



Regular Session

RS

Milwaukie City Council

COUNCIL REGULAR SESSION

City Hall Council Chambers, 10501 SE Main Street
& Zoom Video Conference (www.milwaukieoregon.gov)

AGENDA

FEBRUARY 20, 2024

Council will hold this meeting in-person and through video conference. The public may attend the meeting by coming to City Hall or joining the Zoom webinar, or watch the meeting on the [city's YouTube channel](#) or Comcast Cable channel 30 in city limits. **For Zoom login** visit <https://www.milwaukieoregon.gov/citycouncil/city-council-regular-session-366>.

To participate in this meeting by phone dial 1-253-215-8782 and enter Webinar ID 865 6947 8638 and Passcode: 111508. To raise hand by phone dial *9.

Written comments may be delivered to City Hall or emailed to ocr@milwaukieoregon.gov. Council will take verbal comments.

Note: agenda item times are estimates and are subject to change.

Page #

1. **CALL TO ORDER** (6:00 p.m.)
 - A. **Pledge of Allegiance**
 - B. **Native Lands Acknowledgment**
2. **ANNOUNCEMENTS** (6:01 p.m.) 2
3. **PROCLAMATIONS AND AWARDS**
 - A. **Celebrating Black History Month – Proclamation** (6:05 p.m.) 4
Staff: Gabriela Santoyo Gutierrez, Equity & Inclusion Coordinator
4. **SPECIAL REPORTS**
 - A. **Pod Village – Report** (6:10 p.m.)
Presenter: Daniel Hovanas, Do Good Multnomah
5. **COMMUNITY COMMENTS** (6:25 p.m.)

To speak to Council, please submit a comment card to staff. Comments must be limited to city business topics that are not on the agenda. A topic may not be discussed if the topic record has been closed. All remarks should be directed to the whole Council. The presiding officer may refuse to recognize speakers, limit the time permitted for comments, and ask groups to select a spokesperson. **Comments may also be submitted in writing before the meeting, by mail, e-mail (to ocr@milwaukieoregon.gov), or in person to city staff.**
6. **CONSENT AGENDA** (6:30 p.m.)

Consent items are not discussed during the meeting; they are approved in one motion and any Council member may remove an item for separate consideration.

 - A. **Approval of Council Meeting Minutes of:** 6
 1. **January 9, 2024, Council retreat,**
 2. **January 16, 2024, work session, and**
 3. **January 16, 2024, regular session.**

7. BUSINESS ITEMS

A. Transportation System Plan (TSP) Update – Discussion (6:35 p.m.) 14

Staff: Laura Weigel, Planning Manager, and
Jennifer Garbely, City Engineer

8. PUBLIC HEARINGS

A. None Scheduled.

9. COUNCIL REPORTS

A. Legislative and Regional Issues – Discussion (7:35 p.m.)

Staff: Scott Stauffer, City Recorder

10. ADJOURNMENT (7:45 p.m.)

Executive Session. After the regular session Council will meet in executive session pursuant to Oregon Revised Statute (ORS) 192.660 (2)(h) to consult with counsel concerning the legal rights and duties of a public body with regard to current litigation or litigation likely to be filed.

Meeting Accessibility Services and Americans with Disabilities Act (ADA) Notice

The city is committed to providing equal access to public meetings. To request listening and mobility assistance services contact the Office of the City Recorder at least 48 hours before the meeting by email at ocr@milwaukieoregon.gov or phone at 503-786-7502. To request Spanish language translation services email espanol@milwaukieoregon.gov at least 48 hours before the meeting. Staff will do their best to respond in a timely manner and to accommodate requests. Most Council meetings are broadcast live on the [city's YouTube channel](#) and Comcast Channel 30 in city limits.

Servicios de Accesibilidad para Reuniones y Aviso de la Ley de Estadounidenses con Discapacidades (ADA)

La ciudad se compromete a proporcionar igualdad de acceso para reuniones públicas. Para solicitar servicios de asistencia auditiva y de movilidad, favor de comunicarse a la Oficina del Registro de la Ciudad con un mínimo de 48 horas antes de la reunión por correo electrónico a ocr@milwaukieoregon.gov o llame al 503-786-7502. Para solicitar servicios de traducción al español, envíe un correo electrónico a espanol@milwaukieoregon.gov al menos 48 horas antes de la reunión. El personal hará todo lo posible para responder de manera oportuna y atender las solicitudes. La mayoría de las reuniones del Consejo de la Ciudad se transmiten en vivo en el [canal de YouTube de la ciudad](#) y el Canal 30 de Comcast dentro de los límites de la ciudad.

Executive Sessions

The City Council may meet in executive session pursuant to Oregon Revised Statute (ORS) 192.660(2); all discussions are confidential; news media representatives may attend but may not disclose any information discussed. Final decisions and actions may not be taken in executive sessions.



COUNCIL REGULAR SESSION

City Hall Council Chambers, 10501 SE Main Street
& Zoom Video Conference (www.milwaukieoregon.gov)

2397th Meeting

MINUTES

FEBRUARY 20, 2024

Council Present: Councilors Shane Abma, Adam Khosroabadi, Rebecca Stavenjord, and Council President Robert Massey, and Mayor Lisa Batey

Staff Present: Joseph Briglio, Community Development Director
Jennifer Garbely, City Engineer
Justin Gericke, City Attorney
Ann Ober, City Manager
Emma Sagor, Assistant City Manager

Gabriela Santoyo Gutierrez, Equity & Inclusion Coordinator
Scott Stauffer, City Recorder
Laura Weigel, Planning Manager

Mayor Batey called the meeting to order at 6:03 p.m.

1. CALL TO ORDER

A. Pledge of Allegiance.

B. Native Lands Acknowledgment.

2. ANNOUNCEMENTS

Mayor Batey announced upcoming activities, including a conversation about housing, a city manager open door session, an author event at the Ledding Library, a state transportation projects open house, and a kick-off event for park construction projects.

3. PROCLAMATIONS AND AWARDS

A. Celebrating Black Excellence Month – Proclamation

Santoyo Gutierrez introduced Equity Steering Committee (ESC) member Seyona Belai and commented on the importance of recognizing Black excellence. **Mayor Batey** proclaimed February to be Black Excellence Month in Milwaukie.

4. SPECIAL REPORTS

A. Pod Village – Report

Daniel Hovanas, Do Good Multnomah (DGM) executive director, provided an overview of DGM's work including a new pod village in unincorporated Clackamas County south of Milwaukie. **Chris Gardner**, DGM director of communications and marketing, commented on the community support DGM received for villages in other parts of the metro area.

Mayor Batey and **Hovanas** noted that the new Clackamas County village would not be only for houseless veterans.

Councilor Stavenjord thanked DGM for their work and asked how cities could support that work. **Hovanas** suggested cities and local leaders should be curious and look for ways to connect services with the village.

Councilor Khosroabadi and **Hovanas** commented on the need to connect the village with health service agencies and to foster dialogue with neighbors. They noted that it takes about 90 days on average for a houseless individual to find permanent housing through the services provided at the village.

Council President Massey noted the Clackamas County village could only happen because of a private land donation and thanked the property owner for the donation.

Councilor Abma and **Hovanas** commented on the need for villages with different accessibility and residency requirements to address different issues. They noted that DGM funding largely came from county governments and that the Clackamas County village would support up to 90 individuals at a time.

Councilor Khosroabadi and **Hovanas** noted DGM would begin community engagement activities once the village was approved by the county hopefully in February 2024.

Paul Edgar, Oregon City resident, expressed support for the work of DGM and the services to be provided by the village in unincorporated Clackamas County.

5. COMMUNITY COMMENTS

Mayor Batey reviewed the public comment procedures. **Ober** reported that follow-up from the February 6 comments would be addressed during the March 5 regular session.

David Chitsazan, Milwaukie resident, commented on the impacts of the Israeli-Palestinian conflict and asked Council to read a proclamation addressing the death of civilians in Gaza. **Mayor Batey** noted staff would follow-up on the proclamation request.

6. CONSENT AGENDA

Mayor Batey had an issue with a sentence that referenced a grant in the January 9, 2024, Council retreat minutes. **Ober** and **Batey** discussed the grant reference in the minutes, and it was Council consensus to revise the sentence in the minutes to include “regional multi-agency grant.”

It was moved by Councilor Stavenjord and seconded by Councilor Khosroabadi to approve the Consent Agenda as modified.

A. City Council Meeting Minutes:

1. **January 9, 2024, Council retreat,**
2. **January 16, 2024, work session, and**
3. **January 16, 2024, regular session.**

Motion passed with the following vote: Councilors Abma, Khosroabadi, Massey, and Stavenjord and Mayor Batey voting “aye.” [5:0]

7. BUSINESS ITEMS

A. Transportation System Plan (TSP) Update – Discussion

Weigel provided an overview of the TSP, the TSP update project, the methodology and framework of the TSP review process including the community profile part of the project.

Mayor Batey and **Weigel** clarified that links to the community profile reference documents had been included in the staff report.

Weigel discussed the TSP project’s community engagement outreach events and the financial forecast for transportation infrastructure included in the TSP.

Councilor Stavenjord noted the availability of county level demographic data and **Weigel** agreed that using such data would be helpful for updating the TSP.

Councilor Khosroabadi, Garbely, and Mayor Batey remarked on the status of Safe Access for Everyone (SAFE) program funding.

Council President Massey asked if the Pamplin Media building had been included in the TSP and **Ober** noted that since the Pamplin building was outside city limits any comments about its transportation needs would be sent to the county.

Council President Massey asked how the TSP interacted with the neighborhood hubs program and **Weigel** explained how staff had linked issues between the TSP and hubs. **Massey** and **Ober** observed that encouraging hubs would require public and private investment in hub areas.

Council Abma and **Weigel** noted when the TSP had last been updated and how the TSP Advisory Committee (TSPAC) had been formed. **Ober** noted that a couple new appointments to the TSPAC would be submitted for Council consideration soon.

Councilor Abma, Weigel, and Garbely noted that Milwaukie was one of the first cities to implement new state engagement and Climate-Friendly and Equitable Communities (CFEC) laws. They also remarked on how much county level data informed the city's planning and engineering work and the TSP.

Mayor Batey, Weigel, and Ober commented on the TSP project's engagement work, noting groups staff should reach out to, the timing of the TSP update, and staff's efforts to identify a representative of freight business groups.

Councilor Stavenjord observed there were similar transportation conversations happening at Clackamas County Coordinating Committee (C4) meetings and **Garbely** reported that staff intended to reach out to the county to coordinate such conversations.

Ober summarized that Council was comfortable with new TSPAC appointments being placed on regular session consent agendas.

8. PUBLIC HEARING

A. None Scheduled.

9. COUNCIL REPORTS

A. Legislative and Regional Issues – Discussion

Stauffer provided an overview of the 2024 legislative session and the group discussed legislation the city had been tracking, including bills addressing housing, Measure 110 drug enforcement reform, recreational immunity for local governments, and public meetings and records laws. **Stauffer** and **Mayor Batey** noted the letter in support of the Clackamas County Childcare Coalition (C5) that had been previously approved by Council had been sent.

Council Reports

Council President Massey provided an update on recent meetings and work of the Regional Water Providers Consortium and **Ober** remarked on possible interactions of the city with the Consortium's infrastructure funding programs. **Mayor Batey** noted a proposed bill to fund 40 local government water infrastructure projects.

Councilor Stavenjord and **Mayor Batey** discussed recent C4 and Metro Joint Policy Advisory Committee on Transportation (JPACT) meetings and work regarding regional transportation project funding prioritization.

Clackamas Cities Association (CCA) Dinner

Mayor Batey and **Ober** noted staff would check with other Clackamas cities hosting dinners this year to see what topics they are covering and would report back to Council.

Volunteer of the Year Award Selection Process – Discussion (continued)

The group continued a conversation about the process to select the volunteer of the year that had started at the end of the February 20 work session. They commented on the awkward nature of past selection processes, the value of recognizing all nominees, and the feasibility of using a ranked choice voting process.

It was Council consensus that each Council member would talk about two or three nominees and that Council would use a ranked choice voting process to select the 2023 volunteer of the year, deferring to staff on logistical details.

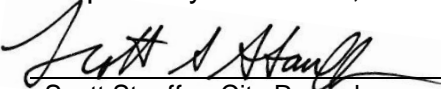
10. ADJOURNMENT

Mayor Batey announced that Council would meet in executive session pursuant to Oregon Revised Statute (ORS) 192.660 (2)(h) to consult with counsel concerning the legal rights and duties of a public body with regard to current litigation or litigation likely to be filed.

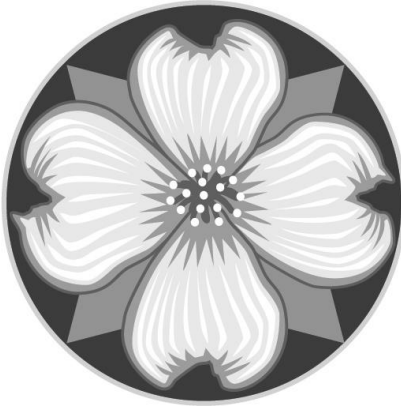
It was moved by Council President Massey and seconded by Councilor Abma to adjourn the Regular Session. Motion passed with the following vote: Councilors Abma, Khosroabadi, Massey, and Stavenjord and Mayor Batey voting “aye.” [5:0]

Mayor Batey adjourned the meeting at 7:59 p.m.

Respectfully submitted,



Scott Stauffer, City Recorder

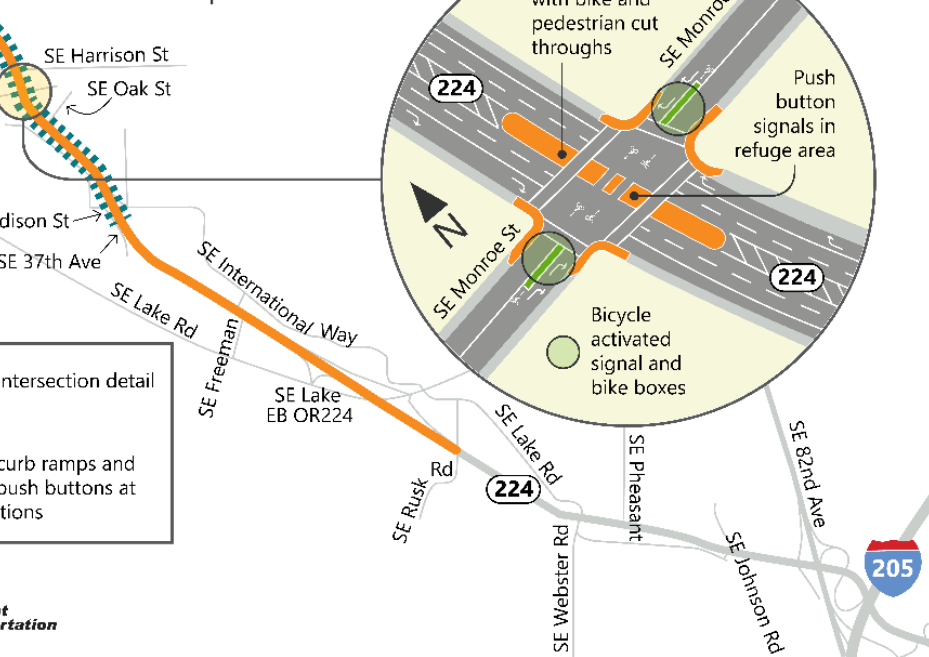


RS Agenda Item

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Announcements

OR 224: SE 17th Avenue to Rusk Road Improvements



Mayor's Announcements – February 20, 2024

- **Community Conversation: Housing & Belonging w/Paul Susi – Wed., Feb. 21 (6 PM)**
 - Explore common assumptions and perspectives about the experience of houselessness/homelessness and seek to answer the question, “How do we decide who “belongs” in our community?”
 - Ledding Library, 10660 SE 21st Ave.
- **City Manager Open Door Session – Fri., Feb. 23 (9 – 10 AM)**
 - Ask questions, raise concerns, or just find out what the city is doing.
 - No sign-up is necessary. First come, first served.
 - City Hall (3rd Floor Council Chambers), 10501 SE Main St.
- **Holding Difficult Truths: Transforming Our Broken Past into a Hopeful Future – Wed., Feb. 28 (6 PM)**
 - Join a community conversation about uncovering difficult truths about the past and how we might transform those challenges into a new kind of future.
 - Ledding Library, 10660 SE 21st Ave.
- **Multi-Project Transportation Open House – Thu., Feb. 29 (5:30 – 7:30 PM)**
 - Drop in any-time to learn more and ask questions about the following projects:
 - ODOT’s OR 224: SE 17th Ave. to SE Rusk Rd. Improvements
 - Milwaukie’s Monroe Street Greenway
 - Milwaukie’s Transportation System Plan: 2023-25 Update
 - Milwaukie’s Kellogg Creek Restoration and Community Enhancement Project
 - City Hall, (3rd Floor Council Chambers), 10501 SE Main St.
- **Balfour, Scott, and Bowman-Brae Parks Construction Kick-Off - Sat., Mar. 9 (10 – 11 AM)**
 - Enjoy brief remarks, a ceremony, yard games, and refreshments.
 - Event takes place at Balfour Park (3039 SE Balfour St.).
 - Parking is limited. Carpooling, riding TriMet, bicycling, or walking is encouraged.

You're Invited!

Celebrate the start of construction for Balfour, Bowman-Brae and Scott Parks!

SATURDAY, MARCH 9 • 10 AM

**BALFOUR PARK
3039 SE BALFOUR ST**

Come enjoy brief remarks, a kick-off ceremony, yard games & refreshments! Please note, parking near Balfour Park is limited. Carpooling, bicycling or walking to the event is encouraged.



RS Agenda Item

3

Proclamations & Awards

PROCLAMATION

WHEREAS each year, since 1986, the United States observes Black History Month, a month-long celebration every February to acknowledge the struggles and accomplishments of Black and African Americans for racial justice that stirred the very conscience of our nation, and

WHEREAS Black Americans for generations have courageously led the pursuit of justice and equality, from Harriet Tubman to Reverend Doctor Martin Luther King, Jr. to bell hooks and beyond; and

WHEREAS Black Americans have made significant contributions to our nation's economic, educational, political, artistic, literary, scientific, and technological advancements, despite historical and current injustices, and

WHEREAS in Milwaukie, we celebrate the contributions of Black Americans who have been active in our community, including entrepreneurial boxing promoter George Moore, Seyona Belai of Zana Construction, and Milwaukie Pastry Kitchen proprietors Hurtis and Dorothy Hadley, among others; and

WHEREAS our nation struggles to overcome the systemic racism that results in persistent inequality, the importance of a systemic change and greater national dialogue to promote understanding, break down barriers, build community is essential; and

WHEREAS as individuals, we must learn more about the history of Black Americans generally, and in Oregon in particular, and work to build a Milwaukie where every person has equitable access to educational and employment opportunities, and housing.

NOW, THEREFORE, I, Lisa Batey, Mayor of the City of Milwaukie, a municipal corporation in the County of Clackamas, in the State of Oregon, and with the full support and sponsorship of the City Council do hereby proclaim **February 2024** to be **CELEBRATING BLACK EXCELLENCE MONTH** in Milwaukie and recommend its observance with appropriate programs and activities.

IN WITNESS WHEREOF, and with the consent of the City Council of the City of Milwaukie, I have hereunto set my hand on this 20th day of **February 2024**.

Lisa M. Batey, Mayor

ATTEST:

Scott S. Stauffer, City Recorder



RS Agenda Item

4

Special Reports



**CITY OF MILWAUKIE
CITY COUNCIL**

10722 SE Main Street
P) 503-786-7502
F) 503-653-2444
ocr@milwaukieoregon.gov

Speaker Card

The City of Milwaukie encourages all citizens to express their views to their city leaders in a **respectful** and **appropriate** manner. If you wish to speak before the City Council, fill out this card and hand it to the City Recorder. Note that this Speaker Card, once submitted to the City Recorder, becomes part of the public record.

Name: PAUL EDGAR **Address:** _____
Organization: _____ **Phone:** 4. A.
Meeting Date: 2/20/24 **Email:** _____
Topic: POD

Agenda Item You Wish to Speak to:

- #5 Community Comments
Note: Council generally does not respond to comments during this meeting. The city manager will respond to comments at the next regular session.
- #7 Other Business, Topic: _____
- #8 Public Hearing, Topic: _____

You are Speaking...

- in Support
- in Opposition
- from a Neutral Position
- to ask a Question

Comments:



RS Agenda Item

5

Community Comments

Letter to the Milwaukie City Council

Contact

Greg Goldsmith
2839 SE Boyd Street
Milwaukie OR 97222
707.8455120
Greg1262@gmail.com

Honorable City Council Members:

I am requesting that this letter be read in its entirety at the March 5, 2024 City Council meeting regarding comments on the safety of the SE 29th Street greenway corridor.

I live three houses west of 29th street on Boyd Street, one of several intersections of 29th street without traffic control. Currently, there is one yield sign facing southbound traffic on 29th street. There is no corresponding sign facing northbound traffic, which seems illogical and unsafe.

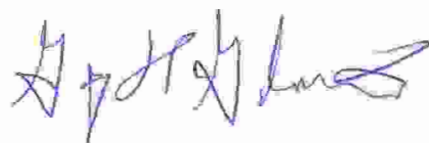
I have petitioned the Public Works Department several times over the past three years to provide traffic control at this intersection with no action. I have witnessed numerous close calls between motor vehicles, and pedestrian/bicyclists versus motor vehicles. Unfortunately, many vehicle operators on Boyd Street seem to virtually ignore this intersection as they cross in both directions. In addition, the intersection has poor visibility on the both north and south sides due to yard vegetation.

My request is a simple one. I would like to see the chance of a fatal or injurious accident minimized at a low cost to the City. Options that I recommend are, in decreasing order of effectiveness:

1. Stop signs on Boyd Street in both directions at 29th Street.
2. Street signage on the pavement of 29th Street in both directions with either a painted yield sign, or "Cross Traffic Does Not Stop".
3. At a minimum, a yield signpost on 29th Street for northbound traffic.

Please do the right thing, and protect children, adults, and their pets as pedestrians by making this intersection safe. Thank you.

Respectfully,



Greg Goldsmith

War In Palestine (1/2):



Israeli attacks have damaged¹:

- More than half of Gaza's homes - 360,000 residential units have been destroyed or damaged.
- 392 educational facilities.
- (Only) 11 out of 35 hospitals are partially functioning.
- 123 ambulances.
- 267 places of worship.

An assault on Rafah has begun, where over 1 million Gazan's reside, as they were displaced by the IDF to this location (Rafah has a normal population approximately the size of Eugene, OR²). This would be the equivalent of the entire populations of Portland, Salem, and Bend³ all being displaced into the geographic size of Gresham⁴ (as Rafah's size is ~25 square miles⁵).

As of November 30th 2023, the "World Health Organization says it has documented 427 attacks on healthcare in the occupied West Bank and in the besieged Gaza Strip since October 7"⁶.

¹ <https://www.aljazeera.com/news/longform/2023/10/9/israel-amas-war-in-maps-and-charts-live-tracker>

² https://www.pcbs.gov.ps/statisticsIndicatorsTables.aspx?lang=en&table_id=711

³ <https://sos.oregon.gov/blue-book/Pages/local/city-population.aspx>

⁴ <http://www.usa.com/rank/oregon-state--land-area--city-rank.htm>

⁵ <https://www.aljazeera.com/gallery/2024/2/13/unbelievable-fear-hundreds-flee-gazas-rafah-amid-israeli-attacks#:~:text=Gaza%27s%20Rafah%2C%20about%2064sq%20km,zone%E2%80%9D%20in%20its%20ongoing%20war.>

⁶ <https://www.aljazeera.com/news/liveblog/2023/11/30/israel-amas-war-live-sixth-captive-prisoner-swap-ahead-of-truce-deadline?update=2524406>

War In Palestine (2/2):

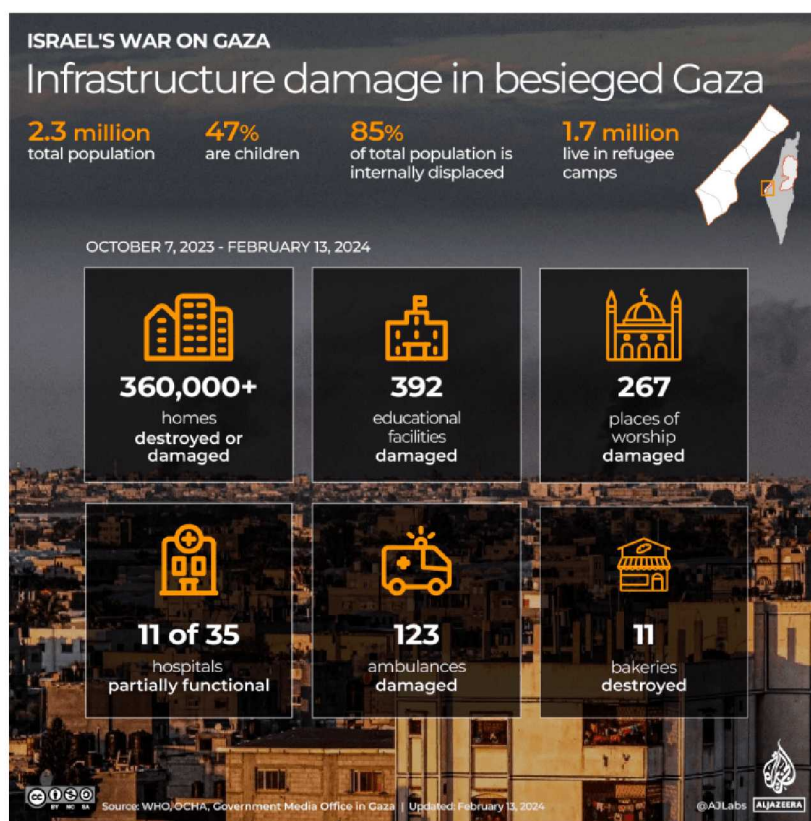
Every hour in Gaza⁷:

- 15 people are killed - six are children.
- 35 people are injured.
- 42 bombs are dropped.
- 12 buildings are destroyed.

At Least 99 journalists have been killed⁸.

Israeli Prime Minister Benjamin Netanyahu has threatened to turn Gaza into a “deserted island”⁹. Additionally, Israel announced a total blockade on Gaza, including a ban on food and water¹⁰.

The entire 2.3 million population is facing a crisis levels of hunger, including one in four households (577k people) facing catastrophic levels of hunger “suffering from an extreme lack of food, starvation and exhaustion of coping capacities”¹¹.



⁷<https://www.aljazeera.com/news/longform/2023/10/9/israel-hamas-war-in-maps-and-charts-live-tracker>

⁸<https://www.aljazeera.com/news/longform/2023/10/9/israel-hamas-war-in-maps-and-charts-live-tracker>

⁹<https://www.aljazeera.com/news/longform/2023/10/9/israel-hamas-war-in-maps-and-charts-live-tracker>

¹⁰<https://www.aljazeera.com/news/2023/10/9/israel-announces-total-blockade-on-gaza>

¹¹<https://www.reuters.com/world/middle-east/entire-gaza-population-facing-hunger-crisis-famine-risk-un-backed-report-2023-12-21/>

***Proposed* PROCLAMATION**

A Proclamation in Opposition to the Israeli Defense Forces (“IDF”) and in Support of the Palestinian People.

WHEREAS invading a neighboring country, killing its civilian population, and destroying the infrastructure and cultural richness of that country is never to be countenanced; and

WHEREAS the IDF initiated unwarranted acts of aggression against Palestine in 2014, by killing over 2,000 Palestinians¹; and

WHEREAS the IDF forces have targeted civilians, committing crimes against humanity, to include attacking every hospital in Gaza, killing at least 20,000 women and children², and blocking of routes for fleeing refugees, demonstrating an utter lack of regard for human life and dignity; and

WHEREAS on this, the 137th day of the war ravaging their cities and towns, the Palestinian people remain steadfast in their defense of their homeland, having earned the admiration of people around the world; and

WHEREAS Milwaukie is home to many Palestinian families and congregations who have family in Palestine or as refugees around the world for whose lives and freedom they are deeply concerned.

NOW, THEREFORE, I, Lisa Batey, Mayor of the City of Milwaukie, a municipal corporation in the County of Clackamas, in the State of Oregon, do declare that the City of Milwaukie joins communities across the globe, in the U.S., and locally, to condemn the attack on the sovereignty of Palestine, and stands with the people of Palestine and their right to self-determination, freedom, and democracy.

IN WITNESS, WHEREOF, and with the consent of the City Council of the City of Milwaukie I have set my hand on this 20th day of February, 2024.

¹ Source: Israeli Ministry of Foreign Affairs, mfa.gov.il/ProtectiveEdge/Documents/PalestinianFatalities.pdf.

² Source: Al Jazeera News, February 19, 2024, <https://www.aljazeera.com/news/longform/2023/10/9/israel-hamas-war-in-maps-and-charts-live-tracker>



**CITY OF MILWAUKIE
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Name: DAVID CHIBAZAV **Address:** _____
Organization: _____ **Phone:** _____
Meeting Date: 2/20 **Topic:** PALESTINE **Email:** _____

Agenda Item You Wish to Speak to:

- #5 Community Comments**
Note: Council generally does not respond to comments during this meeting. The city manager will respond to comments at the next regular session.
- #7 Other Business, Topic:** _____
- #8 Public Hearing, Topic:** _____

You are Speaking...

- in Support
- in Opposition
- from a Neutral Position
- to ask a Question

Comments:



RS Agenda Item

6

Consent Agenda

COUNCIL RETREAT

City Hall, 10501 SE Main St
& Zoom Video Conference (www.milwaukieoregon.gov)

MINUTES

JANUARY 9, 2024

Council Present: Councilors Adam Khosroabadi, Robert Massey, Rebecca Stavenjord, and Mayor Lisa Batey

Staff Present: Ann Ober, City Manager

Mayor Batey called the meeting to order at 5:15 p.m.

1. The Year in Review – Discussion

Ober reviewed the order in which Council asks questions. **Councilor Stavenjord** requested a change in the order of who goes first. **Councilor Massey** requested clarifying questions be allowed. Council consensus was to allow clarifying questions as well as permission to interrupt questions that do not pertain to the current slide.

Councilor Stavenjord expressed interest in having the Milwaukie High School (MHS) Student of the Month published, if it had become too burdensome for the school to present it. **Ober** would speak with the MHS Principal.

Staff would add the “bike rack” to the end of the forecaster and council reports would be moved to the end of the study session.

2. Goal Review – Discussion

Equity – **Councilor Massey** outlined thoughts and recommended keeping Equity as a goal. **Councilor Khosroabadi** agreed.

Climate – **Mayor Batey** believed there was a lot of work to be done and wanted to discuss the right-of-way (ROW) fee. **Councilor Khosroabadi** explained concerns. **Councilor Stavenjord** outlined a funding proposal for climate and parks work. **Stavenjord** and **Batey** requested the climate grant paperwork. **Councilor Massey** requested a plan for the grant before further conversation about staffing occurred.

3. Adjourn

Mayor Batey adjourned the meeting at 8:00 p.m.

Respectfully submitted,

Ann Ober, City Manager

COUNCIL WORK SESSION

Zoom Video Conference (www.milwaukieoregon.gov)

MINUTES

JANUARY 16, 2024

Council Present: Councilors Adam Khosroabadi, Robert Massey, Rebecca Stavenjord, and Mayor Lisa Batey

Staff Present:

Jennifer Garbely, City Engineer	Ann Ober, City Manager
Justin Gericke, City Attorney	Emma Sagor, Assistant City Manager
Dan Harris, Events & Emergency Management Coordinator	Scott Stauffer, City Recorder
Nicole Madigan, Deputy City Recorder	Jeff Tolentino, Assistant City Engineer

Mayor Batey called the meeting to order at 4:01 p.m.

1. Annual Board and Committee Recruitment Process – Discussion

Stauffer explained how city staff were preparing to launch the 2024 annual board and committee (BC) recruitment process. **Madigan** noted that staff were still working to engage youth members to apply to the vacant positions on the Arts Committee, Library Board, and the Park and Recreation Board (PARB). **Stauffer** and **Ober** added notes on the Milwaukie High School (MHS) Outstanding Student Achievement Award.

Stauffer asked if Council had any feedback on the recruitment schedule. **Councilor Stavenjord**, **Stauffer**, and **Mayor Batey** discussed the recruitment schedule and interview process for youth members, and it was decided to move forward with youth member interviews in February and that Batey and Stavenjord would be on the interview panel. **Batey**, **Stauffer**, and **Madigan** discussed vacant BC positions and members that are eligible for reappointment.

Stauffer asked if generic questions should be included with BC specific questions in the BC interviews. Council came to a consensus that a change should be made to the first application question and began workshopping the first question for BC interviews. **Stauffer** noted staff would follow up with Council on application and interview questions.

2. Summer Events – Discussion

Sagor explained that staff were evaluating the city's calendar of events while developing the proposed budget for the next biennium and that staff had heard community interest in seeing more city support for neighborhood multicultural events and bringing back an annual Milwaukie Daze type event. **Sagor** noted that due to budget constraints and the cost of producing a biannual Carefree Sunday, staff were considering replacing Carefree Sunday with a summer event that could be put on annually for less cost.

Harris presented ideas of what a summer event might look like, when and where it might be held, and how using this event to replace Carefree Sunday would free up funds to provide support to community led events around the city. **Harris** addressed foreseen risks as well as the opportunities that could arise from hosting this type of summer event.

Sagor asked Council how they would like staff to proceed in planning for city events.

Mayor Batey asked why staff were not concerned about the possibility of heat affecting a summer, Milwaukie Daze type event. **Harris** and **Sagor** addressed concerns about bad weather during events and concluded that the more manageable cost of an annual event made it more favorable to honor a late July date.

The group discussed finding ways to incorporate bike transit to a summer event, interest in how a summer event may use community partners and extra funds to support east Milwaukie multicultural events, whether replacing Carefree Sunday had been presented to the community, how staff could host a new event summer of 2024 and how staff had concluded what the cost would be, and where the summer event would be held.

Mayor Batey shared background information on Milwaukie Daze, ideas for revamping Carefree Sunday that would incorporate community desire for supporting multicultural community events and expressed concern about hosting another event in downtown and heat affecting a summer event. **Sagor** noted that staff were looking at the concern of replacing an eastside event with a downtown event but noted that the funding left from hosting a cheaper annual event could be used to support eastside events. **Councilor Khosroabadi** echoed Sagor's point about using available funds on the eastside.

Mayor Batey expressed concern about the lack of community engagement around losing Carefree Sunday and was against doing away with it. **Councilor Khosroabadi** suggested staff move forward with Carefree Sunday for 2024 and engage with the community on how to move forward starting next year. **Councilor Stavenjord** asked if staff could do outreach before the February 6 meeting. Staff agreed to perform community outreach and return February 6 during the regular session.

3. Quarterly Capital Improvement Plan (CIP) Projects – Update

Garbely introduced new Assistant City Engineer, Jeff Tolentino. **Tolentino** and **Garbely** provided an update on the status of CIP projects including Meek Street North, street maintenance for 2024, Monroe Greenway, Washington Area Improvements, Harvey Street Improvements, Ardenwald North Improvements, Waverly Heights Sewer Reconfiguration Project and Waverly South and 26th Avenue Improvements, Americans with Disabilities Act (ADA) Ramp Improvements, Downtown Sidewalks and Storm Improvements, King Road Improvements, and Kellogg Creek Restoration Project.

Tolentino and **Garbely** discussed an upcoming project at Logus Road and 40th Avenue and 42nd Avenue Improvements, noting that additional funding will be needed to rebuild the 42nd and Harrison Street intersection. **Garbely** presented proposed improvements for Stanley Avenue and noted that staff would be looking for feedback on which projects to prioritize based on funding. **Garbely** listed the areas staff would be focusing on in the next CIP for water services that needed repairs, improvements, and new infrastructure.

Councilor Stavenjord, **Garbely**, and **Ober** discussed consulting with community partners that were assisting with the Safe Routes to School (SRTS) projects about the possible issues that might arise for the proposed Stanley Improvements Project. **Mayor Batey** asked if the city was still on track to receive the SRTS funding and **Garbely** noted that if the funding came through the city would prioritize the project, but the grant may not be received in time to tie the project to the work Clackamas County is doing on Linwood Avenue. **Mayor Batey** and **Tolentino** discussed detention ponds in connection with Meek Street North project.

4. Adjourn

Mayor Batey adjourned the meeting at 5:49 p.m.

Respectfully submitted,

Nicole Madigan, Deputy City Recorder

COUNCIL REGULAR SESSION**MINUTES**Zoom Video Conference (www.milwaukieoregon.gov)

JANUARY 16, 2024

Council Present: Councilors Adam Khosroabadi, Rebecca Stavenjord, and Council President Massey, and Mayor Lisa Batey

Staff Present: Justin Gericke, City Attorney
Dan Harris, Events & Emergency Management
Coordinator
Ann Ober, City Manager

Nicole Madigan, Deputy City Recorder
Emma Sagor, Assistant City Manager
Scott Stauffer, City Recorder

Mayor Batey called the meeting to order at 6:15 p.m. and announced that the meeting was being held on Zoom video conference only due to inclement weather.

1. CALL TO ORDER**A. Pledge of Allegiance.****B. Native Lands Acknowledgment.****2. ANNOUNCEMENTS**

Mayor Batey announced upcoming activities, including the city's 2023 volunteer of the year award, a city manager open-door session, a habitat enhancement event at Spring Park, and an open house for the Harvey Street improvements project.

3. PROCLAMATIONS AND AWARDS**A. None Scheduled.****4. SPECIAL REPORTS****A. None Scheduled.****5. COMMUNITY COMMENTS**

Mayor Batey reviewed the public comment procedures and **Ober** reported that there was no follow-up report from the January 2 community comments related to natural gas policy.

Jacob Sherman, Milwaukie resident, commented on safety concerns along the 29th Avenue greenway and encouraged Council to direct staff to investigate the issues.

Elvis Clark, Milwaukie resident, congratulated the city on a successful Winter Solstice event in December and encouraged Council to review the written comments submitted regarding the Oregon Citizens Utility Board (CUB) representative's comments on natural gas policy at the January 2 regular session.

6. CONSENT AGENDA

Mayor Batey announced that item 6. A. 1. had been removed for separate consideration later in the meeting and **Sagor** noted revisions to the Council committee assignments matrix attached to agenda item 6. B.

It was moved by Councilor Stavenjord and seconded by Councilor Massey to approve the Consent Agenda with amendments noted by staff.

A. City Council Meeting Minutes:

1. ~~December 12, 2023, study session,~~ (removed from the consent agenda for separate consideration; see item 9. A.)
2. ~~December 19, 2023, work session,~~ and (removed from the agenda)
3. ~~December 19, 2023, regular session.~~

B. Adoption of the 2024 City Council Committee Assignments – Motion.

- C. ~~Authorization of a Contract for Park Construction Projects – Resolution~~ (removed from the agenda).

Motion passed with the following vote: Councilors Khosroabadi, Massey, and Stavenjord and Mayor Batey voting “aye.” [4:0]

7. BUSINESS ITEMS

A. Council Vacancy and Special Election – Resolution

Stauffer provided an overview of the election process triggered by the resignation of Councilor Desi Nicodemus, which included a request for Council to call a special election.

It was moved by Councilor Stavenjord and seconded by Councilor Massey to approve the resolution acknowledging the resignation of Councilor Desi Nicodemus, noting a vacancy on Council, and calling for a special election. Motion passed with the following vote: Councilors Khosroabadi, Massey, and Stavenjord and Mayor Batey voting “aye.” [4:0]

Resolution 4-2023:

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF MILWAUKIE, OREGON, ACKNOWLEDGING THE RESIGNATION OF COUNCILOR DESI NICODEMUS, NOTING A VACANCY ON COUNCIL, AND CALLING FOR A SPECIAL ELECTION.

Stauffer reviewed Council candidate filing deadlines for the May 21 special election.

B. Interim Council Member Appointment Process – Discussion

Stauffer explained the interim Council member appointment process triggered by the resignation of Councilor Nicodemus as called for by the City Charter. An application and interview process were outlined and there was Council consensus that staff should proceed with the recruitment process and the draft application form as proposed.

Stauffer presented previously used interim Council member interview questions. **Mayor Batey** and **Councilors Massey and Stavenjord** commented on the structure of several questions. The group discussed drafting interview questions and it was Council consensus that Council members would send Stauffer their preferred questions and Council would revisit the questions at the February 2 regular session.

C. Interim Council President Election – Motion

Stauffer explained that Council was asked to identify one its members to serve as an interim Council President until after the next Council election.

Mayor Batey remarked on the importance of having a Council President.

It was moved by Councilor Stavenjord and seconded by Mayor Batey to appoint Councilor Massey to serve as Council President. Motion passed with the following vote: Councilors Khosroabadi, and Stavenjord and Mayor Batey voting “aye,” and Councilor Massey abstaining.” [3:0:1]

D. Houseless Services Update – Discussion

Ober provided an update on the city’s work to provide housing and social services, a community conversation event on how such services worked/were offered(?), and a grant request that would enable the library to serve as a heating and cooling shelter.

Ober and **Harris** remarked on the role of the Milwaukie Police Department’s (MPD’s) behavioral health specialist and community partners such as LoveOne and Central City Concern and provided an update on the county’s work to open a 23-hour stabilization center in the North Milwaukie Innovation Area (NMIA). **Councilors Stavenjord and Massey** outlined steps the city could take to support the stabilization center and those who use it. **Ober** thanked Clackamas County staff for supporting the city’s housing work.

Mayor Batey suggested the stabilization center might be a good place to host a Clackamas Cities Association (CCA) dinner and **Ober** noted that other cities are working on finding solutions to address houselessness as well.

8. PUBLIC HEARING

~~A. Business Registration Code Amendments – Ordinance~~

Mayor Batey and **Ober** noted that the hearing item would be rescheduled to February 6, 2024, due to inclement weather.

9. COUNCIL REPORTS

A. Council Minutes – Discussion

Stauffer provided an overview of public meeting minutes, their purpose, Council’s role in approving them, and best practices staff follow in writing and archiving minutes.

Council President Massey remarked on the challenges of writing minutes and supported staff’s approach to providing summary-style minutes.

Mayor Batey appreciated staff’s approach to summary minutes and expressed concern that minutes don’t always capture whether there was Council consensus or disagreement.

Regarding the December 12 study session minutes **Mayor Batey** suggested that additional text needed to be added to note the topics covered at the unannounced meeting with Oregon Governor Tina Kotek which three Council members attended and the concerns of Councilor Khosroabadi regarding that meeting. **Councilor Khosroabadi** appreciated Mayor Batey asking for the additional language to be added to the minutes.

Stauffer suggested staff would review the December 12 minutes and present revised minutes to Council at the February 6 regular session.

Ober summarized that Council agreed future minutes would document Council consensus. It was Council consensus that future minutes should document Council consensus.

B. Legislative and Regional Issues – Discussion

Stauffer provided a brief update on key dates and legislation the city was tracking during the 2024 short session of the state legislative assembly. The group discussed potential legislation addressing housing, behavioral health and social services, transportation, elections systems, and issues tracked by the League of Oregon Cities (LOC).

Councilor Stavenjard noted an upcoming research symposium on issues related to the implementation of statewide Measure 110 and reported on issues discussed at a recent meeting of the Clackamas County Coordinating Committee (C4). **Mayor Batey** noted recent regional discussions about expanding the urban growth boundary (UGB).

10. ADJOURNMENT

Mayor Batey announced that after the meeting Council would meet in executive session pursuant to Oregon Revised Statute (ORS) 192.660 (2)(d) to conduct deliberations with persons designated by the governing body to carry on labor negotiations.

It was moved by Council President Massey and seconded by Councilor Stavenjard to adjourn the regular session. Motion passed with the following vote: Councilors Khosroabadi, Massey, and Stavenjard and Mayor Batey voting “aye.” [4:0]

Mayor Batey adjourned the meeting at 7:35 p.m.

Respectfully submitted,

Scott Stauffer, City Recorder



RS Agenda Item

7

Business Items

COUNCIL STAFF REPORT

To: Mayor and City Council
Ann Ober, City Manager

Date Written: Feb. 8, 2024

Reviewed: Joseph Briglio, Community Development Director, and
Jen Garbely, City Engineer

From: Laura Weigel, Planning Manager

Subject: Transportation System Plan (TSP) Update

ACTION REQUESTED

No action required. Staff briefing includes an updated project timeline (see Attachment 1), draft deliverables that have been reviewed by the advisory and technical committees, the upcoming community event, and the review of draft goals and policies scheduled with Council on May 21.

HISTORY OF PRIOR ACTIONS AND DISCUSSIONS

[June 15, 2021](#): Council adopted a resolution requesting funding assistance from the Oregon Department of Transportation (ODOT) to update the city's TSP.

September 24, 2021: The city was notified of an award for ODOT funding assistance for the TSP update.

[February 7, 2023](#): Council approved the appointment of the TSP Advisory Committee (TSPAC).

[June 20, 2023](#): Council authorized an intergovernmental agreement (IGA) with ODOT to update the city's TSP through an in-kind grant award from the transportation and growth management program.

ANALYSIS

Up to this point there have been two TSP [Advisory](#) and [Technical](#) Committee meetings (October 2023 and January 2024). The meetings materials for both groups were the same and each had only minor revisions:

- Plan and Policy Framework
- Community Profile
- Engagement Plan
- Financial Forecast

A third meeting with each committee was held on February 15, after this memo was written, to review the draft goals and policies. Staff will be reviewing these with Council on May 21, 2024.

Does Council have any questions regarding the above materials?

BUDGET IMPACTS

The TSP update project has been identified as part of the planning department work plan for several years and has been budgeted for accordingly.

CLIMATE IMPACTS

Administering a project specific committee requires new meetings and activities that will bring people together – therefore minor climate impacts related to this increased travel is likely. However, a goal of the TSPAC’s work is to update the city’s transportation plans to promote transit modes that will have an overall positive impact on the climate.

WORKLOAD IMPACTS

Planning and engineering staff have factored the TSP update into staff’s work through the middle of 2025.

COORDINATION, CONCURRENCE, OR DISSENT

The planning and engineering departments are working together along with staff from public works and police. Other jurisdictional agencies are also involved including: Clackamas Fire District #1 (CFD1), the North Clackamas School District (NCSD), Clackamas County, TriMet, Metro, Oregon Department of Land Conservation and Development (DLCD), Portland General Electric (PGE), and ODOT.

STAFF RECOMMENDATION

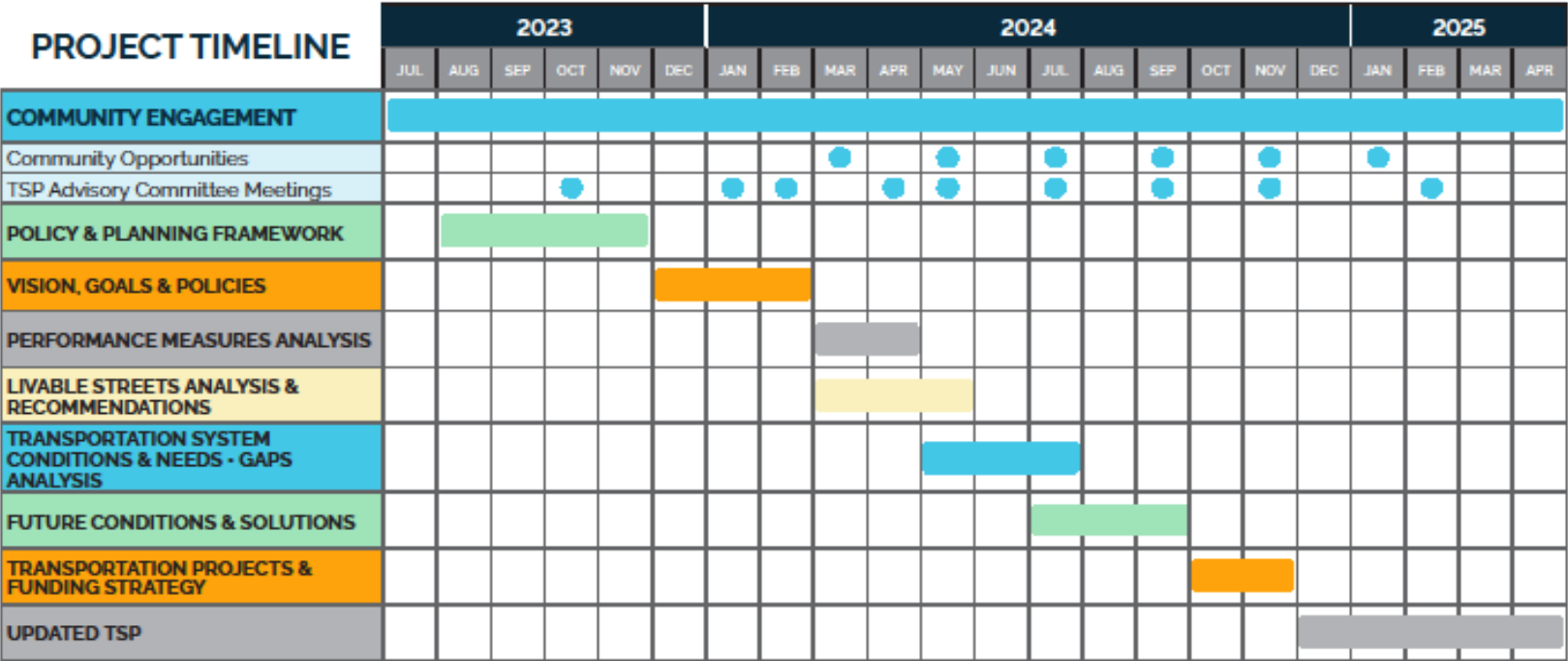
Staff recommends Council members attend the upcoming community event on March 21.

ALTERNATIVES

None currently.

ATTACHMENTS

1. Project Timeline





**RS 7. A. 2/20/24
Presentation**

MILWAUKIE TSP

**CITY COUNCIL UPDATE
2/20/2024**

**LAURA WEIGEL, PLANNING MANAGER
JENNIFER GARBELY, CITY ENGINEER**

- TSP Overview
- Advisory and Technical Committee Meetings - Reviewed draft:
 - Plans and Policy Framework
 - Community Profile
 - Engagement Plan
 - Financial Forecast
 - Goals and Policies
- Schedule Review and Next Steps



TSP OVERVIEW

- Identifies transportation goals/policies
 - Inventories transportation assets/deficiencies
 - Is future-oriented, i.e., what will we need in 20 years?
 - Identifies and prioritizes projects
-
- Must be consistent with regional and state rules
 - Is required for state/federal funding



Transportation System Plan

Prepared by the City of Milwaukee
in association with DKS Associates

Adopted Ord. #1975 December 4, 2007
Last Rev. by Ord. #2163 October 20, 2018



TSP OBJECTIVES

- Identify and address the range of needs and preferences in historically underrepresented groups
- Remove barriers to equitable outcomes for all community members
- Engage with Neighborhood District Associations, community members, business owners, first responders, and other civic groups to receive input in developing the updated TSP

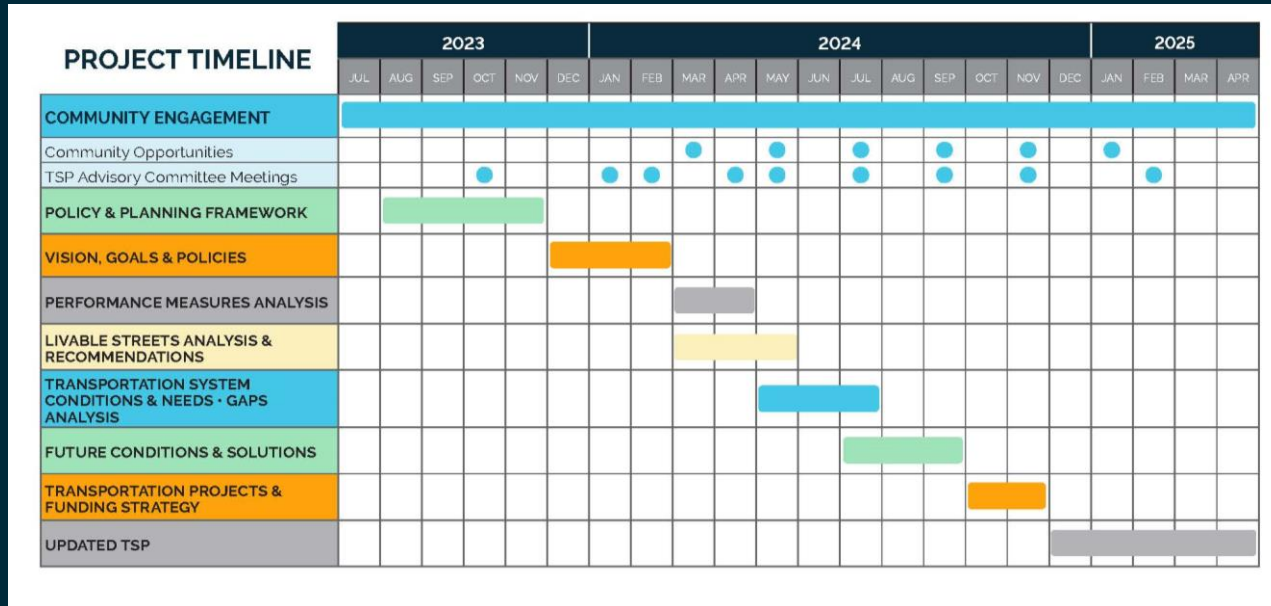


TSP OBJECTIVES

- Make transportation facilities safe for everyone with a focus on vulnerable users
- Design, implement and maintain a balanced and multimodal transportation system with an emphasis on pedestrians, cyclists, rollers, and transit use
- Reduce VMT and greenhouse gas emissions
- Respond to population growth, evolving land use patterns, revised state statues, and identified community priorities
- Identify a flexible and implementable funding strategy



TIMELINE AND TASKS



THE REVIEW PROCESS

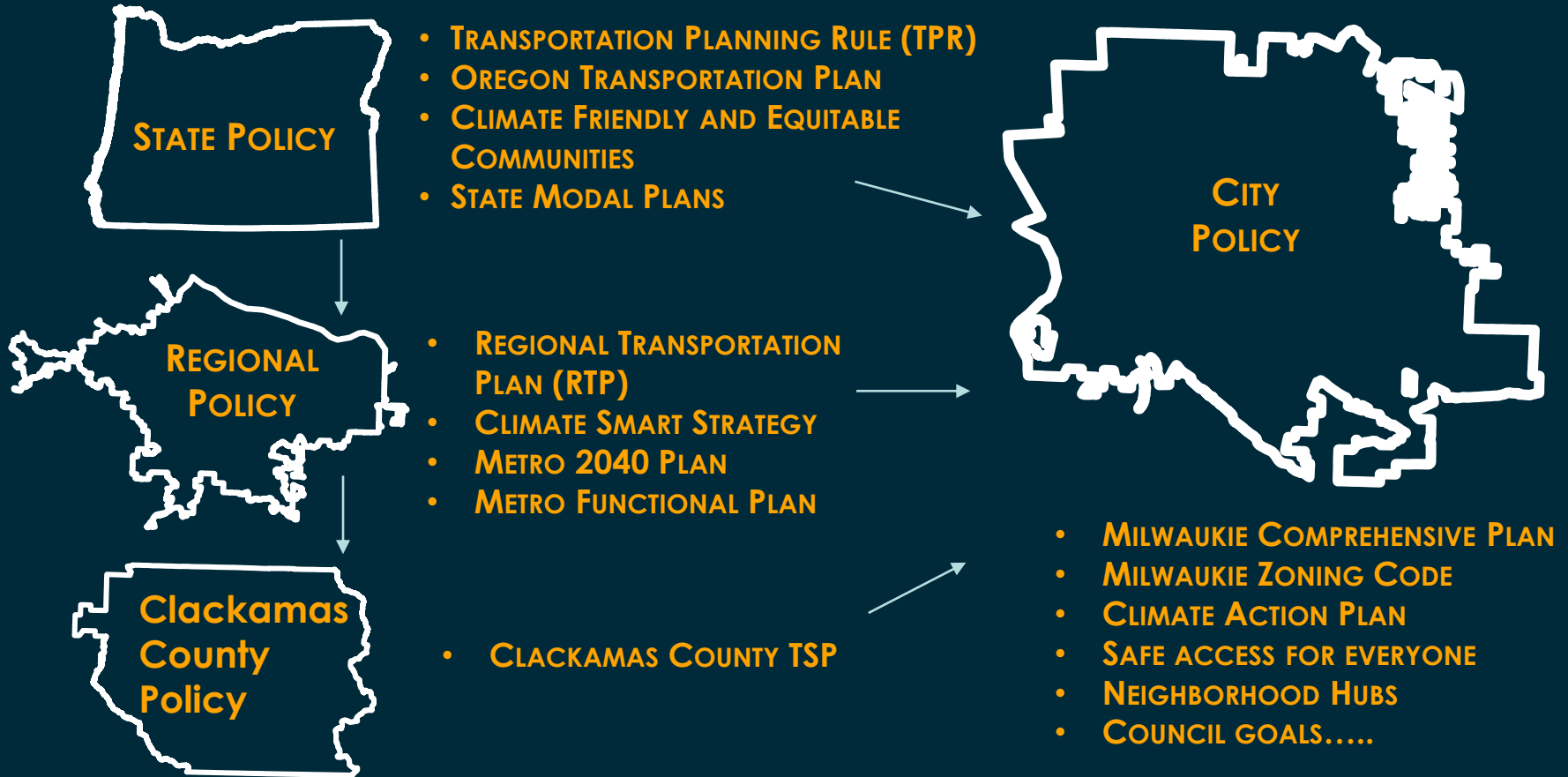


- Guide and Support Committees
- Draft Plan Components
- Staff Public Engagement Activities

- Review Draft Plan Components
- Advise Staff and Consultant Team
- Make Recommendations

- Review Draft Plan Components
- Advise Staff and Consultant Team
- Make Final Decisions

POLICY AND PLANNING FRAMEWORK



COMMUNITY PROFILE

What's the community profile for?

1. Establish a shared cultural and historical understanding of growth and development over time.
2. Provide a snapshot of who lives in the community, especially underserved populations.
3. Help inform the community engagement strategy and equity analysis
4. Respond to new state requirements.



COMMUNITY PROFILE

Milwaukie's Historical and Cultural Context

Indigenous Removal

National and State Exclusion

Transportation Evolution

Contemporary Statements of Equity and Climate Action



COMMUNITY PROFILE

	2000	2010	2022	Change 2000 to 2022		
				Number	Percent	AAGR
U.S.	281,421,906	308,745,538	333,287,562	51,865,656	18%	0.8%
Oregon	3,421,299	3,831,074	4,290,225	868,826	25%	1.2%
Portland Tri-County	1,444,219	1,641,043	1,849,881	405,662	28%	1.3%
Milwaukie	20,490	20,291	21,305	815	4%	0.2%

U.S. Dec Census 2000 and 2010, and PSU Population Research Center



3. COMMUNITY PROFILE

Racial Diversity	Milwaukie	Clack. Co.	Oregon
White Alone	78.2%	79%	73.3%
Latino/a/x (of any race)	10.1%	9.3%	13.8%
Two or More Races	7.2%	5.2%	5.2%
Asian Alone	2.4%	4.7%	4.4%
American Indian and Alaskan Native (Alone)	*	0.4%	1%
Black or African American Alone	1.2%	0.8%	1.8
Native Hawaiian and Other Pacific Islander	*	0.2%	0.4%
Some Other Race Alone	*	0.4%	0.4%

U.S. Census Bureau, 2018-2022, ACS
Table DP05



COMMUNITY PROFILE

- **37.8-45%** Renter Occupied Households
Like the state and higher than the county – about 29%
- **5.4 – 8.2%** Living Below Poverty Level
Smaller than statewide share - about 12.1%
- **\$78k** Median Household Income
Less than the county median – about \$95k and lower than comparable Portland Metro Cities
- **8.3 %** Single Parent Households –
3/4 female-headed, like state and county share
- **11.6 – 15.8%** of Milwaukians live with a disability
About the same as the state and county
- **2%** of couple households are same-sex
Greater than the county and state share - 1% and 1.3%



COMMUNITY PROFILE

- Do you have any questions about the Community Profile summary?



COMMUNITY ENGAGEMENT



7 Outreach Events

- 4 in-person community wide events (with online component)
 - Vision, Goals and Policies
 - TSP Conditions and Needs/Gaps Analysis
 - Future Conditions and Solutions
 - Financially Constrained Capital Project List
- 3 online forums
 - Methodology and Performance Measures
 - Livable Streets Analysis
 - Draft TSP



COMMUNITY ENGAGEMENT

Reaching Underserved Populations

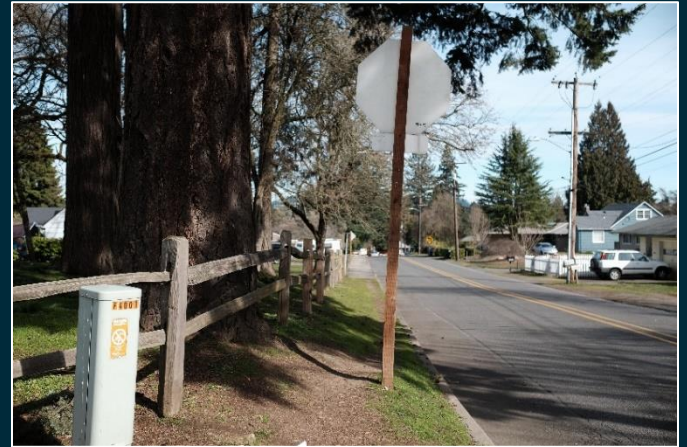
- Hillside Manor
- School sponsored events
- Events at Milwaukie Community Center
- Wichita Center
- Stakeholder Interviews/Focus Groups



COMMUNITY ENGAGEMENT

Other City Event Opportunities:

- SAFE projects outreach
- Summer Events
- Farmers Market
- First Friday



COMMUNITY ENGAGEMENT

First Community Event

Thursday, March 21, 2024

At City Hall

- Introduce the project
- Review Vision, Goals, Policies
- *Involve* the public in goal and policy development

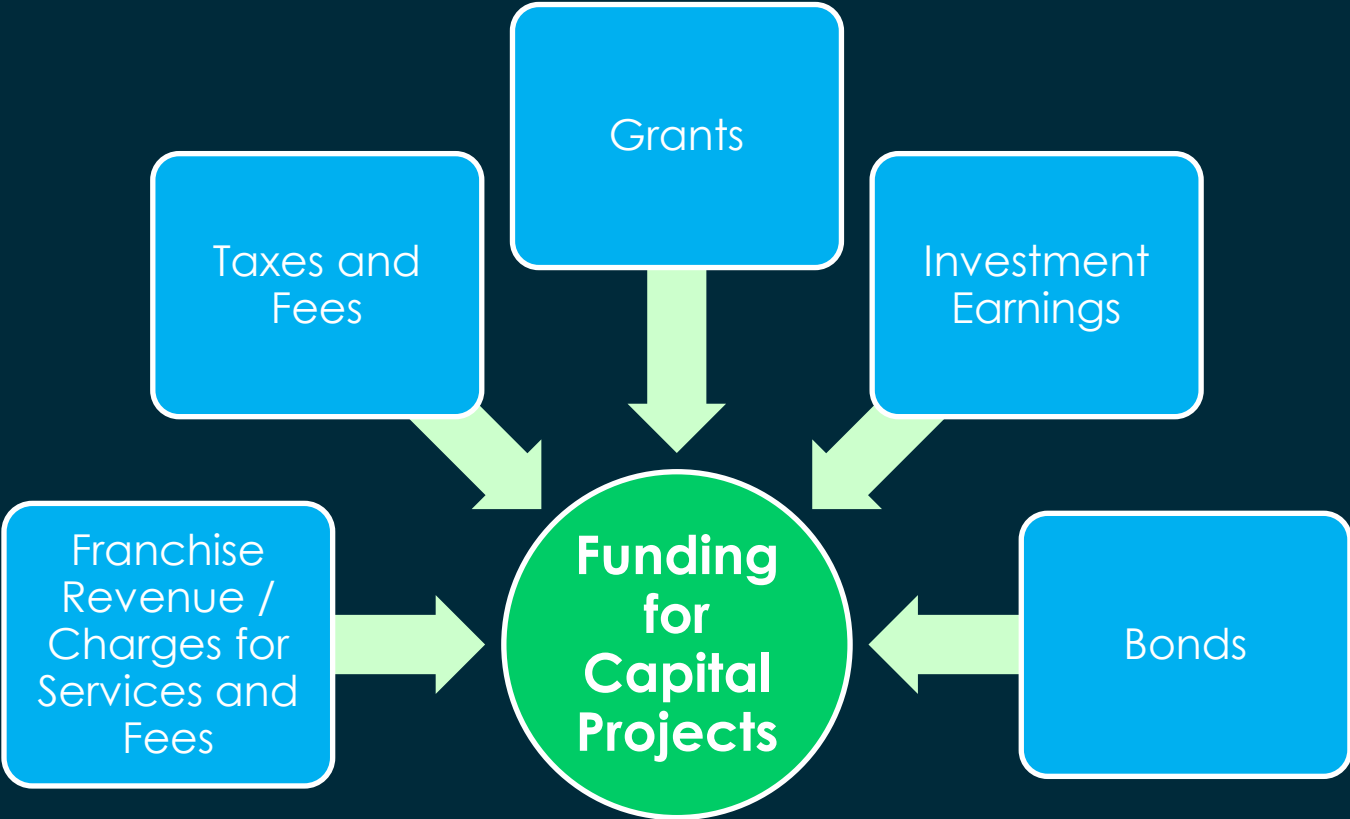


COMMUNITY ENGAGEMENT

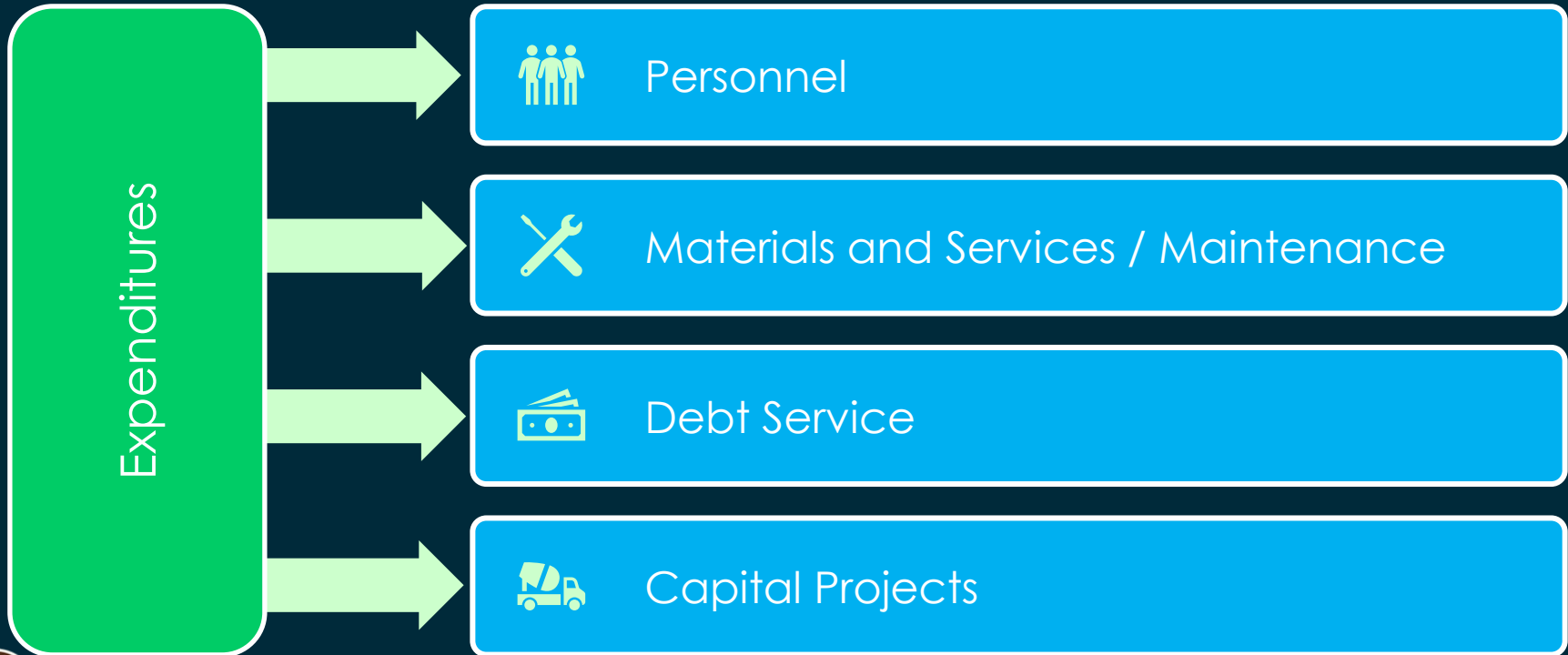
- Do you have questions about the plan for community engagement?



FINANCIAL FORECAST



FINANCIAL FORECAST



FINANCIAL FORECAST

20-Year Forecast (2023 Dollars)

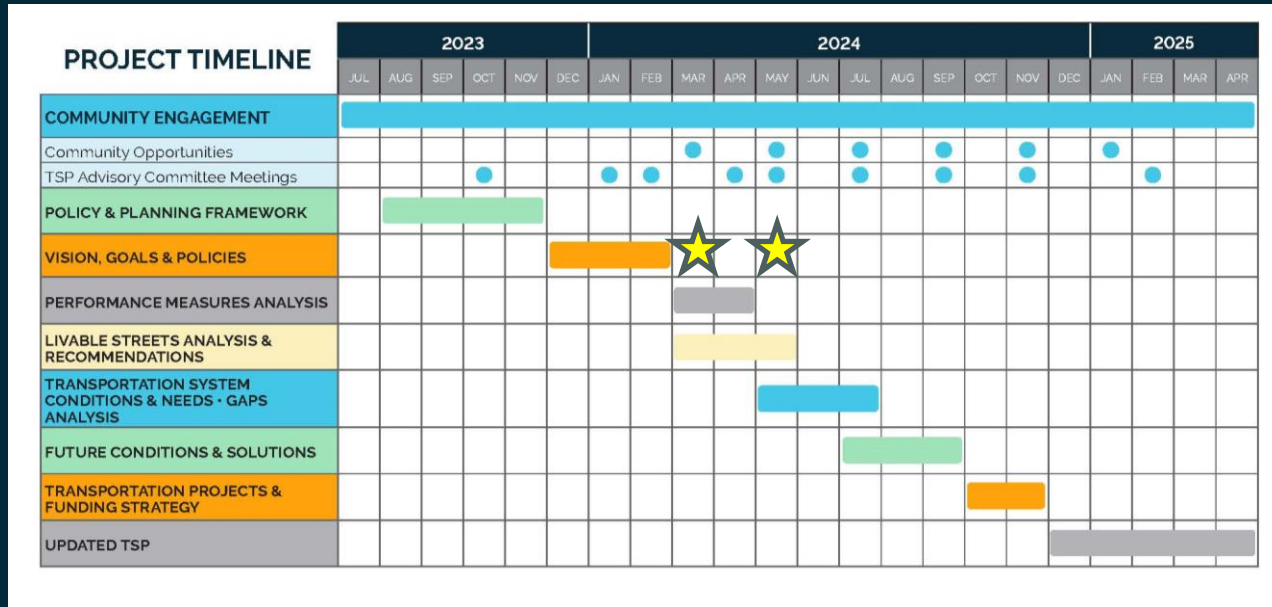


FINANCIAL FORECAST

- Funding for capital projects is expected to be a challenge without additional/outside funds.
- Do you have any questions about the financial forecast summary?



NEXT STEPS



An aerial photograph of a street intersection. A car is driving on the road. A crosswalk with white and green stripes is visible. A white truck is parked on the side of the road. The scene includes a grassy area, a sidewalk, and some buildings in the background.

Thank you!

FINANCIAL FORECAST

Potential Local Funding Revenue Sources



General Fund Revenues



Public/Private Partnerships



Local Improvement Districts



Street Fund Serial Levy



Vehicle Registration Fee



Transient Lodging Tax





RS Agenda Item

9

Council Reports

**RS 9. A. 2/20/24
Presentation**

Legislative & Regional Issues

February 20, 2024



Key Dates

- ~~2/5 – Session Begins~~
- ~~2/7 – Revenue Forecast~~
- 3/10 – Constitutional Sine Die

<https://www.oregonlegislature.gov/calendar>



Legislation

- **Measure 110 Coalition**
 - **SB 1555** creates crime of using controlled substance in public (**hearing 2/7**)
 - **SB 1588** increases penalty for possession of controlled substance
 - **HB 4062** creates crime of using controlled substance in public
- **HB4063** requires Metro counties to plan for housing need in urban unincorporated areas (**second reading – in the House**)
- **SB1537** housing authority and production office
- **SB1576** addresses recreational immunity (**WS' and hearing held**)



Legislation

- **HB4117** Gives OGEC authority to provide public meeting guidance (first reading – in the House)
- **Directives to the PRAC to study public records and report to the legislature**
 - **HB4031** (HB4031 hearing 2/21)
 - **SB1540**



Letters

- CCCC Funding Request Letter Sent



Resources

- OLIS: [Oregon Legislative Information System](#)
- LOC: [CM3 – LOC Bill Summary](#)
(Username/password: loc@orcities.org)
- Thorn Run Partners
(Metro Mayors Consortium)



Questions?

Scott Stauffer, City Recorder
stauffers@milwaukieoregon.gov

