



**Work Session**

**WS**

**Milwaukie City Council**

## COUNCIL WORK SESSION

City Hall Council Chambers, 10501 SE Main Street  
& Zoom Video Conference ([www.milwaukieoregon.gov](http://www.milwaukieoregon.gov))

## AGENDA

SEPTEMBER 3, 2024

**Council will hold this meeting in-person and by video conference.** The public may come to City Hall, join the Zoom webinar, or watch on the [city's YouTube channel](#) or Comcast Cable channel 30 in city limits. For Zoom login visit <https://www.milwaukieoregon.gov/citycouncil/city-council-work-session-355>.  
Written comments may be delivered to City Hall or emailed to [ocr@milwaukieoregon.gov](mailto:ocr@milwaukieoregon.gov).

**Note:** agenda item times are estimates and are subject to change.

**Page #**

- |  |          |
|--|----------|
| <b>1. Council Goal Update: Parks – Discussion</b> (4:00 p.m.)<br>Staff: Emma Sagor, City Manager                                   | <b>1</b> |
| <b>2. Milwaukie Leadership Academy – Annual Update</b> (4:45 p.m.)<br>Staff: Dan Harris, Events & Emergency Management Coordinator | <b>5</b> |
| <b>3. Youth Engagement Strategy – Discussion</b> (5:15 p.m.)<br>Presenter: Rebecca Stavenjord, City Councilor                      |          |
| <b>4. Adjourn</b> (6:00 p.m.)  |          |

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The City Council may meet in executive session pursuant to Oregon Revised Statute (ORS) 192.660(2); all discussions are confidential; news media representatives may attend but may not disclose any information discussed. Final decisions and actions may not be taken in executive sessions.



## COUNCIL WORK SESSION

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## MINUTES

SEPTEMBER 3, 2024

**Council Present:** Councilors Will Anderson, Adam Khosroabadi, Rebecca Stavenjord, and Council President Robert Massey, and Mayor Lisa Batey

**Staff Present:**

Justin Gericke, City Attorney	Peter Passarelli, Public Works Director
Dan Harris, Events & Emergency Management Coordinator	Emma Sagor, City Manager
Nicole Madigan, Deputy City Recorder	Gabrial Santoyo Gutierrez, Equity & Inclusion Coordinator
Adam Moore, Parks Development Coordinator	Scott Stauffer, City Recorder

**Mayor Batey** called the meeting to order at 4:05 p.m.

### 1. Council Goal Update: Parks – Discussion

**Sagor** presented a timeline of previous discussions and actions related to Milwaukie’s legal verification of the language in the cooperative intergovernmental agreement (IGA) that describes how Milwaukie could leave the North Clackamas Parks and Recreation District (NCPRD). **Councilor Massey** and **Gericke** discussed the anticipated timeline for oral arguments within the legal verification appeal process.

**Sagor** provided an update on the status of Milwaukie Bay Park (MBP). **Councilor Stavenjord** sought clarification on the expiration of the IGAs with NCPRD. **Sagor** and **Gericke** noted that the MBP funding and construction IGAs had likely expired, while the cooperative IGA did not have a specified end date.

**Sagor** highlighted previous actions taken by the Clackamas County Board of Commissioners, who serve as the NCPRD Board, that impacted MBP. **Stavenjord** inquired whether there had been prior discussions between Milwaukie and the county regarding the Board’s proposed changes to the removal of language concerning the city’s option to exit from the district in the cooperative IGA. **Gericke** shared an understanding of the interactions and correspondence related to the IGAs. The group then discussed the typical process for amending IGAs, requested more details about the history of conversations between the city and the county, and examined how the city found itself in the appeal process to validate the language in the cooperative IGA regarding its potential exit from the district, along with the origins of the cooperative IGA.

**Sagor** provided a breakdown of the funding for the MBP Phase III project, and shared recent actions taken at the city, county, and community levels.

**Mayor Batey** recognized the city’s Park and Recreation Board (PARB) Chair Ali Feuerstein for tracking MBP Phase III funding grant expiration dates, expressed appreciation for the community letters sent to the NCPRD Board in support of moving forward with construction on MBP, and noted a potential upcoming community-led event to raise awareness about the expiring grants funds for completing MBP.

The group discussed ideas on how to address the completion of MBP by designating it as a Council goal, noting that the current legal action was unrelated to the park project and expressing frustrations about the inability to begin construction. The city remains involved in a cooperative IGA with the district and continues to contribute system

development charge (SDC) funds. The group agreed that next steps would involve elected-to-elected conversations, with legal representation, to discuss reopening the MBP-specific IGAs.

## **2. Milwaukie Leadership Academy (MLA) – Annual Update**

**Harris** reported on the history and purpose of the academy and recounted the outcomes of the January to June 2024 class. **Councilor Anderson**, a participant in the last MLA, shared insights from the program. The group discussed strategies for diversifying MLA participants to engage a wider community.

**Harris** noted that registration for the next MLA was open and outlined what participants could expect. **Stephan Lashbrook**, MLA co-facilitator, encouraged all Council members to engage with the MLA. The group commented on the upcoming MLA.

## **3. Youth Engagement Strategy – Discussion**

**Councilor Stavenjord** introduced Josh Todd, a youth engagement professional, and **Todd** provided a background introduction.

**Councilor Stavenjord** identified the target population of youth for engagement efforts and initiated a group discussion on how Council engages youth community members.

**Todd** introduced the City of Portland and Multnomah County "Our Bill of Rights" framework, developed through a collaborative effort with Multnomah County youth and children. This framework originated from the youth's desire to engage more deeply in policy discussions and has since become a guiding structure for various youth programs. **Todd** emphasized the importance of actively listening and following through on conversations that occur in such groups.

**Councilor Stavenjord** highlighted the significance of having trained adults as partners and allies, noting ways to maximize partnerships for engagement and alignment with Council goals. **Stavenjord** and **Todd** acknowledged that, both currently and historically, young community members have often been a driving force in social and environmental change. **Stavenjord** expressed concern that the city's community survey only engages individuals 18 and older and shared results from a North Clackamas School District (NCS D) survey, indicating potential issues with representation due to multiple opportunities for individuals to opt out of the survey.

**Councilor Stavenjord** and **Todd** discussed the potential structure of a youth council in Milwaukie, focusing on the key elements necessary for a successful and engaged youth council. **Stavenjord** presented the SPARK program—Supporting Participation, Advocacy, Responsibility, and Knowledge—and recounted the initiatives the city has undertaken this year to enhance youth engagement.

## **4. Adjourn**

**Mayor Batey** adjourned the meeting at 6:15 p.m.

Respectfully submitted,

  
\_\_\_\_\_  
Nicole Madigan, Deputy City Recorder



# Parks Goal Update

September 3, 2024

# Validation action update

- **July 2022:** Milwaukie filed validation petition to clarify procedure for leaving the district
- **May 2023:** Circuit court ruled Milwaukie must follow process outlined in ORS 198 to leave the district
- **June 2023:** City appealed decision
- **September 2023:** Conversation with County Chair and Commissioner to discuss a way forward
- **October 2023:** NCPRD directors instate a “pause on future discussions with the city” until pending litigation is resolved
- City currently awaiting result of appeal



# Milwaukie Bay Park

- 50% construction designs completed in 2021
- IGA status:
  - **Funding IGA:** Adopted by the city in Nov. 2021, sunset in June 2022
  - **Construction IGA:** Adopted by the city in Nov. 2021, sunset in June 2022
  - **Master / Cooperative / Maintenance IGA:** First adopted in 1990, last amended in 2020; last draft update provided to the city in 2022
    - 2022 draft update removed language allowing city to leave the district under ORS 222.254
    - Not approved by city
    - Current IGA does not reflect all recently added/improved parks



# Milwaukie Bay Park – Potential Funding

Description	Funding By NCPRD and Milwaukie (as identified in most recent budgets)
Intergovernmental grants (NCPRD budget)	
<i>Oregon P&amp;R Local Government Grant Program</i>	\$750,000
<i>Federal Land and Water Conservation Fund</i>	\$1,046,125
<i>Metro RFFA</i>	\$658,027
SDCs – Zone 1	\$1,576,430
NCPRD General Funds	\$323,570
Milwaukie Urban Renewal Area funding	\$1,000,000
Milwaukie General Fund dollars	\$0
Metro Local Share - Milwaukie	\$750,000
Metro Local Share - NCPRD	\$3,000,000
Parks Foundation	\$40,000
<b>Total Project Funds</b>	\$9,144,152
Construction price, 2022 dollars	<b>\$9,369,000</b>
<b>Balance - Funds needed</b>	<b>\$(224,848)</b>
Construction price, 2024 dollars	<b>\$10,047,316</b>
<b>Balance - Funds needed</b>	<b>\$(396,591)</b>



- NCPRD staff working to retain existing grant funding
- Latest update:
  - Federal funds require formal extension; if granted, project will need to be complete by fall 2026
  - NCPRD staff to begin extension process this fall
  - State and Metro willing to extend timing for grants without additional paperwork





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- URA money currently earmarked for Trolley Trail and Dogwood Park
- General Fund allocation removed in FY25/26 budget



# Milwaukie Bay Park: Events since last goal update

- **June 18, 2024:** Council directed staff to attempt to engage NCPRD staff to resume progress on MBP; email sent next day
- **July 18, 2024:** Commissioner Savas requests conversation be elevated back to elected level
  - Mayor Batey asked if Commission would be open to two-on-two conversations
  - Commissioner Savas clarified the Commission would not resume negotiations until the appeal is resolved or dropped
- Several constituents and groups have written to the County Commission urging progress on MBP over past month
  - Standard response describes the project as on pause because of no progress updating the IGA
  - States *"before continuing construction, the District needs assurances that, should Milwaukie choose to depart, District investments are not removed from District ownership at the expense of the rest of the District's taxpayers... as this is a legal matter, further conversations are most appropriate between our attorneys and at the elected official level."*



# Contact Us

Emma Sagor

City Manager

[sagore@milwaukieoregon.gov](mailto:sagore@milwaukieoregon.gov)



**COUNCIL STAFF REPORT**

**To:** Mayor and City Council

**Date Written:** Aug 29, 2024

**Reviewed:** Justin Gericke, City Attorney, and  
Joseph Briglio, Acting Assistant City Manager, and  
Adam Moore, Parks Development Coordinator

**From:** Emma Sagor, City Manager

**Subject:** **Council goal update: Parks**

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**ACTION REQUESTED**

Council is asked to receive a report on progress made since the last update on its parks goal and provide direction on next steps they would like to see the city take related to this goal.

**HISTORY OF PRIOR ACTIONS AND DISCUSSIONS**

Previous staff reports prepared in [August 2022](#) (page 26) and [August 2023](#) (page 26) provide a comprehensive history of the city's discussions on parks and park governance.

[April 18, 2023](#): Council discussed whether to adopt parks as a third Council goal for 2023-2024. Council approved three goals of climate action; equity, justice and inclusion; and parks by resolution [4:1].

On May 16, 2023, the circuit court ruled that the withdrawal method agreed to by the city and North Clackamas Parks and Recreation District (NCPRD) in the 2008 intergovernmental agreement (IGA) was beyond their legal authority under state law.

On June 21, 2023, the city appealed the circuit court decision to the Oregon Court of Appeals.

[June 18, 2024](#): Council received an update on the city's parks goal and directed staff to attempt to re-engage NCPRD staff to make progress on Milwaukie Bay Park.

[August 20, 2024](#): Council received an update on the development of three neighborhood parks projects.

**ANALYSIS****Parks Governance**

The staff report prepared for the [August 2023](#) Council regular session contains a detailed analysis of the history of NCPRD and the city and provided the legal context and financial considerations of the city leaving the parks district.

In May 2023, the circuit court ruled that Milwaukie cannot leave NCPRD by Council vote but must follow the process outlined in Oregon Revised Statute (ORS) 198, which requires approval of a petition from the NCPRD Board of Directors with the possibility of a district-wide vote should their decision be referred to the voters.

The city appealed the circuit court decision on June 21, 2023. The city is currently awaiting the result of that appeal.

### **Milwaukie Bay Park**

The staff report prepared for the [June 18, 2024](#), Council work session includes a summary of actions related to Milwaukie Bay Park Phase 3 to date. At that work session, Council directed staff to attempt to engage NCPRD staff to resume progress on the park and avoid losing grant funding secured for the project.

Following that meeting, the Acting City Manager reached out to the NCPRD Director to schedule a conversation. The city was informed on July 18, 2024, by Commissioner Paul Savas, operating in his capacity as a member of the NCPRD Board of Directors, that the District Board wanted to “*elevate this conversation back to the elected level*” and that “*the District continues to need assurance that investments will not be stranded, at the expense of the remaining taxpayers, should Milwaukie withdraw from the District.*” Mayor Batey asked if the District Board would be open to conversations with two Commissioners and two City Councilors to try to make progress on Milwaukie Bay Park, but Director Savas clarified that they would not resume negotiations until the appeal on the validation action is resolved or dropped. In a follow up email on July 23, 2024, Mayor Batey stated:

*“I do want to clarify that the pending litigation is a validation action, clarifying if the terms set out in our IGA for close to thirty years are the correct method for leaving the district – a legal action that was only necessary because the Board contested the validity of the three decades of understanding embodied in the IGA. Milwaukie has made no decision as to whether to leave the district. While we await the decision of that validation action, we feel it is both prudent and possible to separate discussions about Milwaukie Bay Park from any discussions about the future composition of NCPRD.*”

*We hope the Board will reconsider their pause on discussions related to Milwaukie Bay Park. We are willing and eager to re-engage on this critical project and are ready to meet two-on-two when you are.”*

The Board of Directors again declined to meet, stating their legal counsel has recommended they refrain from discussions on Milwaukie Bay Park while the appeal is pending.

Since the last parks goal update, several Milwaukie constituents and the Milwaukie Parks and Recreation Board also wrote to the Board of County Commissioners urging progress on Milwaukie Bay Park. The responses staff and City Council have been copied on have been consistent and included the following message:

*“The North Clackamas Parks and Recreation District (NCPRD) Board of Directors appreciates your enthusiasm for adding amenities to this beautiful and regionally-beneficial park asset. Phase III remains a project on NCPRD’s capital improvement list.*”

*It is important to note, however, that NCPRD has contributed substantial resources to each phase of Milwaukie Bay Park. NCPRD staff estimates that the District has expended over \$1.1 million for the project since 2017. Clackamas County and Water Environment Services have both made investments as well. As you may know, NCPRD has the lowest tax rate of any large parks*

*district in Oregon, and District resources are stretched thin. The NCPRD Board and staff do not want our substantial investment in Milwaukie Bay Park to be lost.*

*At this time, construction of Phase III of Milwaukie Bay Park is on pause because there has been no progress on updating the intergovernmental agreement between NCPRD and the City of Milwaukie. It is our understanding the City is seeking to clarify an appropriate, legal route for their potential future withdrawal from the District. Before continuing construction, the District needs assurances that, should Milwaukie choose to depart, District investments are not removed from District ownership at the expense of the rest of the District's taxpayers.*

*While we appreciate your advocacy, as this is a legal matter, further conversations are most appropriate between our attorneys and at the elected official level. We encourage you to share your support for construction of Milwaukie Bay Park with the Milwaukie City Council."*

It is the city's interpretation that the "legal matter" referred to in the final paragraph is the validation petition currently being considered by the court of appeals, which is limited in scope to the narrow question of the validity of language in Section VI of the 2008 intergovernmental agreement (IGA) between the city and NCPRD. A decision in Milwaukie's favor will not result in the city's departure from the district and no decision to leave the district has been made. Not discussing a new IGA is acceptable since it is necessary to fully understand the meaning of the existing IGA before negotiating a new IGA. But, as Milwaukie currently remains in the district, the city feels strongly that nothing prevents communication between district residents, the city, and NCPRD about Milwaukie Bay Park as the validation petition does not mention or concern the park.

Finally, city staff have received updates from NCPRD staff about the status of grant funds. The Oregon Parks and Recreation Department and Metro are willing to extend the timing for grants on the project without additional paperwork, but the federal funding will require a formal extension. The project will need to be completed by fall 2026 if the federal grant extension is approved. NCPRD's Director continues to ensure the city that they are doing everything possible to retain existing grant funding.

Staff are seeking direction from Council on next steps they would like to the city take related to this goal.

### **BUDGET IMPACT**

Without clear direction on next steps, the city has not programmed significant dollars for future parks work. Depending on the outcome of the appeal and future decisions about whether to leave the parks district, the city may need to consider how to fund parks operations and maintenance costs. Estimates prepared in 2023 suggested operating expenses in fiscal year (FY) 2025/2026 would be approximately \$3.4 million.

### **WORKLOAD IMPACT**

Staff have spent significant time analyzing alternatives and supporting negotiations with NCPRD over the last several years. Staff are seeking direction from Council on next steps to ensure staff time is spent on the highest priorities of the Council moving ahead. If Council

directs staff to advance efforts on Milwaukie Bay Park, city management will need to consider how to accommodate that workload.

### **EQUITY IMPACT**

Access to parks and open space is a significant factor in physical and mental well-being. It is critical in park planning and development that accessibility is considered so these benefits can be enjoyed by all, and particularly benefit those who have experienced barriers or limited access historically. This includes people living on low-incomes, Black, Indigenous, and People of Color (BIPOC) individuals, and people living with disabilities. The neighborhood parks development projects have specifically focused on equitable engagement to amplify voices of those traditionally underrepresented in planning efforts.

### **CLIMATE IMPACT**

Parks development and management is intrinsically connected to climate adaptation and resilience. Parks are spaces where tree canopies can be preserved and expanded, heat islands can be mitigated, pollinators can be supported, and natural resources can be preserved.

### **COORDINATION, CONCURRENCE, OR DISSENT**

The content of this staff reports as well as previous reports on this topic have been developed in partnership with the city attorney, public works, and strategic engagement team.

### **STAFF RECOMMENDATION**

Staff recommend Council provide clear direction on actions they would like to see staff take related to parks over the next quarter.

### **ATTACHMENTS**

1. None.

**COUNCIL STAFF REPORT**

**To:** Mayor and City Council  
Emma Sagor, City Manager

**Date Written:** August 15, 2024

**Reviewed:** Joseph Briglio (as to form), Acting Assistant City Manager, and  
Gabriela Santoyo Gutierrez, Equity and Inclusion Coordinator, and  
Katie Gavares, Climate and Natural Resources Manager

**From:** Dan Harris, Events and Emergency Management Coordinator

**Subject:** **Milwaukie Leadership Academy Update**

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**ACTION REQUESTED**

Council is asked to receive an update on the Milwaukie Leadership Academy (MLA).

**HISTORY OF PRIOR ACTIONS AND DISCUSSIONS**

September 19, 2023: Jason Wachs briefed Council on the previous MLA.

**ANALYSIS**

Since 2019, the city has hosted a leadership academy to educate community members about city operations. The program is intended to encourage civic involvement, especially in the form of participation in boards and committees.

Classes are held in the evenings one night per month. Participants generally have the option of attending in person or online, but “field trip” classes are offered only in person due to the logistical challenge of conducting web meetings during building tours.

Participants are recruited through social media, The Pilot newsletter, notifications through the school system, and various other means. There are no strict registration requirements, except that participants be connected to the wider Milwaukie community and commit to attending most of the classes. People of all ages are welcome to attend, but the class is recommended for people aged 16 years and up.

A typical session consists of an interactive briefing from representatives of two city departments, usually the department directors, with participants allowed to ask questions about the work of each department. Other presenters have included members of Council and representatives from city boards and committees.

**2024 Class**

The 2024 class was held from January to June 2024. Due to a staffing realignment within the city manager’s office, this was an abridged course with six sessions, rather than eight as is typical.

Twenty-two participants registered, with approximately 16 completing the course. Most participants lived within the City of Milwaukie, but some came from surrounding jurisdictions. Two participants were staff members who attended during their free time.

Participants reported enjoying the course and feeling generally satisfied with the amount they learned about city operations. Participants reported feeling special to be visited by so many



high ranking staff members and elected officials. Common criticisms of the course included a sense that there was too much information put into the allotted time, and a sense of frustration that some presenters ran out of time to finish their presentations.

Several class members reported an increased interest in participating in the community, with one elected to Council while participating in the class. One participant, who is currently employed by the City of Canby, is in the process of starting a similar program there based on his positive experience in the MLA.

**2024-2025 Class**

The city is currently recruiting for the 2024-2025 MLA. Classes will be extended to run from 5:45-8:00 in response to feedback from the most recent class.

The tentative syllabus is included below:

Date	Topic
Oct. 23	<i>Welcome to Leadership Academy: Course intro, City Manager and Mayor, and Form of Government</i>
Nov. 20	<i>Building the Milwaukie of Today and Tomorrow: Community Development and Planning</i>
Jan. 29	<i>How Milwaukians Shape Milwaukie: City history and boards &amp; committees</i>
Feb. 26	<i>Designing Public Safety: Police &amp; Engineering</i>
Mar. 26	<i>Ecological and Manufactured Systems: Public Works</i>
Apr. 23	<i>Borrowing and Lending: Finance &amp; Library</i>
May 21	<i>Two-Way Communications: Strategic Engagement, Equity, Neighborhood District Associations and Communications</i>
Jun. 25	<i>Charting Priorities for the Future: City Council Goals – (TBD)</i>

**BUDGET IMPACT**

City staff anticipates no significant budgetary changes to this program. Most presenters are salaried managers, and the minimal support costs are funded out of the city manager’s office budget.

**CLIMATE IMPACT**

None.

**EQUITY IMPACT**

This program is intended to demystify local government and increase civic engagement. The program build’s public transparency, community relationships, and knowledge of government operations. Equity has also been a consistent topic integrated in the academy's programing. This year it is “*Two-Way Communications: Strategic Engagement, Equity, NDAs and Communications.*” Additionally, food is provided, along with remote participation options, to reduce barriers to participation.

**WORKLOAD IMPACT**

This program has been in operation for five years and is not expected to create any new workload this year.

**COORDINATION, CONCURRENCE, OR DISSENT**

City departments have been generally supportive of this program, with a majority of presenters having already confirmed their participation for this year.

**ATTACHMENTS**

None.

**WS 2. 9/3/24  
Presentation**

# Milwaukie Leadership Academy

Stephan Lashbrook, Facilitator

Dan Harris, Facilitator

[harrisd@milwaukieoregon.gov](mailto:harrisd@milwaukieoregon.gov)

503-786-7519



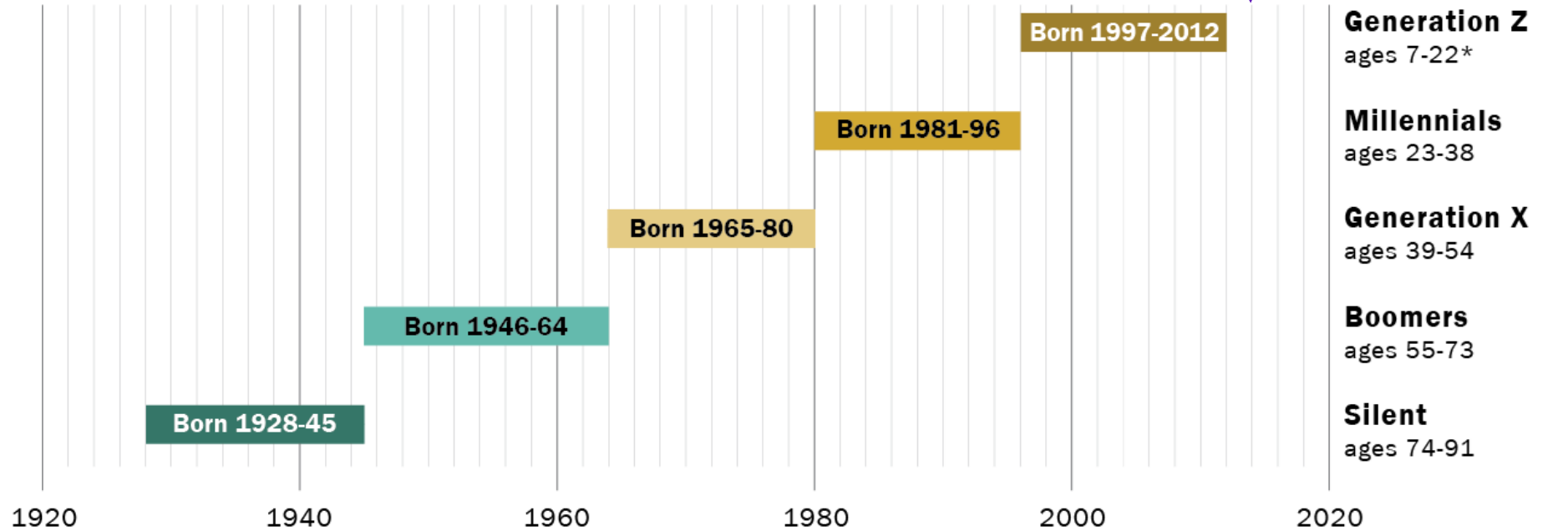
# **Youth Engagement: Empowering Young Milwaukians**

**Milwaukie SPARK: Supporting Participation,  
Advocacy, Responsibility, and Knowledge**

*Milwaukie City Council Worksession  
Tuesday, September 3, 2024*

**\* GenALPHA = 2010 - 2025**

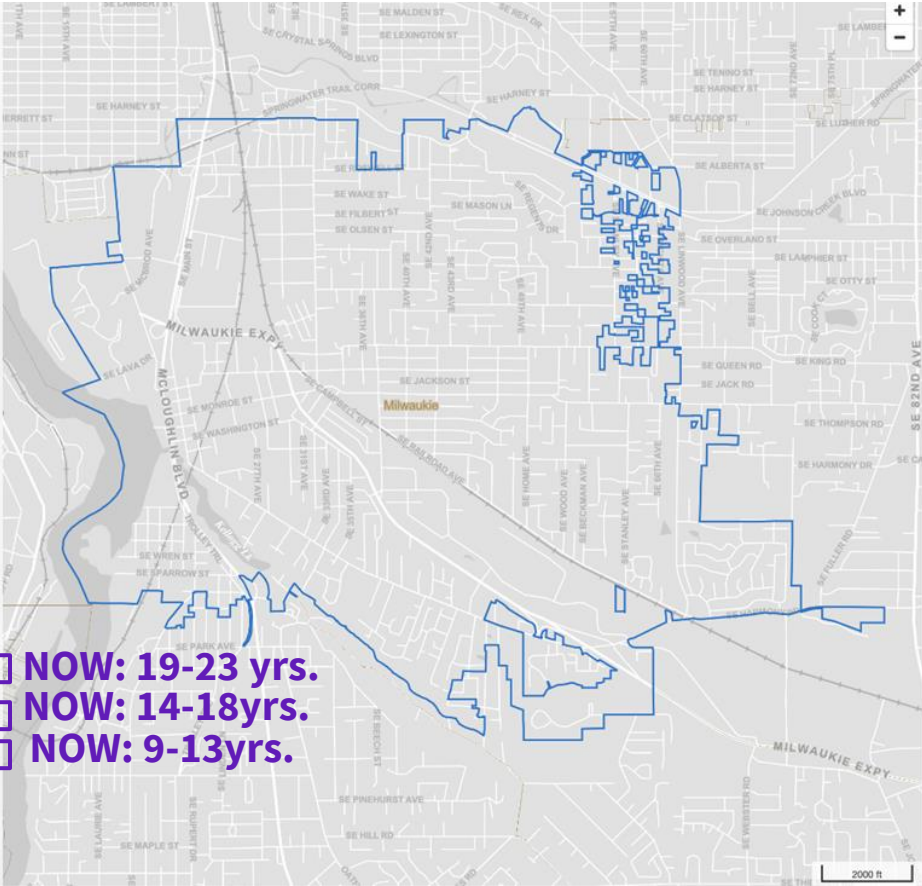
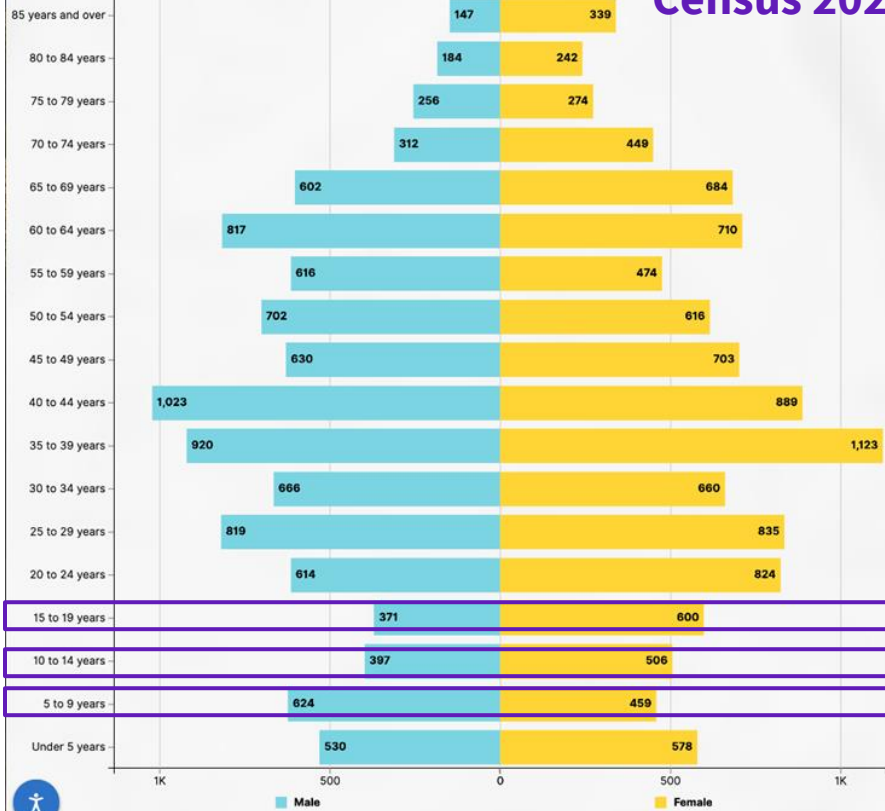
## The generations defined



\*No chronological endpoint has been set for this group. For this analysis, Generation Z is defined as those ages 7 to 22 in 2019.

Milwaukie city, Oregon

# Census 2020



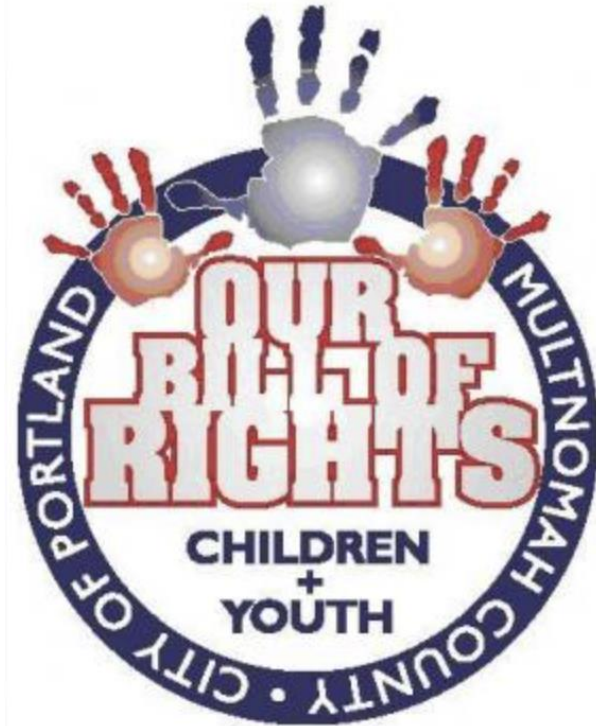
**NOW: 19-23 yrs.**  
**NOW: 14-18yrs.**  
**NOW: 9-13yrs.**

**How do you engage with youth  
in your current work on council?  
In the community?**

**REFLECTION**

# Importance of Youth Voices

- Why youth perspectives matter
- Benefits for communities, organizations, and youth





# Early Benchmarks Show ‘Post-Millennials’ on Track to Be Most Diverse, Best-Educated Generation Yet

*A demographic portrait of today’s 6- to 21-year-olds*

BY RICHARD FRY AND KIM PARKER

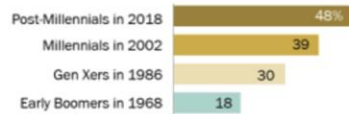


(Mark Boster/Los Angeles Times via Getty Images)

As a new generation of Americans begins to take shape and move toward adulthood, there is mounting interest in their attitudes, behaviors and lifestyle. But how will this generation change the demographic fabric of the United States? A new Pew Research Center analysis of Census Bureau data finds that the “post-

## Nearly half of post-Millennials are racial or ethnic minorities

*% of 6- to 21-year-olds who are nonwhite*



# On social media, Gen Z and Millennial adults interact more with climate change content than older generations

 Pew Research Center

## RELATED

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Majority of Americans support more nuclear power in the country

REPORT | JUL 23, 2024

Americans’ Extreme Weather Policy Views and Personal Experiences

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U.S. adults under 30 have different foreign policy priorities than older adults

SHORT READS | JUN 27, 2024

About 3 in 10 Americans would seriously consider buying an electric vehicle

REPORT | JUN 27, 2024

How Americans View National, Local and Personal Energy Choices

Bloomberg Cities

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 JOHN HOPKINS  
UNIVERSITY

In the case of climate, that could begin with exploring *why* the city can benefit from engaging youth. One likely answer is that young people are uniquely eager and energized to work toward change. Another might be that they represent a largely untapped resource—a scarce commodity for most strapped local governments.

# Early Benchmarks Show ‘Post-Millennials’ on Track to Be Most Diverse, Best-Educated Generation Yet

*A demographic portrait of today’s 6- to 21-year-olds*

BY RICHARD FRY AND KIM PARKER

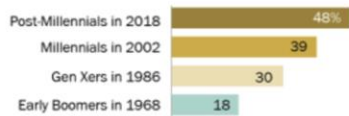


(Mark Boster/Los Angeles Times via Getty Images)

As a new generation of Americans begins to take shape and move toward adulthood, there is mounting interest in their attitudes, behaviors and lifestyle. But how will this generation change the demographic fabric of the United States? A new Pew Research Center analysis of Census Bureau data finds that the “post-

## Nearly half of post-Millennials are racial or ethnic minorities

*% of 6- to 21-year-olds who are nonwhite*

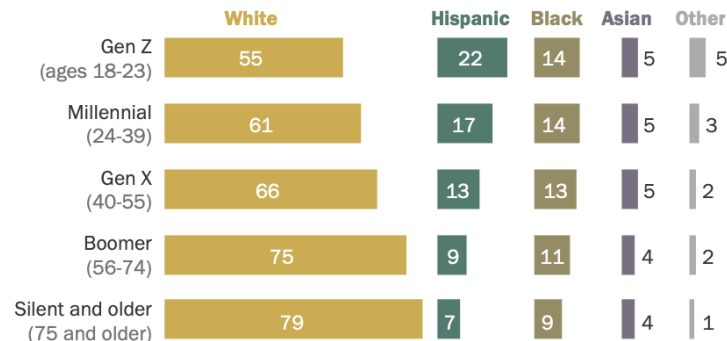


# Gen Z eligible voters reflect the growing racial and ethnic diversity of U.S. electorate

Pew Research Center

## About one-in-five Gen Z voters are Hispanic

*% of eligible voters in each generation who are in each racial and ethnic group in 2020*








Note: Eligible voters are U.S. citizens ages 18 and older. Figures may not add to 100% due to rounding. White, Black and Asian adults include those who report being only one race and are not Hispanic. Hispanics are of any race. Other includes those who identify as more than one race.

Source: Pew Research Center analysis of 2020 Current Population Survey Annual Social and Economic Supplement (IPUMS).

PEW RESEARCH CENTER

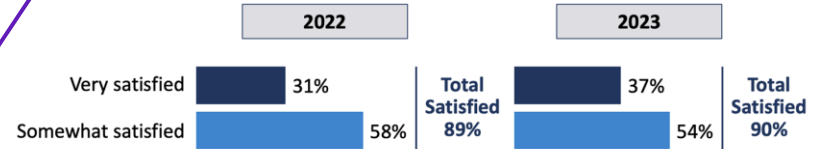
# Survey Methodology

Dates	November 3-15, 2023
Survey Type	Dual-mode Resident Survey
Research Population	Residents of Milwaukee ages 18+, Inclusive of Oversamples of Latinx Residents and Residents of Color
Total Interviews	563
Margin of Sampling Error	±4.9% at the 95% Confidence Level
Contact Methods	 Telephone Calls  Email Invitations  Text Invitations
Data Collection Modes	 Telephone Interviews  Online Interviews
Languages	English and Spanish

(Note: Not All Results Will Sum to 100% Due to Rounding)

## Nine in ten residents are satisfied with the quality of life in Milwaukee.

Please tell me how satisfied you are with the overall quality of life in Milwaukee: very satisfied, somewhat satisfied, somewhat dissatisfied, or very dissatisfied.



## Residents' top concern is crime, followed closely by homelessness, housing costs and road repairs.

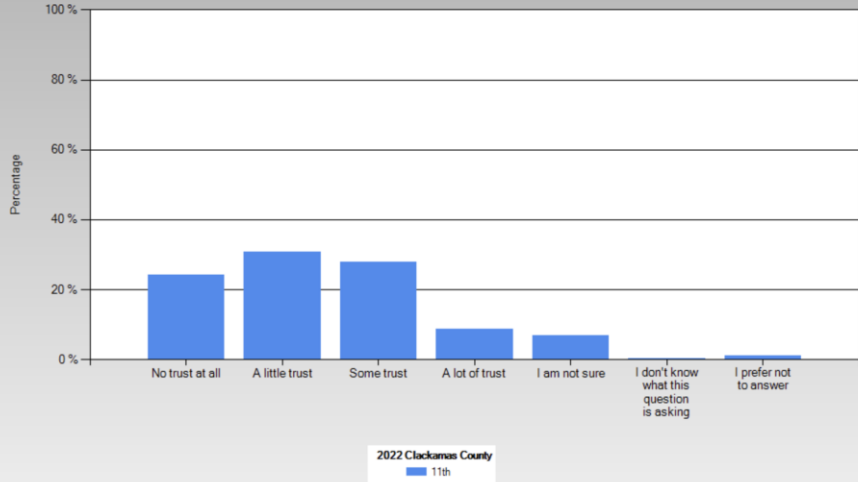
## Nearly two in five recall attending a City-led event in the last year or so.

Higher-income households are more likely to attend City events, as are those with children under 18 at home and relative newcomers to the city.

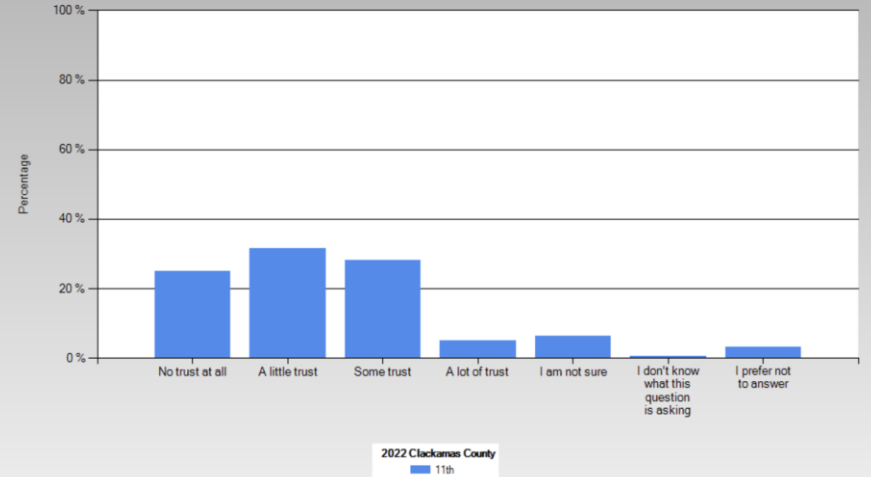
29% of Latinx residents have attended, and 38% of non-Latinx residents of color have.

No youth respondents = no awareness of priorities for young people in Milwaukee

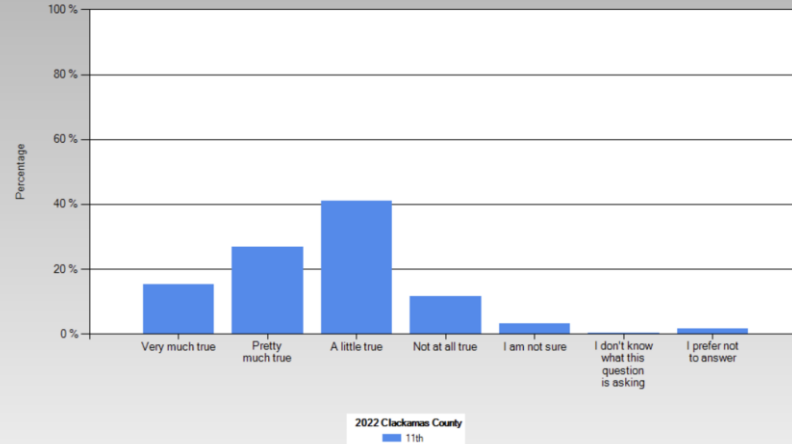
How much trust do you have in: Your neighbors



How much trust do you have in: Government



I volunteer to help others in my community



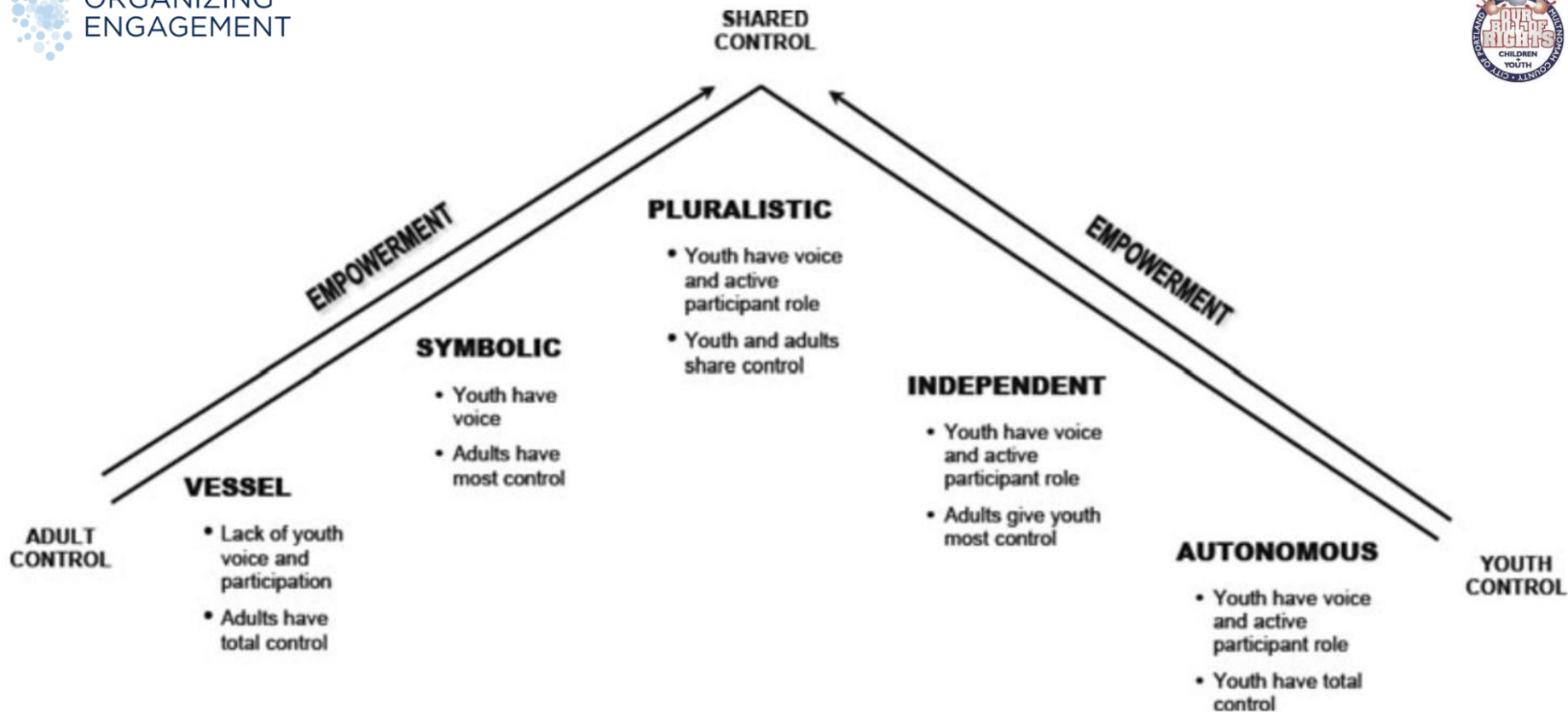


# Understanding Youth Engagement

- What is youth engagement?
- Types: Civic, Social, Political, Environmental

## **Example:** Youth Councils in Local Governments

- **Details:** Many cities and towns have established youth councils or advisory boards that allow young people to participate in local government. These councils provide input on issues ranging from education to public safety, ensuring that youth perspectives are considered in policy making.
- **Lesson:** Involving youth in decision-making processes at the local level can lead to more inclusive and forward-thinking policies.



# Barriers to Youth Engagement

- Common challenges:
  - Access, feeling unheard, stereotypes
  - Inconsistent information, no prep/debrief
  - Lack of involvement in decision making

**What barriers to youth engagement  
have you witnessed or experienced?**

**REFLECTION**



# SUGGESTED MODELS



## Youth-Adult Partnership

Youth & adults work together on issues of community importance

Youth have the right and capacity to participate in decisions that impact their lives

Mutual learning between youth and adults

Beneficial to youth, adults, and system

## Positive Youth Development

Focus on building positive outcomes

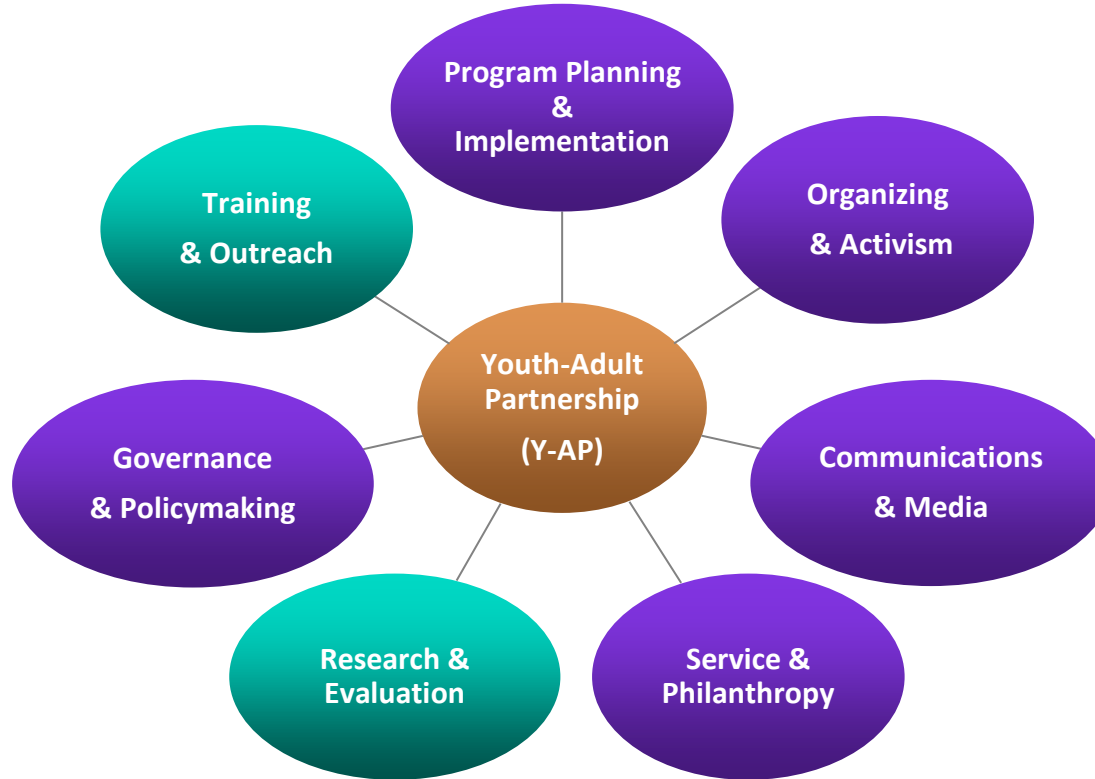
Youth voice and engagement

Long-term involvement/Developmentally appropriate

Universal/Inclusive

Community -based/Collaborative

# AREAS OF ENGAGEMENT



Thank you, Multnomah Youth Commission and Portland Office of Community & Civic Life for this [slide](#)



# Strategies for Effective Youth Engagement

- Creating Inclusive Opportunities:
  - Mentorship, Youth Councils
- Leveraging Technology and Social Media
- **Civic Education:** Workshops and seminars on how local government functions, the importance of civic participation, and the roles of elected officials.
- **Leadership Development:** Training in leadership skills, public speaking, debate, and advocacy.
- **Internships and Volunteering:** Facilitate placements in city government offices, community boards, and local nonprofits.
- **Youth Councils and Committees:** Establish a youth council or advisory committee to provide input on city policies and initiatives.
- **Community Projects:** Encourage and support youth-led community service projects and initiatives.

# Empowering Youth Leadership



- Importance of youth in leadership roles
- Giving youth real decision-making power

# Milwaukie Youth Development SPARK\*

*SPARK: Supporting Participation, Advocacy, Responsibility, and Knowledge*

## **Supporting:**

Emphasizes the program's role in empowering youth.

## **Participation:**

Highlights active engagement and involvement.

## **Advocacy:**

Represents efforts to promote and support policy change.

## **Responsibility:**

Reflects leadership and civic participation.

## **Knowledge:**

Underlines the importance of education and informed action.

# Potential Program Design

## Goals and Objectives:

- Increase youth participation in Milwaukie's boards and committees.
- Increase awareness of youth development and positive youth/adult partnership.
- Increase opportunities for diversity of young people and youth voice in Milwaukie's governance.

## Program Components:

- Education about local government and policy development
- Leadership skill development and awareness of Milwaukie's strategic plan
- Opportunities for active participation and leadership in Milwaukie communities

## Focus Audience:

- Primary - ages 14-18
- Secondary - ages 12-13
- Statement on diversity

**What are the biggest issues facing Milwaukie today? In our comprehensive plan? How can youth be engaged in discussion around these issues?**

**REFLECTION**

# Milwaukie Youth Development SPARK\*

*SPARK: Supporting Participation, Advocacy, Responsibility, and Knowledge*

## **FY24: SPARK Youth Engagement**

- Increase youth participation on boards and committees (6)
- Establish youth leaders cohort for support and coordination
- Enhance Ledding Library collection for civic engagement

## **FY25: SPARK Youth Leadership**

- Youth leaders orientation event
- Quarterly check in meetings with youth cohort
- Consultation/training on authentic youth development
- In-kind staffing and collaborative work with city decision making

## **FY26: SPARK Youth Partnership**

- Youth engagement in budget development
- Staffing and program development conversations



**Questions?**