



COUNCIL WORK SESSION

City Hall Council Chambers, 10501 SE Main Street
& Zoom Video Conference (www.milwaukieoregon.gov)

MINUTES

MARCH 18, 2025

Council Present: Councilors Adam Khosroabadi, Robert Massey, Rebecca Stavenjord, and Council President Will Anderson, and Mayor Lisa Batey

Staff Present: Joseph Briglio, Assistant City Manager	Emma Sagor, City Manager
Ryan Dyar, Assistant Planner	Scott Stauffer, City Recorder
Jennifer Garbely, City Engineer	Laura Weigel, Planning Manager
Justin Gericke, City Attorney	

Before the meeting Council participated in a group photo shoot starting at 4:00 p.m.

Mayor Batey called the meeting to order at 5:00 p.m.

1. Transportation System Plan (TSP) Update, Part 1 – Report

Garbely, Weigel, and Dyar, along with consultant **Matt Hughart** of Kittelson and Associates, provided an update on the city's Transportation System Plan (TSP). The presentation began with a review of existing conditions, including pedestrian and bicycle facility completeness, sidewalk inventory, and key destinations mapping.

The group discussed the use of Bicycle Level of Traffic Stress (BLTS) and Pedestrian Level of Traffic Stress (PLTS) as new performance measures to help prioritize projects. Concerns were raised and discussed about how shared streets without sidewalks were classified under the PLTS methodology and Americans with Disabilities Act (ADA) compliance considerations. Staff noted the limitations of current Oregon Department of Transportation (ODOT) methodology and affirmed that project prioritization would include qualitative considerations alongside quantitative data.

Hughart explained how BLTS was calculated, and **Councilor Stavenjord** explained the need for greater equity analysis in future TSP efforts to account for the subjective experience of riders. The group discussed plans for engagement including with the Equity Steering Committee (ESC) and staff outlined a forthcoming public outreach campaign scheduled for May and June. Staff provided examples of different BLTS and PLTS levels.

Councilor Massey left the meeting at 5:38 p.m. and returned at 5:41 p.m.

Hughart reviewed draft priority areas for project focus, including town centers, schools, parks, grocery and retail centers, transit hubs, and areas serving underserved populations. The group discussed the areas illustrated as pedestrian and bicycle gaps, walksheds, and priority focus zones, the importance of not over-prioritizing areas solely based on technical deficiency scores and stressed the need for community-specific context when prioritizing projects.

Hughart reviewed unbuilt but previously identified projects from the existing TSP, including freight mobility and intersection improvements. **Mayor Batey** raised concerns about capacity deficiencies at the Harrison Street railroad crossing and emphasized the importance of considering future grade separation. **Councilor Massey** inquired as to whether the impacts of ODOT maintenance operations vehicles had been considered

like freight traffic. Past freight planning efforts were noted regarding the long-identified need for grade separation at the Harmony Road/Linwood Avenue crossing. **Garbely** added that staff was coordinating with the county on a potential study to explore solutions.

The group discussed existing gaps in transit service to employment centers like those on International Way and the Milwaukie Community Center and expressed interest in using the TSP process to advocate for future transit improvements.

Staff noted that the TSP discussion would continue at a future work session.

2. Adjourn

Mayor Batey adjourned the meeting at 6:08 p.m.

Respectfully submitted,

A handwritten signature in dark ink, reading "Nicole Madigan", is written over a horizontal line.

Nicole Madigan, Deputy City Recorder