

22500 Salamo Road West Linn, Oregon 97068 http://westlinnoregon.gov

CITY COUNCIL AGENDA

Monday, February 3, 2025

1:00 p.m. - Work Session - Council Chambers & Virtual*

Call to Order [1:00 pm/5 min]
 Approval of Agenda [1:05 pm/5 min]
 Public Comments [1:10 pm/10 min]

The purpose of Public Comment is to allow the community to present information or raise an issue regarding items that do not include a public hearing. All remarks should be addressed to the Council as a body. This is a time for Council to listen, they will not typically engage in discussion on topics not on the agenda. Time limit for each participant is three minutes, unless the Mayor decides to allocate more or less time. Designated representatives of Neighborhood Associations and Community Advisory Groups are granted five minutes.

4. Mayor and Council Reports	[1:20 pm/10 min]
a. Reports from Community Advisory Groups	
5. Black History Month Proclamation	[1:30 pm/5 min]
6. Metro Councilor Christine Lewis Presentation	[1:35 pm/15 min]
7. Ordinance Related to Attracting & Feeding Wild Animals	[1:50 pm/15min]
8. Flock Safety Cameras	[2:05 pm/30 min]
9. Public Works 2025 Draft Project Calendar	[2:35 pm/20 min]
10. City Council 2025 Priorities	[2:55 pm/30 min]
11. City Manager Report	[3:25 pm/5 min]
12. Adjourn	[3:30pm]

*City Council meetings will be conducted in a hybrid format with some Councilors, staff, presenters, and members of the public attending virtually and others attending in person. The public can watch all meetings online via https://westlinnoregon.gov/meetings or on Cable Channel 30.

Submit written comments by email to City Council at citycouncil@westlinnoregon.gov. We ask that written comments be provided before noon on the day of the meeting to allow City Council members time to review your comments.

If you cannot attend the meeting in person and would like to speak live at a public meeting by videoconferencing software or by phone, please complete the form located at: https://westlinnoregon.gov/citycouncil/meeting-request-speak-signup by 12:00 pm the day of the meeting to be input into our system. Instructions on how to access the virtual meeting will then be provided to you by email prior to the meeting. If you miss the deadline and would like to speak at the meeting, please fill out the form and staff will send you a link as time allows.

The City abides by Public Meetings law. If you believe a violation has occurred, please <u>click here</u> to inform the staff of your concern.

To request an interpreter or other communication aid, please contact Kathy Mollusky at 503-742-6013 or kmollusky@westlinnoregon.gov.

When needed, the Council will meet in Executive Session pursuant to ORS 192.660(2).

PROCLAMATION

West Linn, Oregon

WHEREAS, the 2025 Black History Month theme, "African Americans and Labor," focuses on the profound impact of work in all its forms on the collective experiences of Black people; and

WHEREAS, work has been central to Black history and culture, from the agricultural labor of enslaved Africans to the entrepreneurial spirit in Black communities; and

WHEREAS, Black labor has been instrumental in shaping American history, from the Civil War era to the Industrial Revolution and beyond; and

WHEREAS, African Americans have played crucial roles in organized labor, fighting for both economic and social justice; and

WHEREAS, the year 2025 marks the 100th anniversary of the Brotherhood of Sleeping Car Porters and Maids, the first Black union to receive a charter in the American Federation of Labor, and an embodiment of founder and civil rights activist A. Philip Randolph's belief that segregation and racism were linked to the unfair distribution of wealth and power; and

WHEREAS, understanding Black labor and its impact is integral to comprehending the histories, lives, and cultures of Black people;

NOW, THEREFORE, BE IT PROCLAIMED BY THE CITY COUNCIL OF THE CITY OF WEST LINN, that February 2025 is

BLACK HISTORY MONTH

Celebrating the theme "African Americans and Labor" and recognizing the transformational impact of Black people's work throughout the United States, Africa, and the Diaspora. City Council encourages all citizens to participate in Black History Month activities and to reflect on the profound contributions of African Americans to our nation's labor history and economic development.

RORY BIALOSTOSKY, MAYOR	
ATTEST:	
KATHY MOLLUSKY, CITY RECORDER	

DATED THIS DAY OF FEBRUARY 3, 2025

Future Regional Funding for Housing and Homeless Services

West Linn City Council

February 3, 2025





Presentation overview

Where we are

What we've heard

Draft proposal

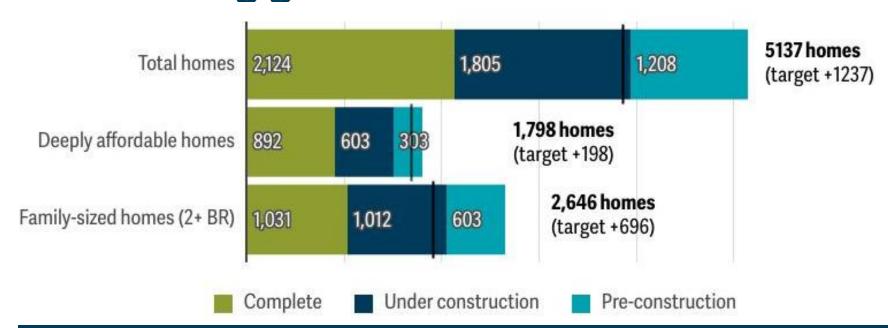
Next steps

Presenting today

Christine Lewis
Metro Councilor, District 2
christine.lewis@oregonmetro.gov

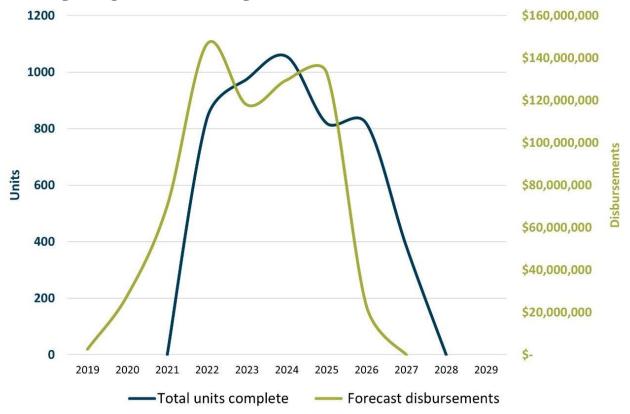
Andy Shaw Government Affairs and Policy Development andy.shaw@oregonmetro.gov

2018 Metro Affordable Housing Bond: Exceeding goals



Metro's housing bond is projected to achieve about 130% of its production target, providing affordable housing for 9,000 to 15,000 people.

Metro's affordable housing bond will be fully spent by 2027



Aligned to address homelessness

Housing unit



Rental assistance

Wraparound services

2020 Regional Supportive Housing Services Measure (SHS)

- High-earner personal and business marginal income taxes
- Sunsets after 10 years
- Implementation partners: Multnomah, Washington and Clackamas Counties
- Oversight and regional coordination: Metro





Metro Affordable Housing Bond

- \$652.8 million general obligation bonds, repaid by property taxes
- Capital spending only
- Implementation partners: Counties, 4 cities, Metro
- Oversight: Metro

SHS is making a difference.



6,297

households placed in housing



15,073

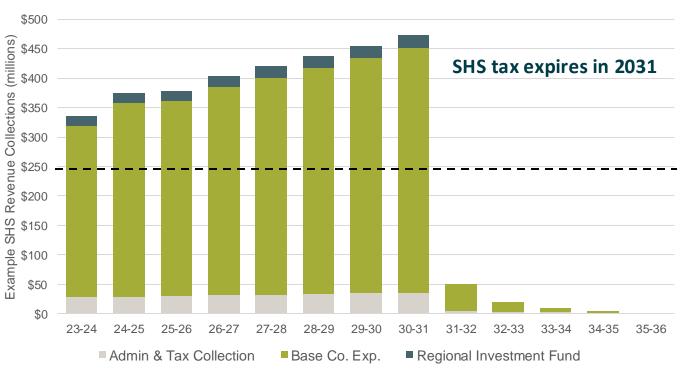
eviction preventions



1,890

shelter units created or sustained

If we do nothing



2020 estimate: SHS revenue at \$248 million per year

Listening, responding and learning

January 2024 **Project Values** Recommendation Metro Council Direction Draft **Proposal**

COO RECOMMENDATION

July 9, 2024

Synthesizes feedback and input from subject matter experts, community members, implementation partners, advocates, practitioners, stakeholder coalitions

- Stakeholder Advisory Table
- Listening to community and partners
- Public partner engagement
- Input from regional oversight, racial equity committees
- Investment and revenue analysis

Listening, responding and learning



METRO COUNCIL DIRECTION

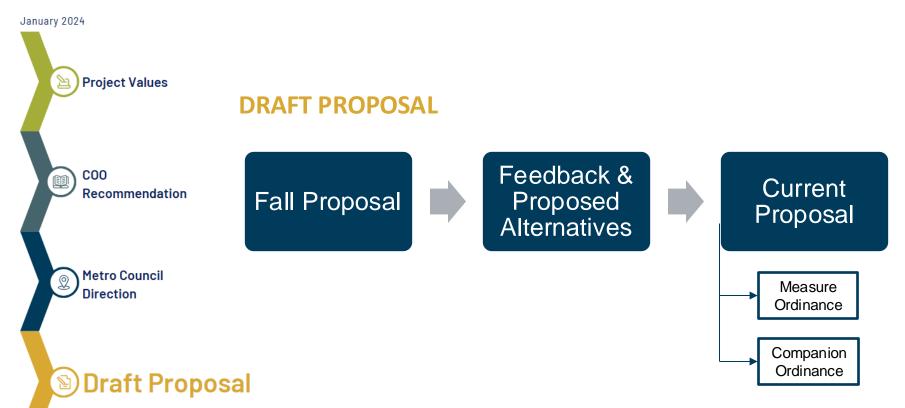
Resolution No. 24-5436, Oct. 2024

Continue regional affordable housing and homelessness funding for the long-term

Evolve a regional program to better meet regional needs and opportunities

Learn from our shared successes, address systemic challenges

Listening, responding and learning



Draft Measure Ordinance Overview

Establishing key findings

Need for continued funding for services and affordable housing in an integrated program

Need for improved oversight and accountability

Voter requirements and Metro's legislative authority

Meeting longterm needs

Allow affordable housing as use

Sunset extension to 2050

Potential tax rate changes under discussion

Efficient oversight

Establish single Housing and Homelessness Policy Advisory Committee

Thoughtful transition from current oversight structure

Representation and diversity

Council appoint members by Sept. 2025

Effective regional plan

Regional Housing and Homelessness Action Plan: Key elements

Allocation priorities:

- Integrated regional services and housing
- Prioritize people experiencing chronic homelessness
- Advance racial equity commitments
- Increase predictability

Greater accountability

Program requirements and compliance for implementation partners

Monitoring

Audit provisions: Partners and program

Periodic program review by Council

Draft Companion Ordinance Overview

Tax relief

Indexing personal income tax threshold to inflation to keep focus on higher-earners

Potential tax rate changes under discussion

Smooth transition

July: Council sets interim metrics and North Star

September: Transition Plan adopted by Council

December: HHPAC recommends interim services/housing allocation for FY 26-27

Council to set interim compliance policies

Efficient oversight

Detailed roles for HHPAC: Policy recommendations, Plan review, annual reports to Council

Incorporate input from service providers, people with lived experience of homelessness, TCPB members

Detailed membership and appointment process

Effective regional plan

Regional Action Plan recommended by HHPAC

Systemic analysis of homelessness and housing instability

Includes regional outcomes, performance metrics

Investment priorities focused on deepest need

Advance regional strategies, standards, goals

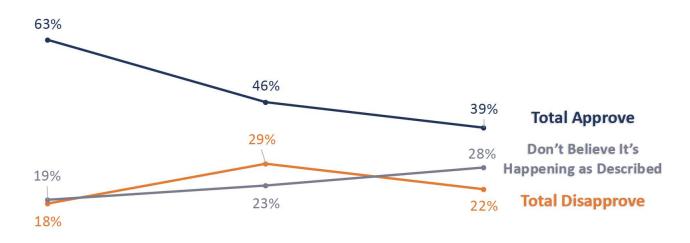
Aligning local plans

Local Implementation Plan requirements:

- Compliance with Regional Plan
- Include affordable housing
- Coordination with cities
- Informed by equitable community engagement and people with lived experience
- Periodic review and updates

Skepticism of Metro's efforts has increased as approval of it has declined.

In most polls, we provided a brief explanation of the region's supportive housing services program and how it is funded. Some polls also included information about the regional bond measure. The level of detail varied in each poll.



May. 2023

Nov. 2023

Nov. 2024



Questions and discussion

What should Metro Council consider in this draft proposal to most effectively address homelessness?



Work Session Agenda Bill

Date Prepared: January 27, 2025

For Meeting Date: February 3, 2025

To: Rory Bialostosky, Mayor

West Linn City Council

Through: John Williams, City Manager JRW

From: Peter Mahuna, Police Chief PEM

Subject: Amending West Linn Municipal Code Chapter 5 Relating to attracting and

feeding wild animals

Purpose:

Discuss possible amendment to Municipal Code Chapter 5 (Public Protection) to prohibit attracting or feeding certain wild animals.

Question(s) for Council:

Does Council wish to amend Chapter 5 to prohibit attracting and feeding wild animals?

Background & Discussion:

A community member spoke at the September 9, 2024, City Council Meeting about the potential health impacts and public nuisance issues with residents feeding wild animals and the unintended consequences of doing so. The food being left out was initially intended for feral cats, however it has attracted skunks, rats, and crows. The amount of bird droppings that cover play structures and backyard furniture creates a health hazard. Community members have asked for an ordinance to be created to prohibit the attracting and feeding of wild animals. Several community members have provided input on how the municipal code should be modified, while others have opposed changing the code.

The current draft reflects changes requested in previous Council discussions on October 7 and December 2.

The draft ordinance was provided to all Neighborhood Association Presidents on December 19, 2024, with comments requested by the end of January 2025. Some NA meetings are being held this week and Council may receive comments after the date of this staff report.

Propose Ordinance Change

An ordinance is attached. It would add new sections to the West Linn Municipal Code that allow a code enforcement official to address wild animal feeding situations that have risen to the level of a public nuisance. The proposed code defines what constitutes an "attractant," "feeding," and "wild animal," among other things. Public concerns were expressed regarding how the proposed code would impact birds, from feeding small backyard birds, to larger birds like crows. We attempted to address this concern by adding an exception that allows bird feeding as long as it does not create an unreasonable disturbance that affects the rights of surrounding property owners, does not create an accumulation of droppings, and does not become an attractant for other wild animals. Additional exceptions also allow the feeding of other wild animals under certain circumstances. In short, the new code section would prohibit the attracting or feeding of certain wild animals by declaring it to be a public nuisance, but would create exceptions, including for feeding wild birds (with reasonable limitations), feeding of domesticated rabbits, controlling rat and mice infestation, and feeding under permits obtained from state agencies.

Other Considerations

This ordinance would create standards within the City of West Linn but could be very challenging to enforce, as will be discussed at the Work Session. Enforcement may be simpler with very egregious cases, which would likely be the only priority for enforcement. Enforcement would follow the process requirements of other nuisances, which begin in MC 5.495.

The proposed ordinance has been reviewed by the City Attorney.

Council Options:

- Direct staff to bring the proposed ordinance to the next Council Meeting for adoption.
- Direct staff to revise the proposed ordinance and bring to the next Council Meeting for adoption.
- 3) Direct staff to leave the Code as is.

Staff Recommendation:

Staff recommends moving forward with the newly proposed ordinance.

Attachments:

- 1. Draft Ordinance
- 2. Frequently Asked Questions handout

ORDINANCE XXXX

AN ORDINANCE RELATING TO ATTRACTING OR FEEDING WILD ANIMALS AND AMENDING WEST LINN'S MUNICIPAL CODE

Annotated to show <u>deletions</u> and <u>additions</u> to the code sections being modified. Deletions are <u>bold lined through</u> and additions are <u>bold underlined</u>.

WHEREAS, the feeding of wild animals, including pests, in an urban environment can create a public health hazard, public nuisance, and negative impacts to people, animals, and the environment; and

WHEREAS, feeding wild animals can lead to aggressive behavior towards humans, which presents health and safety concerns for residents and visitors; and

WHEREAS, feeding wild animals can artificially support the growth and carrying capacity of urban wildlife populations, compromising wildlife health, and increasing human exposure to and conflict with wildlife; and

WHEREAS, feeding wild animals can cause certain species to localize activity in the vicinity of those food sources, thus increasing associated negative impacts on residents and visitors within those areas; and

WHEREAS, the City Council has a duty and interest in protecting public health, safety, and welfare within the City of West Linn.

NOW, THEREFORE, THE CITY OF WEST LINN ORDAINS AS FOLLOWS:

SECTION 1. New Section. West Linn Municipal Code Section 5.407 is added to read as follows:

5.407 <u>Attracting or Feeding Wild Animals</u>

(1) Purpose. Attracting or feeding wild animals in an urban environment can be detrimental to wildlife health, create a public health and safety hazard, and become a public nuisance that negatively impacts public health, safety, and general welfare. This section is intended to prohibit, with exceptions, the feeding of wild animals within the City of West Linn to protect public health, safety, and general welfare; reduce public health risks in residential areas caused by elevated wild animal populations and the significant accumulation of animal feces; and to prescribe penalties for failure to comply.

(2) Definitions.

(a) "Attractant" means any substance that draws wild animals to a particular location and includes, but is not limited to, food and garbage. Attractant does not include ponds, water features, lawns, flowers, shrubs, trees, fallen fruit, or gardens that are eaten by wild animals.

ORD Page 1 of 3

- (b) "Feed" to give, place, expose, deposit, distribute, or scatter any edible material that can be consumed by wild animals.
- (c) "Wild animal" for the purpose of this chapter, means all non-domesticated animals, including but not limited to, cougars, coyotes, deer, foxes, opossums, rabbits, raccoons, skunks, rats, mice, and birds.
- (3) Attracting or Feeding Wild Animals is Prohibited. No person may:
- (a) Knowingly use attractants to draw a wild animal to a particular location; or
- (b) Feed wild animals.

Any violation of this subsection is declared to be a public nuisance and is prohibited. For the purposes of this subsection, the term "knowingly" means actual knowledge or knowledge that should be known based on common custom and practice, including but not limited to, any repetitive action by a person placing or allowing food or other attractants to be accessible on private property or public property to attract or feed wild animals, and the storing of pet food or animal feed in an open and accessible manner that is likely to attract wild animals.

- (4) Exceptions. The prohibitions in this section do not apply to:
- (a) Feeding of wild birds, if the feeding:
 - (i) Does not create an unreasonable disturbance that affects the rights of surrounding property owners or prevents surrounding property owners from using and enjoying their property in a reasonable manner;
 - (ii) <u>Does not create an accumulation of droppings on the property or surrounding</u> properties; and
 - (iii) Does not become an attractant for other wild animals, including rats and mice.
- (b) Feeding of wild animals kept under a valid permit issued by the Oregon Department of Fish and Wildlife.
- (c) Any action taken by a state, county or local government employee or agent authorized to implement a wildlife management program involving baiting, or any other person authorized to bait and trap wildlife pursuant to state law.
- (d) Actions taken to control rat and mice infestation in the interest of public health.

ORD Page 2 of 3

(e) Trapping of wild animals for the purpose of relocation to appropriate animal service organizations.

[Note: by placing this proposed ordinance in the public nuisance section, violations and abatement fall under 5.495 Violations – Public Nuisance Declaration – Abatement. Please see existing code].

SECTION 2. Severability. The sections, subsections, paragraphs and clauses of this ordinance are severable. The invalidity of one section, subsection, paragraph, or clause shall not affect the validity of the remaining sections, subsections, paragraphs and clauses.

SECTION 3. Savings. Notwithstanding this amendment/repeal, the City ordinances in existence at the time any criminal or civil enforcement actions were commenced, shall remain valid and in full force and effect for purposes of all cases filed or commenced during the times said ordinance(s) or portions of the ordinance were operative. This section simply clarifies the existing situation that nothing in this Ordinance affects the validity of prosecutions commenced and continued under the laws in effect at the time the matters were originally filed.

SECTION 4. Codification. Provisions of this Ordinance shall be incorporated in the City Code and the word "ordinance" may be changed to "code", "article", "section", "chapter" or another word, and the sections of this Ordinance may be renumbered, or re-lettered, provided however that any Whereas clauses and boilerplate provisions need not be codified and the City Recorder or the designee is authorized to correct any cross-references and any typographical errors.

SECTION X. Effective Date. This ordinance shall take effect on the 30th day after its passage.

The foregoing ordinance was first read by t	itle only in accord	lance with Chapter VIII,		
Section 33(c) of the City Charter on the day of, 2025, and d				
PASSED and ADOPTED this day of		, 2025.		
	RORY BIALOSTO	SKY, MAYOR		
ATTEST:				
KATHY MOLLUSKY, CITY RECORDER				
APPROVED AS TO FORM:				
CITY ATTORNEY				

ORD Page 3 of 3



Q&A: PROPOSED WILD ANIMAL FEEDING ORDINANCE

Q	A
What is the purpose of this proposed ordinance?	West Linn has many nuisance prohibitions in its code (against excessive noise, abandoned vehicles, or hoarding trash, for example) to help keep our community livable. We don't currently have any rules against attracting or feeding wild animals such as skunks or rats. If adopted by Council, this ordinance would add a new prohibition in City code.
If passed, will I be prohibited from feeding birds or other wildlife that don't cause a nuisance?	No. This ordinance is intended to address extreme cases of wildlife feeding that cause ongoing, significant impacts like public health hazards or public nuisances. For example, the regular feeding of skunks would be prohibited because it creates a health and safety hazard for nearby children and pets who may be sprayed or bitten.
How would the ordinance be enforced?	If a solution can't be reached in other ways, this would be enforced just like all other nuisances, as a class A violation. Enforcement would include written warnings, and a fine may be levied at the Municipal Judge's discretion.
Why is Council addressing this?	Multiple complaints were made in 2024 regarding two different cases of extreme wildlife feeding, but Code Enforcement has been unable to take action based on current public nuisance ordinances. Residents report they have been unable resolve the problem themselves despite trying for nearly a year and have asked Council to intervene.
How do other cities handle this problem?	All cities have public nuisance provisions. Many other cities address wild animal feeding in their codes. Language from West Linn's proposed code has been workshopped from several existing ordinances.
How can I provide feedback?	Council is asking Neighborhood Associations and other community members to provide feedback on this proposal before they vote. Please email citycouncil@westlinnoregon.gov or comment in-person or virtually at any Council meetings to let them know what you think!



Work Session Agenda Bill

Date Prepared: January 27, 2025

For Meeting Date: February 3, 2025

To: Rory Bialostosky, Mayor

West Linn City Council

Through: John Williams, City Manager JRW

From: Peter Mahuna, Police Chief PEM

Subject: Informational Presentation on Flock Safety on traffic cameras

Purpose:

Representatives from Flock Safety will present information on their product and how West Linn could benefit by their use.

Question(s) for Council:

Does Council wish to consider the use of License Plate Recognition (LPR) cameras technology by the Police Department.

Background & Discussion:

LPR cameras provide data that can be used to pursue or advance criminal investigations and solve crimes that otherwise may not have been solvable. The placement of permanently mounted cameras at all entrances into the city would capture license plates and vehicle information that can then be used to further criminal investigations.

These cameras would not be monitored by the police department in real time and only accessed by officers conducting a criminal investigation.

The use of LPR cameras have raised questions about privacy concerns by citizens in some communities due to the collection of data.

Other Considerations

The terms and considerations of the Flock contract have not been reviewed by the City Attorney at this time. If Council wishes to pursue this technology, the City Attorney will review the contract.

Council Options:

- 1) Direct staff to pursue LPR technology in the City of West Linn.
- 2) Direct staff to not pursue LPR technology.
- 3) Direct staff to pause while Council gathers community input on LPR technology.

Staff Recommendation:

Staff recommends Council direct staff to pause while we gather community feedback and address community concerns.

Attachments:

1. Flock proposal.

Flock Safety + OR - West Linn PD

Flock Group Inc. 1170 Howell Mill Rd, Suite 210 Atlanta, GA 30318

MAIN CONTACT: David Johnson david.johnson@flocksafety.com +12067157607

frock safety



EXHIBIT A **ORDER FORM**

Customer: OR - West Linn PD Legal Entity Name: OR - West Linn PD

Accounts Payable Email:

Address: 1800 8th Ave West Linn, Oregon 97068

Initial Term: 24 Months Renewal Term: 24 Months Payment Terms: Net 30

Billing Frequency: Annual Plan - Invoiced at the end of the pilot period.

Retention Period: 30 Days

Hardware and Software Products

Annual recurring amounts over subscription term

Item	Cost	Quantity	Total
Flock Safety Platform			\$42,000.00
Flock Safety LPR Products			
Flock Safety Falcon ®	Included	14	Included

Professional Services and One Time Purchases

Item	Cost	Quantity	Total
One Time Fees			
Flock Safety Professional Services			
Professional Services - Standard Implementation Fee	\$650.00	14	\$9,100.00

Subtotal Year 1: \$51,100.00

Annual Recurring Subtotal: \$42,000.00

Estimated Tax: \$0.00

Contract Total: \$93,100.00

The Term for Flock Hardware shall commence upon first installation and validation, except that the Term for any Flock Hardware that requires self-installation shall commence upon execution of the Agreement. In the event a Customer purchases more than one type of Flock Hardware, the earliest Term start date shall control. In the event a Customer purchases software only, the Term shall commence upon execution of the Agreement.

Taxes shown above are provided as an estimate. Actual taxes are the responsibility of the Customer. This Agreement will automatically renew for successive renewal terms of the greater of one year or the length set forth on the Order Form (each, a "Renewal Term") unless either Party gives the other Party notice of non-renewal at least thirty (30) days prior to the end of the then-current term.

Billing Schedule

Billing Schedule	Amount (USD)
Year 1	
At PPI End Date	\$51,100.00
Annual Recurring after Year 1	\$42,000.00
Contract Total	\$93,100.00

^{*}Tax not included

Product and Services Description

Flock Safety Platform Items	Product Description
	Law enforcement grade infrastructure-free (solar power + LTE) license plate recognition camera with Vehicle Fingerprint TM technology (proprietary machine learning software) and real-time alerts for unlimited users.
	One-time Professional Services engagement. Includes site and safety assessment, camera setup and testing, and shipping and handling in accordance with the Flock Safety Standard Implementation Service Brief.

By executing this Order Form, Customer represents and warrants that it has read and agrees all of the terms and conditions contained in the Terms of Service located at https://www.flocksafety.com/terms-and-conditions

The Parties have executed this Agreement as of the dates set forth below.

FLOCK GROUP, INC.	Customer: OR - West Linn PD
Ву:	Ву:
Name:	Name:
Title:	Title:
Date:	Date:
	PO Number:

fťock safety

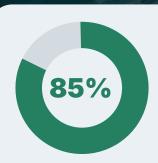
Shape a safer future, together



fłock safety

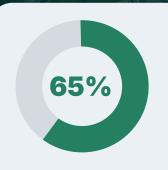
With Persistent Staffing Shortages, Agencies Are Seeking New Strategies to Maximize Efficiency





of agencies experiencing an officer shortage

New PERF survey shows police agencies are losing officers faster than they can hire new ones. April, 2023



Agencies report having too few sworn officer candidates

 $\textbf{GALLUP}^{^{\circ}}$

A Crisis For Law Enforcement IACP

Collaborative Policing Technology

A force multiplier enabling agencies of all sizes to solve significantly more crime and improve quality of life without increasing staffing





"This is the single greatest change since DNA — what this system does is a game changer."

CHIEF MURRAY | Yakima PD

ABOUT FLOCK SAFETY

Driven by a Shared Mission

"Eliminate crime and shape a safer future, together"









of reported crime in US solved using Flock



fłock safety

Your Safety-as-a-Service Partner

No other business makes it easier for you to begin transforming your agency than Flock

Your Flock Safety annual subscription:

- Fair pricing & low upfront investment
- Solar-powered devices
- Installation + ongoing maintenance
- Permitting assistance
- Data Storage
- Lifetime hardware & software upgrades





fłock safety

With Flock Safety, you get:

Flock Safety LPR provides your police department with indiscriminate evidence from fixed locations. We provide all of the maintenance so that your police department and city staff can focus on keeping your city safe and prosperous.





INFRASTRUCTURE-FREE

Reduce time to value and utility costs with full-service deployment.



24/7 COVERAGE

Capture objective vehicle data around the clock to multiply your force.



REAL-TIME ALERTS

- NCIC
- NCMEC (Amber Alert)
- Custom Hot Lists



ETHICALLY BUILT

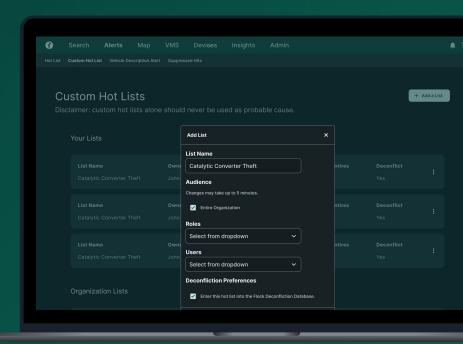
- No facial recognition
- No speed tracking
- Indiscriminate evidence

fłock safety

Precision policing with real-time alerts

Your police officers can receive SMS, email, and in-app alerts when vehicles entered into the FBI's NCIC, NCMEC (Amber Alerts), or custom Hot Lists pass by a Flock Safety camera in your community.





fłock safety

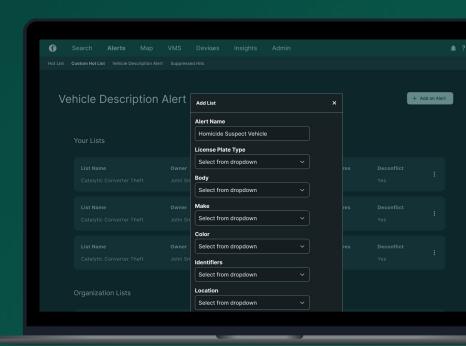
What Vehicle Fingerprint® technology identifies

Flock's machine learning technology allows officers to search vehicles based on unique vehicle criteria, time, and location — objective, investigative evidence.

INCLUDING

- Vehicle make
- Body type
- Color
- Back racks
- Top racks

- License plates
 - Temporary tags
 - State recognition



Built with Privacy In Mind

Protecting privacy by design

- All data is owned by customers and will never be sold to private third parties
- Flock automatically deletes data after 30 days by default
- No individual personal data is collected by or accessible in the Flock LPR system
- Security is paramount, and all data is stored with end-to-end encryption

Enabling accountability+ transparency

- Search reason and user number saved in indefinitely-available audit trail
- Flock technology reduces bias in of crime-solving by enhancing objectivity
- Flock offers a free and optional LPR Transparency Portal

frock safety

Transparency & Insights

Measure ROI and promote the ethical use of public safety technology

Transparency Portal

- Customizable for each agency
- Display technology policies
- Publish usage metrics

Insights Dashboard

- Measure crime patterns and ROI
- **Audit Search history**

Examples

Puyallup WA PD

Transparency Portal Last Updated: Mon Jan 27 2025

Overview

The Puyallup Police Department uses Flock Safety technology to capture objective evidence without compromising individual privacy. Puyallup PD utilizes retroactive search tools to solve crimes after they've occurred. Additionally, Puyallup PD utilizes real time alerting of stolen vehicles, wanted criminals and missing persons to address crime and to serve our community. In an effort to ensure proper usage of this technology, PPD has made the below policies and usage statistics available to the public.

Policies



License Plates Vehicles



What's Not Detected

Facial recognition, People, Gender, Race



Acceptable Use Policy

Data is used for law enforcement purposes only. Data is owned by Puyallup PD and is never sold to 3rd parties.

Prohibited Uses

Immigration enforcement, traffic enforcement, harassment or intimidation, usage based solely on a protected class (i.e. race, sex, religion), personal use.



All system access requires a valid reason and is stored indefinitely.

Hotlist Policy

Hotlists are license plates entered into the system due to being: stolen, stolen plate, missing person, violent person, arrest warrants. Hotlist hits are required to be human verified prior to action.

Usage

Data retention (in days)

30 days

Number of owned cameras

External organizations with access

Aberdeen WA PD, Ada County ID SO, Adams County CO SO, Airway Heights WA PD, Alachua County FL SO, Altoona IA PD, Amberley Village OH PD, Anderson CA PD, Ankeny IA PD, Anna TX PD, Arlington PD (WA), Auburn WA PD, Avon CO PD, AZ - Department of Public Safety, Bellingham WA PD, Benton County WA SO, Black Diamond WA PD, Blaine County ID SO, Bloomfield NM PD, Boise ID PD, Branson MO PD, Buchanan County MO SO, Buncombe County NC SO, Butler County OH SO, Butler Township OH PD, Byron GA PD, Cabot AR PD, California Department of Corrections, Centralia PD (WA), Chambers County AL SO, Chanute KS PD. Chehalis WA PD. Chesterfield County VA PD. Chesterton IN PD. Cle Elum WA PD. Cleveland OH Division of Police, Clinton Township NJ PD, Clyde Hill WA PD, Coffeyville KS PD, College Place WA PD, Columbia River Drug Task Force WA, Cookeville TN PD, Coral Springs FL PD, Covington WA PD, Cullman County AL SO, Cumberland Metro IN PD, Danville KY PD, De Pere WI PD, Dearborn MI PD, Denison University Campus OH PD, Des Moines WA PD, Dubuque IA PD, Durango CO PD. East Wenatchee WA PD. Eatonville WA PD Edmonds WA PD El Cajon CA PD Elizabethton TN

Routinely solving and preventing crime

Flock Safety In Oregon

10+ law enforcement agencies, including:

- Central Point PD
- Jackson County SO
- Florence PD
- Medford PD

Case Study - LPRs and Public Parks

- Spokane County Sheriff's Office Liberty Lake, WA
- → Liberty Lake officers and Spokane County deputies responded to reports of an assault that occurred on a local hiking trail.
- → The female victim told authorities that an unidentified male suspect attacked her before fleeing in his vehicle.
- → Authorities checked a nearby Flock Safety LPR and identified a suspect vehicle, whose registered owner matched the suspect's description provided by the victim.
- → Deputies located the vehicle the following day and arrested the suspect on foot nearby.
- → He is charged with 2nd Degree Assault.



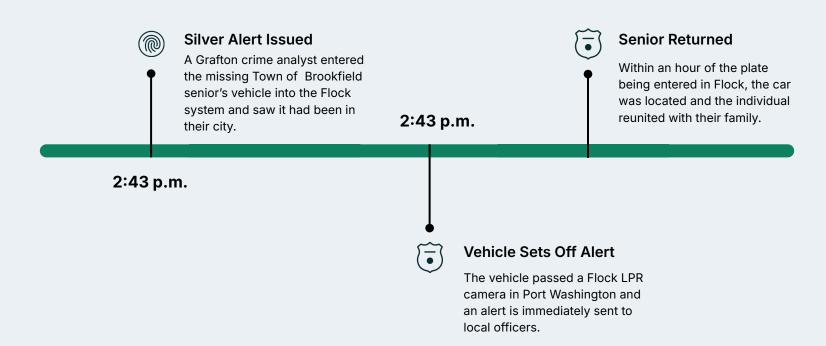
3 Arrests, 3 Vehicles Recovered in 1 Day

- Tukwila PD Tukwila, WA
- → Tukwila officers received an alert that a stolen vehicle was in the area. Officers located the vehicle and as they approached, another suspect in separate stolen vehicle attempted to flee. This vehicle was recovered a short time later.
- → Officers continued with their original traffic stop, arresting a suspect in possession of fentanyl and meth and recovering the stolen car.
- → Later that same day another Flock LPR alert led officers to the same parking lot, where they recovered a third stolen vehicle.



Missing, Endangered Senior Found in 15 Minutes

Port Washington PD - Port Washington, WI

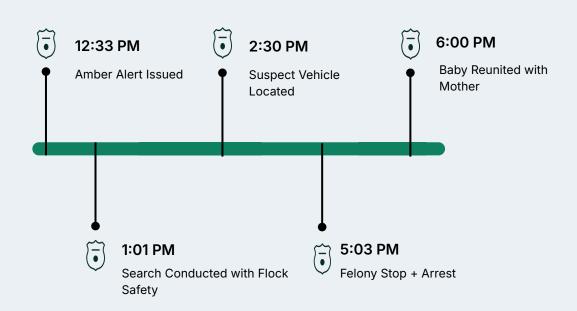


When Every Second Matters: Child Abduction

Chamblee PD - Chamblee, GA



Stranger on Stranger Abduction August 28, 2020





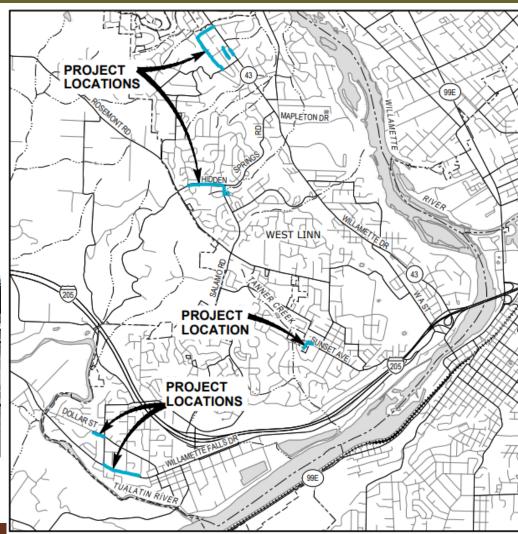
Public Works Upcoming Projects



Waterline Replacement

- Install 6,000' of new drinking water main
 - Replaces old mains made of cast iron and asbestos cement with ductile iron
 - Relocates mains into the rightof-way for easier maintenance
- Property owners received doorhangers prior to design surveying and will receive notice prior to construction
- Project webpage will contain updates during construction with City contacts for concerns





Road Program



- Follows waterline replacement to reduce the need to cut into the road to make underground repairs
- Includes road base repairs
 - Cement-treated base to strengthen road and expand life of asphalt paving
- City staff will door hang adjacent residents, and contractor will put up no parking signage during work



9th Street Sidewalk



- Sidewalk to connect newly installed sidewalks and make a contiguous path is in design
 - Challenges include wetlands directly adjacent to right-of-way, a narrow road cross-section, and steep topography
 - Design is expected to be finished this spring



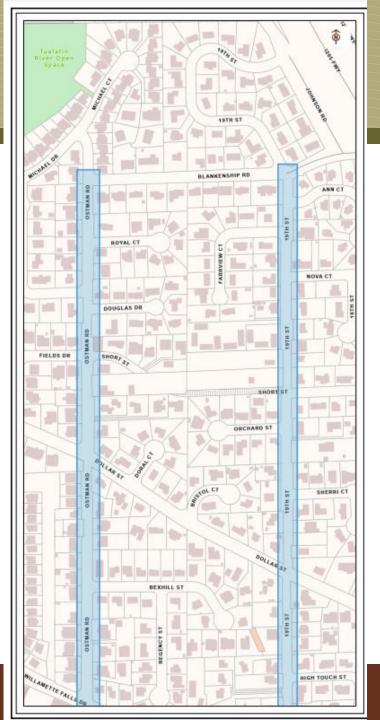
Pedestrian Priorities



- Engineering Consultant analyzing 2016 TSP Pedestrian project list
 - Reprioritize the TSP project list based on input from the Transportation Advisory Board
 - Determine projects no longer needed or unnecessary
 - Update the project estimates based on current unit costs

Corridor Studies

- Pedestrian safety studies are underway.
- Consultants are examining traffic conditions, intersection sight distances, pedestrian behaviors to evaluate potential safety improvements
 - Sunset Primary
 - Surveying intersections on Sunset, Cornwall, and Summit Streets
 - Athey Creek Middle School
 - Ostman Road and 19th Street from Willamette Falls
 Drive to Blankenship Road





Operations Facility



- Site geotechnical investigation underway
- City to bring on owner's representative to:
 - Assist in final design
 - Aid in procurement of construction services
 - Provide construction management
- City crews are working on plans for removing ice storm wood chip debris





Work Session Agenda Report

Date Prepared: January 27, 2025 For Meeting Date: February 3, 2025

To: Mayor Rory Bialostosky and West Linn City Council

From: John Williams, City Manager TRW

Subject: 2025 - 2027 Draft Council Priorities

Purpose

Council discussion of draft priorities document.

Question(s) for Council:

Does the draft accurately reflect Council discussion and Council wishes? What changes are needed prior to formal adoption?

Background & Discussion:

Council held an all-day public meeting on January 4, 2025 and discussed desired priorities that will guide Council, Community Advisory Groups, and City staff. Staff proposed that the priorities could look 30 months ahead to assist in the creation of the 2026-2027 West Linn Budget, which will run through June 2027. The attached draft attempts to capture Council's discussion and direction.

Council Options/Staff Recommendation:

This is Council's first review of the draft priorities list. Since it is Council's document you may choose to edit the list and any of the strategies or roles listed to ensure it reflects Council priorities.

Attachments:

1. List of Council priorities with potential strategies, definition of roles for Council and for Community Advisory Groups.



2025-2027 West Linn City Council Priorities

These critical community topics are those that the West Linn City Council intends to focus its time on over the 30-month time span from January 2025 to December 2027. The list will also be used to define Community Advisory Group (CAG) priorities and will be considered when developing, adopting, and implementing the City's 2026-2027 budget. Priorities may be amended or modified by Council in the future as needed. The items are not listed in a priority order.

Transportation Safety and Funding

Strategies

- Safety: assess, prioritize, and find funding for needed safety projects city-wide.
- Tolling: lobby against tolling of I-205 unless it is part of a regional program. Lobby for mitigation of community impacts from tolling.
- Transit: advocate for transit improvements within West Linn as well as connections to area transit providers. Consider senior, teen, worker, tolling diversion, and last mile services.

Council Role

- Work with state legislators, ODOT, and surrounding jurisdictions to ensure any tolling plans are less impactful to individual communities, provide sufficient mitigation measures for diversion traffic, and address equity concerns.
- Advocate for traffic safety and road maintenance funding stabilization and enhancement, including lobbying ODOT/State Legislature for improvements to Highway 43.
- Direction to CAGs and decision-making on local funding and project options, including Safe Routes to School projects.

Community Advisory Group Roles

 TAB to review staff recommendations on West Linn pedestrian and traffic safety needs and potential funding sources, provide recommendation to Council.

(Refer to end of document for list of Community Advisory Groups + acronyms)

Explore Feasibility of Indoor Recreation/Community Center

Strategies

- Continue to explore creation of a new indoor recreation and civic center to serve a wide variety of ages, community needs, and recreation interests.
- Outstanding community and stakeholder involvement to ensure decisions are grounded in community perspectives.
- Explore partnerships that can reduce cost impact to taxpayers and ensure financially sustainable operations in the long term.

Council Role

- Leadership role in community engagement and outreach to potential financial and operational partners.
- Continue to work with Indoor Recreation Center Task Force and other stakeholders to assist with planning and advocate for a potential ballot measure.
- Direction to CAGs and decision-making on partnership and funding options.

Community Advisory Group Roles

 PRAB representation on Indoor Recreation Center Task Force; SAB role in advising on sustainability features of facility (future project phase); YAC general involvement.

Clarify Community Advisory Group Work Programs

Strategies

• Provide clear direction to CAGs in accordance with West Linn Municipal Code.

Council Role

- Meet with CAGs periodically to agree on work programs, which should focus on Council Priorities and items within the adopted City budget.
- Individual Councilors serve as liaisons to individual CAGs, as provided for in the West Linn Municipal Code. Council utilizes CAG report form to assist.
- Consider eliminating PSAB due to overlap with Police Review & Recommend Committee.

Community Advisory Group Roles

- Implement work programs developed by Council.
- Develop proposals for Council consideration in annual work programs.

Fund Drinking Water System Capital Needs

Strategies

• Ensure continued maintenance and operation of the City's drinking water system at the highest possible level.

Council Role

- Continue to advocate for funding of the Abernethy Bridge water transmission main as well as
 any other water mains affected by I-205 construction. Lobby ODOT and State Legislature for fair
 funding of project.
- Decision-making on rates and project funding.

Community Advisory Group Roles

• UAB to review water system needs against funding resources following adoption of the Water Master Plan and recommend any needed funding changes to Council.

West Linn Waterfront Vision

Strategies

- Complete Waterfront Vision Plan to move towards creation of a world class destination for people to work, live, and play.
- Strengthen and sustain visioning and implementation partnerships with tribal communities.
- Explore recreational, historical, environmental, and educational tourism opportunities with community partners.
- Following adoption of vision, carry through implementation measures including zoning, work with property owners, and planning for infrastructure improvements.
- Complete renovation of Historic City Hall building into Museum and Cultural Center.

Council Role

- Leadership in partnering with tribal entities.
- Work with property owners on future of Blue Heron Mill Pond site and entire waterfront area.
- Research potential return of Willamette Meteorite.
- Decision-making on project and clear direction to CAGs.

Community Advisory Group Roles

- PC advisory and formal recommendation on adoption to Council.
- Consultant team and staff to involve HRB, SAB, TAB, ACC, EDC, YAC, PRAB as needed to provide recommendations on specific elements.

VISION43 Project

Strategies

- Adopt Master Plan vision to revitalize the Highway 43 corridor, creating a sense of place and local identity, ensuring safe crossings, promoting vibrant commerce, and enhancing pedestrian and neighborhood connections.
- Following adoption of VISION43, carry out implementation measures including a Tax Increment Financing feasibility study and an assessment of city-owned properties in the corridor including Bolton Station.
- Prioritize and work to fund infrastructure improvements such as crosswalks throughout the corridor.
- Ongoing engagement and outreach with neighborhood associations, residents, and commercial property owners.

Council Role

- Policy direction and Councilor liaison involvement with VISION43 project.
- Ensure extensive community involvement in the VISION43 process and attend neighborhood association meetings to discuss.
- Consider Tax Increment Finance District as a funding source for revitalization in Hwy 43 area.
- Decision-making on project.

Community Advisory Group Roles

- PC advisory and formal recommendation on adoption to Council.
- Consultant and staff to involve EDC, CCI, TAB, PRAB, and YAC as needed to provide recommendations on specific elements.

Environmental Protection & Sustainable City Operations

Strategies

- Develop and prioritize list of highest impact sustainability measures with consultant assistance, based on cost and staff capacity for implementation.
- Consider grant funding to implement more complex projects.
- Consider sustainability measures, balanced with cost implications, in any new public buildings.

Council Role

- Review past building sustainability certification policy and provide direction prior to construction of new Operations building.
- Work with local business owners to encourage installation of EV charging stations.
- Direct staff to review policies related to alternative fuel, electric, and hybrid vehicles including a cost/benefit analysis for future purchases.
- Clear direction to SAB and PRAB on priorities and work program.

Community Advisory Group Roles

- SAB advice to Council on high-impact projects, with consultant assistance.
- SAB and PRAB to recommend ways to reduce gas powered equipment use in West Linn (e.g. electric equipment incentives) and find funding for this work.

Diversity, Equity, Inclusion, and Belonging

Strategies

- Prioritize diversity, equity, inclusion and belonging as the heart of our work as a city. Our core
 values of inclusivity, collaboration, and accountability steer our actions, interactions, decisions,
 and policymaking to build an engaged and welcoming workplace, community, and a cohesive
 city.
- Increase access and opportunities for the West Linn community to feel welcome, educated, and engaged with the City.
- Intentional and meaningful engagement and collaboration with tribal communities.

Council Role

- Leadership in improving accessibility to the community to participate in community advisory groups and neighborhood associations through education, outreach, feedback loops, and creative solutions.
- Provide and participate in educational opportunities with the Council and community.

Community Advisory Group Role

- All CAGs hold a role in improving DEIB throughout the organization and community and should be considering their recommendations and actions through an equity lens.
- Participate in educational opportunities on DEIB topics both personally and as provided by the City.

Construct New City Operations Facility

Strategies

- Complete design and cost estimates for Salamo Road city-owned property.
- Fund project and construct project.
- Clear communication with community on rationale, funding, and timeline.
- Assessment of next steps for current City operations property following move out.

Council Role

- Provide direction on balance of cost with other considerations including long-term facility sizing, environmental sustainability, building amenities, and resiliency.
- Leadership on community outreach in support of the facility's construction.
- Adopting budget inclusive of the project.
- Decision-making and clear direction to CAGs.

Community Advisory Group Role

- SAB advice on sustainability elements.
- UAB consideration of rate and project impacts.
- PC decision-making on development review application prior to construction.

All priorities will involve extensive community engagement and involvement, including efforts to reach those not typically involved with city government. Priorities may also require evaluation of additional revenue resources by Council.

Community Advisory Groups

ACC = Arts and Culture Commission

CCI = Committee for Community Involvement

EDC = Economic Development Committee

HRB = Historic Review Board

PC = Planning Commission

PRAB = Parks and Recreation Advisory Board

PRR = Police Review and Recommend Committee

SAB = Sustainability Advisory Board

TAB = Transportation Advisory Board

UAB = Utility Advisory Board

YAC = Youth Advisory Council

Mollusky, Kathy

From: Karen Kellogg <

Sent: Monday, February 3, 2025 8:59 AM

To: City Council

Subject: Flock Camera Discussion on Work Group Agenda Monday February 3rd

CAUTION: This email originated from an External source. Do not click links, open attachments, or follow instructions from this sender unless you recognize the sender and know the content is safe. If you are unsure, please contact the Help Desk immediately for further assistance.

Hello Councilors,

I am very pleased to see a discussion about Flock Al Cameras on the agenda today. As a homeowner, involved community member, volunteer for WL and LO senior citizens living alone in their homes, daily user of Mary S Young and our other beautiful parks, I am one of many residents in the city concerned about the increase in crime. It is a hot topic among neighbors and friends, as people I know have been victims. Whether it is mail theft from community mailboxes, thefts from garages and sheds, car break ins at MSY, night prowlers, hateful symbols, road raging drivers and more, we ARE concerned for our personal safety. Although many of these crimes are property crimes, there is always a victim, and there is no such thing as a victimless crime.

I am hopeful that your discussion with Chief Mahuna will move forward positively with a trial of the Al cameras. This will not only serve as a deterrent when "the bad guys" become aware of them, but my initial research on the cameras show them to be an effective crime fighting and investigative tool.

I imagine some citizens may initially be uncomfortable that these cameras violate privacy. I would remind these folks that every time we open Google Maps, do an internet search, go through an intersection with speed cameras, give our license plate info to enter a state campground, etc, we have already given up our "privacy". I am happy to give up my "privacy" to support public safety. Finally, something great to come out of Al!

Respectfully,

Karen Kellogg 4550 Kenthorpe Way Robinwood Neighborhood



Public Comment Form

e limited to three minutes). Topic listed will be refle
SAFETY CAMERAS
(comments are limited to three minutes).
EM & FLOCK CAMERAS
O JANO
othly LN
e: <u>OR</u> Zip: <u>97068</u>

Please submit this form to the City Recorder along with copies of any material to be handed out to the Council.

This form is subject to public records laws. If requested, it may be disclosed to another party unless exempt from disclosure under Oregon Public Records Law.

4th Amendment:

The right of the people to be secure in their persons, houses, papers, and effects, against unreasonable searches and seizures, shall not be violated, and no Warrants shall issue, but upon probable cause, supported by Oath or affirmation, and particularly describing the place to be searched, and the persons or things to be seized.

The U.S. Constitution's Fourth Amendment protects people from unreasonable searches and seizures. According to the U.S. Supreme Court, the Amendment's purpose "is to safeguard the privacy and security of individuals against arbitrary invasions by government officials.

But in 1967, the Court expanded Fourth Amendment protections, holding in *Katz v. U.S.* (1967) that "the Fourth Amendment protects people, not places

the Court has not required a warrant or other heightened standard for police officers to take pictures of individual license plates and compare them against a law enforcement database.

Longstanding precedent holds that drivers on public roads cannot expect their movements to be kept private from the police since they could be observed by any member of the public.

courts have regularly held that law enforcement officers may, at their discretion and without any suspicion of criminal activity, perform at least an initial check of a license plate against a law enforcement database

Even so, there have long been hints that the tracking of vehicles' movements could, under some circumstances, trigger Fourth Amendment concerns. As far back as 1979, the Supreme Court declared that "an individual operating or traveling in an automobile does not lose all reasonable expectation of privacy simply because the automobile and its use are subject to government regulation.

More recently, the Court's application of the Fourth Amendment has evolved significantly in response to technological "innovations in surveillance tools

Carpenter instructs courts to consider the capacity of a technology to enable ongoing surveillance that would have been unimaginable before the digital age. Just as with CSLI, automatic license plate readers enable data collection that is "detailed, encyclopedic, and effortlessly compiled.

While ALPR scans provide a different level of pinpoint accuracy than CSLI, they also indiscriminately collect data about every car that passes by a license plate reader, regardless of the driver's connection to criminal activity. In fact, the vast majority of scans capture information about drivers who are not suspected of any wrongdoing. The only limitations on this ongoing surveillance of all cars traveling a public road are the number of ALPRs and the data retention policies maintained by police or third-party vendors.

a majority of Americans rely on driving in order to fully participate in society, and their movements are logged by ALPRs by virtue of simply driving and parking on public roads. Just as the only way to avoid generating CSLI would be to turn off a mobile device, the only way to avoid ALPR data collection would be to give up driving altogether or to keep a vehicle away from the range of a license plate reader — an impossible task in many places.

Separate from Fourth Amendment considerations, courts have also considered how ALPR technology may violate privacy protections under state law.

ALPRs are relevant to more than privacy. Courts have also considered whether an ALPR hit provides sufficient justification for a police officer to stop a car.

High error rates: Errors can arise in at least two ways — inaccurate hot lists and inaccurate reads. If hot lists are not updated, an individual may be pulled over when, for instance, the system incorrectly indicates that a license is suspended when it has actually been reinstated. Inaccurate reads are surprisingly common as well: one randomized control trial in Vallejo, California, found that 37 percent of all ALPR "hits" from fixed readers (such as those attached to a street light) and 35 percent from mobile ALPRs were misreads — an astonishingly high error rate

Even in cases where a vehicle *is* accurately flagged, it may not convey accurate information about an individual. A car can be shared among family members, among friends, or as part of a carshare; this reality may place low-income individuals, who are more likely to share cars, at greater risk of misidentification.

Any such assessment would require consideration of the ALPR's additional costs and benefits described here.

An extremely small percentage of cars scanned by ALPRs — generally far below 1 percent — are connected to any crime or wrongdoing. For example, an audit found that 99.9 percent of the ALPR images stored by the LAPD are for vehicles not on a hot list at the time a license plate was scanned. Nevertheless, many jurisdictions keep the scans "just in case," storing the data for anywhere from 90 days to two years or even indefinitely. These scans, over time, can reveal individuals' movements and help create detailed pictures of their private lives.

Many vendors allow their law enforcement clients to share and receive ALPR data from other law enforcement agencies

With public agencies seeking to collect ALPR data for uses such as toll collection or environmental analysis, there are concerns that the information being collected may be intentionally or unintentionally shared with law enforcement agencies. Without policies governing the type of data that is collected, stored, and shared, these government data sets may create a frictionless data sharing opportunity that frustrates attempts to limit law enforcement access to ALPR data

ALPRs can also be deployed to target communities of color or other vulnerable populations. The NYPD has used license plate readers as part of its widespread surveillance of Muslim communities in the New York and New Jersey area. And an investigation of license plate readers in Oakland, California, found that they were located predominantly in Black and Latino neighborhoods, despite the fact that automobile crimes and offenses predominantly occurred elsewhere Even the placement of ALPRs in "high crime" neighborhoods will likely reflect a history of biased and selective enforcement that has already led to the over-policing of communities of color. The guise of neutral surveillance will only reinforce these practices and maintain the attendant potential for deadly police encounters.

Law enforcement agencies have a history of misusing license plate surveillance to monitor First Amendment–protected activity.

Such surveillance — whether it involves the locations of multiple cars that appear together in the same place, or of a single car at places like a mosque, synagogue, or rally — has a chilling effect on Americans' First Amendment rights to freedoms of association, religion, and speech.

If you decide to move forward: Suggestions:

- 1. Adopt retention limits and require warrants for searching historical data:
- 2. Institute a two-step scanning process
- 3. Require verification of hot list data
- 4. Require transparency and invite community input into ALPR use and policies
- **5. Maintain audit logs**: Law enforcement use of ALPR data should be logged and stored in a format that permits auditing
- 6. Conduct audits for disparate impact
- 7. Conduct audits to ensure effective safeguards

The police department should establish a log that tracks and catalogs all the ways they receive, store, and share ALPR data. This includes the license plate reads collected by their own devices, as well as those provided by other law enforcement agencies, by private vendors, and voluntarily by businesses and individuals.

https://www.brennancenter.org/our-work/research-reports/automatic-license-plate-readers-legal-status-and-policy-recommendations