



22500 Salamo Road
West Linn, Oregon 97068
<http://westlinnoregon.gov>

CITY COUNCIL AGENDA

Tuesday, January 21, 2025

6:00 p.m. – Work Session – Council Chambers & Virtual*

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|---|------------------|
| 1. Call to Order and Pledge of Allegiance | [6:00 pm/5 min] |
| 2. Approval of Agenda | [6:05 pm/5 min] |
| 3. Public Comment | [6:10 pm/10 min] |

The purpose of Public Comment is to allow the community to present information or raise an issue regarding items that do not include a public hearing. All remarks should be addressed to the Council as a body. This is a time for Council to listen, they will not typically engage in discussion on topics not on the agenda. Time limit for each participant is three minutes, unless the Mayor decides to allocate more or less time. Designated representatives of Neighborhood Associations and Community Advisory Groups are granted five minutes.

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| 4. Mayor and Council Reports | [6:20 pm/10 min] |
| a. Reports from Community Advisory Groups | |
| 5. Police Review & Recommend Annual Report | [6:30 pm/30 min] |
| 6. Vision 43 Update | [7:00 pm/30 min] |
| 7. City Manager Report | [7:30 pm/5 min] |
| 8. Adjourn | [7:35 pm] |

**City Council meetings will be conducted in a hybrid format with some Councilors, staff, presenters, and members of the public attending virtually and others attending in person. The public can watch all meetings online via <https://westlinnoregon.gov/meetings> or on Cable Channel 30.*

Submit written comments by email to City Council at citycouncil@westlinnoregon.gov. We ask that written comments be provided before noon on the day of the meeting to allow City Council members time to review your comments.

If you cannot attend the meeting in person and would like to speak live at a public meeting by videoconferencing software or by phone, please complete the form located at: <https://westlinnoregon.gov/citycouncil/meeting-request-speak-signup> by 4:00 pm the day of the meeting to be input into our system. Instructions on how to access the virtual meeting will then be provided to you by email prior to the meeting. If you miss the deadline and would like to speak at the meeting, please fill out the form and staff will send you a link as time allows.

The City abides by Public Meetings law. If you believe a violation has occurred, please [click here](#) to inform the staff of your concern.

To request an interpreter or other communication aid, please contact Kathy Mollusky at 503-742-6013 or kmollusky@westlinnoregon.gov.

When needed, the Council will meet in Executive Session pursuant to ORS 192.660(2).

Report of West Linn Police Review and Recommend Committee

To: The West Linn City Council and City Manager John Williams
From: The West Linn Police Review and Recommend Committee
Date: January 2025

The Police Review and Recommend Committee (hereafter “the Committee”) reviews and makes recommendations to “the West Linn Police Chief, Human Resources Director, and City Manager in the following areas: the Police Department’s complaint, investigation, and discipline process, individual complaints, investigations, and disciplinary actions in the Police Department; Police Department policy and progress toward recommended reforms; and relevant trends and reports produced by the Police Department.” (West Linn Municipal Code 2.250) The Committee periodically issues public reports to review its work, make recommendations, and report on progress.

The Committee remains mindful of the historical and systemic injustices that gave rise to this review body, as well as public concern over past and recent investigations. A key aim of this Committee has been, and continues to be, to renew public confidence in the integrity of the West Linn Police Department (WLPD) and its officers, and to hold the Department and City accountable to their standards and ensure corrective actions. The Committee takes all complaints seriously and aims to ensure that West Linn is a safe, welcoming, and liveable community for all.

This report summarizes the Committee’s actions and discussions throughout the 2024 calendar year.

Membership

Due to the staggered nature of Committee member terms, two terms ended and those members were re-appointed. One Committee Member resigned. In July, following an open recruitment, a new Committee member and alternate Committee member were appointed.

Reviewed Complaints

The Committee reviewed six (6) complaints in 2024, one of which was rescinded by the complainant and one of which was closed because the complainant passed away. In nearly all circumstances, the nature of the complaint was related to an officer’s tone and demeanor, related to what this Committee refers to as “customer service” issues. Two complaints involved allegations of possible discrimination; the Committee did not find that such allegations of discrimination were supported in either case. In addition, the Committee provided a review to the City Council of the WLPD handling of the *Farley* case, which has been made publicly available on the City website.

In 2022-2023, the Committee had reviewed some cases in which a disposition letter had already been sent to complainants. In 2024, the Chief of Police responded to the complainant outlining the disposition of the complaint after the Committee had reviewed such complaints.

Two complaints are still pending and have not yet been reviewed by the Committee because of open criminal justice processes.

Review/Progress of Previous Recommendations

While the Committee found that many reviewed cases did not rise to the level of formal discipline or even require informal intervention with the involved officer(s), we nevertheless acknowledged and wanted to note that many complaints seem rooted in a “customer service” deficiency. To a large degree, the Committee acknowledges that customer service considerations must take a backseat to officer safety and proper protocol. However, the Committee believes that WLPD officers may reduce such complaints by being cognizant of the power dynamics at play when officers are interacting with citizens, as well as by receiving regular reminders and training on customer service techniques.

Recommendations

WLPD

One case reviewed was closed prior to significant review by the Committee due to the complainant passing away. The Committee had, and continues to have, discussions regarding what circumstances a complaint should be rendered moot. Some committee members have expressed an interest in continuing to evaluate this and other such complaints in the coming year, while other members have expressed concern about focusing on complaints with active complainants.

Committee Procedure Improvements

The Committee wants to reiterate the importance of the materials and transparency recommendations from the previous Committee report, acknowledging that receiving certain CJIS-restricted information in advance of meetings is not possible. We thank the City and WLPD staff for improvements to information provision.

The Committee had continued discussions concerning Committee independence, which is necessarily balanced against the reality of receiving materials from the WLPD and reviewing complaints through the lens of the WLPD investigators (except in cases in which an outside investigator is used). In the previous year, the Committee has held meetings exclusively outside of the WLPD building, and has been able to meet independently without WLPD or City staff present when needed.

The Committee has also discussed whether to implement formalized but confidential recordkeeping, in order to create a record of the Committee's conclusions. The discussion noted that while an established record may add value for future members of the Committee, there is some concern that confidential matters could be made public via discovery processes.



West Linn Police Department
1800 8th Avenue
West Linn, Oregon 97068



Date: 12/10/2024
To: Chief Peter Mahuna
From: Captain Oddis Rollins
Subject: West Linn Police 2024 Annual Complaint Review pursuant to OAA 1.7.1(j)

I have completed the West Linn Police Department's 2024 annual complaint review, pursuant to OAA 1.7.1(j). During the calendar year of 2024, the West Linn Police Department received and investigated a total of six complaints. All six complaints were citizen-generated complaints. Seven West Linn Police employees were involved in the six complaints. *It should be noted that complaint 2023-3, while taken in 2023, was officially closed with a disposition in November 2024.*

Below is a summary table of all six complaints originating in 2024, including the internal WLPD complaint number, date received, available demographic information, complaint status and disposition with disposition date:

2024 ANNUAL COMPLAINT REVIEW								
DATE	COMPLAINT NO.	SEX	RACE	AGE	CLOSED/OPEN	DISPOSITION	ADDL INFO	DATE
03/13/2023	2023-3	ANON.	ANON.	N/A	CLOSED	EXONERATED	Anonymous	11/18/2024
01/23/2024	2024-1	Male	White	Unk	CLOSED	EXONERATED		01/03/2024
01/10/2024	2024-2	Male	White	Unk	CLOSED	N/A	Complainant Deceased	N/A
01/19/2024	2024-3	Male	White	58	OPEN	PENDING		N/A
05/01/2024	2024-4	Female	White	Unk.	OPEN	PENDING		N/A
07/29/2024	2024-5	Male	White	Unk	CLOSED	EXONERATED		08/07/2024
10/10/2024	2024-6	Female	White	Unk	CLOSED	EXONERATED		12/03/2024

In each complaint case in which a final disposition was determined, the complainant was notified of the disposition by Chief Peter Mahuna through certified letter.

<https://westlinnoregon.gov/police>
Business: 503-655-6214 ----- Dispatch: 503-635-0238

Work Session Agenda Bill

Date: January 9, 2025

To: Rory Bialostosky, Mayor
Members, West Linn City Council

Through: John Williams, City Manager *JRW*

From: Darren Wyss, Planning Manager *DSW*

Subject: Vision43 Project Update

Purpose:

Provide an update to City Council on the Vision43 project, including general timelines for completion, engagement opportunities, and interactive websites.

Question(s) for Council:

Would Council like to receive additional information about the project or recommend any additional venues for engaging the community?

Background & Discussion:

The City of West Linn has been working towards implementing a new vision for the Highway 43 corridor (Hwy 43) which serves as a critical north/south transportation link in the Portland Metro region. The future vision of the Hwy 43 corridor, called VISION43, includes providing complete and safe facilities for pedestrians, bicycles, and transit users; safe crossing points on Highway 43; commercial services that provide neighborhood needs; and providing pedestrian connections to needed goods and services as well as to other neighborhoods. The City is interested in exploring mixed-use zoning to re-energize the corridor with a mix of housing types, work places, shops, and parks for people of all ages, incomes, and abilities.

Recent Engagement:

To date we have held or attended approximately 40 events with a further 7 events scheduled through the summer of 2025. Most recently we have presented at the Youth Advisory Council, the Sunset Neighborhood Association, and the Hidden Springs Neighborhood Association. We also held an open house for the Highway 43 Business Coalition.

[VISION43](#) project webpage.

Upcoming Events and Products:

The majority of the public engagement for the VISION43 project has concluded although we will continue updating neighborhood associations, keep the website up to date, and we have at least one more community wide open house. VISION43 has transitioned into the consultant led portion of the project. The consultant team recently started work on draft code language, the transportation analysis of the corridor, as well as the pedestrian and bike connectivity analysis. We will also hold our fourth

Working Group meeting in early March and our second Technical Advisory Group meeting in early also in early March.

Next Steps:

- Draft pedestrian and bicycle connections map
- Draft preferred corridor concept (early Spring)
- Transportation and Transportation Planning Rule analysis (early Spring)
- Draft Mixed-Use zoning code (early Spring)
- Corridor concepts community workshop (late Spring)
- Draft comprehensive plan update (early Spring)

Council Options:

Receive project updates and request additional information.

Staff Recommendation:

Receive project updates and request additional information.

Attachments:

n/a

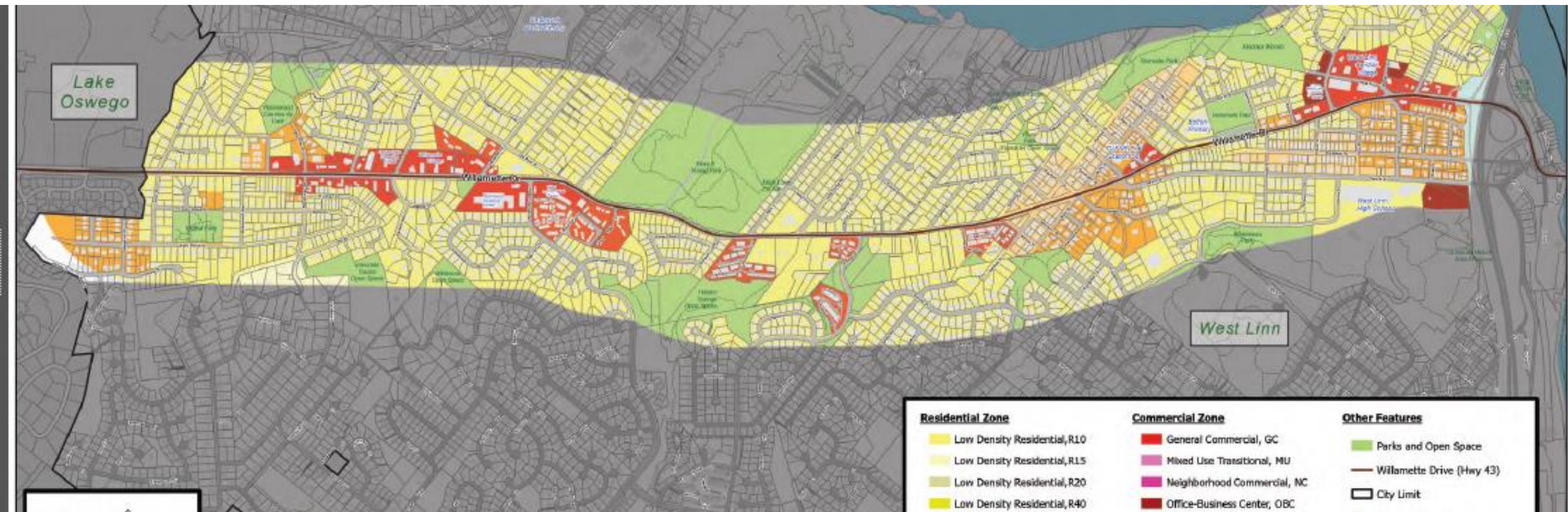


City Council Project Briefing

January 21, 2025

Overview and Objectives

- ✓ Create a new community vision for Highway 43 corridor
- ✓ Engage community members and neighborhoods to help craft recommendations
- ✓ Improve opportunities for walking and bicycling within and to the corridor
- ✓ Create opportunities for more businesses, housing and gathering places
- ✓ Update City plans and policies to implement project goals and recommendations
- ✓ Not a highway infrastructure project



Project Task	Timeline
Project kickoff	December 2023
Community Events & Engagement	October 2023 – present (ongoing)
Community Member Working Group	April 2024 – ongoing
Technical Advisory Committee	June 2024 - ongoing
Corridor Alternatives and Concepts	May 2025
Corridor Master Plan	May 2025 – September 2025
Corridor Adoption	October – November 2025

Project Schedule





Project Status

- City led community engagement nearing completion
- Consultant (MIG) work begins in earnest
- \$67,000 spent (35%) of budget
- Project is on schedule

2024 Community Engagement

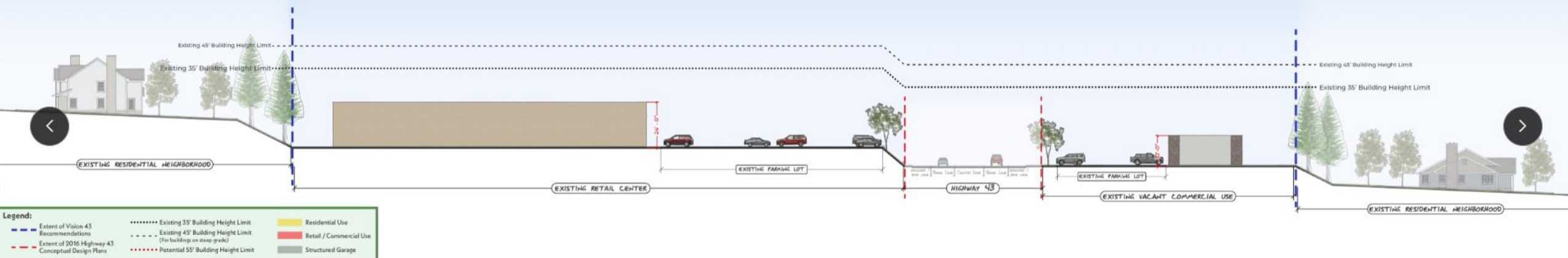
- 40+ events/points of engagement
- Open houses, NA meetings, intercept surveys, cookies at the library, Old Time Fair, Youth Advisory Council, Walking Tours, & many more
- 3 surveys (survey 3 closes on January 31), Approx 1000 responses



Recent Engagement

- Holiday Tree Lighting Ceremony
- Youth Advisory Council
- Highway 43 Business Coalition Open House





Existing Conditions W/Height

- Parking out front
- Limited sidewalks
- Lot coverage (50%)
- Height limit 35 feet (within 50 feet of residential)
- Height limit 45 (more than 50 feet of residential)



Future Scenario 1

- Parking partially underground
- Improved/enlarged sidewalks
- Buildings moved forward to highway
- Lot coverage (80-90%)
- Height limit 45 feet



Future Scenario 2

- Parking partially underground
- Improved/enlarged sidewalks
- Buildings moved forward to highway
- Lot coverage (80-90%)
- Height limit 55 feet

Upcoming Milestones

- Pedestrian/Bicycle Connections Analysis (underway)
- Crosswalk Analysis/ Potentially (12)
- Draft Mixed-Use Zoning Code (January)
- Transportation Analysis (February)
- Enhanced Renderings Package (February)
- Draft Corridor Master Plan (March)



Upcoming Milestones

- Survey 3 Closes January 31
- Working Group Meeting 4 (February)
- Technical Advisory Group Meeting 2 (March)
- Continued Neighborhood Association Briefings
- TIF Feasibility Study (February)





30 Month Goals

- Approval of Final VISION43 concept (Q4 2025)
- TIF District (2025)
- Feasibility study City Sponsored Project Bolton Firehouse (2027)
- Amend the TSP and project list to include crosswalks and ped/bike connectivity
- Outreach to commercial property owners (marketing materials)



Council Feedback

Chris Myers, Project Manager

Cmyers@westlinnoregon.gov

Yourwestlinn/vision43.com

Public Comment Form

I wish to speak during Public Comments (comments are limited to three minutes). Topic listed will be reflected in the meeting minutes.

Please specify topic (required):

Open land

I wish to wait and speak on the agenda item listed below (comments are limited to three minutes).

Please specify agenda item (required):

Please print:

Name:

Dawn Suhr

Phonetic spelling, if difficult to pronounce:

Address (Optional):

City:

WL

State:

Zip:

Email (Optional):

Phone (Optional):

503-702-9923

Please submit this form to the City Recorder along with copies of any material to be handed out to the Council.

This form is subject to public records laws. If requested, it may be disclosed to another party unless exempt from disclosure under Oregon Public Records Law.