



Special Session

SPS

Milwaukie City Council

COUNCIL SPECIAL SESSION

City Hall Council Chambers, 10501 SE Main Street
& Zoom Video Conference (www.milwaukieoregon.gov)

AGENDA

NOVEMBER 12, 2024

Council will hold this meeting in-person and by video conference. The public may come to City Hall, join the Zoom webinar, or watch on the [city's YouTube channel](#) or Comcast Cable channel 30 in city limits. For Zoom login visit <https://www.milwaukieoregon.gov/citycouncil/city-council-study-session-157>. Written comments may be delivered to City Hall or emailed to ocr@milwaukieoregon.gov.

Note: agenda item times are estimates and are subject to change.

Page #

1. **Small Business Saturday – Proclamation** (5:15 p.m.) 1
Presenters: Mayor Lisa Batey & Councilor Rebecca Stavenjord
2. **Council Mini-Retreat – Discussion*** (5:45 p.m.)
Staff: Emma Sagor, City Manager
*This item will not be broadcast live or recorded
3. **Adjourn** (7:45 p.m.)

Meeting Accessibility Services and Americans with Disabilities Act (ADA) Notice

The city is committed to providing equal access to public meetings. To request listening and mobility assistance services contact the Office of the City Recorder at least 48 hours before the meeting by email at ocr@milwaukieoregon.gov or phone at 503-786-7502. To request Spanish language translation services email espanol@milwaukieoregon.gov at least 48 hours before the meeting. Staff will do their best to respond in a timely manner and to accommodate requests. Most Council meetings are broadcast live on the [city's YouTube channel](#) and Comcast Channel 30 in city limits.

Servicios de Accesibilidad para Reuniones y Aviso de la Ley de Estadounidenses con Discapacidades (ADA)

La ciudad se compromete a proporcionar igualdad de acceso para reuniones públicas. Para solicitar servicios de asistencia auditiva y de movilidad, favor de comunicarse a la Oficina del Registro de la Ciudad con un mínimo de 48 horas antes de la reunión por correo electrónico a ocr@milwaukieoregon.gov o llame al 503-786-7502. Para solicitar servicios de traducción al español, envíe un correo electrónico a espanol@milwaukieoregon.gov al menos 48 horas antes de la reunión. El personal hará todo lo posible para responder de manera oportuna y atender las solicitudes. La mayoría de las reuniones del Consejo de la Ciudad se transmiten en vivo en el [canal de YouTube de la ciudad](#) y el Canal 30 de Comcast dentro de los límites de la ciudad.

Executive Sessions

The City Council may meet in executive session pursuant to Oregon Revised Statute (ORS) 192.660(2); all discussions are confidential; news media representatives may attend but may not disclose any information discussed. Final decisions and actions may not be taken in executive sessions.



COUNCIL SPECIAL SESSION

City Hall Council Chambers, 10501 SE Main Street
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MINUTES

NOVEMBER 12, 2024

Council Present: Councilors Will Anderson, Adam Khosroabadi, Rebecca Stavenjord, and Council President Robert Massey, and Mayor Lisa Batey

Staff Present: Joseph Briglio, Acting Assistant City Manager	Michael Osborne, Finance Director
Ryan Burdick, Chief of Police	Peter Passarelli, Public Works Director
Justin Gericke, City Attorney	Emma Sagor, City Manager
Brent Husher, Library Director	Scott Stauffer, City Recorder
Nicole Madigan, Deputy City Recorder	

Mayor Batey called the meeting to order at 5:21 p.m.

1. Small Business Saturday

Mayor Batey introduced Kelli Keehner of K.Marie and the Business of Milwaukie (BOM) to introduce fellow Milwaukie business owners and comment on Small Business Saturday and the importance of small businesses in the community.

Keehner thanked Councilors Stavenjord and Anderson for their articles in the October and November Pilots and stated that the BOM would be hosting an event called Sip.Shop.Support on Small Business Saturday to encourage community members to participate is supporting their local small businesses.

Keehner introduced Ray Peck, owner of Wind Horse Coffee and Tea. **Peck** shared how Wind Horse was conceived and explained how the business operates. **Mayor Batey** and **Peck** commented on other coffee shops that have joined the community.

Keehner introduced Michael Calcagno, co-owner and operator of a new business in downtown Milwaukie, Sauna Glo. **Calcagno** shared how Sauna Glo came to Milwaukie and what will be offered at the new business. **Mayor Batey** and **Keehner** noted their excitement for the new business.

Keehner introduced Mike Lesch, co-owner of Beer Store Milwaukie. **Lesch** shared a bit about the Beer Store and commented on the Sip.Shop.Support event and the importance of supporting small businesses.

Keehner explained a bit about BOM and the Sip.Shop.Support event.

Mayor Batey and **Councilors Khosroabadi** and **Stavenjord** remarked on the importance of small businesses. **Stavenjord** read the Small Business Saturday proclamation and **Batey** proclaimed November 30 to be Small Business Saturday.

Mayor Batey recessed the meeting at 5:52 p.m. and noted the second topic would not be aired live or recorded.

Mayor Batey reconvened the meeting at 6:07 p.m.

2. Council Mini-Retreat

The group participated in a Council retreat.

11776

Sagor provided handouts that reviewed Council's current goals, presented Council goals of neighboring cities, and started a group discussion about goal setting and identifying values versus goals.

3. Adjourn

Mayor Batey adjourned the meeting at 7:50 p.m.

Respectfully submitted,

A handwritten signature in dark ink, appearing to read "Nicole Madigan", is written over a horizontal line.

Nicole Madigan, Deputy City Recorder

PROCLAMATION

WHEREAS the City of Milwaukie celebrates our local small businesses and the contributions they make to our local economy and community; and

WHEREAS according to the U.S. Small Business Administration, there are 33 million small businesses in the United States: small businesses represent 99.7% of firms with paid employees, small businesses are responsible for 62.7% of net new jobs created since 1995, and small businesses employ 46.4% of the employees in the private sector in the United States; and

WHEREAS 68 cents of every dollar spent at a small business in the United States stays in the local community and every dollar spent at small businesses creates an additional 48 cents in local business activity because of employees and local businesses purchasing local goods and services; and

WHEREAS 72% of consumers reported that Small Business Saturday 2022 made them want to shop and dine at small, independently owned retailers and restaurants all year long; and

WHEREAS the City of Milwaukie supports our local businesses that create jobs, boost our local economy, and preserve our communities; and

WHEREAS advocacy groups, as well as public and private organizations, across the country have endorsed the Saturday after Thanksgiving as Small Business Saturday.

NOW, THEREFORE, I, Lisa Batey, Mayor of the City of Milwaukie, a municipal corporation in the County of Clackamas, in the State of Oregon, do hereby proclaim, **November 30, 2024**, as **SMALL BUSINESS SATURDAY** and urge the residents of our community, and communities across the country, to support small businesses and merchants on Small Business Saturday and to Shop Small throughout the year.

IN WITNESS, WHEREOF, and with the consent of the City Council of the City of Milwaukie, I have hereunto set my hand on this 5th day of November 2024.

Lisa M. Batey, Mayor

ATTEST:

Scott S. Stauffer, City Recorder

PROCLAMATION

WHEREAS the City of Milwaukie celebrates our local small businesses and the contributions they make to our local economy and community; and

WHEREAS according to the U.S. Small Business Administration, there are 34.7 million small businesses in the United States: small businesses represent 99.7% of firms with paid employees, small businesses are responsible for 61.1% of net new jobs created since 1995, and small businesses employ 45.9% of the employees in the private sector in the United States; and

WHEREAS 68 cents of every dollar spent at a small business in the United States stays in the local community and every dollar spent at small businesses creates an additional 48 cents in local business activity because of employees and local businesses purchasing local goods and services; and

WHEREAS 61% of consumers in a 2023 Small Business Saturday Consumer Insights Survey strongly agreed that they found a small business or independently owned restaurant on Small Business Saturday where they are likely to return and become a regular customer; and

WHEREAS the City of Milwaukie strives to support small businesses in our community, including through our Business Improvement Grant program which is being expanded from downtown to throughout the City, and joins with countless cities and community organizations across the country in highlighting the opportunity for residents to support local jobs and build more vibrant communities by spending holiday shopping dollars locally.”

NOW, THEREFORE, I, Lisa Batey, Mayor of the City of Milwaukie, a municipal corporation in the County of Clackamas, in the State of Oregon, do hereby proclaim, **November 30, 2024**, as **SMALL BUSINESS SATURDAY** and urge the residents of our community, and communities across the country, to support small businesses and merchants on Small Business Saturday and to Shop Small throughout the year.

IN WITNESS, WHEREOF, and with the consent of the City Council of the City of Milwaukie, I have hereunto set my hand on this 5th day of November 2024.

Lisa M. Batey, Mayor

ATTEST:

Nicole M. Madigan, Deputy City Recorder



The Business of Milwaukie

Milwaukie, Oregon 97222
@thebusinessofmilwaukie
thebusinessofmilwaukie.com
503-688-4352

SIP.SHOP.SUPPORT

SMALL BUSINESS SATURDAY IN MILWAUKIE

NOVEMBER 30TH, 2024

Why We Are Promoting Small Businesses in Milwaukie on Small Business Saturday

Small Business Saturday is a nationwide event that started in 2010 to encourage people to shop at small, independent businesses on the Saturday after Thanksgiving. This year Small Business Saturday is November 30th. In Milwaukie, we are promoting Small Business Saturday to:

- **Support our local economy.** Small businesses are the backbone of our economy, they create jobs, pay taxes, and contribute to the community. Small businesses employ over half of the workers in the United States, Oregon 402,000 small businesses employ 54.5% of all workers
- **Economic impact.** If you spend \$100 at a local business, roughly \$68 stays in your local economy, while with big business spending the same amount only \$43 stays in the community
- **Promote diversity.** Small businesses offer a unique and diverse range of products and services.
- **Create a sense of community.** Small businesses are often owned and operated by people who live in the community, and they help to create a sense of place.
- **Encourage entrepreneurship.** Small Business Saturday is a great opportunity to celebrate the entrepreneurial spirit and to encourage people to start their own businesses.

Shop Small at Milwaukie Businesses and Win Prizes

Event Details:

- Date: Saturday November 30th, 2024
- Location: Milwaukie, Oregon 97222
- Purchase goods from participating Milwaukie Small Businesses and receive entries to win prizes via drawings on Wednesday December 4th hosted by The Business of

Milwaukie. A list of participating businesses will be provided in stores and online

- Winners of the drawings will be notified via the contact information provided on their entry form also on December 4th, 2024
- All prizes will be in the form of gift cards/gift certificates and will need to be picked up in person by the winners

Prizes:

- Prizes will be announced from the contact information provided on the entry form
- Prizes will be in the form of gift certificates and cards purchased from participating Milwaukie Businesses -keeping the dollars in our community

What can you do before Small Business Saturday?

- Encourage your friends, family, community to support Milwaukie Business when they are making their choices and planning their holiday shopping
- Encourage your friends, family, community to SIP.SHOP.SUPPORT.MILWAUKIE on Small Business Saturday
- Buy gift cards, gift certificates from small local Milwaukie businesses to give to coworkers, and service workers like your postal person or teachers.
- Visit the websites of many of your Milwaukie small businesses and purchase, choose small over large to ship gifts, ie candy, flowers, books and more share your community with out of state family and friends
- Put together a group shopping event! Plan to spend time in Milwaukie with family, friends, and out of town guests. Start at a coffee shop, shop retail stores, grab a little lunch or light snack somewhere, shop more, and finish up with happy hour or even dinner

We hope you will join us in supporting our local small businesses on Small Business Saturday and throughout the year!

#ShopSmall

#ShopSmallEveryDay

#SmallBusinessSaturday

#sipshopsupportmilwaukie2024

#shopsmallmilwaukie

#shoplocalmilwaukie



City Council "Mini Retreat"

November 12, 2024

SPS 2. 11/12/24
Presentation





Objectives for the Evening

- Develop shared understanding of Council goal components and parameters
- Agree on a plan for refining goal ideas and selecting new goals
- Check-in on Council norms and procedures (detailed discussion in January)
- Determine key logistics for January 2025 retreat



Council Goals: What do our neighbors do?



Oregon City

2-year goals

7 total

More specific strategies
under each goal

Quarterly updates, utilizing
standard template



West Linn

Annual priorities

9 total

More specific strategies
under each priority

"Regular progress review"



Lake Oswego

Annual goals

8 total

More specific initiatives
under each goal

Unclear how/when reported on



Happy Valley

2-year goals

7 total

Unclear how/when reported on
on

Council Goals in Context

Essential services

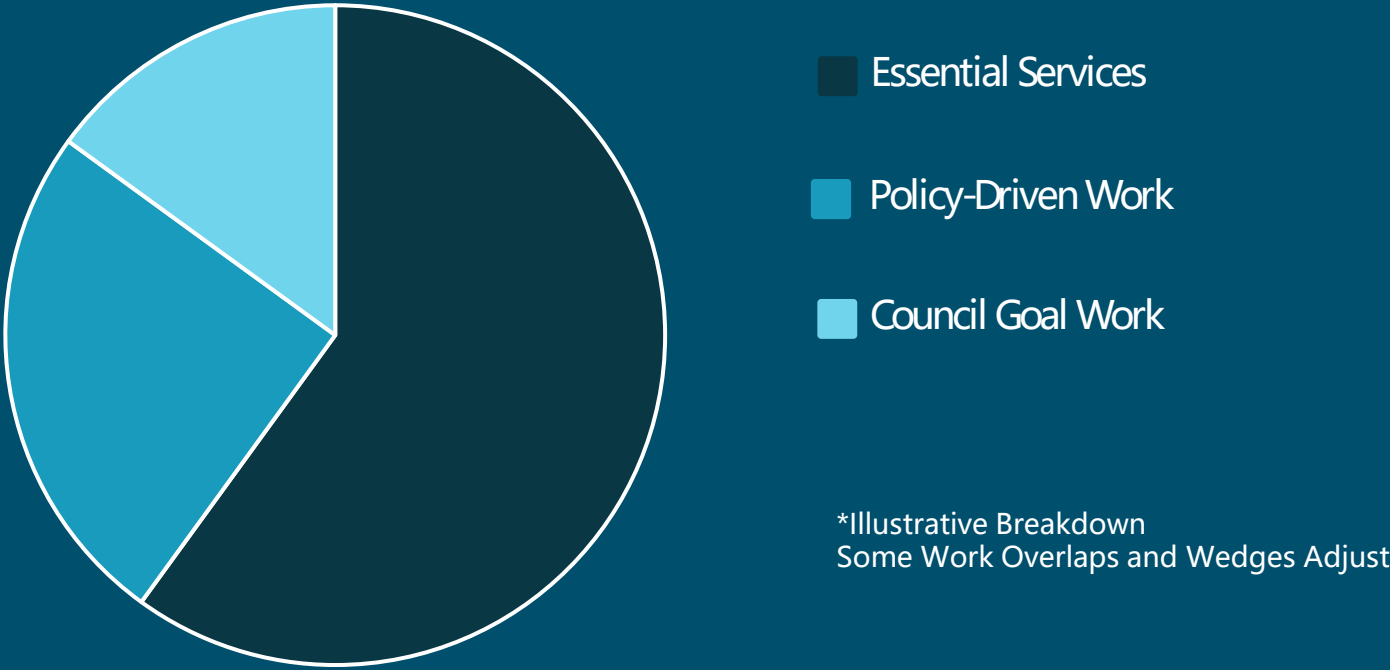
Services we are statutorily required to provide.

Policy-driven work

Projects and programs already established by policy and funded in the budget.

Council goal work

New or expanded initiatives that would not happen without Council prioritization.



These categories are fluid:

- **Former Council goals have shaped current policy-driven work**
- **If policies result in codifying services, these can become "essential"**
- **Many "goal ideas" are already in progress as policy-driven work!**

Once goals are established, we will present a resourcing strategy that may reallocate capacity/resources from existing policy-driven work to support goal initiatives.

Staff Recommendations for Council Goals

Goal Structure

- Three goals
- Clear initiatives and deliverables defined for Council and staff, achievable within timeframe
- Clear definition of resources to be allocated to the goal (no guaranteed new FTE or \$\$\$)

Measurement and Implementation

- Clear performance metrics and reporting expectations
- Plan for institutionalizing work after goal timeframe (as applicable)
- Better alignment with budget development timeline (set goals in goals in budget year so they inform planning; these goals run goals run through Dec. 2027)
- Connection with *Milwaukie Momentum* is helpful

Developing Value-Driven Goals

Equity

- Who will benefit? Who will be burdened?
- Will this goal reduce disparities?
- Who will have a seat at the table?

Accountability

- How will we track and report progress? How will success be measured?
- How does this goal prepare us to be adaptable to climate change?

Efficiency

- Does this goal impact local greenhouse gas emissions?
- How are we resourcing this goal? Is it a good return on investment?

Accessibility

- How will this goal make it easier for people to get involved with the city?
- How do we ensure information produced is easy to find and understand?

Collaboration

- Who are we working with to deliver this goal?
- How can we build capacity and skills through this work?

Sustainability



Example Goal: Support Vibrant Economic Development

1

Timeline

Jan 2025 – Dec 2027

- Carries us through next biennium
- New goals to be set in Jan 2028 for FY 29/30 budget

2

Council initiatives and deliverables:

- Partner constructively with business leaders (deliverable: thriving business alliances)
- Review city code and policies for barriers to economic development (deliverable: code changes)
- Promote policies that support vibrancy downtown and throughout Milwaukie neighborhoods (deliverable: business-focused policies)
- Develop a vision for Downtown development (deliverable: downtown master plan)

3

Staff initiatives and deliverables:

- Connect local businesses to funding opportunities (deliverable: business grants)
- Use city communication channels and events to promote local business (deliverable: promotions)
- Partner with MRCCAC on advancing 5-Year URA action plan (deliverable: new amenities in URA)

Example Goal: Support Vibrant Economic Development (Ctd.)

4

Resources allocated

- Staff lead: Economic Development Coordinator (existing FTE)
- Supporting staff capacity across Community Development and CM office (existing FTE)
- Budgeted funds:
 - CET economic development dollars
 - URA program dollars

5

Performance metrics

- # of businesses registered in Milwaukie
- Vacancy rate in Downtown
- # of businesses functioning in neighborhood hubs
- \$ invested in local Milwaukie businesses
- # of local businesses partnered with for city events

6

Institutionalization

- Economic Development Coordinator is a permanent position (not term limited)
- Funding sources (CET, URA, etc.) are ongoing
- Partnerships formed will continue beyond goal timeframe





Discussion and Decision

Does Council agree with these proposed goal parameters?

Are there adjustments or other parameters Council members want to propose?
propose?



2025-2027 Initial Council Goal Ideas

Ideas Heard to Date

- **Economic Development**
- **Transportation Safety** (example deliverable: greenway network network improvements)
- **Affordable Housing** (example deliverables: developed Sparrow Sparrow site, land banking strategy)
- **Parks Capital Development** (example deliverable: completed completed Milwaukie Bay Park)
- **Annexation** (example deliverable: annexed parcels)
- **Emergency Preparedness** (example deliverable: updated Emergency Operations Plan)
- **Helping Milwaukians Most in Need** (example deliverable: additional behavioral health resources)

Ideas Discussed, But Work Already Programmed

- Financial stability
- Kellogg Dam
- "Good Government" (performance metrics, data-driven culture)

What's Missing?



Public Input Strategy Proposal

1

Two Ways of Collecting Feedback

- In-person town hall in January
- *Engage Milwaukie* survey open from mid-December through mid-January

2

Components of Engagement

- Explain what a Council goal is/key parameters
- Three main questions:
 1. How would you rank the current goal ideas?
 2. Within these goal ideas, what would you like to see the city accomplish between 2025-2027?
 3. Are there any ideas not on this list you would like Council to consider?

3

Decision Making at Retreat

Staff to summarize this feedback prior to January retreat to inform discussion and final decision on goals



Discussion and Decision

Are there any concerns with this proposed public engagement process?



Check-in on Council Norms and Procedures

Meeting Structure and Facilitation

- How are we feeling about the longer work sessions?
- Are we doing a better job providing clarity of direction?
- Other things to evaluate before the retreat?

Policy Lane Leaders

- How are we feeling about the policy lane pilot?
- How can policy lane leaders use Council reports more effectively to update and engage their colleagues?
- Other things to evaluate before the retreat?

Council Communications

- Are any clarifications needed on recent OGEC guidance or the city's communications agreement?
- Other things to evaluate before the retreat?



January Retreat

Time/Place

- Proposed dates: January 30-31
30-31
- Location ideas:
 - Chapel Theater
 - Milwaukie Community Center
 - Clackamas Community College – OR City Campus?
Campus?

Logistics

- Public meeting, but not recorded or broadcast
- Department directors in attendance
- Facilitation – hire an external external facilitator?

Thank You!



CITY COUNCIL GOAL 2023-2024

EQUITY, JUSTICE & INCLUSION



The city commits to the pursuit of an entirely equitable Milwaukie by supporting the implementation of policies, procedures, practices, and training needs identified in the forthcoming [equity assessment and action] plan to lead to a city that is more responsive to, more trusted by, and more reflective of the community we serve.

(City Council Resolution No. 21-2023)




Why This Goal?

Milwaukie's 2040 vision calls for a flourishing city that is entirely equitable.

Black, Indigenous and People of Color (BIPOC) have suffered horrific inequities and discrimination throughout history, including at the hands of government

BIPOC and other marginalized groups experience persistent disparities today, including worse health outcomes, higher incarceration rates, less access to generational wealth building, othering and discrimination, and barriers to upward mobility

How is Success Measured?

DIVERSE REPRESENTATION The racial and gender diversity of city employees should increasingly reflect Milwaukie's demographics	8.1% staff identify as BIPOC in 2023, compared to 24% of the local population	 up from 6.6% in 2017
INTERNAL COMPETENCY Staff should receive training on equity, inclusion and justice, and how to apply it in their work.	5 staff trainings led by professional equity practitioners in 2023	 up from 4 in 2022
ORGANIZATIONAL COMMITMENT The city reviews and updates policies and workplans regularly with an eye to advancing equity.	24 city policies updated to ensure equity and reduce bias in 2023	 up from 12 in 2022
MEASURABLE INCLUSION Community members and staff report feeling more welcome, seen and celebrated for their unique identities.	<i>The city is in the process of developing performance indicators to track overtime on this topic.</i>	<i>N/A</i>

ACTION SUMMARY: 2023-2024

COMPLETED

- ☑ Conducted a comprehensive equity assessment of city services
- ☑ Developed a multi-year equity work plan
- ☑ Require an equity impact statement on all city council staff reports

UPCOMING

- ☐ Update the city's annual events program to support more multi-cultural activities
- ☐ Develop a youth engagement strategy
- ☐ Centralize internal communication and equity training materials

ONGOING

- ∞ Develop an equity framework for staff to apply in decision making
- ∞ Fund and hold regular equity trainings for staff
- ∞ Support monthly meetings and ongoing work of the Equity Steering Committee
- ∞ Regularly review city policies to promote equity
- ∞ Support employee resource groups for staff who identify as BIPOC, LGBTQIA+, neurodivergent or living with a disability

Building Institutional Capacity



EQUITY STEERING COMMITTEE

This committee of appointed community members will continue to meet monthly to advise the city and council on critical equity priorities



EQUITY & INCLUSION COORDINATOR

The city has created a permanent position within the city manager's office to lead internal and external equity efforts



EQUITY PERFORMANCE REPORTING

The city is developing more standard performance measures as part of its strategic plan and will begin annual data reporting, including on equity indicators



ANNUAL EMPLOYEE ENGAGEMENT REVIEWS

The city's human resources department surveys staff bi-annually to evaluate feelings of satisfaction, wellness, belonging and inclusion

FOR MORE INFORMATION, VISIT MILWAUKIEOREGON.GOV/CITYCOUNCIL/GOALS



CITY OF MILWAUKIE

STEPS TAKEN PRIOR TO 2023

City Council previously adopted equity, justice and inclusion as a goal in 2020. Actions completed include:

<p>2020 COMPLETED ACTIONS</p> <ul style="list-style-type: none"> ☑ Held equity listening sessions with community ☑ Created an equity and inclusion coordinator position within the city manager's office ☑ Held equity trainings for staff on critical topics, including cultural competence, implicit bias and othering 	<p>2021 COMPLETED ACTIONS</p> <ul style="list-style-type: none"> ☑ Established Equity Steering Committee comprised of community volunteers ☑ Reviewed and updated Milwaukie Police Department policies and practices ☑ Updated city's language access policies addressing translation and interpretation. ☑ Helped create the Oregon Latinos in Local Government network ☑ Supported community organizers in organizing Milwaukie's first Juneteenth celebration 	<p>2022 COMPLETED ACTIONS</p> <ul style="list-style-type: none"> ☑ Updated city procurement practices to make them more fair ☑ Began publishing issues of <i>The Milwaukie Pilot</i> in Spanish ☑ Held community conversation on bias at Clackamas Community College ☑ Contracted with Keen Independent Research to conduct a comprehensive equity assessment of the city ☑ Supported community Juneteenth and Pride celebrations ☑ Reviewed and revised human resources policies and procedures to promote equity and access for all ☑ Established Employee Resources Groups for staff who identify as BIPOC or LGBTQIA+
<p>2023 COMPLETED ACTIONS</p> <ul style="list-style-type: none"> ☑ Hired a new equity and inclusion coordinator ☑ Presented Keen's equity assessment results to city council ☑ Reviewed and revised human resources policies and procedures to promote equity and access for all ☑ Revised city proclamations centered on cultural and underserved communities in Milwaukie ☑ Reviewed language and translation services contracts at the city, and advocated to switch our language testing contract for bilingual or multilingual employees ☑ Attended Fiesta Latina en el Parque for Latinx/e community feedback about the final parks design for Scott, Bowman-Brae and Balfour Parks 	<p>2024 COMPLETED ACTIONS</p> <ul style="list-style-type: none"> ☑ Yearly online mandatory equity training in partnership with HR ☑ Organized year-long monthly equity chats for staff ☑ Established Employee Resources Group for staff who identify as neurodivergent or living with a disability ☑ Relaunched the internal equity committee ☑ Updated the city's ethics and equity reporting line ☑ Supported the Juneteenth and Pride community celebrations ☑ Improved language and interpretation services for greater access to American Sign language ☑ Reviewed RFP's for on-call community engagement consultants ☑ Finalizing equity consultant contracts from the previous biennium 	

CITY COUNCIL GOAL 2023-2024

CLIMATE CHANGE MITIGATION & RESILIENCE



The city will take aggressive steps to minimize climate change and increase climate-related resilience by continuing to implement specific actions identified in the City's Climate Action Plan (CAP) that provide the greatest impact possible.

(City Council Resolution No. 21-2023)

Why This Goal?

Climate change threatens Milwaukie's community and environment.

Climate actions create community benefits by improving environmental health, livability and resiliency.

The community vision calls for Milwaukie to reduce and offset emissions, becoming a net-zero city by 2040 as the city's contribution towards forestalling the worse effects of climate change.

The city-adopted a Climate Action Plan in 2018 and declared a climate emergency in 2020. These actions helped make progress, but much remains to be accomplished.

How is Success Measured?

CONTINUED IMPLEMENTATION

The city should make continued progress to implement the 53 city-led actions outlined in the Climate Action Plan.

47

city-led Climate Action Plan actions either underway or complete

PROGRESS TOWARDS CARBON-NEUTRALITY

Community emissions should continue to decline annually as Milwaukie approaches net-zero electricity by 2030, net-zero building energy by 2035 and carbon neutrality by 2045.

265.8 MT CO₂e

of local community emissions
(2020 inventory)



down 5% from 2016
inventory

TREE CANOPY

The city should take efforts through direct planting, encouragement programs, and regulations to preserve and expand Milwaukie's tree canopy coverage to 40% by 2040.

236

trees planted through city efforts,
including Arbor Day events



down from 335 in 2023

ELECTRIFICATION

Milwaukie needs to see a significant increase in the number of buildings and vehicles powered by carbon-free electricity to meet our carbon reduction goals.

3,290

Milwaukie homes powered by
voluntary renewable electricity (and
84 businesses)

31

public EV charges installed

5.5

megawatts of solar
capacity from 724 solar
installations in Milwaukie

ACTION SUMMARY: 2023-2024

COMPLETED

- ☑ Purchased 100% carbon-free electricity from Oregon solar farms for city operations
- ☑ Launched new online permitting system for public and private tree permits
- ☑ Secured \$250,000 grant to explore building performance standards for emission reduction in existing buildings
- ☑ Installed public EV chargers at three city facilities

UPCOMING

- ☐ Incorporate climate change considerations into Natural Hazard Mitigation Plan update
- ☐ Installation of 120kW solar array at Johnson Creek campus
- ☐ Feasibility report for city-owned building decarbonization
- ☐ Updates to invasive and rare tree lists for tree code
- ☐ Expand current Home Energy Score program to include rental housing units
- ☐ Greenhouse gas inventory
- ☐ Installation of 25 EV chargers across the city, funded by federal TANC-Up grant

ONGOING

- ∞ Improve tree permit processes to protect and increase canopy
- ∞ Advocate for helpful climate policy and programs in regional and state climate planning efforts
- ∞ Coordinate with PGE to expand public EV chargers on utility poles
- ∞ Continue implementation of the home energy score program
- ∞ Work with PGE on updated voluntary renewable energy product
- ∞ Engage and educate Milwaukians on ways to strengthen resiliency and meet Climate Action Plan goals

Building Institutional Capacity



CLIMATE ACTION PLAN

The city is committed to full implementation of the CAP and will continue to seek and dedicate resources to enable this



SUSTAINABLE FUNDING

The city secured dedicated funding in the Right-Of-Way fee to support ongoing municipal climate efforts



CODIFIED CLIMATE POLICIES

The city has adopted local policies, including private tree code, that support ongoing mitigation efforts. The city also advocates for regional, state and federal adoption of policies that support carbon reduction goals and responsible adaptation action



CITY FACILITY IMPROVEMENTS

As the city upgrades its buildings and facilities, it is investing in infrastructure like EV chargers to lower emissions from city operations

FOR MORE INFORMATION, VISIT MILWAUKIEOREGON.GOV/CITYCOUNCIL/GOALS



CITY OF MILWAUKIE

STEPS TAKEN PRIOR TO 2023

City Council previously adopted goals related to climate in 2017, 2018, 2019 and 2022. Actions completed prior to 2023 include:

BUILDING ENERGY & EFFICIENCY <ul style="list-style-type: none"> ☑ Implemented a residential home energy score program. ☑ Coordinated with PGE on several electrification educational events and campaigns. ☑ Advocated for regional legislation on building and utility-scale decarbonization, including adopted Clean Energy for All Act (HB 2021). ☑ Subscribed to 100% carbon-free Oregon solar electricity for city facilities and operations. 	VEHICLES & FUELS <ul style="list-style-type: none"> ☑ Purchased 12 EV and plug-in hybrid vehicles for city operations. ☑ Adopted renewable diesel use for city operations. ☑ Installed EV chargers across city facilities, including Electric Avenue. ☑ Adopted EV-ready code requirements for parking lots. 	LAND USE & TRANSPORTATION <ul style="list-style-type: none"> ☑ Adopted numerous climate and energy policies as part of the 2020 Comprehensive Plan update. ☑ Updated housing codes to encourage denser development. ☑ Implemented Safe Access for Everyone pedestrian and bikeway improvement projects. ☑ Updated public works standards to protect stormwater and flood storage.
MATERIAL USE, PURCHASING & RECOVERY <ul style="list-style-type: none"> ☑ Partnered with Clackamas County on food waste reduction outreach and education ☑ Used composted mulch in city projects ☑ Used low impact materials, such as pavers and permeable concrete, in city projects 	NATURAL RESOURCES <ul style="list-style-type: none"> ☑ Adopted a new tree code in 2019 focused on urban canopy preservation and expansion ☑ Designated a Tree City USA for seven years running ☑ Awarded Oregon Tree City of the Year in 2020 ☑ Developed a canopy analytics tool ☑ Expanded stormwater development requirements 	

CITY COUNCIL GOAL 2023-2024

IMPROVING PARKS SYSTEMS & SERVICES



The city commits to the difficult work of determining whether and under what terms to leave the North Clackamas Parks and Recreation District (NCPRD) and establish a city parks department; securing funding for that department; and engaging in a system planning process to identify community priorities for parks and recreation

(City Council Resolution No. 21-2023)

Why This Goal?

The Clackamas Board of County Commissioners, acting as the board for NCPRD, has declined to move forward with construction of Milwaukie Bay Park for more than two years.

For more than 30 years, despite being part of NCPRD, the city itself has purchased property for eventual parks development and raised the funding to develop most of the parks in Milwaukie.

City staff have estimated Milwaukie's parks have more than \$1,275,000 (adjusting for inflation in 2024) in deferred maintenance.

How is Success Measured?

EQUITABLE COMMUNITY ENGAGEMENT

The city should involve community members—particularly those underrepresented in traditional engagement—in the design and development of park improvements or plans.

1,073

surveys received from community members through parks events in 2023

14%

submitted by BIPOC-identifying community members

ADVOCACY FOR MILWAUKIE'S PARKS

The city should seek grant funds to make critical improvements in neighborhood parks while we tackle larger questions about ongoing governance and management.

\$672,000

awarded in local, regional and state grants to support parks development

INVESTMENT IN PARK IMPROVEMENTS

The city should proactively and efficiently design and construct park improvements, delivering on commitments made to the community.

\$3.4 MILLION

to be invested in Scott, Balfour and Bowman-Brae parks by the end of 2024

PLANNING FOR THE FUTURE

The city should take steps to understand the community's interests and desires around parks governance to inform its decisions with regards to NCPRD.

55%

of surveyed Milwaukians are willing to pay more for better parks (2023 community service)

ACTION SUMMARY: 2023-2024

COMPLETED

- ☑ Held 18 engagement events related to the development of Scott, Balfour and Bowman-Brae Parks
- ☑ Award construction contracts for Scott, Balfour, and Bowman-Brae parks
- ☑ Appealed county circuit judge's opinion to further clarify the process for leaving NCPRD (*appeal still pending*)

UPCOMING

- ☐ Complete development of Scott, Balfour and Bowman-Brae Parks by January 2025

ONGOING

- ∞ Use city engagement channels to understand community priorities for parks governance and development
- ∞ Continue seeking clarity about the city's relationship with NCPRD

Building Institutional Capacity



INVESTMENTS IN PARKS

The steps the city is taking today to invest in better neighborhood parks for Milwaukie are a long-term downpayment on better health, public space, and community building.



COMMUNITY RELATIONSHIPS

City staff are building relationships with stakeholders and community organizations to draw on for future parks projects and initiatives.



UNDERSTANDING PARK PRIORITIES

Questions about parks were included in the biannual community survey, to track changes in priorities, sentiment and satisfaction over time.



FUTURE PARKS GOVERNANCE

The decision to leave, stay or amend the city's relationship with NCPRD will have a long-term impact on how Milwaukie residents engage with and influence their local park amenities.

FOR MORE INFORMATION, VISIT MILWAUKIEOREGON.GOV/CITYCOUNCIL/GOALS



CITY OF MILWAUKIE

From: [Lisa Batey](#)
To: [City Council](#); [Peter Passarelli](#)
Subject: views of DAC member about inequity of parks in NCPRD
Date: Tuesday, November 12, 2024 10:06:31 AM

Scott/Nicole: Please include in the packet for tonight's meeting.

All, fyi below.

From: Stead, Jessica <JStead@ncprd.com>
Sent: Tuesday, November 12, 2024 7:06 AM
To: NCP - Ali Feuerstein <feuerstein89@gmail.com>; BCS - Anatta Blackmarr <Anatta.blackmarr@icloud.com>; BCS - markport <markport@hotmail.com>; Cortinas, Dominic <DCortinas@ncprd.com>; Daniel Diehl <ddiehl@lacrossefootwear.com>; Wild, Everett <EWild@clackamas.us>; BCS - Grover Bornefeld <citizengjb@gmail.com>; BCS - jwbpx <jwbpx@hotmail.com>; Lisa Batey <BateyL@milwaukieoregon.gov>; NCP - Muciri Gatimu <muciri.gatimu@gmail.com>; NCP - Jeanette DeCastro <decastro.jeanette@gmail.com>; Salma Nassir <salmaleiny@gmail.com>; Savas, Paul <PSavas@clackamas.us>; Selley, Kia <KSelley@ncprd.com>; Sheila Shaw <mathmom227@comcast.net>; Stead, Jessica <JStead@ncprd.com>
Subject: FW: I want to run this by you

This Message originated outside your organization.

DAC Members,

Please see email below from Anatta.

Jessica

Jessica Stead, Executive Assistant
North Clackamas Parks and Recreation District

From: Anatta Blackmarr <anatta.blackmarr@icloud.com>
Sent: Monday, November 11, 2024 10:04 PM
To: NCPRD - District Advisory Committee <DAC@clackamas.us>
Subject: I want to run this by you

Warning: External email. Be cautious opening attachments and links.
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Hi, all,

As you know, the big new change in Sub-area 2 is the construction of a park-

library-and-community-center currently happening on the Concord property. It's going to fill a huge need in my vicinity because, being unincorporated, we've no central structure like a city hall. Now we'll have a community gathering place for all ages that will build community identity, loyalty, and social capital. The park itself will not be enormous, but it will increase the amount of green space in the area.

This new amenity has changed the fortunes of Sub-area 2 and nearby, but I can't help thinking that each sub-area needs its own community heart and indoor-outdoor gathering place.

A website I sometimes turn to is the Trust for Public Land. Their research is about how parks and green space are vital to people's lives.

A lot of their data points to the importance of parks being within walking distance of where people live. They have a score card system for cities that revolves around this concept. Residents typically don't frequent community parks that are a 20-30 minute drive away, or a 45 minute bike ride away, or a 90 minute public transportation ride away, or a multiple hour walk away. That's how long it can take to go from a sub-area at one end of our District to a sub-area that's at the other end.

The idea that a park anywhere in the District benefits everyone throughout the District in a significant way is not really accurate. This is why the Trust for Public Land is focused on parks being near people's homes when they score how well an area is doing.

Since I joined the DAC, I've largely held back from bringing up the lack of equity of park distribution in our District. But not talking about it is making me increasingly uncomfortable and it doesn't feel like I'm being straight with everyone.

To tell you the truth, the issue of park distribution equity is the primary reason I'm on the DAC. The timing of our System Plan development project seems like the right time to think about this issue, and have conversations about this issue.

Sub-Area Name	Number of Developed Parks or Natural Parks	Acres
Sub-Area 1	5	21.08
Sub-Area 2	4	15.83
Sub-Area 3	5	16.78
Sub-Area 4	4	20.34
Sub-Area 5 (Milwaukie)	16	93.85
Total	34	167.90

Note: table above only includes developed community parks, neighborhood parks, pocket parks, and natural parks.

We've all seen the diagram above created by the System Plan consultants. It makes it clear that one sub-area in the District is achieving the dream of abundant parks, and the other four sub-areas are park deficient in comparison, even though each sub-area has the same number of people living in it.

As DAC members, we advise the Board of Directors on parks and rec issues, acting as representatives of our own sub-areas. But we're also tasked with being informed about how to support the welfare of the whole District. We can recommend parks being developed in sub-areas other than our own.

I'm looking forward to some congenial, down-to-earth conversations at some point about park distribution—conversations that might be one-on-one, in the whole group, or in a subcommittee. I'd like to think we can be open-minded and impartial about the needs and condition of each sub-area.

I'd like to think that we can celebrate Milwaukie's park development success while also gaining a deeper understanding of the unique situation of a city providing its own park land, making intergovernmental agreements with NCPRD, while also relying on SDCs from two sub-areas, Metro grants and other grants, NCPRD staff time, and Districtwide maintenance revenue from taxes—and whether there is any

way for the unincorporated sub-areas to experience similar success. I don't claim to understand the whole picture. I'd like to.

My hope is that as an advisory body, we can reach a consensus about whether to prioritize parks in the least parked areas, and if so, learn about whether and how that could be achieved.

In my view, in the best of all possible worlds, DAC members along with our residents would hold the same value ascribed to people in Scandinavia, where it's sometimes said, "No one is doing well until we are all doing well."

I appreciate being able to raise this issue. Thank you for considering park distribution equity. See you Wednesday.

Anatta