

22500 Salamo Road West Linn, Oregon 97068 http://westlinnoregon.gov

WEST LINN CITY COUNCIL MEETING NOTES July 15, 2024

Call to Order [6:00 pm/5 min]

Council Present:

Mayor Rory Bialostosky, Councilor Carol Bryck, Councilor Leo Groner, and Councilor Kevin Bonnington.

Council Absent:

Council President Mary Baumgardner.

Staff Present:

City Manager John Williams, City Recorder Kathy Mollusky, and Planning Manager Darren Wyss.

Approval of Agenda [6:05 pm/5 min]

Councilor Carol Bryck moved to approve the agenda for the July 15, 2024, West Linn City Council Meeting, removing 4.b. Appoint Community Advisory Group Members and adding City Attorney Contract under the Business Meeting as 5.c. Councilor Leo Groner seconded the motion.

Ayes: Mayor Rory Bialostosky, Councilor Carol Bryck, Councilor Leo Groner, and Councilor Kevin Bonnington.

Nays: None.

The motion carried 4 - 0

Public Comment [6:10 pm/10 min]

<u>Public Comment supporting the Down to Earth Forest School located in Mary S. Young Park</u>

Alison Pennell

Leora Klisak

Alder Raley

Iris Wright

Heidi McKay

Ashley Moriarty

Erin Raley

Jessie Grandkoski

Amanda Alwine

Aimee Parks

Gloria Brinkley

Natalie Dickenson

Jeff Farrer

Kathryn Hammond

Brad Korpalski

Nicole Anderson

Grace Wright

Did not speak; however are in support of the school

Jacqueline Canty

Phil Cordell

Christina Perlick

Alice Richmond

Matthew Brady

Tamor Fertig

Miranda Butler

Kate Bolton

Nicole Anderson

John McCabe Oppenlander and Willamette Falls Drive.

Mayor and Council Reports [6:20 pm/15 min]

Reports from Community Advisory Groups

Councilor Bonnington stated the Parks and Recreation Advisory Board discussed the school and proceeding with finding alternative funding sources for the recreation center. They did not reach a decision on the recreation center and will take it up at the next meeting.

Councilor Groner attended the Economic Development Committee Meeting. They discussed the emphasis on support for current businesses in the community, business development, which is the acquisition of new businesses, and tourism. They feel too much emphasis has been made on the business support side and more needed to be done on the others.

Councilor Bryck attended the Utility Advisory Board Meeting. They discussed the potential impacts of rate increases from South Fork Water Board that provides the City's water and how that can be rolled into the legislative limit of five percent on water rate increases.

Mayor Bialostosky thanked City staff and Rebecca Hollenbeck from Historic Willamette Main Street for all the work done on the Old Time Fair. Community members have been contacting Council on the wetlands and the potential application that could come in. He asked the City Attorney for guidance on how they should navigate the issues of ex parte contact and potential bias. Senate President Rob Wagoner is meeting with the City Manager and Mayor this week and he asked Council to send any items they would like him to discuss with the Senate President. They are going to be talking about Highway 43 and the waterfront. He confirmed he would like some legal advice on the ex parte and potential bias issues at the next meeting.

Councilor Bonnington made a comment online that the Council heard the people who showed up last time; however, did not use the correct language. Council does not have any decision or leaning at this point.

b. Appoint Community Advisory Group Members

This item was removed from the agenda.

Legislative Priorities

LOC Policy Priorities Information

City Manager Williams stated every year before sessions, the League of Oregon Cities (LOC) creates a policy committee who look at current topics around the state of Oregon and recommend issues that could be taken on in the upcoming session. The LOC puts those together and asks every city in Oregon to identify their top five priorities. This gives LOC an idea of what topics they should be spending time on in the session; it does not mean they are going to limit their advocacy to five topics. In the packet, there is a publication of items that came out of the LOC policy committees. The deadline is September 27.

Mayor Bialostosky asked Council to email their top five priorities to the City Manager and City Recorder to be compiled for a decision at the August meeting.

Doug Riggs stated this is something the LOC does every couple of years. They are coming up on a long session which will run from February to June; they are constitutionally limited so it won't go into August like it used to. This list is generated from seven different committees, it is sent out to all the cities, and the board uses it to set priorities. There are several issues on this list that will come up automatically, whether or not cities rank them. One is recreational immunity which has a temporary one-year extension. LOC committed to come back with a solution to the decision that stated cities were not immune to legal prosecution from accidents that happen in the parks. Also, the 2025 transportation package. The state is going to face difficulty financing large projects and operations and maintenance of the highway system. The gas tax is diminishing in its utility so coming up with a replacement funding mechanism is going to be important. It is still important to list those issues if they are matters of importance to Council. There are three issues that will probably rise to the top in 2025: (1) Housing and Homelessness; (2) Behavioral and Mental Health and the workforce in those areas; and (3) Transportation.

There are several new legislatures, a bunch of the republican senate members are not allowed to run again and there are new house members. There is a new speaker, a new ways & means co-chair, a new house majority leader, and a new senate majority leader. LOC has had some staff turnover including the housing advisor who was great to work with.

In response to Councilor questions, Mr. Riggs responded:

- The choices do not have to be out of the document; two years ago Council listed the five priorities and then added a couple to the list.

Mayor Bialostosky stated the transportation issue is a big one and we worked a lot fighting tolling. The conversation seems to be changing to how do we fund transportation? How specific does the City want to get as to what mechanism we support to fund the operation and maintenance? Clackamas will have a broad values and outcome statement that we can review in August.

Councilor Groner stated there is something about a mileage tax that he would like to see with a vehicle weight parameter added to the tax and something explicit about no tolling.

Mr. Riggs reminded Council the league has to support all 187 cities in Oregon.

Mayor Bialostosky asked Mr. Riggs to inform Council of what is out there and what makes sense as far as solutions and what they are exploring so Council can support one.

Councilor Bonnington believes some of the ones on the list could be combined.

Mr. Riggs stated Council has done that before and they could combine some as there is some overlap.

Business Meeting [6:55 pm/90 min]

Agenda Bill 2024-07-15-01: RES 2024-06, TO SUBMIT A PROPOSED CHARTER AMENDMENT
TO THE REGISTERED VOTERS OF THE CITY AT THE NOVEMBER 5, 2024, ELECTION TO
INCREASE THE UPPER LIMIT ON COMPENSATION PAID TO THE MAYOR AND COUNCIL
RES 2024-06 Information

City Manager Williams explained that Council asked the Budget Committee to look at Council and Mayor stipends comparables from around the region. There is quite a range, some unpaid and some paid higher. The Budget Committee recommends increasing both the Mayor and Council stipends. The annual budget increase would be around \$65,000. The intention of this is to recognize the amount of work councilors put in and since the time this was put in, the roles have changed quite a bit.

Mayor Bialostosky added he has heard from community members in the past who have thought about running for office but couldn't do so because the pay was too low, they could not take time away from work, etc. The current Charter limit on pay was set in 2008, when West Linn was in a debate about having a strong or weak mayor system. This does not change the system of governance, it is still a weak mayor system which means the mayor does not have a chief executive roll. The levels were set at \$6,400 annually for the mayor and \$4,000 annually for each councilor which have been adjusted for inflation so have been increased a little bit. The Budget Committee looked at job duties, responsibilities, and other cities and recommended an increase to \$30,000 annually for the mayor and \$15,000 annually for council members which is close to being in line with Wilsonville's pay level. He thanked the Budget Committee Members for looking at this and stated Council was not present for the discussion.

City Attorney Wigod stated as public officials, Council cannot financially benefit from their position by actions that they take. Council has a potential conflict of interest which must be disclosed prior to beginning the discussion. Because the matter is being referred to the voters, there is not an actual conflict of interest. If the ballot measure is approved, it goes into effect for new and continuing councilors.

Mayor Bialostosky, Councilors Groner, Bonnington, and Bryck stated they have a potential conflict of interest as they are voting on a matter that pertains to council stipends and are referring the matter to the voters.

City Manager Williams stated there is a resolution in the packet that lays out the changes to be made to the West Linn City Charter; this will be on the ballot in November and would take effect January 1.

Mayor Bialostosky made a couple of amendments: On the resolution, correcting a date clerical

error. On the Ballot Title, adding the word "City" before the word "Charter" and adding to the summary: "The West Linn Budget Committee met on May 20, 2024, reviewed the compensation for Councilors and the Mayor for eight nearby cities prepared by City staff, examined job duties and responsibilities, and recommended that this measure be placed on the ballot by the City Council for voter decision."

On the Explanatory Statement About this Measure, after the first sentence: "Current Mayor and Council compensation levels are set in and limited by Section 11 of the City Charter. Section 11 currently provides that the annual compensation for the Mayor shall not exceed \$6,400 and that the annual compensation for each Councilor shall not exceed \$4,000, subject to an annual inflation adjustment.

On May 20, 2024, the West Linn Budget Committee met without City Council Members present, reviewed the compensation for Councilors and the Mayor for eight nearby cities prepared by staff and recommended that the City amend the Charter to increase upper limit on the Mayors compensation to an amount not to exceed \$30,000 per year and the Councilor's compensation to an amount not to exceed \$15,000."

Under Why this Measure is Proposed: "The West Linn Budget Committee recommended that this measure be placed on the ballot following an analysis of West Linn elected officials' job duties and other cities' elected official compensation levels."

City Attorney Wigod stated the changes made are factual, just describing the history of the ballot measure.

Councilor Bryck thinks the changes add some clarity and provide more complete information.

Councilor Carol Bryck moved to adopt Resolution 2024-06, as amended by the Mayor, a resolution to submit to voters to amend the West Linn Charter relating to City Council stipend amounts and to direct staff to take all necessary actions to place the ballot measure on the November 5, 2024 General Election. Councilor Leo Groner seconded the motion.

Ayes: Mayor Rory Bialostosky, Councilor Carol Bryck, Councilor Leo Groner, and Councilor Kevin Bonnington.

Nays: None.

The motion carried 4 - 0

Agenda Bill 2024-07-15-02: Climate Friendly and Equitable Communities Code Amendments (CFEC) Implementation Update

CFEC Information

Planning Manager Wyss gave the staff report and presentation about moving forward with removing parking mandates within the City.

Presentation

In response to councilors questions, Planning Manager Wyss responded:

- This includes both commercial and residential development.
- If this passes, a landlord could convert some of the existing parking space they have into commercial or residential uses.

Councilor Bryck stated the Planning Commission had a robust discussion about this. The conclusion was the difficulty of implementing the other options and the potential for changes within the City that could make all of that implementation mute, particularly if the bus routes have greater frequency and then it qualifies for the complete elimination of the parking minimums, it makes sense to do the once size fits all, everyone in the City knows what to expect and she believes developers are going to make decisions based on what their customers want. Just because there is no parking minimum, it doesn't mean they are not going to build parking.

Councilor Bonnington's support for removing all mandates was because there wasn't a point to hold on to them. Because of these new bus lines, the City really does lose control over a lot of it. He has observed fights over parking and wondered how they were allowed to build stuff without parking. There is also a trend in the law to take away cities ability to make decisions when they don't fit into a mold of the rest of the state.

Mayor Bialostosky stated Council either eliminates all mandates or implement a series of confusing, burdensome programs to comply with the regulations.

Planning Manager Wyss stated 90 percent of commercially zoned properties would be covered by no parking mandates unless the City implemented paid on-street parking districts in the Willamette and Bolton town center areas. The rest, mostly single family residential, is not the issue. Commercial has the biggest need for parking. Planning Commission decided there could be a whole lot of effort put into this with essentially the same outcome.

Councilor Bonnington is leaning towards eliminating all the mandates; however, he does not like to cede autonomy in ways that don't allow us to control our own city. He is worried about setting a precedent.

Councilor Groner previously lived in California and New York and one of the annoyances is seeing a pole with five different signs with different parking regulations on different days for different kinds of vehicles with a bunch of different "except for" and trying to interpret those. If the situation changes, someone must go out and change all those signs. He is in favor of simplicity.

Mayor Bialostosky asked what is going to change in the community when the developers in town are saying they aren't going to change anything. It doesn't sound like much will change.

Planning Manager Wyss stated based on what staff heard from the large property owners in town, they are not going to change their existing developments. If they were to develop in the future, they would still provide parking which may be less than what the Code currently mandates, it would be based off their parking analysis. They support the removal of the mandate as they have years and years of data analysis.

Mayor Bialostosky supports eliminating the parking mandates and asked the Planning Department to report back if they see any unintended consequences.

Planning Manager Wyss agreed and stated there is not a lot of developable land left in West Linn.

Consensus of the Council is to implement the Planning Commission recommendation.

City Attorney Contract

City Attorney Employment Agreement

Mayor Bialostosky stated they went through a lengthy recruitment process, twice, and after the second recruitment, identified a candidate that is outstanding from West Linn. It has already been announced to the community that Kaylie Klein will be taking over as City Attorney. An offer has been extended and accepted that resulted in a drafting of an employment agreement which was just finalized on Friday so that is why it was added to the agenda today. It has been reviewed by Jordan Ramis, City Management, Human Resources, and Council. The contract is consistent with the City's benefits policy, etc.

Councilor Carol Bryck moved to approve the City Attorney Employment Agreement and authorize the Mayor to sign it. Councilor Leo Groner seconded the motion.

Ayes: Mayor Rory Bialostosky, Councilor Carol Bryck, Councilor Leo Groner, and Councilor Kevin Bonnington.

Navs: None.

The motion carried 4 - 0

City Manager Report [8:25 pm/5 min]

Council Priorities Update

2024 Council Priorities

City Manager Williams reminded Council what their priorities are and all that they have accomplished. In summary, Council successfully opposed I-205 tolling and got it temporarily stopped. Council decided to not send the recreation center to the ballot and will explore partnerships with other agencies and other funding options. The Police Review & Recommend Committee continues to meet monthly and more often if needed. Council adopted the Water

System Master Plan. The next steps will be looking at all the projects and financing plans for those projects. The Waterfront Vision and Vision 43 projects are both moving forward. TriMet announced a new transit line going from the Willamette District, up Salamo Road, to Rosemont, to Lake Oswego's recreation center and then downtown Lake Oswego. TriMet staff are working with our staff to identify stops throughout the City with service to start in August. There will also be more frequent service which will go later in the day on Line 35. The City has applied for EV grants and will make a formal announcement soon. Staff include sustainability components in all City Buildings including the rec center and the operations facility. Staff continue their work on Diversity, Equity, Inclusion, and Belonging (DEIB) and a parttime staff member has been assigned to work on DEIB.

City Manager Williams praised the staff who worked on the Old Time Fair who are now getting ready for Music in the Park and Movies in the Park. There are street improvements required on Burns Street by the library due to the new development. They did some testing on the streets and it is in worse condition than we knew. Rather than having half street closures, they are doing a full street closure so they can rebuild the street. The City put a hold on the street closure to have more time to go to the Neighborhood Association Meeting to hear the neighbor's concerns. August 5 at 1:00 pm is the next Council meeting. He went over the events at the library and Council's getting out into the community.

City Attorney Wigod reminded Council now that the ballot measure has been voted on, elected officials can engage in political activity; however, public employees are prohibited from engaging in political activities.

Adjourn [8:35 pm]

Minutes approved 8-5-24.



22500 Salamo Road West Linn, Oregon 97068 http://westlinnoregon.gov

CITY COUNCIL AGENDA

Monday, July 15, 2024

6:00 p.m. – Special Meeting – Council Chambers & Virtual*

1. Call to Order [6:00 pm/5 min]

2. Approval of Agenda [6:05 pm/5 min]

3. Public Comment [6:10 pm/10 min]

The purpose of Public Comment is to allow the community to present information or raise an issue regarding items that do not include a public hearing. All remarks should be addressed to the Council as a body. This is a time for Council to listen, they will not typically engage in discussion on topics not on the agenda. Time limit for each participant is three minutes, unless the Mayor decides to allocate more or less time. Designated representatives of Neighborhood Associations and Community Advisory Groups are granted five minutes.

4. Mayor and Council Reports

[6:20 pm/15 min]

- a. Reports from Community Advisory Groups
- b. Appoint Community Advisory Group Members
- c. Legislative Priorities

Business Meeting

[6:55 pm/90 min]

Persons wishing to speak on agenda items shall complete the form provided in the foyer and hand them to staff prior to the item being called for discussion. A separate slip must be turned in for each item. The time limit for each participant is three minutes, unless the Mayor decides to allocate more or less time. Designated representatives of Neighborhood Associations and Community Advisory Groups are granted five minutes.

- a. <u>Agenda Bill 2024-07-15-01:</u> RES 2024-06, TO SUBMIT A PROPOSED CHARTER AMENDMENT TO THE REGISTERED VOTERS OF THE CITY AT THE NOVEMBER 5, 2024, ELECTION TO INCREASE THE UPPER LIMIT ON COMPENSATION PAID TO THE MAYOR AND COUNCIL
- Agenda Bill 2024-07-15-02: Climate Friendly and Equitable Communities Code Amendments (CFEC) Implementation Update

6. City Manager Report

[8:25 pm/5 min]

- a. Council Priorities Update
- 7. Adjourn [8:35 pm]

*City Council meetings will be conducted in a hybrid format with some Councilors, staff, presenters, and members of the public attending virtually and others attending in person. The public can watch all meetings online via https://westlinnoregon.gov/meetings or on Cable Channel 30.

Submit written comments by email to City Council at citycouncil@westlinnoregon.gov. We ask that written comments be provided before noon on the day of the meeting to allow City Council members time to review your comments.

If you cannot attend the meeting in person and would like to speak live at a public meeting by videoconferencing software or by phone, please complete the form located at: https://westlinnoregon.gov/citycouncil/meeting-request-speak-signup by 4:00 pm the day of the meeting to be input into our system. Instructions on how to access the virtual meeting will then be provided to you by email prior to the meeting. If you miss the deadline and would like to speak at the meeting, please fill out the form and staff will send you a link as time allows.

The City abides by Public Meetings law. If you believe a violation has occurred, please <u>click here</u> to inform the staff of your concern.

If you require special assistance under the Americans with Disabilities Act, please call City Hall 48 hours before the meeting date, 503-657-0331.

When needed, the Council will meet in Executive Session pursuant to ORS 192.660(2).



Agenda Bill 2024-07-15

Date Prepared: July 9, 2024

For Meeting Date: July 15, 2024

To: Rory Bialostosky, Mayor

West Linn City Council

From: John R. Williams, City Manager JRW

Subject: League of Oregon Cities ("LOC") Policy Priority Survey

Purpose

Develop Council response to LOC policy priority survey.

Question(s) for Council:

What are the Mayor and Council's <u>top five</u> recommendations to LOC on policy priorities at the state level?

Public Hearing Required:

None required.

Background & Discussion:

As in previous years, LOC has requested that all cities identify their top five priorities for the 2025 legislative session. The possibilities referenced in the attached survey were developed by seven LOC policy committees including elected officials and staff from around the state.

Responses are due to the League by September 27, so if this item cannot be completed on July 15, it will be possible to finish in August or September. The item is scheduled for this meeting as it's a relatively light agenda.

In the past, Councilors have come to the meeting with their individual "top five" lists and then worked as a group to identify a consensus Top 5. Following the meeting, staff will complete the form electronically and submit to LOC.

Council Options:

Prioritization among the pre-selected topics, or combining those with write-in options.

Staff Recommendation:

Priority areas in the LOC list that connect with Council Goals or recent discussions include: all of the items listed by the Transportation Committee; Infrastructure Funding; Marijuana Tax; Recreational Immunity; Shelter and Homeless Response; and Funding and Alignment for Housing Production.

Of course, LOC will not limit their work to only five issues, and nothing prevents the City and its partners from developing our own list of priorities and advocating for those. This prioritization exercise is simply to assist with statewide priority development.

Potential Motion:

"I move to recommend LOC prioritize (insert items) as top policy priorities and direct staff to submit this information to LOC."

Attachment:

1. 2024 LOC Member Voter Guide



2024 LOC Member Voter Guide

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2024 Member Voter Guide

Background: Each even-numbered year, the LOC appoints members to serve on seven policy committees, which are the foundation of the League's policy development process. Composed of city officials, these committees analyze policy and technical issues and recommend positions and strategies for the upcoming two-year legislative cycle. This year, seven committees identified 23 legislative policy priorities to advance to the full membership and LOC Board of Directors. It's important to understand that the issues that ultimately do not rise to the top based on member ranking are not diminished with respect to their value to the policy committee or the LOC's advocacy. These issues will still be key component of the LOC's overall legislative portfolio for the next two years.

Ballot/Voting Process: Each city is asked to review the recommendations from the seven policy committees and provide input to the LOC Board of Directors, which will formally adopt the LOC's 2025-26 legislative agenda. While each city may have a different process when evaluating the issues, it's important for cities to engage with your mayor and entire council to ensure the issues are evaluated and become a shared set of priorities from your city._During its October meeting, the LOC Board will formally adopt a set of priorities based on the ranking process and their evaluation.

Each city is permitted one ballot submission. Once your city has reviewed the proposed legislative priorities, please complete the electronic ballot to indicate the top 5 issues that your city would like the LOC to focus on during the 2025-26 legislative cycle. The lead administrative staff member (city manager, city recorder, etc.) will be provided with a link to the electronic ballot. If your city did not receive a ballot or needs a paper option, please reach out to Meghyn Fahndrich at mfahndrich@orcities.org or Jim McCauley at imccauley@orcities.org.

Important Deadline: The deadline for submitting your city's vote is **5 p.m. on September 27, 2024.**

Community and Economic Development Committee

Contact: Jim McCauley, jmccauley@orcities.org

INFRASTRUCTURE FUNDING (CO-SPONSORED BY WATER AND WASTEWATER COMMITTEE)

RECOMMENDATION: The LOC will advocate for a comprehensive infrastructure package to support increased investments in water, sewer, stormwater and roads. This includes: funding for system upgrades to meet increasingly complex regulatory compliance requirements; capacity to serve needed housing and economic development; deferred maintenance costs; seismic and wildfire resiliency improvements; and clarity and funding to address moratoriums. The LOC will also champion both direct and programmatic infrastructure investments to support a range of needed housing development types and affordability.

Background: Cities continue to face the challenge of how to fund infrastructure improvements – to maintain current, build new, and improve resiliency. Increasing state resources in programs that provide access to lower rate loans and grants will assist cities in investing in vital infrastructure. Infrastructure development impacts economic development, housing, and livability. The level of funding for these programs has been inadequate compared to the needs over the last few biennia, and the funds are depleting and unsustainable without significant program modifications and reinvestments. This priority will focus on maximizing both the amount of funding and the flexibility of the funds to meet the needs of more cities across the state to ensure long-term infrastructure investment. The 2024 LOC Infrastructure Survey revealed the increasing need for water and road infrastructure funding. The results show \$11.9 billion of infrastructure funds needed (\$6.4 billion for water and \$5.5 billion for roads).

Combined with the federal-cost share decline on water infrastructure projects – despite the recent bi-partisan infrastructure law investment – cities face enormous pressure to upgrade and maintain water infrastructure. At the same time, cities across the state are working urgently to address Oregon's housing crisis. To unlock needed housing development and increase affordability, the most powerful tool the Legislature can deploy is targeted investments in infrastructure to support needed housing development.

SHELTER AND HOMELESS RESPONSE

RECOMMENDATION: The LOC will support a comprehensive homeless response package to fund the needs of homeless shelter and homeless response efforts statewide. Funding should include baseline operational support to continue and strengthen coordinated regional homeless response and include a range of shelter types and services, including alternative shelter models, safe parking programs, rapid rehousing, outreach, case management, staffing and administrative support, and other related services. The LOC will also support capital funding for additional shelter infrastructure and site preparation. Oregon's homeless response system must recognize the critical role of cities in homeless response and meaningfully include cities in regional funding and decision-making, in partnership with counties, community action agencies, continuums of care, housing authorities, and other service provider partners.

Background: The LOC recognizes that to end homelessness, a cross-sector coordinated approach to delivering services, housing, and programs is needed. Despite historic legislative investments in recent years, Oregon still lacks a coordinated, statewide shelter and homeless response system with stable funding. Communities across the state have developed regional homeless response collaboratives, beginning with the HB 4123 pilot communities funded by the Legislature in 2022 and the more recently established Multi-Agency Collaboratives and Local Planning Groups created by Governor Kotek's **Executive Order on Affordable Housing and Homelessness**. As Oregon continues to face increasing rates of unsheltered homelessness, the LOC is committed to strengthening a regionally based, intersectional state homeless response system to ensure all Oregonians can equitably access stable housing and maintain secure, thriving communities.

EMPLOYMENT LANDS READINESS AND AVAILABILITY

Legislative Recommendation: The LOC will support incentives, programs and increased investment to help cities with the costs of making employment lands market-ready, including continued investment in the state brownfields programs. The LOC also recognizes the deficit of industrial land capacity in strategic locations and will support efforts to build a more comprehensive industrial lands program by strengthening the connection between the DLCD Goal 9 Program and Business Oregon IL programs and resources.

Background: Infrastructure cost is a significant barrier for cities that are looking to increase the supply of market-ready industrial land. Cities require a supply of industrial land that is ready for development to recruit and retain business operations. For sites to be attractive to site selectors, the basic infrastructure must be built out first. For example, the Regionally Significant Industrial Site (RSIS) program within Business Oregon is designed to help cities with the cost of readiness activities

through a reimbursement program, but many cities are not able to take advantage of this program due to a lack of staff capacity and up-front capital for investments.

FULL FUNDING AND ALIGNMENT FOR HOUSING PRODUCTION

RECOMMENDATION: The LOC will advocate to maintain and increase state investments to support the development and preservation of a range of needed housing types and affordability, including: publicly supported affordable housing and related services; affordable homeownership; permanent supportive housing; affordable modular and manufactured housing; middle housing types; and moderate-income workforce housing development. In addition, the LOC will seek opportunities to address structural barriers to production of different housing options at the regional and state level. This includes: streamlining state agency programs, directives, funding metrics, and grant timelines that impact development; aligning state programs with local capital improvement and budget timelines; and increasing connections between affordable housing resources at Oregon Housing and Community Services (OHCS) with the land use directives in the Oregon Housing Needs Analysis (OHNA) and Climate Friendly and Equitable Communities (CFEC) programs at the Department of Land Conservation and Development (DLCD).

Background: Recent legislation and executive orders have made significant changes to the state's land use planning process, including new housing production directives for cities and counties. These updates have resulted in extensive, continuous, and sometimes conflicting efforts that are not supported by adequate state funding. Cities do not have the staff capacity or resources needed to implement existing requirements. Additional state support is needed to assist local implementation, including technical assistance and education for local staff and decision makers, and workforce development. The state should prioritize implementation and coordination of existing programs in the 2025-2026 legislative sessions before considering any new policies.

General Government Committee

Contact: Scott Winkels, swinkels@orcities.org

RESTORATION OF RECREATIONAL IMMUNITY

RECOMMENDATION: The LOC will introduce legislation to protect cities and other landowners who open their property for recreational purposes from tort liability claims.

Background: An adverse court ruling stemming from a recreational injury sustained on a city owned trail opened cities and other public and private landowners to tort claims for injuries sustained by people who are recreating. The Legislature enacted a temporary restoration of the immunity in 2024 that will expire

on July 1, 2025. Legislation to make the immunity permanent will be needed for cities to offer recreational amenities without fear of tort liability lawsuits or excessive risk premiums.

BEHAVIORAL HEALTH ENHANCEMENTS

RECOMMENDATION: The LOC will introduce and support legislation to expand access to behavioral health treatment beds and allow courts greater ability to direct persons unable to care for themselves into treatment through the civil commitment process.

Background: While Oregon has historically ranked at or near the bottom nationally for access to behavioral healthcare, the state has made significant investments over the past four years. It will take time for investments in workforce development and substance abuse treatment to be realized, and areas for improvement remain. The standard for civilly committing a person into treatment remains very high in Oregon, and as a result, individuals who present a danger to themselves or others remain untreated, often producing tragic results. Additionally, the number of treatment beds for residential care does not meet demand, with services unavailable in multiple areas of the state.

CONTINUED ADDICTION POLICY REFORM

RECOMMENDATION: The LOC will Introduce and support legislation to allow drug related misdemeanors to be cited into municipal court; provide stable funding for services created in HB 4002 in 2024; allow more service providers to transport impaired persons to treatment; establish the flow of resources to cities to support addiction response; and monitor and adjust the implementation of HB 4002.

Background: The Legislature passed significant changes to Oregon's approach to the current addiction crisis with the creation of a new misdemeanor charge designed to vector defendants away from the criminal justice system and into treatment. Changes also included: sentencing enhancements for drug dealers; investments in treatment capacity; and expanded access to medical assisted addiction treatment. HB 4002 did not include stable funding for the services created or provide cities with direct access to resources, or the ability to cite the new offense into municipal courts. Additionally, the new law will likely require adjustments as the more complicated elements get implemented.

Energy and Environment Committee

Contact: Nolan Pleše, nplese@orcities.org

BUILDING DECARBONIZATION, EFFICIENCY, AND MODERNIZATION

RECOMMENDATION: The LOC will support legislation to protect against any rollback and preemptions to allow local governments to reduce greenhouse gas emissions from new and existing buildings while ensuring reliability and affordability. In addition, the LOC will lead and back efforts that support local governments, including statewide capacity, expertise, and resources to allow local governments to pursue state and federal funding and continue to support off-ramps for local governments unable to meet the state's new building performance standards.

Background: Homes and commercial buildings consume nearly one-half of all the energy used in Oregon, according to the Oregon Department of Energy. Existing buildings can be retrofitted and modernized to become more resilient and efficient, while new buildings can be built with energy efficiency and energy capacity in mind.

Oregon cities, especially small to mid-sized and rural communities, require technical assistance and financial support to meet the state's goals. Without additional support, some communities will be unable to meet the state's building performance standards. Off-ramps are necessary to protect cities unable to meet the state's goals to ensure they are not burdened by mandates they can't meet.

Some initiatives may include local exceptions for building energy codes and performance standards, statewide home energy scoring, or financial incentives from the Infrastructure Investment and Jobs Act (IIJA), the Inflation Reduction Act (IRA), state incentives, and other financial incentives like CPACE (Commercial property-assessed clean energy).

For cities to meet their climate resilience and carbon reduction goals while maintaining home rule authority, their flexibility must be preserved to allow for a successful transition from fossil fuels. State pre-emptions should not prohibit cities from exceeding state goals and achieving standards that align with their values.

INVESTMENT IN COMMUNITY RESILIENCY AND CLIMATE PLANNING RESOURCES

RECOMMENDATION: The LOC will support investments that bring resiliency and climate services (for mitigation and adaptation) together in coordination with public and private entities, and work to fill the existing gaps to help communities get high-quality assistance. These resources are needed for local governments to effectively capture the myriad of available state and federal funding opportunities that cannot be accessed due to capacity and resource challenges. The LOC will work with partners to identify barriers and potential

solutions towards resiliency opportunities, such as local energy generation and battery storage, and to support actions that recognize local control.

Background: Oregon communities have unique resources and challenges, and increasingly need help to plan for climate and human-caused impacts and implement programs to reduce greenhouse gases. Oregon should focus on maintaining the reliability of the grid while supporting safe, healthy, cost-effective energy production that includes external costs.

Although many opportunities for building resiliency exist, not all will not be built or managed by cities. Cities support efforts to build resiliency hubs in coordination with public, private, and non-profit interests and will seek more investments in programs that support resiliency hubs.

Cities also have a broad range of perspectives on how to address the impacts of the climate crisis. Concerns about costs and reliability during this energy transition have surfaced in many cities. At the same time, others who share those concerns also aim to have stronger requirements that meet their cities' climate goals. To meet these challenges, cities oppose additional mandates but support exceptions and additional support that recognize each city's unique perspectives, resources, and experience while preserving local authority.

Oregon's small to mid-sized communities and rural communities are particularly in need of technical assistance, matching funds, and additional capacity to address climate impacts. Without assistance, these communities face unfunded mandates due to low resources and capacity challenges to go after many available opportunities.

ADDRESS ENERGY AFFORDABILITY CHALLENGES FROM RISING UTILITY COSTS

RECOMMENDATION: The LOC will: support actions to maintain affordable and reliable energy resources; invest in programs and new technology that support energy efficiency, renewable energy, and battery storage to help reduce overall energy costs and demands; and address grid challenges during peak energy demand and the associated rising costs, while balancing the pace of energy production and power supply that impact rates.

Background: In recent years, rising utility costs have increased the energy burden on Oregonians, particularly low-income Oregonians, those with fixed incomes, and those who are unable to work. Costs contributing to these increases include, infrastructure upgrades, maintenance, and modernization, climate impacts from increased extreme weather events (wildfires, ice storms, snowstorms, flooding, etc.) and mitigation costs associated with them, fuel costs, inflation, legislative and gubernatorial actions, and investments in new energy-producing technology, and battery storage, are some of many reasons that are impacting utility rates.

While many investment opportunities exist, more cooperation and collaboration

needed to find a path forward that reduces the need for large rate increases that impact Oregonians. Rate increases should balance and prioritize vital labor, infrastructure, and mitigations necessary to sustain present and future energy demands with compensation.

In addition, the LOC would advocate for new tools and utilizing existing tools to modernize rate structures to provide flexibility and account for the time of year of rate increases (phasing in of rate increases) and recognize the higher burden for low and moderate-income and fixed-income Oregonians.

Finance and Taxation Committee

Contact: Lindsay Tenes, Itenes@orcities.org

LODGING TAX FLEXIBILITY

RECOMMENDATION: The LOC will advocate for legislation to increase flexibility to use locally administered and collected lodging tax revenue to support tourism-impacted services.

Background: In 2003, the Legislature passed the state lodging tax and restricted local transient lodging tax (TLT) by requiring that revenue from any new or increased local lodging tax be spent according to a 70/30 split: 70% of local TLT must be spent on "tourism promotion" or "tourism related facilities" and up to 30% is discretionary funds.

Tourism has created an increased demand on municipal service provision. Some of the clearest impacts are on roads, infrastructure, public safety, parks, and public restrooms. Short term rentals and vacation homes also reduce the housing supply and exacerbate housing affordability issues.

Cities often play an active role in tourism promotion and economic development efforts, but requiring that 70% of lodging tax revenue be used to further promote tourism is a one-size fits all approach that does not meet the needs of every tourism community. Cities must be allowed to strike the balance between tourism promotion and meeting the needs for increased service delivery for tourists and residents.

MARIJUANA TAX

Legislative Recommendation: The LOC will advocate for legislation that increases revenue from marijuana sales in cities. This may include proposals to restore state marijuana tax losses related to Measure 110 (2020), and to increase the 3% cap on local marijuana taxes.

Background: The state imposes a 17% tax on recreational marijuana products. Until

the end of 2020, cities received 10% of the state's total tax revenues (minus expenses) on recreational marijuana products. Measure 110 largely shifted the allocation of state marijuana revenue by capping the amount that is distributed to the recipients that previously shared the total amount (the State School Fund, the Oregon Health Authority, the Oregon State Police, cities and counties) and diverted the rest to drug treatment and recovery services. Starting in March of 2021, quarterly revenue to cities from state marijuana taxes saw a decrease of roughly 74%. Marijuana revenue has also been on a downward trend because the market is oversaturated, which has continually reduced sale prices (high supply, steady demand). Marijuana is taxed on the price of the sale and not on volume.

ALCOHOL TAX

RECOMMENDATION: The LOC will advocate for increased revenue from alcohol taxes. This includes support for any recommendation by the HB 3610 Task Force on Alcohol Pricing to increase the beer and wine tax that maintains 34% shared distribution to cities. This may also include legislation to lift the pre-emption on local alcohol taxes.

Background: Cities have significant public safety costs related to alcohol consumption and must receive revenue commensurate to the cost of providing services related to alcohol.

Oregon is a control state and the Oregon Liquor and Cannabis Commission (OLCC, formerly known as the Oregon Liquor Control Commission) acts as the sole importer and distributor of liquor. Cities and other local governments are preempted from imposing alcohol taxes. In exchange, cities receive approximately 34% share of net state alcohol revenues. The OLCC has also imposed a 50-cent surcharge per bottle of liquor since the 2009-2011 biennium, which is directed towards the state's general fund. Oregon's beer tax has not been increased since 1978 and is \$2.60 per barrel, which equates to about 8.4 cents per gallon, or less than 5 cents on a six-pack. Oregon's wine tax is 67 cents per gallon and 77 cents per gallon on dessert wines. Oregon has the lowest beer tax in the country and the second lowest wine tax.

Broadband, Cybersecurity, Artificial Intelligence (AI), and Telecommunications Committee

Contact: Nolan Plese, npleše@orcities.org

DIGITAL EQUITY AND INCLUSION

RECOMMENDATION: The LOC will support legislation and policies that help all individuals and communities have the information technology capacity needed for full participation in our society, democracy, and economy through programs such as digital

navigators, devices, digital skills, and affordability programs like the Affordable Connectivity Program (ACP) and the Oregon Telephone Assistance Program (OTAP – also known as Lifeline) that meet and support community members where they are.

Background: Connectivity is increasingly relied on for conducting business, learning, and receiving important services like healthcare. As technology has evolved, the digital divide has become more complex and nuanced. Now, the discussion of the digital divide is framed in terms of whether a population has access to hardware, to the Internet, to viable connection speeds, and to the skills they need to effectively use it. Recognizing individual knowledge and capacity, abilities, and lived experience is now vital, and programs that offer devices, digital literacy skills, cybersecurity, and support for internet affordability, are critical to closing the digital divide.

CYBERSECURITY & PRIVACY

RECOMMENDATION: The LOC will support legislation that addresses privacy, data protection, information security, and cybersecurity resources for all that use existing and emerging technology like artificial intelligence (AI) and synthetic intelligence (SI), including, but not limited to: funding for local and state government cyber and information security initiatives; interagency and government coordination and cooperative arrangements for communities that lack capacity; statewide resources for cyber and AI professionals and workforce development; vendor and third-party vendor accountability; regulations of data privacy; or standards for software/hardware developers to meet that will make their products more secure while ensuring continued economic growth. The LOC will oppose any unfunded cybersecurity and/or AI mandates and support funding opportunities to meet any unfunded insurance requirements.

Background: Society's continued reliance on technology will only increase with the emergence of artificial intelligence (AI) and synthetic intelligence (SI). This will mean an increased risk for cybercrimes. Cybersecurity encompasses everything that pertains to protecting our sensitive and privileged data, protected health information, personal information, intellectual property, data, and governmental and industry information systems from theft and damage attempted by criminals and adversaries.

Cybersecurity risk is increasing, not only because of global connectivity but also because of the reliance on cloud services to store sensitive data and personal information. As AI and SI technology and adoption accelerate, the ability to guard against cyber threats and threats created through AI will increase. Strengthening coordination between the public and private sectors at all levels is essential for decreasing risks and quickly responding to emerging threats. This ensures resilience is considered to reduce the damage caused by cyber threats.

RESILIENT, FUTUREPROOF BROADBAND INFRASTRUCTURE AND PLANNING INVESTMENT

RECOMMENDATION: The LOC will support legislation to ensure broadband systems are built resiliently and futureproofed, while also advocating for resources to help cities with broadband planning and technical assistance through direct grants and staff resources at the state level. The LOC will oppose any preemptions that impede local government's ability to maintain infrastructure standards in the local rights-ofway. Municipalities' have a right to own and manage access to poles and conduit and to become broadband service providers.

Background:

Broadband Planning and Technical Assistance

Most state and federal broadband infrastructure funding requires communities to have a broadband strategic plan in place in order to qualify. Many cities do not have the resources or staff capacity to meet this requirement. Cities will need to rely on outside sources or work with the state for assistance and support the state setting up an office to aid local governments.

Resilient and Long-Term Systems

As broadband continues to be prioritized, building resilient long-term networks will help Oregonians avoid a new digital divide as greater speeds are needed with emerging technologies like artificial intelligence (AI). Important actions that will ensure resilient broadband include: dig once policies; investing in robust middle-mile connections; ensuring redundancy and multiple providers in all areas' sharing current and future infrastructure to manage overcrowding in the right-of-way (ROW); and undergrounding fiber instead of hanging it on poles. Additionally, infrastructure should be built for increased future capacity to avoid a new digital divide by allowing Oregon to determine speeds that reflect current and future technology.

Optional Local Incentives to Increase Broadband Deployment

Cities need flexibility to adequately manage public rights-of-ways (ROW). Instead of mandates, the state should allow cities the option to adopt incentives that could help streamline broadband deployment. Flexibility for cities to fund conduit as an eligible expense for other state infrastructure (most likely water or transportation projects) would reduce ROW activity. Additionally, local governments can work with state and federal partners to streamline federal and state permitting to reduce delays in broadband deployment.

Regulatory Consistency Amidst Convergence

With rapid changes in communication, standards and policy should keep pace. When a converged technology utilizes differing communications technologies, it may be

required to adhere to multiple standards and regulations, or providers may argue that some parts of their service is not subject to regulations. The LOC will support legislation that addresses the inconsistency of regulations applied to traditional and nontraditional telecommunications services as more entities move to a network-based approach.

ARTIFICIAL INTELLIGENCE (AI)

RECOMMENDATION: The LOC will support legislation that promotes secure, responsible and purposeful use of artificial intelligence (AI) and synthetic intelligence (SI) in the public and private sectors while ensuring local control and opposing any unfunded mandates. Cities support using AI for social good, ensuring secure, ethical, non-discriminatory, and responsible AI governance through transparent and accountable measures that promotes vendor and third-party vendor accountability, improving government services while protecting sensitive data from use for AI model learning, and fostering cross-agency, business, academic, and community collaboration and knowledge sharing.

Background: While artificial intelligence (AI) and synthetic intelligence (SI) are not new, the recent advancements in machine learning and the exponential growth of artificial and synthetic intelligence require governments and providers to be responsible and purposeful in the use of this technology. The opportunities and risks that AI and SI present demand responsible values and governance regarding how AI systems are purchased, configured, developed, operated, or maintained in addition to ethical policies that are transparent and accountable. Policies should also consider the implication of AI on public records and retention of information on how AI is being used. Additionally, governments need to consider how procurements are using AI, how they are securing their systems, and any additional parties being used in the process.

Al systems and policies should:

- Be Human-Centered Design Al systems are developed and deployed with a human-centered approach that evaluates Al-powered services for their impact on the public.
- Be Secure & Safe Al systems should maintain safety and reliability, confidentiality, integrity, and availability through safeguards that prevent unauthorized access and use to minimize risk.
- Protect Privacy Privacy is preserved in all AI systems by safeguarding personally identifiable information (PII) and sensitive data from unauthorized access, disclosure, and manipulation.
- Be Transparent The purpose and use of AI systems should be proactively communicated and disclosed to the public. An AI system, its data sources,

operational model, and policies that govern its use should be understandable, documented, and properly disclosed publicly.

- Be Equitable Al systems support equitable outcomes for everyone; urban, rural, suburban, frontier, and historically underrepresented communities. Bias in Al systems should be effectively managed to reduce harm to anyone impacted by its use.
- Provide Accountability Roles and responsibilities govern the deployment and maintenance of AI systems. Human oversight ensures adherence to relevant laws and regulations and ensures the product's creator is ultimately responsible for reviewing the product prior to release and held accountable.
- Be Effective Al systems should be reliable, meet their objectives, and deliver precise and dependable outcomes for the utility and contexts in which they are deployed.
- Provide Workforce Empowerment Staff are empowered to use AI in their roles through education, training, and collaborations that promote participation and opportunity.

Transportation Committee

Contact: Jim McCauley, jmccauley@orcities.org

2025 TRANSPORTATION PACKAGE

RECOMMENDATION: The LOC supports a robust, long-term, multimodal transportation package focused on: stabilizing funding for operations and maintenance for local governments and ODOT; continued investment in transit and bike/ped programs, safety, congestion management, and completion of projects from HB 2017. As part of a 2025 package, the funding level must maintain the current State Highway Fund (SHF) distribution formula and increase investments in local programs such as Great Streets, Safe Routes to Schools, and the Small City Allotment Program. In addition, the package should find a long-term solution for the weight-mile tax that stabilizes the program with fees that match heavier vehicles' impact on the transportation system. The funding sources for this package should be diverse and innovative. Additionally, the package should maintain existing choices and reduce barriers for local governments to use available funding tools for transportation investments.

Background: Oregon has one of the country's most transportation-dependent economies, with 400,000 jobs (1 in 5) related directly to transportation via rail, road, and ports. The State Highway Fund (SHF) is the primary revenue source for the state's transportation infrastructure, and comes from various sources, including gas

and diesel tax, weight mile tax, vehicle registration fees, vehicle title fees, and driver's license fees. These funds are distributed using a 50-30-20 formula, with 50% to the state, 30% to counties, and 20% to cities. Continued investment in transportation infrastructure is critical for public safety objectives such as "Safe Routes to Schools" and the "Great Streets" program. The Legislature must develop a plan to match inflationary costs and a plan to transition from a gas tax to an impact fee based on miles traveled to stabilize transportation investment.

FUNDING AND EXPANDING PUBLIC AND INTER-COMMUNITY TRANSIT

RECOMMENDATION: The LOC supports expanding funding for public transit operations statewide, focusing on inter-community service, service expansion, and a change in policy to allow for the use of funds for local operations and maintenance.

Background: During the 2017 session, HB 2017 established Oregon's first statewide comprehensive transit funding by implementing a "transit tax," a state payroll tax equal to one-tenth of 1%. This revenue source has provided stable funding of more than \$100 million annually.

These funds are distributed utilizing a formula. Investments made since the 2017 session helped many communities expand and start transit and shuttle services to connect communities and provide transportation options. Many communities, however, still lack a viable public transit or shuttle program and would benefit greatly from expanded services.

SHIFT FROM A GAS TAX TO A ROAD USER FEE

RECOMMENDATION: The LOC supports replacing Oregon's gas tax with a Road User Fee (RUF) while protecting local government's authority to collect local gas tax fees. An RUF will better measure a vehicle's impact on roads and provide a more stable revenue stream.

Background: Oregon's current gas tax is 40 cents per gallon. Depending on the pump price, the gas tax represents a small portion of the overall cost of gas. Due to the improved mileage of new vehicles and the emergence and expected growth of electric vehicles, Oregon will continue to face a declining revenue source without a change in the fee structure. Capturing the true impact of vehicles on the transportation system requires a fee structure that aligns with use of roads. The federal tax has remained at 18 cents per gallon since 1993, effectively losing buying power or the ability to keep up with inflation.

COMMUNITY SAFETY AND NEIGHBORHOOD LIVABILITY

RECOMMENDATION: The LOC supports a strong focus on funding safety improvements on large roads, such as highways and arterials, that run through all communities. This includes directing federal and state dollars toward safety improvements on streets that meet the Great Streets criteria but are not owned by ODOT, and increasing funding for the

Great Streets program. For those cities that don't qualify for existing programs, ODOT should explore funding opportunities for cities with similar safety needs. Additionally, more funding should be directed to the Highway Safety Improvement Program (HSIP) and All Roads Transportation Safety (ARTS) programs.

Background: Community safety investment remains a critical challenge for local governments, reducing their ability to maintain a transportation system that supports the safe and efficient movement of people and goods. Traffic fatalities and serious injuries continue to grow to record levels in many communities. The lack of stable funding for these basic operations and maintenance functions prevents local governments from meeting core community expectations. Without increases in funding for transportation, this problem is expected to get even worse, as costs for labor and materials continue to increase.

Water and Wastewater Committee

Contact: Michael Martin, mmartin@orcities.org

INFRASTRUCTURE FUNDING (CO-SPONSORED BY COMMUNITY AND ECONOMIC DEVELOPMENT COMMITTEE)

RECOMMENDATION: The LOC will advocate for a comprehensive infrastructure package to support increased investments in water, sewer, stormwater and roads. This includes: funding for system upgrades to meet increasingly complex regulatory compliance requirements; capacity to serve needed housing and economic development; deferred maintenance costs; seismic and wildfire resiliency improvements; and clarity and funding to address moratoriums. The LOC will also champion both direct and programmatic infrastructure investments to support a range of needed housing development types and affordability.

Background: Cities continue to face the challenge of how to fund infrastructure improvements – to maintain current, build new, and improve resiliency. Increasing state resources in programs that provide access to lower rate loans and grants will assist cities in investing in vital infrastructure. Infrastructure development impacts economic development, housing, and livability. The level of funding for these programs has been inadequate compared to the needs over the last few biennia, and the funds are depleting and unsustainable without significant program modifications and reinvestments. This priority will focus on maximizing both the amount of funding and the flexibility of the funds to meet the needs of more cities across the state to ensure long-term infrastructure investment. The 2024 LOC Infrastructure Survey revealed the increasing need for water and road infrastructure funding. The results show \$11.9 Billion of infrastructure funds needed (\$6.4 billion for water and \$5.5

billion for roads).

Combined with federal-cost share decline on water infrastructure projects – despite the recent bi-partisan infrastructure law investment – cities face enormous pressure to upgrade and maintain water infrastructure. At the same time, cities across the state are working urgently to address Oregon's housing crisis. To unlock needed housing development and increase affordability, the most powerful tool the Legislature can deploy is targeted investments in infrastructure to support needed housing development.

PLACE-BASED PLANNING

RECOMMENDATION: The LOC will advocate for funding needed to complete existing place-based planning efforts across the state and identify funding to continue the program for communities that face unique water supply challenges.

Background: Oregon's water supply management issues are complex. In 2015, the Legislature created a place-based planning pilot program in Oregon administered through the Oregon Water Resources Department that provides a framework and funding for local stakeholders to collaborate and develop solutions to address water needs within a watershed, basin, surface water, or groundwater. In 2023, the Legislature passed a significant bipartisan Drought Resilience and Water Security package (BiDRAWS), which included \$2 million into a place-based planning water fund to continue efforts to address a basin-by-basin approach.

OPERATOR-IN-TRAINING APPRENTICESHIPS

RECOMMENDATION: The LOC will advocate for funding for apprenticeship training programs and the expansion of bilingual training opportunities to promote workforce development of qualified wastewater and drinking water operators due to the significant lack of qualified operators.

Background: Water utilities must resolve a human-infrastructure issue in order to keep our water and wastewater systems running. Currently, water utilities face challenges in recruiting, training, and retaining certified operations employees. In addition, retirements of qualified staff over the next decade will exacerbate the problem.

In 2023, the Legislature approved one-time funding for the development of a training facility for certified operators and technical assistance staff in partnership with the Oregon Association of Water Utilities. Sustained funding for regional training facilities and direct funding for utilities hosting training programs is needed to train the next generation of water and wastewater operators.



Agenda Bill 2024-07-15-01

Date Prepared: July 5, 2024

For Meeting Date: July 15, 2024

To: Rory Bialostosky, Mayor

West Linn City Council

Through: John Williams, City Manager TRW

From: Lauren Breithaupt, Finance Director

Subject: Proposed Charter Amendments Measure – Relating to City Council Stipends

Purpose:

The Budget Committee members have reviewed a comparison of the current City Council stipends to nearby cities. They have recommended the Council put a measure on the November 2024 ballot to increase the stipends.

Question(s) for Council:

Does the Council wish to place the attached ballot measure on the November 5, 2024 General Election, to allow voters to consider amendments to the Charter relating to City Councilor's stipends?

Public Hearing Required:

None Required.

Background & Discussion:

The City Council has asked City staff to compare their stipends to nearby cities. Additionally, they requested the Budget Committee, as an impartial group, review the comparison. The Council requested a recommendation on whether to keep stipends the same (with CPI increases) or to put a measure on the November 2024 ballot for an increase. Council's interest in this is connected with the desire to make it easier for any member of our community to serve, not only those with the economic ability to do so.

Under Oregon ethics law, any changes in compensation for Mayor and Councilors (including both stipend and benefits) approved directly by the Mayor and Councilors would be an actual conflict of interest if the changes take effect before an intervening election. However, after consulting with the Oregon Government Ethics Commission, when a change in Mayor and Councilor compensation is referred to the voters to be approved, it does not create an actual conflict of interest and can be voted on by the Mayor and Council to be referred to the voters, and if approved by the votes, can take effect as directed in the Charter, including if that is prior to an intervening election for that position.

On May 20, 2024, the Budget Committee met and reviewed the comparison. The Budget Committee made a recommendation to the City Council to put a measure on the November 2024 ballot. The

measure would increase the Mayor's annual stipend from \$9,445 to \$30,000 and increase the four Councilor's annual stipends from \$5,910 to \$15,000 each.

The language on the annual increase for inflation will be adjusted in accordance with Ordinance 1690. Current language references the Consumer Price Index (CPI) for the Portland Metropolitan Area, which has been discontinued by the Bureau of Labor Statistics. The City has adopted Ordinance 1690, which updates the index the City uses to the Bureau of Labor Statistics CPI-W for Urban Wage Earners and Clerical Workers for Western Cities – B/C. The maximum amount may be adjusted for inflation annually based upon the CPI.

Budget Impact:

The annual budget increase is expected to be approximately \$65,000. This includes taxes and any applicable benefits.

Sustainability Impact:

Not Applicable.

Council Options:

- 1. Adopt the resolution and direct staff to take all necessary actions to place the attached ballot measure on the November 5, 2024 General Election.
- 2. Direct staff not to pursue a ballot measure for the proposed charter amendment.

Staff Recommendation:

None; this is a Council policy decision.

Potential Motion:

Move to approve Resolution 2024-06, a resolution to submit to voters to amend the West Linn Charter relating to City Council stipend amounts and to direct staff to take all necessary actions to place the ballot measure on the November 5, 2024 General Election.

Attachments:

- 1. Resolution 2024-06
- 2. Comparison of City Annual Elected Officials Stipends updated

RESOLUTION NO. 2024 - 06 WEST LINN, OREGON

A RESOLUTION OF THE WEST LINN CITY COUNCIL TO SUBMIT A PROPOSED CHARTER AMENDMENT TO THE REGISTERED VOTERS OF THE CITY AT THE NOVEMBER 5, 2024, ELECTION TO INCREASE THE UPPER LIMIT ON COMPENSATION PAID TO THE MAYOR AND COUNCIL

- **WHEREAS,** Section 11, Salaries of the West Linn City Charter provides an upper limit on compensation for the services of the Mayor and each City Councilor;
- **WHEREAS**, on March 4, 2024, City Council discussed amending the upper limit on compensation specified in the Charter, asked staff to compare Mayor and Councilor compensation for surrounding cities, and directed the Budget Committee to review these comparisons and make a recommendation;
- **WHEREAS**, the Mayor and City Council expressed an interest in increasing the upper limit of Mayor and Councilor compensation to make it easier for any member of the community to serve, not just those with the economic ability to do so;
- **WHEREAS**, on May 20, 2024, the West Linn Budget Committee met, reviewed the compensation for Councilors and the Mayor for eight nearby cities prepared by staff and recommended that the City amend the Charter to increase upper limit on the Mayors compensation to an amount not to exceed \$30,000 per year and the Councilor's compensation to an amount not to exceed \$15,000, with both maximum amounts adjusted annually for inflation; and
- **WHEREAS**, on July 15, 2024, the City Council voted to submit a proposed Ballot measure on the November 5, 2024, ballot, to amend Section 11 of the West Linn City Charter to increase the upper limit on the Mayor and Councilor's compensation as recommended by the West Linn Budget Committee;

NOW, THEREFORE, THE CITY OF WEST LINN RESOLVES AS FOLLOWS:

- **SECTION 1.** Referral. The ballot title attached in Exhibit A shall be referred to the legal voters of the City of West Linn, Clackamas County, Oregon, at the election on Tuesday, November 5, 2024.
- **SECTION 2.** Tuesday, November 5, 2024, is designated as the date for holding the election for the purpose of voting on the measure. The precinct for the election shall be all of the territory within the corporate limits of the City of West Linn, and the election will be conducted by the Clackamas County Elections Department by mail.
- **SECTION 3.** The City Elections Officer is directed to publish the notice of receipt of the ballot title in the West Linn Tidings or the Oregonian in compliance with ORS 250.275(5).
- **SECTION 4.** The City Elections Officer shall file the ballot title with the county clerk as required by ORS 254.095 and include the proposed measure in the statement of city measures to be voted on.

SECTION 5. City staff are directed to finalize an Explanatory Statement for the measure and submit it for including in the voter's pamphlet as provided in ORS 251.345, a draft of which is attached as Exhibit B.

SECTION 6. If a majority of eligible voters vote "yes" on the measure, the West Linn City Charter will be amended as follows:

Section 11. Salaries, will have the following language amended to this section:

The compensation for the services of each City officer, employee, Council member and Mayor shall be the amount fixed by the Council. As of January 1, 20252019, this amount shall not exceed \$4,000 \$15,000 annually for each Councilor and \$6,400 \$30,000 annually for the Mayor. This maximum amount shall be adjusted for inflation annually commencing July 1, 2025, based upon the Bureau of Labor Statistics CPI-W for Urban Wage Earners and Clerical Workers for Western Cities Consumer Price Index for the Portland Metropolitan Area.

This resolution was PASSED and ADOPTED this effect upon passage.	day of July, 2024, and takes
	Rory Bialostosky, Mayor
ATTEST:	
KATHY MOLLUSKY, CITY ATTORNEY	
	APPROVED AS TO FORM:
	CITY ATTORNEY

EXHIBIT A BALLOT TITLE (FINAL VERSION WILL BE IN ATTACHED FORM SEL 805)

CAPTION – 10 words maximum

Amends City Charter regarding limit on Mayor and Councilor compensation

QUESTION - 20 words maximum

Shall the Charter be amended to increase the upper limit on compensation for the Mayor and City Councilors?

SUMMARY – 175 words maximum

The measure adopts an amendment to the City Charter related to Mayor and City Councilor compensation which provides:

- The upper limit of compensation for the Mayor shall increase from an annual amount not to exceed \$6,400 to an annual amount not to exceed \$30,000.
- The upper limit on compensation for a Councilor shall increase from an annual amount not to exceed \$4,000 to an annual amount not to exceed \$15,000.
- The maximum amount shall be adjusted for inflation annually based upon the Bureau of Labor Statistics CPI-W for Urban Wage Earners and Clerical Workers for Western Cities.

EXHIBIT B PROPOSED CHARTER AMENDMENT – NOVEMBER 5, 2025 ELECTION EXPLANATORY STATEMENT

ELECTION DATE: November 5, 2024 **MEASURE NO.**

BALLOT TITLE CAPTION: Amends City Charter regarding limit on Mayor and Councilor

compensation

ABOUT THIS MEASURE

Amendments to the West Linn City Charter require voter approval. On July 15, 2024, the West Linn City Council adopted a resolution to place this proposed Charter amendment to the West Linn City Charter on the ballot for voter decision. The proposed amendment would increase the upper limit in the amount of compensation received by the Mayor and City Councilors.

The proposed changes to the Charter are underlined below:

Section 11. Salaries, will have the following language amended to this section:

The compensation for the services of each City officer, employee, Council member and Mayor shall be the amount fixed by the Council. As of January 1, 20192025, this amount shall not exceed \$4,000 \$15,000 annually for each Councilor and \$6,400 \$30,000 annually for the Mayor. This maximum amount shall be adjusted for inflation annually, commencing July 1, 2025, based upon the Bureau of Labor Statistics CPI-W for Urban Wage Earners and Clerical Workers for Western Cities Consumer Price Index for the Portland Metropolitan Area.

Why this Measure is Proposed

Council's interest in this ballot measure is connected with the desire to make it easier for any member of our community to serve, not only those with the economic ability to do so.

If this Measure is Approved

If voters approved the charter amendment, Mayor and Council salaries shall be capped at the maximum amounts allowed. If voters reject the charter amendment, the amount of Mayor and Councilor salaries will remain at the upper limits currently established by Charter.

City of West Linn Comparing City Annual Elected Officials Stipends - Updated Effective July 1, 2023 - June 30, 2024

Gladstone \$ Lake Oswego Milwaukie	42,000 \$ 54,760	- * \$ 6,134	- * \$ 2,726	_ *
Lake Oswego				_ *
Lake Oswego				- *
	54,760	6,134	2,726	
	54,760	6,134	2,726	
Milwaukie				2,726
Milwaukie				
	23,760	4,428	3,684	3,684
Oregon City	71,688	_ *	_ *	_ *
Sherwood	35,000	- *	_ *	- *
Tigard	199,510	61,237	11,247	11,247
Tualatin	67,600 **	26,160 ***	9,960 ****	9,960 ****
West Linn	64,764	9,445	5,910	5,910
Wilsonville	30,000	30,420	11,244	15,216
Average	65,454	15,314	4,975	5,416

^{*} Volunteer position

^{**} Tualatin \$130 per hour, estimated at 10 hours per week. Annual estimated at \$67,600.

^{***} \$20/month utility discount and 90% health insurance at approximately \$2,400/ month full family.

^{**** \$20/}month utility discount and 90% health insurance at approximately \$900/ month employee only.



Work Session Agenda Bill

Date: July 3, 2024

To: Rory Bialostosky, Mayor

Members, West Linn City Council

Through: John Williams, City Manager TRW

From: Darren Wyss, Planning Manager DSW

Subject: Climate Friendly and Equitable Communities Parking Reform

Purpose:

Receive a briefing on the Planning Commission policy recommendation to remove all parking mandates within the City and the tentative adoption schedule for associated code amendments.

Question(s) for Council:

Does the Council have any questions or concerns about moving forward with removing parking mandates within the City?

Background & Discussion:

The Planning Commission (PC), acting as the City Council appointed working group, held two work sessions (<u>first work session was on April 3, 2024</u> and <u>second work session was on June 5, 2024</u>) to discuss the policy choices the City must make regarding parking reform as part of the required implementation of the <u>Climate Friendly and Equitable Communities (CFEC) rules</u>. The primary policy decision the City must make is to either eliminate all parking mandates in the community or implement a series of regulations/programs to meet the CFEC rules.

The PC found consensus to recommend removing all parking mandates in the City. Some of the basis of the recommendation included:

- 90 percent of commercially zoned properties would be covered by no parking mandates unless the City implemented paid on-street parking districts in the Willamette and Bolton town center areas.
- 2. No support for paid on-street parking.
- Feedback from commercial property owners/developers that parking would continue to be provided and they supported removing the mandates to allow market forces to dictate necessary parking amounts.
- 4. Two new TriMet bus routes will begin operating and if the frequency were to increase in the future, the City may be required to remove mandates within one-half mile as is the case with the current TriMet 35 route along Highway 43.
- 5. Ease of implementation will reduce City costs associated with new programs, regulations, and enforcement.

The City needs to adopt parking related code amendments by the end of calendar year 2024. The City received grant funds from the Department of Land Conservation and Development for consultant assistance in drafting the code amendments. The consultant team is currently working on a draft of proposed code amendments to remove all parking mandates with the tentative review/adoption schedule of:

Meeting Date	Meeting Focus
Aug. 21, 2024	Planning Commission Work Session #1
Sept. 18, 2024	Planning Commission Work Session #2
Oct. 2/16, 2024	Planning Commission Public Hearing
Oct. 21, 2024	City Council Work Session
Nov. 4, 2024	City Council Work Session (if needed)
Nov. 11, 2024 or Dec. 9, 2024	City Council Public Hearing

Council Options:

- 1. Receive briefing, ask any clarifying questions, and provide support for the Planning Commission recommendation.
- 2. Receive briefing, ask any clarifying questions, and direct staff to work with the Planning Commission to implement the regulations/programs as the alternative to removing all parking mandates.

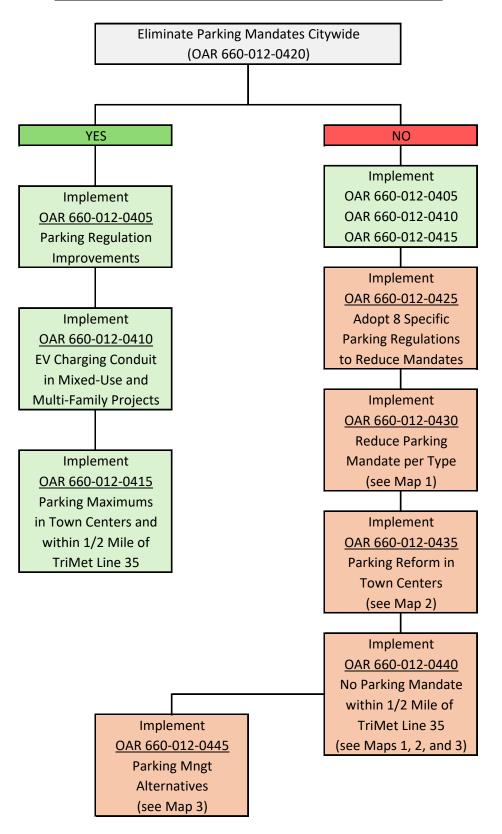
Staff Recommendation:

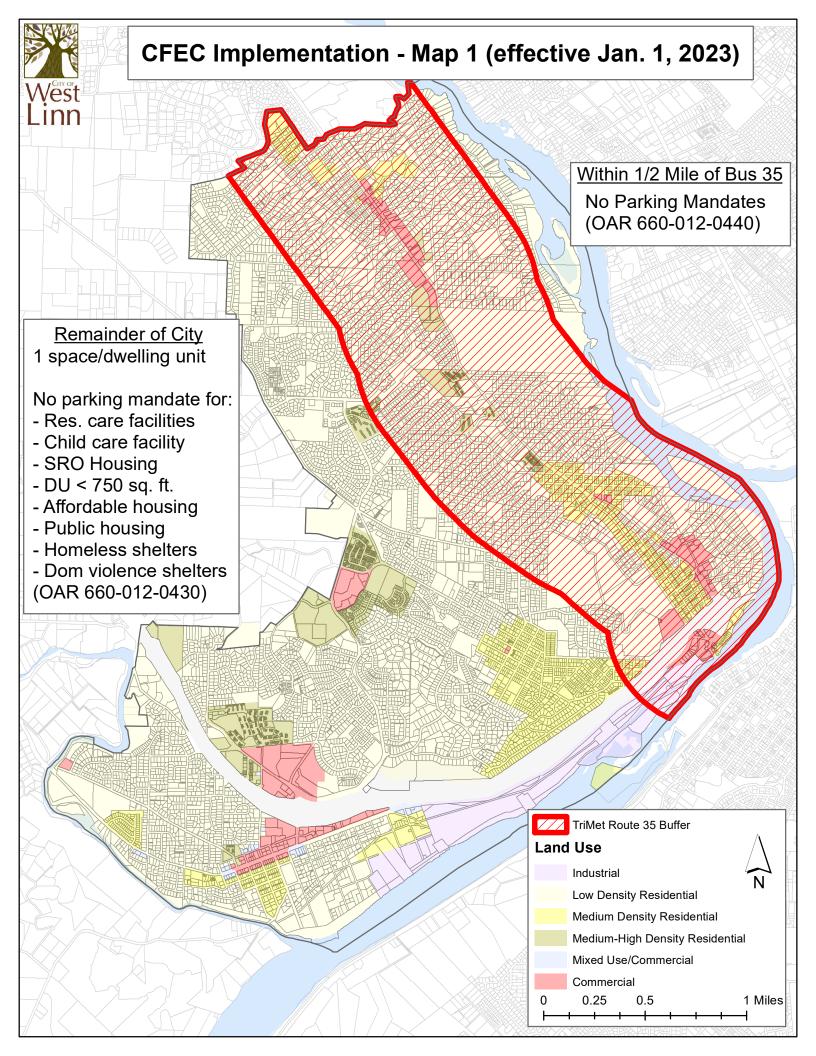
Implement the Planning Commission recommendation to remove all parking mandates.

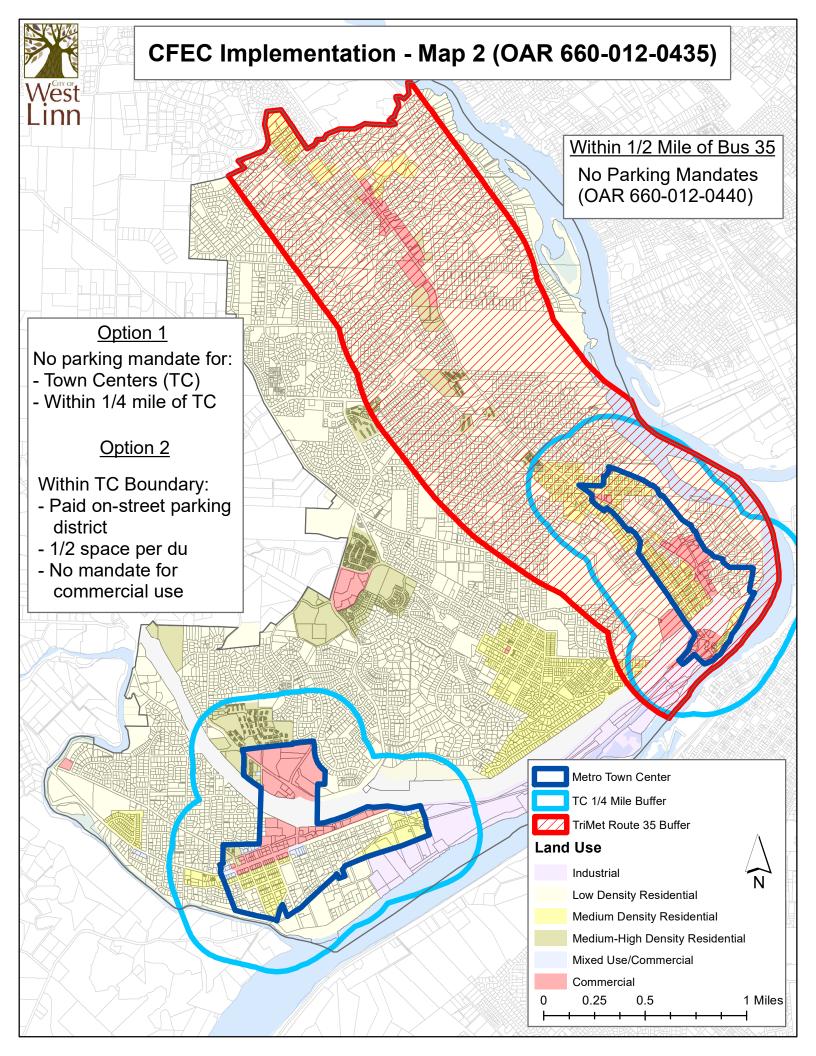
Attachments:

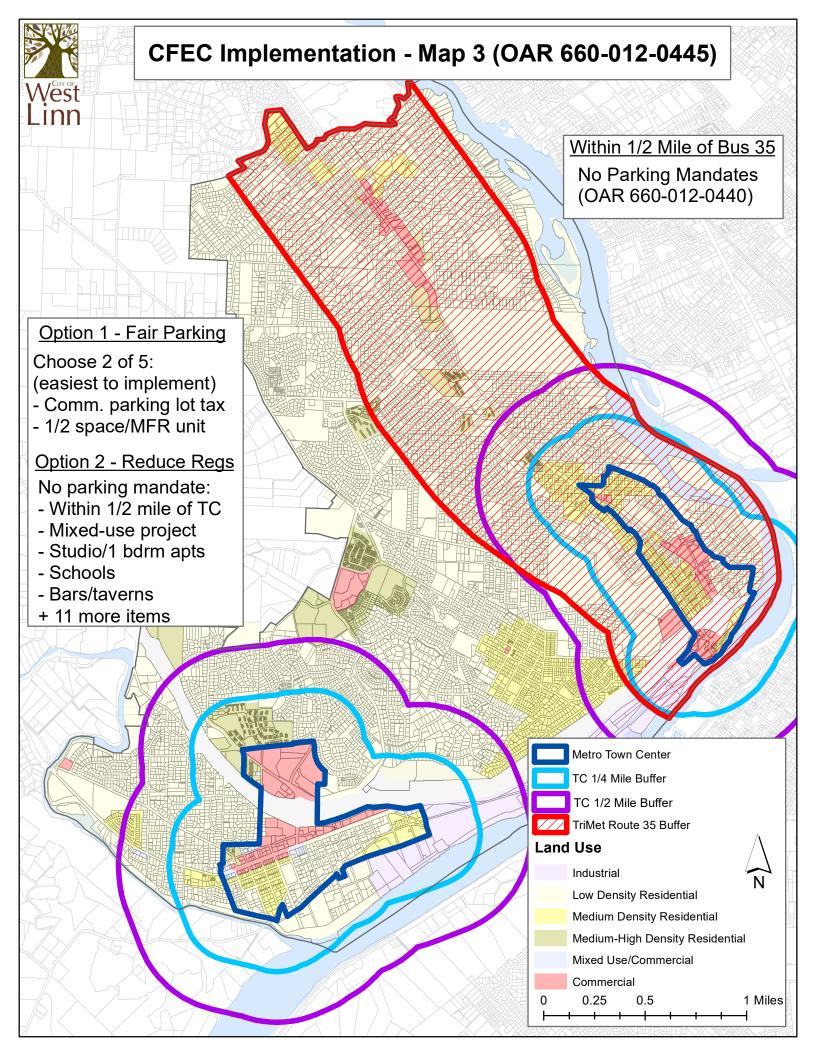
1. CFEC Implementation - Parking Reform Road Map

City of West Linn CFEC Implementation Road Map











City Council

DLCD Climate Friendly and Equitable Communities Parking Reform

July 15, 2024

Climate Friendly and Equitable Communities

Implementing State Rules

- Reforming parking mandates and amending parking lot design standards
- 2. Preparing for electric vehicle future
- 3. Planning for future transportation options
- 4. Adopting Metro 2040 Town Center boundaries

Council appointed PC as working group

- Two work sessions (April 3rd, June 5th)
- Policy decision: 1. remove all parking mandates, or 2. implement regulations/programs
- PC recommendation to remove all mandates
- Need to adopt code amendments by end of 2024

Goals for tonight's meeting

- Answer CFEC parking policy questions
- CC provide feedback on PC recommendation





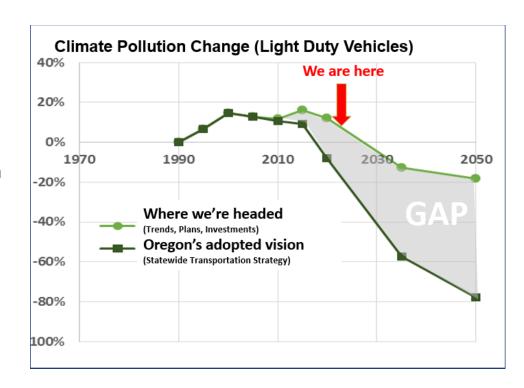
Climate Friendly and Equitable Communities

Why?

- 2007 Goal to reduce climate pollution 75% by 2050
- State was off track 15 years later
- Transportation 38% of climate pollution
- On track to reduce transportation pollution by 20% by 2050

What?

- Executive Order 20-04 in March 2020
- LCDC launched CFEC rulemaking project
- DLCD rulemaking committee
- Rules adopted July 2022 and modified November 2023





Parking Reform

Minimum Parking Requirements

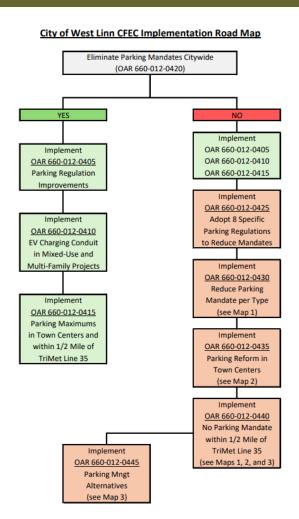
- One-sized approach
- Hide costs of parking in housing/business costs

CFEC Implementation

- Eliminate mandates in some cases
- Reduce mandates in other cases
- Parking lot design changes

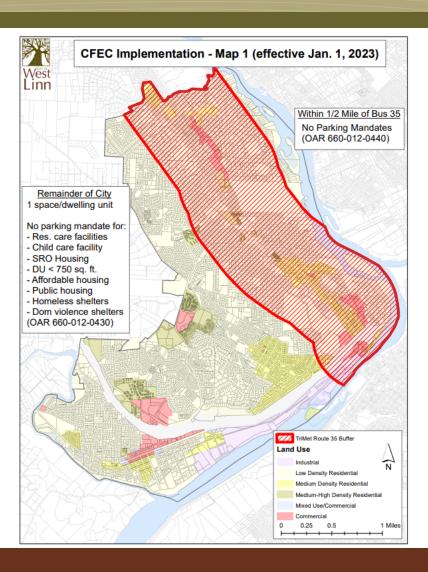
Policy Decision

- Remove all parking mandates; or
- Eliminate/reduce for certain areas or land uses and implement programmatic changes
- Adoption of code amendments by end of 2024





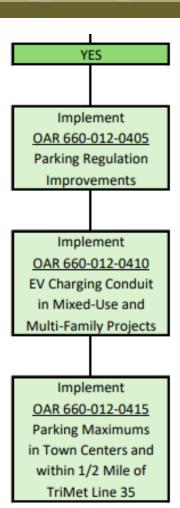
Initial Implementation Requirements





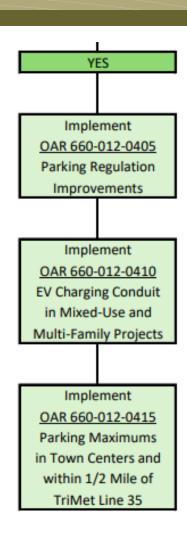
What are other Metro cities considering?

City	Decision
Lake Oswego	Repeal all mandates (CC Direction)
Wilsonville	Repeal all mandates (Staff Recommendation)
Oregon City	Do not repeal all mandates (CC Direction)
Milwaukie	Repealed all mandates
Tualatin	Repeal all mandates (CC Direction)
Tigard	Repealed all mandates
Beaverton	Repealed all mandates
Gladstone	Do not repeal all mandates (CC Direction)
Happy Valley	Do not repeal all mandates (CC Direction)



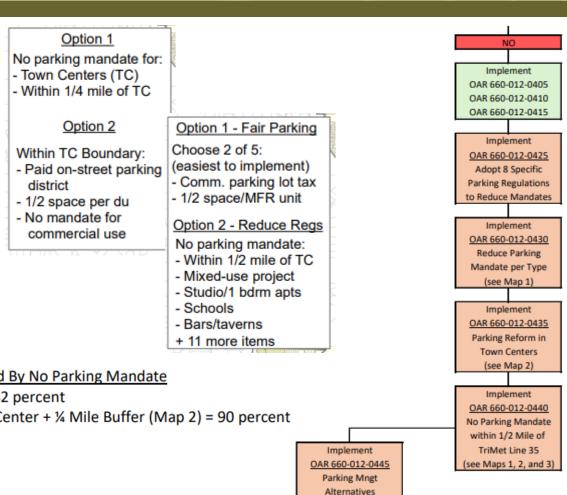


- What did we hear from commercial developers/property owners?
- Icon/Gramor/Wyse/ROIC
 - Support removing mandates
 - Market driven analysis
 - Minimum requirements result in excess spaces
 - Would continue to provide parking regardless
 - Tenant demand
 - Financing requirements
 - Primary concern was spillover parking from under parked residential development
 - Parking plans or agreements as part of development approval





- OAR 660-012-0435
- OAR 660—012-0445



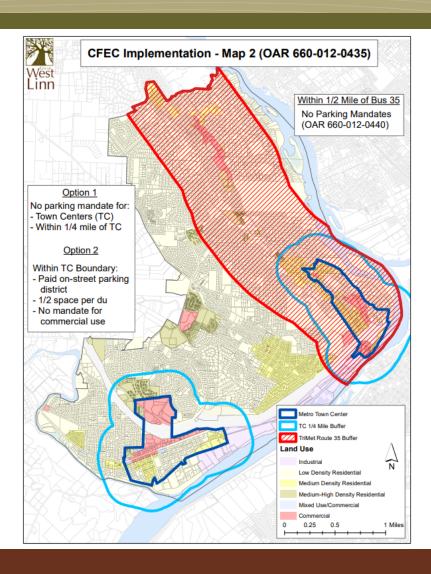
(see Map 3)

Percentage of Commercial Properties Affected By No Parking Mandate

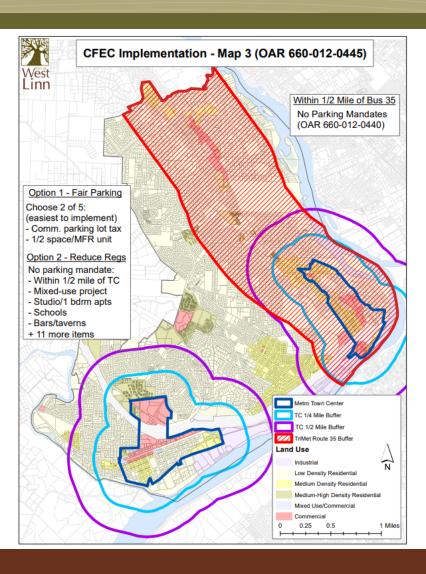
Hwy 43 Bus Route + 1/4 Mile Buffer (Map 1) = 42 percent

Hwy 43 Bus Route + 1/4 Mile Buffer and Town Center + 1/4 Mile Buffer (Map 2) = 90 percent











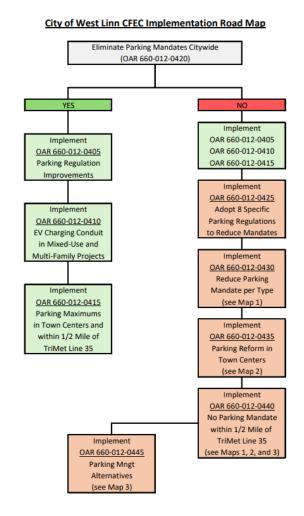
Parking Reform – Pros/Cons

Option	Pros	Cons
Remove all mandates	 Easy to implement/understand Minimal cost Provides flexibility Parking in response to market demand 	 Potential for overflow into neighborhoods/adjacent lots
Map 2 Option 2	 Provides flexibility within transit corridors/town centers 	 Different requirements for only 10% of commercial properties Introduction of paid parking in existing commercial districts Significant costs to implement
Map 3 Option 1	■ ½ space per MFR unit	 Introduction of new programs Significant costs to implement (property owners and City) Inconsistent requirements within the City



PC Recommendation

- PC Recommendation Remove All Parking Mandates
 - 90% commercial property no mandates unless paid parking districts
 - No support for paid on-street parking
 - Feedback from commercial property owners/developers
 - Two new TriMet bus routes increase in frequency could eliminate parking mandates
 - Ease of implementation





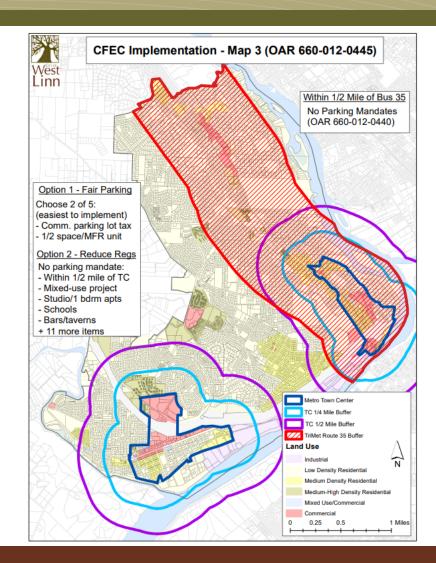
Proposed Legislative Adoption Schedule

Meeting Date	Meeting Focus
Aug. 21, 2024	Planning Commission Work Session #1
Sept. 18, 2024	Planning Commission Work Session #2
Oct. 2/16, 2024	Planning Commission Public Hearing
Oct. 21, 2024	City Council Work Session
Nov. 4, 2024	City Council Work Session (if needed)
Nov. 11, 2024 or Dec. 9, 2024	City Council Public Hearing



CFEC Implementation

- Clarifying Questions
 - Policy choices
 - Implementation maps
- CC Support to Repeal All Mandates
 - Yes, best option
 - Need more information/data
 - No, do not support





CFEC Implementation

QUESTIONS OF STAFF?



EMPLOYMENT AGREEMENT

THIS EMPLOYMENT AGREEMENT ("Agreement"), is made and entered into this ____ day of July, 2024, by and between the City of West Linn, an Oregon municipal corporation ("City"), and Kaylie Klein ("Attorney"), collectively the "Parties".

RECITALS:

Whereas, the City wishes Attorney to serve as City Attorney and Attorney wishes to serve as City Attorney for City.

NOW, THEREFORE, in consideration of the mutual covenants and conditions set forth herein, the Parties agree as follows:

TERMS OF AGREEMENT:

<u>SECTION 1.</u> <u>EMPLOYMENT, DUTIES, AND AUTHORITY</u>

City agrees to employ Attorney as City Attorney. Attorney agrees to serve as City Attorney and to be responsible for City legal representation as authorized by the City Council and/or City Manager. The authority and responsibilities of Attorney, consistent with state law, City Charter or ordinance, shall include, but not be limited to the following:

- 1. Legal aspects of general administration of City business, including preparing and providing legal memoranda, establishing procedures to comply with applicable laws and regulations, drafting and reviewing ordinances, resolutions, contracts, orders, agreements, and other legal documents, and related tasks needed to support City personnel, the Council, and Commissions.
- 2. Attendance at City Council business meetings and attendance at other City Council meetings on request.
- 3. Attendance at Planning Commission and other municipal meetings on request. Review of and advice concerning Council and Planning Commission packets.
 - 4. Legal advice on personnel issues, insurance, and risk management.
- 5. Monitoring codes, ordinances, and legal developments to facilitate City compliance with state and federal laws.

- 6. Municipal Court prosecution when requested, or use of outside legal counsel.
- 7. Managing the hiring of outside legal counsel as appropriate to assist with specific tasks and approved by the City Council.
- 8. Managing the hiring of a paralegal, legal assistant, or other staff to assist Attorney, in coordination with City Manager.

Attorney will coordinate with the City Manager and department heads, but within the chain of command shall report directly to the City Council and keep the City Council informed on legal matters of interest to the Council. In this regard, in the event a conflict develops between the Council and City Manager, the City Attorney will represent the City and will inform the City Manager at first knowledge of a conflict.

SECTION 2. TERM

The term of this Agreement shall commence on September 9, 2024 and shall continue until September 30, 2026. Should the City decide to not renew this Agreement, the City will notify the Attorney on or before September 1, 2026. Nothing in this section prevents termination of this Agreement by mutual agreement or as otherwise provided herein.

SECTION 3. TERMINATION AND SEVERANCE

A. Termination Without Cause.

This Agreement may be terminated by the City or Attorney at any time without cause. City or Attorney may terminate this Agreement for any reason by providing thirty (30) days' written notice of the intent to terminate.

B. Termination for Cause.

This Agreement may be terminated by the City immediately for Attorney's: (a) willful negligence; (b) dishonesty; (c) fraud; (d) commission of any criminal act; (e) willful failure or refusal to comply with the City Charter, ordinances, policies or rules of the City as established and amended from time to time; (f) failure to perform any provision of this Agreement or to perform the duties and responsibilities assigned to Attorney; (g) conduct resulting in disciplinary action, suspension or loss of Attorney's license to practice law; or (h) failure to be bondable at normal rates. Before any final decision is made to terminate employment under this subsection, Attorney shall be given prior written notice of the cause(s) for termination and shall be provided an opportunity to respond in writing to such cause(s). Severance Compensation as referenced under subsection 3(C) shall not be paid to Attorney if Attorney is terminated pursuant to this subsection.

C. Severance Compensation

In the event of termination of this Agreement by the City pursuant to subsection 3(A), Attorney shall receive three (3) months' salary, as severance compensation. If this Agreement is extended beyond the initial two (2) year term, Attorney shall receive an additional month of salary for

each of the fourth, fifth and sixth full years of employment, for a maximum of six (6) months salary, as severance compensation. Payment of any severance under this Section 3(C) shall be conditioned on Attorney executing a full and final release of all claims, known and unknown, arising out of Attorney's employment or termination of employment, as a condition precedent to receiving severance compensation. In the event of termination of this Agreement by Attorney pursuant to subsection 3(A), this subsection shall not apply, and Attorney shall not be eligible for nor entitled to any severance compensation.

SECTION 4. SALARY

City agrees to pay Attorney for services rendered as City Attorney an annual salary of \$210,000.00, payable at the same intervals and on the same dates as other management personnel of City are paid. The City may deduct from pay such amounts as are required or permitted by law to be deducted from pay.

SECTION 5. HOURS OF WORK

- A. It is recognized that Attorney shall devote Attorney's full time and attention to employment referred to herein and shall have no other employment.
- B. Attorney may set their own schedule as needed to fully discharge the duties under this Agreement, with the understanding that Attorney shall work a minimum of five (5) eight-hour days totaling forty (40) hours per week. Attorney shall keep the Administration Office Staff aware of Attorney's in office schedule, with regular office hours generally from 8:30 a.m. to 2:30 p.m. Additional hours after 2:30 p.m. may be worked remotely to ensure an eight-hour day. Attorney shall also be available for additional office hours and to attend evening meetings as necessary subject to the reasonable needs of the City. Any additional office hour needs will be determined through collaboration between Mayor, City Council, City Management and Attorney, with the understanding that Attorney is an exempt employee and shall be available to carry out the essential functions of the City Attorney position as needed.
- C. Notwithstanding Section 5(A), Attorney shall be permitted to work remotely from Attorney's secure home office one day per week, provided Attorney shall keep the Administration Office Staff aware of the specific days Attorney is working remotely.
- D. Attorney shall provide reasonable written notice to the City Council when Attorney anticipates an absence from the City for three (3) or more business days. Attorney shall keep time records indicating the amount of time not working on behalf of the City, sufficient to inform the Human Resources Department of leave taken in conformance with exempt employee time record keeping laws.

SECTION 6. PERFORMANCE EVALUATION

A. The City Council shall conduct a performance evaluation of Attorney annually in July or August during the term of this Agreement. The evaluation immediately prior to the expiration of the term of this Agreement shall also include an evaluation of whether the Agreement should be extended or renewed.

- B. The evaluation process, at a minimum, shall include the opportunity for both Parties to: (1) conduct a formulary session where City Council and Attorney meet first to discuss goals and objectives of both the past twelve (12) month performance period as well as the upcoming twelve (12) month performance period, (2) following that formulary discussion, prepare a written evaluation of the goals and objectives for the past and upcoming year, (3) next meet and discuss the written evaluation of these goals and objectives, and (4) present a written summary of the evaluation results to Attorney. The final written evaluation should be completed and delivered to Attorney within thirty (30) days of the initial formulary evaluation meeting.
- C. Upon completion of annual performance review by Council in 2025, Attorney will be eligible to receive up to a 3% merit salary increase at the Council's discretion. Attorney and Council will work together to define attainable performance metrics to be used in the evaluation for the purpose of this incentive. Attorney shall also be entitled to the same COLA adjustments, if any, as other City management employees, each time such a COLA is granted during the term of this Agreement.
- D. Unless Attorney expressly requests otherwise in writing, the evaluation of the Attorney shall at all times be conducted in executive session of the governing body and shall be considered confidential to the extent permitted by law. Nothing herein shall prohibit the City or Attorney from sharing the content of the Attorney's evaluation with their respective legal counsel.
- E. In the event the City deems the evaluation instrument, format and/or procedure is to be modified by the City and such modifications would require new or different performance expectations, then the Attorney shall be provided a reasonable period of time to demonstrate such expected performance before being evaluated.
- F. The Parties agree that the performance evaluation process defined herein is designed to ensure that the Parties regularly communicate effectively on matters which relate to the conduct of City business. It is understood by the Parties that any determination by the City Council that the Attorney has met or exceeded expectations does not bar, in any way, the City's right to decide not to renew or terminate this Agreement.

SECTION 7. VACATION, MANAGEMENT AND SICK LEAVE

- A. Attorney shall begin employment with a vacation leave balance of forty (40) hours, and accrue additional vacation at a rate of 7.38 hours per pay period in accordance with Tier 3 of the City's Salary and Benefit Plan for Management and Confidential Employees. Vacation leave shall be taken consistent with City personnel policies as applied to management employees. Vacation leave may be used as earned and approved by the Mayor and Council, with no waiting period. Attorney is eligible to receive a cash payout for unused vacation leave in the event of termination of this Agreement pursuant to subsection 3(A) or contract expiration.
- B. Attorney shall be entitled to earn and accrue sick leave benefits, paid holidays, 48 hours of management leave, and VEBA health contributions on the same terms as other City management employees consistent with applicable provisions of the City's Salary and Benefit Plan for Management and Confidential Employees. Attorney is not eligible to receive any cash

payout or retirement credit for unused sick leave or management leave at the time of resignation, termination, contract expiration or at any other time.

SECTION 8. RETIREMENT AND INSURANCE

- A. City agrees to contribute into the Public Employee's Retirement System, on Attorney's behalf, an amount equal to that same percentage of salary contributed for City's other management employees, including the PERS Pickup.
- B. The City will provide Attorney with deferred compensation at a rate of 5% of Attorney's annual base salary. This 5% deferred compensation payment shall be paid bi-weekly in addition to Attorney's annual base salary in accordance with City's customary payroll practices. Attorney may elect, but is not required, to pay into deferred compensation.
- C. City agrees to provide coverage and to make required premium payments at 90% for Attorney and dependents for comprehensive medical and dental insurance as provided for other management employees. Attorney shall be responsible for the remaining 10% of the premium. Long-term disability insurance and life insurance are provided on the same basis as provided to other management employees.

SECTION 9. VEHICLE ALLOWANCE

- A. City agrees to pay Attorney a monthly vehicle allowance of \$500.00 to defray the cost of furnishing Attorney's own vehicle for City use within a 30-mile radius of the City, with mileage reimbursed at IRS standard mileage rate for any business use of the vehicle beyond this radius. Attorney shall be responsible for paying for liability, property damage, and comprehensive insurance coverage upon such vehicle and shall further be responsible for all expenses attendant to the purchase, operation, maintenance, repair and regular replacement of vehicle.
- B. The Parties acknowledge that this benefit is part of Attorney's total compensation package.

SECTION 10. DUES AND SUBSCRIPTIONS, PROFESSIONAL DEVELOPMENT, AND GENERAL EXPENSES

- A. City agrees to pay for Attorney's professional bar dues, section dues, continuing legal education credits necessary for the Attorney's continued membership in the Oregon State Bar, and Westlaw (or equivalent) subscription. City agrees to pay for Attorney's participation in national, regional, state and local associations and organizations necessary for Attorney's continued professional participation, growth and advancement, and for the good of the City, subject to approval of the annual budget.
- B. City encourages the professional growth and development of Attorney and acknowledges that participation in professional conventions, short courses, seminars, and conferences can contribute to professional growth and development. Attorney's attendance, travel expenses, and accommodations shall be subject to the approval of the annual budget. City shall permit a reasonable amount of time for Attorney to attend.

C. Other job-related expenses incurred by Attorney on behalf of the City not described in this Agreement may be reimbursed; however, expense reimbursements shall be limited to those funds designated within City's approved annual budget and which comply with the City's employment policies and procedures. The City's Finance Director is hereby authorized to disburse such monies upon Attorney's submission of a duly executed expense report or petty cash vouchers, receipts, statements or personal affidavits.

SECTION 11. CELL PHONE AND LAPTOP

As part of Attorney's compensation, City shall provide Attorney the option of a \$75.00/month cell phone stipend, or use of a City-issued cell phone for work purposes only, as detailed in the City's Personnel Policy No. 12, beginning with the effective date of this Agreement. Attorney may select the make and model of the cell phone to be used, subject to approval by the City. City approval shall not be withheld without good cause; however, the cell phone must be compatible with the City's computer system and other electronics used by City employees. City shall provide Attorney with a laptop compatible with the City's computer system, to be used for work purposes onsite and remotely.

SECTION 12. MEDIATION

The Parties mutually agree that any dispute that may arise under this Agreement will be submitted to a mediator agreed to by both Parties as soon as such dispute arises, but in any event prior to the commencement of litigation. Such mediation shall occur in Clackamas County, Oregon, and the mediation fee and expenses shall be paid by the City. The Parties agree to exercise their best efforts in good faith to resolve all disputes in mediation.

SECTION 13. INDEMNITY

City agrees to defend, hold harmless, and indemnify Attorney against any and all demands, claims, suits, torts, actions, and legal proceedings, whether groundless or otherwise, brought against Attorney in Attorney's individual capacity, or in Attorney's official capacity as agent and employee of the City, as to any and all actions or omissions of Attorney within the scope of the employment. Attorney shall have authority to select, with the approval of the City, and manage as appropriate, outside counsel retained to defend Attorney. Should any such claim or suit be settled, the City shall pay the amount of any settlement or judgment.

SECTION 14. WAIVER OF BREACH

Waiver by the City or Attorney of any breach of any provision of this Agreement shall not operate nor be construed as a waiver of any subsequent breach or a waiver of this provision.

<u>SECTION 15.</u> <u>BONDING AND PROFESSIONAL LIABILITY INSURANCE.</u>

City shall pay the full cost of any professional liability insurance, fidelity or other bonds required of the Attorney under any law, Oregon State Bar requirement, or ordinance.

SECTION 16. OTHER TERMS AND CONDITIONS OF EMPLOYMENT

- A. The Parties may, from time-to-time, agree to modify the terms of this Agreement, provided that the amendment is reduced to writing and made a part of this Agreement.
- B. All provisions of the City Charter and Code, and regulations and rules of the City relating to holidays, deferred compensation, and other fringe benefits and working conditions, as they now exist or hereafter may be amended, also shall apply to Attorney as they would to other management employees of City, in addition to the benefits provided in this Agreement. In the event of a discrepancy between the City's generally applicable standards or policies and a provision of this Agreement, this Agreement shall control.

SECTION 17. REPRESENTATION

At all times, the City has been represented by Peter S. Hicks of the firm of Jordan Ramis PC. At all times, the Attorney has had the right to and the availability of independent counsel of the Attorney's own choosing in regard to this Agreement.

SECTION 18. SEVERABILITY

If any provision, or any portion thereof, contained in this Agreement is held to be unconstitutional, invalid or unenforceable, it shall be severed from this Agreement. The remainder of this Agreement shall not be affected and shall remain in full force and effect.

SECTION 19. NOTICES

Notices pursuant to this Agreement shall be given in writing by email. Notice required in Section 3 shall also include a written copy by deposit in the custody of the United States Postal Service, by certified mail, postage prepaid, addressed to the City Council at West Linn City Hall or Attorney at residential address.

ATTORNEY	CITY OF WEST LINN, OREGON
Kaylie Klein Date:	Rory Bialostosky, Mayor Date:
APPROVED AS TO FORM	
City Attorney	



2024 West Linn City Council Priorities

Oppose I-205 Tolling

Strategies

Continued lobbying for West Linn's interests and mitigation of impacts from I-205 Tolling.

Council Role

- Lobbying with state legislators, ODOT, and surrounding jurisdictions to ensure any tolling plans
 are more regionally equitable and less impactful to individual communities, and advocate for
 sufficient mitigation measures for diversion traffic.
- Work with surrounding cities to equitably poll our communities on tolling and impacts.
- Engage in Environmental Assessment process with assistance of legal and consultant teams.
- Connect with legislators and lobbyist to work towards recouping costs to the City.

Community Advisory Group Role

• TAB advice to Council and participating in lobbying.

(Refer to end of document for list of Community Advisory Groups + acronyms)

Explore Feasibility of Indoor Recreation/Civic Center

Strategies

- Continue to explore creation of a new indoor recreation and civic center to serve a wide variety of ages, community needs, and recreation interests.
- Community and stakeholder involvement at all stages to gauge community support.
- Ensure financially sustainable operations and phased construction model.

Council Role

- Leadership role in community outreach.
- Work with our consultant to survey community interest in financing an indoor recreation center, including consideration of past plans/surveys/info. and financial factors.
- Continue to work with Indoor Recreation Center Task Force and stakeholders to assist with planning and advocate for a potential ballot measure.
- Consider ballot measure in 2024, pending survey and Task Force outcomes.
- Work with Lake Oswego on partnership opportunities with their new aquatic center.

Community Advisory Group Role

 PRAB representation on Indoor Recreation Center Task Force; SAB role in advising on sustainability features of facility (future project phase); YAC general involvement.

Police Review & Recommend Committee

Strategies

 Evaluate the Police Review and Recommend Committee reports and recommendations on Police policy, complaints, investigations, and disciplinary processes.

Council Role

Work with staff and members on a regular basis to ensure the Committee functions well.
 Reconsider the role of the PSAB or consider removal of PSAB from the Municipal Code as this new group will perform a similar, but enhanced function.

Community Advisory Group Role

PRR to continue training and work.

Define and Fund Drinking Water System Capital Needs

Strategies

• Ensure continued maintenance and operation of the City's drinking water system at the highest possible level.

Council Role

- Continue to advocate for funding of the Abernethy Bridge water transmission main as well as any other water mains affected by I-205 construction.
- Monitor progress and approve the Water Master Plan update.
- Receive updates on water main projects, including the Abernethy Bridge Project.

Community Advisory Group Role

• UAB to review water system needs against funding resources following adoption of the Water Master Plan and recommend any needed funding changes to Council.

West Linn Waterfront Vision

Strategies

- Complete Waterfront Master Plan to move towards creation of a world class recreational, historical, environmental, and educational tourism destination.
- Renovate Historic City Hall building into Museum and Cultural Center.

Council Role

- Intentional involvement with indigenous entities in Waterfront Planning and overall building of stronger relationships with area tribes.
- Oversight of public involvement and approval of Waterfront Master Plan.
- Fund Historic City Hall renovation.
- Work with property owner on future of Blue Heron Mill Pond site.
- Research potential return of Willamette Meteorite.

Community Advisory Group Role

 Consultant team and staff to involve many CAGs during Waterfront Plan development (PC, HRB, SAB, TAB, ACC, EDC, YAC, PRAB)

Vision 43 Project

Strategies

 Adopt vision for the Highway 43 area to create an attractive and welcoming environment for residents, businesses, and visitors.

Council Role

- Policy direction and liaison involvement with the Vision 43 project.
- Ensure extensive community involvement in the Vision 43 process and attend neighborhood association and other meetings to discuss the Highway 43 visioning plan.
- Consider Tax Increment Finance District as a funding source for revitalization in Hwy 43 area.

Community Advisory Group Role

Consultant and staff to involve EDC, PC, CCI, TAB, YAC, and SAB.

Transit and Transportation

Strategies

- Continue to advocate for transit improvements within West Linn as well as connections to area transit providers. Consider senior, teen, worker, tolling diversion, and last mile services.
- Seek grants and other funding opportunities for traffic safety and road maintenance.

Council Role

- Lobby for TriMet services improvements and work to support implementation.
- Continue to lobby ODOT and Tri-Met for transit, particularly with impact of I-205 tolling.
- Advocate for traffic safety and road maintenance funding stabilization and enhancement, including lobbying ODOT/State Legislature for improvements to Highway 43.

Community Advisory Group Role

TAB involvement in lobbying, planning, advising on transit and transportation issues.

Environmental Protection & Sustainable City Operations

Strategies

 Develop a policy regarding the purchase of alternative fuel, electric, and hybrid vehicles including a cost/benefit analysis for future purchases (from Sustainable West Linn Plan).

Council Role

- Meet with the Planning Commission regarding the Water Resource Area code and consider code amendments for the Planning Docket.
- Review past building sustainability certification policy and provide direction before design/construction of new buildings, such as Operations and Community Recreation facilities.

- Direct staff to review policies related to alternative fuel, electric, and hybrid vehicles including a cost/benefit analysis for future purchases.
- Consider a policy for increasing electric equipment use and reducing use of gas-powered equipment (including possible electric equipment incentive programs).

Community Advisory Group Role

- SAB advice on high-impact projects, potentially with consultant assistance
- SAB to recommend ways to reduce gas powered equipment use in West Linn (e.g. electric equipment incentives).

Diversity, Equity, Inclusion, and Belonging

Strategies

- Prioritize diversity, equity, inclusion and belonging as the heart of our work as a city. Our core values of inclusivity, collaboration, and accountability steer our actions, interactions, decisions, and policymaking to build an engaged, welcoming workplace, community, and a cohesive city.
- Increase access and opportunities for the West Linn community to feel welcome, educated, and engaged with the City.
- Intentional and meaningful engagement and collaboration with tribal communities.

Council Role

- Improving accessibility to the community to participate in community advisory groups and neighborhood associations through education, outreach, feedback loops (e.g. reporting form, standardization of Councilor roles) and creative solutions.
- Work with staff to continue to provide extensive communication to the community on all of the Council's priorities.
- Provide and participate in educational opportunities with the Council and community.

Community Advisory Group Role

- All CAGs hold a role in improving DEIB throughout the organization and community and should be considering their recommendations and actions through an equity lens
- Participate in educational opportunities on DEIB topics.

All priorities will involve extensive community engagement and involvement, including efforts to reach those not typically involved with city government. Priorities may also require evaluation of additional revenue resources by Council.

Community Advisory Groups	PRAB = Parks and Recreation Advisory Board
ACC = Arts and Culture Commission	PRR = Police Review and Recommend Committee
CCI = Committee for Community Involvement	SAB = Sustainability Advisory Board
EDC = Economic Development Committee	TAB = Transportation Advisory Board
HRB = Historic Review Board	UAB = Utility Advisory Board
PC = Planning Commission	YAC = Youth Advisory Council
	·



I wish to speak during Public Comments (comments are limited to three minutes). Topic listed will be reflected

in the meeting minutes. Please specify topic (required): FUSEST School C Man Syonng I wish to wait and speak on the agenda item listed below (comments are limited to three minutes). Please specify agenda item (required): Please print: Name: ____AlisonPennell Phonetic spelling, if difficult to pronounce: _____ Address (Optional): 20616 Nible In. City: West Uhn State: OR Zip: 97068

Email (Optional): alism. Pennell @ Phone (Optional): [503] 653-2164

htmail. am.

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in the meeting minutes. Please specify topic (required): Keeping Down to Earth Forest School at MS Y Pau
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Please specify agenda item (required):
Child's comments, parent experience at school
Please print:
Name: Kathyn Hammond
Phonetic spelling, if difficult to pronounce:
Address (Optional):
City: State: Zip: 97223 Email (Optional): Phone (Optional):
Email (Optional): Knammend 080 gmail-com Phone (Optional):

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Please print: Name: Brad Komaski	
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City: Portland	State: Zip:
Email (Optional):	Phone (Optional):

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A V V C S C L I I I I I
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Please specify topic (required):
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Name: Jacqueline Canty
Phonetic spelling, if difficult to pronounce:
Address (Optional):
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Email (Optional):	Phone (Optional):	

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I wish to speak during Public Comments (comments are limited to three minutes). Topic listed will be reflected in the meeting minutes. Please specify topic (required):_____ I wish to wait and speak on the agenda item listed below (comments are limited to three minutes). Please specify agenda item (required): HR (DTE SCHOOL) please print: Phonetic spelling, if difficult to pronounce: Address (Optional):

City: State: 01 Phone (Optional): Email (Optional): _____

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to the meeting minutes		
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Please specify agenda item (required):		
Please specify agenda item (required): Support from a resident not offiliated w/ school		
Please print:		
Name: <u>Nicole</u> Anderson		
Phonetic spelling, if difficult to pronounce:		
Address (Optional): 2361 19th St		
City: West Unh State: OR Zip: 9/060		
Email (Optional): Nicole and with a qualiform Phone (Optional): 909-213-13-13		

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City: west with	State: Zip: 97068	
Email (Optional):	Phone (Optional):	

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Mollusky, Kathy

Heidi McKay <downtoearthheidi@gmail.com> From:

Monday, July 15, 2024 11:53 AM Sent:

Mollusky, Kathy To: Re: Forest School Subject:

CAUTION: This email originated from an External source. Do not click links, open attachments, or follow instructions from this sender unless you recognize the sender and know the content is safe. If you are unsure, please contact the Help Desk immediately for further assistance.

Hi Kathy--

Thank you for connecting with me. Below is a list of names and topics to be covered-the list grew a bit since last we spoke. Most everyone on this list did email requesting their three minutes. More families than this list have requested time as well. I really hope to not overburden the council or their time. Kevin Bonnington has been expressing his concern for a potential "mob" at council and I want to make sure everyone understands that is not our intent. Please don't hesitate to reach out with any questions or concerns.

- 1. River Green will speak
- 2. Leora Klisak will speak
- 3. Alder Raley will speak
- 4. Iris Wright will speak ✓
- 5. Heidi McKay will speak ✓
- 6. Ashley Moriarty Place Based Education ✓
- 7. Erin Raley From the Lens of an employee and and mental health
- 8. Jessie Our Community Community
- 9. Amanda Alwine national conversation about nature schools Oregon's legislation, National movement \checkmark
- Aimee Parks Affordability and childcare 10.
- Goria Brinkley testimony from the voice, of grandparent 🗸 11.
- Natalie Dickenson- The next generation √ 12.
- Jeff Farrer Elaborating on temporary use of the space in the fall $\sqrt{\ }$ 13.

On Mon, Jul 15, 2024 at 10:46 AM Mollusky, Kathy <<u>kmollusky@westlinnoregon.gov</u>> wrote:

Hello Heidi,

Matthew Brady South velice Conry
Tamon Fertia phil Cordul period
miranda Butler 1 constitut
Kate Bolton