4, municipal potable water, stormwater, and wastewater utility facilities (which may include, but are not limited to, water treatment plants, wastewater treatment plants, raw water intakes, pump stations, transmission mains, conduits or service lines, terminal storage reservoirs, and outfall devices) may be built, expanded, repaired, maintained, reconfigured, rehabilitated, replaced, or upsized in accordance with the following criteria:

- a. Such projects ~~shall~~ are not be required to avoid the resource area per Sub~~S~~section 19.402.12.B.1.a, provided that, where practicable, the project does not encroach closer to a protected water feature than existing operations and development; or, for new projects where there are no existing operations or development, provided that the project does not encroach closer to a ~~P~~protected water feature than practicable.
- b. Best management practices will be employed that accomplish all of the following:
 - (1) Account for watershed assessment information in project design.
 - (2) Minimize the trench area and tree removal within the resource area.
 - (3) Utilize and maintain erosion controls until other site stabilization measures are established, post-construction.
 - (4) Replant immediately after backfilling, or as soon as effective.

- (5) Preserve wetland soils and retain soil profiles.
- (6) Minimize compactions and the duration of the work within the resource area.
- (7) Complete in-water construction during appropriate seasons, or as approved within requisite federal or ~~S~~state permits.
- (8) Monitor water quality during the construction phases, if applicable.
- (9) Implement a full inspection and monitoring program during and after project completion, if applicable.

C. Limitations and Mitigation for Disturbance of HCAs

1. Discretionary Review to Approve Additional Disturbance within an HCA

An applicant seeking discretionary approval to disturb more of an HCA than is allowed by Subsection 19.402.11.D.1 ~~shall~~must submit an Impact Evaluation and Alternatives Analysis, as outlined in Subsection 19.402.12.A, and ~~shall~~will be subject to the approval criteria provided in Subsection 19.402.12.B.

An applicant may use the nondiscretionary mitigation options presented in Subsection 19.402.11.D.2 as a guide for proposing mitigation measures that will then be evaluated against the approval criteria provided in Subsection 19.402.12.B.

2. Discretionary Review to Approve Mitigation that Varies the Number and Size of Trees and Shrubs within an HCA

An applicant seeking discretionary approval to proportionally vary the number and size of trees and shrubs required to be planted under Subsection 19.402.11.D.2 (e.g., to plant fewer larger trees and shrubs or to plant more smaller trees and shrubs), but who will comply with all other applicable provisions of Subsection 19.402.11, ~~shall~~will be subject to the following process:

a. The applicant shall submit the following information:

- (1) A calculation of the number and size of trees and shrubs the applicant would be required to plant under Subsection 19.402.11.D.2.
- (2) The number and size of trees and shrubs that the applicant proposes to plant.
- (3) An explanation of how the proposed number and size of trees and shrubs will achieve, at the end of the third year after initial planting, comparable or better mitigation results than would be achieved if the applicant complied with all of the requirements of Subsection 19.402.11.D.2. Such explanation ~~shall~~must be prepared and signed by a knowledgeable and qualified natural resource professional or a certified landscape architect. It ~~shall~~must include discussion of site preparation including soil additives, removal of invasive and noxious vegetation, plant diversity, plant spacing, and planting season; and immediate post-planting care, including mulching, irrigation, wildlife protection, and weed control.
- (4) A mitigation, site-monitoring, and site-reporting plan.
- (5) An explanation of how the applicable requirements in Chapter 16.32 will also be met.

b. Approval of the request shall be based on consideration of the following:

- (1) Whether the proposed planting will achieve, at the end of the third year after initial planting, comparable or better mitigation results than would be achieved if the applicant complied with all of the requirements of Subsection 19.402.11.D.2.
- (2) Whether the proposed mitigation adequately addresses the plant diversity, plant survival, and monitoring practices established in Subsection 19.402.11.B.

- (3) Whether the applicable requirements in Chapter 16.32 will also be met.

19.402.13 Land Division and Property Line Adjustments

The following standards apply to property line adjustments and all forms of land division defined in Chapter 17.08. These standards apply in addition to the applicable requirements provided in Title 17 Land Division and elsewhere in Title 19 Zoning. Lot consolidations, as defined in Chapter 17.08, are not subject to the provisions of Section 19.402.

A. Boundary Verification

Whether or not an applicant believes the NR ~~Administrative~~ Map is accurate, the applicant ~~shall~~ must verify the boundaries of the WQR and HCA on the property according to Subsection 19.402.15.

B. Construction Management Plans

1. In accordance with Subsection 19.402.9, a construction management plan is required for applications for land division that will require physical site improvements (e.g., grading and/or construction of structures, streets, or utilities) within, or within 100 ft of, a WQR or HCA.
2. A construction management plan is not required for applications for land division that do not require grading; constructing structures, streets, or utilities; or making other physical improvements to the site.

C. Impacts from Site Improvements

Applications for land division that will require physical site improvements (e.g., grading and/or the construction of streets, sidewalks, culverts, bridges, or utilities) within a WQR or HCA ~~shall~~ must comply with the relevant standards for disturbance limitation and mitigation provided in Subsections 19.402.11 and/or 19.402.12, as applicable.

D. Mitigation for Future Structures or Improvements

Applications proposing a division of land on which future construction may impact a WQR or HCA ~~shall~~ must comply with one of the following two standards:

1. Complete the mitigation requirements for any impacts to the WQR or HCA, in accordance with the requirements of Section 19.402, thereby exempting all subsequent ~~D~~development on lots containing a WQR and/or HCA from further review if in compliance with the related approval. When mitigation is required for new streets created as part of a subdivision, as outlined in Subsection 19.402.13.H, such mitigation ~~shall~~ must be completed prior to approval of the final plat for the subdivision, unless the Planning Commission's approval establishes a different schedule.
2. Not complete the mitigation requirements, thus requiring that any subsequent ~~D~~development be subject to review under Section 19.402.

E. Property Line Adjustments

Applications for property line adjustment, when any of the properties include HCAs, ~~shall~~ must address the resulting change in the percentage of HCA coverage on each property and demonstrate compliance with one of the following standards:

1. The proposed property line adjustment will result in no more than a 30-point difference in the percentage of HCA coverage on each property. Such an adjustment ~~shall be~~ is subject to the Type I review process.
2. The proposed property line adjustment will not contravene a condition of approval related to HCA distribution from a previously approved land division. Such an adjustment ~~shall be~~ is

subject to the Type I review process.

3. The proposed property line adjustment cannot meet the standard of Subsection 19.402.13.E.1, above, but will result in the smallest practicable difference in the percentage of HCA coverage on each property. Furthermore, the new boundary configuration will mitigate, to the extent practicable, the potential future impacts to the HCA from access and development. Such an adjustment ~~shall be~~ is subject to the Type II review process.

~~F.~~ Replats

~~For the purpose of compliance with Section 19.402, replats that result in 3 or fewer lots shall be processed as partitions; replats that result in 4 or more lots shall be processed as subdivisions.~~

~~FG.~~ Low-Impact Partitions

Applications for partitions are subject to ~~Type II~~ Type I review if they demonstrate compliance with the following standards:

1. For properties that contain HCAs, but no WQRs, and where the HCA covers 85% or less of the total lot area, the partition ~~shall~~ must achieve either of the following results:
 - a. There ~~shall~~ must be no more than a 30-point difference in the percentage of HCA coverage on each of the new parcels. For example, a ~~2two~~ two-lot partition that would produce one parcel that is 55% HCA and the other that is 30% HCA is permissible with ~~Type II~~ Type I review; whereas, a ~~2two~~ two-lot partition that would produce one parcel that is 75% HCA and the other that is 40% HCA is not permissible with ~~Type II~~ Type I review and ~~shall~~ will be subject to the standards of Subsection 19.402.13.~~HG~~.
 - b. At least 90% of the original property's HCA is on a separate unbuildable parcel, protected by a conservation restriction.
2. For properties that contain WQRs, the applicant ~~shall~~ must place 100% of the WQR in a separate unbuildable tract, protected by a conservation restriction.
3. For properties that contain both WQRs and HCAs, the applicant ~~shall~~ must comply with both of the standards listed above in Subsections 19.402.13.~~GE~~ 1 and 2.
4. For properties where the HCA covers more than 85% of the total lot area, the proposed partition ~~shall be~~ is subject to the standards and review process established in Subsection 19.402.13.~~HG~~.

~~GH.~~ All Other Partitions

Applications for partitions that cannot comply with Subsection 19.402.13.~~GE~~ are subject to ~~Type III~~ Type II review and ~~shall~~ must comply with one of the following two standards:

1. For properties that do not contain any WQRs, but for which it is not practicable to comply with the partition standards in Subsection 19.402.13.~~GE~~ 1, and where the HCA covers 85% or less of the total lot area, the application ~~shall~~ must meet the following standards and is not subject to the requirements of Subsection 19.402.12:
 - a. The partition plan ~~shall~~ will result in the smallest practicable percentage point difference in HCA coverage on the parcels created by the partition.
 - b. To the extent practicable, the parcel configuration ~~shall~~ will mitigate the potential future impacts to the HCA from access and development.
2. For properties that contain WQRs but cannot comply with Subsection 19.402.13.~~GE~~ 2, that contain both WQRs and HCAs but cannot comply with Subsection 19.402.13.~~GE~~ 3, or where the HCA covers more than 85% of the total lot area, the application ~~shall~~ must comply with the following standards:

- a. To the extent practicable, the parcel configuration ~~shall~~must mitigate the potential future impacts to WQRs from access and development.
- b. An Impact Evaluation and Alternatives Analysis ~~shall~~must be prepared in accordance with the relevant portions of Subsection 19.402.12.A.
- c. For properties where the HCA covers more than 85% of the total lot area, the Impact Evaluation and Alternatives Analysis ~~shall~~must address how the applicant's proposal retains the greatest practicable degree of contiguity of the HCA across the new parcels.

H. Subdivisions

Applications for subdivisions are subject to ~~Type III~~ Type II review and ~~shall~~must comply with one of the following two standards:

1. At least 90% of the property's HCA and 100% of the property's WQR ~~shall~~must be located in a separate tract. Applications that meet this standard are not subject to the discretionary review requirements of Subsection 19.402.12.
2. If a subdivision cannot comply with the standards in Subsection 19.402.13.~~H~~.1, the application ~~shall~~must comply with the following standards:
 - a. All proposed lots ~~shall~~must have adequate buildable area outside of the WQR and HCA.
 - b. To the extent practicable, the lot and access configurations ~~shall~~must mitigate the potential future impacts to the WQR and HCA from access and ~~D~~evelopment.
 - c. An Impact Evaluation and Alternatives Analysis ~~shall~~must be prepared in accordance with the relevant portions of Subsection 19.402.12.A.
 - d. For properties where the HCA covers more than 85% of the total lot area, the Impact Evaluation and Alternatives Analysis ~~shall~~must address how the applicant's proposal retains the greatest practicable degree of contiguity of the HCA across the new lots.

I. Resource Area as a Separate Tract

Where required by Section 19.402, the new subdivision or partition plat ~~shall~~must delineate and show all WQRs and HCAs as being located in a separate unbuildable tract(s) according to the following process:

1. Prior to preliminary plat approval, the designated natural resource (whether WQR, HCA, or both) ~~shall~~must be shown as a separate tract(s), which ~~shall~~cannot be part of any lot or parcel used for construction of any structures.
2. Prior to final plat approval, ownership of the separate natural resource tract(s) ~~shall~~must be identified to distinguish it from lots or parcels intended for sale. Ownership in common or by a homeowners association is strongly discouraged. The tract(s) may be identified as any one of the following:
 - a. Private natural area held by the owner with a restrictive covenant and/or conservation easement.
 - b. For residential subdivisions, private natural area subject to an easement conveying storm and surface water management rights to the City of Milwaukie, Clackamas County Water Environment Services, and/or any other relevant jurisdiction, and preventing the owner of the tract from activities and uses inconsistent with the purposes of Section 19.402.
 - c. Public natural area where the tract has been dedicated to the City of Milwaukie or a private nonprofit with the mission of land conservation.
3. The boundaries of all such separate tracts ~~shall~~must be demarcated with stakes, flags, or some

similar means so that the boundaries between tracts and adjacent properties are defined in perpetuity. Fences that prevent the unfettered passage of wildlife ~~shall~~ cannot be installed along the boundary of any tract.

19.402.14 Adjustments and Variances

To encourage applicants to avoid or minimize impacts to WQRs and/or HCAs, several types of adjustments and variances are available for use on any property that includes a WQR or HCA. These include adjustments to specific base zone and lot design standards, discretionary variances, and allowances for residential cluster development.

A. Adjustments

The adjustments provided in Subsection 19.402.14.A ~~shall~~ cannot be used to avoid the requirement to submit a construction management plan, if deemed applicable per Subsection 19.402.3. The following adjustments are allowed by right as part of any Type I, II, or III application:

1. Adjustments to Base Zone Standards

a. Yard Setback (General)

Yard setback standards may be adjusted by up to 10%. This allowance applies only to the yard requirements established in base zones and does not apply to additional yard requirements for conditional uses or community service uses, yard exceptions established in Subsection 19.501.2, or ~~Transition~~ transition area measures established in Subsection 19.504.64.

b. Rear Yard Setback (Limited)

For residential development, if the subject property is adjacent to a separate tract that was established according to the standards of Subsection 19.402.13.J, and the tract is adjacent to the rear yard of the subject property, the minimum rear yard requirement may be reduced to 10 ft.

2. Adjustments to Lot Design Standards

When property boundaries are changed and/or land divided per Title 17 Land Division, an applicant may utilize the following adjustments to avoid or minimize impacts to a WQR or HCA:

- a. The minimum base zone standards for lot width and lot depth may be reduced by up to 10%.
- b. The minimum lot frontage required on a public street may be reduced by up to 10%.

B. Variances

1. Requests to vary any standards beyond the adjustments allowed in Subsections 19.402.14.A or B ~~shall be~~ are subject to the review process and approval criteria for variances established in Section 19.911.
2. In granting any variance request related to Section 19.402, the Planning Commission may impose such conditions as are deemed necessary to minimize adverse impacts that may result from granting the variance. Examples of such conditions include, but are not limited to, maintaining a minimum width of the vegetated corridor alongside a primary protected water feature and limiting the amount of WQR for which the adjacent vegetated corridor width can be reduced.

~~C. Residential Cluster Development~~

~~For residential proposals, development may be clustered so that land can be developed at allowed densities while avoiding or minimizing impacts to WQRs or HCAs. The intent of this section is to encourage creative and flexible site design that enables the allowable density to be transferred elsewhere on a site to protect environmentally sensitive areas and preserve open space and natural~~

~~features. A residential cluster development may be permitted in any residential or mixed-use zoning district, subject to Type III review and approval by the Planning Commission. A cluster development proposal may be considered in conjunction with a proposal for land division or property line adjustment as provided in Subsection 19.402.13.~~

~~1. Calculation of Permitted Number of Dwelling Units~~

- ~~a. The maximum number of dwelling units proposed for a residential cluster development shall not exceed the number of dwelling units otherwise permitted for the residential zoning district in which the parcel is located. The number of units allowed on a parent lot may be transferred to one or more newly created lots or parcels on the site. The cumulative density for all lots or parcels shall not exceed the density allowed for the parent lot.~~
- ~~b. The number of permitted dwelling units on a site shall be calculated in the following manner:
 - ~~(1) Measure the gross area of the proposed cluster development site in acres and tenths of an acre.~~
 - ~~(2) From the gross area, subtract the area of public streets, other publicly dedicated improvements, and common open space (whether or not it is conveyed pursuant to Subsection 19.402.14.C.2.c), measured in acres and tenths of an acre. The remainder shall be the net buildable area.~~
 - ~~(3) Convert the net buildable area from acres to square feet, using the equivalency of 43,560 sq ft = 1 acre.~~
 - ~~(4) Divide the net buildable area by the smallest minimum lot size (in square feet) per unit for a dwelling unit permitted in the zoning district. This figure shall be rounded to the nearest lower number to establish the maximum number of dwelling units permitted in the cluster development.~~~~

~~2. Development Standards~~

- ~~a. All principal and accessory uses authorized in the underlying zoning district(s) shall be allowed in the cluster development. In addition, singlefamily attached dwellings, multifamily dwellings, and townhouses may be permitted for a cluster development located in a residential zoning district that does not otherwise allow attached dwelling units.~~
- ~~b. Maximum lot coverage, building height, and off-street parking requirements for the applicable zoning district shall apply to the cluster development. Maximum lot coverage, floor area ratios, and off-street parking requirements shall be applied to the entire site rather than to any individual lot.~~
- ~~c. The following provisions shall apply to any residential cluster development, regardless of the general requirements of the applicable residential zoning district:
 - ~~(1) The adjustments allowed by Subsection 19.402.14.A shall be available for cluster development proposals.~~
 - ~~(2) Minimum lot width and lot depth standards shall not apply.~~
 - ~~(3) A minimum separation of 10 ft shall be provided between all principal buildings and structures.~~
 - ~~(4) A minimum yard or common open space shall be provided, with a minimum depth of 25 ft, as measured from all public streets and from the side and rear lot lines of the entire cluster development.~~
 - ~~(5) Each lot shall provide at least 12 ft of frontage on a public street.~~
 - ~~(6) More than 1 principal building or structure may be placed on a lot.~~~~

- ~~(7) No less than 25% of the site shall be conveyed as common open space.~~
- ~~(8) No less than 50% of the designated natural resources on the site shall be included in calculating the common open space.~~

~~3. Site Plan Requirements~~

~~The preliminary and final site plans for a residential cluster development shall include the following information, in addition to the items listed on the City's Site Plan Requirements:~~

- ~~a. The maximum number and type of dwelling units proposed.~~
- ~~b. The areas of the site on which the dwelling units are to be constructed or are currently located and their size. This may take the form of the footprint of the dwelling unit or a building envelope showing the general area in which the dwelling unit is to be located.~~
- ~~c. The calculations for the permitted number of dwelling units, derived pursuant to Subsection 19.402.14.C.1.~~
- ~~d. The areas of the site on which other principal and accessory uses are proposed to be located and their size.~~
- ~~e. The areas of the site designated for common open space and their size.~~

~~4. Approval Criteria~~

- ~~a. Proposals for residential cluster development shall demonstrate compliance with the following criteria:~~
 - ~~(1) The site plan satisfies the requirements of Subsections 19.402.14.C.1 and 2.~~
 - ~~(2) Buildings and structures are adequately grouped so that at least 25% of the total area of the site is set aside as common open space. To the greatest degree practicable, common open space shall be designated as a single tract and not divided into unconnected small parcels located in various parts of the development. Common open space shall be conveyed as allowed by Subsection 19.402.13.J.~~
 - ~~(3) Individual lots, buildings, structures, streets, and parking areas are situated to minimize the alteration of natural features, natural vegetation, and topography.~~
 - ~~(4) Impacts to WQRs and HCAs are avoided or minimized to the greatest degree practicable.~~
 - ~~(5) The cluster development advances the purposes established in Subsection 19.402.1.~~
- ~~b. The Planning Commission may apply such conditions or stipulations to its approval as may be required to maintain harmony with neighboring uses and promote the objectives and purposes of the Comprehensive Plan and the Zoning and Land Division Ordinances.~~
- ~~c. If the Planning Commission finds that the criteria in Subsection 19.402.14.C.4.a are met, it shall approve the residential cluster Development, subject to any conditions established pursuant to Subsection 19.402.14.C.4.b.~~

19.402.15 Boundary Verification and Map Administration

The NR Administrative Map shows the locations of WQRs and HCAs. For WQRs, the NR Administrative Map is a general indicator of protected water features and their associated vegetated corridors; the location of actual WQRs is determined according to the parameters established in Table 19.402.15. With respect to HCA locations, the NR Administrative Map is assumed to be correct unless demonstrated otherwise.

Table 19.402.15
Determination of WQR Location

Protected Water Feature Type	Slope Adjacent to Protected Water Feature	Starting Point for measurements from Protected Water Feature	Width of Vegetated Corridor ¹
Primary Protected Water Features ²	< 25%	<ul style="list-style-type: none"> Bankful stage (top of bank) or 2-year recurrence interval flood elevation Delineated edge of Title 3 wetland 	50'
Primary Protected Water Features ²	≥ 25% for 150' or more ³	<ul style="list-style-type: none"> Bankful stage or 2-year flood elevation Delineated edge of Title 3 wetland 	200'
Primary Protected Water Features ²	≥ 25% for less than 150' ³	<ul style="list-style-type: none"> Bankful stage or 2-year flood elevation Delineated edge of Title 3 wetland 	Distance from starting point of measurement to top of ravine (break in ≥ 25% slope) ⁴ plus 50' ⁵
Secondary Protected Water Features ⁶	< 25%	<ul style="list-style-type: none"> Bankful stage or 2-year flood elevation 	15'
Secondary Protected Water Features ⁶	≥ 25% ³	<ul style="list-style-type: none"> Bankful stage or 2-year flood elevation 	50'

¹ Vegetated corridor width ~~shall~~will be applied to the outer boundaries of water features, such as the edge of a wetland and both banks of a watercourse.

² Primary protected water features include: all perennial streams, streams draining 100 or more acres, Title 3 wetlands, and natural lakes and springs. See Section 19.201 for the full definition.

³ Vegetated corridors in excess of 50 ft for primary protected features, or in excess of 15 ft for secondary protected features, apply on steep slopes only in the uphill direction from the protected water feature.

⁴ Where the protected water feature is confined by a ravine or gully, the top of ravine is the break in the 25% slope.

⁵ A maximum reduction of 25 ft may be permitted in the width of the vegetated corridor beyond the slope break if a geotechnical report demonstrates that the slope is stable. To establish the width of the vegetated corridor, slope ~~should~~will be measured in 25-ft increments away from the water feature until the slope is less than 25% (top of ravine).

⁶ Secondary protected water features include intermittent streams draining 50 to 100 acres. See Section 19.201 for the full definition.

A. Boundary Verification

To determine whether the standards of Section 19.402 apply to a proposed activity at any given location, the boundaries of any designated natural resource(s) on or near the site ~~shall~~must be verified.

Agreement with the accuracy of the NR ~~Administrative~~-Map does not constitute or require a land use decision. However, for activities proposed within 100 ft of a wetland or its associated vegetated corridor, the boundary verification process outlined in Subsection 19.402.15.A.2.a(1)(b) ~~shall~~must be followed to identify the specific location of wetlands on the subject property. The Planning ~~Director~~Manager may waive the requirement for official wetland delineation, depending on the specific circumstances of the site and the proposed activity. Such circumstances may include, but are not limited to, the scale and potential impacts of the proposed activity, the proximity of the proposed activity to the mapped resource, and the ~~Director's~~Manager's confidence in the accuracy of the NR ~~Administrative~~-Map relative to the resource in question.

An applicant may challenge the accuracy of the NR ~~Administrative~~-Map through either of the boundary verification processes outlined in Subsections 19.402.15.A.1 and 2.

1. Type I Boundary Verification

The following minor corrections to mapped HCAs may be proposed according to one of the following procedures, and are subject to Type I review per Section 19.1004:

a. Simple Incongruities

In some cases, the vegetative cover data shown on the NR ~~Administrative~~-Map might not align with the location of existing legally established ~~D~~development or tree cover. An applicant who believes that the NR ~~Administrative~~-Map is inaccurate, based on such an obvious misalignment, ~~shall~~must submit the following information regarding the property:

- (1) A detailed property description and site plan of the property that includes all existing conditions plans listed on the City's Site Plan Requirements checklist.
- (2) A copy of the applicable NR ~~Administrative~~-Map section.
- (3) The latest available aerial photograph of the property, with lot lines shown, at a scale of at least 1 map inch equal to 50 ft for lots of 20,000 or fewer square feet, and a scale of 1 map inch equal to 100 ft for larger lots.
- (4) A documented demonstration of the misalignment between the NR ~~Administrative~~-Map and the property's tax lot boundary lines and/or the location of existing legally established development.
- (5) Any other factual information that the applicant wishes to provide to support boundary verification.

b. Legal Development Prior to Adoption Date

If a property was legally developed between the summer of 2002 (when the aerial photograph used to determine the regional habitat inventory was taken) and September 15, 2011, the effective date of Ordinance #2036, the applicant ~~shall~~must submit the following information regarding the property:

- (1) The information described in Subsection 19.402.15.A.1.a.
- (2) A summer 2002 aerial photograph of the property, with lot lines shown, at a scale of at least 1 map inch equal to 50 ft for lots of 20,000 or fewer square feet, and a scale of 1 map inch equal to 100 ft for larger lots.
- (3) Any approved building permits or other development plans and drawings related to the development of the property that took place between summer 2002 and September 15, 2011, the effective date of Ordinance #2036.
- (4) A clear explanation and documentation, such as supporting maps or drawings or a more recent aerial photograph, indicating the new development that has occurred and where

previously identified habitat no longer exists because it is now part of a developed area.

2. Type II Boundary Verification

Corrections to mapped WQRs and/or detailed verification of mapped HCAs may be proposed according to the following procedures, and are subject to Type II review per Section 19.1005.

a. Corrections to WQRs

(1) Submittal Requirements

To propose a correction to a WQR shown on the NR ~~Administrative-Map~~, the applicant ~~shall~~must submit the following information, depending on the type of water feature in question:

(a) Drainages

In the case of drainages; including rivers, streams, springs, and natural lakes; the applicant ~~shall~~must submit a report, prepared by a qualified scientist or professional engineer who specializes in hydrology, demonstrating whether or not the drainage meets the definition of a protected water feature. If the drainage is demonstrated to be a protected water feature, the applicant ~~shall~~must provide a topographic map of the site, with contour intervals of 5 ft or less, that shows the specific location of the drainage on the subject property.

(b) Wetlands

In the case of wetlands, the applicant ~~shall~~must submit a wetland delineation report, prepared by a professional wetland specialist in accordance with the 1996 Oregon Freshwater Wetland Assessment Methodology and following the wetlands delineation process established by DSL, demonstrating the location of any wetlands on the site. The delineation report will be accepted only after approval by DSL. If the wetland is demonstrated to be a primary protected water feature, the applicant ~~shall~~must provide a topographic map of the site, with contour intervals of 5 ft or less, that shows the specific location of the wetland on the subject property.

The Planning ~~Director-Manager~~ ~~shall~~will confer with DSL and Metro to confirm delineation and hydrology reports, as may be needed, prior to issuing a notice of decision on a requested map correction. In cases where the City initiates the boundary verification for purposes of improving the accuracy of the NR map, a formal delineation approval by DSL is not required, though a report following the delineation process established by DSL must be provided.

(2) Approval Criteria

The City ~~shall~~will update the NR ~~Administrative-Map~~ if the wetland or hydrology report submitted demonstrates any of the following:

- (a) That there was an error in the original mapping.
- (b) That the boundaries of the WQR have changed since the most recent update to the NR ~~Administrative-Map~~.
- (c) That a primary protected water feature no longer exists because the area has been legally filled, culverted, or developed prior to January 16, 2003, the effective date of Ordinance #1912.

b. Detailed Verification of HCAs

An applicant who believes that an HCA shown on the NR ~~Administrative-Map~~ should be corrected for a reason other than those described in Subsections 19.402.15.A.1.a or b may

propose a detailed verification.

(1) Submittal Requirements

The applicant ~~shall~~must submit a report prepared and signed by either a knowledgeable and qualified natural resource professional; such as a wildlife biologist, botanist, or hydrologist; or a civil or environmental engineer registered in Oregon to design public sanitary or storm systems, stormwater facilities, or other similar facilities. The report ~~shall~~must include:

- (a) A description of the qualifications and experience of all persons that contributed to the report and, for each person that contributed, a description of the elements of the analysis to which the person contributed.
- (b) The information described in Subsection 19.402.15.A.1.a.
- (c) The information described in Subsection 19.402.15.A.1.b, if the applicant believes such information is relevant to the verification of habitat location on the subject lot or parcel.
- (d) Additional aerial photographs, if the applicant believes they provide better information regarding the property, including documentation of the date and process used to take the photos and an expert's interpretation of the additional information they provide.
- (e) A map showing the topography of the property shown by 2-ft vertical contours in areas of slopes less than 15%, and at 5-ft vertical contours of slopes 15% or greater.
- (f) Any additional information necessary to address each of the detailed verification criteria provided in Subsection 19.402.15.A.2.b₂(2); a description of where any HCAs are located on the property, based on the application of the detailed verification criteria; and factual documentation to support the analysis.

(2) Approval Criteria

A boundary verification request submitted under Subsection 19.402.15.A.2.b ~~shall~~will be evaluated according to the following three-step process:

(a) ~~Verify Boundaries of Inventoried~~Identify Riparian Habitat

~~Locating habitat and determining the riparian habitat class of the designated natural resource is a four-step process:~~

~~(i)~~—Locate the water feature that is the basis for identifying riparian habitat.

- (i) Locate the top of bank of all streams, rivers, and open water within 200 ft of the property.
- (ii) Locate all flood areas within 100 ft of the property.
- (iii) Locate all wetlands within 150 ft of the property, based on the NR ~~Administrative~~ Map. Identified wetlands ~~shall~~must be further defined or informally delineated consistent with methods currently accepted by DSL and the Corps.

(b) Identify Vegetative Cover Status

~~(ii)~~—Identify the vegetative cover status of all undeveloped areas on the property that are within 200 ft of the top of bank of streams, rivers, and open water; are wetlands or are within 150 ft of wetlands; and are flood areas (i.e., 100-year

floodplain) and within 100 ft of flood areas. For purposes of this subsection, "undeveloped areas" means those portions of the property that have not been changed from a more natural, pre-development state by buildings, accessory structures, parking and loading areas, paved or graveled areas, improved open areas (such as plazas and walkways), hardscape landscaping, above-ground utilities, and/or similar improvements.

Determine whether these undeveloped areas fall into any of the following three categories:

- (i) Low structure vegetation or open soils = Undeveloped areas that are part of a contiguous area 1 acre or larger of grass, meadow, croplands, or areas of open soils located within 300 ft of a surface stream. Low structure vegetation areas may include areas of shrub vegetation less than 1 acre in size; if they are contiguous with areas of grass, meadow, croplands, orchards, Christmas tree farms, holly farms, or areas of open soils located within 300 ft of a surface stream; and if those contiguous areas together form an area of 1 acre in size or larger.
- (ii) Woody vegetation = Undeveloped areas that are part of a contiguous area 1 acre or larger of shrub or open or scattered forest canopy (less than 60% crown closure) located within 300 ft of a surface stream.
- (iii) Forest canopy = Undeveloped areas that are part of a contiguous grove of trees of 1 acre or larger in area with approximately 60% or greater crown closure, irrespective of whether the entire grove is within 200 ft of the relevant water feature.
 - ~~• Vegetative cover status shall be as identified on the latest Metro Vegetative Cover Map (available from the City and/or the Metro Data Resource Center).~~
 - ~~• The vegetative cover status of a property may be adjusted only if: (1) the property was legally developed prior to September 15, 2011, the effective date of Ordinance #2036 (see Subsection 19.402.15.A.1.b); or (2) an error was made at the time the vegetative cover status was determined. To assert the latter type of error, applicants shall submit an analysis of the vegetative cover on their property, using the aerial photographs on which the latest Metro Vegetative Cover Map is based and the definitions of the different vegetative cover types identified in Table 19.402.15.A.2.b(2)(a)(iv).~~
- (iii) Determine whether the degree that the land slopes upward from all streams, rivers, and open water within 200 ft of the property is greater than or less than 25%, using the methodology outlined in Table 19.402.15.
- (iv) Identify the riparian habitat classes applicable to all areas on the property using Table 19.402.15.A.2.b(2)(a)(iv) and the data identified in Subsections 19.402.15.A.2.b(2)(a)(i) through (iii).

(c) Confirm HCA Boundaries

Using Table 19.402.15.A.2.b(2)(c), determine whether any portion of the identified undeveloped riparian areas on the subject property is classifiable as HCA.

<u>Table 19.402.15.A.2.b.(2).(c)</u> <u>Identifying Habitat Conservation Areas (HCAs)</u>			
<u>Distance from Protected Water Feature</u>	<u>Vegetation Status of Undeveloped Riparian Area</u>		
	<u>Low Structure Vegetation or Open Soils</u>	<u>Woody Vegetation (shrub and scattered forest canopy)</u>	<u>Forest Canopy (closed to open forest canopy)</u>
<u>Surface Streams</u>			
<u>0 ft – 100 ft</u>	<u>HCA</u>	<u>HCA</u>	<u>HCA</u>
<u>101 ft – 200 ft</u>	<u>HCA if slope >25%¹ (otherwise not HCA)</u>	<u>HCA if slope >25%¹ (otherwise not HCA)</u>	<u>HCA²</u>
<u>Wetlands (wetland feature itself is an HCA)</u>			
<u>0 ft – 100 ft</u>	<u>HCA</u>	<u>HCA</u>	<u>HCA</u>
<u>101 ft – 150 ft</u>	<u>Not HCA</u>	<u>Not HCA</u>	<u>HCA</u>
<u>Flood Areas (FEMA's 1% annual chance flood hazard area or 1996 Metro flood area)</u>			
<u>Within 300 ft of river or surface stream</u>	<u>HCA</u>	<u>HCA</u>	<u>HCA</u>
<u>More than 300 ft from river or surface stream</u>	<u>HCA</u>	<u>HCA</u>	<u>HCA</u>
<u>0 ft – 100 ft from edge of flood area</u>	<u>Not HCA</u>	<u>HCA</u>	<u>HCA</u>

¹ Measure slope adjacent to the protected water feature using the methodology outlined in Table 19.402.15.

² Those portions of the riparian area that are 151 to 200 ft from the protected water feature and have a slope less than 25% are not HCA.

<u>Table 19.402.15.A.2.b(2)(a)(iv)</u> <u>Method for Determining Classification of Riparian Areas</u>			
<u>Distance from Protected Water Feature</u>	<u>Development/Vegetation Status⁴</u>		
	<u>Low Structure Vegetation or Open Soils²</u>	<u>Woody Vegetation (shrub and scattered forest canopy)³</u>	<u>Forest Canopy (closed to open forest canopy)⁴</u>
<u>Surface Streams</u>			

**Table 19.402.15.A.2.b(2)(a)(iv)
Method for Determining Classification of Riparian Areas**

Distance from Protected Water Feature	Development/Vegetation Status ⁴		
	Low Structure Vegetation or Open Soils ²	Woody Vegetation (shrub and scattered forest canopy) ³	Forest Canopy (closed to open forest canopy) ⁴
0'-50'	Class I ⁵	Class I	Class I
51'-100'	Class II ⁶	Class I	Class I
101'-150'	Class II ⁶ if slope>25%	Class II ⁶ if slope>25%	Class II ⁶
151'-200'	Class II ⁶ if slope>25%	Class II ⁶ if slope>25%	Class II ⁶ if slope>25%
Wetlands (wetland feature itself is a Class I riparian area)			
0'-100'	Class II ⁶	Class I	Class I
101'-150'	-	-	Class II ⁵
Flood Areas			
Within 300' of river or surface stream	Class I	Class I	Class I
More than 300' from river or surface stream	Class II ⁶	Class II ⁶	Class I
0'-100' from edge of flood area	-	Class II ^{6,7}	Class II ⁶

⁴ ~~The vegetative cover type assigned to any particular area was based on two factors: the type of vegetation observed in aerial photographs and the size of the overall contiguous area of vegetative cover to which a particular piece of vegetation belonged.~~

² ~~"Low structure vegetation or open soils" means areas that are part of a contiguous area 1 acre or larger of grass, meadow, croplands, or areas of open soils located within 300 ft of a surface stream. Low structure vegetation areas may include areas of shrub vegetation less than 1 acre in size; if they are contiguous with areas of grass, meadow, croplands, orchards, Christmas tree farms, holly farms, or areas of open soils located within 300 ft of a surface stream; and if those contiguous areas together form an area of 1 acre in size or larger.~~

³ ~~"Woody vegetation" means areas that are part of a contiguous area 1 acre or larger of shrub or open or scattered forest canopy (less than 60% crown closure) located within 300 ft of a surface stream.~~

⁴ ~~"Forest canopy" means areas that are part of a contiguous grove of trees of 1 acre or larger in area with approximately 60% or greater crown closure, irrespective of whether the entire grove is within 200 ft of the relevant water feature.~~

- ⁵ ~~Except that areas within 50 ft of surface streams shall be Class II riparian areas if their vegetation status is "low structure vegetation or open soils," and they are high gradient streams. High gradient streams are identified on the Metro Vegetative Cover Map. If a property owner believes the gradient of a stream was incorrectly identified, then the property owner may demonstrate the correct classification by identifying the channel type using the methodology described in the *Oregon Watershed Assessment Manual*, published by OWEB, and appended to Metro's *Riparian Corridor and Wildlife Habitat Inventories Report*, Attachment 1 to Exhibit F to Metro Ordinance No. 05-1077C.~~
- ⁶ ~~Areas that have been identified as habitats of concern, as designated on the Metro Habitats of Concern Map (on file in the Metro Council office), shall be treated as Class I riparian habitat areas in all cases; subject to the provision of additional information that establishes that they do not meet the criteria used to identify habitats of concern as described in Metro's *Technical Report for Fish and Wildlife*. Examples of habitats of concern include: Oregon white oak woodlands, bottomland hardwood forests, wetlands, native grasslands, riverine islands or deltas, and important wildlife migration corridors.~~
- ⁷ ~~Only if within 300 ft of a river or surface stream.~~

~~(b) Determine the Property's Urban Development Value~~

~~The urban development value of property designated as regionally significant habitat is depicted on the Metro Habitat Urban Development Value Map (available from the Metro Data Resource Center).~~

- ~~(i) A property's urban development value designation shall be adjusted upward if the Metro 2040 Design Type designation for the property lot or parcel has changed from one with a lower urban development value to one with a higher urban development value. 2040 Design Type designations are identified on the Metro 2040 Applied Concept Map (available from the Metro Data Resource Center).~~
- ~~(ii) Properties in areas designated on the 2040 Applied Concept Map as Central City, Regional Centers, Town Centers, and Regionally Significant Industrial Areas are considered to be of high urban development value; properties in areas designated as Main Streets, Station Communities, Other Industrial Areas, and Employment Centers are of medium urban development value; and properties in areas designated as Inner and Outer Neighborhoods and Corridors are of low urban development value.~~
- ~~(iii) As designated in Title 13 of the UGMFP, properties owned by a regionally significant educational or medical facility are designated as high urban development value.~~

~~(c) Cross-Reference Habitat Class with Urban Development Value~~

~~City verification of the locations of HCAs shall be consistent with Table 19.402.15.A.2.b(2)(c).~~

**Table 19.402.15.A.2.b(2)(c)
Method for Identifying Habitat Conservation Areas (HCAs)**

Fish & Wildlife Habitat Classification	High Urban Development Value¹	Medium Urban Development Value²	Low Urban Development Value³	Other Areas: Parks and Open Spaces (no design types outside UGB)
Class I Riparian	HCA	HCA	HCA	HCA

**Table 19.402.15.A.2.b(2)(c)
Method for Identifying Habitat Conservation Areas (HCAs)**

Fish & Wildlife Habitat Classification	High Urban Development Value¹	Medium Urban Development Value²	Low Urban Development Value³	Other Areas: Parks and Open Spaces (no design types outside UGB)
Class II Riparian	HCA	HCA	HCA	HCA
Class A Upland Wildlife	No HCA	No HCA	No HCA	No HCA/HCA ⁴
Class B Upland Wildlife	No HCA	No HCA	No HCA	No HCA/HCA ⁴

NOTE: The default urban development value of property is as depicted on the Metro Habitat Urban Development Value Map. The Metro 2040 Design Type designations provided in the following footnotes are only for use when a city or county is determining whether to make an HCA adjustment.

- ¹ Primary 2040 design type: Central City, Regional Centers, Town Centers, and Regionally Significant Industrial Areas.
- ² Secondary 2040 design type: Main Streets, Station Communities, Other Industrial areas, and Employment Centers.
- ³ Tertiary 2040 design type: Inner and Outer Neighborhoods, Corridors.
- ⁴ All Class A and B upland wildlife habitat in publicly owned parks and open spaces shall be considered HCA, except for parks and open spaces where the acquiring agency clearly identified that it was acquiring the property to develop it for active recreational uses.

(3) Notification to Metro and DLCD

When an application for boundary verification proposes corrections to mapped HCAs that would result in a change in HCA designation of 1 acre or more, the City ~~shall~~ will notify Metro and the Oregon Department of Land Conservation and Development within 7 days after the application has been deemed complete, in accordance with the Type II referral procedure outlined in Subsection 19.1005.3.A.

3. Type III or V Boundary Verification

Corrections to mapped WQRs or HCAs that are not subject to processing according to the provisions outlined in either of Subsection 19.402.15.A.1 or A.2, such as in cases where the City initiates the change without property owner authorization and/or where the changes involve more properties than for which it is practicable to obtain all property owners' authorization, ~~shall~~ will be processed in accordance with the procedures for zoning map amendments as provided in Subsection 19.902.6. Such corrections ~~shall~~ will be processed with either Type III or Type V review, accordingly, but do not constitute amendments to the ~~z~~Zoning ~~m~~Map itself, only to the NR Administrative Map.

B. Map Administration

1. Updates to the NR ~~Administrative~~ Map

When a boundary verification, conducted in accordance with the standards of Subsection 19.402.15.A, demonstrates an error in the location of a WQR or HCA shown on the NR ~~Administrative~~ Map, the City ~~shall~~ will update the NR ~~Administrative~~ Map to incorporate the corrected information as soon as practicable. Changes to the NR ~~Administrative~~ Map are not considered amendments to the City's Comprehensive Plan, to Comprehensive Plan Map ~~56~~

(Natural Resources Inventory), or to the Zoning Map.

2. Mapping Implications of Allowed Disturbances

a. WQRs

Permanent disturbances within a WQR, whether they occurred prior to the adoption of the Zoning Ordinance or are allowed according to the standards of Section 19.402, do not affect the way related WQRs are shown on the NR ~~Administrative Map~~.

b. HCAs

When disturbances are allowed within HCAs, in accordance with the applicable standards of Section 19.402, the City may update the NR ~~Administrative Map~~ to show that the permanently disturbed area is no longer considered an HCA.

3. Designation of Annexed Areas

When land annexed to the City includes WQRs and/or HCAs, as designated by Clackamas County, those same designations ~~shall~~ will be shown on the City's NR ~~Administrative Map~~ at the time of annexation. Verification of the boundaries of such WQRs and/or HCAs ~~shall~~ will be processed in accordance with the applicable provisions established in Subsection 19.402.15.A; not necessarily at the time of annexation, but at such time as a new activity is proposed on the annexed property.

TITLE 16 ENVIRONMENT

CHAPTER 16.32 TREE CODE

ARTICLE III Private Trees in Residential Zones

Section 16.32.042 Tree Preservation and Planting with Development in Residential Zones

B. Tree Preservation Standards

1. Healthy trees at least 6-in DBH are required to be preserved except when their removal is required for construction, demolition, grading, utilities, and other development impacts.
2. Preservation of at least 30% on-site healthy private tree canopy coverage is required unless mitigation is provided according to Subsection 16.32.042.E. See Figures 16.32.042.B.2-a and B.2-b for examples of when mitigation is or is not required. (See Subsection 16.32.042.D.3 for information on calculating tree canopy coverage.)
3. For development sites with 30% or less on-site healthy private tree canopy coverage, the removal of healthy private tree canopy is not allowed unless mitigation is provided according to Subsection 16.32.042.E.
4. Trees of any size that are listed on the Milwaukie Rare or Threatened Tree List must be prioritized for preservation; if removed, healthy trees from this list will incur an additional fee as listed on the Consolidated Fee Schedule.
5. Unhealthy trees and trees species on the Oregon State Noxious Weed List or Milwaukie Invasive Tree List, as well as trees within designated natural resource areas (as per Section 19.402) that are listed as nuisance species on the Milwaukie Plant List, are not required to be preserved in conjunction with applicable development as established in Subsection 16.32.042.A.
6. The applicant must provide a performance bond for existing trees that are preserved for purposes of addressing the 30% canopy coverage standard, to ensure their survival for such period of time as identified in the Consolidated Fee Schedule. On-site trees may be exempt from the performance bond requirements if the Urban Forester or an ISA Certified Arborist determine that construction activities do not present a significant impact to tree health. Existing trees used for canopy credit do not qualify for removal based on the criteria outlined in Subsection 16.32.044 D.2.(11).

D. Tree Canopy Calculations and Credits

The following situations are eligible for credit towards tree canopy requirements when trees are planted or preserved in accordance with applicable City standards:

1. On-Site Trees
 - a. 100% of the existing crown area or mature crown area of on-site healthy private trees that are preserved, whichever is greater.
 - (1) In cases where a portion of the crown area of an on-site healthy private tree extends off site, the entire crown area is eligible for credit towards the tree canopy requirements.
 - (2) In cases where a portion of the crown area of an off-site private tree extends on site, the crown area is not eligible for credit towards the tree canopy requirements.

- (3) Healthy on-site trees with DBH of 12 inches or greater may receive additional canopy credits for existing or future mature crown area (whichever is greater) to be factored into preservation calculations as defined in the Consolidated Fee Schedule.

- b. 75% of the future mature crown area of planted on-site private trees.

Section 16.32.044 Non-Development Private Tree Removal in Residential Zones

A. Applicability

A permit is required prior to the removal of the following private trees in residential zones:

1. Trees that are at least six-inch DBH.
2. Trees that are less than six-inch DBH as specified on the Milwaukie Rare or Threatened Tree List.
3. Trees that were planted to meet any requirements in Sections 16.32.042 or 16.32.044.

B. Permit Exemptions

Tree removal permits are not required in residential zones when:

1. Tree removal is approved with development as provided in Subsection 16.32.042.A.
2. The removal is of trees that are grown for commercial, agricultural, or horticultural purposes including fruit trees, nut trees, or holiday trees.
3. The removal is of a tree(s) within a designated natural resource area as regulated by Section 19.402. Such removal will be governed by the applicable standards of Section 19.402 unless otherwise noted. If the removal does not meet the approval criteria for a Type A permit as outlined in Subsection 16.32.044.D.2, a Type B permit will be required (including applicable mitigation fees as listed in the Consolidated Fee Schedule).

D. Type A Tree Removal Permit

2. Approval Criteria

A Type A permit will be issued only if the following criteria are met, as determined by the Urban Forester:

- a. The proposed tree removal will be performed according to current ISA Best Management Practices.
- b. The tree proposed for removal meets one or more of the following criteria:
 - (1) The tree is dead or dying and cannot be saved as determined by an ISA Certified Arborist in accordance with ISA standards.
 - (2) The tree has sustained physical damage that will cause it to die or enter an advanced state of decline. The City may require additional documentation from an ISA Certified Arborist to demonstrate that this criterion is met.
 - (3) The tree is having an adverse effect on adjacent infrastructure or buildings that cannot be mitigated by pruning, reasonable alternative construction techniques, or accepted arboricultural practices.
 - (4) The tree poses an unreasonable risk to the occupants of the property, the adjacent property, or the general public, as determined by an ISA Certified Arborist that is Tree Risk Assessment Qualified (TRAQ) in accordance with current ISA Tree Risk

Assessment Best Management Practices.

- (5) The tree is on the Oregon State Noxious Weed List or the Milwaukie Invasive Tree List; or, if located within a designated natural resources area as regulated by Section 19.402, the tree is listed as a nuisance species on the Milwaukie Plant List.
- (6) The tree is part of a stormwater management system and has grown too large to remain an effective part of the system.
- (7) The tree location conflicts with areas of public street widening, construction, or extension as shown in the Transportation System Plan and there is no practicable alternative to removing the tree.
- (8) Tree removal is required for the purposes of a building or land use permit, utility or infrastructure installation, or utility or infrastructure repair and there is no practicable alternative to removing the tree.
- (9) The tree is recommended for removal by a designated fire marshal for Clackamas County because it presents a significant fire risk to habitable structures or limits emergency access for rescue workers, and the risk or access issue cannot be abated through pruning or other means that would result in tree retention.
- (10) An ISA Certified Arborist determines that thinning of interior trees within a stand of trees is necessary for overall stand health, the thinning will result in no less than 80% canopy cover at maturity for the area to be thinned, and that thinning of non-native trees is maximized prior to thinning of native trees.
- (11) Healthy trees. One healthy tree may be removed per tax lot per twelve-month period if the tree is less than 12 inches in diameter at breast height and is not required to be preserved by a condition of a land use review, a provision of Chapter 16.32 or Title 19, or as part of a required stormwater facility.

EXHIBIT C

TITLE 19 ZONING

CHAPTER 19.200 DEFINITIONS AND MEASUREMENTS

19.201 Definitions

“Major pruning” means the trimming or removal of 20% or more of the live crown, or removal of or injury to roots within a radial distance from the tree of six times the tree’s diameter at breast height (DBH) or over 25% of the root protection zone (see Figure 16.32.042.G.1.b) during any 12-month period.

CHAPTER 19.400 OVERLAY ZONES AND SPECIAL AREAS

19.402 Natural Resources NR

19.402.1 Intent

Section 19.402 is to be interpreted consistently with the following:

- A. Section 19.402 provides protection for water quality resources under Statewide Land Use Planning Goal 6 and Sections 1-4 of Title 3 of the Metro Urban Growth Management Functional Plan (UGMFP). Section 19.402 also provides protection for designated natural resources that have been identified for the purposes of implementing Statewide Planning Goal 5 relating to significant natural riparian, wildlife, and wetland resources and Title 13 of the UGMFP.
- B. Many of Milwaukie's riparian, wildlife, and wetland resources have been adversely affected by development over time. These regulations seek to minimize additional adverse impacts and to restore and improve resources, where possible, while balancing property rights and development needs of the city.
- C. It is also the intent of Section 19.402 to:
 - 1. Designate water quality resources (WQRs) to protect the functions and values of riparian and wetland resources at the time of development.
 - 2. Protect and improve the functions and values that contribute to water quality and to fish and wildlife habitat in urban streamside areas. These functions and values include, but are not limited to:
 - a. Vegetated corridors to separate protected water features from development.
 - b. Microclimate and shade.
 - c. Streamflow moderation and water storage.
 - d. Water filtration, infiltration, and natural purification.
 - e. Bank stabilization and sediment and pollution control.
 - f. Large wood recruitment and retention and natural channel dynamics.
 - g. Organic material resources.
 - 3. Designate habitat conservation areas (HCAs) to implement the performance standards of Title 13 of the UGMFP for riparian areas and fish and wildlife habitat, and to protect significant local Goal 5 resources such as wetlands.
 - 4. Provide nondiscretionary (clear and objective) standards, as well as a discretionary review process, applicable to development in HCAs, in accordance with Goal 5.

5. Allow and encourage habitat-friendly development while minimizing the impact on water quality and fish and wildlife habitat functions.
 6. Permit residential cluster development to encourage creative and flexible site design that is sensitive to the land's natural features and adapts to the natural topography.
 7. Provide mitigation standards for the replacement of ecological functions and values lost through development in WQRs and HCAs. This includes restoration of designated natural resources that are temporarily disturbed during development, as well as mitigation for permanent disturbance of those areas as a result of development.
 8. Preserve existing native vegetation against removal and replacement with lawns, gardens, or other nonnative plantings.
- D. Section 19.402 allows development in situations where adverse impacts from the development can be avoided or mitigated and where the strict application of these rules would deny reasonable economic use of property.
- E. It is not the intent of Section 19.402 to:
1. Impose any obligation on property owners to restore existing developed sites to predevelopment or natural conditions when no new activity is proposed.
 2. Impose any unreasonable hardship against the continued maintenance of existing legal site conditions.
 3. Apply to activities that do not affect WQRs or HCAs.
 4. Prohibit normal lawn and yard landscape planting and maintenance that does not involve removal and replacement of existing native vegetation. Normal lawn and yard planting and maintenance does not include the planting of invasive nonnative or noxious vegetation, including, but not limited to, plants listed as nuisance species on the Milwaukie Plant List established in Subsection 19.402.2.G.

19.402.2 Coordination with Other Regulations

- A. Implementation of Section 19.402 is in addition to, and will be coordinated with, Title 19 Zoning, Title 18 Flood Hazard Regulations, Chapter 16.28 Erosion Control, and Chapter 16.32 Tree Code.
- B. For properties along the Willamette River, Section 19.402 does not prohibit the maintenance of view windows, as allowed by Section 19.401 Willamette Greenway Zone WG.
- C. Except as provided for in Subsection 19.402.2.B, when applicable provisions of Sections 19.402 and 19.401 or Chapter 16.32 are in conflict, the more restrictive provision will be controlling.
- D. Nonconforming development that was legally existing for WQRs as of January 16, 2003, the effective date of Ordinance #1912, or that was legally existing for HCAs as of September 15, 2011, the effective date of Ordinance #2036, and that is nonconforming solely because of Section 19.402, is not subject to the provisions of Chapter 19.800 Nonconforming Uses and Development. However, development that is nonconforming for other reasons will be subject to the provisions of Chapter 19.800.
- E. The requirements of Section 19.402 apply in addition to all applicable local, regional, state, and federal regulations, including those for wetlands, trees, and flood management areas. Where Section 19.402 imposes restrictions that are more stringent than regional, state, and federal regulations, the requirements of Section 19.402 will govern.
- F. Development in or near wetlands and streams may require permits from the Oregon Department of State Lands (DSL) and the U.S. Army Corps of Engineers (Corps). If a federal permit is required, a water quality certification from the Oregon Department of Environmental Quality (DEQ) may also be

required. The Planning Manager will notify DSL and the Corps when an application for development within streams and wetlands is submitted. Because these agencies may have more restrictive regulations than the City, applicants are encouraged to contact them before preparing development plans.

- G. A document or other list used to identify native, nuisance, and prohibited plants will be maintained by the Planning Manager and will be referred to as the Milwaukie Plant List.
- H. A document or other list used to identify chemicals that have been demonstrated to be detrimental to water quality and habitat health will be maintained by the Planning Manager and will be referred to as the Milwaukie Prohibited Chemicals List.

19.402.3 Applicability

- A. The regulations in Section 19.402 apply to all properties that contain or are within 100 ft of a WQR and/or HCA (including any locally significant Goal 5 wetlands or habitat areas identified by the City of Milwaukie) as shown on the Milwaukie Natural Resources Administrative Map (hereafter "NR Map").
- B. For properties that do not contain, but are within 100 ft of, a WQR and/or HCA, as shown on the NR Map, and where an activity not listed as exempt in Subsection 19.402.4.A will disturb more than 150 sq ft, a construction management plan is required in accordance with Subsection 19.402.9 (see also Table 19.402.3).
- C. The NR Map, which shows WQRs and HCAs, is adopted by reference. The NR Map will be used to determine the applicability of Section 19.402 and will be administered in accordance with Subsection 19.402.15.
- D. Designated natural resources are shown on the NR Map as follows:
 - 1. Water quality resources (WQRs) include protected water features and their associated vegetated corridors, as specified in Table 19.402.15. The vegetated corridor is a buffer around each protected water feature, established to prevent damage to the water feature. The width of the vegetated corridor varies depending on the type of protected water feature, upstream drainage area served, and slope adjacent to the protected water feature. The NR Map is a general indicator of the location of vegetated Corridors; the specific location of vegetated corridors must be determined in the field in accordance with Table 19.402.15.
 - 2. Habitat conservation areas (HCAs) include significant Goal 5 wetlands, riparian areas, and fish and wildlife habitat. HCAs are designated based on a combination of inventory of vegetative cover and analysis of habitat value and urban development value. HCA locations on the NR Map are assumed to be correct unless demonstrated otherwise; verifications and corrections will be processed in accordance with the procedures established in Subsection 19.402.15.
- E. To determine whether a proposed activity on a given property will trigger any requirements of Section 19.402, the City will use the latest available aerial photographs; a copy of the applicable section of the NR Map; and, in the case of WQRs, the parameters established in Table 19.402.15. If a property owner or applicant believes that the NR Map is inaccurate, they may propose corrections according to the standards established in Subsection 19.402.15.
- F. In the context of designated natural resources, "disturbance" is a condition or result of an act that "disturbs" as defined in Section 19.201. Disturbance can be either temporary or permanent as noted below.
 - 1. Temporary disturbances are those that occur during an allowed or approved development or activity but will not persist beyond completion of the project. Temporary disturbances include, but are not limited to, accessways for construction equipment; material staging and stockpile

areas; and excavation areas for building foundations, utilities, stormwater facilities, etc.

2. Permanent disturbances are those that remain in place after an allowed or approved development or activity is completed. Permanent disturbances include, but are not limited to, buildings, driveways, walkways, and other permanent structures.
- G. If more than 150 sq ft of area will be disturbed in conjunction with a proposed activity listed as exempt in Subsection 19.402.4.B, a construction management plan must be submitted according to the provisions of Subsection 19.402.9. This requirement applies even when the proposed activity will not occur within a designated natural resource but is within at least 100 ft of the resource, in accordance with Table 19.402.3.
- H. Proposed activities that are listed as exempt or occur more than 100 ft from a WQR or HCA, as shown on the NR Map or determined in accordance with Table 19.402.15, do not require review under the provisions of Section 19.402.
- I. Those portions of streams, creeks, and other protected water features that appear on the NR Map but are enclosed in pipes, culverts, or similar structures are not subject to the provisions of Section 19.402, except where a proposed activity will expose or directly disturb the protected water feature, such as with excavation. For WQRs, the underground portion of the protected water feature is not considered a protected water feature for purposes of determining the WQR location as outlined in MMC Table 19.402.15. For HCAs, the boundary verification options provided in MMC 19.402.15 may be used as necessary to determine whether the aboveground characteristics of the underground portion of the protected water feature affect the representation of HCA on the NR Map.
- J. The requirements of Section 19.402 apply, as shown in Table 19.402.3, both to properties that include a WQR and/or HCA, and to properties that do not include a WQR or HCA but where an activity is proposed within 100 ft of a WQR or HCA.

Table 19.402.3 Applicability of Requirements of Section 19.402		
Situations/activities that may trigger Section 19.402	Prepare Construction Management Plan per Subsection 19.402.9?	Comply with Remainder of Section 19.402?
Activities listed as exempt per:	No	No
• Subsection 19.402.4.A (outright exemptions for both WQRs and HCAs)		
• Subsection 19.402.4.B (limited exemptions for HCAs only)	No (unless > 150 sq ft of disturbance is proposed)	No
Nonexempt activities:	No (unless activity is within 100' of WQR or HCA and > 150 sq ft of disturbance is proposed)	No
• Outside of WQR and HCA		
• Within WQR or HCA	Yes	Yes

- K. Activities that are not exempt per Subsection 19.402.4, or prohibited per Subsection 19.402.5, are subject to the Type I, II, or III review process as outlined in Table 19.402.3.K.

Table 19.402.3.K
Types of Process Review for Various Activities

Activity (and applicable code sections)	Type of Review Process		
	Type I (19.1004)	Type II (19.1005)	Type III (19.1006)
Agency-approved natural resource management plans (Subsections 19.402.10.A and C)	✓		
Independent natural resource management plans (Subsections 19.402.10.B and C)		✓	
Limited tree removal (Subsection 19.402.6.B)	✓		
Tree removal that is not exempt or allowable with Type I review (Subsection 19.402.8.A.8)			✓
Activities within HCA that meet nondiscretionary standards (Subsection 19.402.11.D)	✓		
Maintenance of existing utility facilities (Subsection 19.402.6.E)	✓		
Utility connections (Subsection 19.402.6.F)	✓		
Nonemergency abatement of nuisances or violations (Subsection 19.402.6.G)	✓		
Limited WQR disturbance for new dwelling units (Subsection 19.402.6.B)	✓		
Special use activities (Subsections 19.402.7.A and 19.402.11.E)		✓	
Other limited disturbance to WQRs (Subsection 19.402.7.D)		✓	
Development activities that are not exempt or allowable with Type I or II review (Subsections 19.402.8 and 19.402.12)			✓
Property line adjustments that balance the HCA distribution (Subsection 19.402.13.E.1 or 2)	✓		
Property line adjustments that otherwise limit HCA disparity (Subsection 19.402.13.E.3)		✓	
Low-impact partitions (put designated natural resources in separate tract) (Subsection 19.402.13.F)	✓		
Other partitions or subdivisions (Subsections 19.402.13.G or H)		✓	
Boundary verifications with minor corrections	✓		

Table 19.402.3.K
Types of Process Review for Various Activities

Activity (and applicable code sections)	Type of Review Process		
	Type I (19.1004)	Type II (19.1005)	Type III (19.1006)
(Subsection 19.402.15.A.1)			
Boundary verifications with substantial corrections (Subsection 19.402.15.A.2)		✓	

- L. Where WQRs and HCAs overlap, the WQR overlap area is not included in any calculations of the HCA area for purposes of determining whether HCA-only exemptions are allowed or for calculating allowable HCA disturbances.

19.402.4 Exempt Activities

A. Outright Exemptions

The following activities in WQRs or HCAs are exempt from the provisions of Section 19.402:

1. Action taken on a building permit for any portion of a phased development project for which the applicant has previously met the applicable requirements of Section 19.402, including the provision of a construction management plan per Subsection 19.402.9. This exemption applies so long as the building site for new construction was identified on the original application, no new portion of the WQR and/or HCA will be disturbed, and no related land use approvals have expired per Subsection 19.1001.7. This exemption also extends to projects initiated prior to September 15, 2011, the effective date of Ordinance #2036, which have already been approved through Water Quality Resource Review.
2. Stream, wetland, riparian, and upland enhancement or restoration projects and development in compliance with a natural resource management plan or mitigation plan approved by the City or by a state or federal agency.
3. Emergency procedures or activities undertaken (excluding non-exempt tree removal as allowed in Subsection 19.402.4.A.6) that are necessary to remove or abate hazards to person or property, provided that the time frame for such remedial or preventative action is too short to allow for compliance with the requirements of Section 19.402. After the emergency, the person or agency undertaking the action must repair any impacts to the designated natural resource resulting from the emergency action; e.g., remove any temporary flood protection such as sandbags, restore hydrologic connections, or replant disturbed areas with native vegetation.
4. The planting or propagation of plants categorized as native species on the Milwaukie Plant List.
5. Removal of plants categorized as nuisance species on the Milwaukie Plant List. After removal, all open soil areas must be replanted and/or protected from erosion.
6. Removal of trees under any of the following circumstances:
 - a. The tree is a "downed tree" as defined in Section 19.201, the tree has been downed by natural causes, and no more than 150 sq ft of earth disturbance will occur in the process of removing the tree.
 - b. The tree is less than 6-in diameter at breast height (DBH), is not a species on the Milwaukie Rare or Threatened Tree List, and was not planted to meet any requirements in Sections

16.32.042 or 16.32.044.

- c. Removal of the tree is in accordance with an approved natural resource management plan per Subsection 19.402.10 and any applicable requirements in Chapter 16.32.
 - d. Major pruning of trees within 10 ft of existing structures in accordance with the Best Management Practices of the International Society of Arboriculture (ISA).
 - e. Removal of a public tree (as defined in Subsection 16.32.010; i.e., a tree on land owned or maintained by the City) that meets at least one of the criteria for exempt removal as outlined in this subsection or one of the criteria for limited tree removal as provided in Subsection 19.402.6.A.
7. Landscaping and maintenance of existing landscaping and gardens. This exemption extends to the installation of new irrigation and drainage facilities and/or erosion control features, as well as to landscaping activities that do not involve the removal of native plants or plants required as mitigation, the planting of any vegetation identified as a nuisance species on the Milwaukee Plant List, or anything that produces an increase in impervious area or other changes that could result in increased direct stormwater discharges to the WQR.
8. Additional disturbance for outdoor uses, such as gardens and play areas, where the new disturbance area does not exceed 150 sq ft; does not involve the removal of any trees larger than 6-in diameter at breast height (DBH) or otherwise regulated by Chapter 16.32; and is located at least 30 ft from the top of bank of a stream or drainage and at least 50 ft from the edge of a wetland. This exemption extends to the installation of benches, picnic tables, and similar outdoor furniture on public property within 30 ft of the top of bank or within 50 ft of the edge of a wetland, provided that the installation involves no more than 3 sq ft of new at-grade impervious surface per piece of furniture. All temporary disturbances must be restored.
9. Routine repair and maintenance, alteration, demolition, and/or change of use of existing legal structures, provided that the following criteria are met:
- a. There is no change in the location, or increase in the footprint, of any building, impervious surface, or outdoor storage area within a WQR or HCA.
 - b. No other site changes are proposed that could result in increased direct stormwater discharges to a WQR. If the project will result in increased direct stormwater discharges, the proposal is subject to the Type II review process and the standards for discretionary review established in Subsection 19.402.12.
10. Routine repair and maintenance, alteration, and/or total replacement of existing utility facilities, accesses, streets, driveways, trails, walkways, and parking improvements (including asphalt overlays); provided that there is no new disturbance of the WQR or HCA, no increase in impervious area, no reduction in landscaped areas or tree cover, and no other change that could result in increased direct stormwater discharges to the WQR.
11. Routine repair and maintenance of public and private stormwater facilities in accordance with a stormwater management plan approved by the City.
12. Existing agricultural practices or uses, excluding buildings and structures, provided that such activities or uses do not result in increased direct stormwater discharges to WQRs.
13. Removal of debris, as defined in Section 19.201.
14. Change of ownership.
15. Lot consolidations, as defined in Section 17.08.010.
16. Activities and improvements in existing public rights-of-way.

17. Establishment and maintenance of trails in accordance with the following standards:
 - a. Trails must be confined to a single ownership or within a public trail easement.
 - b. Trails must be no wider than 30 in. Where trails include stairs, stair width must not exceed 50 in and trail grade must not exceed 20%, except for the portion of the trail containing stairs.
 - c. Trails must be unpaved and constructed with nonhazardous, pervious materials.
 - d. Trails must be located at least 15 ft from the top of bank of all water bodies.
 - e. Plants adjacent to trails may be trimmed, but trimming clearances must not exceed a height of 8 ft and a width of 6 ft.
 - f. Native trees of larger than 6-in DBH, other trees regulated by Chapter 16.32, and native shrubs or conifers larger than 5 ft tall, must not be removed.
18. Installation and maintenance of erosion control measures that have been reviewed and approved by the City.

B. Limited Exemptions Within HCAs

The following activities within HCAs are exempt from the provisions of Section 19.402, except that a construction management plan is required, according to the provisions of Subsection 19.402.9, where the activity disturbs a total of more than 150 sq ft:

1. The alteration and/or total replacement of existing structures, provided that both of the following standards are met:
 - a. The alteration and/or replacement does not intrude more than 500 sq ft into the HCA, beyond the area defined as the building footprint as of September 15, 2011, the effective date of Ordinance #2036.
 - b. The alteration and/or replacement does not result in increased direct stormwater discharges to a WQR.
2. Minor encroachments, not to exceed 500 sq ft for residential zones or 150 sq ft in nonresidential zones, for new features such as accessory buildings, patios, walkways, or retaining walls.
3. Temporary and minor clearing, excavation, or other disturbances, not to exceed 150 sq ft, for the purpose of: site investigations or preparation of soil profiles; installation of underground utility facilities or other infrastructure; routine repair and maintenance and/or alteration of existing utility facilities, access, streets, driveways, and parking improvements; or similar activities, provided that such disturbed areas are restored to their original condition when the activity is complete.
4. Low-impact outdoor recreation facilities for public use—including, but not limited to, multiuse paths, accessways, trails, picnic areas, or interpretive and educational displays and overlooks that include benches and outdoor furniture—provided that such facilities contain no more than 500 sq ft of new impervious surface. Any trails must have a maximum width of 5 ft and must be constructed using nonhazardous, pervious materials.
5. Facilities that infiltrate stormwater on the site, including the associated piping, so long as the forest canopy and the areas within the driplines of the trees are not disturbed. Such facilities may include, but are not limited to, vegetated swales, rain gardens, vegetated filter strips, and vegetated infiltration basins. Native or nonnative vegetation may be planted in these facilities, provided that none of the plantings are identified as a nuisance species on the Milwaukie Plant List.

19.402.5 Prohibited Activities

Title 19 Zoning is comprised of regulations that deal with the use of land; it does not extend into the broader realm of laws that regulate personal activities unrelated to land use and development. Given such limitations, the following activities are prohibited within WQRs and HCAs:

- A. New structures, development, or landscaping activity other than those allowed by Section 19.402.
- B. Uncontained areas of hazardous materials, as defined by DEQ.
- C. Planting any vegetation listed as a nuisance species on the Milwaukie Plant List.
- D. Outside storage of materials; unless such storage began before September 15, 2011, the effective date of Ordinance #2036; or unless such storage is approved according to the applicable provisions of Section 19.402.
- E. Application of pesticides or herbicides with any of the active ingredients listed on the Milwaukie Prohibited Chemicals List.

19.402.6 Activities Requiring Type I Review

Within either WQRs or HCAs, the following activities and items are subject to Type I review per Section 19.1004:

A. Limited Tree Removal

1. For trees not exempted by Subsections 19.402.4.A.6 (general exemptions) or 19.402.6.A.2 (development scenarios), the Planning Manager may approve an application for limited tree removal or major pruning within WQRs and HCAs under any of the following circumstances:
 - a. The tree poses an immediate emergency, as determined by the Urban Forester, Planning Manager, or designee; or a hazardous but nonemergency situation, with an unreasonable risk to the occupants of the property, the adjacent property, or the general public, as determined by an ISA Certified Arborist that is Tree Risk Assessment Qualified (TRAQ) in accordance with current ISA Tree Risk Assessment Best Management Practices.

Immediate emergencies may include, but are not limited to, situations in which a tree or portion of a tree has been compromised and has damaged or is damaging structures or utilities on private or public property, or where a tree or portion of a tree is prohibiting safe passage in the public right-of-way. Examples include but are not limited to trees that have fallen into or against a house or other occupied building, or trees downed across power lines or roadways. Emergency situations do not offer time for the normal review process and will be evaluated retroactively once the emergency has been resolved.

A situation may be deemed hazardous if a tree, or portion of a tree, has undergone a recent change in health or condition in a manner that may pose a danger to people, to structures on private property, to public or private utilities, or to travel on private property or in the public right-of-way. Examples of imminent hazards may include, but are not limited to, trees that are broken, split, cracked, uprooted, or otherwise in danger of collapse.

Approval will be limited to removal of the tree, or portion of the tree, as necessary to eliminate the emergency or hazard. Any damage or impacts to the designated natural resource must be repaired after the emergency or hazard has been resolved. Any applicable requirements of Chapter 16.32 must also be met.

- b. The tree is dead, diseased, or dying and cannot be saved, as determined and documented in a report by an ISA Certified Arborist in accordance with ISA standards. This includes situations where a tree has sustained physical damage that will cause it to die or enter an advanced state of decline.

- c. The tree is categorized as a nuisance species on the Milwaukie Plant List.
 - d. The tree is a downed tree, but more than 150 sq ft of earth disturbance is necessary to remove it.
 - e. The tree is part of a stormwater management system and has grown too large to remain an effective part of the system.
 - f. The tree location conflicts with areas of public street widening, construction, or extension as shown in the Transportation System Plan and there is no practicable alternative to removing the tree.
 - g. Tree removal is required for the purposes of utility or infrastructure repair and there is no practicable alternative to removing the tree.
 - h. The tree is recommended for removal by a designated fire marshal for Clackamas County because it presents a significant fire risk to habitable structures or limits emergency access for rescue workers, and the risk or access issue cannot be abated through pruning or other means that would result in tree retention.
 - i. The tree is not categorized as either a nuisance or native species on the Milwaukie Plant List, is less than 12-in DBH, and is not located in a WQR categorized as Class A ("Good"); according to Table 19.402.11.C, provided that no more than three (3) such trees will be removed during any 12-month period. In residential zones, for the proposed removal of more than one such tree (i.e., non-nuisance, non-native, not in a "Good" WQR area) during any 12-month period, the Type B tree permit process outlined in Subsection 16.32.044.E is applicable in addition to the provisions of Subsection 19.402.6.A.
 - j. For major pruning, as defined in Section 19.201, a certified arborist has determined, and documented in a report, that the tree will survive the proposed pruning.
2. The provisions of Subsection 19.402.6.A.1 do not apply to tree removal proposed in association with development or other activities regulated by Section 19.402, for which other approval criteria and mitigation standards may apply.
3. The Planning Manager will require the application to comply with all of the following standards:
- a. A construction management plan must be prepared in accordance with Subsection 19.402.9. When earth disturbance is necessary for the approved removal or pruning, all open soil areas that result from the disturbance must be replanted and/or protected from erosion.
 - b. All pruning and/or tree removal must be done in accordance with the standards of the International Society of Arboriculture (ISA) and must comply with the applicable requirements in Chapter 16.32.
 - c. Any tree that is removed in accordance with Subsection 19.402.6.A must be replaced with a new tree, of at least 1.5-in caliper or at least 5-ft overall height after planting. An exception to this requirement may be granted if the applicant demonstrates that a replacement tree has already been planted in anticipation of tree removal or if existing dense canopy coverage otherwise precludes tree replacement. Any other proposed exception to this replanting requirement is subject to the mitigation fees established in conjunction with Section 16.32.044.
 - d. The replacement tree(s) must be located in the general vicinity of the removed tree(s), somewhere within the designated natural resource (WQR or HCA). The replacement tree(s) does not have to be a native species; but, in accordance with Subsection 19.402.5.C, the replacement tree(s) must not be categorized as a nuisance species on the Milwaukie Plant List. The property owner must ensure that the replacement tree(s) survives at least two (2)

years beyond the date of its planting.

B. Limited WQR Disturbance for New Dwelling Units

1. Within WQRs, nonexempt residential development that is not listed in Subsections 19.402.7 or 19.402.8 and that is in compliance with the following nondiscretionary standards is allowable subject to Type I review:
 - a. The disturbance (temporary or permanent) is directly related to the construction of a new dwelling unit (primary or accessory); and
 - b. The area of the site that is not categorized as WQR and that is outside the minimum required yard setbacks for the underlying zone is 1,500 sq ft or less. In such cases, the disturbance area within the WQR is limited by the following formula: subtract the area of the site that is not categorized as WQR from the area of the site that is categorized as WQR; if that number is positive, that amount of WQR on the site can be disturbed, up to a maximum of 800 sq ft (see Figure 19.402.6.B.1.b); and
 - c. The WQR being disturbed is not categorized as Class A ("Good") according to Table 19.402.11.C; and
 - d. The disturbance area is at least 30 ft from the top of bank of a stream or drainage or 30 ft from the edge of a wetland; and
 - e. The disturbance does not include the removal of any trees 6-in DBH or greater that are categorized as a native species on the Milwaukie Plant List; and
 - f. The disturbance will not result in any increased direct stormwater discharges to the WQR.
2. Where limited WQR disturbance is allowed by this subsection, mitigation must be provided in accordance with the general standards of Subsection 19.402.11.B (including for plant species, size, spacing, survival, etc.) and as follows:
 - a. For temporary disturbances, the disturbance area must be replanted at a minimum with native ground-cover species sufficient to cover all bare or exposed soil.
 - b. For permanent disturbances, an area equal in size to the disturbance area must be established as a mitigation area. Within the mitigation area, all vegetation categorized as a nuisance species on the Milwaukie Plant List must be removed and native-species trees and shrubs must be planted at a ratio of 5 trees and 25 shrubs per 500 sq ft of allowed disturbance. Any remaining bare soil within the mitigation area must be replanted with native ground-cover species.

These standards apply in addition to any other applicable provisions related to tree removal as established in Section 16.32.042.

C. Activities within HCAs in Compliance with Nondiscretionary Standards

Within HCAs but outside of WQRs, nonexempt development that is not listed in Subsections 19.402.7 or 19.402.8 and that is in compliance with the following nondiscretionary standards is subject to Type I review.

1. Single Detached and Middle Housing Residential Uses

For single detached and middle housing residential uses, including any related public facilities as required by Chapter 19.700 Public Facility Improvements, the amount of nondiscretionary disturbance allowed within an HCA is determined by subtracting the area of the lot or parcel outside of the total resource area (WQR and HCA) from the maximum potential disturbance area within the HCA (which is 50% of the total HCA, up to a maximum of 5,000 sq ft)—see Table 19.402.6.C.1 for examples. Such disturbance will be subject to Type I review and the

mitigation requirements described in Subsection 19.402.11.D.2.

Table 19.402.6.C.1 Method for Calculating Allowable Nondiscretionary Disturbance within an HCA for Single Detached Dwellings and Middle Housing Residential Uses
<p>X = The maximum potential disturbance area within the HCA, which is 50% of the total HCA, up to a maximum of 5,000 sq ft.</p> <p>Y = The area of the lot or parcel outside the total resource area (WQR and HCA).</p> <p>Z = The net amount of disturbance area allowed within the HCA ($Z = X - Y$).</p> <p>If (Y) is greater than (X), disturbance shall-is not be permitted within the HCA; otherwise, the applicant may disturb up to the net amount of disturbance area allowed (Z) within the HCA.</p>
<p>Example 1: 8,000-sq-ft lot with 3,000 sq ft of HCA and 5,000 sq ft outside of HCA/WQR $X = 1,500$ sq ft (50% of HCA)</p> <p>$Y = 5,000$ sq ft outside of HCA/WQR</p> <p>$Z = -3,500$ sq ft ($1,500$ sq ft – $5,000$ sq ft)</p> <p>Conclusion: Y is greater than X; therefore, development is not permitted within the HCA.</p>
<p>Example 2: 8,000-sq-ft lot with 6,000 sq ft of HCA and 2,000 sq ft outside of HCA/WQR $X = 3,000$ sq ft (50% of HCA)</p> <p>$Y = 2,000$ sq ft outside of HCA/WQR</p> <p>$Z = 1,000$ sq ft ($3,000$ sq ft – $2,000$ sq ft)</p> <p>Conclusion: Y is not greater than X; therefore, the applicant may disturb up to the value of Z (1,000 sq ft) within the HCA.</p>

2. All Other Uses

A maximum net disturbance area of 10% of the HCA on the site is allowed by right, subject to Type I review and the mitigation requirements described in Subsection 19.402.11.D.2.

D. Natural Resource Management Plans

Natural resource management plans that meet the standards outlined in Subsection 19.402.10.A are subject to Type I review. These are typically plans that have already been approved by a qualified agency.

E. Maintenance of Existing Utility Facilities

Routine repair and maintenance of existing utility facilities, accesses, streets, driveways, and/or parking improvements that disturbs a WQR and/or HCA is subject to Type I review, provided such activities can meet the general standards for special uses established in Subsection 19.402.11.E.1. These include, but are not limited to, the requirement to provide a mitigation plan and to restore the disturbed area.

F. Utility Connections

Unless they are exempt per Subsection 19.402.4, connections to existing or new utility lines that involve disturbance to a WQR and/or HCA are subject to Type I review against the following criteria:

1. The activities required to establish the connection shall not disturb a protected water feature.

Utility connections that will disturb a protected water feature are subject to the review procedures for special uses established in Subsection 19.402.11.E.

2. The activities required to establish the connection shall not disturb an area greater than 10 ft wide.
3. The connection can meet the general standards for special uses established in Subsection 19.402.11.E.1.

G. Nuisance Abatement

Measures to remove or abate nuisances; or any other violation of state statute, administrative agency rule, or City or County ordinance; shall be subject to Type I review of a construction management plan, to be approved by the Planning Manager prior to the abatement activity. The person or agency undertaking the action shall repair any impacts to the designated natural resource resulting from the nuisance or violation (e.g., restore disturbed soils, restore hydrologic connections, replant disturbed areas with native vegetation, etc.) unless subsequent development has been approved.

H. Boundary Verification

Boundary verifications that propose minor corrections will be processed in accordance with Subsection 19.402.15.A.1 and are subject to Type I review.

I. Low-Impact Partitions

Partitions that meet the standards established in Subsection 19.402.13.F are subject to Type I review.

19.402.7 Activities Requiring Type II Review

Within either WQRs or HCAs, the following activities and items are subject to Type II review and approval by the Planning Manager per Section 19.1005, unless they are otherwise exempt or permitted as a Type I activity.

A. Special Uses

If not listed as exempt in Subsection 19.402.4, and not able to meet the nondiscretionary standards for HCAs as established in Subsection 19.402.11.D, any special use activity listed below ~~shall be~~ is subject to Type II review if the proposal complies with the applicable standards provided in Subsection 19.402.11.E:

1. Improvement or construction of public or private utility facilities.
2. New stormwater facilities.
3. Walkways and bike paths.
4. Stormwater management plans.

If the proposed special use activity is not in compliance with the applicable standards in Subsection 19.402.11.E, it is subject to Type III review and the general discretionary review criteria provided in Subsection 19.402.12.

B. Natural Resource Management Plans

Natural resource management plans that do not meet the Type I review standards provided in Subsection 19.402.10.A, but that meet the standards provided in Subsection 19.402.10.B, are subject to Type II review. These are typically plans that have been prepared independently of a qualified agency but that are in accordance with standards and guidelines related to enhancing natural resources.

C. Partitions and Subdivisions

Partitions and subdivisions that meet the standards provided in Subsection 19.402.13.G and H, respectively, are subject to Type II review.

D. Other Uses and Activities with Minimal Impacts to WQRs

The activities listed below are subject to Type II review and the general discretionary review criteria provided in Subsection 19.402.12:

1. New agricultural practices or uses, excluding buildings and structures, that result in increased direct stormwater discharges to WQRs.
2. Landscaping and maintenance of existing landscaping that would increase impervious area within a WQR by no more than 150 sq ft and/or would result in increased direct stormwater discharges to the WQR.
3. Routine repair and maintenance, alteration, and/or total replacement of existing legal buildings or structures that increases the existing disturbance area by no more than 150 sq ft within the WQR.
4. Routine repair and maintenance, alteration, and/or total replacement of existing utility facilities, accesses, streets, driveways, and parking improvements that increases the existing disturbance area by no more than 150 sq ft within the WQR. Activities approved under this subsection shall be subject to the following requirements:
 - a. Restore the disturbed portion of the WQR.
 - b. Within the disturbed portion of the WQR, remove any vegetation categorized as a nuisance species on the Milwaukie Plant List and replace it with native vegetation from the list.

E. Boundary Verification

Boundary verifications that propose substantial corrections will be processed in accordance with Subsection 19.402.15.A.2 and are subject to Type II review.

19.402.8 Activities Requiring Type III Review

Within either WQRs or HCAs, the following activities are subject to Type III review and approval by the Planning Commission under Section 19.1006, unless they are otherwise exempt or permitted as a Type I or II activity.

A. The activities listed below are subject to the general discretionary review criteria provided in Subsection 19.402.12:

1. Any activity allowed in the base zone that is not otherwise exempt or permitted as a Type I or II activity.
2. Within HCAs, development that is not in compliance with the nondiscretionary standards provided in Subsection 19.402.11.D.
3. New roads to provide access to protected water features, necessary ingress and egress across WQRs, or the widening of an existing road.
4. Improvement of existing public utility facilities that cannot meet the applicable standards of Subsection 19.402.11.E.
5. New stormwater facilities that cannot meet the applicable standards of Subsection 19.402.11.E.
6. New public or private utility facility construction that cannot meet the applicable standards of Subsection 19.402.11.E.

7. Walkways and bike paths that are not exempt per Subsection 19.402.4 or cannot meet the applicable standards of Subsection 19.402.11.E.
8. Tree removal in excess of that permitted under Subsection 19.402.4 or 19.402.6. Tree removal must also comply with any applicable requirements in Chapter 16.32.
9. Landscaping and maintenance of existing landscaping that would increase impervious area by more than 150 sq ft.
10. Routine repair and maintenance, alteration, and/or total replacement of existing legal buildings or structures that increases the existing disturbance area by more than 150 sq ft within the WQR.
11. Routine repair and maintenance, alteration, and/or total replacement of existing utility facilities, accesses, streets, driveways, and parking improvements that would disturb more than 150 sq ft within the WQR.

19.402.9 Construction Management Plans

- A. Construction management plans are not subject to Type I review per Section 19.1004 but will be reviewed administratively in similar fashion to an erosion control permit (MMC Chapter 16.28).
- B. Construction management plans shall provide the following information:
 1. Description of work to be done.
 2. Scaled site plan showing a demarcation of WQRs and HCAs and the location of excavation areas for building foundations, utilities, stormwater facilities, etc.
 3. Location of site access and egress that construction equipment will use.
 4. Equipment and material staging and stockpile areas.
 5. Erosion and sediment control measures.
 6. Measures to protect trees and other vegetation located within the potentially affected WQR and/or HCA. Tree protection must be consistent with the requirements in Section 16.32.042.FG.

When required for a property that does not include a designated natural resource, the construction management plan must show the protective measures that will be established on the applicant's property.

19.402.10 Natural Resource Management Plans

Natural resource management plans or restoration plans that authorize limited disturbance within the WQR or HCA may be approved with Type I or II review, subject to the following standards:

A. Plans Eligible for Type I Review

The plan has already been approved by the U.S. Fish and Wildlife Service, Oregon Department of Fish and Wildlife (ODFW), DSL, Oregon Watershed Enhancement Board (OWEB), Metro, Clackamas County Soil and Water Conservation District, or other agency approved by the Planning Manager.

B. Plans Eligible for Type II Review

The plan has been prepared in accordance with particular standards and guidelines promulgated by a natural resource agency, such as OWEB's Oregon Aquatic Habitat Restoration and Enhancement Guide, ODFW's Western Oregon Stream Restoration Program, DSL's Hydrogeomorphic (HGM) approach of assessment for wetland and riparian functions, or other standards approved by the Planning Manager.

C. Approval Criteria

Every plan prepared for approval under Section 19.402 must demonstrate that it encourages restoration activities that have any of the following effects:

1. Changes the trend of habitat function from one of a diminishing ability to support salmonids and other organisms to one that supports a complex, self-sustaining system.
2. Corrects or improves conditions caused by past management and/or disturbance events.
3. Maximizes beneficial habitat in the short term where watershed degradation has been extensive and natural processes will need substantial time to restore habitat.
4. Creates beneficial habitat and restores stream function and hydrology to the fullest extent practicable within developed areas where there is no reasonable expectation of returning to natural conditions.

D. Construction Management Plans

A construction management plan prepared in accordance with Subsection 19.402.9 is required with each natural resource management plan.

E. Ongoing Maintenance

Natural resource management plans must demonstrate how ongoing maintenance is part of the associated restoration or enhancement activities.

F. Expiration of Plans

The approval of a natural resource management plan is valid for five (5) years. Approved plans may be renewed through the Type I review process by demonstrating that the original approved plan still meets the criteria provided in Subsection 19.402.10.C. Plans that demonstrate an adaptive management component and/or that involve partnership with one of the agencies noted in Subsection 19.402.10.A may be approved as valid for up to 20 years upon request.

19.402.11 Development Standards**A. Protection of Natural Resources During Site Development**

During development of any site containing a designated natural resource, the following standards apply:

1. Work areas must be marked to reduce potential damage to the WQR and/or HCA.
2. Trees in WQRs or HCAs must not be used as anchors for stabilizing construction equipment.
3. Native soils disturbed during development must be conserved on the property.
4. An erosion and sediment control plan is required and must be prepared in compliance with requirements set forth in the City's Public Works Standards.
5. Site preparation and construction practices must be followed that prevent drainage of hazardous materials or erosion, pollution, or sedimentation to any WQR adjacent to the project area.
6. Stormwater flows that result from proposed development within and to natural drainage courses must not exceed predevelopment flows.
7. Prior to construction, the WQR and/or HCA that is to remain undeveloped must be flagged, fenced, or otherwise marked and must remain undisturbed. Such markings must be maintained until construction is complete.
8. The construction phase of the development must be done in such a manner as to safeguard the resource portions of the site that have not been approved for development.

9. Where practicable, lights must be placed so that they do not shine directly into any WQR and/or HCA location. The type, size, and intensity of lighting must be selected so that impacts to habitat functions are minimized.
10. All work on the property must conform to a construction management plan prepared according to Subsection 19.402.9.
11. The applicable provisions of Chapter 16.32 must be met.

B. General Standards for Required Mitigation

Where mitigation is required by Section 19.402 for disturbance to WQRs and/or HCAs, the following general standards apply:

1. Disturbance

- a. Designated natural resources that are affected by temporary disturbances must be restored, and those affected by permanent disturbances must be mitigated, in accordance with the standards provided in Subsection 19.402.11.C for WQRs and Subsection 19.402.11.D.2 for HCAs, as applicable.
- b. Landscape plantings are not considered to be disturbances, except for those plantings that are part of a non-exempt stormwater facility; e.g., raingarden or bioswale.

2. Required Plants

Unless specified elsewhere in Section 19.402, all trees, shrubs, and ground cover planted as mitigation must be native plants, as identified on the Milwaukie Plant List. Applicants are encouraged to choose particular native species that are appropriately suited for the specific conditions of the planting site; e.g., shade, soil type, moisture, topography, etc.

3. Plant Size

Required mitigation trees must average at least a ½-in caliper—measured at 6 in above the ground level for field-grown trees or above the soil line for container-grown trees—unless they are oak or madrone, which may be 1-gallon size. Required mitigation shrubs must be at least 1-gallon size and 12 in high.

4. Plant Spacing

Trees must be planted between 8 and 12 ft on center. Shrubs must be planted between 4 and 5 ft on center or clustered in single-species groups of no more than four (4) plants, with each cluster planted between 8 and 10 ft on center. When planting near existing trees, the dripline of the existing tree is the starting point for plant spacing measurements. Note that in meeting the Tree Planting Standards in Subsection 16.32.042.C, the Urban Forester may only credit those trees that meet the requirements in Table 16.32.042.D. The additional trees required by this subsection may be excluded from contributing to the Tree Planting Standards in Subsection 16.32.042.C.

5. Plant Diversity

Shrubs must consist of at least two (2) different species. If 10 trees or more are planted, then no more than 50% of the trees can be of the same genus.

6. Location of Mitigation Area

a. On-Site Mitigation

All mitigation vegetation must be planted on the applicant's site within the designated natural resource that is disturbed, or in an area contiguous to the resource area; however, if the vegetation is planted outside of the resource area, the applicant must preserve the

contiguous planting area by executing a deed restriction such as a restrictive covenant.

b. Off-Site Mitigation

- (1) For disturbances allowed within WQRs, off-site mitigation cannot be used to meet the mitigation requirements of Section 19.402.
- (2) For disturbances allowed within HCAs, off-site mitigation vegetation may be planted within an area contiguous to the subject-property HCA, provided there is documentation that the applicant possesses legal authority to conduct and maintain the mitigation, such as having a sufficient ownership interest in the mitigation site. If the off-site mitigation is not within an HCA, the applicant must document that the mitigation site will be protected after the monitoring period expires, such as through the use of a restrictive covenant.

7. Invasive Vegetation

Invasive nonnative or noxious vegetation must be removed within the mitigation area prior to planting, including, but not limited to, species identified as nuisance plants on the Milwaukie Plant List.

8. Ground Cover

Bare or open soil areas remaining after the required tree and shrub plantings ~~shall~~ must be planted or seeded to 100% surface coverage with grasses or other ground-cover species identified as native on the Milwaukie Plant List. Revegetation must occur during the next planting season following the site disturbance.

9. Tree and Shrub Survival

A minimum of 80% of the trees and shrubs planted must remain alive on the second anniversary of the date that the mitigation planting is completed.

a. Required Practices

To enhance the survival of the mitigation plantings, the following practices are required:

- (1) Mulch new plantings to a minimum of 3-in depth and 18-in diameter to retain moisture and discourage weed growth.
- (2) Remove or control nuisance or noxious vegetation throughout the maintenance period.

b. Recommended Practices

To enhance the survival of tree replacement and vegetation plantings, the following practices are recommended:

- (1) Plant bare root trees between December 1 and April 15; plant potted plants between October 15 and April 30.
- (2) Use plant sleeves or fencing to protect trees and shrubs against wildlife browsing and the resulting damage to plants.
- (3) Water new plantings at a rate of 1 in per week between June 15 and October 15 for the first two (2) years following planting.

c. Monitoring and Reporting

Monitoring of the mitigation site is the ongoing responsibility of the property owner. Plants that die must be replaced in kind as needed to ensure the minimum 80% survival rate. The Planning Manager may require a maintenance bond to cover the continued health and survival of all plantings. A maintenance bond is not required for land use applications related to owner-occupied single-family residential projects. An annual report on the survival rate of

all plantings must be submitted for two (2) years.

10. Light Impacts

Where practicable, lights must be placed so that they do not shine directly into any WQR and/or HCA location. The type, size, and intensity of lighting must be selected so that impacts to habitat functions are minimized.

C. Mitigation Requirements for Disturbance within WQRs

1. The requirements for mitigation vary depending on the existing condition of the WQR on the project site at the time of application. The existing condition of the WQR must be assessed in accordance with the categories established in Table 19.402.11.C.
2. When disturbance within a WQR is approved according to the standards of Section 19.402, the disturbance must be mitigated according to the requirements outlined in Table 19.402.11.C and the standards established in Subsection 19.402.11.B.

Table 19.402.11.C
WQR Mitigation

Existing Condition of WQR (What conditions for water quality and wildlife habitat are provided by the extent and character of existing vegetation?)	Mitigation Requirements
Class A ("Good")	
Combination of trees, shrubs, and ground cover are 80% present, with more than 50% tree canopy coverage in vegetated corridor.	<ul style="list-style-type: none"> • Submit a plan for mitigating water quality impacts related to the development, including: sediments, temperature, nutrients, or any other condition that may have caused the protected water feature to be listed on DEQ's 303(d) list. • Restore and replant disturbed areas with native species from the Milwaukie Plant List, using a City-approved plan developed to represent the vegetative composition that would naturally occur on the site. • Inventory and remove debris, noxious materials, and nuisance species vegetation. • Plant and/or seed all bare areas to provide 100% surface coverage.
Class B ("Marginal")	
Combination of trees, shrubs, and ground cover are 80% present, with at least 25-50% canopy coverage in vegetated corridor.	<ul style="list-style-type: none"> • Restore and replant disturbed areas with native species from the Milwaukie Plant List, using a City-approved plan developed to represent the vegetative composition that would naturally occur on the site. • Inventory and remove debris, noxious materials, and nuisance species vegetation. • Plant and/or seed all bare areas to provide 100% surface coverage.
Class C ("Poor")	
Combination of trees, shrubs, and ground cover are less than 80% present; and/or less than 25% canopy coverage in vegetated corridor.	<ul style="list-style-type: none"> • Restore and mitigate disturbed areas with native species from the Milwaukie Plant List, using a City-approved plan developed to represent the vegetative composition that would naturally occur on the site. • Inventory and remove debris, noxious materials, and nuisance species vegetation. • Plant and/or seed all bare areas to provide 100% surface coverage.

D. HCA Disturbance

1. General Provisions for Disturbance in HCAs

a. Temporary and Permanent Disturbances

All disturbances within an HCA that occur during construction or other development activities, whether temporary or permanent disturbances, count equally for the purposes of calculating and tracking the maximum disturbance area allowed for a particular site. Disturbance resulting from any activity deemed exempt per Subsection 19.402.4 will not be counted against the amount of disturbance allowed by Subsection 19.402.

b. Disturbance in Excess of that Allowed by Section 19.402

In accordance with Subsection 19.402.8, proposed development that would disturb more HCA than allowed by Subsections 19.402.11.D.1.a and b is subject to the Type III review process and general discretionary review criteria, as outlined in Subsection 19.402.12.C.1.

c. Disturbance Changes HCA Status

When disturbances within HCAs are allowed, in accordance with the applicable provisions of Section 19.402, the City will remove the HCA designation from such disturbance areas on the NR Map, as provided in Subsection 19.402.15.B.

In the case of a request to develop within an HCA on a property where a prior development request was subject to the disturbance area limitations of Subsection 19.402.11.D.1, the calculation of the new amount of disturbance area allowed within the HCA on the property will be based on the mapped location of the HCA at the time of the request, notwithstanding any previous calculation of allowed disturbance area.

2. Mitigation Requirements for Disturbance in HCAs

To achieve the goal of reestablishing forested canopy that meets the ecological values and functions described in Subsection 19.402.1, when development intrudes into an HCA, tree replacement and vegetation planting are required according to the following standards, unless the planting is also subject to wetlands mitigation requirements imposed by state and federal law.

These mitigation options apply to tree removal and/or site disturbance in conjunction with development activities that are otherwise permitted by Section 19.402. They do not apply to situations in which tree removal is exempt per Subsection 19.402.4.A or approvable through Type I review (Subsection 19.402.6.A).

An applicant must meet the requirement of Mitigation Option 1 or 2, whichever results in more tree plantings; except that where the disturbance area is one acre or more, the applicant must comply with Mitigation Option 2. The Urban Forester may allow the mitigation requirements in this subsection to satisfy the mitigation requirements in Chapter 16.32 except that the mitigation requirements in Section 16.32.042 must be met when applicable.

a. Mitigation Option 1

This mitigation requirement is calculated based on the number and size of trees that are removed from the site. Trees that are removed from the site must be replaced as shown in Table 19.402.11.D.2.a. Conifers must be replaced with conifers. Bare ground must be planted or seeded with native grasses or herbs. Non-native sterile wheat grass may also be planted or seeded, in equal or lesser proportion to the native grasses or herbs.

Table 19.402.11.D.2.a Tree Replacement	
Size of Tree to be Removed (inches in diameter)	Number of Trees and Shrubs to be Planted
6 to 12	2 trees and 3 shrubs
13 to 18	3 trees and 6 shrubs
19 to 24	5 trees and 12 shrubs
25 to 30	7 trees and 18 shrubs
over 30	10 trees and 30 shrubs

b. Mitigation Option 2

This mitigation requirement is calculated based on the size of the disturbance area within an HCA. Native trees and shrubs are required to be planted at a rate of 5 trees and 25 shrubs per 500 sq ft of disturbance area. This is calculated by dividing the number of square feet of disturbance area by 500, multiplying that result times 5 trees and 25 shrubs, and rounding all fractions to the nearest whole number of trees and shrubs. For example, if there will be 330 sq ft of disturbance area, then 330 divided by 500 equals 0.66, and 0.66 times 5 equals 3.3, so 3 trees must be planted, and 0.66 times 25 equals 16.5, so 17 shrubs must be planted. Bare ground must be planted or seeded with native grasses or herbs. Non-native sterile wheat grass may also be planted or seeded, in equal or lesser proportion to the native grasses or herbs.

c. Adjustments to HCA Mitigation Requirements

Proposals to vary the number or size of trees and shrubs required as mitigation in Subsection 19.402.11.D.2 are subject to the Type II review process and the requirements of Subsection 19.402.12.C.2.

E. Standards for Special Uses

Unless they are exempt per Subsection 19.402.4, or do not meet the nondiscretionary standards for HCAs provided in 19.402.11.D, the special uses listed in Subsection 19.402.7.A are subject to Type II review if they comply with the applicable standards in Subsection 19.402.11.E. Otherwise, the special uses listed in Subsection 19.402.7.A are subject to Type III review and the general discretionary review criteria provided in Subsection 19.402.12.

1. General Standards for Special Uses

Except for stormwater management plans, all nonexempt special uses listed in Subsections 19.402.11.E.2 through 5 that do not meet the nondiscretionary standards for HCAs provided in Subsection 19.402.11.D must comply with the specific applicable standards in Subsection 19.402.11.E, as well as with the following general standards:

- a. In addition to a construction management plan prepared according to the standards of Subsection 19.402.9, a mitigation plan must be submitted per Subsection 19.402.11.D.2 or 19.402.12.C.2 for HCAs, as applicable, or per Subsection 19.402.11.C for WQRs. WQRs and HCAs must be restored and maintained in accordance with the approved mitigation plan.

- b. Existing vegetation outside of approved work areas shall be protected and left in place. Work areas must be carefully located and marked to reduce potential damage to WQRs and HCAs. Trees in WQRs or HCAs must not be used as anchors for stabilizing construction equipment.
- c. Where existing vegetation has been removed, or the original land contours disturbed, the site must be revegetated and the vegetation must be established as soon as practicable. Interim erosion control measures, such as mulching, must be used to avoid erosion on bare areas.

2. Public or Private Utility Facilities

In addition to the requirements of Subsection 19.402.11.E.1, the following disturbance area limitations apply to all new public and private utility facilities, as well as to facility upgrades that are not exempted by Subsection 19.402.4 or that do not meet the nondiscretionary standards for HCAs provided in Subsection 19.402.11.D.

- a. The disturbance area for the upgrade of existing utility facilities can be no greater than 15 ft wide.
- b. The disturbance area for new underground utility facilities can be no greater than 25 ft wide and disturb no more than 200 linear feet of WQR within any 1,000-linear-foot stretch of WQR. Such a disturbance area must be restored with the exception of necessary access points to the utility facility.
- c. Disturbance areas shall be revegetated.
- d. No fill or excavation is allowed within the ordinary high water mark of a stream, unless a permit is obtained from the Corps through the Standard Local Operating Procedures for Endangered Species (SLOPES) process.

3. New Stormwater Facilities

In addition to the requirements of Subsection 19.402.11.E.1, new stormwater facilities that are not exempted by Subsection 19.402.4, or that do not meet the nondiscretionary standards for HCAs provided in Subsection 19.402.11.D, must not encroach more than 25 ft into the outer boundary of the WQR adjacent to a primary protected water feature.

4. Walkways and Bike Paths

In addition to the requirements of Subsection 19.402.11.E.1, walkways and bike paths that are not exempted by Subsection 19.402.4, or that do not meet the nondiscretionary standards for HCAs provided in Subsection 19.402.11.D, and that are proposed to be constructed or improved with gravel, permeable pavement, pavers, wood, or other materials, must comply with the following standards:

- a. Walkways and bike paths within WQRs or HCAs cannot exceed a 12-ft width.
- b. If the proposed walkway or bike path will be located within a WQR and will be paved, then, for the purposes of evaluating the proposed project, the vegetated corridor ~~shall~~ must be widened by the width of the walkway or bike path.
- c. The walkway or bike path must be designed to avoid WQRs and HCAs, to the greatest extent practicable, and must be constructed so as to minimize disturbance to existing vegetation and slope stability.
- d. The walkway or bike path must be a minimum of 10 ft from the boundary of the protected water feature.
- e. Where practicable, any lights associated with the walkway or bike path must be placed so that they do not shine directly into any WQR and/or HCA location. The type, size, and

intensity of lighting must be selected so that impacts to habitat functions are minimized.

5. Stormwater Management Plans

Stormwater management plans that authorize disturbance within the WQR or HCA may be approved if in compliance with all of the following standards:

- a. Stormwater facilities will be designed to provide an environmentally beneficial hydrological impact on protected water features.
- b. Protected water features will be protected from erosion by implementing a stream protection strategy and quantity control strategies.
- c. Watershed health will be improved through the use of vegetated facilities to meet pollution reduction, flow control, and infiltration goals. These facilities will be maintained in a manner that ensures a continued benefit to watershed health.
- d. Proposed stormwater management facilities will correct or improve conditions caused by past management and/or disturbance events, if any are present.
- e. Where there is no reasonable expectation of returning to natural conditions, beneficial habitat, vegetation, and stream function and hydrology will be restored to the fullest extent practicable within developed areas.

19.402.12 General Discretionary Review

This subsection establishes a discretionary process by which the City will analyze the impacts of development on WQRs and HCAs, including measures to prevent negative impacts and requirements for mitigation and enhancement. The Planning Manager may consult with a professional with appropriate expertise to evaluate an application, or they may rely on appropriate staff expertise to properly evaluate the report's conclusions.

A. Impact Evaluation and Alternatives Analysis

An impact evaluation and alternatives analysis is required to determine compliance with the approval criteria for general discretionary review and to evaluate development alternatives for a particular property. A report presenting this evaluation and analysis must be prepared and signed by a knowledgeable and qualified natural resource professional, such as a wildlife biologist, botanist, or hydrologist. At the Planning Manager's discretion, the requirement to provide such a report may be waived for small projects that trigger discretionary review but can be evaluated without professional assistance.

The alternatives will be evaluated on the basis of their impact on WQRs and HCAs, the ecological functions provided by the resource on the property, and offsite impacts within the subwatershed (6th Field Hydrologic Unit Code) where the property is located. The evaluation and analysis must include the following:

1. Identification of the ecological functions of riparian habitat found on the property, as described in Subsection 19.402.1.C.2.
2. An inventory of vegetation, sufficient to categorize the existing condition of the WQR per Table 19.402.11.C, including the percentage of ground and canopy coverage materials within the WQR.
3. An assessment of the water quality impacts related to the development, including sediments, temperature and nutrients, sediment control, and temperature control, or any other condition with the potential to cause the protected water feature to be listed on DEQ's 303(d) list.
4. An alternatives analysis, providing an explanation of the rationale behind choosing the alternative selected, listing measures that will be taken to avoid and/or minimize adverse

impacts to designated natural resources, and demonstrating that:

- a. No practicable alternatives to the requested development exist that will not disturb the WQR or HCA.
 - b. Development in the WQR and/or HCA has been limited to the area necessary to allow for the proposed use.
 - c. If disturbed, the WQR can be restored to an equal or better condition in accordance with Table 19.402.11.C; and the HCA can be restored consistent with the mitigation requirements of Subsection 19.402.11.D.2.
 - d. Road crossings will be minimized as much as possible.
5. Evidence that the applicant has done the following, for applications proposing routine repair and maintenance, alteration, and/or total replacement of existing structures located within the WQR:
- a. Demonstrated that no practicable alternative design or method of development exists that would have a lesser impact on the WQR than the one proposed. If no such practicable alternative design or method of development exists, the project will be conditioned to limit its disturbance and impact on the WQR to the minimum extent necessary to achieve the proposed repair/maintenance, alteration, and/or replacement.
 - b. Provided mitigation to ensure that impacts to the functions and values of the WQR will be mitigated or restored to the extent practicable.
6. A mitigation plan for the designated natural resource that contains the following information:
- a. A description of adverse impacts that will be caused as a result of development.
 - b. An explanation of measures that will be taken to avoid, minimize, and/or mitigate adverse impacts to the designated natural resource; in accordance with, but not limited to, Table 19.402.11.C for WQRs and Subsection 19.402.11.D.2 for HCAs.
 - c. Sufficient description to demonstrate how the following standards will be achieved:
 - (1) Where existing vegetation has been removed, the site must be revegetated as soon as practicable.
 - (2) Where practicable, lights must be placed so that they do not shine directly into any WQR and/or HCA location. The type, size, and intensity of lighting must be selected so that impacts to habitat functions are minimized.
 - (3) Areas of standing trees, shrubs, and natural vegetation will remain connected or contiguous; particularly along natural drainage courses, except where mitigation is approved; so as to provide a transition between the proposed development and the designated natural resource and to provide opportunity for food, water, and cover for animals located within the WQR.
 - d. A map showing where the specific mitigation activities will occur. Off-site mitigation related to WQRs cannot be used to meet the mitigation requirements of Section 19.402.
 - e. An implementation schedule; including a timeline for construction, mitigation, mitigation maintenance, monitoring, and reporting; as well as a contingency plan. All in-stream work in fish-bearing streams be done in accordance with the allowable windows for in-water work as designated by ODFW.

B. Approval Criteria

1. Unless specified elsewhere in Section 19.402, applications subject to the discretionary review process must demonstrate how the proposed activity complies with the following criteria:

a. Avoid

The proposed activity avoids the intrusion of development into the WQR and/or HCA to the extent practicable. The proposed activity must have less detrimental impact to the designated natural resource than other practicable alternatives, including significantly different practicable alternatives that propose less development within the resource area.

b. Minimize

If the applicant demonstrates that there is no practicable alternative that will avoid disturbance of the designated natural resource, then the proposed activity within the resource area must minimize detrimental impacts to the extent practicable.

- (1) The proposed activity must minimize detrimental impacts to ecological functions and loss of habitat, consistent with uses allowed by right under the base zone, to the extent practicable.
- (2) To the extent practicable within the designated natural resource, the proposed activity must be designed, located, and constructed to:
 - (a) Minimize grading, removal of native vegetation, and disturbance and removal of native soils; by using the approaches described in Subsection 19.402.11.A, reducing building footprints, and using minimal excavation foundation systems (e.g., pier, post, or piling foundation).
 - (b) Minimize adverse hydrological impacts on water resources.
 - (c) Minimize impacts on wildlife corridors and fish passage.
 - (d) Allow for use of other techniques to further minimize the impacts of development in the resource area; such as using native plants throughout the site (not just in the resource area), locating other required landscaping adjacent to the resource area, reducing light spill-off into the resource area from development, preserving and maintaining existing trees and tree canopy coverage, and/or planting trees where appropriate to maximize future tree canopy coverage.

c. Mitigate

If the applicant demonstrates that there is no practicable alternative that will avoid disturbance of the designated natural resource, then the proposed activity must mitigate for adverse impacts to the resource area. All proposed mitigation plans must meet the following standards:

- (1) The mitigation plan must demonstrate that it compensates for detrimental impacts to the ecological functions of resource areas, after taking into consideration the applicant's efforts to minimize such detrimental impacts.
- (2) Mitigation must occur on the site of the disturbance, to the extent practicable. Off-site mitigation for disturbance of WQRs will not be approved. Off-site mitigation for disturbance of HCAs will be approved if the applicant has demonstrated that it is not practicable to complete the mitigation on-site and if the applicant has documented that they can carry out and ensure the success of the off-site mitigation as outlined in Subsection 19.402.11.B.5.

In addition, if the off-site mitigation area is not within the same subwatershed (6th Field Hydrologic Unit Code) as the related disturbed HCA, the applicant must demonstrate that it is not practicable to complete the mitigation within the same subwatershed and that, considering the purpose of the mitigation, the mitigation will provide more ecological functional value if implemented outside of the subwatershed.

- (3) All revegetation plantings must use native plants listed on the Milwaukie Plant List.
- (4) All in-stream work in fish-bearing streams must be done in accordance with the allowable windows for in-water work as designated by ODFW.
- (5) A mitigation maintenance plan must be included and must be sufficient to ensure the success of the planting. Compliance with the plan will be a condition of development approval.

2. Municipal Water Utility Facilities Standards

In addition to all other applicable criteria of Subsection 19.402.12.B, and if not already exempted by Subsection 19.402.4, municipal potable water, stormwater, and wastewater utility facilities (which may include, but are not limited to, water treatment plants, wastewater treatment plants, raw water intakes, pump stations, transmission mains, conduits or service lines, terminal storage reservoirs, and outfall devices) may be built, expanded, repaired, maintained, reconfigured, rehabilitated, replaced, or upsized in accordance with the following criteria:

- a. Such projects are not required to avoid the resource area per Subsection 19.402.12.B.1.a, provided that, where practicable, the project does not encroach closer to a protected water feature than existing operations and development; or, for new projects where there are no existing operations or development, provided that the project does not encroach closer to a protected water feature than practicable.
- b. Best management practices will be employed that accomplish all of the following:
 - (1) Account for watershed assessment information in project design.
 - (2) Minimize the trench area and tree removal within the resource area.
 - (3) Utilize and maintain erosion controls until other site stabilization measures are established, post-construction.
 - (4) Replant immediately after backfilling, or as soon as effective.
 - (5) Preserve wetland soils and retain soil profiles.
 - (6) Minimize compactions and the duration of the work within the resource area.
 - (7) Complete in-water construction during appropriate seasons, or as approved within requisite federal or state permits.
 - (8) Monitor water quality during the construction phases, if applicable.
 - (9) Implement a full inspection and monitoring program during and after project completion, if applicable.

C. Limitations and Mitigation for Disturbance of HCAs

1. Discretionary Review to Approve Additional Disturbance within an HCA

An applicant seeking discretionary approval to disturb more of an HCA than is allowed by Subsection 19.402.11.D.1 must submit an Impact Evaluation and Alternatives Analysis, as outlined in Subsection 19.402.12.A, and will be subject to the approval criteria provided in Subsection 19.402.12.B.

An applicant may use the nondiscretionary mitigation options presented in Subsection 19.402.11.D.2 as a guide for proposing mitigation measures that will then be evaluated against the approval criteria provided in Subsection 19.402.12.B.

2. Discretionary Review to Approve Mitigation that Varies the Number and Size of Trees and Shrubs within an HCA

An applicant seeking discretionary approval to proportionally vary the number and size of trees and shrubs required to be planted under Subsection 19.402.11.D.2 (e.g., to plant fewer larger trees and shrubs or to plant more smaller trees and shrubs) but who will comply with all other applicable provisions of Subsection 19.402.11 will be subject to the following process:

- a. The applicant shall submit the following information:
 - (1) A calculation of the number and size of trees and shrubs the applicant would be required to plant under Subsection 19.402.11.D.2.
 - (2) The number and size of trees and shrubs that the applicant proposes to plant.
 - (3) An explanation of how the proposed number and size of trees and shrubs will achieve, at the end of the third year after initial planting, comparable or better mitigation results than would be achieved if the applicant complied with all of the requirements of Subsection 19.402.11.D.2. Such explanation must be prepared and signed by a knowledgeable and qualified natural resource professional or a certified landscape architect. It must include discussion of site preparation including soil additives, removal of invasive and noxious vegetation, plant diversity, plant spacing, and planting season; and immediate post-planting care, including mulching, irrigation, wildlife protection, and weed control.
 - (4) A mitigation, site-monitoring, and site-reporting plan.
 - (5) An explanation of how the applicable requirements in Chapter 16.32 will also be met.
- b. Approval of the request shall be based on consideration of the following:
 - (1) Whether the proposed planting will achieve, at the end of the third year after initial planting, comparable or better mitigation results than would be achieved if the applicant complied with all of the requirements of Subsection 19.402.11.D.2.
 - (2) Whether the proposed mitigation adequately addresses the plant diversity, plant survival, and monitoring practices established in Subsection 19.402.11.B.
 - (3) Whether the applicable requirements in Chapter 16.32 will also be met.

19.402.13 Land Division and Property Line Adjustments

The following standards apply to property line adjustments and all forms of land division defined in Chapter 17.08. These standards apply in addition to the applicable requirements provided in Title 17 Land Division and elsewhere in Title 19 Zoning. Lot consolidations, as defined in Chapter 17.08, are not subject to the provisions of Section 19.402.

A. Boundary Verification

Whether or not an applicant believes the NR Map is accurate, the applicant must verify the boundaries of the WQR and HCA on the property according to Subsection 19.402.15.

B. Construction Management Plans

1. In accordance with Subsection 19.402.9, a construction management plan is required for applications for land division that will require physical site improvements (e.g., grading and/or construction of structures, streets, or utilities) within, or within 100 ft of, a WQR or HCA.
2. A construction management plan is not required for applications for land division that do not require grading; constructing structures, streets, or utilities; or making other physical improvements to the site.

C. Impacts from Site Improvements

Applications for land division that will require physical site improvements (e.g., grading and/or the

construction of streets, sidewalks, culverts, bridges, or utilities) within a WQR or HCA must comply with the relevant standards for disturbance limitation and mitigation provided in Subsections 19.402.11 and/or 19.402.12, as applicable.

D. Mitigation for Future Structures or Improvements

Applications proposing a division of land on which future construction may impact a WQR or HCA must comply with one of the following two standards:

1. Complete the mitigation requirements for any impacts to the WQR or HCA, in accordance with the requirements of Section 19.402, thereby exempting all subsequent development on lots containing a WQR and/or HCA from further review if in compliance with the related approval. When mitigation is required for new streets created as part of a subdivision, as outlined in Subsection 19.402.13.H, such mitigation must be completed prior to approval of the final plat for the subdivision, unless the Planning Commission's approval establishes a different schedule.
2. Not complete the mitigation requirements, thus requiring that any subsequent development be subject to review under Section 19.402.

E. Property Line Adjustments

Applications for property line adjustment, when any of the properties include HCAs, must address the resulting change in the percentage of HCA coverage on each property and demonstrate compliance with one of the following standards:

1. The proposed property line adjustment will result in no more than a 30-point difference in the percentage of HCA coverage on each property. Such an adjustment is subject to the Type I review process.
2. The proposed property line adjustment will not contravene a condition of approval related to HCA distribution from a previously approved land division. Such an adjustment is subject to the Type I review process.
3. The proposed property line adjustment cannot meet the standard of Subsection 19.402.13.E.1, above, but will result in the smallest practicable difference in the percentage of HCA coverage on each property. Furthermore, the new boundary configuration will mitigate, to the extent practicable, the potential future impacts to the HCA from access and development. Such an adjustment is subject to the Type II review process.

F. Low-Impact Partitions

Applications for partitions are subject to Type I review if they demonstrate compliance with the following standards:

1. For properties that contain HCAs, but no WQRs, and where the HCA covers 85% or less of the total lot area, the partition must achieve either of the following results:
 - a. There must be no more than a 30-point difference in the percentage of HCA coverage on each of the new parcels. For example, a two-lot partition that would produce one parcel that is 55% HCA and the other that is 30% HCA is permissible with Type I review, whereas a two-lot partition that would produce one parcel that is 75% HCA and the other that is 40% HCA is not permissible with Type I review and will be subject to the standards of Subsection 19.402.13.G.
 - b. At least 90% of the original property's HCA is on a separate unbuildable parcel, protected by a conservation restriction.
2. For properties that contain WQRs, the applicant must place 100% of the WQR in a separate unbuildable tract, protected by a conservation restriction.

3. For properties that contain both WQRs and HCAs, the applicant must comply with both of the standards listed above in Subsections 19.402.13.F.1 and 2.
4. For properties where the HCA covers more than 85% of the total lot area, the proposed partition is subject to the standards and review process established in Subsection 19.402.13.G.

G. All Other Partitions

Applications for partitions that cannot comply with Subsection 19.402.13.F are subject to Type II review and must comply with one of the following two standards:

1. For properties that do not contain any WQRs, but for which it is not practicable to comply with the partition standards in Subsection 19.402.13.F.1, and where the HCA covers 85% or less of the total lot area, the application must meet the following standards and is not subject to the requirements of Subsection 19.402.12:
 - a. The partition plan will result in the smallest practicable percentage point difference in HCA coverage on the parcels created by the partition.
 - b. To the extent practicable, the parcel configuration will mitigate the potential future impacts to the HCA from access and development.
2. For properties that contain WQRs but cannot comply with Subsection 19.402.13.F.2, that contain both WQRs and HCAs but cannot comply with Subsection 19.402.13.F.3, or where the HCA covers more than 85% of the total lot area, the application must comply with the following standards:
 - a. To the extent practicable, the parcel configuration must mitigate the potential future impacts to WQRs from access and development.
 - b. An Impact Evaluation and Alternatives Analysis must be prepared in accordance with the relevant portions of Subsection 19.402.12.A.
 - c. For properties where the HCA covers more than 85% of the total lot area, the Impact Evaluation and Alternatives Analysis must address how the applicant's proposal retains the greatest practicable degree of contiguity of the HCA across the new parcels.

H. Subdivisions

Applications for subdivisions are subject to Type II review and must comply with one of the following two standards:

1. At least 90% of the property's HCA and 100% of the property's WQR must be located in a separate tract. Applications that meet this standard are not subject to the discretionary review requirements of Subsection 19.402.12.
2. If a subdivision cannot comply with the standards in Subsection 19.402.13.H.1, the application must comply with the following standards:
 - a. All proposed lots must have adequate buildable area outside of the WQR and HCA.
 - b. To the extent practicable, the lot and access configurations must mitigate the potential future impacts to the WQR and HCA from access and development.
 - c. An Impact Evaluation and Alternatives Analysis must be prepared in accordance with the relevant portions of Subsection 19.402.12.A.
 - d. For properties where the HCA covers more than 85% of the total lot area, the Impact Evaluation and Alternatives Analysis must address how the applicant's proposal retains the greatest practicable degree of contiguity of the HCA across the new lots.

I. Resource Area as a Separate Tract

Where required by Section 19.402, the new subdivision or partition plat must delineate and show all WQRs and HCAs as being located in a separate unbuildable tract(s) according to the following process:

1. Prior to preliminary plat approval, the designated natural resource (whether WQR, HCA, or both) must be shown as a separate tract(s), which cannot be part of any lot or parcel used for construction of any structures.
2. Prior to final plat approval, ownership of the separate natural resource tract(s) must be identified to distinguish it from lots or parcels intended for sale. Ownership in common or by a homeowners association is strongly discouraged. The tract(s) may be identified as any one of the following:
 - a. Private natural area held by the owner with a restrictive covenant and/or conservation easement.
 - b. For residential subdivisions, private natural area subject to an easement conveying storm and surface water management rights to the City of Milwaukie, Clackamas County Water Environment Services, and/or any other relevant jurisdiction, and preventing the owner of the tract from activities and uses inconsistent with the purposes of Section 19.402.
 - c. Public natural area where the tract has been dedicated to the City of Milwaukie or a private nonprofit with the mission of land conservation.
3. The boundaries of all such separate tracts must be demarcated with stakes, flags, or some similar means so that the boundaries between tracts and adjacent properties are defined in perpetuity. Fences that prevent the unfettered passage of wildlife cannot be installed along the boundary of any tract.

19.402.14 Adjustments and Variances

To encourage applicants to avoid or minimize impacts to WQRs and/or HCAs, several types of adjustments and variances are available for use on any property that includes a WQR or HCA. These include adjustments to specific base zone and lot design standards, discretionary variances, and allowances for residential cluster development.

A. Adjustments

The adjustments provided in Subsection 19.402.14.A cannot be used to avoid the requirement to submit a construction management plan, if deemed applicable per Subsection 19.402.3. The following adjustments are allowed by right as part of any Type I, II, or III application:

1. Adjustments to Base Zone Standards

a. Yard Setback (General)

Yard setback standards may be adjusted by up to 10%. This allowance applies only to the yard requirements established in base zones and does not apply to additional yard requirements for conditional uses or community service uses, yard exceptions established in Subsection 19.501.2, or transition area measures established in Subsection 19.504.4.

b. Rear Yard Setback (Limited)

For residential development, if the subject property is adjacent to a separate tract that was established according to the standards of Subsection 19.402.13.J and the tract is adjacent to the rear yard of the subject property, the minimum rear yard requirement may be reduced to 10 ft.

2. Adjustments to Lot Design Standards

When property boundaries are changed and/or land divided per Title 17 Land Division, an applicant may utilize the following adjustments to avoid or minimize impacts to a WQR or HCA:

- a. The minimum base zone standards for lot width and lot depth may be reduced by up to 10%.
- b. The minimum lot frontage required on a public street may be reduced by up to 10%.

B. Variances

1. Requests to vary any standards beyond the adjustments allowed in Subsections 19.402.14.A or B are subject to the review process and approval criteria for variances established in Section 19.911.
2. In granting any variance request related to Section 19.402, the Planning Commission may impose such conditions as are deemed necessary to minimize adverse impacts that may result from granting the variance. Examples of such conditions include, but are not limited to, maintaining a minimum width of the vegetated corridor alongside a primary protected water feature and limiting the amount of WQR for which the adjacent vegetated corridor width can be reduced.

19.402.15 Boundary Verification and Map Administration

The NR Map shows the locations of WQRs and HCAs. For WQRs, the NR Map is a general indicator of protected water features and their associated vegetated corridors; the location of actual WQRs is determined according to the parameters established in Table 19.402.15. With respect to HCA locations, the NR Map is assumed to be correct unless demonstrated otherwise.

Table 19.402.15
Determination of WQR Location

Protected Water Feature Type	Slope Adjacent to Protected Water Feature	Starting Point for measurements from Protected Water Feature	Width of Vegetated Corridor ¹
Primary Protected Water Features ²	< 25%	<ul style="list-style-type: none"> Bankful stage (top of bank) or 2-year recurrence interval flood elevation Delineated edge of Title 3 wetland 	50'
Primary Protected Water Features ²	≥ 25% for 150' or more ³	<ul style="list-style-type: none"> Bankful stage or 2-year flood elevation Delineated edge of Title 3 wetland 	200'
Primary Protected Water Features ²	≥ 25% for less than 150' ³	<ul style="list-style-type: none"> Bankful stage or 2-year flood elevation Delineated edge of Title 3 wetland 	Distance from starting point of measurement to top of ravine (break in ≥ 25% slope) ⁴ plus 50' ⁵
Secondary Protected Water Features ⁶	< 25%	<ul style="list-style-type: none"> Bankful stage or 2-year flood elevation 	15'

Table 19.402.15
Determination of WQR Location

Protected Water Feature Type	Slope Adjacent to Protected Water Feature	Starting Point for measurements from Protected Water Feature	Width of Vegetated Corridor ¹
Secondary Protected Water Features ⁶	≥ 25% ³	• Bankful stage or 2-year flood elevation	50'

¹ Vegetated corridor width will be applied to the outer boundaries of water features, such as the edge of a wetland and both banks of a watercourse.

² Primary protected water features include: all perennial streams, streams draining 100 or more acres, Title 3 wetlands, and natural lakes and springs. See Section 19.201 for the full definition.

³ Vegetated corridors in excess of 50 ft for primary protected features, or in excess of 15 ft for secondary protected features, apply on steep slopes only in the uphill direction from the protected water feature.

⁴ Where the protected water feature is confined by a ravine or gully, the top of ravine is the break in the 25% slope.

⁵ A maximum reduction of 25 ft may be permitted in the width of the vegetated corridor beyond the slope break if a geotechnical report demonstrates that the slope is stable. To establish the width of the vegetated corridor, slope will be measured in 25-ft increments away from the water feature until the slope is less than 25% (top of ravine).

⁶ Secondary protected water features include intermittent streams draining 50 to 100 acres. See Section 19.201 for the full definition.

A. Boundary Verification

To determine whether the standards of Section 19.402 apply to a proposed activity at any given location, the boundaries of any designated natural resource(s) on or near the site must be verified.

Agreement with the accuracy of the NR Map does not constitute or require a land use decision. However, for activities proposed within 100 ft of a wetland or its associated vegetated corridor, the boundary verification process outlined in Subsection 19.402.15.A.2.a(1)(b) must be followed to identify the specific location of wetlands on the subject property. The Planning Manager may waive the requirement for official wetland delineation, depending on the specific circumstances of the site and the proposed activity. Such circumstances may include, but are not limited to, the scale and potential impacts of the proposed activity, the proximity of the proposed activity to the mapped resource, and the Manager's confidence in the accuracy of the NR Map relative to the resource in question.

An applicant may challenge the accuracy of the NR Map through either of the boundary verification processes outlined in Subsections 19.402.15.A.1 and 2.

1. Type I Boundary Verification

The following minor corrections to mapped HCAs may be proposed according to one of the following procedures, and are subject to Type I review per Section 19.1004:

a. Simple Incongruities

In some cases, the vegetative cover data shown on the NR Map might not align with the location of existing legally established development or tree cover. An applicant who believes

that the NR Map is inaccurate, based on such an obvious misalignment, must submit the following information regarding the property:

- (1) A detailed property description and site plan of the property that includes all existing conditions plans listed on the City's Site Plan Requirements checklist.
- (2) A copy of the applicable NR Map section.
- (3) The latest available aerial photograph of the property, with lot lines shown, at a scale of at least 1 map inch equal to 50 ft for lots of 20,000 or fewer square feet, and a scale of 1 map inch equal to 100 ft for larger lots.
- (4) A documented demonstration of the misalignment between the NR Map and the property's tax lot boundary lines and/or the location of existing legally established development.
- (5) Any other factual information that the applicant wishes to provide to support boundary verification.

b. Legal Development Prior to Adoption Date

If a property was legally developed between the summer of 2002 (when the aerial photograph used to determine the regional habitat inventory was taken) and September 15, 2011, the effective date of Ordinance #2036, the applicant must submit the following information regarding the property:

- (1) The information described in Subsection 19.402.15.A.1.a.
- (2) A summer 2002 aerial photograph of the property, with lot lines shown, at a scale of at least 1 map inch equal to 50 ft for lots of 20,000 or fewer square feet, and a scale of 1 map inch equal to 100 ft for larger lots.
- (3) Any approved building permits or other development plans and drawings related to the development of the property that took place between summer 2002 and September 15, 2011, the effective date of Ordinance #2036.
- (4) A clear explanation and documentation, such as supporting maps or drawings or a more recent aerial photograph, indicating the new development that has occurred and where previously identified habitat no longer exists because it is now part of a developed area.

2. Type II Boundary Verification

Corrections to mapped WQRs and/or detailed verification of mapped HCAs may be proposed according to the following procedures and are subject to Type II review per Section 19.1005.

a. Corrections to WQRs

(1) Submittal Requirements

To propose a correction to a WQR shown on the NR Map, the applicant must submit the following information, depending on the type of water feature in question:

(a) Drainages

In the case of drainages; including rivers, streams, springs, and natural lakes; the applicant must submit a report, prepared by a qualified scientist or professional engineer who specializes in hydrology, demonstrating whether or not the drainage meets the definition of a protected water feature. If the drainage is demonstrated to be a protected water feature, the applicant must provide a topographic map of the site, with contour intervals of 5 ft or less, that shows the specific location of the drainage on the subject property.

(b) Wetlands

In the case of wetlands, the applicant must submit a wetland delineation report, prepared by a professional wetland specialist in accordance with the 1996 Oregon Freshwater Wetland Assessment Methodology and following the wetlands delineation process established by DSL, demonstrating the location of any wetlands on the site. The delineation report will be accepted only after approval by DSL. If the wetland is demonstrated to be a primary protected water feature, the applicant must provide a topographic map of the site, with contour intervals of 5 ft or less, that shows the specific location of the wetland on the subject property.

The Planning Manager will confer with DSL and Metro to confirm delineation and hydrology reports, as may be needed, prior to issuing a notice of decision on a requested map correction. In cases where the City initiates the boundary verification for purposes of improving the accuracy of the NR map, a formal delineation approval by DSL is not required, though a report following the delineation process established by DSL must be provided.

(2) Approval Criteria

The City will update the NR Map if the wetland or hydrology report submitted demonstrates any of the following:

- (a) That there was an error in the original mapping.
- (b) That the boundaries of the WQR have changed since the most recent update to the NR Map.
- (c) That a primary protected water feature no longer exists because the area has been legally filled, culverted, or developed prior to January 16, 2003, the effective date of Ordinance #1912.

b. Detailed Verification of HCAs

An applicant who believes that an HCA shown on the NR Map should be corrected for a reason other than those described in Subsections 19.402.15.A.1.a or b may propose a detailed verification.

(1) Submittal Requirements

The applicant must submit a report prepared and signed by either a knowledgeable and qualified natural resource professional; such as a wildlife biologist, botanist, or hydrologist; or a civil or environmental engineer registered in Oregon to design public sanitary or storm systems, stormwater facilities, or other similar facilities. The report must include:

- (a) A description of the qualifications and experience of all persons that contributed to the report and, for each person that contributed, a description of the elements of the analysis to which the person contributed.
- (b) The information described in Subsection 19.402.15.A.1.a.
- (c) The information described in Subsection 19.402.15.A.1.b, if the applicant believes such information is relevant to the verification of habitat location on the subject lot or parcel.
- (d) Additional aerial photographs, if the applicant believes they provide better information regarding the property, including documentation of the date and process used to take the photos and an expert's interpretation of the additional information

they provide.

- (e) A map showing the topography of the property shown by 2-ft vertical contours in areas of slopes less than 15%, and at 5-ft vertical contours of slopes 15% or greater.
- (f) Any additional information necessary to address each of the detailed verification criteria provided in Subsection 19.402.15.A.2.b.(2); a description of where any HCAs are located on the property, based on the application of the detailed verification criteria; and factual documentation to support the analysis.

(2) Approval Criteria

A boundary verification request submitted under Subsection 19.402.15.A.2.b will be evaluated according to the following three-step process:

(a) Identify Riparian Habitat

Locate the water feature that is the basis for identifying riparian habitat.

- (i) Locate the top of bank of all streams, rivers, and open water within 200 ft of the property.
- (ii) Locate all flood areas within 100 ft of the property.
- (iii) Locate all wetlands within 150 ft of the property, based on the NR Map. Identified wetlands must be further defined or informally delineated consistent with methods currently accepted by DSL and the Corps.

(b) Identify Vegetative Cover Status

Identify the vegetative cover status of all undeveloped areas on the property that are within 200 ft of the top of bank of streams, rivers, and open water; are wetlands or are within 150 ft of wetlands; and are flood areas (i.e., 100-year floodplain) and within 100 ft of flood areas. For purposes of this subsection, “undeveloped areas” means those portions of the property that have not been changed from a more natural, pre-development state by buildings, accessory structures, parking and loading areas, paved or graveled areas, improved open areas (such as plazas and walkways), hardscape landscaping, above-ground utilities, and/or similar improvements.

Determine whether these undeveloped areas fall into any of the following three categories:

- (i) Low structure vegetation or open soils = Undeveloped areas that are part of a contiguous area 1 acre or larger of grass, meadow, croplands, or areas of open soils located within 300 ft of a surface stream. Low structure vegetation areas may include areas of shrub vegetation less than 1 acre in size; if they are contiguous with areas of grass, meadow, croplands, orchards, Christmas tree farms, holly farms, or areas of open soils located within 300 ft of a surface stream; and if those contiguous areas together form an area of 1 acre in size or larger.
- (ii) Woody vegetation = Undeveloped areas that are part of a contiguous area 1 acre or larger of shrub or open or scattered forest canopy (less than 60% crown closure) located within 300 ft of a surface stream.
- (iii) Forest canopy = Undeveloped areas that are part of a contiguous grove of trees of 1 acre or larger in area with approximately 60% or greater crown

closure, irrespective of whether the entire grove is within 200 ft of the relevant water feature.

(c) Confirm HCA Boundaries

Using Table 19.402.15.A.2.b.(2).(c), determine whether any portion of the identified undeveloped riparian areas on the subject property is classifiable as HCA.

Table 19.402.15.A.2.b.(2).(c) Identifying Habitat Conservation Areas (HCAs)			
Distance from Protected Water Feature	Vegetation Status of Undeveloped Riparian Area		
	Low Structure Vegetation or Open Soils	Woody Vegetation (shrub and scattered forest canopy)	Forest Canopy (closed to open forest canopy)
Surface Streams			
0 ft – 100 ft	HCA	HCA	HCA
101 ft – 200 ft	HCA if slope >25% ¹ (otherwise not HCA)	HCA if slope >25% ¹ (otherwise not HCA)	HCA ²
Wetlands (wetland feature itself is an HCA)			
0 ft – 100 ft	HCA	HCA	HCA
101 ft – 150 ft	Not HCA	Not HCA	HCA
Flood Areas (FEMA's 1% annual chance flood hazard area or 1996 Metro flood area)			
Within 300 ft of river or surface stream	HCA	HCA	HCA
More than 300 ft from river or surface stream	HCA	HCA	HCA
0 ft – 100 ft from edge of flood area	Not HCA	HCA	HCA

¹ Measure slope adjacent to the protected water feature using the methodology outlined in Table 19.402.15.

² Those portions of the riparian area that are 151 to 200 ft from the protected water feature and have a slope less than 25% are not HCA.

(3) Notification to Metro and DLCD

When an application for boundary verification proposes corrections to mapped HCAs that would result in a change in HCA designation of 1 acre or more, the City will notify Metro and the Oregon Department of Land Conservation and Development within 7 days after the application has been deemed complete, in accordance with the Type II referral procedure outlined in Subsection 19.1005.3.A.

3. Type III or V Boundary Verification

Corrections to mapped WQRs or HCAs that are not subject to processing according to the provisions outlined in either of Subsection 19.402.15.A.1 or A.2, such as in cases where the City initiates the change without property owner authorization and/or where the changes involve more properties than for which it is practicable to obtain all property owners' authorization, will be processed in accordance with the procedures for zoning map amendments as provided in Subsection 19.902.6. Such corrections will be processed with either Type III or Type V review, accordingly, but do not constitute amendments to the Zoning Map itself, only to the NR Map.

B. Map Administration

1. Updates to the NR Map

When a boundary verification, conducted in accordance with the standards of Subsection 19.402.15.A, demonstrates an error in the location of a WQR or HCA shown on the NR Map, the City will update the NR Map to incorporate the corrected information as soon as practicable. Changes to the NR Map are not considered amendments to the City's Comprehensive Plan, to Comprehensive Plan Map 6 (Natural Resources Inventory), or to the Zoning Map.

2. Mapping Implications of Allowed Disturbances

a. WQRs

Permanent disturbances within a WQR, whether they occurred prior to the adoption of the Zoning Ordinance or are allowed according to the standards of Section 19.402, do not affect the way related WQRs are shown on the NR Map.

b. HCAs

When disturbances are allowed within HCAs, in accordance with the applicable standards of Section 19.402, the City may update the NR Map to show that the permanently disturbed area is no longer considered an HCA.

3. Designation of Annexed Areas

When land annexed to the City includes WQRs and/or HCAs, as designated by Clackamas County, those same designations will be shown on the City's NR Map at the time of annexation. Verification of the boundaries of such WQRs and/or HCAs will be processed in accordance with the applicable provisions established in Subsection 19.402.15.A; not necessarily at the time of annexation, but at such time as a new activity is proposed on the annexed property.

TITLE 16 ENVIRONMENT

CHAPTER 16.32 TREE CODE

ARTICLE III Private Trees in Residential Zones

Section 16.32.042 Tree Preservation and Planting with Development in Residential Zones

B. Tree Preservation Standards

1. Healthy trees at least 6-in DBH are required to be preserved except when their removal is required for construction, demolition, grading, utilities, and other development impacts.
2. Preservation of at least 30% on-site healthy private tree canopy coverage is required unless mitigation is provided according to Subsection 16.32.042.E. See Figures 16.32.042.B.2-a and B.2-b for examples of when mitigation is or is not required. (See Subsection 16.32.042.D.3 for information on calculating tree canopy coverage.)
3. For development sites with 30% or less on-site healthy private tree canopy coverage, the removal of healthy private tree canopy is not allowed unless mitigation is provided according to Subsection 16.32.042.E.
4. Trees of any size that are listed on the Milwaukie Rare or Threatened Tree List must be prioritized for preservation; if removed, healthy trees from this list will incur an additional fee as listed on the Consolidated Fee Schedule.
5. Unhealthy trees and trees species on the Oregon State Noxious Weed List or Milwaukie Invasive Tree List, as well as trees within designated natural resource areas (as per Section 19.402) that are listed as nuisance species on the Milwaukie Plant List, are not required to be preserved in conjunction with applicable development as established in Subsection 16.32.042.A.
6. The applicant must provide a performance bond for existing trees that are preserved for purposes of addressing the 30% canopy coverage standard, to ensure their survival for such period of time as identified in the Consolidated Fee Schedule. On-site trees may be exempt from the performance bond requirements if the Urban Forester or an ISA Certified Arborist determine that construction activities do not present a significant impact to tree health. Existing trees used for canopy credit do not qualify for removal based on the criteria outlined in Subsection 16.32.044 D.2.(11).

D. Tree Canopy Calculations and Credits

The following situations are eligible for credit towards tree canopy requirements when trees are planted or preserved in accordance with applicable City standards:

1. On-Site Trees
 - a. 100% of the existing crown area or mature crown area of on-site healthy private trees that are preserved, whichever is greater.
 - (1) In cases where a portion of the crown area of an on-site healthy private tree extends off site, the entire crown area is eligible for credit towards the tree canopy requirements.
 - (2) In cases where a portion of the crown area of an off-site private tree extends on site, the crown area is not eligible for credit towards the tree canopy requirements.

- (3) Healthy on-site trees with DBH of 12 inches or greater may receive additional canopy credits for existing or future mature crown area (whichever is greater) to be factored into preservation calculations as defined in the Consolidated Fee Schedule.

- b. 75% of the future mature crown area of planted on-site private trees.

Section 16.32.044 Non-Development Private Tree Removal in Residential Zones

A. Applicability

A permit is required prior to the removal of the following private trees in residential zones:

1. Trees that are at least six-inch DBH.
2. Trees that are less than six-inch DBH as specified on the Milwaukie Rare or Threatened Tree List.
3. Trees that were planted to meet any requirements in Sections 16.32.042 or 16.32.044.

B. Permit Exemptions

Tree removal permits are not required in residential zones when:

1. Tree removal is approved with development as provided in Subsection 16.32.042.A.
2. The removal is of trees that are grown for commercial, agricultural, or horticultural purposes including fruit trees, nut trees, or holiday trees.
3. The removal is of a tree(s) within a designated natural resource area as regulated by Section 19.402. Such removal will be governed by the applicable standards of Section 19.402 unless otherwise noted. If the removal does not meet the approval criteria for a Type A permit as outlined in Subsection 16.32.044.D.2, a Type B permit will be required (including applicable mitigation fees as listed in the Consolidated Fee Schedule).

D. Type A Tree Removal Permit

2. Approval Criteria

A Type A permit will be issued only if the following criteria are met, as determined by the Urban Forester:

- a. The proposed tree removal will be performed according to current ISA Best Management Practices.
- b. The tree proposed for removal meets one or more of the following criteria:
 - (1) The tree is dead or dying and cannot be saved as determined by an ISA Certified Arborist in accordance with ISA standards.
 - (2) The tree has sustained physical damage that will cause it to die or enter an advanced state of decline. The City may require additional documentation from an ISA Certified Arborist to demonstrate that this criterion is met.
 - (3) The tree is having an adverse effect on adjacent infrastructure or buildings that cannot be mitigated by pruning, reasonable alternative construction techniques, or accepted arboricultural practices.
 - (4) The tree poses an unreasonable risk to the occupants of the property, the adjacent property, or the general public, as determined by an ISA Certified Arborist that is Tree Risk Assessment Qualified (TRAQ) in accordance with current ISA Tree Risk

Assessment Best Management Practices.

- (5) The tree is on the Oregon State Noxious Weed List or the Milwaukie Invasive Tree List; or, if located within a designated natural resources area as regulated by Section 19.402, the tree is listed as a nuisance species on the Milwaukie Plant List.
- (6) The tree is part of a stormwater management system and has grown too large to remain an effective part of the system.
- (7) The tree location conflicts with areas of public street widening, construction, or extension as shown in the Transportation System Plan and there is no practicable alternative to removing the tree.
- (8) Tree removal is required for the purposes of a building or land use permit, utility or infrastructure installation, or utility or infrastructure repair and there is no practicable alternative to removing the tree.
- (9) The tree is recommended for removal by a designated fire marshal for Clackamas County because it presents a significant fire risk to habitable structures or limits emergency access for rescue workers, and the risk or access issue cannot be abated through pruning or other means that would result in tree retention.
- (10) An ISA Certified Arborist determines that thinning of interior trees within a stand of trees is necessary for overall stand health, the thinning will result in no less than 80% canopy cover at maturity for the area to be thinned, and that thinning of non-native trees is maximized prior to thinning of native trees.
- (11) Healthy trees. One healthy tree may be removed per tax lot per twelve-month period if the tree is less than 12 inches in diameter at breast height and is not required to be preserved by a condition of a land use review, a provision of Chapter 16.32 or Title 19, or as part of a required stormwater facility.

Brett Kelter

From: Teresa Bresaw <tbresaw50@gmail.com>
Sent: Friday, April 18, 2025 12:33 PM
To: Brett Kelter
Subject: ZA-2025-001 HCA Kellogg Creek for Commission and Council considerations

Hi, Brett!

Read most of the proposed language and I am concerned about the practical applications.

The one goal about eliminating barriers to new housing needs to be less important than the goal to prevent degradation of the natural resource area. Since setbacks are being reduced the more important priority should be protection of the HCA. When there is a conflict of these 2 priorities I would hope consequences would be understood so a good decision is made.

Having owned 30 acres, I learned heavy machinery and removing trees damaged the soil and undesirable weeds flourish. That is not to say development shouldn't happen but needs to be carefully monitored regularly as the builder is motivated by profit and hopefully reducing harm to the environment. Clear communication to the contractor and owner along with regular monitoring of the project needs to be spelled out. What safeguard is there if someone doesn't abide by the rules?

I do know of a buildable lot on Kellogg Creek where the owner had a large piece of equipment to mow down Himalayan blackberries. That made the blackberries come back better than ever since the roots were not dug out. The removal of dead trees allowed more sun which further helped the blackberries and ivy. I do think there needs to be some educating of these homeowners so they know the proper steps to improve their conservation area. What can the city do about this? Possibly the Urban Forester could reach out to these homeowners with a form letter and offer help and resources.

What are the rules for storm water (sloped driveways, downspouts, etc)? Does it go into the creek? Or does it go into a buried "facility" on the same lot?

Also a new owner (maybe existing owners also), need to be advised about runoff of fertilizers, weed killers, etc causing harm to the ground water and all bodies of water.

I do appreciate the city's workers in trying to be fair and balanced while protecting and trying to improve our natural resources.

Thank you!

Teresa Bresaw

Land Use member of Lake Road NDA

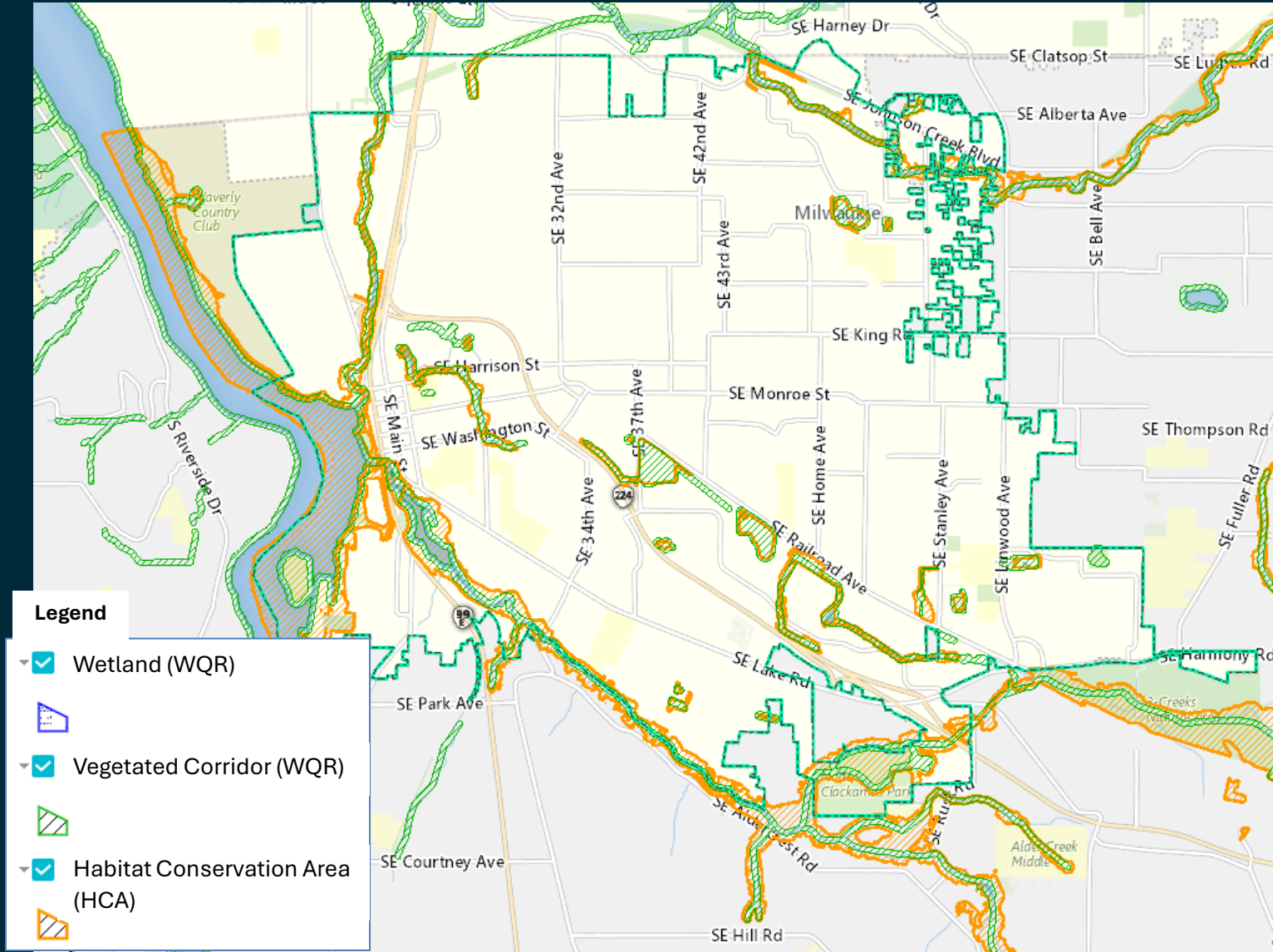
AMENDMENTS TO NATURAL RESOURCES CODE

City Council
Adoption Hearing
May 20, 2025

Brett Kelter, Senior Planner



NATURAL RESOURCES IN MILWAUKIE



- Water Quality Resource (WQR)
- Habitat Conservation Area (HCA)
- Focused on creeks, streams, wetlands
- Standards established in MMC 19.402

BACKGROUND—WQR AND HCA RESOURCES

- WQR = Goal 6 (water quality), mapped generally
- HCA = Goal 5 (habitat), mapped specifically



Goals:

- Better integration with tree code.
- General code fixes—including clear & objective WQR standards for housing development.
- Natural resource mapping adjustments.



ALIGNMENT WITH RESIDENTIAL TREE CODE

- Tree code applies in residential zones, in public ROW, or on City-owned properties.
- NR code applies throughout the city.
- Primary goals of tree code = to preserve existing tree canopy and increase to 40% (though canopy improves water & air quality, absorbs carbon, mitigates urban heat, manages stormwater).



CLEAR & OBJECTIVE STANDARDS FOR WQR DISTURBANCE



- Remove barriers to housing development.
- Maintain integrity of WQR areas.
- Provide a Type I option for WQR disturbance (for housing).
- Can be a limited or narrow path.

TYPE I WQR DISTURBANCE

PROPOSED STANDARDS

- Disturbance must be related to construction of a new dwelling unit (max disturbance = 800 sq ft).
- Limited to situations where there is little area to develop outside the WQR (1,500 sq ft or less).
 - ❑ Not available where WQR is categorized as Class A (“Good”).
 - ❑ At least 30-ft separation from top of bank of a stream (or 50 ft from edge of wetland).
 - ❑ No removal of native-species trees \geq 6-in DBH.
 - ❑ No increase in direct stormwater discharges to the WQR.

OTHER CHANGES

- Eliminate residential cluster adjustment option.
- Make mitigation standards more consistent for various WQR classifications (Good/Marginal/Poor).
- Adjust review type for partitions & subdivisions.
- Establish small exemption for benches in WQR areas.

19.402.4 Exempt Activities

A. Outright Exemptions

8. Additional disturbance for outdoor uses, such as gardens and play areas, where the new disturbance area does not exceed 150 sq ft; does not involve the removal of any trees ~~of~~ larger than 6-in diameter at breast height (DBH) or otherwise regulated by Chapter 16.32; and is located at least 30 ft from the top of bank of a stream or drainage and at least 50 ft from the edge of a wetland. This exemption extends to the installation of benches, picnic tables, and similar outdoor furniture on public property within 30 ft of the top of bank or within 50 ft of the edge of a wetland, provided that the installation involves no more than 3 sq ft of new at-grade impervious surface per piece of furniture. All temporary disturbances must be restored.

IMPROVING THE NR MAP



DETAILED VERIFICATION OF HCA BOUNDARIES

Table 19.402.15.A.2.b.(2).(c)
Identifying Habitat Conservation Areas (HCAs)

<u>Distance from Protected Water Feature</u>	<u>Vegetation Status of Undeveloped Riparian Area</u>		
	<u>Low Structure Vegetation or Open Soils</u>	<u>Woody Vegetation (shrub and scattered forest canopy)</u>	<u>Forest Canopy (closed to open forest canopy)</u>
<u>Surface Streams</u>			
<u>0 ft – 100 ft</u>	<u>HCA</u>	<u>HCA</u>	<u>HCA</u>
<u>101 ft – 200 ft</u>	<u>HCA if slope >25%¹ (otherwise not HCA)</u>	<u>HCA if slope >25%¹ (otherwise not HCA)</u>	<u>HCA²</u>
<u>Wetlands (wetland feature itself is an HCA)</u>			
<u>0 ft – 100 ft</u>	<u>HCA</u>	<u>HCA</u>	<u>HCA</u>
<u>101 ft – 150 ft</u>	<u>Not HCA</u>	<u>Not HCA</u>	<u>HCA</u>

RELATIONSHIP OF NR MAP TO ZONING MAP

Goals:

- Maintain an up-to-date map of WQR and HCA resources.
- Show WQR & HCA info in conjunction with zoning information.
- Avoid having to formally update the zoning map with every boundary verification.
- Provide necessary public notice when appropriate.

APPROVAL CRITERIA (TYPE V CODE AMENDMENTS)

Amendments to Zoning Text (MMC 19.902.5.B) must show consistency with:

1. Other parts of Milwaukie Municipal Code
2. Goals/policies of Comp Plan
3. Metro Urban Growth Management Functional Plan
4. State statutes and Statewide Planning Goals
5. Relevant federal regulations

DECISION-MAKING OPTIONS

1. Adopt the proposed amendments as presented, with the recommended Findings in Support of Approval (presented as Attachment 3-A).
2. Adopt the proposed amendments with additional revisions, revising the recommended Findings as needed.
3. Continue the hearing.
4. Deny the proposed amendments, revising the recommended Findings as needed.

Questions?



BENCHES (EXAMPLES)



(Kellogg Creek park)



(Dogwood Park)

BENCHES (EXAMPLES)



(Spring Park)

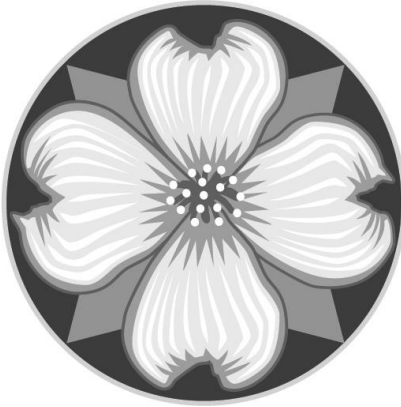
TYPE I WQR DISTURBANCE

PROPOSED CALCULATION OF ALLOWED WQR DISTURBANCE

- Area of the site not categorized as WQR and outside the minimum required yard setbacks = must be 1,500 sq ft or less.

Formula

WQR area – non-WQR area = if positive number, that amount of WQR can be disturbed (up to max of 800 sq ft).



RS Agenda Item

9

Council Reports

Semi-annual Council Budget Review and Food Purchasing Discussion

May 20, 2025



1. Budget review (as of start of Q4 FY 2025)
2. Council “education and training” expenditure guidelines
3. Council meals and food purchasing policy discussion

COUNCIL BUDGET: CURRENT STATUS

Budget line item	Total budgeted for biennium	Total spent as of April 30, 2025	Budget remaining
Professional and Technical Services	\$172,000	\$69,138	\$102,862
Office Supplies and Equipment	\$6,000	\$1,775	\$4,225
Dues & Subscriptions	\$4,000	\$4,586	(\$586)
Education & Training – General Meals and Travel	\$10,000	\$1,896	\$8,104
Education & Training – Mayor Batey	\$6,000	\$1,333	\$4,667
Education & Training – Councilor Khosroabadi	\$6,000	\$392	\$5,608
Education & Training – Councilor Massey	\$6,000	\$0	\$6,000
Education & Training – Council President Anderson	\$6,000	\$65	\$5,935
Education & Training – Councilor Stavenjord	\$6,000	\$2,500	\$3,500
Events	\$6,000	\$0	\$6,000
Advertising and Publicity	\$6,000	\$588	\$5,412

EXPENDITURE GUIDELINES

- Things to keep in mind
- Funds are Taxpayer Funds
 - Property taxes
 - Fees and charges
- Expenses are subject to Audit and Public Records request
 - Newspaper "test"
- Certifying with signature
 - Accurate and Legitimate expense
 - Business purpose
 - Supporting documentation
 - Receipts



PAST EXPENDITURE HISTORY

- Generally have allowed Councilors to allocate their own education and training budgets
- Expenses in the past:
 - Conference attendance and travel expenses
 - Constituent coffees/events
 - Attendance at fundraisers or events in official capacity
 - Purchase of supplies for the city related to a Councilor-led initiative
- Questions received:
 - Mailers?
 - Councilor-specific printing?
- Are further guidelines needed?





FOOD PURCHASING DISCUSSION

- Council meals for first RS of each month come from General Meals and Travel budget
- Pietros closing next month
- Questions for Council discussion:
 - Should we continue providing monthly meal?
 - Proposal to consider an Earth-Friendly Food Resolution
 - Does Council want to consider this for Council meals? All city food purchasing?

**QUESTIONS OR
COMMENTS?**



Reports (Mayor Batey)

From: [Lisa Batey](#)
To: [City Council](#); [Peter Passarelli](#)
Subject: NCPRD budget includes deep cuts to senior programming at the Milwaukie Community Center
Date: Friday, May 9, 2025 2:58:43 PM
Attachments: [2025 0514 DAC Agenda Packet.pdf](#)

Scott: Please add this to the packet for May 20th.

All: Please do not reply all.

Attached is the DAC meeting packet for next Wednesday. But most significantly, below is a link to the NCPRD proposed budget, which dropped yesterday. I haven't had a chance to read it, but the folks on the Milwaukie Community Center Advisory Board are quite concerned by the very significant cuts proposed for senior programming as well as other staffing at the MCC. Apparently NCPRD is proposing laying a number of people off.

We can discuss during Council Reports on May 20, but the budget hearing is just one week later than that.

Lisa M. Batey, Mayor (she/her)

City of Milwaukie

E-mail: bateyl@milwaukieoregon.gov

Message line: 503-786-7512

From: Stead, Jessica <JStead@ncprd.com>

Sent: Thursday, May 8, 2025 4:25 PM

To: NCP - Ali Feuerstein <feuerstein89@gmail.com>; BCS - Anatta Blackmarr <Anatta.blackmarr@icloud.com>; BCS - markport <markport@hotmail.com>; Cortinas, Dominic <DCortinas@ncprd.com>; Daniel Diehl <ddiehl@lacrossefootwear.com>; Wild, Everett <EWild@clackamas.us>; BCS - Grover Bornefeld <citizengjb@gmail.com>; BCS - jwbpx <jwbpx@hotmail.com>; Joshua Fisher <mrjoshuafisher@gmail.com>; Lisa Batey <BateyL@milwaukieoregon.gov>; NCP - Jeanette DeCastro <decastro.jeanette@gmail.com>; Reome, Erin <EReome@ncprd.com>; Savas, Paul <PSavas@clackamas.us>; Selley, Kia <KSelley@ncprd.com>; Sheila Shaw <mathmom227@comcast.net>; Stead, Jessica <JStead@ncprd.com>

Subject: Meeting Notice: DAC Meeting – May 14, 2025

This Message originated outside your organization.

District Advisory Committee Members,

Please find attached the agenda packet for the DAC meeting scheduled for May 14, 2025. To conserve paper, all materials will be distributed digitally.

The fiscal year 2025-26 Proposed Budget for the North Clackamas Parks and Recreation District (NCPRD) has been posted. I have included a direct link to the budget document here:

https://ncprd.com/wp-content/uploads/2025/05/FY-25-26-Proposed-Budget-_FINAL-for-web.pdf

We strongly encourage all DAC members to attend in person. If you require remote participation via Zoom, please inform me in advance so I can ensure you are set up as a panelist, avoiding any delays in joining the meeting.

Thank you,
Jessica

Jessica Stead, Executive Assistant
North Clackamas Parks and Recreation District
3811 SE Concord Rd. Milwaukie, Oregon 97267
Work Hours: Mon-Thu, 7 a.m.-5:30 p.m.
www.ncprd.com

Follow NCPRD: [Facebook](#), [Instagram](#), [Nextdoor](#)



NORTH CLACKAMAS
PARKS & RECREATION DISTRICT



NORTH CLACKAMAS

PARKS & RECREATION DISTRICT

DISTRICT ADVISORY COMMITTEE

MEETING AGENDA

Date: May 14, 2025

Time: 5:30-7:00 p.m.

Location: North Clackamas Aquatic Park, 7300 SE Harmony Road
Or attend virtually by registering for this meeting:

https://clackamascounty.zoom.us/webinar/register/WN_DK6z-AsxTPG4v4C9ELWgyg

- I. **Call to Order** – Jeanette DeCastro, DAC Chair
- II. **Action Items** (5:30 p.m. 5 min)
 - a. Approval of DAC Meeting Summary from March 12, 2025
- III. **District Monthly Report** (5:35 p.m. 10 min)
- IV. **Public Comment** (5:45 p.m. 5 min) Chair will call for statements from community members regarding issues relating to NCPRD. Comments shall be respectful and courteous to all. Limit each 3 minutes.
- V. **Discussion Agenda** (5:50 p.m. 60 min)
 - a. Draft System Plan Update (Anna Laybourn – 15 min)
 - b. FY 25-26 Proposed Budget Briefing (Kia Selley and Kallie Guentner – 30 min)
 - c. DAC Community Engagement Update (Daniel Diehl and Sheila Shaw – 15 min)
- VI. **DAC Member Reports** (6:50 p.m. 10 min) Sub-area-specific reports from DAC members and Budget Committee Liaison report i.e. upcoming event dates, questions/feedback received. Limit each 1-2 minutes.
 - a. Report from Chair DeCastro
 - July DAC retreat
 - Concord Naming Committee Representative
 - DAC Nomination Review Committee Representatives

Future Dates

- July Agenda Submission by Wednesday, June 18, 5 p.m.
- Next DAC Meeting: Wednesday, July 9, 2025



MEETING MINUTES

North Clackamas Parks and Recreation District

District Advisory Committee

Wednesday, March 12, 2025

5:30 – 7:00 p.m.

Location: North Clackamas Aquatic Park and Virtually (via Zoom)

DAC Members Present: Grover Bornefeld (Subarea 1), Anatta Blackmarr (Subarea 2), Jeanette DeCastro, Sheila Shaw (Subarea 3), Daniel Diehl (Subarea 4), Lisa Batey, Ali Feuerstein (subarea 5), Joel Bergman (Milwaukie Community Center Advisory Board)

Members Absent: Mark Elliott (Subarea 2), Joshua Fisher (Subarea 4),

Staff, Officials, and Guest Speakers Present: Paul Savas (Clackamas County Commissioner), Kia Selley (NCPRD Director), Erin Reome (NCPRD Planning & Development Director), Camille Trummer (Interplay), Anna Laybourn (Design Workshop)

A recording of this meeting is available on the NCPRD website at <https://ncprd.com/public-meetings/meeting-minutes>

- I. **Call to Order** - DAC meeting was called to order by DAC Chair, Jeanette DeCastro. A quorum was present.
- II. **Action Items**
 - a. Approval of DAC Meeting Summary
 - i. The summary from the DAC meeting held on February 12, 2025, was approved as presented.
- III. **Discussion Agenda**
 - a. DAC Facilitator Recap (Camille Trummer, Interplay)
 - i. Camille presented a summary of the key findings derived from interviews she conducted with DAC members. These findings included:
 - 1. DAC members do not have a strong understanding of their purpose and role.
 - 2. SWOT – Strengths: Diversity in age, experience, opinion, and shared compassion is the DAC’s biggest strength.
 - 3. SWOT – Weaknesses: There is a disconnect about the vision, near-term goals, and objectives that is impeding the work and progress of the DAC.
 - 4. SWOT – Opportunities: DAC members would benefit from structured visioning and planning time to build on previous efforts.
 - 5. SWOT – Threat: Without a clear vision and new framework for operationalizing the DAC, retention may suffer.
 - b. System Plan Phase 3 and 4 Update (Anna Laybourn, Design Workshop)
 - i. Anna provided an update on Phases 3 (Develop Plan) and 4 (Final Plan and Implementation Strategy). The update included:
 - 1. What We Heard and What We Learned in 2024
 - 2. Vision and Goals
 - a. Proposed District Mission: To enrich community vitality and promote healthy living through connections to nature and play.

- b. Proposed Plan Vision: Enhancing community with exceptional parks, natural areas, and recreation opportunities that welcome all.
 - c. Proposed Themes:
 - i. Care for and invest in parks and recreation.
 - ii. Connect to nature.
 - iii. Play for all.
 - iv. Enrich our community.
 - 3. Vision Plan Diagram
 - 4. Prioritization Criteria
 - 5. Next Steps
 - a. Late spring: Staff to evaluate and prioritize action items, timeline, and funding.
 - b. Early summer: Public review and DAC review of the draft plan.
 - c. Late summer: Final plan and adoption.

IV. Public Comment

- a. None

V. DAC Member Reports

- a. Lisa Batey (Subarea 5) – The three park openings took place last weekend. Milwaukie has a Parks Foundation, and is willing to share its founding documents as well as offer guidance to individuals interested in starting a Foundation for NCPRD.
- b. Sheila Shaw (Subarea 3) – Attended the NCPRD Budget Committee meeting on February 22, where a presentation was made on projected revenue, expenses, and strategies. This presentation closely mirrored the one previously delivered to the DAC. The next update on the budget will take place on May 14, during a joint meeting of the Budget Committee and the DAC.
- c. Anatta Blackmarr (Subarea 2) – NCPRD's Natural Areas staff, Lauren Cary, coordinated a cleanup event for volunteers at RiverVilla Park. Encouraged more emphasis on what Lauren does, and those volunteer events. Retiring at the end of June, subarea 2 will have a vacancy to fill.
- d. Joel Bergman (Milwaukie Community Center Advisory Board) – The Milwaukie Community Center (MCC) will host Garden Discover Days this Saturday, March 15. Additionally, the Oregon Ballet Theatre will be performing at MCC on March 22 at 5:00p.m. To celebrate its 45th anniversary, MCC is planning an open house on May 16, from 2:00 to 5:00p.m., further details will be provided.
- e. Grover Bornefeld (Subarea 1) – In anticipation of the upcoming recruitment for a subarea 1 representative and with the goal of enhancing community outreach, a group of community members from subarea 1 is organizing a listening session to be held in subareas 1 and 2 later in April.
- f. Ali Feuerstein (Subarea 5): Ali announced that she will no longer be the chair of PARB starting in June, and as a result, she likely will no longer be a member of the DAC after this transition.
- g. Report from DAC Chair DeCastro
 - i. Chair DeCastro announced that the DAC will transition to holding meetings every other month, with the next meeting scheduled for May. She requested that DAC members come prepared to the next meeting with ideas on how they can utilize the off-months to continue advancing DAC-related work.
- h. Implementation Team
 - i. Chair DeCastro invited volunteers to join the implementation team.

VI. District Monthly Report

- a. **Milwaukie Community Center Foundation** – Thanked the Milwaukie Community Center Foundation for their generous one-time donation of \$180,000 to sustain the NCPRD Older Adult Nutrition Services program for the upcoming fiscal year. This contribution will help maintain current service levels for the Meals on Wheels program. If possible, please consider making a donation to the Milwaukie Community Center Foundation during their March for Meals fundraiser.

- b. **Clackamas County's Tax Assessor's Estimates for Assess Value Growth** – The District's projected tax growth for the 2025-26 tax year is estimated to be between 2.75% to 3.25%. Since the 2022-23 fiscal year, our operational costs—including utilities, materials, supplies, staff, vendors, and other business expenses—have risen by approximately 14%. However, the growth in tax revenue, which constitutes the District's largest funding source, is not keeping pace with the rapidly increasing costs of doing business.
- c. **NCPRD's Naming Policy** – The Board of Directors unanimously approved NCPRD's proposed Naming Policy for parks and facilities. The previous naming policy, approved in 2006, had become outdated. The DAC's input was greatly appreciated and fully incorporated into the updated policy. A naming process for the NCPRD improvements to the Concord Property will be launched soon; however, this process will not include the naming of the library facility.
- d. **Milwaukie Bay Park Phase 3** – Oregon Parks and Recreation Department notified NCPRD staff that they cancelled two of the three grants for Milwaukie Bay Park phase 3, which included the \$750,000 Local Government Grant, and the Federal Land and Water Conservation Grant, which was a little over \$1 million. The cancellation was primarily due to their perception that completion of construction by September 2026 is unlikely, which is a grant requirement. They support NCPRD reapplying for these grants, but they advised updating the cost estimate so that the funding request is truly reflective of the funding that is needed.
- e. **Playground Inspections** – NCPRD's certified playground inspectors have completed their annual safety inspection of all playground equipment within the District. Playground equipment that was deemed unsafe has been repaired and/or replaced. Safety is our top priority. If you notice a safety issue in a park, please submit a [Report a Concern form](#), which can be found on our website.
- f. **Discovery Guide** – NCPRD is excited to announce the upcoming launch of its first comprehensive catalog of programs and events since the onset of Covid. The Discovery Guide will be printed in limited quantities to minimize costs and support sustainability efforts. We encourage you to utilize the digital version for easy access.
- g. **Board of Directors** – The Board of Directors meeting originally scheduled for February 26 was canceled due to a lack of quorum. We anticipate holding a Board of Directors meeting at the Aquatic Park in the upcoming quarter. A date will be announced once confirmed.
 - i. Director Fireside has resigned and the Board is currently developing a process for selecting a replacement. Details regarding this process are expected to be available on the County website within the next week or two.
- h. **Staff Retirement** – Joe Loomis, NCPRD's Sports Manager, will retire at the end of April.



NORTH CLACKAMAS

PARKS & RECREATION DISTRICT

N CPRD DIVISION REPORT

Prepared for the NCPRD District Advisory Committee (DAC)

Reporting Period: March-April 2025

DAC Meeting Date: May 14, 2025

ADMINISTRATION

FINANCE

- **FY 2025-26 Proposed Budget:**
 - Approved by the District Administrator in March 2025.
 - Publicly released on May 8, 2025.
- **Annual Budget Committee Meeting:** The meeting will be held on May 27, 2025, at 10:45 a.m. in the Clackamas County Public Services Building located on the Red Soils Campus in Oregon City.
- **Staff Recruitment:** NCPRD's Finance Division recently welcomed Rachel Ross as a new Accountant 2. She officially began her role on April 28, 2025.

Looking Ahead

- **June 2025:** The approved FY 2025–26 NCPRD budget will be submitted to the NCPRD Board of Directors for formal adoption.
- **June 2025:** Staff will initiate year-end closing activities and begin preparations for the annual audit.
- **July 1, 2025:** The 2025–26 fiscal year will officially begin.

MARKETING & COMMUNICATIONS

- **Website Refresh:** The website is currently in its final stages of development. Staff and the development team are making small remaining adjustments to ensure everything is functioning smoothly. User testing is scheduled to take place in May, marking an important step toward the official launch. The updated website will launch summer 2025.
- **Outside Insider Email:** An email blast was distributed on March 25 to increase awareness and participation of summer programs, events, and activities. The email went out to 10,599 subscribers with a 45% open rate. [View the March Outside Insider here.](#)
- **Discovery Guide:** NCPRD produced and released a full, newly designed version of the Discovery Guide in late March to provide a comprehensive view of program offerings,

services, and events throughout the district. The guide is [featured online](#), with a limited number of print copies available in NCPRD facilities.

- **Community Center and Park Naming:** The community is invited to suggest names for the new community center and park opening at the Concord property in the fall of 2025. The deadline for submissions is May 9 at 5 p.m. The Milwaukie Review covered the naming opportunity in an [online article](#) on April 22, and promotion will continue until the deadline closes. Learn more at ncprd.com/NameThatPark.
- **Ongoing Outreach & Engagement:** Materials have been developed and promotion is underway for several programs and initiatives, including summer camps, recruitment for the open DAC positions, and the Milwaukie Community Center 45th Anniversary that is taking place on May 16. Promotional efforts span all NCPRD communication channels, including website, email, social media, signage, etc.

Looking Ahead

- **May 2025:** Website user testing will commence, inviting staff, the DAC, and other stakeholders to review the website and provide feedback prior to launch.

PLANNING & DEVELOPMENT

PLANNING & DEVELOPMENT PROJECTS

- **Park at Jennings Lodge Campus:** Staff and the consultant team are working on the final design and engineering (construction documents). Studio Pacifica conducted an accessibility review on the 60% designs to ensure all main elements meet best practices for accessible design. Staff is preparing multiple grant applications to help fund construction, with construction anticipated in spring 2026. A public process will be conducted to select a name for the new park prior to the park opening.
- **Park at Concord Property:** Work is nearly complete on the outdoor two-stall restroom and park shelter (pictured right). The perimeter pathways in the park are in place. Topsoil installation has started in the landscape areas along with tree planting. Crews have begun streetscape improvements along SE Concord Avenue. As part of the work, two new parking lot driveways and a continuous sidewalk will be installed along the full length of the property frontage on SE Concord Road. Project completion is estimated in fall 2025. A web camera provides a view of site construction that is refreshed every few minutes. You can access the camera as well as construction updates for the park and community center using this link: new.express.adobe.com/webpage/IG5Adw6CT4y1Vs.
- **Playground at Concord Property:** All major play elements have been installed. A thin concrete slab is in place and will soon be topped with rubberized tile play surfacing. The



water play area is nearly complete and the surrounding concrete is in place. Topsoil has been applied to the landscaped areas, and contractors are currently installing irrigation systems and preparing the site for tree and plant installation.

- **Community Center at Concord Property:** A significant portion of the limited budget available in this phase has been used for repairs and updates to building systems as well as required building improvements (such as restroom improvements for ADA compliance). The roof replacement and replacement of the HVAC (heating, ventilation, and air conditioning) system are nearly complete. The new elevator has been installed and is undergoing final County inspections. Additional site improvements will prevent water damage to the building by routing stormwater to the new stormwater facility near the parking lot. A limited portion of the building will be accessible to the public due to limited funding for this first phase of renovations.
- **System Plan:** Staff are working with the consultant team to refine the vision and goals, action items, and capital improvement project list. A Draft Plan will be released for public comment in mid-June, with feedback welcomed through mid-July. The work reflected in the Draft Plan has been directly informed by the community feedback and assessments completed during the early phases of the project. More information on the project can be found at ncprdsystemplan.com.
- **Trails Network Plan:** Oregon Department of Transportation (ODOT) has issued an intent to award notice to the consultant teams and preliminary contract negotiations are now underway. The project is on track for project kick-off in fall 2025.

PARTNER PROJECT SUPPORT (non-NCPRD Projects)

- **Nature in Neighborhoods Community Choice Grants:** A Metro led project. Metro invites the public to share their ideas for Nature in Neighborhoods grants and vote on proposed projects in the cities of Gladstone, Johnson City, Milwaukie and Oregon City, as well as the unincorporated areas served by North Clackamas Parks and Recreation District at <https://community-choice-grants-drcmetro.hub.arcgis.com/>.
- **Kellogg Creek Confluence Restoration and Community Enhancement Project (impoundment sediment sampling):** The Kellogg Creek Restoration and Community Enhancement Project will reestablish fish passage into the Kellogg-Mt. Scott watershed, restore lower Kellogg Creek habitat and its floodplain through the City of Milwaukie, improve long-term community resiliency and access to nature, and modernize vulnerable multi-modal transportation infrastructure. This project is a collaborative effort led by the North Clackamas Watershed Council, the City of Milwaukie, Oregon Department of Transportation, and American Rivers. In mid-December, Metro Council approved \$10M in funding for the project from Metro's Large Scale Community Visions Program.
- **Beebe Island Side Channel Reconnection Project:** A Clackamas River Basin Council (CRBC) led project. The project proposes to improve side channel connections at the inlet, as well as off-channel alcove habitat. CRBC has developed a final design concept and will be advancing the design to ready for obtaining the necessary permits.

- **Johnson Creek Confluence Restoration:** A Johnson Creek Watershed Council led project. This project will construct large wood complexes in the lowest reach of Johnson Creek, including the confluence with the Willamette River. The proposed undertaking will be utilizing the existing boat ramp at Milwaukie Bay Park to offload logs into the project area; however, this undertaking will not adversely affect NCPRD. Exact construction dates are to be determined.
- **Boardman Sewer Line Replacement at Trolley Trail:** An Oak Lodge Water Services District led project. This project will replace a section of wastewater main near Boardman Avenue and Hwy 99E. Construction began April 21 and is expected to conclude on May 21, 2025. There will be flaggers, resulting in delays to trail users of no more than 20 minutes. A proposed trail re-routing will also be available during construction. An easement between OLWSD and NCPRD was executed in November to allow this construction project.
- **Construction of Aquifer Storage Recovery (ASR) Building at Sieben Park:** A Sunrise Water Authority (SWA) led project. The ASR building is approximately 200 sf and will be constructed along the eastern boundary of NCPRD's Sieben Park. SWA is working on re-submitting their non-conforming land use application. Once land use is obtained, they will begin progressing designs for construction.
- **3-Creeks Natural Area Floodplain Enhancement Project:** A Water Environment Services (WES) led project. This project will enhance floodplain, improve water quality, improve fish and wildlife habitat and provide opportunities for pedestrian access and environmental education on the site, where feasible.

CAPITAL IMPROVEMENT PROJECTS FY 24-25

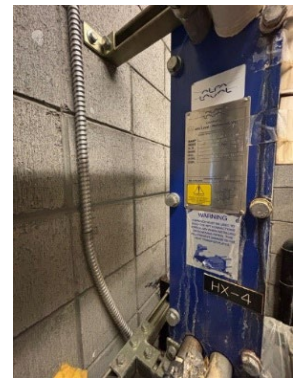
Item	Current Activity	Next Steps	Timeframe
System Plan	Refining vision, goals, and plan concepts. Development of Draft Plan	Draft Plan released for public comment	Summer 2025
Trails Network Plan	Consultant contract negotiations	ODOT contract approval	Summer 2025
Park at Jennings Lodge Campus	Finalize design based on County Design Review; staff applications for grants to help fund construction	Construction drawings; refinement of cost estimate	Summer 2025
Park at Concord Property	Advise on construction activities and cost control	Construction complete; grand opening	Fall 2025
Playground at Concord Property	Advise on construction activities and cost control	Construction complete; grand opening	Fall 2025

Community Center at Concord Property	Advise on construction activities and cost control	Construction complete; grand opening.	Fall 2025
Park at Justice Property	On hold	-	-
SDC Methodology	On hold	-	-
Milwaukie Bay Park	On hold	-	-

PROGRAMS & COMMUNITY CENTERS

AQUATICS

- **Oregon Spring Break:** In March, NCPRD hosted 18 public Big Surf Swim sessions, welcoming a total of 4,743 visitors who safely enjoyed the pool experience.
- **ARC Lifeguard Course:** Our current lifeguard course has 19 participants, making it one of the largest classes in recent years. The majority of participants have expressed interest in joining our team upon completion, which will help offset anticipated staff departures in the fall.
- **American Medical Response (AMR) Assessments:** The Aquatic Park hosted assessments for AMR's Summer River Rescue staff. In May, AMR will host the new staff-controlled water training on-site.



Looking Ahead

- **May 2025:** The heat exchanger (HX) for the Kiddie Pool has been purchased and will be installed upon its arrival. This custom order is expected to arrive in late May (pictured right).
- **May 2025:** In May, our Aquatic Supervisor will attend training to become a certified Lifeguard Instructor Trainer (LGIT). This certification will enable them to teach staff to become Lifeguard Instructors (those qualified to teach public lifeguard courses). By obtaining this certification, NCPRD will significantly reduce costs associated with outsourcing instruction.

OLDER ADULT SERVICES

- **Community Gardens:** All 20 garden beds behind the Milwaukie Community Center (MCC) have been rented for the season. Designed at varying heights to enhance accessibility, these garden beds provide a valuable opportunity for individuals who may not have access to gardening space at home.
- **Annual Volunteer Recognition Brunch:** This year's event welcomed approximately 200 volunteers and guests. Attendees enjoyed a delicious brunch accompanied by music and entertainment.



Looking Ahead

- **May 16, 2025:** The Milwaukie Community Center's 45th anniversary celebration and open house is taking place from 2-5 p.m. All are welcome to attend this special event. Learn more at ncprd.com/event/celebrate-mcc.

RECREATION AND SPORTS

- **Summer Registration:** Summer registration opened on April 1, and has already seen strong enrollment. This positive response comes despite recent fee changes, including the introduction of non-resident fees at the Milwaukie Community Center (MCC). The community has responded with understanding and support, acknowledging that these changes are essential to sustaining the current level of service and programming.
- **Hoopers Basketball:** The Hoopers Basketball season wrapped up on Sunday, March 16, with an impressive 1,534 players participating. A big thanks goes out to the 273 volunteer coaches whose dedication made the season successful.
- **Shooting Stars Basketball:** The Shooting Stars Basketball program, designed for players with additional needs, concluded with a celebratory event. Players were announced, the national anthem was played, and each participant proudly received a medal.
- **Spring Basketball Clinics:** A total of 104 young athletes are currently participating in our Spring Basketball Clinics, which includes our first-ever Girls Basketball Clinic, welcoming 25 players.
- **Pre-K Flag Football:** The Pre-K Flag Football 5–6 p.m. session is fully enrolled. Participants enjoy outdoors activities while learning the fundamentals of football. The program concludes on Wednesday, May 7.



- **Adaptive & Inclusive Flag Football:** Our new Adaptive and Inclusive Flag Football program is off to an impressive start! All 19 participants enjoy playing on the turf at Alder Creek Middle School. The program kicked off on Sunday, April 6, with games beginning Sunday, April 27.
- **Spring Dance and Cheer Stars:** The Spring Dance and Cheer Stars program began Monday, April 14. We have one team for Grades K–2 and another for Grades K–5. Their first performance is scheduled for Tuesday, May 6, in the gymnasium at Campbell Elementary School.
- **North Clackamas Park Fields:** The ball fields at North Clackamas Park (NCP) officially opened for practices and games on March 31. Fortunately, the weather has been favorable this 2025 season, with no scheduled youth baseball or softball tournaments canceled due to rain. The NCP fields will remain in use every evening and weekend through October, hosting youth baseball and softball practices and games.
- **Ann-Toni Schreiber Park:** The Clackamas Little League Challengers program and the North Clackamas Soccer Club have both launched their seasons with practices and games now in full swing.
- **Adult Softball:** Preparations are underway for the summer Adult Softball season, which will take place June through August at the Nelson Sports Complex. This league is open to players ages 18 and up.
- **Yoga Class Expansion:** To meet growing demand, staff reconfigured room layouts and adjusted class times for our strength and relaxation yoga and hatha yoga offerings. These changes have increased capacity, allowing more participants to enroll and significantly reducing the waitlist.
- **Camps:** Our Spring Break camps—Play-Well: Pokémon Master Engineering using LEGO Materials and STEAMventures: Rockets and the Science of Things that Fly—are fully enrolled. These hands-on STEAM programs provide engaging learning experiences and receive excellent feedback from families. NCPRD offers a wide variety of safe, affordable summer camps to keep kids active, engaged, and learning throughout the summer. This summer, we're excited to offer 28 unique camps with 55 sessions during our 7-week camp season, running from June 30 to August 15.
- **Fiesta Latina en el Parque:** We're excited to announce new sponsorships for Fiesta Latina en el Parque from TriMet, Oregon's Mt. Hood Territory, and the Rotary Club of Milwaukie. Their support helps bring this vibrant community event to life.

Looking Ahead

- **June 21, 2025:** Pollination Celebration, Stringfield Family Park, 1-3 p.m., Free
- **July 11, 2025:** Movies in the Park, *Despicable Me 4*, Ardenwald Elementary. starts at dusk, Free
- **July 15, 2025:** Concert in the Park: Chamber Music Northwest presents violinist Isabelle Durrenberger and pianist Ryota Yamazaki, North Clackamas Park, 6:30-8 p.m. (music starts at 7 p.m.), Free
- **July 19, 2025:** Movies in the Park – *Inside Out 2*, Risley Park, starts at dusk, Free

- **July 24, 2025:** Concert in the Park: Red Yarn, Ardenwald Park, 5:30 – 7 p.m. (music starts at 6 p.m.), Free
- **July 26, 2025:** Movies in the Park – *Moana 2* (Spanish subtitles), Ann-Toni Schreiber Park, starts at dusk, Free
- **Aug. 2, 2025:** Movies in the Park – *The Wild Robot*, Pfeifer Park, starts at dusk, Free
- **Aug. 9, 2025:** Movies in the Park – *E.T.*, North Clackamas Park, starts at dusk, Free
- **Sept. 13, 2025:** Fiesta Latina En El Parque, North Clackamas Park, noon-4 p.m., Free

PARKS & FACILITY MAINTENANCE

PARKS, TRAILS & NATURAL AREAS

- **Adopt-a-Park Program:** Two groups have recently adopted Century Park and Balfour Park through NCPRD's Adopt-a-Park Program. These volunteer contributions provide valuable support to the District and help enhance our community spaces.
 - You can learn more about NCPRD's Adopt-a-Park program by visiting the [NCPRD's Adopt-a-Park webpage](#).
- **Seasonal Maintenance:** Picnic tables have been set up, drinking fountains are operational, and restrooms are open to the public.
- **Mulch Madness Event:** Ten volunteers spread 21 yards of mulch around the Douglas fir trees at Alma Myra Park, enhancing the landscape in preparation for the warmer season.
- **Waldorf School Earth Day Event:** NCPRD welcomed 30 students to Kronberg Park for an Earth Day event.

Looking Ahead

- **May 17, 2025:** NCPRD is supporting the North Clackamas Watersheds Council during their Kellogg Creek BioBlitz event, taking place at Dogwood and Kronberg Parks from 9:30 a.m. to 1:00 p.m.
- **May 31, 2025:** NCPRD will be hosting a volunteer clean-up event at Boardman Wetland Nature Park from 10:00 a.m. to noon.

CAPITAL IMPROVEMENT PROJECTS

- **Aquatic Park Stairs Repair:** NCPRD conducted a mandatory pre-bid conference for contractors on April. 8. The bidding period opened on April 29 and will close on May 29.

Aquatic Park Roof Replacement: NCPRD hosted a mandatory pre-bid conference on April 23, during which bidders met with staff and conducted a site and roof inspection. Bid submissions were due May 8. This project is expected to be completed by end of summer 2025.



NCPRD System Plan Update

Presentation to District Advisory Committee

Wednesday, May 14, 2025

DESIGNWORKSHOP

RS158

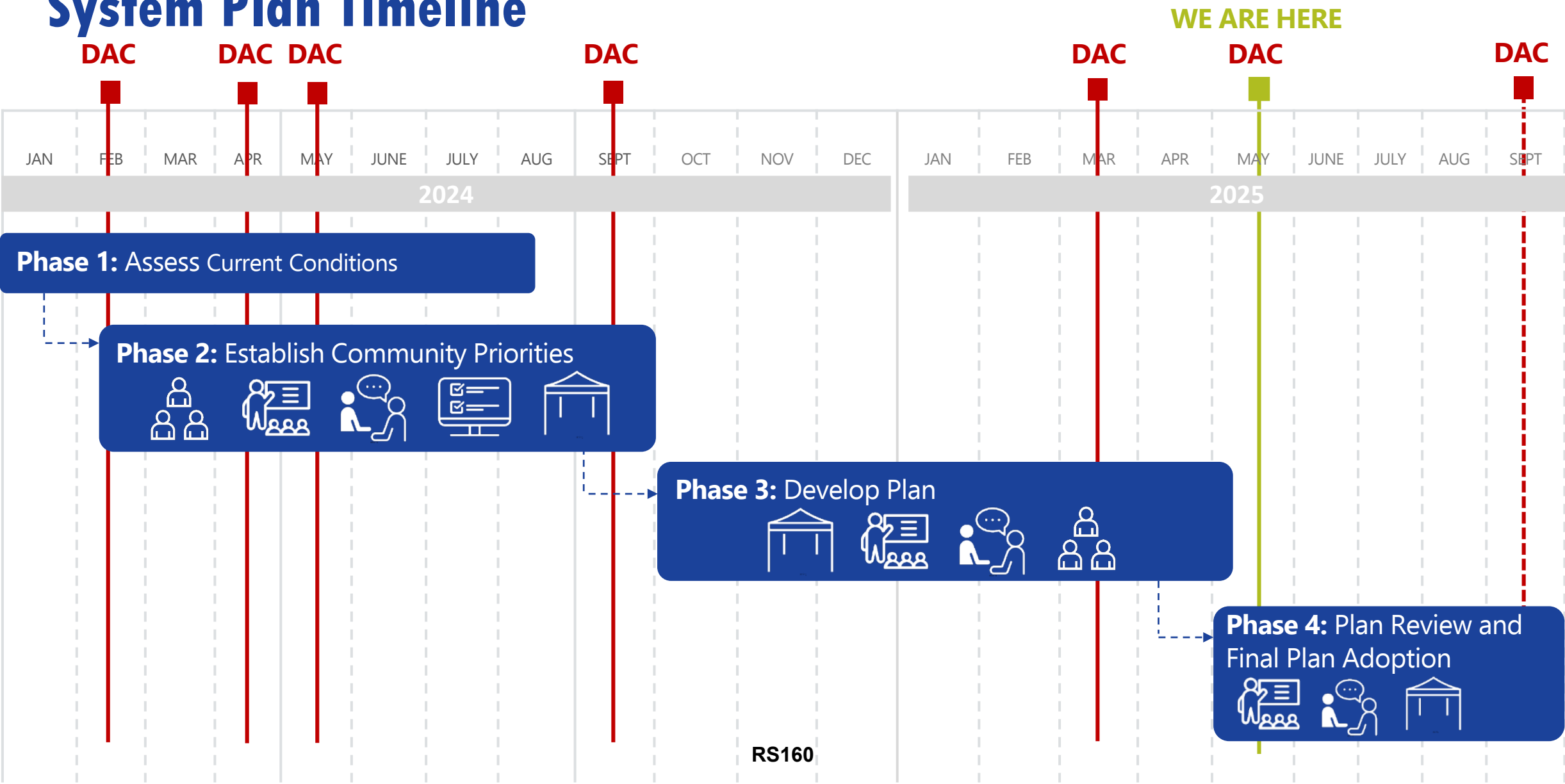


Agenda

- Draft Plan Organization Overview
- Next Steps for Plan Review



System Plan Timeline



Draft Plan Organization Overview

Draft Plan Overview

- The draft plan incorporated comments from NCPRD staff.
- **DAC & Public Review** of the draft plan is expected from June 16 to July 16.



NORTH CLACKAMAS PARKS & RECREATION DISTRICT **SYSTEM PLAN** 75% DRAFT



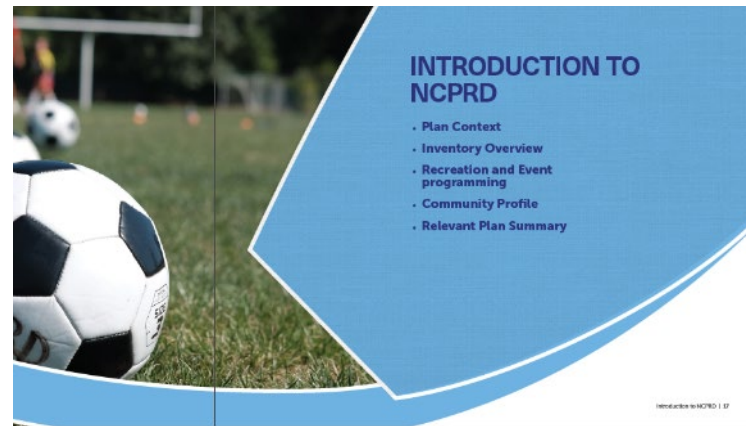
NORTH CLACKAMAS
PARKS & RECREATION DISTRICT

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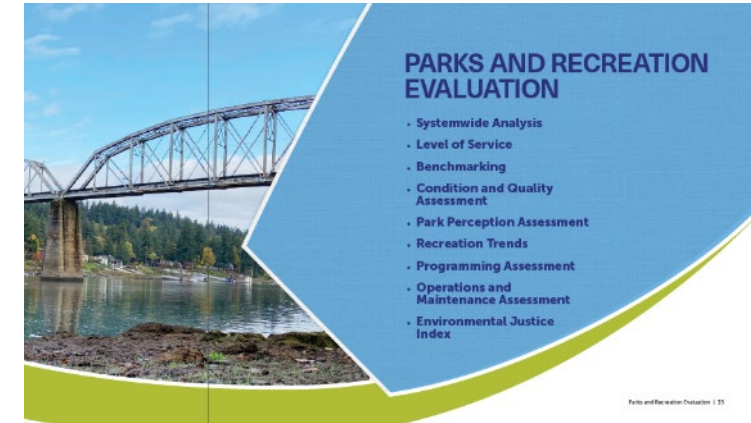
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EXECUTIVE SUMMARY



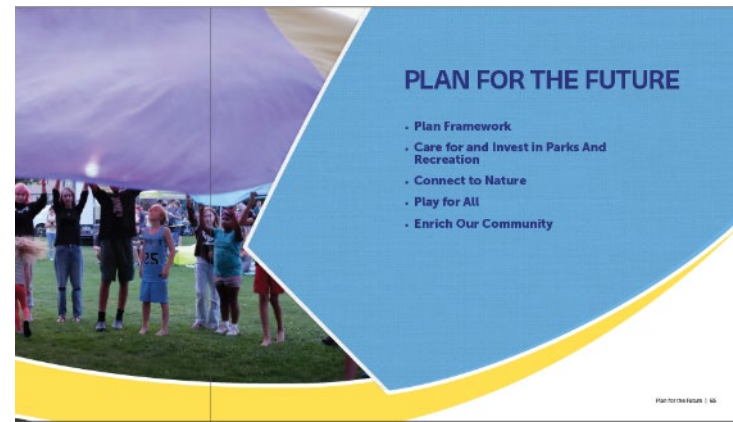
Chapter 1 INTRODUCTION TO NCPRD



Chapter 2 PARKS AND RECREATION EVALUATION



Chapter 3 PUBLIC ENGAGEMENT



Chapter 4 PLAN FOR THE FUTURE



Chapter 5 IMPLEMENTATION

Executive Summary Preview

EXECUTIVE SUMMARY

- Plan Overview
- Park System Offerings
- Challenges
- Needs Assessment
- Engagement At a Glance
- Plan Framework
- Plan Themes
- Priority areas
- Enhancement Opportunities
- Key Initiatives

CHALLENGES

OBSERVATIONS AND CONSIDERATIONS

During the assessments, several observations emerged concerning current and future challenges for the District. Funding limitations are a significant challenge, restricting the District's ability to grow, introduce new programming, and meet park maintenance standards and needs. NCPRD manages more with limited resources, as the current staff oversees an expanding inventory of landscapes and features while operating with fewer personnel.

Furthermore, the District faces long-term sustainability challenges due to an aging workforce. As experienced staff members retire, service gaps are increasing, and recruiting or training replacements remain difficult under the current funding structures. The infrastructure, including vehicles and maintenance facilities, is also aging, leading to higher repair costs and less efficient operations.

As community needs expand, the District will need to align these changes with available capacity. New parks, facilities, and programs require increased staff, training, and resources to ensure ongoing support. Without increased investment, limited resources cannot meet diverse community expectations for maintenance and service quality.



Park Maintenance Services

6 | Executive Summary

STAFF FUNDING LIMITATIONS

Insufficient funding does not allow additional specialized staff, such as certified playground inspector, Licensed Building Maintenance Electrician, etc.

MAINTAINING MORE WITH LESS

With a limited palette of landscapes and features, the staff are trained and experienced to maintain all the parks in the system.

AGING INFRASTRUCTURE AND ASSETS

Aging fleet and non-permanent maintenance facility would contribute towards maintenance challenges.

ALIGNING GROWTH WITH CAPACITY

With schools and other local agencies cutting back on recreation programming, more pressure is placed on NCPRD to meet more needs.

MEETING EXPECTATIONS WITH LIMITED RESOURCES

Different levels of expectation for maintenance and programs are difficult to accommodate without additional resources.



Chapter 1 Preview

INTRODUCTION TO NCPRD

- Plan Context
- Inventory Overview
- Recreation and Event programming
- Community Profile
- Relevant Plan Summary

INVENTORY OVERVIEW

5 COMMUNITY PARKS



North Clackamas Park

Community parks are designed to serve the entire community by hosting activities and gatherings such as festivals and sports events. They balance active and passive recreation needs, featuring facilities like sports fields, play areas, walking trails, shelters, and restrooms. The parks should be easily accessible by car, bicycle, or foot and typically located near arterial streets, with off-street parking options. They also aim to include natural features and may be near other community facilities like libraries and schools, drawing users from a 10-mile service area. Community parks include:

- Ann-Toni Schreiber Park
- Milwaukie Bay Park
- North Clackamas Park
- Park and Community Center at Concord Property
- Pfeifer Park

15 NEIGHBORHOOD PARKS



Stringfield Family Park

Neighborhood parks are designed for nearby recreational activities, supporting both active and passive recreation in residential areas. They cater to smaller groups and encourage social interaction. Common features include playgrounds, athletic fields, sports courts, seating/picnic areas, and pathways, while they may also include natural areas without amenities like lighting or restrooms. Often located within a half-mile of homes, these parks typically rely on on-street parking to promote walking or biking. Neighborhood parks include:

- Alma Myra Park
- Altamont Park
- Ella V. Osterman Park
- Furnberg Park
- Harmony Road Neighborhood Park
- Heddie Notz Park
- Homewood Park
- Mill Park
- Pioneer Park
- Risley Park
- Rivervilla Park
- Stanley Park
- Stringfield Family Park
- Summerfield Park
- Trillium Creek Park

10 POCKET PARKS



Hawthorne Park

Pocket parks are small urban parks designed to serve specific neighborhood needs and provide open space within the urban landscape. They may cater to particular groups, like children or seniors, and offer both active and passive opportunities. Amenities include small playgrounds, seating, and landscape features. Ideally located within a quarter-mile walk from homes, pocket parks are often found in centralized areas, along collector streets or urban centers, with on-street parking. Pocket parks include:

- Ardenwald Park
- Ball-Michel Park
- Bunnell Park
- Century Park
- Dogwood Park
- Hawthorne Park
- Scott Park
- Sieben Park
- Water Tower Park
- Wichita Park

22 | Introduction to NCPRD

Introduction to NCPRD | 17

Chapter 2 Preview

PARKS AND RECREATION EVALUATION

- Systemwide Analysis
- Level of Service
- Benchmarking
- Condition and Quality Assessment
- Park Perception Assessment
- Recreation Trends
- Programming Assessment
- Operations and Maintenance Assessment
- Environmental Justice Index

BENCHMARKING

COMPARABLE COMMUNITIES BENCHMARKING

Benchmarking is a focused assessment that compares key metrics across similar communities to identify performance gaps and best practices. Three peer districts, Bend Metro Park District (BPRD), OR; Waukegan Park District (WPD), IL; and Willamalane Park and Recreation District (WPRD), OR, were identified for comparison. Each of the peer district's long-range planning, resource management, and innovative approaches are informative and aspirational to the development of the NCPRD System Plan. National Recreation and Park Association (NRPA) 2024 Agency Performance Review data was also used to compare NCPRD's performance metrics with those of other US agencies.

PARK ACREAGE PER 1,000 RESIDENTS

NCPRD currently has two acres of parkland per 1,000 residents, lower than the peer districts and the NRPA national figure for agencies serving populations between 50,000 and 99,999 as shown in Figure 18.

NUMBER OF RESIDENTS PER PARK

NCPRD's 2,053 number of residents per park measure is better than the NRPA median (2,346 residents per park) for a population between 50,000 and 99,999. The peer districts also perform better than the NRPA national average when measured by the number of residents per park as shown in Figure 19.

PROGRAM OFFERINGS

Compared to peer districts, NCPRD currently lacks recreational programs for teens, younger adults (ages 18-30), professionals, families, and organized adult sports.

OPERATING BUDGET

The peer districts have invested 52 percent to 270 percent more operating budget per resident than NCPRD. It is important to note that NCPRD is supported by dedicated volunteers who invest many hours in programs and services. In 2023, approximately 40,000 hours were provided by 400 to 500 volunteers.

REVENUE SOURCES

Peer districts generate higher revenues to spend more per resident, with the General Fund/Tax Support as the leading budget contributor. Each peer district taxes more than the NCPRD, with an additional \$0.13 to \$1.47 per \$1,000 assessed value. Earned revenue, including user fees and rentals, is typically the second largest contributor.

STAFFING LEVELS

NCPRD serves three to five times more residents per Full-Time Equivalent (FTE) staff than similar districts while spending significantly less per resident on operations. Additionally, as shown in Table 3, peer districts have double or even triple the number of employees compared to NCPRD.

Figure 18: Acres of parkland per 1,000 residents

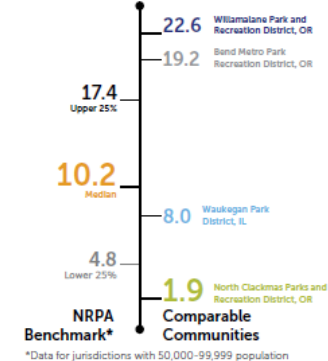
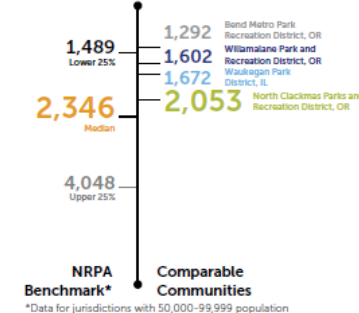


Figure 19: Number of residents per park



Chapter 3 Preview



PUBLIC ENGAGEMENT

- Engagement Summary
- Focus Groups
- Pop-up Events
- Youth Engagement
- Community Survey
- Survey Highlights
- Online Mapping Exercise
- Community Meetings

RE
Get involved



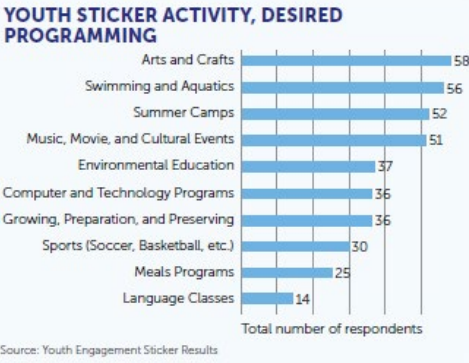
YOUTH ENGAGEMENT

YOUTH ENGAGEMENT OVERVIEW

Poster activity boards using sticker activities were organized at various pop-up events, inviting youth and teens to vote on their future preferences for active recreation, programs, parks, and facilities. The top responses for active recreation expressed a desire for more pickleball and tennis courts, mini-golf and skateboarding, roller skating, or scootering. The top responses for programs indicated arts and crafts, swimming and aquatics, and summer camps. The top responses for park features indicated overwhelmingly were waterplay or splash pads, followed by natural areas and nature-themed programs. The top responses for facilities conveyed a strong desire for indoor-outdoor swimming and aquatics, followed by water access and an indoor gymnasium.



Clackamas County Youth Bike Safety Day Pop-up Event 2024



58 | Public Engagement



Concert in the Park Event 2024

Public Engagement | 53



Chapter 4 Preview

PLAN FOR THE FUTURE

- Plan Framework
- Care for and Invest in Parks And Recreation
- Connect to Nature
- Play for All
- Enrich Our Community



THEME 1 CARE FOR AND INVEST IN PARKS AND RECREATION

Aspiration: Care for our existing system while providing a strong foundation for future opportunities.

Plan for the Future

GOAL 1: Prioritize investments and improvements in areas lacking access to parks and open space as well as areas with high social, environmental, and health needs.

STRATEGIES

1. Evaluate available land and property in identified Priority Areas for Increasing Service that could be suitable for new parks, open spaces, and trails.
2. Enhance visibility of and access to existing parks, open spaces, recreation facilities, and trails in Priority Areas for Enhanced Connectivity.

GOAL 2: Strengthen partnerships and interdepartmental collaboration.

STRATEGIES

1. Pursue increased NCPRD funding sources including a property tax increase to support ongoing care of the existing parks, facilities, and recreational program offerings.
2. Align with a non-profit community-formed organization such as a non-profit park foundation. The park foundation will act as an advocate for the District. It can grow and take on more responsibilities over time.
3. On an annual basis, evaluate opportunities to improve maintenance capacity and efficiency.
4. Increase public messaging about investments and completed projects.

Plan for the Future | 65



Chapter 5 Preview



IMPLEMENTATION

- Vision Plan Diagram
- Key Initiatives
- Action Items Matrix
- Action Items
- Capital Improvement Projects
- Funding Mechanism
- Partnerships

Action Items

Table 5: Action items

ACTION ITEM	WITHIN CURRENT BUDGET	ADDITIONAL FUNDING REQUIRED	PROJECT COST	TIMEFRAME	SEQUENCE
Develop a disposition plan for properties owned by NCPRD that do not offer parks and recreation development potential.	✓			Short-term	1
Re-evaluate NCPRD's system development charges (SDCs) to promote greater investment in parks that provide community benefits. Use System Development Charges (SDCs) to fund small capital improvements.	✓		\$	Short-term	1
Acquire a permanent maintenance facility by 2028-2030.		✓	\$\$\$ to \$\$\$\$	Short-term	1
Initiate a permanent tax rate increase or tax levy assessment and determine the appropriate tax rate necessary to support the park system.	✓		\$	Short-term	1
Prepare measure for public voting.	✓		\$	Short-term	1
Work with MCC Foundation to expand roles and responsibilities such as donations for programming scholarships, offering free programs, hiring instructors, and expanding programs into summer camps, youth programs, and all-ages activities.	✓		Staff Resource	Short-term	1



Next Steps

DAC and Public Review of the 90% Draft Plan: June 16 to July 16

September DAC: NCPRD staff to request DAC to recommend final plan approval to Board.

Late September: NCPRD staff to recommend board approval of Final Plan.

Please spread the word for the draft plan public review!



How to Provide Your Review Comments

- Comment log
- Specific and substantive changes

Date	Document	Comment Submitter	Page	Comment
	90% draft			
	90% draft			
	90% draft			
	90% draft			
	90% draft			

TEMPLATE



Thank you!

RS172

DESIGNWORKSHOP





Fiscal Year 2025-26 Budget Update

Public Budget Calendar

November

- DAC & Budget Committee Meetings – Budget 101 & input

February

- DAC & Budget Committee Meetings – Proposed budget preview & discussion

May

- DAC Meeting – FY 25-26 Proposed Budget strategy
- Annual Budget Committee Meeting to approve FY 25-26 Proposed Budget

June

- NCPRD Board of Directors adopts FY 25-26 Approved Budget



Budget Input Received

- Budget Proposal Forms
 - Overflow parking at Pfeifer Park
 - Enhancements to North Clackamas Park dog run
 - Add benches, plants, and enhance habitats at Rivervilla Park
 - Picnic shelter with amenities at Furnberg Park
 - Proceed with Milwaukie Bay Park phase 3
 - Leave Justice Property as-is
 - Develop Justice Property into a park and a playground or a neighborhood dog park



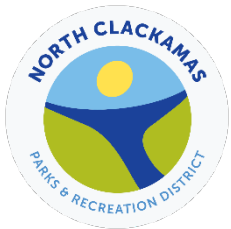
Budget Input Received

- District Advisory Committee
 - Capital Project Focus
 - Complete System Plan
 - Prioritize park development in park-deficient areas, like the park at Justice Property
 - SDC Methodology Update after System Plan
 - Trails Network Plan lowest priority
 - Program Funding & Priorities
 - Older Adult Services maintain status quo
 - Sports and Aquatics most critical



Key Revenue Challenges

- Revenues have not kept pace with inflation: permanent tax rate of \$0.54 /\$1,000.
- Planned \$50M Capital Bond Measure never presented to voters to fund new parks and facilities which increases reliance on System Development Charge (SDC) funds.
- SDC fees for new development are insufficient with inflation.



Budget Strategies - FY 25-26

- Opportunities to increase revenue:
 - Milwaukie Community Center Foundation - \$180,000 donation
 - Fee increases effective July 2025
- Opportunities to decrease expenses:
 - Prioritize SDC funding for capital projects
 - Eliminate RecMobile
 - Eliminate Concert in the Park event
 - Eliminate director-level position
 - Reduce printing costs
 - Reduce turf maintenance
- Additional opportunities to decrease expenses:
 - Reduce or eliminate drop-in hours at community centers
 - Reduce staffing in Social Services
 - Eliminate Older Adult Transportation program
 - Reduce staffing in Parks, Trails & Natural Areas
 - Reduce park maintenance and irrigation
 - Reduce staffing in Planning & Development



Questions?



RS179

DAC Community Engagement Goals/Purpose

1. Help residents understand NCPRD boundaries and purposes, particularly for areas that don't have active CPOs (maybe could help re-activate the CPOs?)
2. Expanding awareness and supporting the efforts of NCPRD
3. Stretch goal: Build momentum for a "Friends Of" for park stewardship

DAC Community Engagement Strategies/Methods

1. Spread the word on open DAC positions
2. Develop community meeting/events calendar where DAC engagement group could have a presence
 - a) Table at NCSD resource fairs
 - b) Table at events like Kindergarten roundups
 - c) Present at PTA/PTO meetings
 - d) Table Happy Valley Farmer's Market
 - e) Table at Gladstone Summer Jamboree
 - f) Table at Oak Grove Community Festival (with NCPRD as additional support)

DAC Community Engagement Milestones/Timeline

1. Messaging about Budget, Summer 2025
2. System Plan Public Review Draft, 6/16/25 – 7/16/25
3. Trails Network Plan Launch, Fall 2025
4. Concord Grand Opening, Fall 2025



NCPRD OVERVIEW





Mission

To enrich community vitality and promote healthy living through parks and recreation.

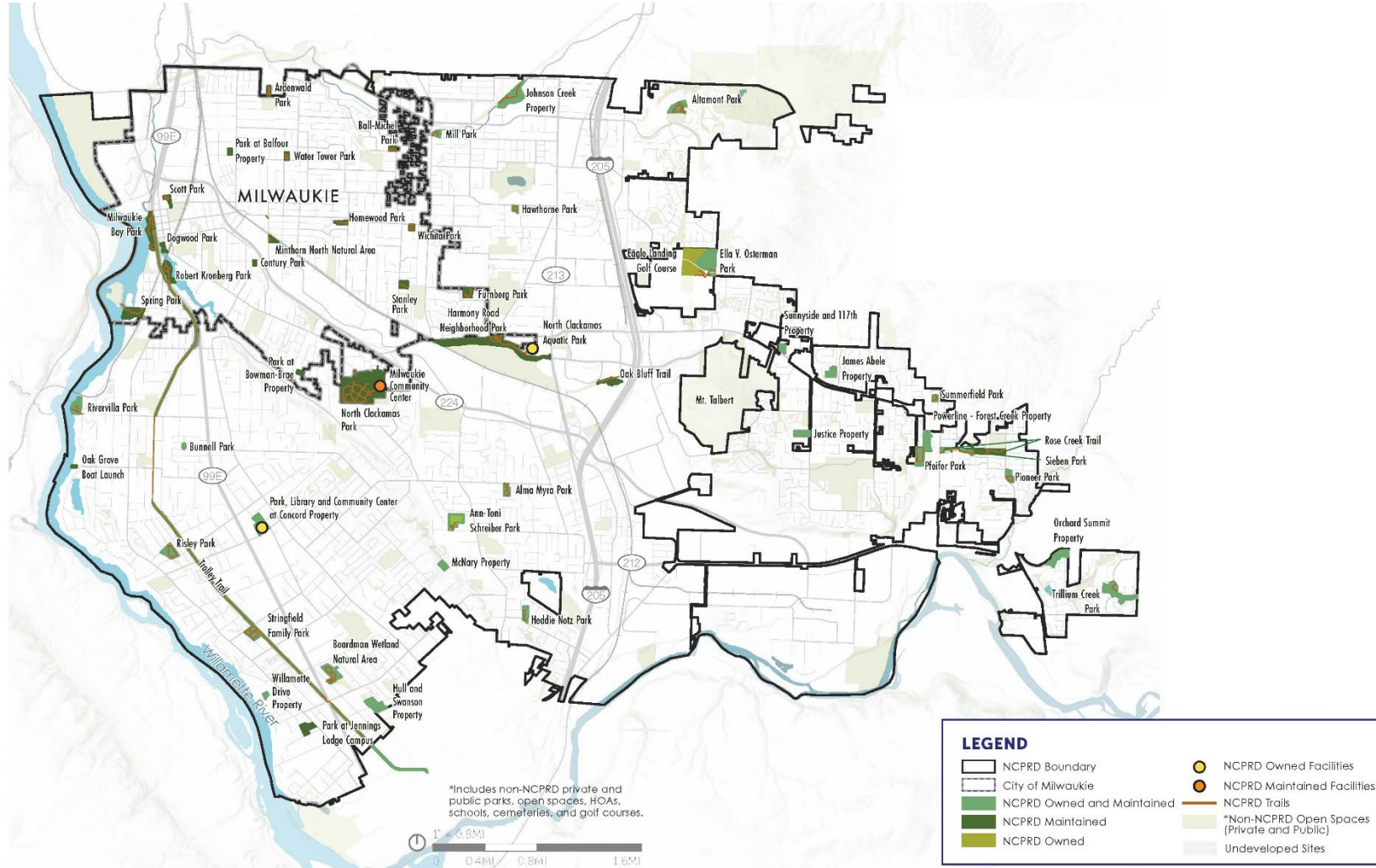


Vision

Enhancing and connecting your community by providing exceptional parks and recreation opportunities for all.



Where is NCPRD and what does it provide?



RS185

- Serves 106,000 District residents; 27 square miles
- 35 parks, 7 natural areas and greenways, 6-mile Trolley Trail

NCPRD Facilities



Milwaukie Community Center 5440 SE Kellogg Creek Dr, Milwaukie

Community center serving all ages, with recreation, fitness, and enrichment programs, as well as older adult services.

Facility includes nine separate gathering spaces, kitchenettes, Pete's Café, a gift shop, and a community garden.



North Clackamas Aquatic Park 7300 SE Harmony Rd., Milwaukie

Community hub for aquatic recreation, fitness and education.

Facility includes five pools, four slides, Oregon's largest wave pool, rock climbing wall, party/meeting rooms, and an outdoor volleyball court.



Coming
Fall
2025

Community Center at the Concord Property 3081 Concord Rd., Oak Grove

NCPRD is revitalizing a historic school building, converting it into an all-ages community center and gathering space. A new inclusive park and the Oak Lodge Library will also be on campus.

The community center has yet to be named.

What We Do



Connect residents to nature and the outdoors through a network of parks and trails. Conserve greenspaces and restore habitat for people and wildlife.



Improve well-being and quality of life for all residents through exceptional recreational programs and events.



Develop and maintain parks and facilities, from daily maintenance to planning new parks for the future.



Create welcoming, safe, and inclusive spaces that connect the community to essential services and to each other.



Recreation Programs & Services



AQUATICS

Aquatic fitness and recreational swimming for all ages



RECREATION & SPORTS

Athletic and enrichment programs for adults and youth, including summer camps



OLDER ADULT SERVICES

Nutrition, transportation and social services



EVENTS

Movies, concerts, holiday celebrations and cultural gatherings

FY 2023-24 Accomplishments



171,467 visitors at
North Clackamas
Aquatic Park



swim lessons for
3,134
participants



7,600 attendees at
22 community
events



3,570 native
plants planted

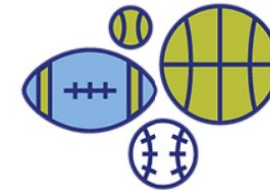
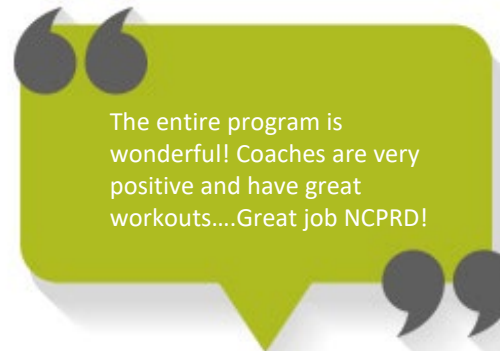


Launched System Plan
Project



Commenced
construction at Concord
Property for new park,
playground, and
renovated community
center

96.3% Customer
Satisfaction Rate



14,819 recreation
& sports program
participants

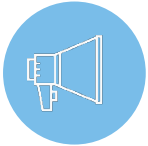


46,132 volunteer
hours

Get Involved!



Attend a District Advisory Committee (DAC) meeting; learn more at ncprd.com/dac



Participate in public input opportunities to shape the future of parks and recreation



Follow NCPRD on Facebook and Instagram [@ncprd](https://www.instagram.com/ncprd)



Sign up for email updates at ncprd.com



Check out the Discovery Guide to see all current offerings at ncprd.com/discovery-guide





Celebrate with us!

FRIDAY, MAY 16
2-5 P.M.

MILWAUKIE COMMUNITY CENTER
5440 SE Kellogg Creek Dr., Milwaukie

Come together with friends, family, and neighbors as we celebrate 45 wonderful years of the Milwaukie Community Center! This exciting event will honor the Center's rich history and its ongoing commitment to serving the diverse needs of our community. We look forward to celebrating this milestone with you!

FAMILY ACTIVITIES | LIVE MUSIC | RAFFLES
PHOTO BOOTH | CAKE AND ICE CREAM



MORE AT NCPRD.COM/CELEBRATE-MCC

RS191





JOIN THE DISTRICT ADVISORY COMMITTEE

NOW ACCEPTING APPLICATIONS

North Clackamas Parks and Recreation District (NCPRD) is seeking interested residents to serve on the District Advisory Committee (DAC). Get involved and make a difference! Help shape the future of your community's parks and recreation programs.

Apply by May 31, 2025 • ncprd.com/dac

Member Requirements

- Must live within NCPRD boundaries; openings in sub-areas 1, 2, and 3
- Commit 1-3 hours per month. Attend DAC meetings every other month on the second Wednesday.
- Experience in park planning, recreation programming, or construction is desirable but not required



For more details and to apply, visit ncprd.com/dac

RS192

POLLINATION *Celebration*



For National Pollinator Week, join us in discovering the wonderful world of pollinators and learn what you can do to support pollinator health through interactive activities, info booths, and crafts. Enjoy free face painting, dragonfly catching, and wildflower seeds. This family-friendly event is open to all ages. *Come dressed as your favorite pollinator for a chance to win a prize!*



SATURDAY, JUNE 21

1-3 P.M.

Stringfield Family Park
3614 S.E. Naef Rd., Oak Lodge

FREE

Info Booths | Face Painting

Kids Games & Crafts | Free Wildflower Seeds

ncprd.com/parks-for-pollinators



NORTH CLACKAMAS
PARKS & RECREATION DISTRICT

RS193

From: [Lisa Batey](#)
To: [City Council](#); [Peter Passarelli](#); [Brent Husher](#); [Adam Moore](#)
Subject: photos from Oak Lodge Library and park at Concord
Date: Saturday, May 10, 2025 2:59:22 PM

Scott—please include this in the packet for May 20th.

All: (please do not reply all)

On Thursday, the members of the NCPRD DAC and the members of various task forces that worked on the Concord project and Oak Lodge Library were given a tour of the site. I asked if I could invite the rest of Council, and was told that there would be a tour for the County Commissioners that would be opened up to councilors and staff. I am guessing that will be in June.

The project manager said the construction on the site will be finished by around July 4th, after which shelving and furnishings are installed, books moved, etc. Everything is on track for a fall opening.

The tour had three parts:

1. The play area – there is not much grass here, it will be the rubber tiles like our new parks, and then some surfaces (link either side of this slide) are being covered with padding and then artificial turf. I am not sure whether the lawn area behind the playground is going to be real grass or turf. One feature they had that I thought was kind of cool is that the lights along their path have electrical outlets – making some event-planning easier. Most of the play features were still to be installed, but the concrete for everything has been poured.
2. The library – a couple of photos here. It will be nice light airy place, and they are planning for shades for sunny days. One of these photos shows the little dots in the windows – to their credit, they are doing birdsafe windows all around. Another interesting feature is that the HVAC vents come up underneath the bookshelves, so the bottom shelf serves to diffuse the heat/air. It's really all one large L-shaped room, with a small conference room + 2 study rooms and staff workspaces carved out. There is also a larger conference room at the back. They will also have a small book shop for their Friends group.
3. Concord – we only went into the entryway, which hasn't changed much since the photos I sent last fall. As I previously reported, this is a "phase I" for the Concord building, with

major system upgrades – roof, HVAC, stormwater drainage, etc. But half or more of the rooms in the building will be closed off until they can fund a second phase. It is my understanding that Concord will house NCPRD offices and be used for scheduled sports and classes, but will not be open for drop-in use.

Also, the parking area is something like 150-160 spaces. They have wired four spaces for potential EV chargers, but it sounds like they may not have funding to install them.

They have kicked off a naming discussion for the non-library parts of the site. They were taking suggestions until the end of last week.

Lisa M. Batey, Mayor (she/her)
City of Milwaukie
E-mail: bateyl@milwaukieoregon.gov
Message line: 503-786-7512









From: [Lisa Batey](#)
To: [City Council](#); [Peter Passarelli](#)
Subject: FW: Notice of Public Hearing: Proposed Updates to WES SDC Methodologies
Date: Wednesday, May 14, 2025 12:23:27 PM
Attachments: [We sent you safe versions of your files.msg](#)
[Notice to Interested Parties - 2025 WES Sanitary and Stormwater SDCs Methology Update \(5 14 2025\) Final.pdf](#)

Scott/Nicole: please add to the record for Tuesday's meeting.

Peter – it might make sense to share this with the CUAC, too. . .

Lisa M. Batey, Mayor (she/her)
City of Milwaukie
E-mail: bateyl@milwaukieoregon.gov
Message line: 503-786-7512

From: Blue, Erin <EBlue@clackamas.us>
Sent: Wednesday, May 14, 2025 11:58 AM
Subject: Notice of Public Hearing: Proposed Updates to WES SDC Methodologies

Mimecast Attachment Protection has deemed this file to be safe, but always exercise caution when opening files.

This Message originated outside your organization.

Good afternoon,

Clackamas Water Environment Services (WES) is notifying you of a proposed update to WES' Sanitary Sewer and Stormwater System Development Charge (SDC) Methodologies. A copy of the official notice of public hearing is attached for your reference.

This notice has also been mailed to you today, in accordance with ORS 223.304(7). You are receiving this notice because you are included on our list of interested parties who have requested notification prior to the adoption or amendment of an SDC methodology. If you no longer wish to receive these notifications, please contact me at the email or phone number below.

The public hearing is scheduled before the WES Board of Directors on August 14, 2025. Full details are included in the attached notice. The draft methodology report is available on WES' website at: <https://www.clackamas.us/news/2025-05-07/public-hearing-2024-sdc-methodology-update-and-proposed-fees>

If you have any questions regarding the methodology update or hearing details, please feel free to contact me.

Thank you for your attention to this matter.

Best regards,

Erin

Erin Blue, WES Finance Manager

Clackamas Water Environment Services

150 Beavercreek Rd #430, Oregon City, OR 97045

Primary: 971-808-7533

Secondary: 503-742-4585

Hours of Operation: Mon – Thu, 7 a.m. – 6 p.m.

www.clackamas.us/wes



Water Environment Services
150 Beavercreek Road #430
Oregon City, OR 97045
General Information: (503) 742-4567
www.clackamas.us/wes

NOTICE OF PUBLIC HEARING SANITARY SEWER AND STORMWATER MANAGEMENT SYSTEM DEVELOPMENT CHARGE (SDC) METHODOLOGIES UPDATE

Hearing Date:**August 14, 2025**
Time:**10:00 am**
Hearing Body:..... **Clackamas Water Environment Services Board of Directors**

Proposal:	A revision to the Clackamas Water Environment Services (WES) Sanitary Sewer and Stormwater Management System Development Charge (SDC) Methodologies.
Summary of Proposal:	<p>WES hereby issues public notice, pursuant to ORS 223.304 (6) and (7), of its intent to change the methodology for calculating SDCs for sanitary sewer and stormwater management services. A public hearing on the new methodology is scheduled before the WES Board of Directors on August 14, 2025, at or shortly after 10:00 am.</p> <p>WES currently charges sanitary sewer and stormwater management SDCs to help fund needed infrastructure throughout the jurisdictional boundaries of the District. SDCs supplement other existing funding sources, including user fees and developer-funded improvements to pay for facilities that increase capacity. SDCs are assessed at the time of building permit issuance. The proposal to change the sanitary sewer and stormwater management SDC methodology will include a new fee assessment schedule.</p>
Area of Applicability:	The SDC proposal applies to all areas within the jurisdictional boundaries of WES. When properties are annexed into the jurisdictional boundaries of WES, the revised SDC fees would apply to subsequent development at the time of building permit issuance.
Criteria:	ORS 223.297 through 223.316 and Section 5.4 of the WES Rules and Regulations.
Hearing Location:	<p>WES public hearings are held both in person and virtually using the Zoom platform.</p> <p>In Person: 2051 Kaen Road, 4th floor meeting room, Oregon City, Oregon 97045</p> <p>For virtual attendance via Zoom: Please visit https://www.clackamas.us/bcc to access the weekly schedule and register for virtual attendance.</p>
Staff Contact:	Ms. Erin Blue, (503) 742-4585, ebblue@clackamas.us

Methodology and Technical Report – Available no later than June 15, 2025.

At least sixty (60) calendar days prior to the hearing, a copy of the technical report that addresses the methodology and calculation of the proposed charges, and applicable state law will be available for inspection on the District's website at www.clackamas.us/wes. The same materials will be available at WES' office, 150 Beaver Creek Road #430, Oregon City, Oregon 97045, from 7:30 a.m. to 12:00 p.m. and 1:00 p.m. to 5:00 p.m. Monday through Thursday, except holidays. Copies of any or all materials will be provided at reasonable cost.

Proposed Fee Amounts:

Based on the draft methodology, the maximum calculated system development charges are \$12,285.00 per Equivalent Dwelling Unit (EDU) for the Sanitary Sewer SDC and \$480.00 per Equivalent Service Unit (ESU) for the Stormwater SDC.

The WES Board of Directors has expressed support for a 10-year phase-in of the new maximum calculated SDCs to reduce immediate impacts on development.

The first-year phase-in fees proposed for adoption on August 14, 2025 are:

- Sanitary Sewer SDC: \$9,375.00 per EDU
- Stormwater SDC: \$265.00 per ESU

These fees will be considered for adoption by the WES Board of Directors following a public hearing and consideration of testimony received.

Submission of Written Testimony:

Any person may submit written testimony prior to the hearing date.

Written testimony may be submitted before the hearing via email to Erin Blue at ebblue@clackamas.us or bcc@clackamas.us, or via mail to 150 Beaver Creek Road #430, Oregon City, OR 97045.

Written testimony received by 5:00 p.m. on Monday, August 4, 2025, will be included in the staff report provided to the WES Board of Directors one week before the scheduled hearing. Written testimony received after that time and before 4:00 p.m., Wednesday August 13, 2025, will be emailed to the WES Board of Directors before the hearing.

Interested parties who want to present verbal testimony at the hearing will be asked to sign up and/or indicate their interest in testifying at the beginning of the hearing.

One week before the hearing date, a Zoom link to the public hearing and details on how to observe and testify will be posted at the web address <https://www.clackamas.us/bcc>.

Contest of Methodology:

Legal action intended to contest the methodology used for calculating a system development charge may not be filed after 60 days following adoption or modification of the system development charge ordinance or resolution by the local government. A person shall request judicial review of the methodology used for calculating a system development charge only as provided in ORS 34.010 to 34.100.

NOTICE TO MORTGAGEE, LIENHOLDER, VENDOR, OR SELLER, ORS 215 REQUIRES THAT IF YOU RECEIVE THIS NOTICE, IT MUST BE PROMPTLY FORWARDED TO THE PURCHASER. The recipient of this notice is hereby responsible promptly to forward a copy of this notice to every person with a documented interest, including a renter or lessee.

Clackamas County adheres to the Americans with Disabilities Act (ADA), and will provide auxiliary aids and services, including TTY/TDD devices, as an accommodation. Any requests for accommodation need to be made at least 48 hours prior to the meeting. Please contact (503) 655- 8581 or email at bcc@clackamas.us for assistance.

From: [Lisa Batey](#)
To: [City Council](#); [Peter Passarelli](#)
Subject: FW: Milwaukie Community Center Foundation/2025-2026 proposed budget
Date: Wednesday, May 14, 2025 3:59:11 PM
Attachments: [MCCF Letter to DAC Budget Cut Concerns.pdf](#)

Scott/Nicole – please add to next week’s Council packet.

All: hot off the presses, a letter sent to the DAC about concerns over budget cuts to older adult services, sent just ahead of our 5:30 meeting tonight.

Lisa M. Batey, Mayor (she/her)
City of Milwaukie
E-mail: bateyl@milwaukieoregon.gov
Message line: 503-786-7512

From: Stead, Jessica <JStead@ncprd.com>
Sent: Wednesday, May 14, 2025 3:51 PM
To: NCP - Ali Feuerstein <feuerstein89@gmail.com>; BCS - Anatta Blackmarr <Anatta.blackmarr@icloud.com>; BCS - markport <markport@hotmail.com>; Cortinas, Dominic <DCortinas@ncprd.com>; Daniel Diehl <ddiehl@lacrossefootwear.com>; Wild, Everett <EWild@clackamas.us>; BCS - Grover Bornefeld <citizengjb@gmail.com>; BCS - jwbpx <jwbpx@hotmail.com>; Joshua Fisher <mrjoshuafisher@gmail.com>; Lisa Batey <BateyL@milwaukieoregon.gov>; NCP - Jeanette DeCastro <decastro.jeanette@gmail.com>; Reome, Erin <EReome@ncprd.com>; Savas, Paul <PSavas@clackamas.us>; Selley, Kia <KSelley@ncprd.com>; Sheila Shaw <mathmom227@comcast.net>; Stead, Jessica <JStead@ncprd.com>
Subject: FW: Milwaukie Community Center Foundation/2025-2026 proposed budget

This Message originated outside your organization.

District Advisory Committee Members,

Please see the forwarded email from Joel Bergman.

Jessica

Jessica Stead, Executive Assistant
North Clackamas Parks and Recreation District

From: Joel Bergman <jwbpx@hotmail.com>
Sent: Wednesday, May 14, 2025 3:47 PM
To: NCPRD - District Advisory Committee <DAC@clackamas.us>
Cc: Stan Catherman <stan@milwaukieccfoundation.org>
Subject: Milwaukie Community Center Foundation/2025-2026 proposed budget

Warning: External email. Be cautious opening attachments and links.
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Hi all,

Stan Catherman, Executive Director of the Milwaukie Community Center Foundation asked that I share the attached letter on his behalf.

Thank you

Joel Bergman



To the North Clackamas Parks & Recreation District Advisory Committee,

On behalf of the Milwaukie Community Center Foundation, I write with urgency and deep concern regarding the proposed NCPRD FY 2025–2026 budget reductions to Older Adult Services conducted at the Milwaukie Community Center. While we recognize the financial challenges NCPRD faces, rooted in an outdated tax structure and rising costs, the proposed cuts disproportionately impact the very people who rely on these critical services: **older adults, people with disabilities, and residents with limited mobility.**

Proposed Friday Closure of MCC

We are particularly alarmed by the proposed closure of the Milwaukie Community Center on Fridays. This facility is not just a building, it's a lifeline. It serves hundreds of residents each week who depend on the Center for food, fitness, connection, and critical human services.

It's a matter of access and equity. Reducing the Center's availability to four days a week sends the wrong message—that these services are negotiable. Public-facing services must remain fully accessible if NCPRD is to stand by its values of inclusion, equity, and community support.

The Milwaukie Community Center would become the **only public-facing Clackamas County facility not accessible five days a week**, creating a service gap unmatched elsewhere in the county.

Cutting Transportation Is a False Economy

The proposed elimination of the Older Adult Transportation Program may save \$40,000 to \$50,000 on paper—but the real costs will far exceed that. Cutting this service will reduce meal reimbursements by \$20,000, shrink class revenues by at least \$4,200, and triggers a wave of public disconnection from services and social networks that would be difficult to recover.

In FY 2024–2025 alone, MCC provided 5,582 rides to 312 individuals. Over 90% of those rides enabled participation in Center programs, volunteering, and essential services. Transportation is not an "extra." It's the bridge to everything we provide.

Removing it is not cost-saving. It's cost-shifting, with the burden placed squarely on those least able to bear it.

No Other City in the County Has Walked Away From This Responsibility

If these transportation cuts go through, Milwaukie will become the *only* major city in Clackamas County without an older adult transit option. Centers in Oregon City, Gladstone, Lake Oswego, Wilsonville, Canby, Sandy, Estacada, Hoodland, and Molalla have not abandoned their transportation services.

And since TriMet removed MCC's stop in 2017, there is no viable alternative. Fixed-route transit isn't an option for many of our users due to distance, disability, or geography. If we don't provide it, no one will.



The Proposed 25/26FY Budget

We strongly urge a reassessment of the requirement to balance this budget in a single fiscal year at the cost of dismantling core services. A phased approach, drawing modestly from reserves, would allow time to pursue sustainable solutions without jeopardizing human wellbeing.

- *Page 81 projects a 7.1% increase in congregate meal participation.* How? The transportation that enables that participation is being eliminated.
- *Meals on Wheels faces a 6.1% cut,* despite the likelihood of increased demand from those displaced from congregate meals.

Our Commitment, Our Expectation

The Milwaukie Community Center Foundation committed \$180,000 this year to Meals on Wheels—doubling our previous support—on the understanding that these funds would help preserve staff, programs, and services at the Center.

That commitment was made in good faith, based on the original budget proposal presented by the NCPRD director.

This Is the Time to Lead

We ask this committee, in its critical advisory role, to:

1. **Support limited use of strategic reserves** to maintain continuity of services.
2. **Oppose the reduction of Center operations to four days per week.**
3. **Extend transportation services for 9–12 months:** allowing a transition period to explore viable alternatives.
4. **Reevaluate meal service budgets and projections.**

Thank you for your service and your voice on behalf of the public. The Foundation stands ready to continue fundraising, partnering, and advocating—and we urge you to do everything in your power to ensure this budget does not turn away those who rely on us most.

With respect and determination,

Stan Catherman

Executive Director

Milwaukie Community Center Foundation

From: [Lisa Batey](#)
To: [City Council](#)
Subject: article: funding to support childcare workers and subsidies for lower-income families
Date: Wednesday, May 14, 2025 10:45:26 AM

Scott/Nicole: please place this in the record for next Tuesday.

All – let’s discuss when we get to Council Reports and legislative issues.

Child care providers, parents call on Oregon Legislature to support subsidy program

Published 6:41 am Tuesday, May 13, 2025 By Mia Maldonado, Oregon Capital Chronicle

Victoria Mendoza opened up a child care business in Salem 16 years ago — a decision inspired by her own need to find child care for her sons while maintaining a job. With child care providers located too far from where she lived, the former farmworker and immigrant from Mexico obtained a license so she could care for her own children and others. Since then, she’s successfully managed her small business and watched hundreds of children in Salem.

“My plan was to stop once my kids were grown, but I love kids. My house feels empty without children,” she told the Oregon Capital Chronicle.

But Mendoza, alongside many other Oregon child care providers, is bracing for the possibility of shutting down her business. With federal programs like Head Start facing potential cuts, child care providers like herself and low-income families are increasingly dependent on state support — particularly the Employment Related Day Care program.

Child care advocates push for child care legislation package

The state of Oregon subsidizes child care costs through the Employment Related Day Care program, which is open to low-income households.

As of May, 16,300 Oregon families are enrolled, but another 11,300 remain on a waitlist, according to data from the Oregon Department of Early Learning and Care. Another 4,200 families have been approved for financial support, but cannot find an eligible child care provider.

This is largely because there are not enough child care providers in Oregon. A 2023 report from the state’s Early Learning Division program found that nearly all of Oregon’s counties are child care deserts, with one slot for every three children who need care. Without access to child care, parents like Mendoza are faced with limited options to give up their jobs or find other ways to manage child care.

Mendoza, alongside advocates with Family Forward Oregon, a nonprofit dedicated to advocating for child care support, called on the Oregon Legislature on Monday in front of the state capitol to pass four bills to support child care providers and low-income families.

These bills include:

Senate Bill 5514: \$225 million to the Employee Related Day Care program,

House Bill 2452: \$9 million to strengthen Oregon’s child care referral system,

House Bill 3008: \$15.4 million for child care workers to stay in and enter the profession

House Bill 2593: Creates a workgroup to develop recommendations to improve Oregon’s day care program and eventually end the waitlist for the program.

Sen. Courtney Neron Misslin, D-Wilsonville, spoke in favor of the legislation. The educator and mother said she understands the struggles her constituents face trying to find child care.

“The Trump administration is proposing devastating cuts to Head Start, SNAP and Medicaid funding,” she said. “We must be ready. Oregon must act now to protect child care investments and ensure a stronger economy and a more resilient economy. Our state’s role in improving access to high quality and affordable care is more important than ever.”

Candice Vickers, executive director of Family Forward Oregon, said 20% of Oregon’s child care workforce is run by immigrant women, and up to half of Oregon’s child care workers are on Medicaid.

“We need that \$225 million,” she told the Capital Chronicle. “We know that it’s a lot, and people see it as a competing interest, but — again you can see like Medicaid and the immigrant workforce — all of these issues are interconnected.”

For Mendoza, state investment won’t just save her business, but it will allow her to keep supporting local families in her community.

“When we support child care providers, we are also supporting families,” Mendoza said.

[Child care providers, parents call on Oregon Legislature to support subsidy program | Business Tribune](#)

Lisa M. Batey, Mayor (she/her)

City of Milwaukie

E-mail: bateyl@milwaukieoregon.gov

Message line: 503-786-7512

From: [Scott Stauffer](#)
To: [Nicole Madigan](#)
Cc: [Emma Sagor](#)
Subject: FW: letter regarding proposed purchase of Bob's Red Mill property
Date: Tuesday, May 20, 2025 7:48:11 PM
Attachments: [2025-0519 Batey ltr to BCC on Bobs Red Mill purchase proposal.pdf](#)

Nicole – not sure if you got this one...

SCOTT STAUFFER, CMC

Administrative Services Director
& City Recorder (he • him • his)

City of Milwaukie
p: 503.786.7502

From: Lisa Batey <BateyL@milwaukieoregon.gov>
Sent: Tuesday, May 20, 2025 10:29 AM
To: _City Council <CityCouncil@milwaukieoregon.gov>
Subject: letter regarding proposed purchase of Bob's Red Mill property

Nicole, please put the attached letter, which I submitted late yesterday, in our packet for tonight.

All: The BCC is scheduled to discuss this item at 11am today. They have added a bit more detail about what it being proposed to the packet here:

[Policy Session: Potential Future Site of the Extension and 4H District Facility - May 20, 2025 | Clackamas County](#)

Lisa M. Batey, Mayor (she/her)
City of Milwaukie
E-mail: bateyl@milwaukieoregon.gov
Message line: 503-786-7512



CITY OF MILWAUKIE

May 19, 2025

Clackamas County Board of Commissioners
2051 Kaen Road
Oregon City, Oregon 97301

RE: Your Discussion of Purchase of a Milwaukie Property

Dear Chair Roberts and Clackamas County Commissioners:

I'm not quite sure why I was listening to the end of your Business Meeting last Thursday, but I was, and I was quite shocked when I heard the conversation turn to a proposal to purchase the Bob's Red Mill property here in the City of Milwaukie. I have since also read your short package for tomorrow's discussion. Alas, both were lacking in much detail in what is actually being proposed. Like Commissioner Savas, it was my impression that the Extension Services were going to be co-located on the Clackamas Community College campus. I appreciated Commissioner Savas' questions around that and look forward to hearing more about that in Tuesday morning's session.

I recognize that the County Commission wears a lot of hats and that this purchase was not your own initiative, but rather was brought to you. The staff report indicates, however, that you had been aware of the proposal for two weeks ahead of last Thursday's discussion. I would hope that when you are considering buying a \$6mil property that was a landmark and vibrant community gathering place in one of the cities, that you would *at the very least* give notice to the city in question ahead of doing so.

We have numerous areas where the County and City of Milwaukie have been working together, including on Hillside, the County's largest affordable housing property, and on the Stabilization Center project. I am hopeful we might be making some progress on parks issues as well. Thus, it was a disappointment not to have the County be more of a partner by consulting with us before considering purchase of a landmark property in our community.

I hope for a more consultative process with both the City and Clackamas Community College going forward.

I should note that this is my own view and does not represent the Milwaukie City Council, which has not had an opportunity to discuss this matter.

Sincerely,

Lisa M. Batey
Mayor

CITY OF MILWAUKIE

10501 SE MAIN ST. MILWAUKIE, OR 97222 • 503.786.7555 • MILWAUKIEOREGON.GOV

From: [Robert Massey](#)
To: [Nicole Madigan](#)
Subject: Fw: Community Center Cuts Letter to County Board
Date: Sunday, May 18, 2025 4:23:41 PM
Attachments: [image001.png](#)
[image001.png](#)

Robert Massey
Milwaukie City Council

From: Robert Massey
Sent: Sunday, May 18, 2025 3:31:15 PM
To: Adam Khosroabadi <KhosroabadiA@milwaukieoregon.gov>; Emma Sagor <SagorE@milwaukieoregon.gov>; Joseph Briglio <BriglioJ@milwaukieoregon.gov>; Justin Gericke <GerickeJ@milwaukieoregon.gov>; Lisa Batey <BateyL@milwaukieoregon.gov>; Rebecca Stavenjord <StavenjordR@milwaukieoregon.gov>; Robert Massey <MasseyR@milwaukieoregon.gov>; Scott Stauffer <StaufferS@milwaukieoregon.gov>; William Anderson <AndersonW@milwaukieoregon.gov>
Subject: Community Center Cuts Letter to County Board

Scott,

Please place this proposed correspondence in the Tuesday (May 20) package for consideration/edit by the council.

 [Milwaukie Community Center Letter.docx](#)

Robert Massey
City Council – Milwaukie, Oregon
MasseyR@milwaukieoregon.gov
971.231.9796

INSERT MILWAUKIE LOGO & HEADING

May XX, 2025

Dear Chair Roberts and Clackamas County Commissioners acting as the Board of Directors for the North Clackamas Parks and Recreation District (NCPRD):

The Milwaukie City Council writes to express our concern over recently announced service reductions for your constituents at the Milwaukie Community Center and call on each of you to act to maintain these services. The service reductions will adversely impact the health and well-being of your older adult constituency. This population would be disproportionately harmed because of their reliance on these services.

A 6.1% cut to Meals on Wheels is literally taking food away from county residents. Even in an environment where district offerings require prioritization, how does the provision of a hot meal not make the priority list? The Milwaukie Community Center Foundation stepped up earlier in the year with a \$180,000 donation to the meal program doubling their previous contribution. It is time for county leadership to step up as well. ~~If this cut is enacted, we trust you will do the right thing by delivering the news in person to those affected. The volunteer drivers should not be the bearers of bad news they had nothing to do with.~~

For anyone who has witnessed the aging of a loved one knows there is a time when driving is no longer an option. The elimination of ~~the~~ transportation services program is a barrier for program participation and just as importantly, socialization. Coming to the center is often the only chance for these older adults to talk with another human being. The ability to connect with others is not just a “feel good story”, it is a health issue. ~~We humans need one another.~~

We urge the County Commission to seek every possible solution to continue these important services. The first line in the county’s description of its Social Services role states “The Social Services Division helps seniors...”. If NCPRD struggles to support these long-standing services, it may be time to shift that responsibility. There is another county division with senior support in their mission statement.

The most important word in the title Milwaukie Community Center is Community where there is a feeling of fellowship with others. Keeping people together as a community is a high value endeavor, and we trust county leadership will do the right thing for our older adults.

Thank you for your consideration in this important matter,

SIGNATURE BLOCK